# VICTORIAN YEAR BOOK 1968

No. 82

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# VICTORIAN YEAR BOOK 1968

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Deputy Commonwealth Statistician and

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PERIODICALS SECTION, DARV/IN COMMUNITY COLLEGE L.R.C.

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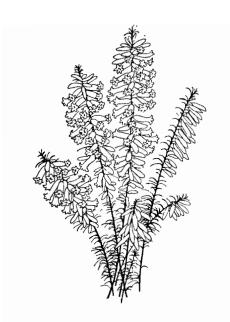
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The form of the Pink Heath, Epacris impressa Labill. was proclaimed by the then Governor of Victoria, General Sir Dallas Brooks, to be the Floral Emblem for the State of Victoria on 11 November 1958. This plant was chosen as the result of a number of plebiscites made throughout Victoria by the Field Naturalists' Club of Victoria, the Tree Planters Association of Victoria, and the Metropolitan Press, over a period of some twenty years

# PREFACE

This eighty second edition of the Victorian Year Book again aims to present a complete and faithful account of life in Victoria today. The Year Book seeks to give a clear outline of State activity and to indicate major social, political, and economic developments and significant trends as these become apparent. The coverage of the book is wide and hence of necessity its treatment is broad.

However, as far as possible continuity—especially of statistical information—is preserved so that the Year Book's function as a tool of reference can be maintained unimpaired. The statistical information is comprehensive, not detailed, and is supplemented by appropriate descriptive text, graphs, maps, and photographs. The specialist reader will frequently wish to pursue a subject further and hence to refer to other publications issued by this Office. These are listed in Appendix H and, as opportunity presents itself, expanded to incorporate a steadily increasing amount of statistical information. These publications are available on application to the Victorian Office of the Bureau which also provides library facilities where the general public may consult publications.

The statistical tables in the Year Book give the latest available facts at the time the book goes to press. However, because of the time required for various phases of editing and printing the Year Book, later information on a particular topic is often available on mimeographed publications. Readers should be aware that rounded figures sometimes cause small discrepancies between totals and the sums of components.

This edition again contains a number of new articles the inclusion of which has necessitated omitting some material published previously. To help in tracing such omitted references without undue difficulty, retrospective references are given both in the places where the articles last appeared and, in the case of major articles, in Appendix D. These references show the year of publication only; the page number can be found in the index of the appropriate edition.

Part 3 and to a lesser extent other parts include such 1966 Population Census figures as were available at the time of publication.

The material in the Year Book has been carefully checked throughout, but I shall be grateful to those who will be kind enough to point out defects or make suggestions. Readers requiring the main statistical information of the Year Book in a concise form are referred to the *Victorian Pocket Year Book* which is usually published in July of each year. Copies can be obtained from the Victorian Office of the Bureau.

A number of persons and institutions have again helped in the preparation of the Victorian Year Book; I express my thanks to them in detail in the following pages.

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Deputy Commonwealth Statistician and Government Statist

Commonwealth Bureau of Census and Statistics, Victorian Office, 200 Little Collins Street, Melbourne, 3001. March, 1968.

#### ACKNOWLEDGMENTS

The preparation of this Victorian Year Book has been a complex undertaking which would not have been possible without the willing co-operation of many persons and institutions in the community.

First, I wish to thank members of my own staff who have pursued their task with great enthusiasm and have again endeavoured to make the Year Book a true reflection of Victoria's activities today. It has been edited by the Editor of Publications, Mr. H. L. Speagle, M.A., B.Ed. The revision, compilation, and tabulation of statistics have been the responsibility of the Assistant Deputy Commonwealth Statistician, Mr. N. Bowden, B.Ec., and the acting Assistant Deputy Commonwealth Statistician, Mr. R. O. Spencer, and the supervisors working under them: Mr. J. F. Clark, B. Com., Secondary Industries and Distribution, Mr. N. L. Dunstan, Primary Industries and Construction, Mr. C. G. Edwards, B.Ec. (Hons.), Finance, Mr. D. J. Hourigan, B. Com., A.A.S.A., Automatic Data Processing, and Mr. W. N. B. Pratt, B. Com., Dip. Pub. Admin., A.A.S.A., p.s.a., Publications and Research.

Secondly, my thanks are due to the many persons and institutions listed below who either supplied basic information for the various articles or advised on their preparation. Their suggestions in many cases made possible a continual revision of the scope as well as the contents of various articles.

Thirdly, I must thank the Government Printer and his staff for their interest, skill, and resourcefulness in printing this book.

The following persons and institutions assisted in the preparation of the articles:

#### Part 1—Physical Environment

Commonwealth Bureau of Meteorology
Department of Crown Lands and Survey
National Museum of Victoria—Mrs. I. K. Black
State Rivers and Water Supply Commission
University of Melbourne—

School of Botany Department of Economic Geography Department of Geology

## Part 2—Government and Administration

Chief Electoral Officer
Clerk of Parliaments
Commonwealth Electoral Officer for Victoria
Crown Law Department
Official Secretary to His Excellency, the Governor of Victoria
Premier's Department
Public Service Board
State Library of Victoria—Archives Division

#### Part 3—Demography

Aborigines Welfare Board
Department of Immigration
Immigration Department (State)

#### Part 4—Industrial Conditions, Employment, and Prices

Department of Labour and Industry Department of Labour and National Service

#### Part 5—Local Government

Ballarat Water Commissioners and Sewerage Authority
Country Fire Authority
Country Roads Board
Geelong Waterworks and Sewerage Trust
Latrobe Valley Water and Sewerage Board
Local Government Department
Melbourne City Council
Melbourne and Metropolitan Board of Works
State Rivers and Water Supply Commission

#### Part 6—Primary Production

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Australian Wine Bureau
Australian Wheat Board
Department of Crown Lands and Survey
Fisheries and Wildlife Department
Forests Commission
Grain Elevators Board
Land Utilisation Advisory Council
Department of Mines
Rural Finance and Settlement Commission
Soil Conservation Authority
State Rivers and Water Supply Commission
University of Melbourne—School of Agriculture
Sir Samuel Wadham, Kt

#### Part 7—Manufacturing Industry

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Gas and Fuel Corporation
Petroleum Information Bureau
Premier's Department—Division of State Development
State Electricity Commission
Textile Council of Australia
University of Melbourne—Department of Economic Geography

#### Part 8—Social Conditions

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Audit Bureau of Circulations
Australian Broadcasting Commission
Australian Broadcasting Control Board
Australian Red Cross Society (Victoria)
Baker Medical Research Institute
Cancer Institute Board
Catholic Education Office
Children's Court
Registrar, Co-operative Housing Societies

Council of Adult Education Council of Public Education Education Department

Department of Health

Herald, The

Hospitals and Charities Commission

Department of Housing Housing Commission of Victoria

Institute of Applied Science of Victoria

La Trobe University

Department of Labour and National Service

Mr. M. B. Lewis Library Council of Victoria

Licensing Court

Lord Mayor's Fund

Melbourne City Council Melbourne Suburban Newspapers' Association

Mental Health Authority

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National Gallery of Victoria

National Parks Authority

Prothonotary of the Supreme Court **Public Solicitor** 

Repatriation Department

Royal Children's Hospital Research Foundation

Royal Melbourne Institute of Technology

Royal Victorian Eye and Ear Hospital

Department of Social Services

Social Welfare Department

State Library of Victoria

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Vice Chancellor

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Registrar of Probates Registrar-General of Titles Reserve Bank of Australia State Savings Bank of Victoria Stock Exchange of Melbourne

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Geelong Harbor Trust Commission
Melbourne Harbor Trust Commissioners
Melbourne and Metropolitan Tramways Board
Metropolitan Transportation Committee
Overseas Telecommunications Commission
Port Phillip Pilots Service
Portland Harbor Trust Commissioners
Postmaster-General's Department (Victoria)
Public Works Department—Ports and Harbors Branch
Department of Trade
Traffic Commission
Transport Regulation Board
Victorian Railways Commissioners

#### APPENDIX A

Department of Agriculture—Rutherglen Research Station Brigidine Convent, Wangaratta Bruck Mills (Aust.) Ltd The Centre, Wangaratta Champagnat College, Wangaratta Commonwealth Bureau of Meteorology Forests Commission of Victoria Department of Mines Cr J. W. O'Callaghan Shire of Oxlev Mr. W. D. Sheppard Soil Conservation Authority State Rivers and Water Supply Commission Wangaratta Chamber of Commerce City of Wangaratta Wangaratta District Base Hospital Wangaratta Woollen Mills Ltd

#### APPENDIX G

La Trobe Library

#### PHYSICAL ENVIRONMENT

## Molluscs of Victoria

#### Introduction

The molluscs are soft bodied animals without internal bony structure and typically have an external shell that protects the body. The body has no external appendages and their means of movement is by a flat muscular plate called a foot. The actual shape and method of use of this foot is variously modified in the major groups or classes of molluscs.

They are commonly called "Shellfish", which is a suitable descriptive name, but unfortunately often used in a wider sense to include the crabs and crayfish and even sea urchins, etc.—animals which are far removed in body organisation from the molluscs and whose "shells" are in fact not shells at all, but the calcium reinforced external layer of the body.

The typical mollusc has an elongated body with a head region with eyes, one or two pairs of tentacles, and a mouth leading into the digestive tract. There is no brain but nerve ganglia co-ordinate the body functions. The mouth is furnished with jaws and a long ribbon composed of horizontal rows of rasping teeth, called the radula. The number, shape, and size of the radula teeth vary considerably in the various families. Herbivorous molluscs, such as the land snails, have a radula formed of rows of many similar small teeth which when magnified remind one of the carpenter's rasp. On the other hand, each row of teeth of the radula of the carnivorous Octopus consists of a few large, sharp, and variously cusped teeth suitable for tearing the flesh of its victims.

Behind the head the molluscan body is sac-like without appendages. In the more primitive forms the alimentary canal is a straight tube consisting of stomach and intestines and with a large digestive gland or liver. However, this primitive form is modified in most groups and in the snails the entire visceral mass becomes twisted into a hump on the animal's back.

The shell is typically large enough to enclose the whole body and is coiled to conform to the spiral of the visceral mass. It is secreted by the outer skin or mantle of the animal and is laid down in three parts. The outer two are secreted by the cells on the borders of the mantle, and the shell lining layer, which may or may not be pearly (nacreous), is laid down by the external cells of the entire mantle. The minute embryonic shell is formed very early in the mollusc's life and as the animal grows, the cells of the edge of the mantle add to the lip and the surface of the mantle lines the additional area with the inner calcareous layer to conform to the older portion of the shell.

Molluscs usually have separate sexes but in some forms the male and female organs are both carried in the one animal which is said to be hermaphrodite. Eggs are produced and these may hatch either into miniature adults or, in many marine forms, as free swimming larvae (veliger) which float and swim in the water before settling down to grow into the more sedentary adult.

#### Classification

Classification is a man-made device to assemble the knowledge of the natural world in some sort of order. Aristotle was one of the earliest thinkers to attempt the classification of natural objects, but it was not until the 17th century that the Swedish naturalist, Carl Linnaeus, worked out the system for the animal and plant kingdoms upon which all modern classification is based. He divided the animal kingdom into a number of major groups or phyla; within each phylum he made smaller groups or genera; and within each genus he grouped species of animals that he considered related. Since Linnaeus's time increased knowledge and understanding have enabled many additions and alterations to be made to his original classification but the foundation was his.

The Mollusca is a phylum or major group of the animal kingdom and it is divided into six sub-groups or classes based on the differences of external and internal anatomy of the animals placed within them.

Ancestral molluscs had long been known as fossils in rocks laid down in the Cambrian sea. Then, in 1956, the Danish deep-sea research vessel "Galathea" dredged living specimens from the ocean deeps off the West Coast of Mexico thus allowing zoologists to study them in the flesh. As already known from the Cambrian fossils, they are limpet-like animals with a single cap-shaped shell covering a rounded body with a head. The undersurface of the body has a long muscular plate or foot which is used for locomotion and attachment. The upper surface of the body is covered by the mantle which secretes the shell. Lying between the foot and the mantle on each side of the body there are five gills. The internal anatomy is typically molluscan.

The fossil mollusc known from the Cambrian had been considered distinct from the remainder of the molluscs and the "Galathea's" discovery enabled them to be classified in a separate class—MONO-PLACOPHORA. As zoologists considered the "Galathea" discovery to have certain special features distinct from the fossils it was given a special generic name *Neopolina* and a species name *galathea*. Since its discovery further deep dredging in other parts of the ocean has produced a number of animals all of which bear the generic name *Neopolina* but with different species names to indicate that they show constant small differences from the original "Galathea" specimens.

#### Classes of Molluscs

Apart from the MONOPLACOPHORA there are five classes of living molluscs and these classes have, in some instances, been given several names by different authors. However, zoologists have agreed that unless it must be rejected for some very pressing and valid reason,

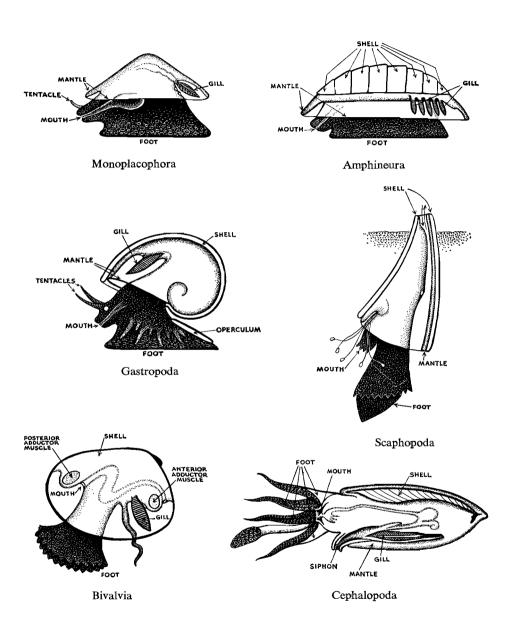


FIGURE 1.—Diagrams of Molluscs.

the name first given to an animal or group of animals is the official one. Thus, the correct name will be used as the heading for each class in this article, but the other names which have been applied to it will be listed in brackets to help correlate the information here with other books on molluscs.

Most molluscs are bottom dwellers either crawling on the surface or burrowing into the substrate. So the form of the foot is very important and each class has at some time been given a name which refers to this particular organ. Thus a number of the names are applied to the classes ending with the word "poda" or foot.

Class **AMPHINEURA** (Loricata). The common name for these animals is Chitons or Coat-of-Mail shells. They are a very uniform group of bottom dwellers with eight parts or interlocking valves forming the flat plate-like shell that covers the back of the elongated body of the animal. The valves are of three types, the head or anterior valve, six central or median valves, and the tail or posterior valve. The valve sculpture and colour pattern varies from species to species. The valves are held together by a leathery girdle which surrounds them and in which their lateral edges (insertion plates) are imbedded. The upper surface of the girdle may be covered with scales, calcareous spines, spicules, hairy processes or a combination of two such coverings. The shell with the girdle completely covers the dorsal surface of the animal.

At the anterior there is a small head with a mouth, tentacles, and usually, eyes and from it stretches along the undersurface a muscular foot on which the animal crawls and which is also suctorial so it can attach itself to any firm surface.

The series of gills lie in a groove on each side between the foot and the girdle. The anus and reproductive organs open into this groove or mantle cavity, the former at the posterior. The sexes are separate, the products of reproduction are discharged into the water where fertilisation takes place. The young have a free swimming veliger stage which, after a varying length of time metamorphoses into a miniature adult.

The class AMPHINEURA is divided into two sub-classes, POLYPLACOPHORA [Loricata, Crepipoda (creeping footed)] and the APLACOPHORA. The latter is a very specialised deep water group, members of which have lost their shell and become worm-like in form. They are not recorded from southern Australia and so do not concern us. The Polyplacophora are the true chitons and most of them occur on rock surfaces from mid-tide level down to several fathoms. A few are mud dwellers while others are specialised for life attached to the stems of sea grasses and a very few species have been found at great depths in the ocean.

The chitons are a comparatively small and uniform herbivorous class which has been divided into two Orders, the **Lepidopleurida** and the **Chitonida**; most Victorian species belong in the latter group. There are a number of families, members of which are separated from each other by the slits on the insertion plates and the scales and spicules on the girdle.

Class GASTROPODA (Stomach Foot) (Univalvia). Snails and slugs are the largest and most varied class of molluscs, members of which have adapted themselves to almost every type of habitat both on land and in the sea. Thus we find snails living over most of the earth's surface from deserts to swamp, streams and lakes, as well as in trees. Marine forms inhabit all sections of the ocean.

The typical gastropod has an elongate body with a well developed head with tentacles and eyes which may be sessile or stalked and a mouth. The ventral surface of the body has a muscular foot running its entire length. The organs—digestive, reproductive, etc.—are coiled into a spiral, on the dorsal surface, which is enclosed in, and is protected by, the shell. The entire body may be withdrawn into the last whorl of the shell and in many marine and some land snails the opening can be sealed with a horny or calcareous plug (operculum) which is attached to the posterior dorsal surface of the body.

The typical shell is a cone coiled round a central axis as a spiral. This central axis is called the columella and at the anterior end of the shell forms the inner lip of the mouth opening. It may be drawn out to form, with the anterior edge of the mouth, a canal (anterior canal) sheathing the proboscis. If, as in some species, there is a notch between the outer lip and the body-whorl, this is called the posterior canal. The shape of the spiral of shells varies considerably as also does the form of the mouth; the latter may be small and round, or if the body-whorl is large, it may extend for the whole length of the shell. The lip may be thickened or sharp and may or may not be indented with teeth. At the apex of the spiral is the embryonic shell (protoconch) and it often has a different form and ornament from the adult shell.

The snail-like form has been variously modified in several major sections of gastropods. The coil of the shell may be comparatively small with the body whorl very much enlarged as in the family Haliotidae (Abalones-Mutton fish or Ear Shells) or it may be almost or completely obliterated as in the limpets with their flat or conical-shaped shell. The slugs, both marine and land forms, have completely lost their external coiled shell though some forms retain a small vestigial shell beneath the mantle. The shell-less marine slugs (Nudibranchiata) are variable in form and colour.

As well as the typical coiling of the shell and visceral mass, all gastropods have some time in their ancestral history (phylogeny) undergone torsion, a very important event in gastropod history. It is a process by which the organs are twisted through a 180° arc in relation to the head and foot and the mantle cavity is brought to the front of The larval gastropod has the asymmetrical retractor muscle attached to the shell on the right side; with the twisting at torsion, this muscle pulls the bulky visceral mass over to the left side of the animal in a ventral position and the mantle cavity at the same time is moved to the right, until it opens forward in a vertical position. Everything behind the neck is thus reversed in position. The value of torsion to the animal has been argued by different authors, but a recent suggestion points to the following advantages: it allows the sense organs of the head to make small adjustments of position; the gills are bathed by undisturbed water from the front of the animal; and the sense organ

(osphradium) over the gills samples the environment into which the animal is moving.

As a result of torsion the anus lies in front and the animal cannot grow longer; as compensation for this the viscera began to bulge in a dorsal hump which was most compactly disposed of in a spiral. Hence the visceral spiral is covered by a spiral shell. In the sub-class Opisthobranchiata (sea-slugs, etc.) the shell and mantle cavity are reduced or lost and with them torsion and spiral coiling have disappeared. The body is reorganised bilaterally in the form of a slug. In the terrestrial gastropods, the gill is replaced by a vascular lung still situated in the mantle cavity.

The gastropods are the largest class of Mollusca and show such great diversity of structure and adaption that they cannot be fitted into neat patterns of classification. They have been divided into three primary divisions or sub-classes **PROSOBRANCHIATA**, **OPISTHOBRANCHIATA**, and **PULMONATA**. Each of these are again divided into orders, families, genera, and species.

The Prosobranchiata are the most numerous and diverse. members have become adapted to live on land and in fresh water as well as in the sea, but most of them are marine and the first of Archaeogastropoda, as its name implies, contains the three orders. the most primitive living gastropods, all of which are marine and mostly herbivorous grazers, although a few species live on sponges and some are detritus feeders. Most members of the order are of medium to large size and are intertidal or shallow water dwellers and so are generally well known. There are ten families of which the HALIOTIDAE or Ear Shells, the two families of limpets ACMAEIDAE and PATELLIDAE, and the Trochidae and Turbinidae are the most common and easily recognised. The TURBINIDAE and TROCHIDAE both have spiral shells but are easily separated from each other as the Trochidae have a circular horny operculum while in the TURBINIDAE it is thick and calcareous.

The Mesogastropoda show great diversity of form and its members have attempted every adaption produced by the more specialised opisthobranchs and pulmonates. There are forty families of which only a few can be mentioned. The LITTORINIDAE are unspecialised with a top-shaped spiral shell, many of its members adapted for life at and above high tide where desiccation and changes of temperature are at their maximum. The long slender spiral shell of such families as the CERITHIIDAE and TURRITELLIDAE are adapted for life on sandy or muddy bottoms where they obtain their food by scavenging or feeding on soft bodied animals in the substrate. One family of slender spired shells, the EULIMIDAE, are ectoparasites on Echinoderms, starfish, sea urchins, etc., as is one genus *Thyca* of the limpet-shaped family CAPULIDAE which lives on star-fish. The large and most specialised members are the carnivorous families CYMATIIDAE or Rock Whelks and the CASSIDIDAE or Helmet Shells.

Two families have become pelagic: the IANTHINIDAE or Violet Snails construct a buoyant raft of a tough transparent bubble-like secretion from the foot and attach themselves to it or they may ride attached to the raft-like siphonophore *Velella* on which they feed. The members of super-family HETEROPODA are also planktonic but instead

of floating have become adapted for rapid swimming. The Neogastro-Poda are specialised carnivorous forms which inhabit both rocky shores and soft sediments into which they burrow. The Muricidae (Murex) whose members are mostly rock dwellers show great diversity of shell shape and ornament. The family Buccinidae is one of the largest families in number of species and actual size, its members showing great diversity of form. The tropical family Volutidae is represented in Victorian waters by several species living in deeper waters of Bass Strait including the False Baler.

In the **OPISTHOBRANCHIATA** the shell and mantle cavity have become greatly reduced or lost. Torsion and coiling disappear in the more specialised forms, the body is reorganised bilaterally into the slug-like form.

There are three distinct forms of Opisthobranchs: the burrowers which retain a thin external shell, the naked and flattened slug-like forms which are often beautifully coloured either to blend with their environment or flash a warning to would-be predators, and the swimmers or sea butterflies (PTEROPODA).

The sub-class **PULMONATA** have the mantle cavity modified into a lung and most of the land and fresh water molluscs belong here. The order **Basommatophora** has the eyes at the base of the tentacles. It contains the aquatic pulmonates, both fresh water and marine, the marine representatives being confined to one family SIPHONARIDAE, limpet-like and entirely intertidal. The fresh-water forms are more diverse and comprise both snail-like and limpet-like forms. The order **Stylommatophora** has two forms of tentacles with the eyes carried at the tip of one pair. They are almost wholly terrestrial with a large number of snail-like species varying from the minute to large size as well as slugs of several distinctive types.

Class **SCAPHOPODA** (Wedge Foot). Tusk shells are a small and very uniform group of sand burrowers. The shell tapers like a tall conical tube but with an opening at both ends—hence the name "tusk shell". The shell lies obliquely in the sand with the broad end containing the head and foot at the bottom. The foot is wedge shaped and can be extended and plunged into the sand to draw the animal by contraction. The simple head has several bunches of slender retractile tentacles which explore the surrounding sand for foraminifera, very small molluscs, etc., which adhere to their expanded tips and on which the tusk shells feed. The mouth is furnished with a strong radula.

The mantle forms a complete tube and both the inhalent and exhalent currents pass through the narrow posterior end, and respiration takes place through transverse folds in the lining of the mantle. There is no gill. The sexes are separate; reproductive products are discharged into the water where fertilisation takes place.

A number of species of tusk shells are found in southern Australian waters but because they occur only below low water and usually in several fathoms they are rarely collected and then only by dredges and grabs. There are two families of tusk shells: the Dentalidae with a shell tapering uniformly from the broad anterior end to the narrow posterior apex, with at least a portion of the shell sculptured, and the second family Siphonodentalidae which has the shell inflated near the middle and the mouth end contracted.

Class **BIVALVIA** [Lamellibranchiata; Pelecypoda (pelecy = wedge, poda = foot)]. The typical bivalve has two symmetrical shell valves joined along the dorsal line by the ligament, an elastic connecting strip formed of uncalcified conchiolin, the organic substance of the shell. The valves are held together by two muscles, the anterior and posterior adductor muscles; when these relax, the shell is opened by the elasticity of the ligament. The ligament usually lies slightly behind, but may occur in front of the earliest or embryonic part of the shell called the protoconch or umbo. It may be placed on the dorsal side of the hinge and therefore be visible on the outside of the shell when it is said to be external or it may be placed on the ventral side when it is said to be internal. The shell usually develops interlocking teeth along the hinge line, which prevent fore and aft movement of the valves.

The shell valves enclose the much modified animal which has completely lost the head, the buccal mass, and the radula. The gills have been developed as aids to feeding in addition to their respiratory function. The cilia (small hairs) of the gills draw into the large mantle cavity a powerful water current and the fine food particles contained in it are strained out by the cilia and are carried forward to the mouth.

Most bivalves are sedentary. Many forms have a gland either behind or at the base of the foot which produces tough threads of tanned protein, the byssus, which is used to anchor the animal to the substratum for long periods or permanently. Others are firmly cemented as, for example, oysters. The foot is wedge-shaped and muscular and can be elongated and thrust forward to aid the animal in locomotion. In burrowing forms it is thrust forward into the sediments and then contracted to haul the animal after it. In bivalves, the mantle flaps enclose the whole body and secrete the right and left shell valves, respectively. The mantle is attached to the shell valves near the margins along a line called the pallial line.

In the less specialised forms the mantle cavity is wide open and the water current enters in front and passes out behind. The higher forms and in particular burrowers the mantle margins become fused to a greater or lesser extent as the intake and intrusion of the water current is posterior. The inhalent passes through a ventral and the exhalent current through a dorsal opening in the fused mantle edge. The lips of these apertures elongate with increased depth of burrowing and develop a muscular system that enables them to be elongated or contracted. They are then termed siphons and the line of attachment of the mantle to the shell is embayed where they are attached to the shell. This embayment is called the pallial sinus and its shape varies from species to species but is constant in each individual species and is often used as a diagnostic feature in classification.

The basic pattern of the bivalves is very distinct though their form and habit are diverse and their classification has always posed difficulties to the zoologist. Originally two main bases of classification were used, employing the form of either the gills or the hinge. Neither is entirely satisfactory and later workers tried a combination of the two structures but still did not altogether achieve a satisfactory arrangement. Recent workers have tried to blend evidence from many characteristics both anatomical and ecological with the result that three major lines of development are postulated.

The first or so-called normal branch contains the least specialised members of the class. Most of its members lie freely at or near the surface though a number burrow actively in sand or mud. The members of this branch comprise part of the sub-class EULAMELLIBRANCHIA, in particular the orders Schizodonta and Heterodonta. In the former are placed the very interesting family Trigoniidae and the several families of fresh water mussels. Trigoniidae is mainly a tossil family with its only recent representatives living in temperate Australian seas, one species Neotrigonia margaritacea being found in Westernport Bay. The order Heterodonta is a large one containing many families whose members are common intertidal and shallow water inhabitants of sandy and muddy situations. These are "typical" bivalves: the Heart Cockles (Cardidae), Venus Shells (Veneridae), Trough Shells (Mactridae), Wedge Shells and Pipi (Donacidae), and Tellins (Tellindae).

The second or sessile branch are the oldest in the sense of their history in geological time with their ancestry in the Palaeozoic and Mesozoic. These are the orders **Taxodonta** and **Anisomyaria**, and the former order contains the comb-toothed families of Arca shells (ARCIDAE), and Dog Cockles (GLYCYMERIDAE). The **Anisomyaria** contains the Marine Mussels (MYTILIDAE), the Scallops and Pectins, etc., (PECTINIDAE), and the Oysters (OSTREIDAE), to mention the most usually seen families.

The third group, is the deep-burrowing branch, many of whose members have become modified for deep penetration of the substrate with the sacrifice of mobility. It is here that the specialised orders Adapedonta and Anomalodesmata are placed. The first of these orders contains the various families of sand and rock borers and the wood boring family Teredinidae which has great economic importance due to its members' destruction of wharf piling and other wooden The Anomalodesmata contain structures. such interesting specialised burrowers as the Watering Pot Shells (CLAVAGELLIDAE) and the Rock Shells (CLEIDOTHAERIDAE) which do not burrow but cement themselves to stones and rocks or even other shells, the cementing valve so growing on to the substrate as to reproduce its contours exactly. The White Rock Shell Cleidothaerus albidus (Lamarck) is common in Westernport and Port Phillip Bays.

Class **CEPHALOPODA** (cephalo — head, poda — foot). Octopus, Cuttlefish, and Squids are the most highly evolved molluscs with the ability to move rapidly. The body is elongated dorso-ventrally, the head with well developed eyes, mouth, and tentacles is situated on the ventral side, as opposed to the blunt or pointed dorsal surface. The name of the class was given to describe the modification of the foot into two organs. The prehensile tentacles are situated round the head so that the mouth lies in their centre. The number varies in the different orders; Pearly Nautilus has a large number of tentacles while the Octopus has eight approximately equally developed arms and the Squids and Cuttlefish eight short and two long tentacular arms.

The second organ is the funnel which lies behind the head on the posterior side of the animal and controls the exit of water from the mantle cavity and enables the animal to produce a strong jet which is used as a means of locomotion.

The shell in most modern cephalopods is either internal or lost but like their extinct ancestors, the Nautilus has a last external shell coiled in a plane spiral. As the animal which occupies only the last portion of the shell grows and enlarges the shell it divides the earlier part by septae into chambers which are filled with gas to give the animal buoyancy, the animal itself only occupying the last chamber.

In modern cephalopods without an external shell the visceral hump is covered by the muscular mantle. The body is streamlined in squids and cuttlefish and in the former the dorsal surface ends in a pair of fins, in the latter the fins run along the sides of the body. The two gills are situated in the mantle cavity, the water current that bathes them being produced by the contraction of the muscular mantle. The expulsion of this current is controlled by the funnel which on contraction of the mantle produces a stream of such force that jet propulsion has become the characteristic means of locomotion. In some forms, particularly from deep water, swimming may be by pulsation of a web running between the arms.

Almost all cephalopods, with the exception of *Nautilus*, have an ink sac which produces a melanoid pigment. This sac is a diverticulum of the rectum just inside the anus and on stimulation it releases a dense cloud of "ink" which is used as a smoke screen and so enables the animal to dart away unnoticed.

In Victoria, there are only a few commonly seen cephalopods, though a number of others are recorded as intermittent visitors to these shores. This is mainly due to the majority of squids and cuttlefish being open ocean pelagic species which wash ashore occasionally and are not normally collected unless special methods are used. Octopods and some cuttlefish are bottom shallow water dwellers and these are observed regularly by visitors to beaches and hooked by fishermen operating in shallow water.

Seven families are represented by the common Victorian species as follows:

Spirulidae. The sole member of this family is the Ram's Horn Shell—a small open ocean creature with a coiled external shell hanging free at the posterior end of the body and held in position by two mantle flaps. The animal is never seen on Victorian shores but the fragile white shells are washed up in large numbers on ocean beaches from time to time.

SEPHDAE or Cuttlefish are like the Spirula best known to the beachcomber by the flat calcareous internal shell which, on the death and disintegration of the animal, floats away and is often washed ashore. The shells or cuttlebones of a number of species are continually washed on to Victorian ocean beaches. The largest and commonest species *Sepia apama* Gray, 1849 is often taken alive by seine nets or close in shore by rod and line fishermen and is used and sold as bait. It has a broad strong "bone" which is common on many beaches even within Port Phillip. The animal is distinguished by the narrow fin which runs the length of the body on each side.

LOLIGINIDAE. The Calamaries are elongate open ocean species and some grow to a large size. The internal shell is reduced to a chitonous pen which helps to support the body. Two species are fished

commercially in Victoria, the Southern Calamary Sepioteuthis australis Quoy and Gaimard, 1833 with the fin at the posterior end of the body and Etheridge's squid Loligo etheridgei Berry, 1918 in which the tail fin extends approximately two-thirds of the way up the body.

OMNASTREPHIDAE or Squids also have a chitonous pen but are distinguished from the calamaries in having the fins extending the length of the body on either side. Gould's squid, *Nototodarus gouldi* (McCoy, 1888), the commonest Victorian species, is fished in Bass Strait. It has a narrow spoon-shaped pen.

OCTOPODIDAE. There are five common Octopus in Victorian waters including the small blue and gold spotted species *Hapalochlaena maculosa* (Hoyle, 1883) which is notorious because of its very potent and curious venom. It is an inshore species living under stone and in the dead shells of oyster and scallops.

ARGONAUTIDAE or Paper Nautilus are octopus-like animals. The dorsal arms of the larger female have expanded glandular membranes at their extremities which secrete and hold a delicate calcareous shell in which she deposits and carries her eggs. Paper Nautilus are all pelagic species but the common Paper Nautilus Argonauta nodosa Solander, 1786 is blown ashore in large numbers along the Victorian coast from time to time.

#### **Ecology of Molluscs**

The molluscs are inhabitants of all types of environments from the mountain tops to the depths of the sea. Thus they can be classified by their ecology into the inhabitants of the three major habitat types—land, fresh water, and marine—as well as on their body structure.

The various classes as already described show unequal preferences for each of these habitats. The Chitons, Tusk Shells, and Cephalopods are all marine, the Bivalves are marine and fresh water, and the Gastropods are found in all three types of environment and have become equally well adapted to each of them.

#### **Terrestrial Molluscs**

All molluscs were originally marine so the terrestrial environment has necessitated the greatest degree of modification which required that the mantle become modified for use as a lung to breathe air and absorb oxygen from it. Such modifications have arisen not only in the sub-class **PULMONATA** but also in a number of Prosobranch families with the result that there are many lines of land operculate snails of the order **Mesogastropoda**.

The terrestrial pulmonates are a fairly uniform group which do not vary greatly in appearance from the picture conjured up by the term "Land Snail or Garden Snail." This is an animal with a coiled shell, usually but not always, in shades of brown and a typical snail-like head bearing a pair of tentacles and two eyes which may be stalked. The shape of the coiled shell varies considerably from the conical to the planorbital (flat spiral) or may be reduced to an internal plate or be absent altogether in the slugs.

The best known land snail to most people is the garden snail *Helix aspersa* Müller, 1774 which is not a native of Victoria but was

introduced, probably with garden plants, from England many years ago. Conditions suited it and it has spread throughout the urban areas of southern Australia and become a pest in most gardens.

There have been several other introductions of snails and slugs not only from Britain but from southern Europe as well. In fact all the slugs found in Victoria are introduced, there being no true slugs native to Victoria. Perhaps the most successful of all these introductions is the white snail or coast snail *Theba pisana* (Müller, 1774) which has established itself from west of Wilson's Promontory along the whole coast line to Geraldton in Western Australia. In many districts it is a pest denuding the coastal vegetation and occurring in such quantity on pastures that sheep will not graze.

The native land snails, unlike the introduced species, disappear with the advances of civilisation and are only found in areas where the native vegetation has not been greatly disturbed. The majority of Victorian species are very small snails of the family ENDODONTIDAE, most being less than ‡ inch in diameter. These small snails are inhabitants of bushland living among decaying leaves, under logs and stones, and such material as affords them shelter. Because of their small size and cryptic nature, these snails are rarely observed.

But there are a few larger species which are readily apparent to observers in their environment. The largest and commonest are two carnivorous species which inhabit the wetter areas of the Dividing Range. They both belong to the genus *Paraphanta* and have black, flatly coiled shells. The eastern species, found in the Dandenong and Warburton Ranges, is slightly the larger with a shell approximately  $1\frac{1}{2}$  in across and a grey animal with a rose coloured foot. The western species, found in the Otways, has a shell 1 to  $1\frac{1}{4}$  in in diameter and the animal is grey. Two other snails found with *Paraphanta* are the related species *Helicarion* and *Cystopelta*—the former with a much reduced horny shell and the latter without a shell at all. In eastern Victoria the large tropical rain forest genus *Hedleyella* is represented by the conical brown snail—*H. kershawi* (Brazier, 1871) found mostly in the drier and higher forest country and in particular in Murray pine stands.

The drier lower forest country is the home of the Hairy Shelled Snail Chloritis victoriae Cox, 1868 and the carnivorous Strangesta species belonging to the family Paraphantidae. Undisturbed grasslands, both coastal and inland, are often inhabited by the species Austrosuccinea australis (Ferussac, 1821) which has a horn coloured conical right hand spiral shell. These snails are gregarious, occurring in large numbers in suitable conditions.

#### Fresh-water Molluscs

The members of two classes of molluscs, bivalves and gastropods, have adapted themselves to the fresh-water environment. Most of the gastropods belong to the pulmonate order **Basommatophora** and have returned to the aquatic existence. The Pulmonate lung is an ideal organ for both aerial and aquatic respiration and so many members, who are to a certain degree amphibious, live in the water but come to the surface at regular intervals to recharge the air breathing lung.

Most Australian species exhibit this intermediate state which enables them to survive in semi-arid summer conditions when smaller water courses and pools dry up.

There are a number of very small aquatic gastropods including fresh water limpets which are rarely seen. Amongst the larger species there are several members of the genus *Physastra* which have the typical snail like animal with a head bearing a pair of thin tentacles. The shell has a left hand spiral which immediately distinguishes this group of snails from the LIMNAEIDAE.

This latter family has great economic importance as most of its members are intermediate hosts for parasitic flat worms or flukes. The liver fluke of sheep Fasciolaria hepatica, one of the worst scourges of the industry, has as its intermediate host the very wide spread and variable species Limnaea tomentosa Pfeiffer, (1855) which occurs throughout eastern Australia, Tasmania, and New Zealand, but has not been recorded west of the Nullarbor Plain. This shell is approximately one-half inch in length and oval in shape. A second and larger species is Limnaea lessoni Deshayes, 1830 with an inflated shell. This latter species prefers stagnant or slow running water and is economically unimportant as it is not a host for liver fluke.

In the Murray River in north-western Victoria there are two species of the Prosobranch family, VIVIPARIDAE, a truly aquatic family whose members retain their gill. As the family name implies, these snails are ovoviviparous, brooding the eggs in the mantle cavity until they hatch and the young emerge from the mother as miniature adults.

Several families are represented by the fresh-water bivalves. Most species are small and insignificant. All the large species belong to the family MUTELIDAE, one of the three families grouped in the superfamily UNIONACAE. The commonest Victorian species is *Velesunio ambiguus* (Smith, 1881) a large rounded mussel growing to about 3½ in with a blue-black periostracum or outer skin. It is common throughout the streams and swamps of Victoria and was used extensively by the aborigines for food.

#### **Marine Molluscs**

The molluscs originated in the sea and, as one would expect, the greater proportion of them lives in the sea, the majority of members of all the classes being marine and the cephalopods, chitons, and tusk shells exclusively so. In fact, they have colonised the sea from the ocean depths to the splash zone above high tide mark. Naturally with such a wide variety of conditions operating the animals have become adapted to live in one particular habitat. Thus the marine environment can be divided into a number of ecological units based on bottom type, depth, etc.

#### Intertidal

The intertidal zone affords the greatest amount of variation in environment within a limited space. As the tide rises and recedes no two horizontal strips are exactly alike and the animals inhabiting it have become very sensitive to the changes. Each species has adapted itself to a particular intertidal level. Animals living at or near high tide level must be able to withstand desiccation or protect themselves

in some way from dehydration, while those at the lower tidal limit are usually uncovered for only a few minutes at each low tide. As a result of this there are changes of species every few inches from the high tide line down the shore.

#### Rock Platforms

The fauna and flora of rock platforms have been studied very intensively by biologists and the knowledge so gained has enabled the classification of the shoreline to be made into climatic zones. The Victorian shoreline falls within the temperate zone but is particularly interesting as three ecological Provinces meet within its area. These are the temperate eastern Peronian, similar western Flindersian, and the cool temperate Maugerian. Because all these Provinces are within the temperate most of the species have a horizontal range over the whole area. However, there is also a limited number of species that have become so selective that they are confined to a smaller area where conditions which are suited to their narrower range of adaptability operate. The deciding factor in most instances appears to be temperature. Sea temperature is not necessarily a reflection of atmospheric temperature but is also influenced by depth of water, proximity to land, and warm and cold currents.

The highest zone of a typical rock platform is the Splash Zone above high tide which is only wetted by the spray from waves breaking on the shore. The vertical extent of the Splash Zone varies with the contour of the shore and the degree of wave action to which it is subject. A locality of high cliffs and ocean swell may receive spray as high as 80 ft above high tide mark, while in a sheltered bay the spray may not reach more than 2 or 3 ft even under storm conditions. In this zone the animals have to withstand drying for considerable periods and at certain times of the day will be subject to the heat of the sun as well. Two species of mollusc are adapted to these conditions, the Banded and the Checked Australwink, *Melarapha unifasciata* (Gray, 1826) and *M. praetermissa* (May, 1908). A third species, the Tubercled Noddiwink, *Nodilittorina pyramidalis* (Quoy and Gaimard, 1833) of the Peronian Province just reaches Victorian shores at Mallacoota.

At high tide mark another littorid, the Striped-mouth Conniwink, *Bembicium nanum* (Lamarck, 1833) is found on open ocean platforms, but in more sheltered bays and inlets the Black-mouthed Conniwink, *B. melanostoma* (Gmelin, 1791) replaces it.

Above mid-tide level there are several gastropods: the Ribbed Top Shell Austrocochlea constricta (Lamarck, 1822) can withstand the full exposure of sun and wind on an exposed platform but the Wavy Top Shell, A. concamerata (Wood, 1828) and the Black Nerite Crow Melanerita melanotragus (A. E. Smith, 1884) tend to find partial shelter in cracks and crevices during low tide. Scattered with these and ranging up into the Bembicium are found the Siphon Shell Siphonaria diemenensis Quoy and Gaimard, 1833.

At approximately mid-tide level on Victorian open ocean platforms there are sheets of the ribbed mussel *Brachidontes rostratus* (Dunker, 1857). This mussel likes the surge and splash of the waves of the ocean so it does not occur to any extent in the bays and inlets, and

where the wave action is extreme it may be torn off the rock to which it is normally held by its byssus. At this level is found the Ribbed limpet *Patelloida alticostata* (Angas, 1865) easily distinguished by the black horizontal lines between the ribs. Also in the area, just above mid-tide level, the small Black Mussel *Modiolus pulax* (Lamarck, 1819) often establishes itself. It may occur in sheets but more often shows a preference for small shallow cracks particularly adjacent to sand or where small areas of sand have become washed on to the rock platform.

These mussels afford shelter for a number of other molluscs and a search among the clumps will reveal the limpets *Montfortula rugosa* (Quoy and Gaimard, 1834) and *Notoacmea alta* Oliver, 1926, and the small Southern Kellia *Kellia australis* (Lamarck, 1818), while the Dog Winkle *Dicathais textilosa* (Lamarck, 1822), the lineated Cominella *Cominella lineolata* Lamarck, 1809, and the Mussel Drill *Bedeva parvae* (Crosse, 1864) all feed upon them.

At the lower tidal level the Variegated Limpet Cellana tramoserica (Sowerby, 1825) and the Siphon Shells Siphonaria funiculata Reeve, 1856 and S. tasmanica T. Woods, 1876 occur, and the Turban Shell Subninella undulata (Solander, 1786) is often present though it usually prefers sheltered positions in cracks or amongst weeds. At low tide level the Scaley Limpet Patelloida peroni (Blainville, 1825) and the chitons Poneroplax albida Blainville, 1825 and P. costata Blainville, 1825 are found and just below low tide amongst the holdfasts of the giant seaweed Durvillea potatorum is found the Liver-coloured Limpet Patelloida victoriana Singleton, 1937. In positions of extreme exposure some of these molluscs may be absent because they are not able to remain attached to the surface when wave action is intense. In such places there may be only limpets, siphon shells, and chitons which can clamp down hard on the rock surface and allow the waves to wash over them.

In the rock pools which have water in them even at low tide and have a growth of algae that afford shelter there are often found single specimens of species that normally live below low tide level in deeper water off-shore. Also there are the regular rock pool inhabitants including the Checkered Top Shell Austrocochlea odontis (Wood, 1828) and Adelaide Top Shell, A. adelaidae (Philippi, 1849), the various species of Kelp Shells of the genera Calliostoma, Clanculus, etc. Such pools are also often inhabited by species of sea slugs of the Order Nudibranchiata; these parrots of the mollusc world are elusive creatures as their larval stages are free swimming and the adults have only a short life span so that a species found in a rock pool today may not be there on a visit a few weeks later.

So far the discussion has been confined to rock platforms with comparatively smooth surface, but in bays where the wave action is normally not too strong, the lower part of the platform towards low tide mark and beyond is often covered with rocks and boulders. These provide shelter for a wealth of animals that do not like to be exposed to the daylight and that require to be either in the water or in a very moist atmosphere. It is here that the various species of small cowries of the genus *Notocypraea* are found as well as many chitons, mostly of the family *Ischnochitonidae*. Cone shells *Floroconus anemone* 

(Lamarck, 1810) are often abundant. As in the rock pools, there may be visitors from deeper water including nudibranchs of various species. Few bivalves occur on rock platforms but there are several species that like the shelter of such stones. These include the Hairy Ark Barbatia pistachia Lamarck, 1819, and the Milk Stone Pullastra galactites Lamarck, 1818. The small Southern Kellia Kellia australis which is common sheltering amongst the Brachydontes rostrata will also be found here.

In sheltered bays and inlets the water may carry too much sediment or changes of salinity may be too great for some species while others have become so adapted to the surge of fierce wave action that they cannot live in calmer sheltered water. Thus we find that typical ocean platform species such as the blue mussel and some of the limpets and siphon shells do not occur in the more sheltered bays.

#### Sandy Beaches

The inhabitants of sandy beaches are entirely different from those of rock platforms and the number of different types of molluscs on any one beach is much smaller than on a rock platform. However, the number of individuals of a given species is usually much greater.

In places where wave action is extreme molluscs may not be able to live in the continually moving sand of the intertidal zone. On ocean beaches such as the Ninety Mile Beach the dominant mollusc is the Pipi Plebidonax deltoidales (Lamarck, 1818) and associated with it and feeding on it is the carnivorous flat Sand Snail Conuber incei (Philippi, In slightly more sheltered and less steeply shelving beaches such as those of Wilson's Promontory the above two species occur together with the Wedge Shell Donacilla angusta (Reeve, 1854) and the Lined Nassarius Alectrion particeps (Hedley, 1915). With increased shelter of bays and inlets a greater variety of bivalves is found living buried in the sand and associated rocks and living upon them are Sand Snails and Nassarius. Port Phillip and Westernport Bays have a wide variety of bivalves living at and below low tide level. The commonest species amongst the Eel Grass Zostera is the Ribbed Venerid Katelysia rhytiphora Lamy, 1937 while on more open sand Katelysia scalarina (Lamarck, 1818) is common and in areas of extreme shelter K. rhytiphora, and K. peroni (Lamarck, 1818), occur with the Smoked Venerid Eumarcia fumigata (Sowerby, 1853). The conical Sand Snail Conuber conica (Lamarck, 1822) preys on all these species as do the Nassarius or Dog Whelks Parcanassa pauperata (Lamarck, 1822), P. burchardi (Philippi, 1851), and Tavaniotha optata (Gould, 1850).

#### Mud Flats and Salt Marsh

Animals living on intertidal mud flats and salt marshes have to withstand extremes of temperature and salinity as well as cope with sediment, and only a comparatively few species have become capable of adapting themselves to these conditions. In periods of low tide and high temperature the sun will cause considerable evaporation and thus raise salinity and warm the water. In reverse, the temperature of such areas will fall very rapidly in periods of frost or low winter temperatures. Also, the salinity will drop in the rainy season or if flushes of fresh water enter from swollen streams.

In the tropics where the temperatures are not so extreme many animals can adapt themselves to salinity changes but in the cooler temperate waters only a comparatively few species of molluscs occur, but these are usually in considerable numbers.

Thus in Victorian waters the Black-mouthed Conniwink Bembicium melanostoma (Gmelin, 1791) occurs at high tide level and at a slightly lower level just below high tide the stunted estuarine form of the Ribbed Top Shell Austrocochlea constricta (Lamark, 1882). Both these species require a hard surface, however small, for attachment and both penetrate into the salt marsh climbing on to the stems of mangroves and Salicornia. In the true salt marsh several other gastropods of the family ELLOBIIDAE are found; these are the Delicate and Meridion Air Breathers Marinula zanthostoma H. and A. Adams, 1854 and M. meridionalis (Brazier, 1877), and the Common Mangrove and the Groved Air Breather Ophicardelus ornatus (Ferussac, 1821) and O. sulcatus (H. and A. Adams, 1855). The Air Breathers Salinator fragilis (Lamarck, 1822) and S. solida (von Martens, 1878), though very similar in appearance have preferences in habitat. S. solida prefers places where fresh water from small streams or springs enters the salt marsh.

At, and just below low tide, the commonest mud flat species is the Southern Mud Whelk *Velacumantus australis* (Quoy and Gaimard, 1834) which occurs in countless numbers. Often associated with it is the smaller Common Mud Whelk *Zeacumantus diemenensis* (Quoy and Gaimard, 1834), and in the eastern part of the State, the Club Mud Whelk *Pyrazus ebeninus* (Bruguière, 1792) is common.

Several bivalves are found living beneath the surface of mud flats. These include the Double-rayed Razor and Donax-like Razor Soletellina biradiata (Wood, 1815) and S. donacioides Reeve, 1857. There are also some species of the family Tellindae including the very beautiful ornamented Victorian decussated Tellin Pseudocopagia victoriae (Gatliff and Gabriel, 1914), and the Triangular Tellin Homalina deltoidalis (Lamarck, 1818), these latter species being very common on the mud flats of Port Melbourne and Swan Bay.

#### Benthic

The sea floor below low tide repeats the bottom types found intertidally and is more stable as it is not subject to such violent wave action or the effects of exposure twice a day. Thus the variety and number of different molluscs on each bottom type is greater and as varied. No more than a very few common or particularly interesting species from both bays and open ocean can be mentioned here.

The Victorian coast has a number of underwater rock platforms and reefs, both in the open bays and in Bass Strait. On and around these are found several large Gastropods including the Rock Whelks Cabastana spengleri Perry, 1811 and C. waterhousei A. Adams and Angas, 1864. These and the Tulip Shell Pleuroploca australasia (Perry, 1811) sometimes even come up to low tide level during the breeding season. Also found on underwater rock platforms are the several species of Muricidae including the two largest species, the Fronded Murex and Three-shaped Murex Torvamurex denudatus (Perry, 1811) and Pterynotus triformis (Reeve, 1845).

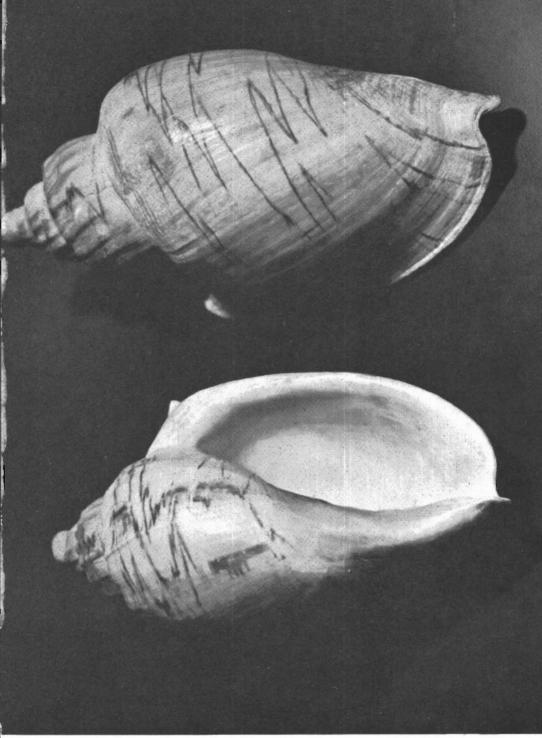
On shallow water sandy areas between rocks the two species of Pheasant Shell Phasianella australis Gmelin, 1788 and P. ventricosa Swainson, 1822 occur. On deeper water sandy areas the Wavy Volute Amorena undulata (Lamarck, 1804) is common and more rarely the Papilose Volute Ericusa papillosa Swainson, 1821, while in the deep waters of Bass Strait the False Baler Mamillana mamilla Gray, 1844 is dredged. In more recent years deeper water trawling has collected the large Beer Barrel Tun shell *Tonna cerevisina* Hedley, In a similar habitat the New Holland Spindle Fusus novaehollandiae Reeve, 1848 and several Whelks of the family BUCCINIDAE are taken including Austrosipho maxima Tryon, 1881. smaller species A. grandis Gray, 1839 occurs in shallower water and is taken in Westernport and Port Phillip Bays. Among the deep water bivalves one of the most spectacular is the Thorny Oyster Spondylus tennelus Reeve, 1856. Also, there are several species of Pectenidae which may be taken in considerable numbers including the Queen Scallop Equichlamys bifrons (Lamarck, 1819) and the Doughboy Scallop Chlamys asperrimus (Lamarck, 1819). Bivalves are even more prolific in sheltered shallower waters and many of them prefer the sandy mud or mud bottom of quieter water in bays and inlets.

In the areas of sandy mud in Westernport and Port Phillip Bays the commercial scallop *Pecten alba* Tate, 1886 is very abundant and where the sand gives way to mud, there is often associated with it the Mud Oyster *Ostrea angasi* Sowerby, 1871, which entirely replaces it in some areas. In sheltered areas with a mud bottom the Mud Ark *Anadara trapezia* Deshayes, 1840 is common in bottom Westernport and Port Phillip. Another shell with a preference for such conditions is the Trigonia *Neotrigonia margaritacea* (Lamarck, 1804), a very beautiful mollusc with beaded ribbed ornament on the exterior and delicate internal nacre. This mollusc is of particular interest as the Australian species are the only living representatives of a very ancient fossil family.

The large Fan Mussel Atrina tasmanica T. Woods, 1875 is an inhabitant of the sandy mud areas of the eastern entrance to Westernport Bay. This species grows to 10 in and is the largest bivalve of Victorian waters.

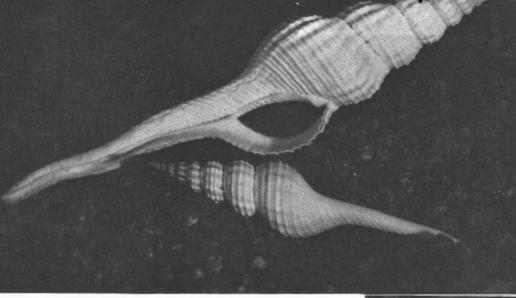
#### Pelagic Molluscs

The molluscs are represented in the open ocean mainly by the cephalopods and a few families of gastropods whose members are specially modified for a free swimming existence. The very beautiful Violet Snail *Ianthina janthina* Linnaeus, 1758 lives its life on the surface of the ocean but is at times blown ashore and stranded on beaches in large numbers. All the members of the super family HETEROPODA and some opisthobranchs lead a pelagic existence and like *Ianthina* are blown ashore from time to time. The pelagic cephalopods are vigorous swimmers and therefore are not at the mercy of wind and waves and are less frequently stranded unless injured or ill. There are records of the stranding of most known open ocean species including the Giant Squid *Architeuthis kirkii* Robson, 1887. Because of their lightness the internal shells of cuttlefish and heteropods float after the death and disintegration of the animal and often wash ashore. Usually



[National Museum of Victoria Roadnight Volute, Pterospira roadnightae (McCoy) is a rare volute dredged in deep water off the Victorian coast.

# Molluscs of Victoria



[I. K. Black

New Holland Spindle Shell, Fusus novaehollandiae (Reeve) is dredged from deeper water offshore along the Victorian coast.

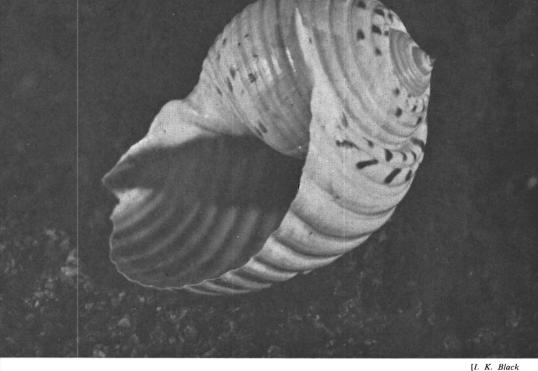
False Baler Shell, Mamillana mamilla (Gray) is dredged from deeper water along the east coast of Victoria. Specimens can reach 12 inches in length.

H. K. Black

Spengler's Rock Whelk, Cabastana spengleri (Perry) (on left) and Waterhouse's Rock Whelk, C. waterhousei (Ads and Angas) (on right) live on reefs from just below low water to several fathoms in depth.

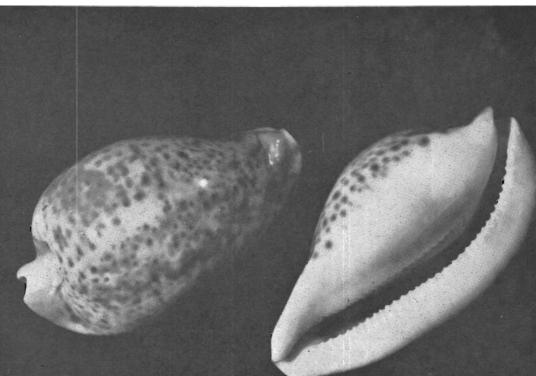
[I. K. Black





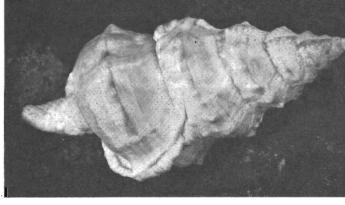
Beer Barrel Tun, Tonna cerevisina Hedley is dredged in deep water off the east coast of Victoria.

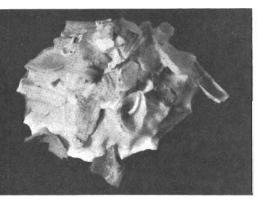
Wonder Cowry, Umbilia hesitata Iredale is dredged in deeper water off the southern New South Wales coast and eastern coast of Victoria.



Australian Rock Whelk, Mayena australasia (Perry) lives on reefs and is found along the whole Victorian coast. This is the elongated deep water form benthicola Iredale.

[I. K. Black

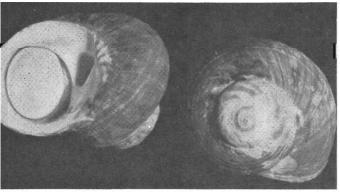




Carrier Shell, Xenophora peroniana (Iredale) (top view) builds fragments of other shells and small stones into its shell. It lives in deep water off the eastern coast of Victoria.



[I. K. Black Carrier Shell, Xenophora peroniana (Iredale) (side view).

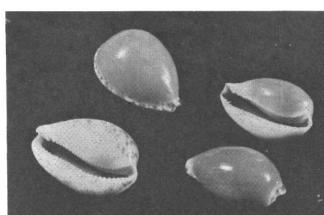


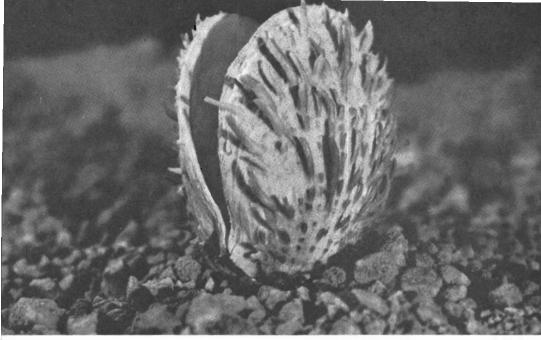
Warrener, Subninella undulata (Solander) is common on intertidal rock platform along the whole coast.

[National Museum of Victoria

Brown Cowry, Notocypraea angustata (Gmelin) is common at low tide on rock platforms.

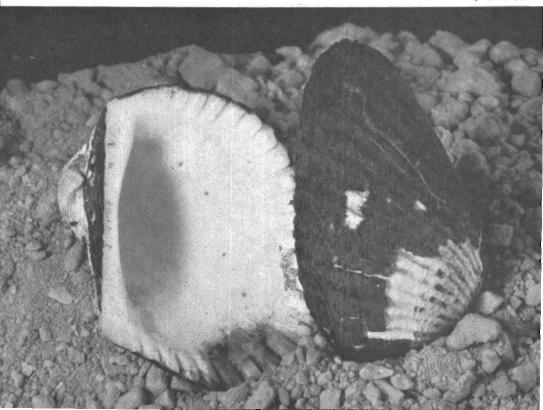
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Spiney Oyster, Spondylus tenellus (Reeve) is dredged from deeper water off the coast.

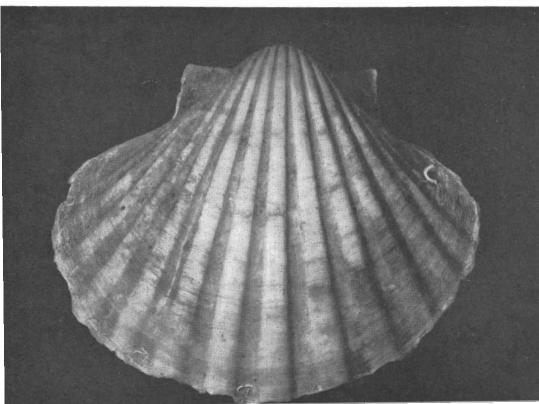
Mud Ark, Anadura trapezia (Deshayes) lives on a mud bottom in sheltered water and is common in Port Phillip and Westernport Bays and Corner Inlet.

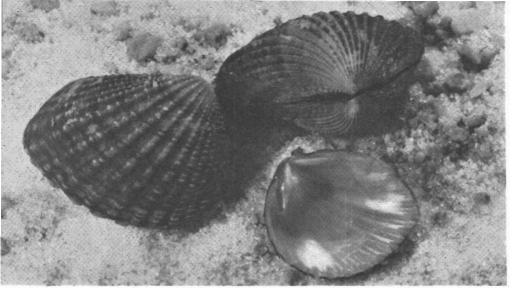




Fan Mussel, Atrina tasmanica (Tenison Woods) lives amongst weed in sandy mud in Westernport Bay and at the southern end of Port Phillip Bay.

Commercial Scallop, Pecten alba Tate is dredged in Port Phillip and Westernport Bays and also from deeper water offshore.

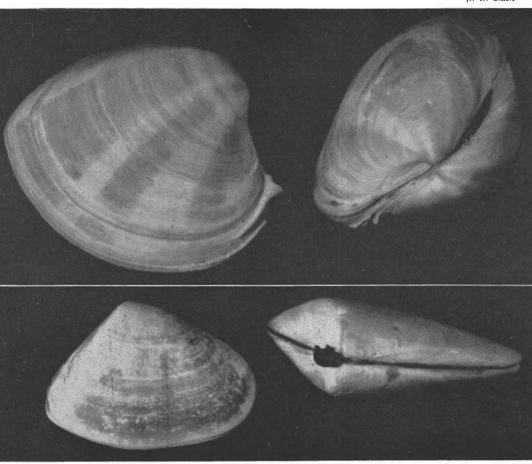




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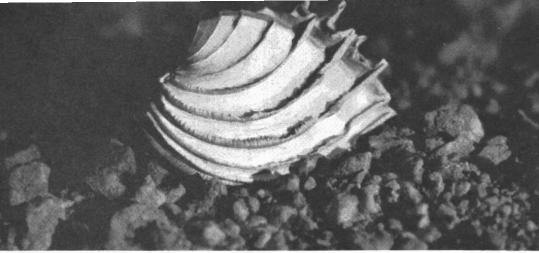
Trigonia or Brooch Shell, Neotrigonia margaritacea (Lamarck) lives in mud and is found in Westernport Bay and along the Victorian coast.

Faintly Frilled Venerid, Bassina pachyphylla (Jonas) lives in sand in shallow water and is found offshore along most of the Victorian coast.



[I. K. Black

Pipi, Plebidonax deltoides (Lamarck) lives in sand just above low tide and is an inhabitant of most of Victoria's ocean beaches.

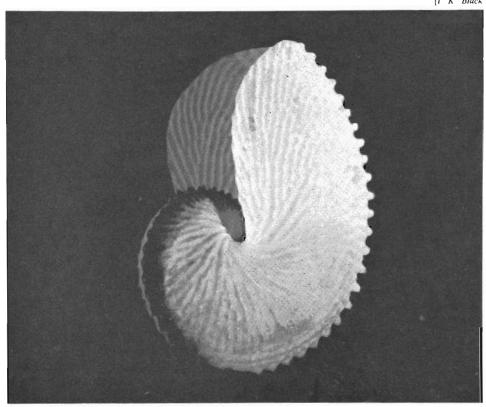


[ K. Black

Frilled Venerid, Callanaitis disjecta (Perry) lives in sandy mud and is taken in shallow water on the eastern side of Port Phillip Bay and in Westernport Bay.

Paper Nautilus, Argonauta nodosa Solander is an inhabitant of the open ocean but from time to time winds drive it ashore. The shell is the egg case secreted by the female to carry her eggs.

I K Black



cuttlebones are scattered over a beach but the sagitta-shaped, transparent heteropod shells because of their extreme lightness are left at the high tide line.

Members of the other classes have not adapted themselves to the pelagic environment but nearly all the marine molluscs have a larval stage (veliger) which spends a shorter or longer free swimming period in the plankton. This pelagic period is the main factor in distribution of marine species for it enables predominantly sedentary bottom dwelling animals to be transported great distances from their birthplace before they settle into adult life. Settlement and immediate growth commences when conditions such as bottom, temperature, currents, and available food are right. Temperature which is the main controlling factor in distribution may be satisfactory for establishment and growth of the species but outside the range within which the animal can breed. Such a population can only be renewed or increased by outside recruitment.

#### **GLOSSARY**

Adductor muscles. Applied to bivalve shells; the anterior and posterior muscles draw the valves of the shell together leaving marks on the inner surface of each called the muscular impressions or muscle scars or adductor scars.

Alimentary canal. Channel in animal's body through which food passes.

Anatomy. Bodily structure.

Anatomical. Details of bodily structure.

Anterior. In bivalves, it is the side on which the head, or part analogous to the head of the animal, lies; it is known in the shell by the umbones, which, if turned at all, are turned towards that part. The anterior of a spiral univalve is that part of the outer lip which is at the greatest distance from the apex. Of a conical univalve such as a limpet, it is that part where the head of the animal lies.

Anus. Posterior opening of alimentary canal.

Apex. The tip, or small end of a shell.

Appendages. Something hung on (limbs, etc.).

Axis. In a univalve shell the centre or pillar upon which the spire turns.

Benthic. Bottom dwelling. Byssus. The fibres by wh The fibres by which some bivalve shells are anchored or moored to submarine substances.

Calcareous. Limy or shelly matter.

Cambrian. A geological period, the earliest of the Palaeozoic.

Canal. A groove which characterises some spiral univalve shells, where the inner and outer lips unite at the front part of the aperture.

Carnivorous. Flesh eating.

Chitin. Hard substance which forms the rigid structures in the body of many invertebrates.

Chitinous. Pertaining to chitin.

Class. A major division of a phylum.

Columella. The column formed by the inner sides of the volutions of a spiral univalve. It is sometimes described as the inner lip of the aperture, of which it forms a part.

Columella lip. The inner edge of the aperture, including that part of it which covers the body-whorl.

Decussated. Intersected by fine lines crossing each other. Dehydration. Removal of water.

Desiccation. Extraction of water.

Detritus. Fragments of matter which include particles of food.

Digestive tract. Channel in animal's body through which food passes.

Diverticulum. Small pocket opening from the rectum.

C.3636/67.—2

Ecological. Pertaining to the ecology.

Ecology. That branch of science which treats of plants and animals in relation to the environment in which they live.

Ectoparasite. Parasites living on the external surface of their host.

Embryonic. Pertaining to an embryo.

Embryo. An organism in its early stages before birth.

Epidermis. External coating of shells. Also known as periostracum. Exhalent current. The water expelled from the mantle cavity.

Family. The division of classification into which genera are grouped. Fertilisation. The act of impregnation of the egg by the male cell.

Foot. Portion of the animal's body used for locomotion. In most bivalves a hatchet-shaped muscular organ capable of protruding beyond valve margins.

Fossil. Remains of plant or animal imbedded in stratified rocks.

Funnel. The organ through which water, etc., is expelled from the mantle cavity of Cephalopods.

Ganglia. Mass or group of nerve cells.

Genus. An assemblage of species, possessing certain characteristics in common. Genera. Plural of genus.

Gills. The breathing organs of most aquatic animals.

Herbivorous. Feeding on herbage.

Hermaphrodite. Bisexual, containing both the male and female organs in the body. Hinge. The edge of the bivalve shells near the umbones, including the teeth and ligament.

Inequivalve. Not equivalve.

Inhalent. The stream of water entering into the mantle cavity.

Insertion plate. The plates on the edges of Chiton shell valves to which the girdle is attached.

Internal shell. One which is enclosed by the mantle of the animal.

Larva. Juvenile stage, different from the adult.

Left valve. Sinistral valve of a bivalve shell may be known by placing the shell with its ligamentary or posterior part towards the observer; the sides of the shell will then correspond with his right and left side.

Ligament. The true ligament is external, serving the purpose of binding the two valves of a shell together by the posterior dorsal margin.

Locomotion. Movement from one place to another.

Lung. A special cavity in the body through which air is breathed.

Mantle. External tissue which secretes the shell.

Mantle cavity. The cavity which is formed by the mantle.

Mesozoic. The second major geological era.

Metamorphosis. Change of form.

Mollusc. A member of the phylum Mollusca.

Mouth. Aperture or opening of a shell.

Muscle. The fleshy, contractile organ by which the animal is attached to the shell. Muscle scar. Applied to bivalve shells; the anterior and posterior muscles which draw the valves of the shell together leaving marks on the inner surface

of each called the muscular impressions or muscle scars or adductor scars. Muscular. Having well developed muscles.

Nacreous. Pearly; like mother-of-pearl.

Operculum. The plate with which many molluscs close the aperture of their shell when retired within them. Cat's-eye of Turbo.

Order. A major division of a class of animals into which are grouped families.

Osphradium. The sense organ near the gills of molluscs used for testing the water, etc.

Pallial Line. In bivalve shells, the line of attachment of mantle to shell.

Pallial sinus. A notch in the pallial line occasioned by siphons.

Palaeozoic. Containing the earliest form of life. The first geological era.

Pelagic. Pertaining to, or inhabiting the open sea; free swimming.

Periostracum. External coating of shells.

Phyla. Plural of phylum.

Phylum. One of the main divisions of the animal kingdom.

Plankton. Small plants and animals living on the surface of water.

Planktonic. Pertaining to the plankton.
Planorbid. Coiled in a flat spiral.
Posterior. The side known by the direction of the curve in the umbones, which is from the posterior towards the anterior. Posterior of univalve opposite end to the anterior (mouth).

Predators. Feeding on other animals.

Radula. Lingual ribbon. Usually bearing on its upper surface numerous transverse rows of teeth. Used for the mastication of food. It is absent in bivalves. Rectum. Final section of digestive tract terminating in the anus.

Right valve. See left valve. Sagitta. Shaped like an arrow.

Salinity. Degree of saltiness.

Sedentary. To lead a life of bodily inactivity, remaining in one spot.

Sessile. Attached, remaining in the one position.

Shell. A calcareous or horny covering secreted by the mantle of a mollusc.

Sinus. A deep indentation; cavity.

Siphon. Tube leading to the respiratory organ of some univalves.

Species. A subdivision of a genus, a group into which is placed all individuals of the same kind.

Suctorial. Capable of attachment by suction.

Substrate. The sea floor.

Torsion. The process by which the visceral mass of Gastropods becomes twisted through 90 degrees.

Type. The specimen on which the original description of the species is based.

Umbo. Umbone; the point of a bivalve shell above the hinge, constituting the apex of each valve. Embryonic shell.

Univalve. A shell consisting of a single piece, as distinguished from bivalves and multivalves.

Valve. One of the individual units of a molluscan shell which may be composed of one, two, or eight valves.

Veliger. Free swimming larval stage of molluscs.

Ventral. The margin of a bivalve shell opposite the hinge.

Vestigial. Degenerate, reduced.

Viscera. Internal organs of an animal.

Visceral. Pertaining to the viscera.

Whorls. A complete turn or revolution round the imaginary axis of a spiral shell. Zoology. The study of animal life and structure.

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# Geographical Features

#### Area and Boundaries

Victoria is situated at the south-eastern extremity of the Australian continent, of which it occupies about a thirty-fourth part, and contains about 87,884 square miles, or 56,245,760 acres.

Victoria is bounded on the north and north-east by New South Wales, from which it is separated by the River Murray, and by a straight line running in a south-easterly direction from a place near the head-waters of that stream, called The Springs, on Forest Hill, to Cape Howe. The total length of this boundary following the windings of the River Murray from the South Australian border along the Victorian bank to the Indi River, thence by the Indi or River Murray to Forest Hill and thence by the straight line from Forest Hill to Cape Howe, is 1,175 miles. The length of the River Murray forming part of the boundary is approximately 1,200 miles, and of the straight line from Forest Hill to Cape Howe, 110 miles. On the west it is bounded by South Australia, on the south and south-east its shores are washed by the Southern Ocean, Bass Strait, and the Pacific Ocean. approximately between the 34th and 39th parallels of south latitude and the 141st and 150th meridians of east longitude. Its greatest length from east to west is about 493 miles, its greatest breadth about 290 miles, and its extent of coastline 980 miles, including the length around Port Phillip Bay 164 miles, Westernport 90 miles, and Corner Inlet 50 miles. Great Britain, inclusive of the Isle of Man and the Channel Islands, contains 88,119 square miles, and is therefore slightly larger than Victoria.

The most southerly point of Wilson's Promontory, in latitude 39 deg. 8 min. S., longitude 146 deg.  $22\frac{1}{2}$  min. E., is the southernmost point of Victoria and likewise of the Australian continent; the northernmost point is where the western boundary of the State meets the Murray, latitude 34 deg. 2 min. S., longitude 140 deg. 58 min. E.; the point furthest east is Cape Howe, situated in latitude 37 deg. 31 min. S., longitude 149 deg. 59 min. E. The westerly boundary lies upon the meridian 140 deg. 58 min. E., and extends from latitude 34 deg. 2 min. S. to latitude 38 deg. 4 min. S.—a distance of 280 miles.

The following table shows the area of Victoria in relation to that of Australia:

AREA OF AUSTRALIAN STATES

	State or Terr	itory			Area	Per Cent of Total Area
Western Australia					sq. miles 975,920	32.88
Queensland	• • • • • • • • • • • • • • • • • • • •		• • •		667,000	22.47
Northern Territory					520,280	17.53
South Australia	••		• •		380,070	12.81
New South Wales	• •	• •	• •		309,433	10.43
Victoria Tasmania	• •	• •	••	• • •	<b>87,884</b> 26,383	2·96 0·89
Australian Capital 7	erritory				939	0.03
Total A	Australia				2,967,909	100.00

## Physical Divisions

This article should be read in conjunction with the articles on geographical features, area, and climate.

The chief physical divisions of Victoria are shown on the map (Figure 2). Each of these divisions has certain physical features which distinguish it from the others, as a result of the influence of elevation, geological structure, climate, and soils, as is recognised in popular terms such as Mallee, Wimmera, Western District, and so on. The following is a table of these divisions:

- 1. Murray Basin Plains:
  - (a) The Mallee
  - (b) The Murray Valley
  - (c) The Wimmera
  - (d) The Northern District Plains
- 2. Central Highlands:
  - A. The Eastern Highlands, within which-
    - (a) the Sandstone Belt and
    - (b) the Caves Country may be distinguished from the remainder
  - B. The Western Highlands:
    - (a) The Midlands
    - (b) The Grampians
    - (c) The Dundas Highlands
- 3. Western District Plains:
  - (a) The Volcanic Plains
  - (b) The Coastal Plains
- 4. Gippsland Plains:
  - (a) The East Gippsland Plains
  - (b) The West Gippsland Plains
- 5. Southern Uplands:
  - (a) The Otway Ranges
  - (b) The Barabool Hills
  - (c) The Mornington Peninsula
  - (d) The South Gippsland Highlands
  - (e) Wilson's Promontory

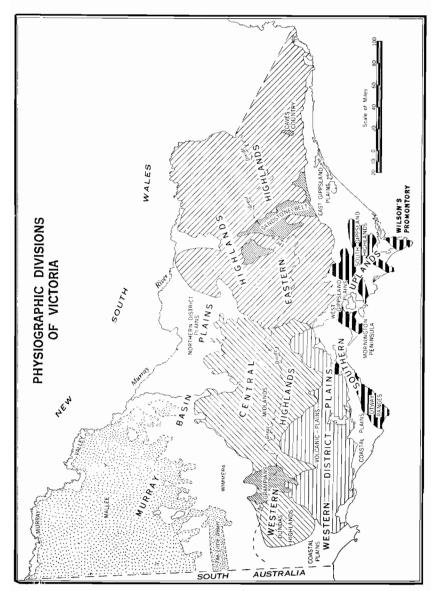


FIGURE 2.

## Murray Basin Plains

These plains include the Mallee, the Wimmera, the Northern District Plains, and the Murray Valley itself. The most noticeable distinguishing features of the Mallee are the soils, vegetation, and topography. It is not a perfect plain, but exhibits broad low ridges and depressions which appear to be due to folding and faulting of the rocks. Sand ridges trending due east and west are an indication of a former more arid climate, but they are now fixed by vegetation. When cleared, the sand

distributes itself irregularly without forming new ridges. There is evidence of a succession of former wet and dry periods in the Mallee, but at the present time all the streams that enter it lose so much water by evaporation and percolation that they fail to reach the Murray and terminate in shallow lakes, many of which are salt. The Murray Valley itself is cut into the higher Mallee land and is subject to periodical flooding by the river.

The Northern District Plains are formed from the combined flood plains of rivers flowing to the Murray, with an average gradient of between 3 and 5 ft to the mile, the surface being almost perfectly flat except where small residual hills of granite rise above the alluvium as at Pyramid Hill.

The Wimmera lies between the Western Highlands and the Mallee and is also composed mainly of river plains except to the north of the Glenelg where old abandoned river channels contain a succession of small lakes. Most of the lakes of the Murray Basin Plains have crescentic loam ridges (lunettes) on their eastern shores.

### Central Highlands

The Central Highlands form the backbone of Victoria, tapering from a broad and high mountainous belt in the east until they disappear beyond the Dundas Highlands near the South Australian border. They were formed by up-warping and faulting. The Eastern Highlands differ from the Western in their greater average elevation, with peaks such as Bogong, Feathertop, and Hotham rising above 6,000 ft, while the Western Highlands are generally lower, the peaks reaching above 3,000 ft, and the valleys being broader. Also, in the Eastern Highlands patches of Older Volcanic rocks occur, whereas in the Western the volcanic rocks belong mainly to the Newer Volcanic Series. Several well-known volcanic mountains are still preserved, Mounts Buninyong and Warrenheip near Ballarat being examples.

Because of the great variety of geological formations in the Central Highlands and the effects of elevation and deep dissection by streams, the features of the country are very varied and there are many striking mountains and gorges. The severe winter climate, with heavy snow on the higher land, is also a special feature of the Eastern Highlands. Included in the area are several high plains such as those near Bogong and the Snowy Plains. Caves are well known in the limestone around Buchan.

In the Western Highlands the Grampians, with their striking serrate ridges of sandstone, may be compared with the belt of sandstones stretching from Mansfield to Briagolong in the east.

The Dundas Highlands are a dome which has been dissected by the Glenelg and its tributaries, the rocks being capped by ancient laterite soils which form tablelands with scarps at their edges.

# Western District Plains

Many of the surface features of the Western District Plains are a result of volcanic activity, very large areas being covered with basalt flows of the Newer Volcanic Series above which prominent mountains

rise, many of them with a central crater lake. Some of the youngest flows preserve original surface irregularities practically unmodified by erosion, thus forming the regions known as "Stony Rises".

The coastal plains of the Western District are for the most part sandy, the soils being derived from Tertiary and Pleistocene sedimentary deposits, which in places attain a thickness of some 5,000 ft, and yield considerable quantities of artesian water.

## Gippsland Plains

Continuing the east-west belt of plains on the eastern side of the drowned area represented by Port Phillip Bay and Westernport Bay are the Gippsland Plains. These are underlain by marine and non-marine Tertiary and Pleistocene sedimentary deposits, including the thick seams of brown coal of the Latrobe Valley. A notable feature is the Ninety Mile Beach and the lakes and swamps that lie on its landward side. This beach is an off-shore bar on which aeolian sand ridges have accumulated.

### Southern Uplands

Lying to the south of the plains above mentioned is a group of uplifted blocks for which faulting is mainly responsible, these constituting the Southern Uplands. The Otway Ranges and the South Gippsland Highlands are composed of fresh water Mesozoic and Tertiary sediments with Older Volcanic basalts in South Gippsland, and the Mornington Peninsula is an upraised fault block of complex geology, including granites. The Sorrento Peninsula is entirely composed of Pleistocene calcareous dune ridges which have been responsible for practically blocking the entrance to Port Phillip Bay.

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### Physical Environment and Land Use

The Central Highland Zone (see Figure 2) is the dominant physiographic region of Victoria. The greatest importance of these Highlands is their influence on the drainage pattern of the State. They act as a drainage divide and catchment areas between the long north and north-west flowing rivers which are part of the Murray System and the shorter south flowing rivers.

The Highlands are divided into two parts by the 1,200-ft Kilmore Gap, a natural gateway for transport routes leading north from Melbourne.

## Eastern Highlands

To the east, the Eastern Highlands form a broad, rugged region of deeply dissected high plateaux with elevations of up to 6,000 ft. They form a barrier to east-moving airmasses, giving rise to heavy orographic rainfall of over 50 in p.a. in the higher parts. This is the

wettest part of the State, and is the coldest region in winter with substantial snowfalls at higher elevations, a factor responsible for the development of skiing resorts at locations such as Mt. Buffalo, Mt. Buller, Mt. Hotham, and Falls Creek. Because of the elevation, this is also the coolest part of the State in summer. The rugged topography and dense forest cover of the Eastern Highlands makes them rather inaccessible and of little agricultural potential, so that they are the only large area of Victoria that is very sparsely settled and almost devoid of transport routes. However, the foothill zone adjoining the East Gippsland Plains is an important forestry area, while the lower slopes and valleys are used for grazing, particularly of cattle. High alpine grassland areas in the north-east, such as the Bogong High Plains, are used for summer grazing, this area being one of the rare cases of a transhumance farming economy in Australia. The high run-off and steep stream gradients have made the Eastern Highlands important for water storage and hydro-electricity generation at Kiewa, Eildon, and Rubicon.

### Western Highlands

West of the Kilmore Gap, the Western Highlands are much lower than those to the east. These Highlands culminate in the west in a series of block mountains, of which the Grampians and the Dundas Highlands form the final western outlines of the Highland Zone. Stream gradients are more gentle than in the Eastern Highlands, so that hydroelectricity potential is low. However, the Rocklands Dam, and the Eppalock and Cairn Curran Reservoirs are important storages for water supply to farms of the northern plains of Victoria.

The Western Highlands, because of their lower elevation, have a lower rainfall than the Eastern Highlands, and they do not act as a barrier to settlement and transport. The reasonably reliable rainfall of 20 in to 30 in p.a., cool winters, warm summers, rolling topography, open dry sclerophyll forest and grasslands, and moderately fertile if thin volcanic soils offer an environment suitable for sheep grazing for wool and fat lambs, fodder cropping, dairying, and potato growing. Early settlement of the area was stimulated by the gold discoveries of the 1850s and 1860s in the Ballarat and Bendigo districts, and these two cities have developed as important regional centres. Castlemaine, Maryborough, and Clunes are additional service centres.

### Murray Basin Plains

North of the Central Highland Zone are the flat Murray Basin Plains (see Figure 2). The western section is comprised of the Mallee-Wimmera Plain, characterised by areas of east-west running sand ridges, grey-brown and solonised Mallee soils, and some areas of sandy wastelands. Rainfall is around 20 in p.a. in the southern Wimmera, but it decreases to under 10 in p.a. in the north-western Mallee, which is the driest area of the State. As well as being low, rainfall is erratic and unreliable in the Mallee-Wimmera, but the warm winters and hot summers enable a year-round growing season where water is available. Early farms were too small, and over-cropping led to widespread crop failures and soil erosion. Since the 1930s farming here has become more stable as a result of the provision of adequate and assured water supplies from the Mallee-Wimmera Stock and

Domestic Water Supply System, larger farms of over 1,000 acres, crop rotations, the development of a crop-livestock farming pattern, the use of superphosphate and growing of legumes to maintain soil fertility, and soil conservation practices. The winter rainfall maximum and dry summer harvesting period, the good rail and road network and bulk handling facilities, and scientific farming techniques have enabled the Wimmera to become a region of high-yielding wheat and mixed farms. The drier areas of the Mallee are characterised more by larger sheep properties.

Of great significance in the Mallee are the irrigation areas of the Mildura-Merbein-Red Cliffs and Swan Hill districts, with close settlement farming growing vines and fruits. Mildura, Ouyen, Swan Hill, Horsham, Warracknabeal, and St. Arnaud are the main regional centres of the Mallee-Wimmera Plains.

The Northern District Plains form the narrower eastern section of the Murray Basin Plains. Here rainfall increases from 15 in p.a. in the western part to over 30 in p.a. in the eastern part of the plain adjoining the Eastern Highlands. Rainfall is more reliable than in the Mallee–Wimmera District. However, there is generally a summer water deficiency which restricts pasture growth, so that the Northern District Plains are characterised by extensive grazing and mixed wheat-sheep farms. Recently there has been increasing emphasis on "ley" farming (i.e., rotation of crops and pastures) in order to increase carrying capacities and productivity. The higher, more reliable rainfall eastern section of the Northern District Plains is one of the best sheep and cattle grazing areas in the State.

There is a marked contrast in the Northern District Plains between the "dry" farming areas and those closely settled irrigation areas of the Murray and its tributaries, especially in the Kerang, Echuca–Rochester, Kyabram–Shepparton, and Cobram–Yarrawonga areas using water from the Loddon, Campaspe, Goulburn, and Murray rivers, respectively. Fruits, vegetables, hops, and tobacco growing with local specialisations, and dairying based on improved pastures are the main activities in the irrigated districts. Shepparton has become an important centre for canned and frozen fruits and vegetables. These areas are also important as suppliers for the metropolitan fresh fruit and vegetable market.

In the Northern District Plains Shepparton, Wangaratta, and Benalla are large and expanding regional centres with manufacturing industries, while Echuca, Rochester, Kyabram, and Wodonga are smaller service centres with a small range of urban functions.

### Coastal Region

South of the Central Highland Zone, coastal Victoria is readily divided into three regions.

The first of these is Port Phillip Bay and environs, bounded by the You Yang Range and Keilor Plain in the west, the Central Highlands in the north, the Dandenong Range and West Gippsland Plain in the east, and the Mornington Peninsula in the south-east. Here are the main ports of Victoria: Melbourne, Williamstown, and Geelong. This region is dominated by the urban areas of Melbourne, which is the hub of the State's transport system, and Geelong. The urban

areas are surrounded by intensively farmed rural landscapes in which market gardening is important in addition to cattle and sheep fattening, dairying, and fodder cropping. The bayside beach resorts and the seaside resorts of the Mornington Peninsula are the centre of an important tourist industry.

The second region of coastal Victoria is the extensive Keilor and Western District volcanic plain stretching west from the Bay. This is possibly the best agricultural region in Victoria. The rolling surface is characterised by volcanic plains and cones, lakes, and stony rises, with rich but shallow volcanic soils. Rainfall is above 20 in p.a. in all areas, with a slight winter-spring maximum, and temperatures are warm in summer and mild in winter so that year-round pasture growth and cropping is possible. Western District farms produce cattle, sheep for wool and fat lainbs, fodder crops, and potatoes. This is also an important dairying district. Rural population densities, along with those of the West Gippsland dairying country, are second highest in the State after the northern irrigation districts. Colac, Warrnambool, Portland, Hamilton, and Camperdown are the main regional centres. Portland has recently developed as Victoria's third major port.

South of the Western District Plains lie the Otway Ranges, a sparsely populated region of rugged scenery and very high rainfall. The coastline between Lorne and Apollo Bay has a number of popular tourist resorts.

The third region of coastal Victoria is Gippsland. Immediately east of the Bay are the West Gippsland Plains, which are sandy in their western section where large areas of swamp have been drained for market gardening. The South Gippsland Highlands, a sparsely populated area of little agricultural potential, is bounded by the West Gippsland Plain and to the east by a fault trough stretching from Warragul to the Latrobe Valley. (Included in East Gippsland Plains in Figure 2.) The fault trough with its rolling hills, 30 in rainfall, and year round pasture, is among the best dairying country in the Australian mainland, supplying the metropolitan whole milk market. The Latrobe Valley towns have experienced rapid post-war development as a result of the brown coal mining operations in the Yallourn–Morwell area.

East of the Latrobe Valley, rainfall decreases to below 30 in p.a. between Traralgon and the East Gippsland Lakes. Here the coastline is characterised by sand dunes and lagoons, backed by the riverine plains of the Latrobe, Macalister, Avon, and Mitchell rivers. The relatively low rainfall necessitates irrigation for cropping. Irrigated farming in the Sale-Maffra, Bairnsdale, and (further east) Orbost districts is based on maize, bean, potato, and fodder growing. Elsewhere the main land use is cattle and sheep grazing.

The plains narrow east of Lakes Entrance when the coastline becomes one of alternating river valleys and hilly headlands where the Eastern Highlands protrude south to the sea. Forestry is the main activity here, with some grazing and fodder cropping in the valleys and foothills. Tourism is important in the area around Lakes Entrance, which is also a fishing port. Gippsland is linked with Melbourne by the Princes Highway and by rail as far east as Orbost.

Variety, then, is the keynote of Victoria's farming system and physiography. Generally, shortage of water is the main environmental problem for agriculture, especially north of the Highlands. Coastal Victoria has a more reliable rainfall. The Highlands are the only region where temperature extremes limit agricultural utilisation, and these are less intensively farmed than other parts.

Generally, Victoria's farmers practise progressive and productive agriculture. The State's 70,000 rural holdings produced \$713.9m in 1965–66 which was 25.2 per cent of Victoria's net value of production. The importance of Victoria's farmers is seen when it is realised that they produce a substantial amount of Australia's farm output, e.g., 22 per cent wheat; 32 per cent oats; 11 per cent barley; 67 per cent dried vine fruit; 39 per cent mutton and lamb; 18 per cent wool; 24 per cent beef; 21 per cent pigs, and 52 per cent butter.

## Mountain Regions

The mountainous regions of Victoria comprise the Central Highlands and a belt known as the Southern Uplands lying to the south and separated from the Central Highlands by plains.

The Central Highlands form the backbone of Victoria, tapering from a broad and high mountainous belt in the east until they disappear near the South Australian border. In the eastern sector patches of Older Volcanic rocks occur and peaks rise more than 6,000 ft, while in the western sector the volcanic rocks belong mainly to the Newer Volcanic Series and the peaks reach 3,000 ft.

The Highlands descend to plains on their southern and northern flanks. On the south are the Western District Plains and the Gippsland Plains, and beyond these again rises a group of uplifted blocks constituting the Southern Uplands. The Otway Ranges and the hills of South Gippsland are composed of fresh water Mesozoic sediments and Tertiary sands and clays with Older Volcanic rocks in South Gippsland, and the Mornington Peninsula is an upraised fault block of complex geology, including granites.

By 1875 the mountainous areas of the State were embraced by a geodetic survey which had been started in 1856. This was the first major survey, although isolated surveys had been carried out as early as 1844. Further surveys were carried out by the Australian Survey Corps during the Second World War, and by the Department of Lands and Survey, in the post-war years. Most recent values for some of the highest mountains in Victoria are Mount Bogong, 6,516 ft; Mount Feathertop, 6,307 ft; Mount Nelse, 6,181 ft; Mount Fainter, 6,157 ft; Mount Loch, 6,152 ft; Mount Hotham, 6,101 ft; Mount Niggerhead, 6,048 ft; Mount McKay, 6,045 ft; Mount Cobboras, 6,030 ft; Mount Cope, 6,026 ft; Mount Spion Kopje, 6,025 ft; and Mount Buller, 5,919 ft.

## Plant Ecology of the Coast

#### Introduction

The coast of Victoria presents a great variety of habitats for vegetation, ranging from sea cliffs and rocky shores through beaches, sand-dunes, and heathlands to lagoons and swamps, which may be fresh, brackish, or highly saline. Capes, promontories, and bays provide variations in aspect and a range of exposure to the prevailing west and south-west winds and salt spray, while the mean annual rainfall varies from 20 in along the western shores of Port Phillip to 44 in at Wilson's Promontory and Cape Otway.

#### Sand-dunes and Heaths\*

Coastal sand-dunes are built from sand blown inland from the beaches and stabilised by vegetation; they may reach heights of over 100 ft. In Victoria they are found chiefly along the Ninety Mile Beach, in Port Phillip and Discovery Bays, from Point Lonsdale to Lorne, and in pockets on the rugged coasts of Wilson's Promontory, the Otways, and Phillip Island. The dunes east of Foster are predominantly of quartzose sands; many to the west are of quartzose sands more or less rich in calcareous carbonate derived from broken shells.

Where successive dune ridges have been built parallel to the shoreline, there is often a zonation of vegetation across them. This can be shown to result from a succession (in time) of vegetation types, from pioneer grass communities on the young fore dunes through dense dune scrub to woodland or even to heathland. The sequence also reflects the progressive leaching of the dunes by rainwater, which rapidly removes any sea salt and more slowly dissolves out calcium carbonate, where this is present. Over some thousands of years a characteristic podsol soil profile is developed on the older dunes. Below a thin, dark grey layer containing humus the sand is bleached white where humus and, sometimes, iron compounds have been leached. They are deposited further down in a well defined cemented layer of "coffee-rock". These soils become acid and very infertile, and the final stage of the succession on them may be a heathy woodland or an open treeless heath.

The earliest colonisers above high tide are strand plants, Cakile maritima and Atriplex cinereum. The grasses Festuca, Spinifex, and Ammophila bind the blown sand and assist in the formation of embryonic dunes. On older and higher dunes these grasses are invaded and replaced by shrubs. In Central and Eastern Victoria, Leptospermum laevigatum (Coastal Ti-tree), Leucopogon parviflorus, Acacia sophorae, and Banksia integrifolia are important species. In the west, the Leptospermum and Banksia components may be replaced by Melaleuca pubescens. A late stage of dune vegetation is usually a woodland with bracken and heath species in the ground flora. In the east of the State the trees are Banksia serrata and Eucalyptus species (E. viminalis, E. baxteri and E. obliqua). In the west E. baxteri predominates.

The sand dunes of Pleistocene age in many places west of Wilson's Promontory are very rich in calcium carbonate, which has been long ago dissolved and re-precipitated throughout the profile to form dune

<sup>\*</sup> Examples shown in Figures 3 and 5.

limestone or aeolianite. This may form steep; rugged cliffs where it has been subject to marine erosion. Cementation of the sand in such dunes has often been most marked along decaying plant organs, thus producing branching structures (casts of twigs and shoots) exposed in eroding aeolianite. The upper layers of these highly calcareous dunes may, in time, be leached and become acidic locally; they may then be eroded and blown inland to form new white dunes.

Many dune systems along Victoria's coasts are not parallel to the shore and have probably been extensively re-arranged after "blow-outs". Such disturbance of the original pattern leads to secondary vegetative succession. On Sperm Whale Head, in the Gippsland Lakes region, parallel ridges have been partly re-arranged into parabolic dunes which bear younger soils and dune scrub vegetation, whereas the undisturbed parallel ridges bear woodland and heath. In contrast, at Tidal River it is a new series of parallel dunes which carry the earlier stages of the dune succession, and the older parabolic dunes behind them, with acid leached soils, are covered with dense heath vegetation.

On the seaward faces dune scrub is closely pruned by high winds bearing salt spray, and the stability of the dune depends on the maintenance of vegetative cover. In many Victorian dunes shoreline erosion has, in recent times, removed the early stages in succession and cut cliffs into the higher parts bearing shrub or woodland vegetation. Any disruption of vegetative cover, after wave-erosion, fires, overgrazing or excessive trampling by holiday-makers, leads to the initiation of blow-outs, which may grow into large parabolic dunes migrating inland, or great sterile sand sheets or mobile dunes of the kind found behind Discovery Bay, on the Yanakie isthmus connecting Wilson's Promontory, and in the extreme east, close to Cape Howe, where Victorian sand is spilling over the border into New South Wales. For many years vegetation, particularly the introduced marram grass, has been used in efforts to halt and stabilise migrating sand dunes on the Victorian coast.

### Heathlands\*

The highly characteristic low scrub plant community called heathland is rich in woody species with small leaves resembling in form, but not in species, the heaths of Europe. They occur characteristically on deep, leached, sterile sands with a podsolic profile, and the coastal heaths may, in some cases, be the climax communities of the dune succession. But similar heaths are found on shallow sterile soils over massive rock (such as granite), and in Victoria heath is by no means restricted to the immediate coastal region. Similar vegetation occurs in the Grampians and in the moderately arid Big and Little Deserts of western inland Victoria: They are a rapidly diminishing reservoir of native plants that have the ability to grow on soils which will only support agricultural species after the addition of phosphates and trace elements. The chief native species of the coast sand heaths are Leptospermum myrsinoides, Casuarina pusilla, and Hypolaena fastigiata In the wet heaths with a seasonally high water-table, on hill-wash and swamp margins Leptospermum juniperinum, Xanthorrhoea (Grass

<sup>\*</sup> Example shown in Figure 3.

Tree), and Calorophus lateriflora are prominent instead. But both types of heath carry over fifty species and their species composition varies with habitat and the incidence of burning.

# Coastal Lagoons and Swamps\*

Estuarine lagoons have been formed where the mouths of river valleys, drowned by Recent marine submergence, have been partly or wholly sealed off from the sea by the development of sandy spits and barriers. The Gippsland Lakes are an extensive lagoon system, and there are many others on a smaller scale, from Nelson Lagoon and the Bridgewater Lakes in the west through to Lake Tyers and Mallacoota Inlet in the east. As a rule they show a gradation from fresh water through brackish lagoon to sea water at the marine entrance, but some are well insulated from the sea and almost fresh (Bridgewater Lakes), while others are cut off from the sea during summer droughts and tend to become more saline than open sea.

The variety of ecological conditions is responsible for a whole range of plant communities, from freshwater and brackish swamps to the true salt marshes. The shores of the lagoons show a zonation of vegetation which again can be explained in terms of succession. The submerged pond weeds (Potamogeton and Vallisneria in fresh water, Zostera in brackish areas) add debris and collect silt, so that in time there is an invasion of the taller Bullrush (Typha), Reed (Phragmites), and Sedges (Scirpus). This zone in turn is invaded by shrubs (Melaleuca, Leptospermum) which form dense thickets on land still subject to flooding. The oldest and higher zones carry swamp woodland; the commonest tree in this is E. ovata, but in the far east Lilly-Pilly (Eugenia) rainforest can still be found.

Relics of reedswamp are found in and under the roots of the shrub communities, but the normal successional pattern is often modified or obscured by burning. As on the dunes, the vegetation influences the building and shaping of landforms, and is an example of the vegetation factor in geomorphology.

In the Gippsland Lakes salinity has increased following the cutting of an artificial entrance through the enclosing barrier in 1889. This has been a major cause in the disappearance of a former reedswamp fringe which has exposed the swamp scrub to erosion by wave action. In addition, the swamp paper-bark has been killed over large areas by the increase of soil salinity following repeated invasion by increasingly brackish flood waters, and salt marsh communities (Salicornia, etc.) have developed amid the dead sticks of M. ericifolia.

### Salt Marshes†

The major coastal salt marshes in Victoria are found in Corner Inlet, Westernport Bay, on the western shores of Port Phillip Bay, and in the Barwon Estuary. Smaller marshes occur in river mouths and inlets from Mallacoota to the Glenelg. The number of flowering plant species concerned is small; many of them are fleshy succulent plants, tolerant of sea salt and closely related to the species of the salt marshes in other parts of the world. Common genera include *Enchylaena* and

<sup>\*</sup> Examples shown in Figures 3 and 5.

<sup>†</sup> Example shown in Figure 4.

FIGURE မှ Vegetation map St. the Anglesca area.

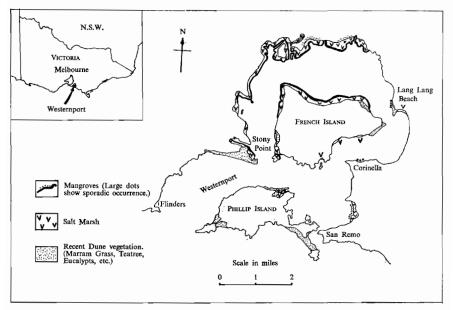


FIGURE 4.—Distribution of coastal vegetation around Westernport.

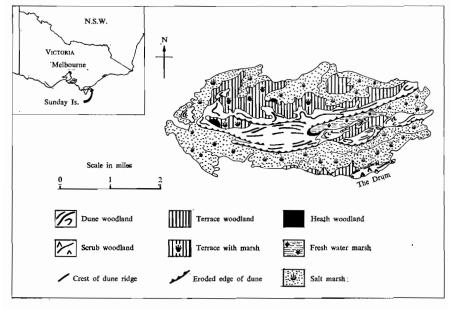


FIGURE 5.-Land and vegetation features on Sunday Island.

Atriplex (salt bushes), Suaeda (seablites), and the very abundant Salicornia (Glassworts also called Samphires); all these belong to one family, the Chenopodiaceae. Species of Diphysma (Pigface), Samolus and Frankenia also occur, with some Rushes and Grasses.

Salt marshes are characteristic of sheltered habitats where silt and sand are accumulated by current. Some marshes are sandy, whilst others are silty or clayey; often a gradation occurs.

The tidal range is an important feature of their environment—in Westernport and Corner Inlet extensive marshes extend over a vertical tide range of 6 to 9 ft, whereas in Port Phillip this is reduced to 2 to 3 ft. The marshes undergo variations of growth and erosion resulting in complex patterns of species distribution which depend on frequency of inundation, rainfall and desiccation, salinity and, above all, aeration.

In marshes, which are actively building, the lowest tides expose beds of grass-wrack, Zostera. In the zone regularly washed by the daily tides the shrubs of the white mangrove (Avicennia marina var. resinifera) form thickets from 10 to 12 ft high in the most favoured sites in Westernport to 3 to 4 ft in the southernmost limit in Australia at Corner Inlet. This extension of tropical vegetation is not continuous. There are gaps of several hundred miles between the mangroves in New South Wales and St. Vincent's Gulf; in Victoria the species is found only in Corner Inlet, Westernport, Barwon Heads, and Port Phillip Bay, where it is dying out owing to industrial pollution. Its vertical "breathing roots" project into the air at low tide and are clothed with red algae. These roots hinder currents and assist in the trapping of mud and sand.

Landward of the mangroves there is a sparse growth of low succulents, succeeded by a region of woody samphire. These plants may be 6 to 8 ft tall in the well aerated sites, but usually average 2 to 3 ft, with dense low herbaceous succulents between them. community can, in time, develop a peaty top soil. Further inland a bare zone is sometimes encountered, salt-encrusted in summer, carrying only Diphysma. In most situations a grass-sedge zone, with an accumulation of flotsam and jetsam, marks the limit of the highest spring tides. This zone carries Stipa teretifolia (grass), Gahnia filum (sedge), and Juncus maritimus (rush). In wetter areas, as in Westernport, the grass zone abuts on to ti-tree and paperbark thickets (chiefly Melaleuca ericifolia and Leptospermum juniperinum). These thickets probably represent a near climax stage of the succession and sometimes scattered trees of Eucalyptus ovata are present forming a layered wood-land. In drier areas, as in the west coast of Port Phillip Bay, the succession may proceed to a grassland with Lignum (Muehlenbeckia) and Casuarina; much of this area is used in the production of salt.

In landward extensions of salt marshes the top soils are high enough to be leached of salt but may remain waterlogged, with mottled iron-stained sand and clay in the sub-soil. Because the wet habitat slows down decomposition, many of these soils are high in organic matter. The draining and clearing of the large Koo-Wee-Rup swamp has provided rich farmlands.

## Vegetation of Cliffs

On cliffs which weather to produce heavy clay soils (e.g., the Basalt of Phillip Island), the vegetation is tussock grassland dominated by *Poa poiformis*. On granite and on sandstone and marly cliffs of the Jurassic sediments and Tertiary rocks, shrubby vegetation is the rule. On exposed faces this may be pruned to espalier form by salt spray. Where the cliffs are vertical, shrubs cling precariously to crevices and ledges. Near the high tide limit the continual accession of salt spray permits growth of salt marsh species; further up will be tussocks of *Poa* and loose cushions of the white-leaved *Calocephalus brownii*. The sea buckthorn (*Alyxia*) is one of the larger shrubs common on cliffs.

On the granite cliffs of Wilson's Promontory a low heathy scrub gives way above the salt spray to thickets of Casuarina stricta. In more sheltered areas Ti-tree (Leptospermum laevigatum), Casuarina, and Kunzea ambigua form thickets almost to the high tide level.

The heavily eroded aeolianite cliffs at Cape Schank, Cape Nelson, and Cape Bridgewater provide a great variety of habitats. On the rough Portland coasts salt marsh species occur on cliff-tops 50 to 100 ft above the sea, where salt spray accumulates.

These brief notes indicate that no simple generalisations can be made about the vegetation of cliffed coasts. There is great variety in the geology and topography, in exposure to wind and salt spray, in marine erosion and soil slumping. Hence there is no such thing as a "typical" cliff vegetation and it is perhaps understandable that there has been no thorough ecological investigation of these areas in Australia.

#### Further References, 1966-67

#### Rivers

The characteristics of rivers which relate to land are fixed, whereas those relating to water are variable.

#### Stream Flows

Water is a limited resource and a major factor in the development of the State. Hence a knowledge of its water resources is essential to their optimum use. Tabular data giving the mean, maximum, and minimum flows at selected gauging stations are published periodically by the State Rivers and Water Supply Commission in their "River Gaugings". The data in the table below has been extracted from the latest published volume containing records of 175 gauging stations to 1965.

An average value such as the mean annual flow is a useful relative single measure of magnitude, but variability is equally important. Another crude measure of such variability is given by the tabulated values of the maximum and minimum annual flows; however, the difference between these extremes, termed the "range", will increase with increasing length of record.

The following table shows the main river basins of Victoria and flows of the main streams:

## VICTORIA—SCHEDULE OF MAIN STREAM FLOWS

			Site of	Catch- ment Area (Square Miles)	Year Gauged From	Annual Flows in 1,000 Acre Ft			
Div.	Basin	Stream	Gauging Station			Mean	No. of Years	Max.	Min.
IV—Murray-Darling Division	1 2 3 4 5 6 7 8 15	Murray Mitta Mitta Kiewa Ovens Broken Goulburn Campaspe Loddon Avoca Wimmera	Jingellic Tallandoon Tallangatta Kiewa Wangaratta Goorambat Murchinson Elmore Laanecoorie Coonooer Horsham	2,520 1,840 2,000 450 2,250 4,140 1,240 1,610 1,000 1,570	1890 1935 1886 1886 1941 1887 1882 1886 1891 1890 1889	1,933 1,063 1,147 518 1,308 205 1,795 192 205 63 104	76 30 49 80 25 79 84 78 75 76	4,978 2,613 3,460 1,684 3,367 887 6,139 667 660 321 479	549 316 203 144 271 15·5 516 0·6 8·9 3·8
II-South East Coast Division	22 23 24 25 25 26 28 29 30 31 32 33 35 36 38	Snowy Tambo Mitchell Thomson Macalister Latrobe Bunyip Yarra Maribyrnong Werribee Moorabool Barwon Carlisle Hopkins Glenelg	Jarrahmond Bruthen Glenaladale Cowwarr Glenmaggie Rosedale Bunyip Warrandyte Keilor Melton Batesford Winchelsea Carlisle Wickliffe Balmoral	5,000 1,030 1,530 420 730 1,600 268 899 500 446 430 370 30 540 606	1907 1906 (a) 1938 1901 1919 1901 (b) 1908 (c) 1892 1908 (d) 1917 (e) 1922 (g) 1930 (f) 1922 (i) 1930 (j)	1,682 179 764 325 477 777 124 685 91 68 58 115 32 28 117	42 29 28 50 47 51 47 48 35 49 16 33 31 34 60	3,254 575 1,779 1,277 2,634 246 1,215 266 259 149 412 71 103 439	766 50 325 142 181 362 56 265 3 5·3 2·5 25 14·5 1·4 2·5

[Source: River Gaugings to 1965, State Rivers and Water Supply Commission.

Note		Years Excluded in Estimating Mean	Note	Years Excluded in Estimating Mean
(a)	 	1924-25 to 1937-38	(f)	1921-22 to 1945-46
(b)	 	1919-20 to 1936-37	(g)	1933-34 to 1943-44
(c)	 	1951-52	(h)	1943-44 to 1946-47
(d)	 	1933-34 to 1955-56	· · · · · · · · · · · · · · · · · · ·	1933-34 to 1943-44
e)	 	1952-53		1933-34 to 1938-39

## Catchment and Lengths

Other characteristics relating to streams are the size of the catchment and the lengths of the rivers. Areas of gauged catchments are given in "River Gaugings", and the lengths of 230 rivers are tabulated on pages 31 to 35 of the 1963 Victorian Year Book.

Catchments may be regarded as the hydrologically effective part of a "basin", or the area from which there is "run-off" to the stream. Thus, the whole of any area may be subdivided into basins, but part of some basins may be regarded as non-effective, being either too flat or the rainfall too small to contribute to normal stream flows. There is little or no contribution in the north-west of the State where the annual rainfall is less than 18 in to 20 in. Above this amount, roughly half the rainfall appears as stream flow.

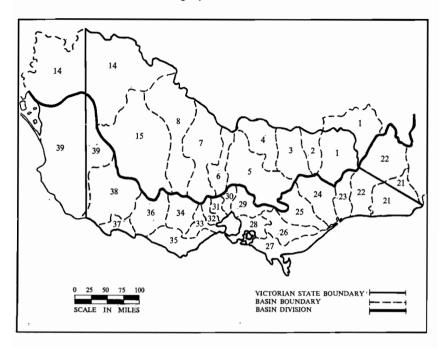


FIGURE 6.—Relevant Basins of the two Divisions (South East Coast Division and Murray-Darling Division) which include Victoria and some adjacent areas. The Basins are numbered as shown on Map 3 (Sheet 2) in *Review of Australia's Water Resources* (Published by Department of National Development, 1965).

SOUTH EAST	MURRAY-DARLING DIVISION				
21. East Gippsland	30. Maribyrnong River	1. Upper Murray River			
22. Snowy River	31. Werribee River	2. Kiewa River			
23. Tambo River	32. Moorabool River	3. Ovens River			
24. Mitchell River	33. Barwon River	4. Broken River			
25. Thomson River	34. Lake Corangamite	5. Goulburn River			
26. Latrobe River	35. Otway	6. Campaspe River			
27. South Gippsland	36. Hopkins River	7. Loddon River			
28. Bunyip River	37. Portland	8. Avoca River			
29. Yarra River	38. Glenelg River	14. Mallee			
	39. Millicent Coast	15. Wimmera-Avon River			

### Total Flow

The current estimate of mean annual flow is 17 mill acre ft each year, about half of which flows into the Murray; the other half flowing southward to the Victorian coast. The geographic distribution of flow is heavily weighted towards the eastern half where the total flow

is about 14 mill acre ft (with about 8 mill acre ft in the north-east and 6 mill acre ft in the south-east) and hence leaving 3 mill acre ft in the western half.

## Location of Streams

The location of about 2,500 streams in Victoria may be obtained by referring to the "Alphabetical Index of Victorian Streams" compiled by the State Rivers and Water Supply Commission in 1960. Owing to the replication of names for some streams there are over 2,900 names; these have been obtained by examining Department of Lands and Survey, and Commonwealth Military Forces maps, so as to include names which have appeared on them. There are, in addition, many unnamed streams, those with locally known names, and those named on other maps or plans. No attempt was made in the Index to suggest a preferred name; this is a function of the committee appointed under the Survey Co-ordination Place Names Act 1965.

#### Stream Reserves

In 1881, under the then current Land Act, an Order in Council created permanent reserves along the banks of streams where they passed through Crown Land. These are scheduled in the "Township and Parish Guide" reprinted by the Lands Department in 1955. This schedule indicates the location and width of reservations for 280 streams which (except for the Murray) are 1, 1½, or 2 chains wide on *each* bank of the stream. The areas thus reserved were not fully delineated until subsequently surveyed prior to alienation.

### Further Reference, 1963; Droughts, 1964

## Floods

#### General

The natural history of unregulated rivers is largely the history of their floods and droughts. Rainfall intensity increases with decrease in latitude and consequently Victoria is less subject to floods than the northern States. The practical importance of floods is, however, largely related to the damage they do in occupied areas.

Flood damage usually occurs because of the occupation of flood plains and once occupied, there is a demand for protection which is commonly provided by levees. Such levees have been constructed along the major streams including the Murray, Snowy, and Goulburn, and also in urban areas occupying the flood plain of the Dandenong Creek. The objection to levees is that by restricting the flood plain, the flood level for a given discharge is increased, and if overtopping does occur, damage is more serious. Other flood mitigation measures used in Victoria such as straightening the stream to increase the gradient and flow rate have also been used on such streams as the Bunyip and the Yarra. Provision to prevent excessive scour may be necessary in some cases.

## Lake Level Changes

Another form of flood damage that has occurred in the Western District is due to the increase in level of closed lakes flooding marginal land. This has been caused by a series of wet years since 1950 upsetting the normal balance between evaporation and inflow. In the decade since 1950, the winter rainfalls in the region of Lake Corangamite were 15 per cent above average, and the lake level rose 11 ft above its normal level of 380 ft to 391 ft to inundate about 20 square miles of adjacent land.

To reduce the inflow to this Lake and hence the area flooded, a 28-mile channel, completed in 1959, diverts water to the Barwon River from the Cundare Pool. This pool, which was formed by building a low barrage across a shallow area at the head of the Lake, acts as a temporary storage for the relatively fresh waters of the Woady Yaloak River which normally enter the Lake.

The rate of diversion is governed by the level of the Cundare Pool and by the relative salinities of water in the pool and in the Barwon River. If the 60,000 acre ft diverted in 1960 had entered Lake Corangamite, the lake level would have been 9 in above the maximum observed level. The level would have been almost as high again in late 1964—another very wet year—but for the diversion in the preceding five years of about 180,000 acre ft. These wet years have maintained the relatively high lake level.

Legislation has been passed to permit the Government to pay compensation on a special scale to landowners who may elect to surrender land up to R.L. 388, around Lake Corangamite, plus any higher land rendered inaccessible to the landowner by the initial surrender. The legislation makes similar provision also for the neighbouring Lakes Gnarpurt and Murdeduke.

#### Other Floods

Owing to the tendency for major floods to overflow the banks and, in flat country, to pass down other channels which may not rejoin the main stream, it is often difficult to determine even the relative magnitude of major floods. The difficulty is magnified by the necessity for maintaining records of the level of the gauge in relation to a permanent datum, if a true comparison is to be made.

The year 1870 is regarded as the wettest that Victoria has experienced for over a century. As there were only thirteen rainfall stations whose records are available, the estimated average of 38 in over the State is crude, but is 3 in more than the next highest figure of 35 in in 1956. River gauges in 1870 were practically restricted to the Murray, and consequently flood estimates on other streams are crude and can only be inferred from dubious evidence. Furthermore, subsequent to the 1870 floods, levees were constructed along the Goulburn and other streams and consequently heights of subsequent floods were augmented by the restrictions imposed.

In the north-east, floods occurred in the years 1906, 1916, 1917, and 1956. Although records of flood flows at gauging stations on the main streams have been published, such estimates are open to

correction in the light of more recent evidence. Owing in part to under-estimation of earlier floods, the protection at the S.E.C. works at Yallourn was inadequate and the 1934 flood overflowed the banks of the Latrobe into the open cut at Yallourn. This flood was caused by a storm which is, on the basis of rainfall over large areas, the most severe that has been recorded within Victoria. An earlier storm of December 1893, which occurred over East Gippsland was heavier, but this also covered part of New South Wales.

#### Lakes

Lakes may be classified into two major groups: those without natural outlets which are called "closed" lakes and those with a natural overflow-channel which may be termed "open" lakes. For closed lakes to form, annual evaporation must exceed the rainfall: this is the case over most of Victoria.

Closed lakes occur mainly in the flat western part of the State. They fluctuate in capacity much more than open lakes and frequently become dry if the aridity is too high. Lake Tyrrell in the north-west is usually dry throughout the summer and can consequently be used for salt harvesting.

The level of water in an open lake is more stable because as the lake rises the outflow increases, thus "governing" the upper lake level and thus partially regulating streams emanating from it. This regulation enhances the economic value of the water resources of open lakes but Victoria does not possess any such large lake-regulated streams. However, there are small streams of this type in the Western District, such as Darlots Creek partly regulated by Lake Condah and Fiery Creek by Lake Bolac.

Salinity is often a factor which limits the use of lake water; even the use of freshwater lakes is not extensive in Victoria due to the cost of pumping. The average salinity of closed lakes covers a wide range depending upon the geological conditions of the catchments and the water level.

Lake Corangamite is Victoria's largest lake. It can be regarded as a closed lake although during the wet period in the late 1950s it rose to within 4 ft of overflowing. The total salt content is about 16 mill tons, giving the lake a salinity somewhat higher than seawater under average water level conditions.

The Gippsland Lakes are a group of shallow coastal lagoons in eastern Victoria, separated from the sea by broad sandy barriers bearing dune topography, and bordered on the ocean shore by the Ninety Mile Beach. A gap through the coastal dune barrier near Red Bluff, which was opened in 1899, provides an artificial entrance to the lakes from the sea. However, sea water entering this gap has increased the salinity of some lakes, which in turn has killed some of the bordering reed swamp and led to erosion. The Gippsland Lakes have been of value for commercial fishing and private angling and also attract many tourists. Coastal lagoons of this type rarely persist for more than a few thousand years and as deposition of sediment proceeds and bordering swamps encroach, the Lakes will gradually be transformed into a coastal plain.

A number of Victorian lakes and swamps have been converted to reservoirs. Waranga Reservoir is an example of this, as are Fyans Lake, Batyo Catyo, and Lake Whitton in the Wimmera. A good example of lake utilisation is the Torrumbarry irrigation system on the riverine Murray Plains near Kerang in north-west Victoria.

Further Reference, 1965; Natural Resources Conservation League, 1965

# Survey and Mapping

The Department of Crown Lands and Survey is responsible for surveying and mapping of Crown lands (for the purpose of boundary definition) and for the preparation of maps.

Surveys are made to define boundaries and determine the dimensions of allotments for which Crown Grants are subsequently issued. Survey parties are mainly centred in country districts and are equipped with modern survey instruments. The information so obtained has always formed the basis of the Parish plan which the Department is endeavouring to keep up to date and to redraw in many cases where the original is unsuitable for reproduction.

Geodetic surveys are also being carried out throughout Victoria to link the State's mapping with that of the rest of Australia, and to provide control for aerial photographs from which the series of maps are prepared by the use of stereoplotting equipment. The Department spends at least \$70,000 annually to obtain aerial photography over selected parts of the State and this may be used for general small-scale mapping or even, under special circumstances, for maps at a scale of 40 ft to an inch. The very large scale maps are required for developmental purposes (such as design, street construction, and sewerage) and indicate all occupation, streets and street names, and natural physical features with contours shown at 1 ft, 5 ft, and 10 ft intervals. The geodetic survey parties are equipped with theodolites capable of reading direct to one second of arc together with tellurometers (electronic distance measuring equipment) for determining the length of lines from 1 mile to 40 miles in length.

The map of Victoria has now been published in four sheets and is available to the public. The scale is 1:500,000 and it shows in colour main highways, roads and railways, names of towns, mountains, watercourses, and natural physical features.

There is complete co-ordination between the Lands and Survey Department of Victoria, the Department of the Army, and the Division of National Mapping (Commonwealth) in the preparation of small-scale maps to cover Victoria. A ten-year programme has been prepared and is expected to cover the State by topographic maps at a scale of 1:100,000 within this period. In the meantime a smaller scale series at 1:250,000 is nearing completion by the Army and Division of National Mapping. The existing topographic map at 40 chains to an inch is being discontinued but all the information will be used and converted to the universal scale of 1:100,000.

Maps are being prepared for the use of the Country Fire Authority and are being drawn from existing information. They will be the basic maps used for State fire control and other emergencies. Large-scale mapping at 400 ft to an inch of the Mornington Peninsula and Ballarat has also been completed; Geelong is now being compiled; and Bendigo was commenced in 1967. Complete information of survey and mapping activities is obtainable from the Central Plan Office in the New Treasury Buildings where maps, plans, and aerial photographs are available for purchase by the public.

#### Further Reference, 1966

#### Climate

### Climate of Victoria

#### General

The State of Victoria experiences a wide range of climatic conditions ranging from the hot summer of the Mallee to the winter blizzards of the snow covered Alps, and from the relatively dry wheat belt to the wet eastern elevated areas where many of Victoria's permanent streams spring.

# Circulation Patterns Affecting Victoria

The predominating pattern which affects Victoria is an irregular succession of depressions and anticyclones. Although these systems generally move from west to east, this is not always the case. Systems can develop or degenerate *in situ*. Their speed of movement can vary considerably. They can remain quasi-stationary for even a week or more at a time.

The mean tracks of the depressions and anticyclones show a marked annual variation across the Australian region. In winter, due to the cold continent, anticyclones are centred over inland Australia, and a series of depressions over the Southern Ocean provide a persistent zonal flow across southern parts of the continent. However, on occasions when an anticyclone develops a ridge to southern waters and a depression intensifies east of Tasmania, a "cold outbreak" occurs. This brings cold and relatively dry air from southern waters rapidly across Victoria, giving windy, showery weather with some hail and snow. On other occasions, when an anticyclone moves slowly over Victoria, a prolonged spell of fine weather with frost and fog results.

During the spring, the average track of depressions and anticyclones shifts further south until in summer the average position for anticyclones is south of the continent. At this time of the year the troposphere is warmer, and therefore can hold more moisture. For this reason, rainfall during the summer months tends to be heavier. However, lifting agents in the form of cold fronts are weaker and are not as frequent as the succession of fronts that pass in winter and spring, and so rain days are less frequent in summer.

Heat wave conditions, which usually last between two and three days, and occasionally longer, are not infrequent in summer, when a large anticyclone remains quasi-stationary over the Tasman Sea.

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Dry air from the hot interior of the continent is brought over southeastern Australia, and hot gusty northerly winds strengthen with the approach of a southerly change. These changes vary in intensity and while some are dry, others may produce rain and thunderstorms.

During the autumn, the mean track of the anticyclones moves northwards and extremes of temperature become less frequent as the season progresses.

One of the greatest State-wide rain producing systems is a weak surface depression, whose centre moves inland across the State and which extends upwards in the atmosphere to 20,000 ft and more. When warm moist air from the Indian Ocean has been advected across the continent in the higher levels of the atmosphere, the presence of such a system can give very heavy rainfall. Not infrequently the "upper low" may be present without any indication at the surface. On occasions, these inland depressions are not closed systems, but are "troughs in the easterlies", and when moisture is present, these can also produce general rain. These are more common in the summer months, when moist, humid air from the Tasman Sea is brought over southern Victoria.

The heaviest rainfall in East Gippsland is produced by intense depressions to the east of Bass Strait. These may have come from the west and intensified in this area, or alternatively may have developed to the east of New South Wales or further north, and moved southwards along the coast.

The distribution of the average annual rainfall in Victoria is shown in the map on page 48.

### Rainfall

Rainfall exhibits a wide variation across the State and although not markedly seasonal, most parts receive a slight maximum in the winter or spring months. The relatively dry summer season is a period of evaporation, which greatly reduces the effectiveness of the rainfall. Average annual totals range between 10 in for the driest parts of the Mallee to over 60 in for parts of the North-Eastern Highlands. An annual total exceeding 140 in has been reported from Falls Creek in the north-east; however, with the sparse population and inaccessibility of the highland localities, it is not practicable to obtain a representative set of observations from this area. Most areas south of the Divide receive an annual rainfall above 25 in, with over 40 in on the Central Highlands, Otway Ranges, and South Gippsland. The wheat belt receives chiefly between 12 and 20 in. With the exception of Gippsland, 60 to 65 per cent of the rain falls during the period May to October. This proportion decreases towards the east, until over Gippsland the distribution is fairly uniform with a warm season maximum in the far east. All parts of the State have on rare occasions been subjected to intense falls, and monthly totals exceeding three times the average have been recorded. totals exceeding 10 in have been recorded on rare occasions at most places on and south of the Divide; the chief exception being over the lowlands extending from Melbourne to the Central Western District.

Occurrences are more frequent, but still unusual, over the north-east and East Gippsland and isolated parts such as the Otways. This event has rarely been recorded over the north-west of the State. The highest monthly total ever recorded in the State was a fall of 35.09 in at Tanybryn in the Otway district in June, 1952.

An estimate of the areas of the State subject to different degrees of average annual rainfall, and the actual distribution of rainfall in Victoria as shown by area for 1965 and 1966 are shown in the following table:

VICTORIA—DISTRIBUTION OF AVERAGE AND ANNUAL RAINFALL

				Area ('000 Square Miles)			
Rainfall (In)				Average	1965	1966	
Under 10				Nil	5.7	1.7	
10-15				19.7	23.7	19.2	
15-20				13 · 4	17.0	10.1	
20-25				15.7	19.9	11.3	
25-30				15.8	10.5	13.6	
30–40				14.2	6.2	9.4	
Over 40				9·1	4.9	22.6	

## District Rainfall

### Mallee and Northern Country

These districts receive very little rain from western cold fronts, and rain is usually brought by depressions moving inland, "upper lows", and thunderstorms. The amount received is highly variable from year to year. The average rainfall is fairly even through the year, except near the northern edge of the ranges where more rain falls in winter than in summer.

#### Wimmera

Rainfall in this district is more reliable than further to the north, as cold fronts bring showers, particularly in winter. The average rainfall shows a slight maximum in the winter months. This district includes part of the Grampians, which receive much higher rainfall than the plains.

### Western and Central Districts

Rain may fall in these districts in a variety of situations and they have the most reliable rainfall in the State. Most rain comes with the westerly winds and cold fronts which predominate in winter and the average rainfall shows a winter maximum which is most marked along the west coast. The heaviest rain falls on the Otways, the Dandenongs, and the Upper Yarra Valley, while the plain to the west and south-west of Melbourne has relatively low rainfall due to the "rain shadow" of the Otway Ranges.

#### North-Central

Most of this district consists of elevated country surrounding the Dividing Range and rainfall is heaviest on the higher parts, particularly towards the east. There is a well marked winter maximum in the yearly rainfall distribution.

### North-Eastern

The greater part of this district consists of ranges, some mountains being 6,000 ft in elevation, and rainfall on this higher country is generally heavy. The higher peaks lie under snow cover for most of the winter. A marked rain shadow area is evident near Omeo, which receives only half as much rain as the highlands to the north-west or north-east.

# West Gippsland

The western part of this district has a very similar rainfall régime to the Western and Central Districts. The heaviest rain falls on the ranges of the Divide and the south Gippsland hills. Towards the east, however, a "rain shadow" is evident in the Sale-Maffra area. This eastern section receives some of its rain from east coast depressions.

# East Gippsland

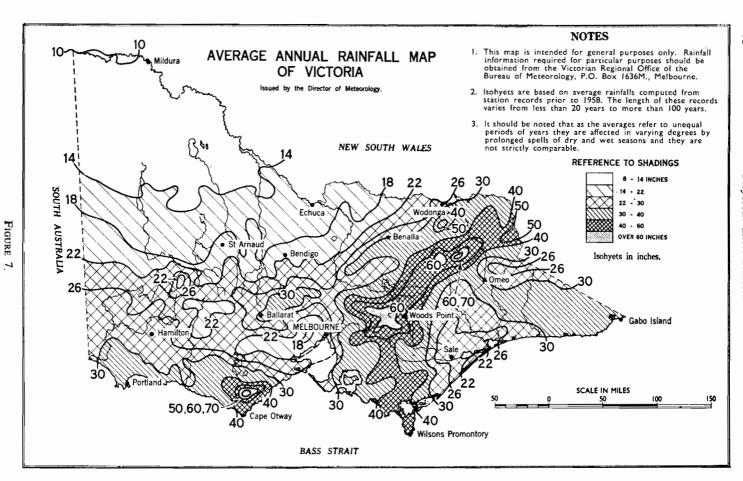
Depressions off the east coast bring most rain to this district, and such rainfall can be very heavy. The average rainfall shows a summer maximum. Fronts moving in a westerly stream bring very little rain, and with north-westerly winds in winter, the coastal section has the mildest weather in the State. Rain shadows are evident along the valleys of the Mitchell, Tambo, and Snowy Rivers while the heaviest rain falls on the surrounding highlands.

# VICTORIA-RAINFALL IN DISTRICTS

(In)

		Districts							
Year		Mallee	Wim- mera	Northern	North- Central	North- Eastern	Western	Central	Gipps- land
1957		9.67	14 · 87	13.55	23 · 01	27.32	26.82	24 · 85	31.98
1958		15 • 45	17.65	21 · 40	31 · 57	37 • 78	29 · 05	28.99	35.42
1959		9.97	15.16	16.56	26.09	27 - 69	24 · 46	26.53	33.63
1960		18.08	24 · 75	22.70	38 • 45	40 · 16	36.01	34.98	37.26
1961		13 · 44	15.07	14.90	25.27	27 · 60	24.03	22.90	33 · 04
1962		11 · 29	17.69	18 · 85	27 - 77	33 • 78	25.99	26.07	31 · 41
1963		16.15	18 · 55	20.66	30 · 46	35.49	25.87	28.36	35.61
1964		16.14	25.02	20.93	34 · 40	40 · 27	38 · 69	35 • 40	37.99
1965		11.76	15.25	15.36	25.83	25 · 80	24.67	25.09	26.28
1966	••	12.48	16.47	20.28	31.97	41 · 26	29.35	32.08	38.97
Averages*		12.93	18.09	18.50	27.83	34.57	28 · 48	29.33	33.70

Averages for 53 years 1913-1965.



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## VICTORIA—DISTRICT MONTHLY RAINFALL : AVERAGE AND 1966

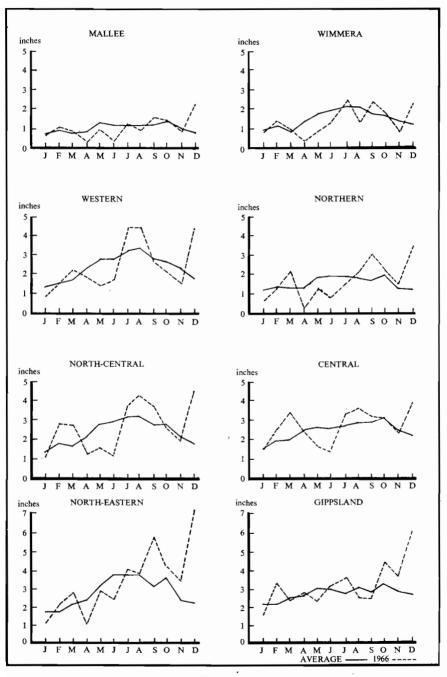


FIGURE 8.

## Rainfall Reliability

It is not possible to give a complete description of rainfall at a place or in a district by using a single measurement. The common practice of quoting the annual average rainfall alone is quite inadequate in that it does not convey any idea of the extent of the variability likely to be encountered. Examination of rainfall figures over a period of years for any particular place indicates a wide variation from the average; in fact it is rare for any station to record the average rainfall in any particular year. Thus for a more complete picture of annual rainfall the variability or deviation from the average should be considered in conjunction with the average.

Rainfall variability assumes major importance in some agricultural areas. Even though the average rainfall may suggest a reasonable margin of safety for the growing of certain crops, this figure may be based on a few years of heavy rainfall combined with a larger number of years having rainfall below minimum requirements. Variability of rainfall is also important for water storage design, as a large number of relatively dry years would not be completely compensated by a few exceptionally wet years when surplus water could not be stored.

Although variability would give some indication of expected departures from normal over a number of years, variability cannot be presented as simply as average rainfall.

Several expressions may be used to measure variability, each of which may have a different magnitude. The simplest measure of variability is the range, i.e., the difference between the highest and lowest annual amounts recorded in a series of years. Annual rainfall in Victoria is assumed to have a "normal" distribution. These distributions can be described fully by the average and the standard deviation. To compare one distribution with the other, the coefficient of variation (standard deviation (stan

 $\left(\frac{\text{standard deviation}}{\text{the average}} \times 100\right)$  has been used. The coefficient of variation has been calculated for the fifteen climatic regions of Victoria (see Figure 9) for the 30 years 1931 to 1960 and the results are tabulated below in order of rainfall reliability:

#### VICTORIA—ANNUAL RAINFALL VARIATION

District			Average Annual Rainfall*	Standard Deviation	Coefficient of Variation
1. Western Plains 2. West Coast	··		in 24·90 30·34	in 3·34 4·64	per cent 13·4 15·3
3. West Gippsland 4. East Central	•••		36·06 35·27	5·67 5·74	15·7 16·3
5. East Gippsland 6. West Central	 		30·20 23·89	5·25 4·41	17·4 18·5
7. Wimmera South 8. Wimmera North 9. North Central			19·53 16·30 27·83	3·78 3·37 6·07	19·4 20·7 21·8
10. Upper North-East 11. Mallee South		:	43·77 13·66	10·05 3·44	23·0 25·2
12. Lower North-East 13. Upper North 14. Lower North			30·27 20·01 16·86	7·68 5·19 4·65	25·4 25·9 27·6
15. Mallee North		• •	11.86	3.36	28.3

\*Average for 53 years 1913-1965.



The Otway Coast, showing cliffs and shore platforms cut in hard rocks. A pocket beach can be seen in the middle distance.

# Coastline of Victoria



Embryonic sand dunes rising above the beach in the background at Sunday Island, Corner Inlet, with the grass Festuca littoralis stabilising the blown sand. Older dunes in the foreground carry another species of grass, Spinifex hirsutus, and plants of the shrub phase are invading from the right.

Dune vegetation on Sunday Island, Corner Inlet. Young dunes stabilised by dune grasses; older dunes in the background have been colonised by shrubby vegetation.

[Professor J S Turner





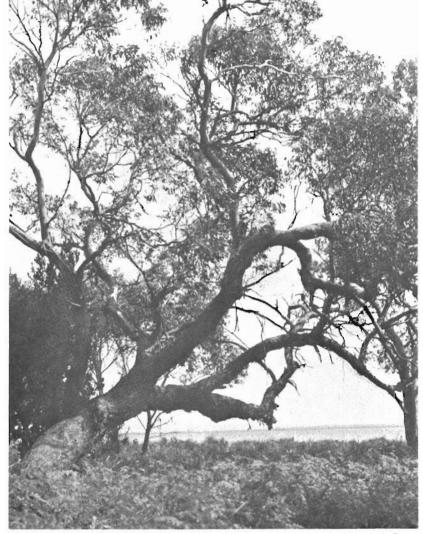
{Dr. E. C. F. Bird

An area of complex coastal topography and vegetation at Tidal River, Wilsons Promontory. The rocky headlands carry cliff vegetation and Casuarina woodland. Parallel with the beach are several comparatively young dune ridges, with alkaline soil derived from the beach sand. Separated from these by the white pathway are the much older and acid parabolic sand dunes carrying heath vegetation. Tidal marshes can be seen near the mouth of Tidal River.

Mangroves east of Tooradin at high tide. The aerial roots of the mangroves, which are exposed at low water, are not showing here.

[Dr. J. J. Jenkin





[Professor J. S. Turner

An older stage of dune succession—the dense shrubs of younger dunes have been replaced by an open dune woodland with *Eucalyptus viminalis*. Bracken and some scattered heathland species form the ground layer. In these older dunes the leached soil is acidic.

The sandy barrier between the Ninety Mile Beach (right) and Cunninghame Arm, an estuarine lagoon (left) east of Lakes Entrance. The dune ridge on the barrier shows scrub (mainly Banksia integrifolia, Acacia sophorae, and Leptospermum laevigatum) invading Marram grass (Ammophila arenaria) and coast fescue (Festuca littoralis) on the seaward side.

[Dr. E C F Bird





[Dr. L. H. Smith

South Peak, Wilsons Promontory, shows a rocky granitic coast with unequal weathering of the granite leaving scattered rocks and tors embedded in a skeletal acid soil. The vegetation includes *Eucalyptus* woodland, cliff scrub showing wind pruning, and heath.



[Australian National Travel Association

The surf beach at Anglesea, Victoria, showing active cliff erosion in soft materials (left foreground and distance) with a crescentic beach ridge and dune blocking the creek outlet in the middle distance.

Coastal scrub on a steep slope with skeletal soils and some blown sand at Wilsons Promontory. This shows the characteristic pruning and espalier form of the shrubs due to salt laden winds.

In the background taller shrubs are sheltered by the large granite blocks.

{Professor J. S. Turner





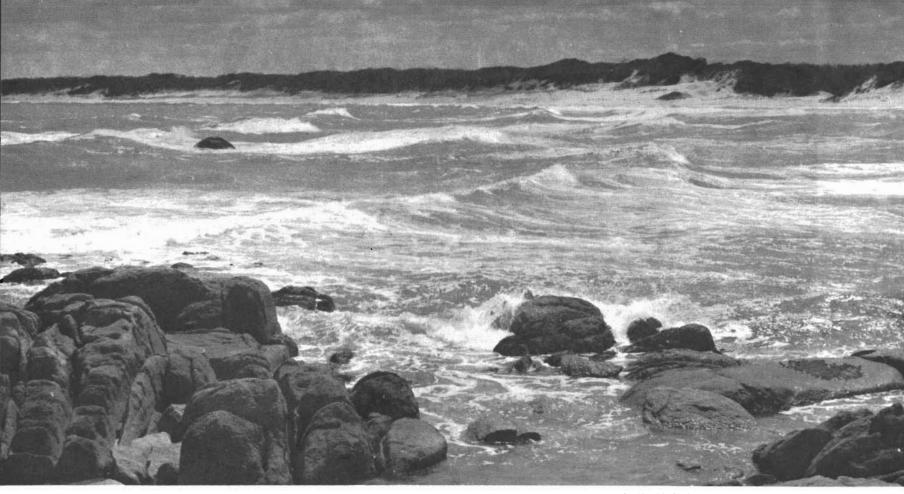
A young dune showing how the long-rooting runners of the dune grass *Spinifex*, and the denserooted tussocks of Marram grass help to bind the blown sand. *Acacia sophorae*, a dune shrub, is invading from the right.

[Professor J. S. Turner

Dune vegetation in two phases, as seen from the coast at Corner Inlet. In the foreground, the low sand dune is colonised by *Spinifex* grass with some Marram. Older and higher dunes in the background carry a mixed scrub, with *Acacia*, *Olearia*, and *Helichrysum* species.

[Professor J S Turner





[Public Works Department, Ports and Harbours Branch

View looking west from Cape Conran on the eastern Victorian coast, showing a stretch of sandy beach backed by vegetated dunes. The beach curves away from the point of granitic rocks in the foreground.

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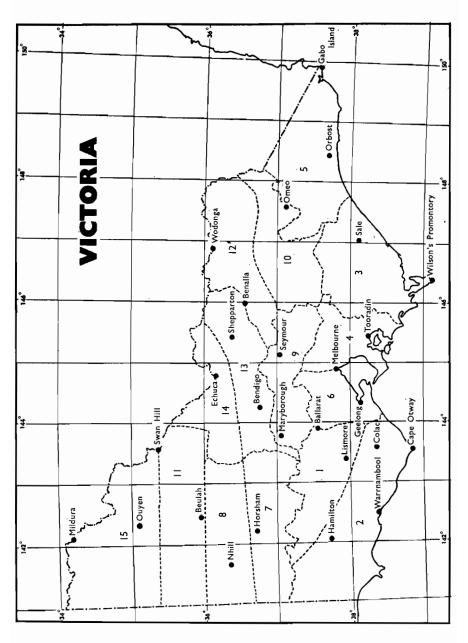


FIGURE 9.—Relative rainfall variability based on district annual rainfall. Names of districts are shown in table on page 50.

The higher the value of the coefficient of variation of the rainfall of a district, the greater the departure from the average and hence the more unreliable the rainfall.

Most of the elevated areas of eastern and southern Victoria normally receive over 40 in and over 60 in in some wetter sections. Interspersed between these wet mountainous areas are sheltered valleys which are deprived to some extent of their rainfall by neighbouring highlands. Along practically the whole south coastline of Victoria the average number of wet days (0.01) in or more in 24 hours) is over 150, with an average rainfall below 30 in. The average number of wet days a year is reduced to 100 at a distance of approximately 100 miles inland from the coast.

The variability of annual rainfall is closely associated with the incidence of drought. Droughts are rare over areas of low rainfall variability and more common in areas where this index is high.

## **Droughts**

Since records have been taken, there have been numerous dry spells in various parts of Victoria, most of them of little consequence but many widespread enough and long enough to be classified as droughts. The worst drought since white settlement in Australia occurred in the period 1897 to 1902. From 1945 to 1965 there were no serious droughts in Victoria, but in 1965 a dry spell of several months affected East Gippsland. The severity of major drought or dry spells is much lower in Gippsland and the Western District than in Northern Victoria. An approximate idea may be formed of the liability of these areas to drought or dry spells from the following table which shows the figures for total duration of unbroken dry periods. An unbroken dry period is one of three or more consecutive months where the rainfall over the area concerned is markedly below average.

Northern Victoria: 412 months in 98 years of records. Western Victoria: 222 months in 94 years of records.

Gippsland: 291 months in 77 years of records.

Of the above totals, 88 per cent are due to droughts of a duration of twelve months or more in the North, 77 per cent in the West, and 69 per cent in Gippsland.

The figures are taken from the publication "Droughts in Australia", Bulletin Number 43 of the Commonwealth Bureau of Meteorology, published in 1957. Readers are referred to this publication for a definitive treatment of the subject of droughts in Victoria.

#### Floods

Floods have occurred in all districts, but they are more frequent in the wetter parts of the State such as the north-east and Gippsland. However, although a rarer event over the North-West Lowlands, they may result from less intense rainfall and continue longer owing to the poor drainage in this section of the State. In many instances the frequency of flooding is increased by valley contours and damage is often greater because of the higher density of adjacent property and crops. (See also page 40.)

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Snow

Snow in Victoria is confined usually to the Great Dividing Range and the alpine massif, which at intervals during the winter and early spring months may be covered to a considerable extent, especially over the more elevated eastern section. Falls elsewhere are usually light and infrequent. Snow has been recorded in all districts except the Mallee, Wimmera, and Northern Country. The heaviest falls in Victoria are confined to sparsely populated areas and hence general community disorganisation is kept to a minimum. Snow has been recorded in all months on the higher Alps, but the main falls occur during the winter. The average duration of the snow season in the alpine area is from three to five months.

## **Temperatures**

February is the hottest month of the year with January only slightly cooler. Average maximum temperatures are under 75° F. along the coast and over elevated areas forming the Central Divide and North-East Highlands. Apart from these latter areas, there is a steady increase towards the north, until, in the extreme north an average of 90° F. is reached. Values decrease steadily with height, being under 70° F. in alpine areas above 3,000 ft and as low as 60° F. in the very highest localities.

Temperatures fall rapidly during the autumn months and then more slowly with the onset of winter. Average maximum temperatures are lowest in July; the distribution during this month again shows lowest values over elevated areas, but a significant feature is that apart from this orographically induced area, there is practically no variation across the State. Day temperatures along the coast average about 55° F. in July; much the same value is recorded over the wheat belt, and only a few degrees higher in the far north-west under conditions of few clouds and relatively high winter sunshine. The Alps experience blizzard conditions every year with minimum temperatures 10° F. to 20° F. less than at lowland stations.

Conditions of extreme summer heat may be experienced throughout the State except over the alpine area. Most inland places have recorded maxima over 110° F. with an all time extreme for the State of 123·5° F. at Mildura on 6 January 1906. Usually such days are the culmination of a period during which temperatures gradually rise, and relief comes sharply in the form of a cool change with rapid temperature drops of 30° F. at times. However, such relief does not always arrive so soon and periods of two or three days or even longer have been experienced when the maximum temperature exceeds 100° F. On rare occasions extreme heat may continue for as long as a week with little relief.

Night temperatures, as gauged by the average minimum temperature, are, like the maximum, highest in February. Values are below 50° F. over the elevated areas, but otherwise the range is chiefly 55° F. to 60° F. The highest night temperatures are recorded in the far north and along the coast. In mid-winter, average July minima exceed 40° F. along the coast and at two or three places in the far

north. The coldest point of the State is the north-east alpine section, where temperatures frequently fall below freezing point. Although three or four stations have been set up at different times in this area, none has a very long or satisfactory record. The lowest temperature on record so far is 9° F. at Hotham Heights (station height 5,776 ft) at an exposed location near a mountain. However, a minimum of minus 8° F. has been recorded at Charlotte Pass (station height 6,035 ft)—a high valley near Mount Kosciusko in New South Wales—and it is reasonable to expect that similar locations in Victoria would experience sub-zero temperatures (i.e., below 0° F.), although none has been recorded due to lack of observing stations.

#### Frosts

With the exception of the exposed coast, all parts of Victoria may experience frost, but frequencies are highest and occurrences usually more severe in elevated areas and valleys conducive to the pooling of cold air. All inland stations have recorded extreme screen temperatures less than 30° F., whilst at a large number of stations extremes stand at 25° F. or less. Thus frost may be expected each year over practically the whole of the State, but the bulk of the occurrence is restricted to the winter season. Spring frosts may constitute a serious hazard to agriculture, and in some years a late frost may result in serious crop damage. Periods of frost lasting for more than three or four consecutive days are unusual.

## Humidity

By and large, humidity in the lower atmosphere is much less over Victoria than in other eastern States. This is because the extreme south-east of the continent is mostly beyond the reach of tropical and sub-tropical air masses. For several periods in the summer, however, air from the Tasman Sea has a trajectory over Bass Strait and other parts of the State, and it is then that the moisture content rises to show wet bulb temperatures above 65° F. The incidence of high humidity is important to the vine and fruit industry, tobacco growers, and wheat farmers.

#### **Evaporation**

Measurements of evaporation in Victoria are made with the standard form of evaporation tank at about 27 stations, about half of which are owned by the Commonwealth Bureau of Meteorology. Results from these stations show that evaporation exceeds the average annual rainfall in inland areas, especially in the north and north-west, by about 40 in. In all the highland areas and the Western District the discrepancy is much less marked, and in the Central District and the lowlands of East Gippsland annual evaporation exceeds annual rainfall by 8 to 15 in. Evaporation is greatest in the summer months in all districts. In the three winter months, rainfall exceeds evaporation in many parts of Victoria, but not in the north and north-west.

As a consequence of the awakening of various authorities to the vital importance of evaporation in agricultural and hydrological studies, the Australian network of recording stations has almost doubled during the past twenty years.

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#### Winds

The predominant wind stream over Victoria is of a general westerly origin, although it may arrive over the State from the north-west or There are wide variations from this general description, however, and many northerlies and southerlies are experienced. latter is the prevailing direction from November to February with a moderate percentage of northerlies often associated with high temperatures. Easterly winds are least frequent over Victoria, but under special conditions can be associated with some of the worst weather experienced over the State. Wind varies from day to night, from season to season, and from place to place. Examples of the diurnal variation are the sea breeze, which brings relief on many hot days along the coastline, and the valley or katabatic breeze, which brings cold air down valleys during the night. The latter is well developed in many hilly areas of Victoria, being the result of differential cooling after sunset. It springs up during the night, often suddenly, and continues after sunrise until the land surfaces are sufficiently heated again. The sensitive equipment required to measure extreme wind gusts has been installed at only about five or six places in the State and to date the highest value recorded is just slightly over 90 m.p.h. There is no doubt, however, that stronger gusts have been experienced over the State, although not in the vicinity of a recording anemometer. A number of tornadic squalls have been experienced and from the severe local damage engineers have estimated wind strengths over 100 m.p.h. It is considered that any place in Victoria could feasibly experience at some time a local gust of 100 m.p.h. or more.

#### **Thunderstorms**

Thunderstorms occur far less frequently in Victoria and Tasmania than in the other two eastern States. They occur mainly in the summer months when there is adequate surface heating to provide energy for convection. On an average, more than 20 per year occur on the North-Eastern Highlands and in parts of the Northern Country, but particularly in the north-east. Melbourne has an average of less than three per month from November to February. Isolated severe wind squalls and tornadoes sometimes occur in conjunction with thunderstorm conditions, but these destructive phenomena are comparatively rare. Hailstorms affect small areas in the summer months; and showers of small hail are not uncommon during cold outbreaks in the winter and spring.

#### Meteorology in Fire Prevention

Each year a large area of Australia faces the danger of uncontrolled fire, which may cause heavy losses of vegetation, livestock and, sometimes, human life and property. The weather is one of the most important factors in the outbreak of such fires and the Bureau of Meteorology is responsible for notifying weather conditions conducive to the outbreak of fires and ensuring that meteorological information is available to authorities responsible for suppressing them.

The most important meteorological factors affecting fires are wind, temperature, and humidity. In addition, the wind and temperature up to a height of some 7,000 ft have a great bearing on the behaviour of bush and forest fires.

## VICTORIA-MEANS OF CLIMATIC ELEMENTS-SELECTED VICTORIAN TOWNS

	Locality	Legend No.*	January	February	March	April	May	June	July	August	Sept.	October	Nov.	Dec.
	Mildura	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	97 89·8 61·0	96 90·0 61·7	71 84·4 57·2	62 74·5 50·5	106 66·9 45·6	101 60·4 41·3	112 59·5 40·5	98 63·9 42·5	81 69·9 46·1	129 76·5 50·9	98 83·2 55·4	53 88·2 59·6
MALLEE	Ouyen	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	92 89·4 58·7	104 86·0 58·4	77 82·1 54·1	88 73·1 47·8	118 65·7 44·5	126 59·4 40·7	130 58·7 39·8	128 62·8 40·6	105 68·9 43·3	168 74·1 47·2	111 79·9 52·6	90 86·7 56·0
	Horsham	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	111 85·1 55·2	129 86·3 55·9	98 80•2 51·9	146 70·7 47·0	170 63·0 42·9	193 56·6 40·2	183 56·0 38·8	192 59·0 39·9	154 64•1 41•9	177 70·2 45·1	133 77·2 49·6	102 82·7 53·2
Wimmera	Nhill	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	106 84·3 55·2	117 85·0 56·3	89 79·6 52·8	128 70·5 47·6	158 63·3 43·9	178 57·0 40·4	180 56·5 38·6	186 59·4 40·1	148 64·4 42·5	162 70·4 45·7	130 76·9 49·7	122 82·2 53·8
	Ballarat	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	139 75·7 50·5	195 76·9 52·9	177 71 · 6 50 · 1	259 63·0 45·8	269 56·3 42·6	261 50·4 39·5	275 49·8 38·4	304 52·5 39·4	282 57·1 41·2	295 62·4 43·6	247 67·4 46·0	211 72·5 49·3
Western	Hamilton	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	149 77·3 50·7	163 78·7 52·4	188 74·2 49·9	260 66·3 46·3	254 60·1 43·2	261 55·1 40·2	291 54·1 39·3	318 56·2 40·4	276 59·9 42·3	259 64·8 44·0	216 69·1 46·3	177 74·0 49·2
	Warrnambool	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	137 69·9 54·7	139 70·9 56·0	212 69·1 54·2	252 64·6 51·0	270 60·5 47·8	282 56·3 44·8	321 55·6 43·6	345 56·9 44·4	257 59·4 46·2	255 62·6 48·1	211 64·8 50·2	173 67·9 53·0
Northern	Bendigo	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	125 83·0 56·5	164 83·9 58·3	127 78·1 54·0	177 68·8 48·2	205 61·3 43·7	211 54·8 40·7	247 54·2 39·4	209 57·0 40·2	194 62·5 43·0	228 68·9 46·7	168 75·2 50·9	123 80·5 54·9
	Echuca	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	105 86·2 58·9	126 86·8 60·1	141 80·7 55·9	143 71·1 49·3	139 63·6 44·5	163 56·7 41·3	195 56·0 40·2	150 59·0 41·2	136 64·7 44·3	188 71·7 48·6	124 78·5 52·7	96 84·1 56·9

Alexandra	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	174 84·6 52·5	172 85·3 53·7	208 78·8 49·1	244 69·1 43·8	236 61·3 39·7	269 53·9 37·5	301 53·6 36·8	307 57·3 37·8	250 62·6 40·3	292 69·2 43·3	259 75·7 46·7	182 81·9 50·7
NORTH-CENTRAL    Kyneton	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	143 81·2 49·8	201 81·5 50·5	146 74·7 47·2	237 65·0 42·3	251 57·5 38·5	309 51·0 36·2	354 50·1 34·8	330 53·1 35·3	265 59·1 37·9	288 65·2 40·4	223 72·3 44·1	186 77·5 47·6
CENTRAL $\left\{ \begin{array}{ll} \text{Geelong} & \dots \\ \\ \text{Mornington} \end{array} \right.$	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	117 76·2 55·4	180 77·3 56·9	137 73·9 54·7	213 67·6 50·7	185 62·1 46·6	210 57·2 43·1	207 56·5 42·0	217 59·0 42·9	199 62·8 45·0	245 67·3 47·5	243 70·3 50·4	176 73·8 53·7
Mornington	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	148 76·5 55·2	215 77·1 55·9	172 73·9 54·4	261 66·8 50·5	264 61·5 47·8	264 56·3 44·5	274 54·9 42·9	262 56·7 43·8	269 60·6 45·9	289 64·4 48·4	261 69·0 51·1	203 73·6 53·4
North-Eastern $ \begin{cases} Omeo & \\ \\ Wangaratta & \end{cases} $	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	199 77·8 48·3	251 78·7 48·9	224 73·0 45·8	229 65·2 40·2	207 57·9 35·8	246 51·4 33·0	209 50·5 31·9	228 54·0 33·2	222 59·7 37·3	317 65·4 39·7	290 71·2 43·2	243 75·9 47·1
Wangaratta	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	160 86·7 58·5	167 87·5 59·3	190 80·9 54·0	215 71·3 46·9	196 63·5 41·9	272 56·4 39·3	263 55·2 38·1	242 58·3 39·7	221 63·8 42·8	268 70·2 46·7	223 72·3 44·1 243 70·3 50·4 261 69·0 71·2 43·2 204 78·2 51·4 327 62·2 344 70·2	167 84·1 56·3
Wilsons Promontory	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	168 66·7 56·9	230 68·2 58·7	314 66·4 57·4	364 62·3 54·7	398 58·6 52·1	437 55·1 49·0	433 53·9 47·7	505 55·1 47·7	353 57·3 48·8	390 60·3 50·3	62.2	237 65·1 55·1
West Gippsland	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	194 77·7 53·7	272 77 · 4 54 · 7	198 74·3 49·1	241 65·8 48·2	419 60·7 43·9	360 55·3 40·5	344 54·9 38·8	399 57·3 40·5	364 62·0 42·5	380 66·3 45·7	70 · 2	266 75·3 52·3
East Gippsland $ \begin{cases} Bairnsdale & \\ \\ Orbost & \end{cases} $	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	245 75·3 53·5	223 76·1 54·5	263 73·0 51·7	238 67·5 46·9	193 62·5 42·5	246 57·5 38·8	182 57·0 38·1	181 59·5 39·6	194 63·2 42·7	281 67·5 46·1	70.6	284 74·0 52·4
Orbost	$\left\{\begin{array}{c}1\\2\\3\end{array}\right.$	286 76·5 54·3	256 75·6 54·5	298 73·1 52·5	335 67·5 48·2	255 62·5 44·2	382 57·9 40·3	263 58·0 38·5	224 60·0 39·7	241 64·0 42·1	324 66·4 45·9	70 · 2	317 74·3 52·0

<sup>(</sup>Points: 100 = 1 inch).

Legend: 1. Average Monthly Rainfall in Points. (For 30 years 1931-60).

<sup>2.</sup> Average Daily Maximum Temperature (°F.). (For 30 years 1911-40).

<sup>3.</sup> Average Daily Minimum Temperature (°F.). (For 30 years 1911-40).

In Victoria, during the fire season which normally lasts from November to April, a special forecasting service is provided to the fire control authorities (Country Fire Authority, Forests Commission, State Electricity Commission, Melbourne and Metropolitan Board of Works, and Metropolitan Fire Brigade). This consists of forecasts of the maximum temperature, and associated relative humidity, wind direction and speed to be expected at approximately seventeen places throughout the State. These forecasts are issued at 5.30 p.m. each afternoon for the following day, and confirmed or amended at 7.30 a.m. the following morning. An estimate of the time of any wind change is included, together with the expected winds at elevations of 3,000 and 5,000 ft. A general outlook for the weather up to four days ahead is also given.

The predicted weather elements are used to calculate a fire danger rating according to a scale developed by the Commonwealth Forestry and Timber Bureau. When the predicted fire danger is high in any district of the State, all public weather forecasts for that district note this fact. When the predicted fire danger is extreme, a fire weather warning is issued to the authorities and to the public. This warns of weather conditions conducive to the extremely rapid spread of fires.

When fires occur, operational forecasts are provided to the fire control authorities on request. These are forecasts of weather conditions at the place of outbreak for the following six hours and are renewed every three hours.

The Bureau also has a programme of research in hydrometeorology, agrometeorology, forecasting, and other facets of meteorology, including research into the effects of weather conditions on the behaviour of fires.

Agricultural Meteorology, 1964; Maritime Meteorology, 1966; Aeronautical Meteorology, 1967

#### Climate of Melbourne

#### *Temperature*

The proximity of Port Phillip Bay bears a direct influence on the local climate of the Metropolis. The hottest months in Melbourne are normally January and February when the average is just over 78° F. Inland, Watsonia has an average of 81° F., whilst along the Bay, Black Rock, subject to any sea breeze, has an average of 77° F. This difference does not persist throughout the year, however, and in July average maxima at most stations are within 1° F. of one another at approximately 55° F. The hottest day on record in Melbourne was 13 January 1939, when the temperature reached 114·1° F. which is the second highest temperature ever recorded in an Australian Capital City. In Melbourne, the average number of days per year with maxima over 100° F. is about four, but there have been years with up to twelve and also a few years with no occurrences. The average annual number of days over 90° F. is approximately nineteen.

Nights are coldest at places a considerable distance from the sea such as at Watsonia, which has a good open exposure and where average minima are a few degrees lower than those observed in the City, where buildings may maintain the air at a slightly higher temperature. The lowest temperature ever recorded in the City was 27° F. on 21 July 1869, and likewise, the highest minimum ever recorded was 87° F. on 1 February 1902.

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In Melbourne, the average overnight temperature remains above 70° F. on only about two nights a year and this frequency is the same for nights on which the air temperature falls below 32° F. Minima below 30° F. have been experienced during the months of May to August, whilst even as late as October, extremes have been down to 32° F. During the summer, minima have never been below 40° F.

Wide variations in the frequencies of occurrences of low air temperatures are noted across the Metropolitan Area. For example, there are approximately ten annual occurrences of 36° F. or under around the bayside, but frequencies increase to over twenty in outer suburbs and probably to over 30 a year in the more frost susceptible areas. The average frost-free period is about 200 days in the outer northern and eastern suburbs, gradually increasing to over 250 days towards the City, and approaches 300 days along parts of the bayside.

## Rainfall

The range of rainfall from month to month in the City is quite small, the annual average being 25.97 in over 143 days. From January to August, monthly averages are within a few points of 2 in; then a rise occurs to a maximum of 2.71 in in October. Rainfall is relatively steady during the winter months when the extreme range is from half an inch to 7 in, but variability increases towards the warmer months. In the latter period totals range between practically zero and over 8 in. The number of wet days, defined as days on which a point or more of rain falls, exhibits marked seasonal variation ranging between a minimum of eight in January and a maximum of fifteen each in July and August. This is in spite of approximately the same total rainfall during each month and indicates the higher intensity of the summer rains. The relatively high number of wet days in winter gives a superficial impression of a wet winter in Melbourne which is not borne out by an examination of total rainfall.

The average rainfall varies considerably over the Melbourne Metropolitan Area. The western suburbs are relatively dry and Deer Park has an average annual rainfall of  $19\cdot01$  in. Rainfall increases towards the east, and at Mitcham averages  $35\cdot95$  in a year. The rainfall is greater still on the Dandenong Ranges and at Sassafras the annual average is  $53\cdot83$  in.

The highest number of wet days ever recorded in any one month in the city is 27 in August. On the other hand, there has been only one rainless month in the history of the Melbourne records—April 1923. On occasions, each month from January to May has recorded three wet days or less. The longest wet spell ever recorded was sixteen days and the longest dry spell 40 days. Over 4 in of rain have been recorded in 24 hours on several occasions, but these have been restricted to the warmer months, September to March. No fall above 2 in in 24 hours has ever been recorded in the cooler months. Fogs occur on four or five mornings each month in May, June, and July, and average 21 days for the year. The highest number ever recorded in a month was twenty in June, 1937.

#### Cloud and Sunshine

Cloudiness varies between a minimum in the summer months and a maximum in the winter, but the range like the rainfall is not great compared with many other parts of Australia. The number of clear days or nearly clear days averages two to three each month from May to August, but increases to a maximum of six to seven in January and February. The total number for the year averages 47. The high winter cloudiness and shorter days have a depressing effect on sunshine in winter and average daily totals of three to four hours during this period are the lowest of all capital cities. There is a steady rise towards the warmer months as the days become longer and cloudiness An average of nearly eight hours a day is received in January; however, the decreasing length of the day is again apparent in February, since the sunshine is then less in spite of a fractional decrease in cloudiness. The total possible monthly sunshine hours at Melbourne range between 465 hours in December and 289 in June under cloudless conditions. The average monthly hours, expressed as a percentage of the possible, range between 55 per cent for January and February to 34 per cent in June.

#### Wind

Wind exhibits a wide degree of variation, both diurnally, such as results from a sea breeze, etc., and as a result of the incidence of storms. The speed is usually lowest during the night and early hours of the morning just prior to sunrise, but increases during the day especially when strong surface heating induces turbulence into the wind streams, and usually reaches a maximum during the afternoon. The greatest mean wind speed at Melbourne for a 24 hour period was 22.8 m.p.h., whilst means exceeding 20 m.p.h. are on record for each These are mean values; the wind is never steady. winter month. Continual oscillations take place ranging from lulls, during which the speed may drop to or near zero, to strong surges which may contain an extreme gust, lasting for a period of a few seconds only, up to or even over 60 m.p.h. At Melbourne, gusts exceeding 60 m.p.h. have been registered during every month with a few near or over 70 m.p.h., and an extreme of 74 m.p.h. on 18 February 1951. At both Essendon and Aspendale wind gusts over 90 m.p.h. have been measured.

There have been occurrences of thunderstorms in all months; the frequency is greatest during November to February. The greatest number of thunderstorms occurring in a year was 25. This figure was recorded for both 1928 and 1932.

#### Hail and Snow

Hailstorms have occurred in every month of the year; the most probable time of occurrence is from August to November. The highest number of hailstorms in a year was seventeen in 1923, and the greatest number in a month occurred in November of that year when seven hailstorms were reported. Snow has occasionally fallen in the city and suburbs; the heaviest snow storm on record occurred on 31 August 1849. Streets and housetops were covered with several inches of snow, reported to be 1 ft deep at places. When thawing set in, floods in Elizabeth and Swanston streets stopped traffic causing accidents, some of which were fatal. One report of the event indicates that the terrified state of the aborigines suggested they had never seen snow before.

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## Victorian Weather Summary for 1966

#### Summer

Rainfall was below normal in most of Victoria in January despite general rain with some thunderstorms about the middle and at the end of the month. General rain fell again in mid-February, and heavy rain fell in East Gippsland in the last week of the month, but monthly totals were well below average along the west coast and in the northern Wimmera.

After a heat wave in the last week of January, February was cool, particularly in the eastern half. In Melbourne the temperature did not reach 90° F. during the month.

#### Autumn

There were widespread thunderstorms in the middle of March, but rainfall in east Gippsland, the far south-west, and the western Wimmera was below normal for the month. Rain fell in most of the State in late April and middle of May, but totals for these two months were below normal in all districts except south Gippsland.

A hot spell occurred between 3 and 9 March when several towns recorded century temperatures, but for the remainder of the season temperatures followed closely to the seasonal trend.

#### Winter

Heavy rain fell in east Gippsland in the middle of June, but the month was dry in all other areas. At the end of June, many places in the south-west and the Wimmera had had less than half the normal six-monthly rain. Substantial falls were received in these areas during July, but dry conditions continued throughout the winter in most of the Mallee.

June was a particularly cold month; at Bendigo and Echuca it was the coldest June for almost 60 years. During July and August mean temperatures were again below normal throughout.

#### Sprino

September rainfall was above normal in the wheat areas of Victoria; much of the northern country and lower north-east received more than twice the average rainfall for the month. Very heavy rain fell in east Gippsland in the first week of October, causing flooding of rivers and some roads were washed away. In other districts October rain was close to normal and further rain fell during the first half of November when there was minor flooding of Gippsland rivers. The last half of November was dry, and during a hot spell from 19 to 23 November the temperature in Melbourne exceeded 100° F. for the first time in November for almost 40 years.

Rainfall in December was well above average throughout the State and at several places broke the previous December rainfall records by some inches. Heavy rain in the north-east on 13 December caused severe flooding in the King River. Severe thunderstorms with hail and strong winds caused much damage at Mildura on 12 and 13 December, and on 19 December the same area was hit by a severe duststorm. Heavy thunderstorms with hail occurred in the Melbourne area and the Latrobe Valley at Christmas.

The means of the climatic elements for the seasons in Melbourne computed from all available official records are given in the following table:

MELBOURNE-MEANS OF CLIMATIC ELEMENTS

Meteorological Elements	Spring	Summer	Autumn	Winter
Mean Atmospheric Pressure (millibar)	1015 · 1	1013 · 1	1018 · 3	1018 · 3
Mean Temperature of Air in Shade (° F)	57.8	66.7	59.5	56 · 1
Mean Daily Range of Temperature of Air in Shade (°F)	18.7	21.1	17.4	14.0
Mean Relative Humidity at 9 a.m. (Satur-				
ation=100)	63	60	72	80
Mean Rainfall (inches)	7.36	6.05	6.63	5.89
Mean Number of Days of Rain	40	25	34	44
Mean Amount of Evaporation (inches)	10.28	17.34	8.13	3.79
Mean Daily Amount of Cloudiness				
(Scale 0 to 8)*	4.9	4.2	4.8	5.2
Mean Daily Hours of Sunshine	5.9	4·2 7·7	5.2	3.9
Mean Number of Days of Fog	1.5	0.6	6.5	11.7

<sup>\*</sup> Scale 0 = clear, 8 = overcast.

In the following table are shown the yearly means of the climatic elements in Melbourne for each year 1962 to 1966. The extreme values of temperature in each year are also included.

MELBOURNE—YEARLY MEANS AND EXTREMES OF CLIMATIC ELEMENTS

Meteorological Elements	1962	1963	1964	1965	1966
Mean Atmospheric Pressure					
(millibar)	1016.2	1017 · 2	1014 · 2	1017.3	1017-2
(millibar) Temperature of Air in Shade (°F)—	1010 2	101, 2	1011 2	1017 5	1017 2
	60 · 1	59.5	58.6	59.3	59.3
Mean Daily Maximum	68.6	68.0	66.5	67.8	67.5
Mean Daily Minimum	50.7	51.0	50.7	50.9	51.1
Absolute Maximum	104.0	99.0	103 · 3	106.9	102.8
Absolute Minimum	31.8	29.3	36.0	32.4	32.9
Number of Days Maximum 100° F	31 0	2, 3	50 0	52 4	32 )
and over	4	0	4	7	5
and over Number of Days Minimum 36° F	7	"	'	,	
	12	12	1	10	7
Mean Terrestrial Minimum	12	12	1 *	10	'
Temperature (° F)	47.3	48.5	47.7	47.9	48.4
Rainfall (inches)	23.06	29.04	27.80	23.24	26.81
Number of Wet Days	140	149	166	122	157
Total Amount of Evaporation	140	147	100	122	157
(inches)	43.21	37 - 79	35.54	44 · 87	47.08
Mean Relative Humidity (Saturation	45 21	] ", ",	33 54	77 07	1, 00
= 100)	61	67	66	62	63
Mean Daily Amount of Cloudiness	01	0,	00	02	05
(Scale 0 to 8)*	4.5	4.7	5.1	4.4	4.8
Mean Daily Hours of Sunshine	6.4	5.5	5.4	6.2	6.0
Mean Daily Wind Speed (m.p.h.)	8.4	7.5	8.4	7.2	6.9
Number of Days of Wind Gusts	0.4	' '	0 4	'-	"
39 m.p.h. and over	77	52	97	62	47
Number of Days of Fog	9	20	12	21	6
Number of Days of Thunder	15	12	12	9	6

<sup>\*</sup> Scale 0 = clear, 8 = overcast.

## GOVERNMENT AND ADMINISTRATION

## Constitution

#### Introduction

The present Constitution of Victoria derives from an Act passed by the Parliament at Westminster in 1855 and known in Victoria as The Constitution Act. That Act, together with The Constitution Act Amendment Act 1958 (which consolidates the many constitutional provisions passed by the Victorian Parliament itself since 1855), provides the legal and constitutional background to a system of responsible Cabinet Government based on a legislature of two Houses, both elected upon adult suffrage. The Victorian Constitution has also been affected by the establishment of the Commonwealth Constitution by the Commonwealth of Australia Constitution Act 1900, by which legislative and executive powers upon certain specified were granted to the Commonwealth Parliament and Government, some of them exclusively, and provision was made that, in the case of inconsistency of valid laws, the Commonwealth law In the result, the Parliament of Victoria may now should prevail. make laws in and for Victoria upon all matters not exclusively granted to the Commonwealth by the Commonwealth Constitution, but upon some of these matters the Victorian law may be superseded by the passing of a Commonwealth Act. Local government, that is, the control exercised by municipal councils within their respective districts, is a matter of State law and wholly within the legislative control of the Victorian Parliament.

#### Governor

Under the Victorian Constitution, the ultimate Executive power is vested in the Crown and is exercised by the Governor as the Queen's representative.

The Governor's authority is derived from Letters Patent (issued in 1900 and amended in 1913) under the Great Seal of the United Kingdom, from the Commissions of Appointment and from the Governor's Instructions issued under the Royal Sign Manual and Signet.

As the Queen's representative, the Governor summons and prorogues Parliament and at the beginning of each session outlines the Government's legislative programme in his opening speech. In the name of the Queen he gives assent to Bills which have passed all stages in Parliament, with the exception of those especially reserved for the Royal Assent. These include Bills dealing with special subjects such as divorce, or the granting of land and money to himself. His functions in relation to the Legislature are contained in The Constitution Act and The Constitution Act Amendment Act.

As head of the Executive, his functions are based on the Letters Patent, his Commission, and the Royal Instructions. These empower him to make all appointments to important State offices other than those under the Public Service Act, to make official proclamations and to exercise the prerogative of mercy by reprieving or pardoning criminal offenders within his jurisdiction. These functions are carried out on the advice of his Ministers.

There are some matters, however, which require the special exercise of the Governor's discretion. Thus he alone must finally decide after taking advice of his Premier, whether to grant a dissolution of Parliament, and whether to call upon a member of Parliament to form a new Ministry. The Governor's powers in respect of the commissioning of a member of Parliament as Premier to form a new Ministry are set out more fully below under the section describing the Cabinet.

The Governor also has power to appoint a Deputy to exercise his functions as the Queen's representative during his temporary absence from the seat of Government whether within or outside Victoria.

In the execution of the powers and authorities vested in him, the Governor shall be guided by the advice of the Executive Council, which is a body created under the Governor's Instructions and which in practice gives effect to Cabinet and ministerial decisions. If in any case he shall see sufficient cause to dissent from the opinion of the said Council, he may act in the exercise of his said powers and authorities in opposition to the opinion of the Council, reporting the matter to the Queen without delay, with the reasons for his so acting.

This exercise of discretionary powers emphasises the Governor's position as one above and beyond party politics and in extreme cases provides a safeguard of the Constitution. The general nature of his position is such that he is the guardian of the Constitution and bound to see that the great powers with which he is entrusted are not used otherwise than in the public interest.

On all official State occasions he performs the ceremonial functions as the representative of the Crown, and so becomes the focal point and the unifying symbol of the community.

The present Governor is Major-General Sir Rohan Delacombe, K.C.M.G., K.B.E., C.B., D.S.O., K.St.J., who assumed office on 8 May 1963.

A list of representatives of the Sovereign since the establishment of the Port Phillip District in 1839 is set out on pages 68 to 70 of the Victorian Year Book 1961.

### Lieutenant-Governor

The Lieutenant-Governor is appointed to this office by a Commission from the Sovereign under the Sign Manual and Signet. In the Commission reference is made to the Letters Patent constituting the office of Governor, and the Lieutenant-Governor is expressly authorised and required by his Commission to administer the Government of the State of Victoria in the events dealt with in such Letters Patent, namely,

the death, incapacity, or removal of the Governor, or his departure from the State, or his assuming the administration of the Government of the Commonwealth of Australia.

The Lieutenant-Governor assumes control in any of these events by issuing a proclamation. He then becomes His Excellency the Lieutenant-Governor of Victoria.

However, should the Governor be only temporarily absent for a short period from the seat of Government or from the State (except when he administers the Government of the Commonwealth of Australia) he may, by an Instrument under the Public Seal of the State, appoint the Lieutenant-Governor as his Deputy.

The present Lieutenant-Governor is Lieutenant-General the Hon. Sir Edmund Francis Herring, K.C.M.G., K.B.E., D.S.O., M.C., E.D.

#### **Executive Council**

Section 15 of *The Constitution Act Amendment Act* 1958 provides that officers appointed as responsible Ministers of the Crown shall also be members of the Executive Council, and provision for their appointment appears in the Letters Patent constituting the office of Governor.

The Executive Council, consisting of Executive Councillors under summons, namely, members of the current Ministry, usually meets weekly or as required. The quorum of three (3) comprises the Governor and at least two (2) Ministers. These meetings are of a formal nature and are presided over by the Governor or in his absence by his Deputy.

Where it is provided in the statutes that the Governor in Council may make proclamations, orders, regulations, appointments to public offices, etc., the Governor acts formally with the advice of the Executive Council, but actually in accordance with Cabinet or Ministerial decisions.

#### Cabinet

Formation and Composition of Cabinet

Victoria has followed the system of Cabinet Government evolved in Britain. The Queen's representative in Victoria, the Governor, acts by convention upon the advice of a Cabinet of Ministers, the leader of whom is called the Premier, although there is no mention of Cabinet as such in the Victorian Constitution.

The authority under which Victorian Ministers are appointed is contained in section 15 of *The Constitution Act Amendment Act* 1958, which provides that the Governor may, from time to time, appoint up to fifteen (15) officers who are either members or capable of being elected members of either House of Parliament. No Minister shall hold office for a longer period than three months unless he is or becomes a member of the Legislative Council or the Legislative Assembly. This section further provides that not more than five (5) of such officers shall at any one time be members of the Legislative Council and not more than eleven (11) members of the Legislative Assembly.

In practice, a Ministry remains in office only while it has the support of a majority in the Legislative Assembly, and when a change of Government occurs and a new Ministry is to be appointed, the Governor "sends for" that member of the Legislative Assembly who he thinks would be supported by a majority in that House and asks him whether he is able and willing to form a new Government with himself as leader. If that member can assure the Governor accordingly, he may then be commissioned by the Governor to form a Ministry.

The names of those persons who are chosen to serve in his Ministry are then submitted by the Premier-elect to the Governor for appointment by him as responsible Ministers of the Crown.

## Powers of Cabinet

The Cabinet is responsible politically for the administrative acts of the Government, but the constitutional powers as set out in The Constitution Act and other Acts are vested in the individual Ministers and the Governor in Council, namely, the Governor with the advice of the Executive Council. Cabinet as such has no legal powers.

Government administration includes departments under direct ministerial control as well as certain public statutory corporations which are subject to varying degrees of ministerial direction. Ministers are sworn in with appropriate portfolios which indicate their particular responsibilities.

#### Functions and Methods of Procedure

Cabinet normally meets weekly or, as occasion requires, in secret and apart from the Governor, to consider an agenda made up of matters submitted by the Premier and other Ministers. The Premier's Department prepares a draft agenda for each meeting; but the Premier himself is responsible for the final agenda and the order of items on the agenda.

There is in practice no Cabinet secretariat; but *The Constitution Act Amendment Act* 1958 provides for the payment of a salary to any member of the Council or of the Assembly who is recognised as the Parliamentary Secretary of the Cabinet.

The recording of decisions is primarily the responsibility of the Parliamentary Secretary of the Cabinet. There is no special machinery for circulating Cabinet minutes. Where necessary, the Secretary to the Premier's Department issues the instructions; but, where a particular Minister is concerned, the Minister is normally responsible for the execution of Cabinet decisions.

In general, Cabinet decisions are given legal effect either by the appropriate Minister or by the Governor in Council.

## Government

## **Ministries**

Ministries, 1945 to 1967

The following is a list of the Premiers of the Governments from 1945 to 1967:

Ministry and Name of Premier	Date of Assumption of Office	Date of Retirement from Office	Duration of Office (Days)
Albert Arthur Dunstan	18 September 1943 2 Ootober 1945	2 October 1945 21 November 1945 20 November 1947 3 December 1948 27 June 1950 28 October 1952	746 51 730 380 572 855
MoDonald Thomas Tuke Hollway John Gladstone Black MoDonald John Cain John Cain Henry Edward Bolte	28 October 1952 31 October 1952 17 December 1952 31 March 1955 7 June 1955	31 October 1952 17 December 1952 31 March 1955 7 June 1955 Still in Office	4 48 835 69

A list of Government officers administering Victoria from 1851 to 1855 and of Premiers of the Governments from 1855 to 1955 is set out on pages 72 to 74 of the Victorian Year Book 1961.

## Present Ministry

The last triennial elections for the Legislative Council and the last general election for the Legislative Assembly were held conjointly on 29 April 1967.

At 31 July 1967, the 61st Ministry led by the Hon. Sir Henry E. Bolte, K.C.M.G., consisted of the following members:

	F	rom the Legislative Asseml	bly:
The	Но	n. Sir Henry E. Bolte, K.C.M.G.	Premier and Treasurer.
"	"	A. G. Rylah, C.M.G., E.D.	Chief Secretary.
,,	,,	G. O. Reid	Attorney-General and Minister of Immigration.
,,	,,	M. V. Porter	Minister of Public Works.
,,	,,	E. R. Meagher, M.B.E., E.D.	Minister of Housing and Minister of Forests.
,,	,,	J. C. M. Balfour	Minister for Fuel and Power and Minister of Mines.
,,	,,	J. F. Rossiter	Minister of Labour and Industry, and Assistant Minister of Education.
,,	,,	V. F. Wilcox	Minister of Transport.
,,	,,	J. W. Manson	Minister of State Development.
,,	,,	Sir William McDonald	Minister of Lands, Minister of Soldier Settlement, and Minister for Conservation.
,,	,,	W. A. Borthwick	Minister of Water Supply.

#### From the Legislative Council:

The Hon. G. L. Chandler, C.M.G. Minister of Agriculture.

" " L. H. S. Thompson .. Minister of Education.

" R. J. Hamer, E.D. .. Minister for Local Government.

.. " V. O. Dickie .. Minister of Health.

## **Judiciary**

The following list shows members of the Victorian Judiciary as at May 1967:

## Supreme Court of Victoria

### Chief Justice

The Honourable Sir Henry Arthur Winneke, K.C.M.G., O.B.E.

## Puisne Judges

The Hon. Sir John Vincent Barry
The Hon. Thomas Weetman Smith
The Hon. Sir Robert Vincent Monahan
The Hon. George Augustus Pape
The Hon. Alexander Duncan Grant
Adam

The Hon. Douglas Macfarlan Little The Hon. Urban Gregory Gowans The Hon. Oliver James Gillard
The Hon. John Erskine Starke
The Hon. Edward Hamilton Esler
Barber
The Hon. Murray Vincent McInerney

The Hon. Murray Vincent McInerne The Hon. George Hermann Lush The Hon. Clifford Inch Menhennitt The Hon. Hibbert Richard Newton

## Judges of the County Court, Court of Mines, Court of Insolvency, and Chairmen of General Sessions

Norman Frederick Mitchell, C.M.G. (Chairman)

George Leo Dethridge
Archibald McDonald Fraser
John Gerald Norris
Francis Robert Nelson
Benjamin James Dunn

Severin Howard Zichy Woinarski

Trevor George Rapke Norman Alfred Vickery Hubert Theodore Frederico Arthur Charles Adams
Dermot William Corson
John Xavier O'Driscoll
James Herbert Forrest
Clive William Harris
Eric Edgar Hewitt
Gordon Just
Roland John Leckie

Ivan Frederick Charles Franich
Thomas Bernard Shillito

All information about the jurisdictions, powers, functions, etc., of the Courts is set out on page 575 and following. Parliament 69

## Parliament

### Introduction

The Constitution Act, creating a Legislative Council and a Legislative Assembly, was assented to by Her Majesty in Council on 21 July 1855, and came into operation in Victoria on 23 November 1855. Under this Act, Her Majesty was given power "by and with the advice and consent of the said Council and Assembly to make laws in and for Victoria in all cases whatsoever". Certain of these unlimited powers, however, are now exercised by the Legislature of the Commonwealth of Australia.

By virtue of the provisions of Act No. 7270 of 1965, membership of the Assembly was increased from 66 to 73 after the election of April, 1967, whilst membership of the Council was increased from 34 to 36 by the addition of one member in July, 1967, and a further one in July, 1970. Council members are elected from two-member provinces for six year terms and Assembly members from single-member electorates for three year terms. Both Houses are elected on adult suffrage, and their powers are normally co-ordinate, although Money Bills must originate in the Legislative Assembly.

The provisions of the Constitution dealing with the Parliament have been frequently amended, as The Constitution Act gives the Victorian Parliament power to "repeal, alter or vary" the Act itself, provided that the second and third readings of certain amending Bills are passed by an absolute majority of the members of each House. The most frequently amended sections of the Constitution dealing with the Parliament have been those setting out the relations between the Council and the Assembly, and the qualifications of candidates and voters. The right, extended in the original Constitution Act, to assume the privileges, immunities, and powers of the House of Commons (as they stood at that time) was taken up in 1857 by the first Act passed by the These include very wide powers to punish Victorian Parliament. The publication of parliamentary reports and proceedings was made absolutely privileged in 1890.

The landmarks of Assembly suffrage were: 1857, manhood suffrage; 1899, plural voting abolished; and 1908, women's franchise. Adult suffrage for the Council was introduced in 1950. Payment of members has also been frequently adjusted. The present complex scale makes extra payments to the Leader of the third party as well as to the Leader of the Opposition; Government, Opposition, and third party Whips and the Deputy Leader of the Opposition are also specially rewarded. Electorates are graded as "metropolitan", "urban", "inner country", and "outer country", and carry different allowances.

Parliament is summoned, prorogued, or dissolved by proclamation issued by the Governor. The duration of a Parliament depends upon the life of the Assembly (limited to three years), but may be ended by the Governor dissolving the Assembly before the expiration of that period. The Legislative Council cannot be dissolved excepted in special circumstances arising from disagreements between the two Houses. Its members are elected for six years, half of them retiring every three years. Members are capable of re-election. A Session is that period between the summoning of Parliament and prorogation. When Parliament is prorogued all business on hand lapses and, if it is to be continued in the next session, it must be reintroduced.

There are three political parties at present (July, 1967) represented in the Parliament of Victoria: the Liberal Party, the Labor Party, and the Country Party. Of the 35 members of the Legislative Council, 18 belong to the Liberal Party, 9 to the Labor Party, and 8 to the Country Party. (See pages 69, 87, and 93.) Of the 73 members of the Legislative Assembly, 44 belong to the Liberal Party, 16 to the Labor Party, and 12 to the Country Party, and there is one Independent Labor member. The Liberal Party, having won the majority of seats at the general election of the Assembly in 1955, formed a Government which was returned to office at the general elections in 1958, 1961, 1964, and 1967. The Leader of that Party holds the office of Premier. The Labor Party forms the official Opposition Party, whilst the Country Party sits on the corner benches on the Government side of the Assembly Chamber.

## **Functions of Parliament**

The functions of Parliament consist of passing legislation and taking action to make available finances or funds as required for State expenditure. Legislation can be initiated by any member of Parliament in either House with the exception that all Money Bills, such as Bills for imposing a duty, rate, tax, or impost, or Bills for appropriating any part of the revenue of the State, must originate in the Assembly on the motion of a Minister. They may be rejected, but not altered, by the Council. The Council, however, may suggest amendments in such Bills, provided these amendments will not have the effect of increasing any proposed charge or burden on the people and the Assembly may accept the suggested amendments if it so desires. In practice, almost all Bills are introduced by the Government in office as a result of policy decisions taken in Cabinet.

## **Parliamentary Procedure**

Parliament controls the Government in office by the Assembly's power, in the last resort, to pass a resolution of no-confidence in the Government or to reject a proposal which the Government considers so vital that it is made a matter of confidence. This would force the Government to resign. Procedure of each House is governed by Standing Orders, Rules and practice, based mainly on the procedure of the House of Commons, and administered by the respective presiding officers: the President of the Legislative Council, the Speaker of the Legislative Assembly, and the respective Chairmen of Committees. The principal innovations in Assembly procedure are time limit of speeches and the elaborate ballot procedure at the opening of a new Parliament for the election of the Speaker.

The President of the Council holds office for the balance of the period for which he is elected as a member and may again be appointed if he retains his seat in the House. The election of a Speaker is the first business of a new Assembly after the members have taken the oath of allegiance. After this the Chairman of Committees is elected. The same order in debate is observed in Committee as in the House itself, the Chairman having final authority over all points of order arising when he is in the Chair.

The sittings of each House commence with the reading of the Lord's Prayer by the presiding officer. Before the business of the day, as set down on the Notice Paper, is called on, Ministers may be questioned on matters under their administrative control;

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notices of motion, such as motions for the introduction of Bills, or motions of a substantive or abstract nature, are given; petitions are presented; papers are laid on the Table; and messages from the Governor and from the other House are read. At this stage, members have the opportunity of moving a motion "that the House do now adjourn" which, under the Standing Orders, enables discussion on matters of urgent public importance.

Under "Orders of the Day" which now follows, Bills are dealt with in their various stages. All Bills, with the exception of the annual Appropriation Bill, when passed by both Houses are presented by the Clerk of the Parliaments to the Governor, who, acting on the advice of his "Council of Legislation", gives the Royal Assent. This advice is set out at the commencement of each Bill and is as follows: "Be it enacted by the Queen's Most Excellent Majesty by and with the advice and consent of the Legislative Council and the Legislative Assembly of Victoria." The Appropriation Bill is presented by the Speaker to the Governor for assent. Unless otherwise provided, all Acts come into force on the day of assent.

Private Legislation, 1962; Money Bills, 1963; Parliamentary Committees, 1964; Resolving Deadlocks Between the Two Houses, 1965; Parliamentary Privilege, 1966; Presiding Officers of Parliament, 1967.

## Administrative Machinery of Parliament

Introduction

In explaining some aspects of the administrative work associated with the various Parliamentary activities, the Department of the Legislative Assembly has been selected as the medium. A similar but smaller organisation exists in the Department of the Legislative Council.

At the time appointed for the meeting of the Legislative Assembly, electric bells operated by the Clerk from a switch at the Table in the House, ring throughout the various rooms and corridors of the building, summoning Members to the Chamber. When the Members are assembled the Speaker, wearing the full-bottomed wig and black robe of office, enters the Chamber preceded by the Serjeant-at-Arms bearing the Mace on his right shoulder. The Serjeant-at-Arms announces "Gentlemen—the Speaker". Members and the Clerks rise to receive the Speaker and the Speaker, in recognition of this courteous reception, bows first to the Members on the right of the Chair, then to the Members on the left, and finally to the Clerks at the Table. Serjeant-at-Arms places the Mace on the special rests at the end of the Chamber Table and the Speaker, from the top step of his dais, reads the Lord's Prayer, thereby formally opening the day's sitting.

Seated immediately in front of the Speaker, at the head of the Chamber Table, are the Clerk of the House, the Clerk-Assistant, and the Second Clerk-Assistant. The Serjeant-at-Arms occupies a seat on the right of the gangway just within the Bar of the House. They are the principal officers of the Legislative Assembly and, with all other officers, are appointed initially by the Governor in Council on the recommendation of the Speaker, from officers of the public service. Officers of Parliament differ from officers of the public service in that they are the servants of the Houses and not of the Executive. In performing their duties their ultimate allegiance is to the Presiding Officer, as "Ministerial" head of the Department. The Clerks at the

Table wear barristers' wigs and silk gowns, and the Serjeant-at-Arms wears the Windsor uniform.

## Clerk of the House

The Clerk of the House, on entering upon his office, takes an oath before His Excellency the Governor. He signs the addresses, votes of thanks, and orders of the House, endorses the Bills sent or returned to the Legislative Council, and reads whatever is required to be read in the House. On the opening of a new Parliament the Clerk conducts the election of the Speaker. He has the custody of all records and other documents and is responsible for conducting the business of the House. He assists the Speaker and advises Members in regard to questions of order and proceedings of the House. In addition to these House duties, he has those which come within his jurisdiction as permanent head of the Department of the Legislative Assembly.

#### Clerk-Assistant

The Clerk-Assistant records the Minutes of the Proceedings in the House and collaborates generally with the Clerk in the conduct of the proceedings. When the House goes into Committee of the Whole he assumes responsibility for the business of the Committee and assists the Chairman in determining procedural matters and in resolving points of order. He checks all amendments proposed to be moved to Bills to see that they are in order, and revises a copy of each Bill as it goes through its various stages of consideration. He reads all Bills and advises the Clerk, who accepts final responsibility, as to whether a Bill introduced as a Public Bill is of a private nature, or whether a Bill is a Money Bill or contains provisions imposing incidental charges either upon the Revenue or the people. He is also Clerk of Private Bills and takes charge of the Select Committee to which a Private Bill is referred, and prepares the list of charges payable by the promoters and opponents of the Bill.

In addition to his responsibilities in connection with House matters the Clerk-Assistant is, jointly with an officer of the Legislative Council, Secretary to the Select Committee on Subordinate Legislation comprising three Members from each House. This Committee examines all regulations made under Acts of Parliament as a check upon their legality and to ensure that they do not unduly trespass upon rights previously established by law or contain matter which should properly be dealt with by an Act of Parliament.

Departmentally he is in much the same position as the Chief Clerk of a Public Department, having immediate control of the general administrative staff and the typistes employed to assist Members with their correspondence.

### Second Clerk-Assistant

This officer also renders general assistance at the Table, but his principal responsibilities are the recording of the Minutes of Proceedings in Committee of the whole House and the preparation of the daily Notice Paper.

The Notice Paper lists all forthcoming business, and commences with a list of questions to Ministers which have been handed in at the Table by Members. Then follows Notices of Motion and Orders of the Day; that is, a list of Bills or motions at various stages of consideration.

Other information of assistance to Members is included, such as the names of Members serving on the various Select Committees and the list of printed Parliamentary Papers available.

The Second Clerk-Assistant is also Secretary to the House Committee, which consists of six Members from each House of Parliament, including the President and Speaker, and controls the Parliamentary buildings, gardens, and refreshment services.

## Serjeant-at-Arms

The Serjeant-at-Arms attends the Speaker with the Mace on entering and leaving the House, or when the Speaker, with Members of the House, leaves the Chamber to proceed elsewhere; for example, to the Legislative Council Chamber to attend the Governor at the opening of Parliament, or in presenting Addresses to His Excellency.

The Serjeant is generally responsible for keeping order in the lobbies and precincts of the House and for controlling, under the Speaker, the admission of strangers to the galleries. He is authorised to take into custody strangers who are irregularly admitted into the House or who misconduct themselves there. He causes the removal of persons directed to withdraw, brings to the Bar prisoners to be reprimanded by the Speaker, or persons in custody to be examined as witnesses. He is entrusted with the execution of all warrants for the commitment of persons ordered into custody by the House, and for removing them to a prison or retaining them in his own custody. acts, in fact, as the executive officer of the House. If force is needed outside the precincts, he relies upon the assistance of the police. Within the precincts he is aided in maintaining order by the doorkeepers, who are under his immediate control, and by the police who are employed there to carry out his instructions. He delivers, at the Bar of the Legislative Council, all Messages from the Assembly to the Council and receives, at the Bar of the Legislative Assembly, all Messages from the Council which are delivered by the Usher of the Black Rod.

The Serjeant-at-Arms is also the Legislative Assembly Accountant and Secretary to the Public Accounts Committee, a Committee of seven Members of the Assembly appointed each Session to examine the accounts of the receipts and expenditure of the State.

## Reader and Clerk of the Record

At the conclusion of each day's sitting, the Minute Book kept by the Clerk-Assistant is sent to the office of the Reader and Clerk of the Record. Every proceeding in the House, including Divisions, is typed in proper form and order and sent to the Government Printer for printing and circulation.

The Votes and Proceedings, together with a comprehensive index, are bound at the end of each Session and the volumes circulated to Australian and overseas Parliaments and libraries.

The draft of the Notice Paper for the next day's sitting, prepared by the Second Clerk-Assistant, also is sent to the Reader's Office, where it is checked and then sent to the Government Printer for printing and circulation to Members and Public Departments on the following morning. All Bills which pass through the Assembly are carefully read and checked by the Reader and his assistant, who work in close co-operation with the Parliamentary Draftsmen. Should amendments be made to a Bill, a revised copy is sent to the Government Printer for reprinting and issue in its amended form.

## Clerk of the Papers

The Office of Clerk of the Papers also co-operates in much of the Chamber work. Questions and Notices of Motions handed in at the Table are sent to this office for checking as to factual references and typing for inclusion in the proof Notice Paper prepared by the Second Clerk-Assistant.

Copies of all printed Parliamentary Papers, Bills and amendments are kept for use in the Chamber and to satisfy the requirements of Members. At the end of each Session these printed papers, with an index, are collated, bound, and circulated.

The Clerk of the Papers keeps a daily record of the proceedings in the House on each Bill dealt with and, at the end of each Session, collated sets of Bills printed at various stages and amendments moved during their consideration, together with an index and a summary of "Proceedings on Bills", are sent to the Government Printer for binding and circulation as with the volumes of "Votes and Proceedings" and "Parliamentary Papers" mentioned above.

In addition to these duties, the Clerk of the Papers, with an officer of the Legislative Council, carries out secretarial duties for the Statute Law Revision Committee—a Committee consisting of six Members from each House. The duties of this Committee are inherent in its title.

#### Clerk of the Parliaments

The office of Clerk of the Parliaments is an additional office usually alternating between the Clerk of the Legislative Council and the Clerk of the Legislative Assembly in accordance with seniority. Currently it is held by the Clerk of the Legislative Assembly. Upon appointment he takes an oath before the Governor similar to that taken by the Clerks of the two Houses. His principal duties are concerned with the Royal Assent to Bills which have passed both Houses of Parliament. Three copies of all Bills which have passed both Houses are printed on special paper by the Government Printer and authenticated by the Clerk of the Parliaments and, with the exception of the annual Appropriation Bill, are presented by the Clerk to the Governor for the Royal assent. In accordance with long standing practice, the annual Appropriation Bill is presented by the Speaker. When the Governor has assented to a Bill, one of the three copies is deposited with the Registrar of the Supreme Court, one is transmitted to Her Majesty's Secretary of State for Commonwealth Relations, and the third is retained in the record office of Parliament House.

The Clerk of the Parliaments endorses on every Act of Parliament, immediately after the title, the date when the same received the Royal assent, and this endorsement is taken to be part of such Act and is the date of its commencement where no other commencement is therein provided.

Further, it is provided that every Act of the Legislature, commencing No. 1, from 1 January 1857, shall be numbered in regular arithmetical series, in the order in which the same shall be assented to by the Governor. The Clerk of the Parliaments endorses on the face of each Act its appropriate number. At the end of June, 1967, 7558 Acts had received the Royal Assent.

## Members of the State Parliament

#### Political Parties

In the following pages political party affiliations of Members of the State Parliament are indicated thus:

(ALP) Australian Labor Party.

(CP) Country Party.

(IND LAB) Independent Labor.

(LP) Liberal Party.

## Legislative Council

The following list shows members of the Legislative Council elected at the last triennial election held on 29 April 1967. Their term of office commenced on 15 July 1967.

Member	Province	Number of Electors on Rolls	Number of Electors Who Voted	Total Percen- tage of Electors Who Voted
Bradbury, The Hon. Archibald	North-Eastern	53,354	50,822	95.25
Keith (CP) Campbell, The Hon. William	East Yarra	120,066	112,116	93.38
Montgomery (LP) Chandler, The Hon. Gilbert Lawrence, C.M.G. (LP)	Boronia	126,475	119,885	94 · 79
Dickie, The Hon. Vance Oakley (LP)	Ballaarat	59,203	56,984	96.25
Elliot, The Hon. Douglas George (ALP)	Melbourne	118,436	106,948	90 · 30
Fry, The Hon. William Gordon (LP)	Higinbotham	118,025	110,970	94.02
Galbally, The Hon. John William (ALP)	Melbourne North	113,880	108,465	95.24
Gleeson, The Hon. Stanley Edmond (LP)	South-Western	89,727	85,131	94.88
Grimwade, The Hon. Frederick Sheppard (LP)	Bendigo	62,300	59,061	94 · 80
Houghton, The Hon. William	Templestowe	127,304	120,162	94.39
Vasey (LP) Hunt, The Hon. Alan John (LP)	South-Eastern	127,426	120,892	94 · 87
Knight, The Hon. Alexander Wilson (ALP)	Melbourne West	118,501	111,267	93.90
McDonald, The Hon. Stuart Richard (CP)	Northern	58,242	56,463	96.95
Mack, The Hon. Sir Ronald William (LP)	Western	58,880	56,955	96.73
Mansell, The Hon. Arthur	North-Western	47,390	45,431	95 · 87
Robert (CP) May, The Hon. Robert William	Gippsland	82,057	77,746	94.75
(CP) Thompson, The Hon. Lindsay	Monash	121,916	113,298	92.93
Hamilton Simpson (LP) Tripovich, The Hon. John Matthew (ALP)	Doutta Galla	120,799	112,775	93.36

Members of the Legislative Council who did not come up for election at the last triennial election on 29 April 1967 are shown in the following table:

Member	Province
Byrne, The Hon. Murray (LP)	Ballaarat
Byrnes, The Hon. Sir Percy Thomas (CP)	North-Western
Cathie, The Hon. Ian Robert (ALP)	South-Eastern
Clarke, The Hon, Michael Alastair (CP)	Northern
Garrett, The Hon, William Raymond, A.F.C., A.E.A. (LP)	Southern
Granter, The Hon. Frederick James (LP)	D. adding
Gross, The Hon. Kenneth Samuel (LP)	Western
Hamer, The Hon. Rupert James, E.D. (LP)	East Yarra
*Hamilton, The Hon. Harold Murray (LP)	Higinbotham
Hewson, The Hon, Henry Arthur $(CP)$	Gippsland
Merrifield, The Hon. Samuel (ALP)	Doutta Galla
Nicol, The Hon. Graham John $(LP)$	Monash
O'Connell, The Hon. Geoffrey John (ALP)	Melbourne
Swinburne, The Hon, Ivan Archie (CP)	North-Eastern
Thom, The Hon. Geoffrey Walter (LP)	South-Western
Todd, The Hon. Archibald (ALP)	Melbourne West
Walton, The Hon. John Malcolm (ALP)	Melbourne North

\*Hon. B. D. Snider died on 29 December 1966. At a by-election on 25 February 1967, Hon. H. M. Hamilton was elected in his stead.

President: The Hon. Sir Ronald William Mack.

Chairman of Committees: The Hon. William Raymond Garrett, A.F.C., A.E.A.

Clerk of the Legislative Council: Leslie Graham McDonald, Esquire.

## Legislative Assembly

The following list shows members of the Legislative Assembly elected at the general election held on 29 April 1967. It also includes details of electoral districts and voting at this last general election.

Member	District	Number of Electors on Rolls	Number of Electors Who Voted	Total Percentage of Electors Who Voted
Balfour, The Hon. James Charles Murray (LP)	Narracan	21,955	21,048	95.87
Billing, Norman Alexander William, Esquire, K.St.J. (LP)	Heatherton	26,832	25,324	94.38
Birrell, Hayden Wilson, Esquire	Geelong	22,503	21,173	94.09
Bloomfield, The Hon. Sir John Stoughton, Q.C., (LP)	Malvern	26,037	23,731	91 • 14
Bolte, The Hon. Sir Henry Edward, K.C.M.G., (LP)	Hampden	18,078	17,455	96.55
Borthwick, The Hon. William Archibald (LP)	Monbulk	25,174	23,593	93.72
Buckley, Ray Francis, Esquire (CP)	Lowan	18,770	18,187	96.89
Christie, The Hon. Vernon (LP)	Ivanhoe	25,912	24,410	94.20
Clarey, Reynold Arthur, Esquire (ALP)	Melbourne	25,897	22,971	88.70
Cochrane, Leslie James, Esquire (CP)	Gippsland West	18,076	17,278	95.59
Darcy, The Hon. Thomas Anthony $(LP)$	Polwarth	17,764	17,191	96.77

# MEMBERS OF THE LEGISLATIVE ASSEMBLY—continued

Member	District	Number of Electors on Rolls	Number of Electors Who Voted	Total Percen- tage of Electors Who Voted
Divers, William Thomas, Esquire (ALP)	Footscray	24,947	23,640	94.76
Dixon, Brian James, Esquire (LP)	St. Kilda	26,927	24,077	89.42
Doyle, Julian John, Esquire (LP) Dunstan, Roberts Christian,	Gisborne Dromana	19,902 19,515	18,464 18,368	92·77 94·12
Esquire, D.S.O. ( <i>LP</i> ) Edmunds, Cyril Thomas, Esquire ( <i>ALP</i> )	Moonee Ponds	26,189	24,675	94.22
Evans, Alexander Thomas, Esquire (LP)	Ballaarat North	23,510	22,729	96.68
Evans, Bruce James, Esquire (CP)	Gippsland East	18,687	17,580	94.08
Fennessy, Leo Michael, Esquire (ALP)	Brunswick East	24,394	22,606	92.67
Floyd, William Laurence, Esquire (ALP)	Williamstown	26,582	24,985	93.99
Ginifer, John Joseph, Esquire, (ALP)	Deer Park	29,969	28,386	94.72
Goble, Mrs. Dorothy Ada (LP) Hayes, Geoffrey Phillip,	Mitcham Scoresby	26,570 29,242	25,297 27,762	95·21 94·94
Esquire (LP) Holding, Allan Clyde, Esquire (ALP)	Richmond	23,610	21,549	91 · 27
Hyland, The Hon. Sir Herbert John Thornhill (CP)	Gippsland South	18,788	17,548	93 · 40
Jenkins, Dr. Henry Alfred (ALP)	Reservoir	25,668	24,610	95.88
Jona, Walter, Esquire (LP) Lovegrove, Denis, Esquire (ALP)	Hawthorn Sunshine	24,932 25,628	23,194 23,867	93·03 93·13
Loxton, Samuel John Everett, Esquire (LP)	Prahran	26,053	23,338	89.58
MacDonald, James David, Esquire (LP)	Glen Iris	25,129	23,666	94.18
McDonald, Russell Stanley Leslie, Esquire (CP)	Rodney	18,662	18,082	96.89
McDonald, The Hon. Sir William John Farquhar (LP)	Dundas	18,449	17,828	96.63
McKellar, Donald Kelso, Esquire (LP)	Portland	18,215	17,600	96.62
McLaren, Ian Francis, Esquire, O.B.E. (LP)	Bennettswood	25,753	24,489	95.09
Manson, The Hon. James Williamson (LP)	Ringwood	26,666	25,181	94.43
Meagher, The Hon. Edward Raymond, M.B.E., E.D. (LP)	Frankston	29,381	27,725	94.36
Mitchell, The Hon. Thomas Walter (CP)	Benambra	18,579	17,722	95.39
Moss, The Hon. George Colin (CP)	Murray Valley	18,847	17,810	94.50
Mutton, John Patrick, Esquire (IND LAB)	Coburg	23,869	22,792	95.49
Phelan, William, Esquire (CP) Porter, The Hon. Murray Victor (LP)	Kara Kara Sandringham	17,343 25,372	16,697 23,722	96·28 93·50
Rafferty, Joseph Anstice, Esquire (LP)	Glenhuntly	26,067	24,401	93.61
Reese, William Frederick Llewellyn, Esquire (LP)	Moorabbin	26,147	24,692	94.44

## MEMBERS OF THE LEGISLATIVE ASSEMBLY—continued

Member	District	Number of Electors on Rolls	Number of Electors Who Voted	Total Percentage of Electors Who Voted
Reid, The Hon. George Oswald	Box Hill	29,186	27,594	94.55
(LP) Reid, Leonard Stanley, Esquire, D.F.C. (LP)	Dandenong	26,701	25,499	95.50
Ring, Eugene Cornelius, Esquire (ALP)	Preston	24,612	23,475	95.38
Ross-Edwards, Peter, Esquire (CP)	Shepparton	18,929	18,191	96 · 10
Rossiter, The Hon. John Frederick $(LP)$	Brighton	24,998	23,335	93.35
Rylah, The Hon. Arthur Gordon, C.M.G., E.D. (LP)	Kew	25,630	23,942	93 · 41
Scanlan, Alan Henry, Esquire (LP)	Oakleigh	24,827	23,605	95.08
Smith, Aurel, Esquire (LP) Smith, Ian Winton, Esquire (LP)	Bellarine Warrnambool	20,917 18,674	19,812 18,058	94·72 96·70
Stephen, William Francis, Esquire (LP)	Ballaarat South	22,741	21,760	95.69
Stirling, Harold Victor, Esquire (CP)	Swan Hill	18,434	17,631	95.64
Stokes, Russell Newton, Esquire (LP)	Evelyn	19,763	18,512	93 · 67
Stoneham, The Hon. Clive Phillip (ALP)	Midlands	23,038	21,434	93 · 04
Suggett, Robert Harris, Esquire (LP)	Bentleigh	26,073	24,744	94.90
Sutton, Patrick Keith, Esquire (ALP)	Albert Park	24,061	22,195	92.24
Tanner, Archie Lionel, Esquire (LP)	Morwell	22,627	21,630	95.59
Tanner, Edgar Stephen, Esquire, C.B.E., E.D. (LP)	Caulfield	26,248	24,131	91 · 93
Taylor, Alexander William, Esquire, E.D. (LP)	Balwyn	26,404	24,651	93.36
Templeton, Thomas William, Esquire, J.P. (LP)	Mentone	25,088	23,762	94 · 71
Trethewey, Robert Hugh, Esquire (LP)	Bendigo	22,808	21,842	95.76
Trewin, Thomas Campion, Esquire (CP)	Benalla	17,939	17,239	96·10
Trezise, Neil Benjamin, Esquire (ALP)	Geelong North	23,582	22,231	94.27
Turnbull, Campbell, Esquire (ALP)	Brunswick West	24,462	23,046	94 · 21
Vale, Roy Mountford, Esquire	Greensborough	29,152	27,482	94 · 27
(LP) Wheeler, Kenneth Henry,	Essendon	25,508	24,167	94 · 74
Esquire $(LP)$ Whiting, Milton Stanley,	Mildura	18,161	17,368	95.63
Esquire (CP) Wilcox, The Hon. Vernon Francis (LP)	Camberwell	24,973	23,184	92.84
Wilkes, Frank Noel, Esquire	Northcote	24,564	23,273	94.74
(ALP) Wilton, John Thomas, Esquire	Broadmeadows	28,583	26,645	93.22
(ALP) Wiltshire, Raymond John, Esquire (LP)	Syndal	28,708	27,362	95·31

#### MEMBERS OF THE LEGISLATIVE ASSEMBLY—continued

Speaker: The Hon. Vernon Christie.

Chairman of Committees: Leonard Stanley Reid, Esquire, D.F.C.

Clerk of the Parliaments and Clerk of the Legislative Assembly: John Archibald Robertson, Esquire, J.P.

#### Number of Parliaments and Their Duration

During the period 1856 to 1967 there have been 44 Parliaments. The Forty-fourth Parliament was opened on 16 May 1967. A table showing the duration in days of each Parliament (1856 to 1927), the number of days in session, and the percentage of the latter to the former was published in the Year Book for 1928–29, page 21. Similar information for the Twenty-ninth to the Thirty-ninth Parliaments (1927 to 1955) was published in the Year Book for 1952–53 and 1953–54, page 31. As from the commencement of the Thirty-eighth Parliament (20 June 1950), information about the duration of each Parliament, the number of sittings of each House, and the percentage of the latter to the former is shown in the following table:

VICTORIA—DURATION OF PARLIAMENTS AND NUMBER OF SITTINGS OF EACH HOUSE

Number of Parliament			Duration of	Sittings					
				Legislative	e Assembly	Legislative Council			
		Period	(Days)	Number of Sittings	Percentage of Sittings to Duration	Number of Sittings	Percentage of Sittings to Duration		
Thirty-eighth Thirty-ninth Fortieth Forty-first Forty-second Forty-third		1950-52 1952-55 1955-58 1958-61 1961-64 1964-67	865 852 1,038 1,059 1,015 980	131 92 139 150 149 146	15·1 10·8 13·4 14·2 14·7 14·9	81 61 99 103 112 119	9·4 7·2 9·5 9·7 11·0 12·1		

<sup>\*</sup> Calculated from the date of opening to the date of dissolution of the Parliament.

## Cost of Parliamentary Government

The following table reviews the expenditure arising from the operation of Parliamentary Government in Victoria. It comprises the State Governor, the Ministry, the Legislative Council, the Legislative Assembly, and electoral activities. It does not attempt to cover the expenditure on State administration generally.

The table shows this expenditure for the State for the years ended 30 June 1963 to 1967. In order to avoid incorrect conclusions about the cost of the Governor's establishment, it is pointed out that a large part of the expenditure (with the exception of the item "Salary") under the general heading "Governor" represents official services.

Parliamentary salaries and allowances were amended as from 6 December 1964. As from that date, the President of the Legislative Council and the Chairman of Committees, the Speaker of the Legislative Assembly and the Chairman of Committees, and Ministers of the Crown receive salaries and allowances only in connection with their offices.

VICTORIA—COST OF PARLIAMENTARY GOVERNMENT (\$'000)

	Gov	vernor		Parlia	ament		Royal Commis-	
Year Ended 30 June—	Salary	Other Expenses	Ministry	Salaries of Members	Other Expenses	Electoral	sions, Select Com- mittees, etc.	Total
1963	15	169	<u>†92</u>	566	614	90	103	1,648
1964	18	166	92	559	678	232	92	1,837
1965	18	176	84	696	689	230	103	1,995
1966	18	190	114	791	715	112	45	1,985
1967	18	225	131	796	761	509	49	2,489

## State Acts Passed during 1966

The following Acts were passed by State Parliament during the year ended 31 December 1966:

		-	
No.		No.	
7372	Education (Council of Adult Education) Act amends the Education Act 1958	7380	Reid Murray Acceptance Limited (Scheme of Arrangement) Act facilitates an application for
7373	Legal Profession Practice Act (Amendment) amends the Legal Profession Practice Act 1958		approval of a Scheme of Arrangement between Reid Murray Acceptance Limited and its creditors
7374	Co-operation (Amendment) Act amends the Co-operation Act 1958	7381	Lake Corangamite Act enables payment of compensation to owners of inundated land ac-
7375	Nurses (Amendment) Act amends the Nurses Act 1958	7382	quired prior to 1 January 1954 Tobacco Leaf Marketing Board (Appointment of Manager) Act
7376	Property Law (Loans to Minors) Act amends the Property Law Act 1958		enables the appointment of a temporary manager to carry out the functions of the Board
7377	Audit (Amendment) Act amends the Audit Act 1958	7383	Country Fire Authority (Borrowing Powers) Act increases the
7378	Marketing of Primary Products (Tobacco Leaf Marketing Board) Act determines the com- position, mode of appointment, and duration of membership of the Board	7384 7385	borrowing powers of the Country Fire Authority Labour and Industry (Sheltered Workshops) Act amends the Labour and Industry Act 1958 Wombat Bonuses Act suspends a section of the Vermin and
7379	State Library National Gallery National Museum and Institute of Applied Science (Amend- ment) Act amends the State Library National Gallery National Museum and Institute of Applied Science Act 1960	7386	Noxious Weeds Act 1958 Country Fire Authority (Interstate Fire Brigades) Act enables Interstate Fire Brigades to assist in fire fighting operations in Victoria under the control of the Chief Officer in Victoria

<sup>•</sup> Includes salaries of staff and maintenance of house and gardens.
† Includes cost of members' railway passes, parliamentary staff and maintenance.
‡ Includes cost of overseas conferences in Ministry costs.

No.		No.	
7387	Loch Public Hall Trust Act validates a Deed of Trust relating to the Loch Mechanics' Institute Hall and authorises from moneys raised the exten- sion of same to be a Memorial	7402	Paisley-Galvin Railway Land Ex- change Act provides for the exchange of land between the Victorian Railways Commis- sioners and the Altona Petro- chemical Company Proprietary
7388	Hall Co-operative Housing Societies (Amendment) Act amends the Co-operative Housing Societies Act 1958	7403 7404	Limited Aerial Spraying Control Act relates to the spraying of agricultural chemicals from aircraft Racing (Amendment) Act allows
7389	Fisheries and Game (Amendment) Act amends the Fisheries Act 1958 and the Game Act 1958	7404	the transference of race meetings from Sandown to Caulfield and permits the Totalizator
7390	Marine Stores and Old Metals (Collectors) Act amends the Marine Stores and Old Metals	7405	Agency Board to borrow moneys for investment Summary Offences Act amends
7391	Act 1958 Companies Act replaces Part IX and amends the Companies Act 1961 relating to Official	7406	the Police Offences Act 1958 Friendly Societies (Amendment) Act amends the Friendly Societies Act 1958
7392	Management The Constitution Act Amendment Act amends The Constitution	7407 7408	Crimes (Dangerous Driving) Act amends the Crimes Act 1958 Medical (Foreign Practitioners
7393	Act Amendment Act 1958 Vagrancy Act amends the law relating to vagrancy and kin- dred offences as part of the	7409	Qualifications Committee) Act amends the Medical Act 1958 Opticians Registration (Amend- ment) Act repeals part of the
7394	Police Offences Act 1958 Consolidated Revenue Act grants supply to the Government for the year 1966–67	7410	Opticians Registration Act 1958 Labour and Industry (Petrol Shops) Act amends the Labour and Industry Act 1958
7395	Land (Plantation Areas) Act re- lates to the creation and leasing of plantation areas and planting	7411	Melbourne and Metropolitan Board of Works (Amendment) Act amends the Melbourne
7396	of trees therein Daylesford Springs Land Act enables the Daylesford Borough Council to make mineral water agreements without liability to the Crown in respect to the site of the Mineral Springs	7412	and Metropolitan Board of Works Act 1958 and the Municipal Association Act 1907 Carlton (Recreation Ground) Land Act authorises Melbourne City Council to grant leases of Carlton parkland for sporting
7397	Barley Marketing (Amendment) Act provides for information to be furnished under the Barley Marketing Act 1958 to increase penalties under and extend the duration of that Act	7413 7414	activities Boilers Inspection (Amendment) Act amends the Boilers Inspection Act 1958 Warragul and Neerim Railway Lands Act empowers the Vic-
7398	Sheep Dipping (Repeal) Act repeals the Sheep Dipping Act 1958	7415	torian Railway Commissioners to sell land at Drouin East Victoria Institute of Colleges
7399	Grain Elevators (Amendment) Act amends the Grain Elevators Act 1958		(Council) Act amends the Vic- toria Institute of Colleges Act 1965
7400	Seymour Racecourse Land Act authorises the lease of portion of Seymour Racecourse for use as an open-air drive-in theatre	7416	Marketable Securities Act makes provision for a new transfer system for marketable securities and amends the Stamps Act 1958
7401	Shepparton Abattoirs Act empowers the Shire of Shepparton to finance the reconstruction of the Shepparton Abattoirs	7417	Pensions Supplementation Act amends the Police Regulation Act 1958 and the Superannu- ation Act 1958

No.		No.	
7418	Evidence (Medical Evidence) Act amends the Evidence Act 1958	7436	Provincial Sewerage Authorities Association of Victoria Act
7419	Water (Rating by Area) Act amends the Water Act 1958		makes provision for the in- corporation of the provincial sewerage authorities of Vic-
7420	County Court (Common Law Jurisdiction) Act amends the County Court Act 1958	7437	toria Waterworks Trusts Association
7421	State Electricity Commission (Amendment) Act amends the State Electricity Commission Act 1958 and increases the borrowing powers of the Commission	7438	of Victoria Act makes provision for the incorporation of the Waterworks Trusts Association of Victoria Maffra Lands Exchange Act pro- vides for the exchange of lands reserved for certain purposes
7422	Gas and Fuel Corporation (Borrowing) Act amends the Gas and Fuel Corporation Act 1958 by increasing the borrowing	7439	at Maffra Trewalla Lands Exchange Act provides for the reservation of Crown land for public purposes
7423	powers of the Corporation Vegetation and Vine Diseases (Amendment) Act prohibits the importation of any diseased	7440 7441	Tattersall Consultations Act amends the Tattersall Consultations Act 1958 Public Authorities (Contributions) Act requires certain
7424	tree plant or vegetable  Motor Car Act amends the  Motor Car Act 1958		public authorities to contribute to consolidated revenue
7425	Estate Agents (Amendment) Act amends the Estate Agents Act	7442 7443	Racing (Totalizator Percentages) Act amends the Racing Act 1958 Lower Yarra Crossing Authority
7426	1958 Melbourne University (Chancellorship) Act amends the Melbourne University Act 1958		(Guarantee) Act amends the Lower Yarra Crossing Authority Act 1958
7427	Tobacco Leaf Industry Stabilisation Act effects in Victoria an agreement between the States and the Commonwealth to stabilise the industry	7444 7445	Stock and Share Brokers (Amendment) Act amends the Stock and Share Brokers Act 1958 Moorpanyal Lands Exchange Act provides Crown lands for hos-
7428	Consolidated Revenue Act grants supply to the Government for the year 1965-66	7446	pital and other purposes North Melbourne Lands Act reserves lands at North Mel- bourne for recreation, amuse-
7429	Lotteries Gaming and Betting Act re-enacts with Amendments the Police Offences Act 1958	7447	ment, and municipal offices  Marine (Amendment) Act amends the Marine Act 1958
7430	Stamps (Mortgages) Act amends the Stamps Act 1958	7448	Mildura Irrigation and Water Trusts (Amendment) Act
7431	Money Lenders (Exemption) Act amends the Money Lenders Act 1958	7449	amends the Mildura Irrigation and Water Trusts Act 1958 State Accident Insurance Office
7432	Protection of Animals Act re- enacts with Amendments the Police Offences Act 1958	7450	Land Act provides for the sale of land not required by that Office
7433	Marketing of Primary Products (Maize Marketing Board) Act amends the Primary Products	7450 7451	Public Account (Bona Vacantia) Act amends the Public Account Act 1958 Motor Car (Hospital and Char-
7434	Act 1958 Consolidated Revenue Act grants supply to the Government for the year 1966-67	7452	ities Contributions) Act amends the Motor Car Act 1958 Commonwealth and States Finan-
7435	Firearms (Competition Weapons) Act amends the Firearms Act 1958		cial Agreement Act authorises an amendment to an Agreement made between the Common- wealth and the States in 1927

No.		No.	
7453 7454	State Forests Loan Application Act sanctions the application of loan money for works relating to State forests Water (Amendment) Act amends	7468	Melbourne Cricket Ground (Guarantees) Act authorises the Treasurer of Victoria to guarantee the repayment of moneys borrowed by the Mel-
	the Water Act 1958	<b>5</b> 460	bourne Cricket Club
7455	Hospitals and Charities (Liability of Patients) Act repeals the Hospital Benefits Act 1958 and	7469	Gaols (Commencement of Sentences) Act amends the Gaols Act 1958
	amends the Hospitals and Charities Act 1958, Cancer Act 1958, Motor Car Act 1958, and Workers Compensation	7470	Revocation and Excision of Crown Reservations Act revokes the permanent reservation of and Crown grants of certain lands
7456	Act 1958 Sewerage Districts (Amendment) Act amends the Sewerage Districts Act 1958	7471	Soil Conservation and Land Uti- lization (Advisory Council) Act amends the Soil Conservation and Land Utilization Act 1958
7457	Limitation of Actions (Notice of Action) Act repeals a section of the Limitation of Actions Act 1958	7472	Legal Profession Practice (Further Amendment) Act amends the Legal Profession Practice Act 1958
7458	Long Island Country Club Act authorises the Registrar of Companies to transfer land to Long Island Country Clubs Limited	7473	Forests (Wood Pulp Agreement) Act validates a further Agreement between the Forests Commission and Australian Paper Manufacturers Limited and also
7459	Country Roads (Level Crossings) (Amendment) Act amends the Country Roads Act 1958	7474	amends the Forest (Wood Pulp Agreement) Act 1961 Companies (Amendment) Act
7460	Evidence (Foreign Tribunals) Act amends the Evidence Act 1958	, , , ,	amends section of and the second Schedule to the
7461	San Remo Lands Act revokes the reservation of certain Crown land temporarily reserved for public recreation and reserves other Crown land for the same purpose	7475	Companies Act 1961 Portland Harbor Trust (Railways) Act enables the operation of railways within the area controlled by the Portland Harbor Trust
7462	The Constitution Act Amendment (Conjoint Elections) Act amends The Constitution Act Amend-	7476	Country Fire Authority (Fire Prevention) Act amends the Country Fire Authority Act 1958
7463	ment Act 1958 Vermin and Noxious Weeds (Financial) Act amends the Vermin and Noxious Weeds Act 1958	7477	Victorian Pipelines Commission Act establishes a semi-govern- ment authority responsible for the operation of pipelines in Victoria
7464	Co-operative Housing Societies (Financial) Act amends the Act and increases the limit of aggre-	7478 7479	Bees Act controls and regulates the bee-keeping industry Milk Board (Amendment) Act
7465	gate liability under guarantees Morwell National Park Act validates the purchase of land by the Shire of Morwell to be Crown land reserved for and	7480	amends the Milk Board Act 1958 with respect to the control of the sale of sterilised milk Milk Pasteurization (Amendment) Act amends the Milk Pasteur-
7466	declared a National Park Land Tax (Rates) Act relates to the assessment and declaration	7481	ization Act 1958 and the Milk and Dairy Supervision Act 1958 State Insurance (Payments into
7467	of Land Tax for the year 1967 Teaching Service (Married Women) Act amends the Act to enable the permanent employ- ment of married women teachers without loss of classification	, 101	Court) Act authorises the Insurance Commissioner to pay moneys into court in satisfaction of claims under the Motor Car Act 1958 or the Workers Compensation Act 1958
C.36	36/67.—4		

No.		No.	
7482	National Gallery of Victoria Act	7500	Stamps Act requires persons
7 102	constitutes a Council of Trustees of the National Gallery of Victoria	7500	carrying on certain credit business and rental business to be registered and amends
7483	Building Societies (Amendment) Act amends the Building	7501	the Stamps Act 1958 Companies (Defaulting Officers) Act provides for the examination
7484	Societies Act 1958 Firearms (Amendment) Act amends the Firearms Act 1958		of and facilitates the taking of action against officers for com-
7485	Geelong Waterworks and Sewer- age (Amendment) Act amends the Geelong Waterworks and Sewerage Act 1958	7502	pany offences Labour and Industry (Amendment) Act amends the Labour and Industry Act 1958
7486	Grain Elevators (Further Amendment) Act amends the Grain Elevators Act 1958	7503	Juries Act makes temporary pro- visions for preparing jury rolls pending general revision of the
7487	Settlement Purchase Leases Act amends the Soldier Settlement Act 1958 and the Land Settle- ment Act 1959	7504	system of jury selection Public Works Loan Application Act sanctions the issue and application of loan money for public works
7488	Appeal Costs Fund (Amendment) Act amends the Appeal Costs Fund Act 1964	7505	Commercial Goods Vehicles (Tow Trucks) Act controls the move- ment of damaged motor vehicles
7489	Geelong Harbor Trust (Amend- ment) Act amends and revises the whole of the Geelong Harbor Trust Act 1958	7506	Motor Car (Trailers) Act applies provisions of the Motor Car Act 1958 to the registration of trailers attached to motor cars
7490	Health (Amendment) Act amends the Health Act 1958	7507	Housing (Commonwealth and State Agreement) Act ratifies
7491	Marketing of Primary Products (Onion Marketing Board) Act gives certain powers to persons authorised by the Board		on behalf of the State of Victoria an agreement to supple- ment the Commonwealth and State Housing Agreements of 1945, 1956, and 1961
7492	State Coal Mine Act provides for mine workers at Wonthaggi in view of the diminishing extent of mining operations	7508	Consolidated Revenue Act grants supply to the Government for the year 1965–66
7493	Horse Breeding (Amendment) Act amends the Horse Breeding Act 1958	7509	Revenue Deficits Funding Act sanctions the transfer of loan money to consolidated revenue to meet deficits for 1963-64
7494	Private Agents Act provides for the licensing and controlling of private agents	7510	and 1965-66 The Constitution Act Amendment (Postal Voting) Act
7495	Local Government Act amends the Local Government Act 1958	7511	amends the Constitution Act Amendment Act 1958
7496	Wrongs (Assessment of Damages) Act amends the Wrongs Act 1958	7511	Railway Loan Application Act sanctions the use of loan money for works relating to
7497	Melbourne and Metropolitan Board of Works (Reconsti- tution) Act increases and alters municipal representation on the	7512	railways Inflammable Liquids Act repeals the Inflammable Liquids Act 1963 and provides for the
7498	Board Port Phillip Authority Act constitutes that Authority with respect to the co-ordination of	7513	storage and transportation of inflammable liquids Water Supply Loan Application Act sanctions the use of loan
7499	the development of Port Phillip and other areas Extractive Industries Act estab-	7514	money for various types of water works Appropriation of Revenue Act
1477	lishes an Extractive Industries Advisory Committee and pro- vides procedures under which	7314	grants supply for the year 1967 and appropriates supplies granted in this and the last
	those industries be dealt with		preceding Session of Parliament

## **Parliamentary Papers**

The following Papers were presented to the Legislative Assembly during Session 1966-67 and ordered by the House to be printed. Copies may be purchased on application to the Sales Section, Government Printing Office, Macarthur Street, Melbourne, 3002.

#### Finance:

- A.1. Finance 1965-66—Treasurer's Statement of Receipts and Expenditure for the year 1965-66, with Report, etc., of the Auditor-General.
- A.2. Supplementary Report of the Auditor-General for the year 1965-66.

#### Messages from His Excellency the Governor:

- B.1. Estimates of Revenue and Expenditure for the year 1966-67.
- B.2. Final Supplementary Estimates for the year 1965-66.

#### Returns to Orders of the House:

- C.1. Report of the Inspector appointed pursuant to the provisions of the Companies Act 1961 to investigate the affairs of Neon Signs (Australasia) Limited.
- C.2. Final Report of the Inspector appointed pursuant to the provisions of the Companies Act 1961 to investigate the affairs of Reid Murray Holdings Limited, Reid Murray Acceptance Limited, and certain other companies.
- C.3. Report of the Inspector appointed pursuant to the provisions of the Companies Act 1961 to investigate the affairs of Menzies Estates Pty. Ltd., Savoy Management Pty. Ltd., and Second United Permanent Building Society; and appointed pursuant to provisions of the Co-operation Act 1958 to investigate the affairs of Cathedral Valley Softwoods Co-operative Limited.

#### Reports from Select Committees\*:

- D.1. Statute Law Revision Committee—Report upon proposals to amend the Fences Act 1958.
- D.2. Statute Law Revision Committee—Report upon Rights of Succession in certain Intestacies.
- D.3. Joint Select Committee on Drainage—Second Progress Report.
- D.4. Statute Law Revision Committee—Report upon the proposals contained in the Wrongs (Assessment of Damages) Bill.
- D.6. Statute Law Revision Committee—Report upon the Sale of Land Act 1962 (Public Bodies' Subdivisions).
- D.7. Joint Select Committee on Drainage—Third Progress Report.
- D.8. Statute Law Revision Committee—Report upon the proposals contained in the Instruments (Corporate Bodies Contracts) Bill.
- D.9. Subordinate Legislation Committee—General Report.
- D.10. Public Accounts Committee—Report upon the Police Department; together with an Extract from the Proceedings of the Committee.
- D.11. Joint Select Committee on Drainage—Fourth Progress Report; together with Appendices.

<sup>\*</sup> D.5. was a report of the Legislative Council Standing Orders Committee and was not ordered to be printed by the Legislative Assembly.

#### Papers Presented to Parliament:

- No. 24. Aborigines Welfare Board-Report for the year 1963-64.
- No. 25. Aborigines Welfare Board—Report for the year 1964-65.
- No. 33. Board of Inquiry—Report of the Board of Inquiry into the Resumption, Acquisition and Purchase of Land for the purposes of the Education Act 1958.
- No. 5. Consumers Protection Council—Report for the year ended 31 August 1966.
- No. 17. Co-operative Housing Societies—Report of the Registrar for the year 1964-65.
- No. 16. Co-operative Societies—Report of the Registrar for the year 1964-65.
- No. 22. Education—Report of the Minister for the year 1964-65.
- No. 7. Egg and Egg Pulp Marketing Board—Report for the pool year 1965-66.
- No. 8. Forests Commission—Report for the year 1965-66.
- No. 3. Friendly Societies and Benefit Associations—Reports of the Government Statist for the year 1963-64.
- No. 6. Gas and Fuel Corporation of Victoria—Report for the year 1965-66.
- No. 10. Health—Report of the Commission of Public Health for the year 1965-66.
- No. 31. Hospitals and Charities Commission—Report for the year 1965-66.
- No. 18. Housing Commission—Report for the year 1965-66.
- No. 1. Labour and Industry Department—Report for the year 1965.
- No. 28. Labour and Industry Department—Report for the year 1966.
- No. 26. Licensing Court and Licences Reduction Board—Report for the year 1965-66.
- No. 29. National Parks Authority—Report for the year 1964-65.
- No. 23. Parole Boards (Adult)—Reports for the year 1965-66.
- No. 13. Parole Boards (Youth)—Reports for the year 1965-66.
- No. 11. Police Department—Report for the year 1965.
- No. 15. Public Service Board—Report for the year 1965-66.
- No. 30. Rural Finance and Settlement Commission—Report for the year 1965-66.
- No. 2. Social Welfare Department-Report for the year 1964-65.
- No. 12. Soil Conservation Authority—Report for the year 1965-66.
- No. 19. State Coal Mines-Report for the year 1965-66.
- No. 32. State Development Committee—Report on the Development of the Millewa Settlement Area—Water Supply to and Proposed Extension of Settlement.
- No. 9. State Electricity Commission—Report for the year 1965–66.
- No. 14. State Rivers and Water Supply Commission—Report for the year 1965-66.
- No. 4. State Savings Bank—Reports, statements, returns, etc., for the year 1965-66.
- No. 27. Town and Country Planning Board—Report for the year 1965-66.
- No. 21. Transport Regulation Board—Report for the year 1965-66.
- No. 20. Victorian Railways—Report of the Commissioners for the year 1965-66.

## Electoral System

#### Introduction

Electoral Basis of the Two Houses

When first constituted, the Legislative Council or Upper House was composed of 30 members, aged 30 years and over, and possessed of freehold of the annual value of £500 (\$1,000). Property qualifications were abolished by the *Legislative Council Reform Act* 1950, and, today, the main qualification of members and electors of the Legislative Council is the attainment of the age of 21 years. A similar provision applies to the Legislative Assembly.

For Legislative Council purposes, Victoria is divided into Electoral Provinces, each represented by two members elected for six years—one in each Province retiring every three years by rotation—except at a general election following the dissolution of the Council, when one-half of the members are to be elected for only three years.

The seventeen members elected in 1964 to represent the seventeen Provinces then in existence, will continue to represent those Provinces until the expiration of their six year period of membership in 1970. The triennial elections in 1970 will be conducted on the basis of the eighteen Provinces which came into force at the elections held on 29 April 1967.

At the triennial elections held on 29 April 1967, eighteen members were elected to represent these eighteen Provinces which came into force at the election. (See Folding Map.)

Thus until the triennial elections in 1970 the Legislative Council will consist of 35 members and after the 1970 elections, it will consist of 36 members, i.e., two members representing each of the eighteen Provinces.

For Legislative Assembly purposes, the State is divided at present into seventy-three Electoral Districts, each returning one member. Members are elected for three years, unless Parliament is dissolved before this period. (See Folding Map.)

#### Electoral Redivision, 1965

Pursuant to the *Electoral Provinces and Districts Act* 1965 a new redivision of Victoria for electoral purposes was carried out at the end of 1965 on the following basis:

(1) The so-called "Port Phillip Area", consisting of 38 existing metropolitan and semi-metropolitan Districts and six parts of other Districts, was redivided into 44 Electoral Districts for the Assembly each containing approximately 25,000 electors;

(2) the remaining area of the State, i.e., "Country Area", was divided into 29 Electoral Districts for the Legislative Assembly consisting of eight "Provincial Centre" electorates containing approximately 22,250 electors and 21 other electorates of a rural nature each containing approximately 18,200 electors; and

(3) the "Southern Area" containing the nine existing Electoral Provinces of Doutta Galla, East Yarra, Higinbotham, Melbourne, Melbourne North, Melbourne West, Monash, Southern, and South-Eastern was redivided into ten new Provinces for the Legislative Council. The remaining eight Country Provinces were unchanged.

The new Electoral Provinces and Districts formulated by the Commissioners empowered to undertake the above redivision were deemed to be accepted by Parliament, and the names and boundaries of the new Provinces and Districts were declared on 17 December 1965. The triennial election for the Legislative Council was due to be held on 15 July 1967 but pursuant to *The Constitution Act Amendment (Conjoint Elections) Act* 1966 power was given for this election to be held conjointly with a Legislative Assembly general election up to within three months before 15 July 1967. The term of office of the eighteen Legislative Council members elected at this election on 29 April 1967 commenced on 15 July 1967. The 73 new Electoral Districts came into force from 20 March 1967, the day of dissolution of the Legislative Assembly preceding the election held on 29 April 1967.

The provisions in *The Constitution Act Amendment Act* 1958 relating to the automatic redivision of the State on the basis of two State Districts per Commonwealth Division disappeared when the new Districts came into force.

#### Enrolment of Electors

Enrolment on the electoral roll is compulsory for every person, of the age of 21 years or over, who is a natural-born or naturalised subject of the Queen and who has resided in Australia for six months continuously, and in Victoria for at least three months and in one Subdivision for at least one month. The electoral rolls for the State are compiled by the Commonwealth Electoral authorities under a joint Commonwealth—State agreement, each Government paying half the cost of compilation. All Federal and State parliamentary elections in Victoria are conducted on the basis of these joint rolls.

The compilation of the rolls is aided by the fact that the respective Legislative Council Provinces and Electoral Districts, as well as the Commonwealth Electoral Divisions, are subdivided into common subdivisions, which form the basic units for enrolment on the joint Commonwealth–State of Victoria rolls. When the new Provinces and Districts referred to above came into force the number of common subdivisions into which they are divided was increased from 297 to 323.

#### Number of Enrolments on the Joint Rolls

Since 1924, when the Joint Rolls Arrangement was made between the Commonwealth of Australia and the State of Victoria, the electoral rolls prepared and maintained by the Commonwealth Electoral Officer for Victoria have been used at all Commonwealth elections and elections for the Legislative Assembly of Victoria.

The Legislative Council Reform Act 1950, which came into force on 1 November 1951, provided in substance for all electors for the Legislative Assembly to be automatically enrolled also for Legislative Council elections.

The Joint Rolls Arrangement was therefore appropriately amended and, since 1952, the joint rolls have been used in Victoria for all Commonwealth elections and State parliamentary elections, whether for the Legislative Assembly or the Legislative Council.

VICTORIA-	-ELECTORS	<b>ENROLLED</b>	on	JOINT	ROLL

At 30	) June→	Number of Electors Enrolled	At 30	June	Number of Electors Enrolled
1962		1,588,633	1965		1,657,672
1963		1,596,807	1966		1,681,514
1964		1,635,311	1967		1,745,919

## Voting Features at State Elections

There is no plural voting at elections for either the Legislative Council or the Legislative Assembly. Provision for voting by post by electors who are ill or temporarily absent from their electorates, whether they are within Australia or not, is made at elections for both Houses, and there is also a system of "absent" voting whereby any elector, who is not able to record a vote within his own subdivision, is enabled to record a vote at any polling booth open in Victoria on the day of the poll. In addition, a method of so-called "unenrolled voting" has been instituted, under which an elector whose name has been omitted from the official electoral rolls in error is enabled to record a vote upon making a prescribed declaration.

Voting at elections for both Houses is compulsory and is conducted under an adaptation of Ware's system of preferential voting.

This system of preferential voting at Victorian parliamentary elections was provided for by statute in 1911 for Legislative Assembly elections, in 1921 for Legislative Council triennial elections, and in 1936 for Legislative Council general elections following directly upon a dissolution of the Council in consequence of disagreements or deadlock between the two Houses. Under this system a voter is required to number the candidates in order of preference on the ballot-paper, the figure "1" being written opposite the name of the candidate whom the elector wishes to be returned, and sequential figures (2, 3, 4, etc.) indicating his relative degree of preference being written opposite the names of the other candidates. Where an elector has so indicated his order of preference for all candidates except one, he is deemed to have given his last contingent vote or preference to such candidate.

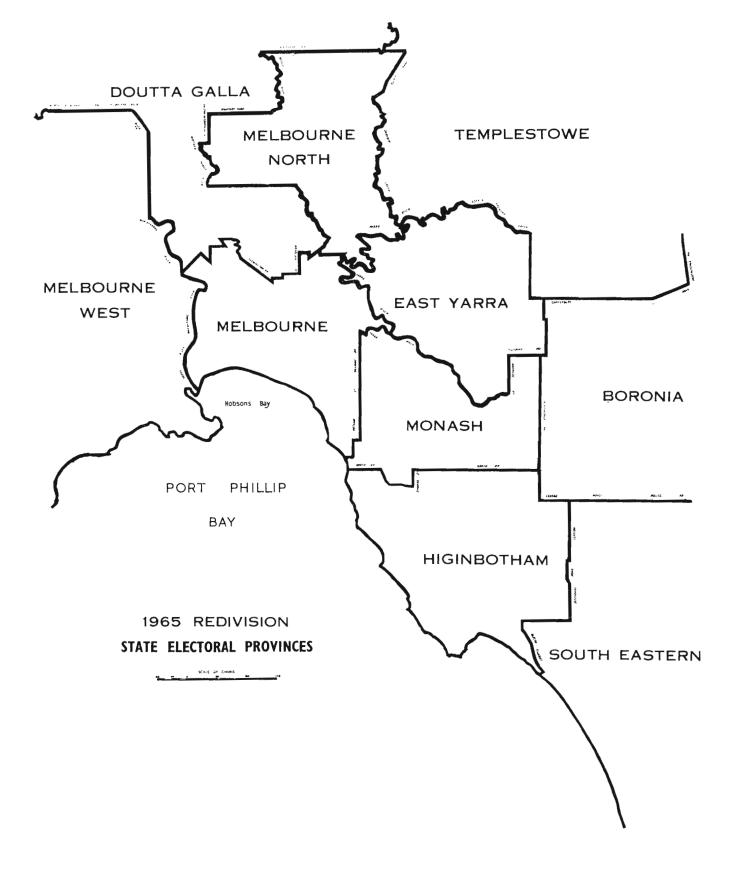
Where only two candidates are involved, the candidate who receives an absolute majority (i.e., half the number of formal votes cast plus one) is declared elected. Similarly, where there are more than two candidates, if one of them receives an absolute majority on the count of first preferences, then he is declared elected.

Where no absolute majority is attained by a candidate at the count of first preference votes, the candidate who has received the fewest first preference votes is declared defeated, and his ballot-papers examined and his second preferences allotted to the candidates to whom they relate. The process of excluding the candidate with the lowest number of votes and distributing his ballot-papers according to the preferences shown on them to the unexcluded or continuing candidates is followed until one candidate attains an absolute majority.

At a general election for the Legislative Council when two members are required to be elected for each Province, the election of the first member is carried out as above. In the case of the election of the second member, however, a slight variation of procedure is necessary.



<sup>\*</sup> See Melbourne area over page.



The first step is to take the ballot-papers of the first elected candidate and allot the second preferences on them to the candidates to whom they relate. The remaining candidates begin the counting process with their own first preferences plus the second preferences allotted in the distribution of the elected candidate's ballot-papers. If one of the remaining candidates has an absolute majority, he is declared elected to the second vacancy. If, however, no such candidate has an absolute majority, the candidate with the fewest votes is declared defeated and the ballot papers counted to him are then distributed according to the preferences shown thereon among the various continuing or unexcluded candidates.

The process of excluding the lowest candidate and distributing his ballot-papers according to the preferences on them to unexcluded or continuing candidates is followed until one candidate attains an absolute majority.

At a general election for the Legislative Council, the candidate first elected is entitled to hold the seat for six years, and the candidate next elected holds his seat for three years.

## Areas of New Provinces

## Legislative Council

The following table shows the areas of the provinces of the Legislative Council created by the redivision in 1965:

VICTORIA—LEGISLATIVE COUNCIL: AREAS OF PROVINCES (Square Miles)

	Sta	te Electora	1 Province				Агеа	
Ballaarat	- 						5,505.00	
Bendigo							4,452.00	
Boronia							1.040 · 00	
Doutta Galla							318.00	
East Yarra							26.90	
Sippsland							16,270.00	
Higinbotham							33 · 54	
Melbourne		• • •					25.83	
Melbourne North		• • •					27 · 27	
Melbourne West							603.00	
Monash							22.46	
Northern							9,055.00	
North Eastern			• • •				11,672.00	
North Western							20,680.00	
South Eastern							1,856.00	
South Western	• •						4,042.00	
Templestowe	• •	• •					431.00	
Mastarn	• • •	• •					12,090.00	
vestern	• • •	• •	••	• • •	• •	•		
					TOTAL		88,150.00	

Note.—The officially recognised "land area" of the State is 87,884 square miles. The difference of 266 square miles between "land area" and "electoral area" is due to the inclusion of coastal waters such as Westernport and Corner Inlet in the electoral descriptions.

## Areas of New Districts

Legislative Assembly

The following table shows the areas of the Districts of the Legislative Assembly created by the redivision in 1965:

VICTORIA—LEGISLATIVE ASSEMBLY : AREAS OF DISTRICTS (Square Miles)

State Electora	District		Area	State Electors	al District		Area
Albert Park			7.50	Heatherton			27.34
Ballaarat North			805.00	Ivanhoe			7.00
Ballaarat South			1,160.00	Kara Kara			4,470 · 00
Balwyn			6.30	Kew			7.15
Bellarine			570.00	Lowan			6,590.00
Benalla			5,375.00	Malvern			4.36
Benambra		``.	4,020.00	Melbourne			10.42
Bendigo			890.00	Mentone			8.40
Bennettswood			7.62	Midlands			2,520.00
Bentleigh			4.85	Mildura			8,670.00
Box Hill			19.60	Mitcham			8 · 20
Brighton			4.80	Monbulk			147.00
Broadmeadows			57.20	Moonee Ponds			4.80
Brunswick East			4.25	Moorabbin			6.69
Brunswick West			3.95	Morwell			1,150.00
Camberwell			5.00	Murray Valley			2,165.00
Caulfield			3.59	Narracan			1,190.00
Coburg			5 · 22	Northcote			5.72
Dandenong			44 · 80	Oakleigh			6.41
Deer Park			60.60	Polwarth		• •	2,730.00
Dromana			780.00	Portland	• •	• •	4,500.00
Dundas			6,300 · 00	Prahran	• •		3.31
Essendon			7.25	Preston	• •	• •	5.00
Evelyn			2,575.00	Reservoir	• •		8.65
Footscray			7.15	Richmond	• •	• •	3.57
Frankston			61 · 80	Ringwood	• •	• •	48.80
Geelong			10.42	Rodney	• •		2,335.00
Geelong North			12.58	St. Kilda	• •	• •	3.05
Gippsland East			11,030.00	Sandringham	• •	• •	6.70
Gippsland South			2,900.00	Scoresby	• •	• •	56.00
Gippsland West			945.00	Shepparton	• •	• •	1.080.00
Gisborne			1,340.00	Sunshine	• •	• •	9.35
Glenhuntly			4.55	Swan Hill	• •	• •	5,885.00
Glen Iris			5 · 20	Syndal	• •	• •	13.50
Greensborough			48 · 30	Warrnambool	• •	• •	934.00
Hampden			4,430.00	Williamstown	• •	• •	, , , , , ,
Hawthorn			4.56	williamstown	• •	• •	12.49
	• •	• •	7 30		TOTAL		88,150 · 00

Note.—The officially recognised "land area" of the State is 87,884 square miles. The difference of 266 square miles between "land" and "electoral" area is due to the inclusion of coastal waters such as Westernport and Corner Inlet in the electoral descriptions.

## **Parliamentary Elections**

## Legislative Assembly

At the Legislative Assembly election held on 29 April 1967, there were contests in all of the seventy-three Electoral Districts and in all of them more than two candidates were engaged.

In 37 of these contests the successful candidate had an absolute majority of the total first preferences recorded and consequently no distribution of further preferences was necessary. After the necessary distribution of second or subsequent preferences had been completed in the other 36 contests, the leading candidate, on the first count, was elected in 26 instances but was defeated in the remaining ten instances.

The following table shows the voting in general elections held for the Legislative Assembly since 1952:

VICTORIA—VOTING AT GENERAL ELECTIONS FOR THE LEGISLATIVE ASSEMBLY

		Whole State		Contested Electorates							
Year of				Votes R	tecorded	Inform	al Votes				
Elec	tion	Electors Enrolled	Electors Enrolled	Number	Percentage of Voters	Number	Percentage of Total Votes Recorded				
1952 1955 1958 1961 1964 1967		1,402,705 1,422,588 1,478,065 1,554,856 1,635,311 1,723,981	1,119,486 1,402,806 1,478,065 1,554,856 1,635,311 1,723,981	1,047,671 1,318,937 1,392,813 1,467,862 1,543,778 1,625,239	93·59 94·02 94·23 94·41 94·40 94·27	18,991 28,934 24,760 35,937 35,631 51,384	1·81 2·19 1·78 2·45 2·31 3·16				

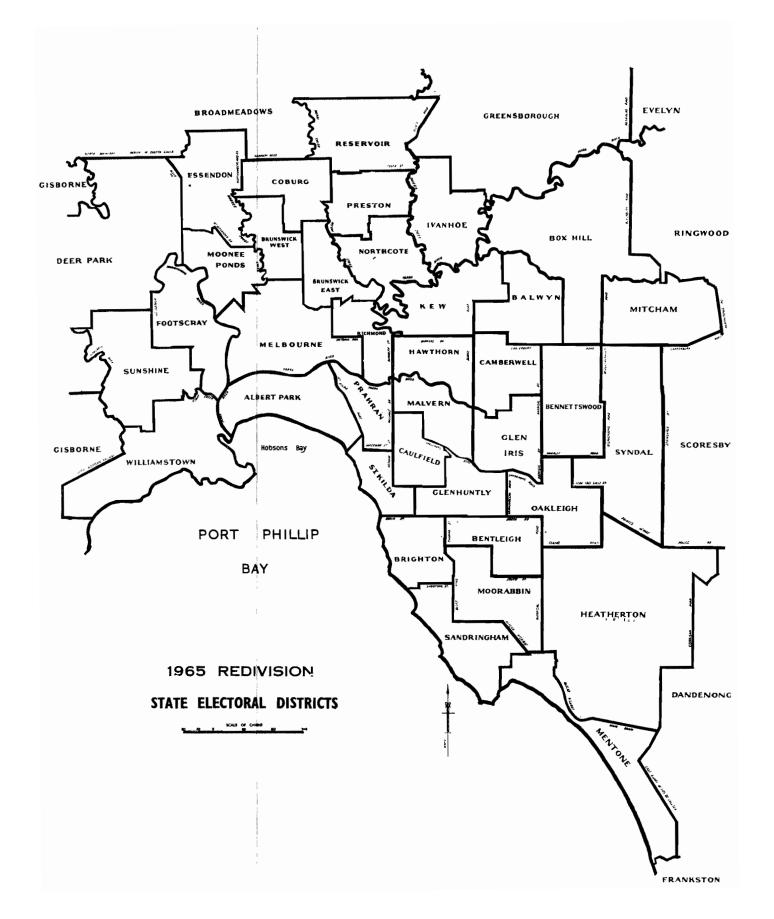
Note: Detailed statistics are available in publications issued by the Chief Electoral Officer of Victoria.

The following table shows certain particulars of the representation in the Legislative Assembly in which general elections have been held since 1952:

VICTORIA—PARLIAMENTARY REPRESENTATION

Year Elec		Number of Members of Legislative Assembly	Population per Member	Proportion of Persons Enrolled to Total Population	Number of Electors Enrolled on Date of Election	Average Number of Electors per Member
				per cent		
1952		65	36,300	59.4	1,402,705	21,580
1955		66	38,100	56.6	1,422,588	21,554
1958		66	41,300	54.2	1,478,065	22,395
1961		66	44,400	53.1	1,554,856	23,558
1964		66	47,000	52.7	1,635,311	24,777
1967		73	44,800	52.7	1,723,981	23,616





## Proportion of Voters at Elections

The first general election for the Legislative Assembly was held in 1856. The proportion of voters to electors of contested districts at each of the general elections held until 1955 for the Legislative Assembly is found on page 86 of the Victorian Year Book 1961.

## Legislative Council

Until the triennial elections in 1970 the Legislative Council will consist of 35 members, seventeen representing the seventeen Provinces for which they were elected in 1964 and eighteen representing the eighteen Provinces which came into force at the elections on 29 April 1967. After the 1970 elections, the Legislative Council will consist of 36 members representing eighteen Provinces. Voting in elections held for the Legislative Council since 1952 is shown in the next table. At the triennial election of 29 April 1967, there were contests in all Provinces and in all of them more than two candidates were engaged.

In ten of these the successful candidate had an absolute majority of the total first preferences recorded and consequently no distribution of further preferences was necessary. After the necessary distribution of second or subsequent preferences had been completed in the other eight contests, the leading candidate, on the first count, was elected in seven instances but was defeated in the remaining instance.

The following table shows particulars of elections for the Legislative Council:

VICTORIA—VOTING AT ELECTIONS FOR THE LEGISLATIVE COUNCIL

		Whole State						
Year of				Votes Re	corded	Informal Votes		
Elec		Electors Enrolled	Electors Enrolled	Number	Percentage of Voters	Number	Percentage of Total Votes Recorded	
1952 1955 1958 1961 1964 1967	::	1,395,650 1,430,130 1,488,293 1,554,856 1,635,311 1,723,981	1,078,959 1,216,010 1,387,097 1,554,856 1,635,311 1,723,981	994,190 1,112,951 1,283,665 1,467,482 1,543,584 1,625,371	92·14 91·52 92·54 94·38 94·39 94·28	22,595 23,189 22,085 46,697 45,627 59,895	2·27 2·08 1·72 3·18 2·96 3·69	

## **Parliamentary By-elections**

The following are details of by-elections held between 30 June 1966 and 30 June 1967:

## Legislative Council-

25 February 1967, Mr. Harold Murray Hamilton, elected for Higinbotham Province.

Legislative Assembly—

8 October 1966, Mr. John Joseph Ginifer, elected for Electoral District of Grant.

#### Further References

CHIEF ELECTORAL OFFICER FOR VICTORIA—Various Publications Giving Detailed
Statistics of State Elections

#### Victorian Members of the Federal Parliament

Political party affiliations of Victorian Members of the Federal Parliament are indicated thus:

(ALP) Australian Labor Party.

(CP) Country Party.

(DLP) Democratic Labor Party.

(IND) Independent.

(LP) Liberal Party.

The following are the Senators elected for Victoria sitting in the Senate as at 1 July 1967:

Kennelly, The Hon. Patrick John Breen, Marie Freda, O.B.E. (LP) (ALP)Cohen, Samuel Herbert, Q.C. Francis (ALP)McManus, Patrick (DLP)Cormack. Magnus Cameron Poyser, Arthur George (ALP) (LP)Gorton, The Hon. John Grey Webster, James Joseph (CP) (LP)Wedgwood, Dame Ivy Evelyn Hendrickson, Albion (ALP) (LP)

The Victorian Members in the House of Representatives and the electorates they represent as at 1 July 1967 are shown below:

Member				Constituency*
Beaton, Noel Lawrence			(ALP)	Bendigo
Benson, Samuel James, R.D			(IND)	Batman
Bryant, Gordon Munro			(ALP)	Wills
Buchanan, Alexander Andrew			(LP)	McMillan
Cairns, James Ford			(ALP)	Yarra
Calwell, The Rt. Hon. Arthur Augus	tus		(ALP)	Melbourne
Chipp, The Hon. Donald Leslie		, .	(LP)	Higinbotham
Courtnay, Frank			(ALP)	
Crean, Frank			(ALP)	Melbourne Ports
Erwin, George Dudley			(LP)	Ballaarat
Fox, Edmund Maxwell Cameron			(LP)	Henty
Fraser, The Hon. John Malcolm			(LP)	Wannon
Haworth, The Hon. William Crawfor	'd		(LP)	Isaacs
Holt, The Rt. Hon. Harold Edward,	C.H.		(LP)	Higgins
Holten, Rendle McNeilage			(CP)	Indi
Howson, The Hon. Peter			(LP)	Fawkner
Jarman, Alan William			(LP)	Deakin
Jess, John David			(LP)	La Trobe

## VICTORIAN MEMBERS OF THE HOUSE OF REPRESENTATIVES continued

N	Membe	r			Constituency*
Kent Hughes, The Hon.	Sir	Wilfrid	Selwyn,	K.B.E.,	Chisholm
M.V.O., M.C., E.D.			٠	(LP)	
King, Robert Shannon				(CP)	Wimmera
Lee, Mervyn William				(LP)	Lalor
Lynch, Phillip Reginald				(LP)	Flinders
McEwen, The Rt. Hon. Jo	hn			(CP)	Murray
McIvor, Hector James				(ALP)	Gellibrand
Nixon, Peter James				(CP)	Gippsland
† Vacant				. ,	Corio
Peacock, Andrew Sharp				(LP)	Kooyong
Peters, Edward William				(ALP)	Scullin
Snedden, The Hon. Billy N	/lacki	e, Q.C.		(LP)	Bruce
Stokes, Philip William Cliff	ford,	É.D		(LP)	Maribyrnong
Street, Anthony Austin				(LP)	Corangamite
Turnbull, Winton George				(CP)	Mallee
Whittorn, Raymond Harold	i			(LP)	Balaclava

<sup>\*</sup> The population as disclosed by the Census taken on 30 June 1961 necessitated further representational changes, Victorian representation becoming 34. The necessary redistribution of boundaries to bring these into effect has not yet been approved by the Commonwealth Parliament.

 $\dagger$  At the by-election held on 22 July 1967 Mr. Gordon Scholes (ALP) was elected to fill this vacancy.

#### Agent-General for Victoria in the United Kingdom and Northern Ireland, 1964

### Government Administration

The larger government administrative agencies in Victoria consist of a number of State Departments and Public Corporations.

#### VICTORIAN GOVERNMENT DEPARTMENTS

#### Introduction

The Public Service of Victoria consists of the State Departments of Agriculture, Chief Secretary, Crown Lands, Education, Health, Labour and Industry, Law, Local Government, Mines, Premier's, Public Works, and Treasury. (The Forests Commission, the State Rivers and Water Supply Commission, and the Ministry of Transport are regarded as Departments for the purposes of personnel administration, their staffs having been made subject to the provisions of the Public Service Act.) These are the instruments of ministerial action, and legislative enactment is generally not required to establish, abolish, or re-organise a department, although this is sometimes the method used. All but three of the departments are organised on a functional basis, that is, all their activities are related in some way to a general function; but the Premier's Department, Chief Secretary's Department, and the Treasury are heterogeneous units comprising a wide variety of dissimilar activities.

#### List of Departments

## DEPARTMENT OF AGRICULTURE

Minister: Minister of Agriculture

Permanent Head: Director of Agriculture

The functions of this department are to regulate the agricultural industry, carry out research and investigation, and provide education, advisory, and extension services. These include maintaining standards of quality in production, prevention and control of disease, direct assistance and advice to primary producers, education through agricultural colleges, schools, and lectures, and research into crops, pastures, soils, livestock, diseases and pests.

The various branches are:

Animal Health; Animal Industry; Agriculture; Horticulture; Dairying; Agricultural Education; Victorian Plant Research Institute; Analytical; and Information. The Department also controls and administers the Government Cool Stores at Victoria Dock, Melbourne.

DEPARTMENT OF CROWN LANDS AND SURVEY

Minister: Minister of Lands

Permanent Head: Secretary for Lands

This Department is responsible for the disposal, in various forms of tenure, of Crown lands for agricultural and pastoral purposes and survey work in connection therewith; the destruction of vermin and the eradication of noxious weeds; the co-ordination of all survey work undertaken in the State and the compilation of comprehensive maps of the State; and the provision of reserves of Crown land for recreational and other purposes. It is also responsible for the control and maintenance of the Royal Botanic Gardens and the National Herbarium, Melbourne. (For the history of the Department, see pages 100 to 102.)

CHIEF SECRETARY'S DEPARTMENT

Minister: Chief Secretary

Permanent Head: Under Secretary

The Chief Secretary's Department performs a multitude of diverse activities connected with the government of the State. It is the direct descendant of the first office of government established in the Colony of Victoria (for the history of the Department, see Victorian Year Book 1963, pages 100 to 104). Originally it performed almost all the functions of government, but over the years other departments have been created to undertake specific functions and the Chief Secretary's Department has been left with the remainder. It has also from time to time acquired other functions in response to governmental needs.

The various branches are:

Electoral Branch; Fisheries and Wildlife; Government Statist; Police (including Motor Registration); Government Shorthand Writer; Social Welfare (comprising Family Welfare, Youth Welfare, Training, Prisons, Probation and Parole, and Research and Statistics divisions); State Immigration; State Insurance; State Library, National Gallery, National Museum, and Institute of Applied Science.

Other departmental functions are film censorship, racecourse licensing, totalizator inspection, declaration of public holidays, etc. The Department also provides administrative services for the Traffic Commission, Victorian Licensing Court, and Aborigines' Welfare Board.

#### EDUCATION DEPARTMENT

Minister: Minister of Education

Permanent Head: Director of Education

The function of the Education Department is to ensure that all children between the ages of six and fifteen years receive efficient and regular instruction in general educational subjects and to provide higher education for children over fifteen years of age. The planning of State education is the responsibility of the Director of Education. The teaching service provides the teachers for all State Schools, the

Education Department being responsible for the general administration, including the provision and maintenance of school buildings, furniture and equipment, the payment of teachers' salaries, housing of teachers, transport of children to schools in country areas, awarding scholarships and teaching bursaries, and other general administrative functions.

Details of all aspects of education within the State are treated on page 458 and following of this Year Book.

## DEPARTMENT OF HEALTH

Minister: Minister of Health

Permanent Head: Secretary to the Department of Health

The Department of Health is required to take all such steps as may be desirable to secure the preparation, implementation, and co-ordination of measures conducive to the health of the people, including measures for the prevention and cure of diseases and the avoidance of fraud in connection with alleged remedies; the treatment of physical defects and mental diseases and disorders; the training of persons for health services; the control, care, and treatment of mental defectives and epileptics; the initiation and direction of research; and the collection, preparation, publication, and dissemination of information and statistics relating to any of these matters.

These functions are carried out by the General Health, Mental Hygiene, Maternal and Child Welfare, and Tuberculosis Branches.

## DEPARTMENT OF LABOUR AND INDUSTRY

Minister: Minister of Labour and Industry

Permanent Head: Secretary for Labour and Industry

The main functions of the Department are concerned with wages and conditions of employment generally, including industrial safety, health and welfare; the control and regulation of the industrial aspects of various trades; industrial relations including the prevention and settlement of industrial disputes; training within industry; and statistical research in the industrial field.

These functions are performed by the Wages Board Branch; Apprenticeship Commission; Industrial Branch; and the following Inspectorates: Factories and Shops, Boilers and Pressure Vessels, and Lifts and Cranes.

#### LAW DEPARTMENT

Minister: Attorney-General Permanent Head: Secretary

The substantial function of the Department is concerned with the administration of justice in the various State courts. Other functions include giving legal advice and assistance to the public and the Government, registration of transfers of land, drafting of statutes, maintaining a register of companies and businesses, and the administration of estates. (For the history of the Department see Victorian Year Book 1965, pages 100 to 104.)

The various branches are:

Solicitor-General; Titles Office and Registrar-General; Companies Registration; Public Solicitor; Crown Solicitor; Parliamentary Draftsman; Courts; Court Reporting; and Public Trustee.

#### LOCAL GOVERNMENT DEPARTMENT

Minister: Minister for Local Government

Permanent Head: Secretary for Local Government

Prior to the Department's establishment in 1958, the supervision of local government activities was the responsibility of a branch of the Public Works Department. The Department is responsible for supervision of the administration by municipalities of the Local Government Act and related Acts, and the oversight of Government funds allocated to assist municipalities with certain construction works (e.g., recreational facilities, swimming pools, and public halls in country areas). The Department also administers State Weights and Measures legislation.

The Valuer-General's Office whose major function is to co-ordinate valuations made for councils and other rating authorities is included in this Department.

#### MINES DEPARTMENT

Minister: Minister of Mines

Permanent Head: Secretary for Mines

The Department is responsible for investigation of the State's geological structure, mineral wealth, and underground water resources; the provision of technical services and information to the mining industry; supervision of the safe working of mines and quarries; the licensing of mining activities; the administration of financial assistance to the mining industry; and administration of the law relating to explosive materials. These functions include geological exploration and drilling; inspection of mines and quarries; assays and analyses; and control of the safe handling and storage of explosives.

## PREMIER'S DEPARTMENT

Minister: The Premier

Permanent Head: Secretary to the Premier's Department

Within the Department some responsibility is delegated by the Premier to other Ministers.

The Department embraces within its organisation the Office of the Governor and the Executive Council. It acts as a channel of communication with other governments and is also responsible for the administration of, and for governmental contact with, the Office of the Agent-General in London. The functions performed by the Department extend over the whole area of the State and are administrative, regulatory, planning, developmental, and educational in character. (For the history of the Department see Victorian Year Book 1964, pages 81 to 84.)

#### The various branches are:

Audit; Agent-General; Office of the Executive Council and Office of the Governor; State Development; State Film Centre; Public Service Board; Ministry of Fuel and Power; National Parks Authority; Tourist Development Authority; and Soil Conservation Authority.

PUBLIC WORKS DEPARTMENT

Minister: Minister of Public Works

Permanent Head: Secretary for Public Works

The Department's activities relate mainly to the construction, maintenance, supply, and furnishing of premises for departments, agencies, and government institutions including schools. Although the various departments provide for the expenditure involved in their estimates and accounts, the actual responsibility for performing these functions lies with this Department, including purchase of the land and the plans and specifications.

The Department is also responsible for shore protection works on the Victorian coast and the construction and maintenance of all Victorian ports, except the Ports of Melbourne, Geelong and Portland. (For the history of the Department see Victorian Year Book 1967, pages 98 to 100.)

#### TREASURY

Minister: The Treasurer

Permanent Head: Director of Finance

The Treasury is the State's central department of financial administration and control, and its prime functions relate to the raising of revenue and the control over governmental expenditure within the ambit of Parliamentary authority. The Treasury co-ordinates government policy in so far as that policy has a financial aspect. (For the history of the Department see Victorian Year Book 1966, pages 97 to 100.)

The various branches are:

State Taxation; Stamps; Registry of Co-operative Housing Societies; Registry of Co-operative Societies; Registry of Estate Agents and Money Lenders; Government Printer; State Tender Board; State Superannuation Board; and Housing Commission.

#### VICTORIAN PUBLIC CORPORATIONS

Country Roads Board
Forests Commission
Gas and Fuel Corporation
Hospitals and Charities Commission
Housing Commission
Melbourne and Metropolitan Board of Works
Melbourne and Metropolitan Tramways Board
Railways Commissioners
State Electricity Commission
State Rivers and Water Supply Commission

The functions of these public corporations are set out in the relevant sections of this Year Book.

Further Reference, 1963; Government Instrumentalities, 1965.

## History of State Government Departments

A series of short, comprehensive histories of the State Government Departments has appeared in this part of previous editions of the Victorian Year Book since 1963. They have included the Chief Secretary's Department (1963), the Premier's Department (1964), the Crown Law Department (1965), the Treasury (1966), and the Public Works Department (1967). The following article describes the development of the Department of Crown Lands and Survey.

## Department of Crown Lands and Survey

Unlicensed occupation of land in the Port Phillip District made a form of land administration urgently necessary from the first days of settlement. Sir Richard Bourke on 14 September 1836, authorised the location of settlers in the district under the Crown Lands Regulations of New South Wales, and on 22 March 1837, an Act was passed to restrain unauthorised occupation and defray the cost of the Border Police. Henry Gisborne was appointed the first Crown Lands Commissioner. On 1 July 1840, Port Phillip was divided into the Westernport and Portland Bay Districts with Messrs F. A. Powlett and Foster Fyans as the respective Commissioners.

By instruction of the Imperial Government, all country land in the Port Phillip District had to be sold at a minimum price of £1 (\$2) an acre. For a short time also, special surveys of country lands were sold at £5,120 (\$10,240) for 5,120 acres. Nine special surveys were sold under these conditions. Robert Hoddle came to Melbourne as Surveyor-in-Charge, responsible for surveys, and the Superintendent's Lands Office was responsible for land sales and occupation of various kinds. When responsible government was granted in 1855, all land matters were concentrated under the Surveyor-General, and Andrew Clarke, Royal Engineers, succeeded Hoddle.

In 1857, the Board of Crown Lands and Survey was combined with the Board of Public Works and called the Board of Lands and Works under a single Commissioner. However, it was an unsuccessful experiment, and its two components were separated again in 1858. The Board of Lands and Works, however, remained the statutory authority in all land matters until its abolition in 1964. As it had no staff, all work relating to Crown Lands was done by the Board of Crown Lands and Survey, and the Commissioner was also its President.

For a short time A. R. Selwyn carried out a geological survey for the Board of Crown Lands and Survey but was transferred to the Mines Department in 1857. In a re-organisation that year, Crown Lands Commissioners were replaced by District Surveyors, each in charge of a Land District reflecting an increasing importance of surveys and sub-divisions for agriculture.

Land policy was the subject of much political controversy. A series of Land Acts during the 1860s opened the way for large scale selection and the growth of agriculture which in turn changed the volume of work from survey to administration. By a re-organisation in 1862, the permanent heads were the Surveyor-General, responsible for surveys and plans, and the Assistant Commissioner, who was the

Secretary of the Board, and in charge of the administrative branch. District Surveyors exercised both functions of survey and administration through land officers and Crown Lands Bailiffs, many of whom were part-time officers, receivers and paymasters of the Treasury, and surveyors working on contracts.

Most difficulties were overcome by the Land Act 1869, which adopted the principle of selection before survey, and of a local Land Board hearing evidence on each application for land. Other precautions against fraud or evasion put the selection and alienation of land on a sound basis and led to a great increase of land coming into cultivation. It was found desirable at that time to form a Board of Agriculture in place of one which had lapsed. The Board of Crown Lands and Survey took the initiative and the Board of Agriculture was established as a branch in 1872.

The supervision of selectors' bona fides when more than 1,000,000 acres were being selected each year rising to a peak of 1,800,000 acres in 1874, and in dealing with thousands of applications for occupation licences of many types, led to an administrative burden so heavy that a number of full-time Crown Lands Bailiffs and many licensing officers had to be appointed in almost every town of any size. The staff of the Department also increased rapidly, until it was found necessary to hold an inquiry into the administration, which led to another re-organisation, including appointments of Inspectors of Plans and of the Department.

A minor responsibility was the provision of parks and gardens. The Botanic, Fitzroy, and Flagstaff Gardens, Albert Park and Studley Park were all under the supervision of the Board. In later years control of metropolitan parks and gardens was exercised jointly with the Melbourne City Council.

As the pressure of work declined toward the end of the 1870s, it was possible to reduce staff and a steady decline in the importance of surveying led to a replacement of District Surveyors by Land Officers in country districts, charged with administrative duties. By 1895, all District Surveyors had been replaced, but in Gippsland, where surveys were still of importance, the Land Officers were qualified surveyors. Work was further reduced by the transfer of the Land Titles Branch to the Law Department in 1887.

Control of forest and timber reserves gradually passed from the Board of Crown Lands and Survey after the enactment of the *State Forests Act* 1876. A Forests Branch was transferred back and forth between the Board of Crown Lands and Survey, the Mines, and Agriculture Departments, until it finally became independent.

An upsurge of selection following the *Land Act* 1898, led to the appointment of five District Surveyors, whose appointments continued for some years until the amount of work again declined.

Legislation to deal with special conditions included the *Mallee Pastoral Leases Act* 1883, and later Acts and amendments to promote the settlement of the Mallee; the *Land Act* 1891, to bring worked-out auriferous land under agriculture; *Settlement on Lands Act* 1893, to

form "Village Settlements" and "Homestead Associations"; the Murray Settlements Act 1907 to develop irrigation settlements; and the Land (Development Leases) Act 1951, to bring into production land which needed special treatment.

Closer settlement was helped by the appointment of a Land Purchase and Management Board in 1905. It was an independent body, but all its work was done by the Board of Crown Lands and Survey. It was re-named Closer Settlement Board in 1919, and Commission in 1933. When it was dissolved in 1938 the Lands Department took over all its functions.

Among lesser responsibilities were the destruction of vermin, evolving from the *Rabbit Suppression Act* 1880; encouragement of wattle-growing from the *Land Act* 1890; leasing of bee farms and ranges from the Acts of 1901 and 1905; development of tourist resorts from 1908; and the administration of the *Unused Roads and Water Frontages Act* 1903 from 1927.

In 1964, the Board of Lands and Works was abolished and at present the Department includes as Minister, the Minister of Lands and as permanent head the Secretary for Lands. Its duties are: the disposal, in various forms of tenure, of Crown lands for agricultural and pastoral purposes, and survey work in this connection; the destruction of vermin and the eradication of noxious weeds; the co-ordination of all survey work undertaken in the State (Survey Co-ordination Act); the compilation of comprehensive maps for the whole State; and provision of reserves of Crown land for recreational and other purposes.

Its internal organisation comprises the following functions: (1) Occupation Branch—Examination of applications involving the disposal of Crown lands; (2) Survey Branch—Field surveying and preparation of maps; (3) Vermin and Noxious Weeds Destruction Branch—Maintenance of field organisation for the destruction of vermin and the eradication of noxious weeds; (4) Accounts Branch—Collection of rents, fees, and miscellaneous revenue payable to the Department; and (5) Reserves Branch—Control of areas of Crown lands proclaimed as reservations and liaison with committees of management of reserves.

A statutory body placed within the Department for administrative purposes is the North-West Mallee Settlement Committee, formed under the authority of the North-West Mallee Settlement Act 1948.

The principal Acts administered by the Department are Lands Act 1928, Closer Settlement Act 1938, Land (Residence Area) Act 1935, Survey Co-ordination Act 1940, Land (Development Leases) Act 1951, Vermin and Noxious Weeds Act 1949-54, North-West Mallee Settlement Act 1948, and Wire Netting Act 1929.

## DEMOGRAPHY

## **Population**

#### Historical

According to manuscript notes made by Captain Lonsdale, the first enumeration of the people was taken by an officer from Sydney on 25 May 1836, less than one year after the date of the arrival of John Batman (29 May 1835). This was the first official census in Victoria, which was at that time known as the District of Port Phillip, and it disclosed that the band of first arrivals consisted of 142 males and 35 females of European origin.

At the Census taken in 1838, it was ascertained that the number of inhabitants had increased to 3,511. By the Census of 1851 the population had reached 77,345.

The discovery of gold in 1851 gave considerable impetus to the growth of population in Victoria. The intercensal increase in the decade 1851 to 1861 was 461,283. This increase, on a base population of 77,345, is noteworthy when compared with an increase of 767,185 on a base population of 2,452,341, in the twelve years from 1954 to 1966.

The 1850s and the 1950s represented the two outstanding periods of gain from migration into Victoria. An extended period of emigration from Victoria, mainly to Western Australia following discoveries of gold, was experienced between 1892 and 1907. In each of the years 1896, 1902, and 1903, due to the net loss from migration exceeding the gain from natural increase, a fall in total population was recorded. Falls were also recorded in 1915 and 1916, but these reflected embarkations on overseas service, which were taken into account in population estimates during the First World War.

Following the Second World War, coinciding with the generally increased level of migration, natural increase maintained a higher level than during the great economic depression of the late 1920s and early 1930s, but did not attain the yet higher levels characteristic of the earlier years of settlement. In Victoria, natural increase figures have decreased each year from 1961 to 1966.

The estimated population of Victoria at the end of 1966 was 3,247,478.

## Census Populations 1933 to 1966

#### General

The following table shows the census populations of Australian States from 1933 to 1966:

# AUSTRALIA—CENSUS POPULATIONS OF STATES AND TERRITORIES

State or Territory		Popu	lation at Cens	sus of—	
state of Territory	1933	1947	1954	1961	1966*
New South Wales	2,600,847	2,984,838	3,423,529	3,917,013	4,233,823
Victoria	1,820,261	2,054,701	2,452,341	2,930,113	3,219,526
Queensland	947,534	1,106,415	1,318,259	1,518,828	1,663,685
South Australia	580,949	646,073	797,094	969,340	1,091,875
Western Australia	438,852	502,480	639,771	736,629	836,673
Tasmania	227,599	257,078	308,752	350,340	371,416
Northern Territory Australian Capital	4,850	10,868	16,469	27,095	37,433
Territory	8,947	16,905	30,315	58,828	96,013
Australia	6,629,839	7,579,358	8,986,530	10,508,186	11,550,444

<sup>\*</sup> Subject to revision.

The following table shows the average annual rate of increase of population in each State and Territory and in Australia during intercensal periods from 1933 to 1966. It can be seen, that for the past 20 years figures for Victoria have shown the highest growth rate for the three eastern mainland States. However, the results of the 1961 and 1966 Censuses demonstrate a slowing down of the growth rate in all States except Western Australia, the Northern Territory, and the Australian Capital Territory.

# AUSTRALIA—AVERAGE ANNUAL RATE OF INCREASE OF POPULATION DURING INTERCENSAL PERIODS

(Per Cent)

	Intercensal Period						
State or Territory	1933–1947	1947–1954	1954–1961	1961–1966			
New South Wales	0.99	1.98	1.94	1.57			
Victoria Oueensland	0·87 1·11	2·56 2·53	2·58 2·04	1·90 1·84			
South Australia	0.76	3.05	2.83	2.41			
Western Australia	0.97	3.51	2.03	2.58			
Tasmania	0.87	2.65	1.82	1.18			
Northern Territory	5.93	6.12	7 · 37	6.68			
Australian Capital Territory	4.65	8 · 70	9.94	10.29			
Australia	0.96	2.46	2.26	1.91			

Numbers and rates of natural increase, i.e., excess of births over deaths in each State and Territory between 1931 and 1966 are given in the following tables:

## AUSTRALIA—NATURAL INCREASE

Period		New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
				Δ Ν?	NUAL AVE	PAGES	l			ļ
1931-1940*		22,159	10,811	9,880	3,716	4,396	2,438	32	138	53,570
1941-1950*		34,041	21,292	15,681	8,003	7,006	3,768	131	472	90,394
1951-1960		43,607	33,948	20,980	11,554	10,930	5,523	468	946	127,956
				A	NUAL TO	TALS				
1962		48,578	40,043	22,508	13,129	11,254	6,024	780	1,602	143,918
1963		46,839	38,729	22,659	13,166	11,314	5,712	698	1,678	140,795
1964		41,031	37,442	20,449	11,960	10,256	5,078	747	1,592	128,555
1965		39,120	35,519	19,437	12,103	9,912	4,492	753	1,803	123,139
1966		37,212	35,335	17,982	10,996	10,235	4,242	818	1,877	118,697

<sup>•</sup> Excess of births over civilian deaths for period September, 1939, to June, 1947.

# AUSTRALIA—NATURAL INCREASE PER 1,000 OF THE MEAN POPULATION

Period		New South Wales	Vic- toria	Queens- land	South Aus- tralia	Wostern Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
						İ		1 1		
				AN	NUAL AVE	RAGES				
1931-1940*	••	8 · 32	5 · 87	10 · 14	6.33	9 · 74	10.50	5 • 73	13 · 18†	7.92
1941-1950*	••	11.53	10.45	14.35	12.50	14 · 02	14.83	11.86	28·03†	12.04
1951-1960		12.32	13 · 20	15.55	13 · 81	16.50	17 · 23	26.49	26 · 63 †	13.71
				AN	INUAL TO	TALS‡				
1962		12 · 19	13 · 42	14.60	13.32	14.89	16.94	27.72	24 · 21	13.45
1963		11.57	12.74	14-45	13.07	14 · 55	15.84	23 · 19	22.89	12-91
1964		10.00	12.06	12.78	11.57	12.87	13.93	22.70	19 · 78	11 · 56
1965		9.38	11-23	11.91	11.38	12 · 17	12.21	21 · 42	20-40	10.86
1966		8 · 79	10.98	10.82	10.08	12 · 24	11 · 42	21.93	19•46	10.28

<sup>•</sup> Excess of births over civilian deaths for period September, 1939, to June, 1947.

<sup>†</sup> Rates affected by special local features.

<sup>‡</sup> Rates have been re-calculated on the basis of a new series of intercensal population estimates. When the final results of the Census become available the rates may be further revised.

The populations of Australian capital cities at each Census, 1933 to 1966, are shown in the following table:

#### AUSTRALIA—POPULATIONS OF CAPITAL CITIES\*

Metron	olitan Ar	ea	Population at Census of-							
			1933	1947	1954	1961	1966			
Sydney		· · ·	1,235,267	1,484,004	1,863 161	2,197,022	2,446,376			
Melbourne			991,934	1,226,409	1,524,111	1,858,534	2,110,179			
Brisbane			299,748	402,030	502,320	587,634	718,824			
Adelaide			312,619	382,454	483,508	580,449	727,916			
Perth			207,440	272,528	348,647	423,930	499,990			
Hobart			60,406	76,534	95,206	110,217	119,467			
Canberra			7,325	15,156	28,277	55,746	92,308			
Total			3,114,739	3,859,115	4,845,230	5,813,532	6,715,060			
Percentage	of Au	stralia	47	51	54	55	58			

<sup>\*</sup> Some of the apparent increase in the percentage of total population living in capital cities is due to periodic revision and extension of Metropolitan boundaries; in particular the 1966 Census figures have been based on the "Linge Concepts" explained on pages 116 and 117. Figures for 1961 in the above table have been revised in accordance with these concepts.

Sydney has been the most populous city in Australia since 1902.

The growth which has taken place in Victoria since the 1930s is evidenced by the fact that during the 33 years from 1933 to 1966 the increase in population was 1,399,265 compared with an increase of 619,191 over the same number of years from 1901 to 1933, representing a percentage increase of 76.87 per cent and 51.55 per cent on the respective base populations.

Between 1947 and 1966, 48·5 per cent of the increase in Victoria's population was due to immigration, mainly from the United Kingdom and the Republic of Ireland, Italy, Greece, Malta, Germany, and the Netherlands. In 1966, 32 per cent of Australia's immigrant settlers lived in Victoria, and migrants accounted for 21 per cent of the State's population.

The population of Victoria at each Census from 1901 to 1966, and the numerical and percentage increase during each intercensal period, are shown in the following table:

#### VICTORIA—POPULATION

			Persons			Males		Females			
Year of Census	Popula-		Intercensal Increase		Intercensal Increase		Popula-	Intercensal Increase			
Census		tion	Numeri- cal	Per- centage	tion	Numeri- cal	Per- centage	tion	Numeri- cal	Per- centage	
1901		1,201,070	60,982*	5 · 35*	603,720	5,498*	0.92*	597,350	55,484*	10 · 24*	
1911	• •	1,315,551	114,481	9.53	655,591	51,871	8 · 59	659,960	62,610	10.48	
1921	• •	1,531,280	215,729	16.40	754.724	99,133	15.12	776,556	116,596	17 · 67	
1933	• •	1,820,261	288,981	18 - 87	903,244	148,520	19.68	917,017	140,461	18.09	
1947	• •	2,054,701	234.440	12.88	1,013,867	110,623	12 25	1,040,834	123,817	13 · 50	
1954	• •	2,452,341	397,640	19.35	1.231,099	217,232	21 · 43	1,221,242	180,408	17 - 33	
1961		2.930.113	477,772	19 · 48	1,474,395	243,296	19.76	1,455,718	234,476	19.20	
1 <b>966</b>		3,219,526	289,413	9.88	1,613,904	139,509	9.46	1,605,622	149,904	10.30	
					-,,,,,,,	102,007		1,000,022		10 50	

An analysis of intercensal increases in the population of Victoria between 1933 and 1966 is made in the following table:

# VICTORIA—ANALYSIS OF INTERCENSAL INCREASES IN POPULATION

Intercensa	l Period	Population at End of Period	Total Increase	Natural In- crease	Net Migration*
1933 to 1947		 2,054,701	234,440	192,260	42,180
1947 to 1954		 2,452,341	397,640	192,741	204,899
1954 to 1961		 2,930,113	477,772	256,420	221,352
1961 to 1966		 3,219,526	289,413	189,412	100,001

<sup>\*</sup> Net intercensal gain after deducting natural increase from total increase.

For purposes of the Census, 1966, (see pages 116 and 117) the Melbourne Statistical Division and Melbourne Metropolitan Area, previously conterminous, became separate entities. The boundary of the Melbourne Metropolitan Area, located within the long term Melbourne Statistical Division, shows the limits of urban development about the Capital city at Census dates. Simultaneously with the defining of the Melbourne Statistical Division the former Central Statistical Division became reduced and divided, and the two parts were named the West Central Statistical Division and East Central Statistical Division, respectively. The boundaries of these new Statistical Divisions are shown in a map of Victoria to be found in the pocket at the back cover of this Year Book.

The population in statistical divisions at Census dates from 1933 to 1966 is given in the following table:

## VICTORIA—POPULATION IN STATISTICAL DIVISIONS

	Census *						
Statistical Division		1933	1947	1954	1961	1966†	
Melbourne West Central		1,094,269 76,345	1,341,382 82,739	1,589,185 107,163	1,984,582 129,843	2,230,580 147,684	
North Central		58,860	54,780	67,657	63,085	64,124	
Western		158,374	159,368	180,051	198,022	203,350	
Wimmera		61,131	54,171	57,686	58,799	59,989	
Mallee		63,404	52,770	58,070	62,952	64,967	
Northern		128,766	121,674	139,977	156,364	167,280	
North Eastern		59,736	60,160	78,770	86,406	86,711	
Gippsland		83,905	91,400	128,531	149,051	155,556	
East Central		33,893	32,406	37,210	36,400	36,297	
Migratory		1,578	3,851	8,041	4,609	2,98	
Total		1,820,261	2,054,701	2,452,341	2,930,113	3,219,52	

<sup>\*</sup> Figures from 1933 to 1961 have been adjusted to show population in Statistical Divisions as defined for the Census 30 June 1966. Figures for Melbourne and East Central Statistical Divisions for 1933, 1947, and 1954 have been estimated.

<sup>†</sup> Subject to revision.

The following table shows the natural increase and net migration components of increases of population in statistical divisions between Censuses over the period 1954 to 1966. In the table "net migration" is considered to be the net intercensal gain or loss of population, after deducting natural increase.

### VICTORIA—COMPONENTS OF INTERCENSAL CHANGES IN POPULATIONS OF STATISTICAL DIVISIONS, CENSUSES 1954 TO 1966

0	Population	1954–1961		Population at Census	1961–1966		Population
Statistical Division	At Census 1954	Natural Increase	Net Migration*	1961	Natural Increase	Net Migration*	at Census 1966§
Melbourne West Central North Central Western Wimmera Mallee Northern North Eastern Gippsland East Central Migratory	1,589,185 107,163 67,657 180,051 57,686 58,070 139,977 78,770 128,531 37,210 8,041	167,209 5,587 20,738 6,388 10,044 17,680 8,290 20,484	250,185† - 10,205 - 2,767 - 5,275 - 5,162 - 1,293 - 735 36	1,984,582 129,843 63,085 198,022 58,799 62,952 156,364 86,406 149,051 36,400 4,609	122,554 9,022 3,215 12,537 3,892 6,460 12,011 5,189 12,323 2,169	123,444 8,819 - 2,176 - 7,209 - 2,702 - 4,445 - 1,095 - 4,884 - 5,818 - 2,272 - 1,621	2,230,580 147,684 64,124 203,350 59,989 64,967 167,280 86,711 155,556 36,297 2,988
Total	2,452,341	256,420	221,352	2,930,113	189,372	100,041	3,219,526

Note.—In the above table populations of Statistical Divisions in 1954 and 1961 have been adjusted to conform with boundaries as defined at the 1966 Census. Figures shown for natural increase in the Metropolitan, West Central, and East Central Statistical Divisions have been estimated. As changes affecting the North Central and Northern Statistical Divisions had only slight effect on population, figures of components of increase for these divisions have been shown without adjustment.

Minus (-) sign denotes decrease.

\* Total increase less natural increase.

† Figures for Melbourne, West Central, and East Central Statistical Divisions. Separate figures not available.

‡ See note to Melbourne Statistical Division.

§ Subject to revision.

## Population of the Melbourne Statistical Division and Remainder of the State

The figures in the following table have been re-calculated on the basis of the boundary of the Melbourne Statistical Division as determined at the Census, 1966. The table shows that as early as the 1921 Census the population of the Melbourne Statistical Division exceeded that of the rest of the State.

## VICTORIA—POPULATION OF VICTORIA, MELBOURNE STATISTICAL DIVISION, AND REMAINDER OF THE STATE

		Population							
Census Year		****	Melbourne Divis		Remainder of State				
		Victoria	Number	Percentage of Victoria	Number	Percentage of Victoria			
1901		1,201,070	535,008	44.54	666,062	55.46			
1911		1,315,551	643,027	48.88	672,524	51 · 12			
1921		1,531,280	863,692	56.40	667,588	43.60			
1933		1,820,261	1,094,269	60 · 12	725,992	39.88			
1947		2,054,701	1,341,382	65 · 28	713,319	34.72			
1954		2,452,341	1,589,185	64 · 80	863,156	35 · 20			
1961		2,930,113	1,984,582	67.73	945,531	32.27			
1966		3,219,526	2,230,580	69 · 28	988,946	30.72			

<sup>\*</sup> Area as defined for Census, 30 June 1966.

## Ages of the Population

Numerical and percentage changes in the ages of the population in age groups for each intercensal period from 1947 to 1966 are given in the following table:

VICTORIA—AGES\* OF THE POPULATION: PERCENTAGE INTERCENSAL INCREASES, 1947 TO 1966

Age Group			Population	at Census		Pero	entage Incr	ease
(Years)		1947	1954	1961	1966	1947-1954	1954~1961	1961–1966
0-4		197,239	258,335	307,532	320,581	30.98	19 · 04	4 · 24
5-9		154,111	238,857	288,770	320,587	54 · 99	20.90	11.02
10–14		135,393	180,807	277,854	298,725	33.54	53 · 67	7 · 51
15-19		151,994	153,721	219,365	289,716	1 · 14	42.70	32.07
20–24		165,883	160,930	195,076	237,896	- 2.99	21 · 22	21.95
25–29		159,483	194,470	186,724	209,731	21 · 94	- 3.98	12.32
30–34		160,325	195,595	209,542	194,382	22.00	7 · 13	- 7.24
35–39		151,734	173,694	217,856	216,297	14 · 47	25 · 43	- 0.72
10-44		139,302	172,584	187,624	217,853	23.89	8 · 71	16.11
15-49		133,002	152,358	181,826	186,125	14.55	19 · 34	2.36
50–54		122,875	137,512	158,846	176,845	11.91	15.51	11 · 33
55-59	••	112,040	114,856	131,730	150,817	2.51	14 · 69	14 · 49
60–64		89,379	108,442	115,027	122,989	21 · 33	6.07	6.92
5-69	••	68,608	83,158	95,755	100,326	21 · 21	15 · 15	4 · 77
70–74	••	49,523	58,227	73,610	78,660	17.58	26-42	6.86
75–79		35,129	36,970	45,364	54,474	5 · 24	22 · 70	20.08
80–84	••	19,569	20,454	24,232	28,078	4.52	18 · 47	15.87
35–89		7,397	8,733	10,080	11,546	18 · 06	15 · 42	14 · 54
90–94		1,505	2,346	2,809	3,269	55 · 88	19 · 74	16.38
95–99		1 <b>9</b> 9	276	451	582	38-69	63 · 41	29 · 05
100 and over		11	16	40	47	45 · 45	150-00	17 · 50
Total		2,054,701	2,452,341	2,930,113	3,219,526	19·35	19 · 48	9.88
Under 21		670,448	861.456	1,133,379	1,280,838	28.49	31.57	13.01
21-64	••	1,202,312	1,380,705	1,544,393	1,661,706	14 · 84	11.86	7.60
65 and over		181,941	210,180	252,341	276,982	15.52	20.06	9.76

Recorded ages, adjusted by distribution of unspecified ages.
 Minus sign (-) denotes decrease.

The age distribution of the population has shown considerable change over the last 33 years. Most notable is the growth of the under 21 years group.

The following table shows the proportion of population in each age group at Censuses from 1933 to 1966:

VICTORIA—PROPORTIONS OF POPULATION IN AGE GROUPS\* (Per Cent )

					Census		_
Age Last	Birthday (Ye	ears)	1933	1947	1954	1961	1966
0- 4			7.94	9.60	10.53	10.50	9.96
5- 9			9.01	7.50	9.74	9.85	9.96
10-14			8.99	6.59	7.37	9.48	9.28
15–19			8.85	7 · 40	6 · 27	7 · 49	9.00
20–24			8 · 53	8.07	6.56	6.66	7 · 39
25-29			8.01	7.76	7.93	6.37	6.51
30-34			7 · 58	7.80	7.98	7.15	6.04
35-39			7.29	7.39	7.08	7 · 43	6.72
40–44			7.05	6.78	7.04	6.40	6.77
45–49			6.08	6.47	6.21	6 · 20	5.78
50-54			5.08	5.98	5.61	5 · 42	5.49
55- <b>5</b> 9			4 · 15	5 · 45	4.68	4.50	4.68
60–64			3.88	4.35	4 · 42	3.93	3.82
65-69			3.29	3 · 34	3.39	3 · 27	3 · 12
70–74			2.35	2.41	2.37	2.51	2.44
<b>75</b> –79			1 · 23	1 · 71	1.51	1 · 55	1 · 69
80-84			0.46	0.95	0.83	0.83	0.87
85–89			0 · 18	0.36	0.36	0.34	0.36
90 and ov	/er		0.05	0.09	0.11	0.12	0.12
	All Ages		100.00	100.00	100.00	100.00	100.00
Under 21			36.57	32.63	35 · 13	38.68	39 · 78
21–64			55 · 87	58 · 57	56.30	52.71	51 · 61
65 and ov	/er		7.56	8 · 80	8.57	8.61	8 · 60

<sup>\*</sup> Recorded ages adjusted by distribution of unspecified ages.

The ratio of males to females in age groups, at each Census from 1933 to 1966, is given in the following table:

VICTORIA—MASCULINITY\* OF POPULATION IN AGE

# **GROUPS**†

Age Last	Birthday (	Years)	1933	1947	1954	1961	1966
0- 4			104 · 11	104 · 59	104 · 78	105 · 02	105 · 11
5- 9			104 · 32	104 · 07	104 · 76	105 · 43	105.02
1 <b>0</b> –14			103 · 59	103 · 13	104.00	104 · 70	105 · 30
15-19			101 · 66	101.93	105 · 11	105 · 38	104 · 31
20-24			100 · 97	98.04	108 · 47	106.81	102 · 55
25-29			103 · 75	97 · 47	108.93	108 · 48	105 · 65
30-34			101 · 93	97.11	105.66	110.07	107.07
35-39			92 · 44	100 · 75	102.26	105 · 67	108 · 37
40-44			94 · 34	105 · 25	105 · 37	102.83	104 · 26
45-49			96.03	99.81	107.60	103 · 42	102 · 15
50-54			95 · 49	92.13	102.83	104 · 90	100 · 88
55-59			92 · 26	93.81	92.01	102.96	102 · 16
60-64			88 · 53	89.07	85.99	88 · 45	96.54
65-69			92.07	84 · 45	83 · 43	77 · 79	80.03
70–74			90.60	77 • 44	75 · 41	73 · 81	68 · 62
75–79			87 - 39	75.56	68.96	66.56	63 · 31
80-84			72.66	$72 \cdot 51$	62 · 29	58 · 24	54.66
85-89			62.61	64 · 41	59.77	51 · 28	46.45
90-94			57 · 20	56.93	50 · 10	47 · 76	39.88
95-99			39 · 13	50.76	35.29	37.50	33.79
100 and o			33.33	10.00	33.33	24.24	17.50
All	Ages		98 · 50	97.41	100 · 81	101 · 28	100 · 52

<sup>\*</sup> Number of males per 100 females.

#### Census 1966

The following table shows the age distribution of the population of Victoria by sex in five-year age groups at the Censuses of 1961 and 1966:

#### VICTORIA—AGE DISTRIBUTION OF THE POPULATION

Age Last Birthday		C	ensus, 1961		C	ensus, 1966		Increase in Persons
(Years)		Males	Females	Persons	Males	Females	Persons	1961 to 1966
0- 4 5- 9	::	157,534 148,199	149,998 140,571	307,532 288,770	164,283 164,216	156,298 156,371	320,581 320,587	13,049 31.817
10-14	::	142,119	135,735	277,854	153,220	145,505	298,725	20,871
15–19 20–24	• •	112,556 100,750	106,809 94,326	219,365 195,076	147,914 120,447	141,802 117,449	289,716 237,896	70,351 42,820
25-29		97,160	89,564	186,724	107,745	101,986	209,731	23,007
30–34 35–39	• •	109,792 111,929	99,750 105,927	209,542 217,856	100,508 112,493	93,874 103,804	194,382 216,297	-15,160 -1,559
40-44		95,120	92,504	187,624	111,196	106,657	217,853	30,229
45-49 50-54		92,443 81,322	89,383 77,524	181,826 158,846	94,051 88,808	92,074 88.037	186,125 176,845	4,299 17,999
55-59		66,826	64,904	131,730	76,214	74,603	150,817	19,087
60–64 65–69	::	53,988 41,897	61,039 53,858	115,027 95,755	60,411 44,600	62,578 55,726	122,989 100.326	7,962 4,571
70–74		31,258	42,352	73,610	32,010	46,650	78,660	5,050
75–79 80–84	::	18,127 8,919	27,237 15,313	45,364 24,232	21,117 9,923	33,357 18,155	54,474 28,078	9,110 3,846
85-89		3,417	6,663	10,080	3,662	7,884	11,546	1,466
90–94 95–99	::	908 123	1,901 328	2,809 451	932 147	2,337 435	3,269 582	460 131
100 and over		8	32	40	7	40	47	7
Total		1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	289,413
Under 21		581,042	552,337	1,133,379	655,694	625,144	1,280,838	147,459
21-64 65 and over		788,696 104,657	755,697 147,684	1,544,393 252,341	845,812 112,398	815,894 164,584	1,661,706 276,982	117,313 24,641
Total	1	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	289,413

Note.-Minus sign (-) denotes decrease.

<sup>†</sup> Recorded ages adjusted by distribution of unspecified ages.

The Censuses of 1961 and 1966 show the nationality of the population as follows:

VICTORIA—NATIONALITY OF THE POPULATION

		Census 19	61		Census 1966	
Nationality	Males	Females	Persons	Males	Females	Persons
British*—						
Born in Australia Born outside	1,161,006	1,199,417	2,360,423	1,249,368	1,289,560	2,538,928
Australia	198,484	165,744	364,228	255,273	219,718	474,991
Total British	1,359,490	1,365,161	2,724,651	1,504,641	1,509,278	3,013,919
Foreign-				•		
Austrian	3.000	2,069	5,069	1,941	1,438	3,379
Dutch	15,091	12,540	27,631	8,655	7,394	16,049
German	13,448	10,456	23,904	8,529	6,903	15,432
Greek	14,705	13,449	28,154	26,104	27,337	53,441
Hungarian	3,120	2,317	5,437	1,230	949	2,179
Italian	37,507	30,821	68,328	37,499	34,030	71,529
Polish	4,538	3,629	8,167	2,838	2,414	5,252
Russian†	1,448	1,215	2,663	1,102	922	2,024
Spanish	490	300	790	1,536	1,269	2,805
U.S. American	1,427	976	2,403	1,790	1,265	3,055
Yugoslav	6,570	3,823	10,393	8,029	5,678	13,707
Other (Including		,	'			
Stateless)	13,561	8,962	22,523	10,010	6,745	16,755
Total Foreign	114,905	90,557	205,462	109,263	96,344	205,607
Grand Total	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526

<sup>\*</sup> All persons of individual citizenship status who by virtue of the Nationality and Citizenship Act 1948 are deemed to be British subjects. For purposes of this table Irish nationality is included with British.

The following table shows the birthplace of the population at the Censuses of 1961 and 1966:

VICTORIA—BIRTHPLACE OF THE POPULATION

			ensus 1961		Census 1966			
Birthplace		Males	Females	Persons	Males	Females	Persons	
Australia New Zealand Europe—	::	1,161,006 5,624	1,199,417 5,852	2,360,423 11,476	1,249,368 5,738	1,289,560 5,945	2,538,928 11,683	
United Kingdom Republic of Ireland Germany Greece Italy Malta Netherlands Poland Yugoslavia	and	108,693 20,723 17,246 52,110 10,216 20,201 13,807 10,867	97,676 18,568 14,517 38,965 7,628 16,083 9,988 6,351	206,369 39,291 31,763 91,075 17,844 36,284 23,795 17,218	124,415 18,982 32,884 61,091 14,804 19,092 13,986 14,574	114,991 18,288 31,391 50,128 11,648 15,554 10,711 10,060	239,406 37,270 64,275 111,219 26,452 34,646 24,697 24,634	
Other Total Europe Other Birthplaces	•••	32,037 285,900 21,865	23,950 233,726 16,723	55,987 519,626 38.588	31,082 330,910 27,888	24,496 287,267 22,850	55,578 618,177 50,738	
Grand Total		1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	

<sup>†</sup> Includes Ukrainian.

The next table shows the period of residence in Australia, at Censuses of 1961 and 1966, of persons who were born outside Australia:

VICTORIA—PERIOD OF RESIDENCE IN AUSTRALIA OF PERSONS WHO WERE BORN OUTSIDE AUSTRALIA

Number of Completed		Census 1961		Census 1966				
Years of Residence	Males	Females	Persons	Males	Females	Persons		
Under 1 1 2 3 4	24,855 16,376 16,279 13,428 15,079	17,313 13,499 15,451 15,442 15,672	42,168 29,875 31,730 28,870 30,751	24,474 20,061 19,153 15,352 11,349	21,213 17,973 17,784 14,184 12,884	45,687 38,034 36,937 29,536 24,233		
Under 5	86,017	77,377	163,394	90,389	84,038	174,427		
5 and under 12 12 and over Not Stated	} 221,386 5,986	173,906 5,018	395,292 {	104,277 161,959 7,911	96,881 128,470 6,673	201,158 290,429 14,584		
Born outside Australia	313,389	256,301	569,690	364,536	316,062	680,598		
Born in Australia	1,161,006	1,199,417	2,360,423	1,249,368	1,289,560	2,538,928		
Total	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526		

The following table shows the population of Victoria classified according to conjugal condition at the Censuses of 1961 and 1966:

#### VICTORIA—CONJUGAL CONDITION OF POPULATION

Carinas I	Conjugal Condition			Census 196	l	Census 1966			
Conjugar		<b>'</b>	Males	Females	Persons	Males	Females	Persons	
Never Married—									
Under Fisteen	Years o	f Age	447,852	426,304	874,156	481,719	458,174	939,893	
Fifteen Years of	Age and	over	303,290	222,756	526,046	344,297	260,300	604,597	
Total—Never	Married		751,142	649,060	1,400,202	826,016	718,474	1,544,490	
Married			664,992	660,473	1,325,465	725,320	722,267	1,447,587	
Married but Separated	Perman	ntly	18,302	21,927	40,229	19,938	24,134	44,072	
Widowed			31,497	113,940	145,437	32,875	128,311	161,186	
Divorced			8,462	10,318	18.780	9,755	12,436	22,191	
Total			1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	

The following table shows the religion of the population at the Censuses of 1961 and 1966:

#### VICTORIA-RELIGION OF THE POPULATION

		Census 1961			Census 196	6
Religion	Males	Females	Persons	Males	Females	Persons
CHRISTIAN—						
Baptist	. 18,225	20,402	38,627	19,469	21,950	41,419
Brethren	. 1,558	1,799	3.357	1.605	1,741	3,346
Catholic, Roman* .	124 526	116,287	250,823	134,108	119,839	253,947
Catholic*	254 226	257,676	511,912	314,704	320,844	635,548
Churchen of Christ	. 17,883	20,056	37,939	18,560	20,703	39,263
Church of England .	442,000	450.136	893,159	455,772	467,306	923,078
Congregational	E E E 2	6,552	12,104	5,394	6.426	11.820
Greek Orthodox .	20 750	25,064	54,823	52,279	48,108	100,387
Luthann	10 267	17,101	35,368	19,052	18,585	37,637
Mathadist	134,040	141,165	275,205	135,296	144,004	279,300
Deceleutarian	170 466	187,880	367,346	188,067	199,041	387,108
Destant Hadeford	20,249	19,592	39,940	22,046	22,410	44,456
Columbian Arms	6 222	7,274	13,597	6.954	7.796	14,750
Courantle Dans Advantage	2.560	3,161	5,721	3,220	3,929	7,149
Other	11 050	13.032	24,890	16,554	17,339	33,893
Other	. 11,838	13,032	24,890	10,334	17,339	33,673
Total Christian .	. 1,277,634	1,287,177	2,564,811	1,393,080	1,420,021	2,813,101
Non-Christian-					i	[
Hebrew	. 14,993	14,939	29,932	15,456	15,602	31.058
041	. 1,962	911	2,873	2,699	1,491	4,190
Total Non-Christian .	. 16,955	15,850	32,805	18,155	17,093	35,248
Indefinite	. 3,637	3.014	6,651	5.078	4,400	9,478
No Religion	7.091	3,715	10,796	17,569	10,396	27,965
No Reply	160 000	145,962	315,050	180,022	153,712	333,734
Grand Total .	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526

<sup>\*</sup> So described on individual census schedules.

In the following table the male and female populations of Victoria are classified according to the industry in which they were usually engaged at the Censuses of 1961 and 1966:

#### VICTORIA—INDUSTRY OF THE POPULATION

	(	Census 1961			Census 1966	
Industry Group	Males	Females	Persons	Males	Females	Persons
Primary Production	99,839	9,961	109,800	92,791	19,179	111,970
Mining and Quarrying	4,677	199	4,876	4.799	400	5,199
Manufacturing	280,482	99,218	379,700	311,680	126,810	438,490
Electricity, Gas, Water and	200, 102	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,		,	
Sanitary Services (Produc-						
tion, Supply, and Mainten-						
0 = 00)	30,471	2,027	32,498	31,416	2,383	33,799
Building and Construction	99.521	2,103	101.624	104,783	4.093	108,876
Transport and Storage and	99,521	2,103	101,024	104,703	4,055	100,070
Communication	84.000	10,405	94,405	86,104	13,077	99,181
	25,483	16,345	41.828	30,219	20,520	50,739
Finance and Property	126,506	63,840	190,346	135,139	81,352	216,491
	120,300	03,640	190,340	133,139	01,332	210,491
Public Authority (n.e.i.) and Defence Services	25.702	9,300	45.093	41,966	11,254	53.220
	35,793	9,300	43,093	41,900	11,234	33,220
Community and Business Ser-	£1 £01	(4.344	115 745	65.087	88,322	153,409
vices (Incl. Professional)*	51,501	64,244	115,745	65,067	00,322	133,409
Amusements, Hotels and Other						}
Accommodation, Cafés,	21.000	26.076	60.050	24 444	46.077	90.531
Personal Service, etc	31,882	36,976	68,858	34,444	46,077	80,521
Other Industries and Industry						
Inadequately Described or					12.254	25.152
Not Stated	16,982	8,308	25,290	11,799	13,354	25,153
Total in Work Force	887,137	322,926	1,210,063	950,227	426,821	1,377,048
Persons Not in Work Force	587,258	1,132,792	1,720,050	663,677	1,178,801	1,842,478
Grand Total	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3.219.526

<sup>\*</sup> Includes police, fire brigades, hospitals, medical and dental services, education, and business services such as consultant engineering and surveying, accountancy and auditing, industrial and trade associations, advertising, etc.

The preceding table showed the industries in which persons were engaged at the time of the Census. Population has also been classified according to the actual occupation carried on by each person, and in the following table the numbers in broad groups of these occupations are shown:

# VICTORIA—OCCUPATIONS OF THE POPULATION IN MAJOR GROUPS

O a surface Gas as	(	Census 196	1	Census 1966			
Occupation Group	Males	Females	Persons	Males	Females	Persons	
Professional, Technical, and Related Workers Administrative, Executive and	61,545	42,448	103,993	76,622	54,301	130,923	
Managerial Workers	76,928 68,933 54,252	13,111 90,009 37,170	90,039 158,942 91,422	79,074 80,828 57,441	10,584 122,898 48,045	89,658 203,726 105,486	
Farmers, Fishermen, Hunters, Timber Getters, and Related Workers Miners, Quarrymen, and Related	105,019	9,777	114,796	98,112	18,728	116,840	
Workers in Transport and Communication Operations	2,716 63,312	7,530	2,718 70,842	2,376 66,693	9,352	2,378 76,045	
Crafts men, Production Process Workers and Labourers (Not Elsewhere Classified)	396,558	71,236	467,794	428,287	93,502	521,789	
Service, Sport and Recreation Workers Members of Armed Forces, Enlisted Personnel Occupation Inadequately Described	36,164 11,666	44,220 714	80,384 12,380	38,505 14,530	57,103 725	95,608 15,255	
or Not Stated	10,044	6,709	16,753	7,759	11,581	19,340	
Total Persons in the Work Force Persons Not in the Work Force	887,137 587,258	322,926 1,132,792	1,210,063 1,720,050	950,227 663,677	426,821 1,178,801	1,377,048 1,842,478	
Grand Total	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	

The following table shows the occupational status of the population at the Censuses of 1961 and 1966:

# VICTORIA—OCCUPATIONAL STATUS OF THE POPULATION

Occupational Status	(	Census 1961		Census 1966			
	Males	Females	Persons	Males	Females	Persons	
In Work Force— At Work—							
Employer	60,814	12,289	73,103	67,236	16,747	83,983	
Self-employed Employee	101,446 682,977	19,421 275,281	120,867 958,258	92,302 777,217	20,008 374,625	112,310 1,151,842	
Helper (Not on Wage or	002,977	2/3,281	936,238	///,21/	374,023	1,131,842	
Salary)	3,897	2,026	5,923	3,333	8,191	11,524	
Total	849,134	309,017	1,158,151	940,088	419,571	1,359,659	
Not at Work *	38,003	13,909	51,912	10,139	7,250	17,389	
Total in Work Force	887,137	322,926	1,210,063	950,227	426,821	1,377,048	

<sup>\*</sup>For footnote see page 116.

#### VICTORIA—OCCUPATIONAL STATUS OF THE POPULATION—continued

Occupational Status	•	Census 1961		Census 1966			
Occupational Status	Males	Females	Persons	Males	Females	Persons	
NOT IN WORK FORCE— Child Not Attending School	162,038	154,334	316,372	167,858	159,767	327,625	
Full-time Student or Child Attending School Independent Means, Includ- ing "Retired (So	323,937	296,592	620,529	376,213	345,855	722,068	
Described) '	18,041	19,638 540,418	37,679 540,418	14,602	17,544 508.249	32,146 508,249	
Pensioner or Annuitant	66,589	104,160	170,749	72,213	117.975	190.188	
Inmate of Institution	10,161	10,692	20,853	10,402	11,867	22,269	
Other	6,492	6,958	13,450	22,389	17,544	39,933	
Total Not in Work							
Force	587,258	1,132,792	1,720,050	663,677	1,178,801	1,842,478	
Grand Total	1,474,395	1,455,718	2,930,113	1,613,904	1,605,622	3,219,526	

<sup>\*</sup> At the Census, 1966, this category was restricted to persons actively looking for work, i.e., (1) registered with Commonwealth Employment Service, or (2) approaching prospective employers or (3) placing or answering advertisements or (4) writing letters of application or (5) awaiting the result of recent applications. In addition to the above, the Census 1961 also included those who stated that they were usually engaged in work, but were not actively seeking a job at the time of the Census.

The following table shows the educational attainment of the population, by sex, as recorded at the 1966 Census:

#### VICTORIA—POPULATION BY EDUCATIONAL ATTAINMENT, CENSUS 1966

I					
	Census 1966	Proportion of Population			
Males	Females	Persons	Males	Females	Persons
			%	%	%
					1.05
40,149	29,031	69,180	2.49	1.81	2.15
147,237	129,937	277,174			8 · 61
208,282	208,183	416,465	12.91	12.97	12.94
394,502	381,174	775,676	24 · 44	23 · 74	24 · 09
.,	, ,				
588 593	643 663	1.232.256	36.47	40 · 09	38 · 27
					10.74
					2.15
33,320	33,740	07,214		2 23	
1,613,904	1,605,622	3,219,526	100.00	100.00	100.00
	25,385 40,149 147,237 208,282 394,502 588,593 176,230 33,526	Males         Females           25,385         8,467           40,149         29,031           147,237         129,937           208,183         381,174           588,593         643,663           176,230         169,419           33,526         35,748	Males         Females         Persons           25,385         8,467         33,852           40,149         29,031         69,180           147,237         129,937         277,174           208,183         341,645         394,502           381,174         775,676           588,593         643,663         1,232,256           176,230         169,419         345,649           33,526         35,748         69,274	Males         Females         Persons         Males           25,385         8,467         33,852         1.57           40,149         29,031         69,180         2.49           147,237         129,937         277,174         9.12           208,183         416,465         12.91           394,502         381,174         775,676         24.44           588,593         643,663         1,232,256         36.47           176,230         169,419         345,649         10.92           33,526         35,748         69,274         2.08	Males         Females         Persons         Males         Females           25,385         8,467         33,852         1.57         0.53           40,149         29,031         69,180         2.49         1.81           147,237         129,937         277,174         9.12         8.09           208,183         346,465         12.91         12.91         32.74           588,593         643,663         1,232,256         36.47         40.09           376,230         169,419         345,649         10.92         10.55           33,526         35,748         69,274         2.08         2.23

<sup>\*</sup> Passed no examination at Intermediate level or above.

#### Delimitation of Urban Boundaries

The concepts applied to the 1966 Census in delimiting urban boundaries were adopted by the Statisticians in conference in August 1965 and follow closely a set of recommendations made by Dr. G. J. R. Linge of the Australian National University after a study of methods used in other countries.

For the purpose of presenting population and dwelling statistics obtained at the Census of 30 June 1966, the new concepts have been used for the delimitation of the boundaries of the Melbourne Metropolitan Area and certain other urban centres.

Around each capital city and each town with a population of 75,000 or more *two* boundaries have been drawn.

<sup>†</sup> Or passed final primary examinations.

The Outer boundary, which is fixed, circumscribes the area in close economic and social contact with the main city or town. These areas are designated Statistical Divisions or Statistical Districts. Thus, in Victoria there is the Melbourne Statistical Division and the Geelong Statistical District.

The *Inner* boundary indicates the area within which, at the time of the Census, there was a density of at least 500 persons per square mile. This density is determined for each Census Collector's District (the smallest geographical area available). From census to census, as urbanisation proceeds, this inner boundary will move outwards to encompass peripheral development. Some specified areas of lower density (e.g., industrial areas) are classified as urban on other grounds.

The principal urban centre within the Melbourne Statistical Division has been designated the Melbourne Metropolitan Area. Outside the Melbourne Metropolitan Area population clusters of 1,000 or more persons, having a minimum density of 500 persons per square mile, have been designated Urban Centres. Because of practical difficulties the new criteria have at present been uniformly applied only to urban centres within the Melbourne Statistical Division, to the Geelong Statistical District, to urban centres in Victoria with a population of 30,000 or more, and to the Moe–Yallourn urban centre. It is proposed to extend the application of the new criteria to smaller centres in future Censuses.

The results of the 1966 Census showed Victoria's population had increased 56·7 per cent since 1947, to reach 3,219,526, which is 28 per cent of the Australian population.

Victoria's density of 37 persons per square mile is considerably higher than the Australian average of 3.9 persons per square mile. However, the population is unevenly distributed throughout the State, as is shown by the table below:

VICTORIA—PERCENTAGE OF AREA IN STATISTICAL DIVISIONS AND POPULATION IN STATISTICAL DIVISIONS, CENSUS 30 JUNE 1966

Statistical Division	n	Per Cent Area of State	Males	Females	Persons	Per Cent Population of State
Melbourne		2.80	1,108,020	1,122,560	2,230,580	69 · 28
West Central		2.71	74,813	72,871	147,684	4 · 59
North Central		5.28	33,303	30,821	64,124	1.99
Western		16.28	102,091	101,259	203,350	6.32
Wimmera		13.89	30,342	29,647	59,989	1 · 86
Mallee		16.35	33,447	31,520	64,967	2.02
Northern		11.58	84,553	82,727	167,280	5 · 20
North Eastern		13.90	45,252	41,459	86,711	2.69
Gippsland		15.24	80,935	74,621	155,556	4.83
East Central		1.97	18,629	17,668	36,297	1.13
Migratory			2,519	469	2,988	0.09
Total	l	100.00	1,613,904	1,605,622	3,219,526	100.00

The concentration of population in the urban areas of the State is shown in the following table:

# VICTORIA—PERCENTAGE OF POPULATION AND MASCULINITY IN METROPOLITAN, URBAN, AND RURAL AREAS \*

		Per		Masculinity†		
Area	*	Census 1961		Census 1966	i	
	_	Persons	Males	Females	Persons	Census 1966
Urban : Metropolitan Other		 63·42 19·80	64·81 19·82	66·28 20·12	65·54 19·97	98·28 99·00
Rural		 16.62	15.22	13.56	14 · 39	112.76
Migratory		 0.16	0.16	0.03	0.09	535.96
Total		 100.0	100.0	100.0	100.0	100.52

<sup>\*</sup> Note.—Metropolitan, urban, and rural in this table are determined on the basis of the "Linge Concepts" explained under the heading of Delimitation of Urban Boundaries on page 116.

† Number of males per 100 females.

The proportion of the population of the State in rural areas has again declined between the Censuses of 1961 and 1966.

The following table shows the population and the number of dwellings in each of the municipalities of Victoria, by Statistical Division, at the 1961 and 1966 Censuses, together with the area of the municipality at 30 June 1966. Figures for 1961 have been adjusted in all cases to relate to 1966 areas.

For the purpose of the Census, a "dwelling" is any habitation occupied by a household group living together as a domestic unit, with common eating arrangements, whether comprising the whole or any part of a building. The term has, therefore, a very wide reference and includes, in addition to houses and flats, anything from a single-roomed shack to a multi-roomed hotel or institution. In the following tables, the figures for dwellings represent all dwellings, whether private or other, and whether occupied or unoccupied.

It should be noted that figures in this and the following Census tables are field count figures and are subject to change when final figures are available. The totals of the figures shown for each Statistical Division add to Statistical Division figures at the field count stage. Later population figures for Statistical Divisions had become available in time for printing in earlier tables showing figures for Statistical Divisions on pages 107, 108 and 117.

# VICTORIA—POPULATION, DWELLINGS, AND AREA BY MUNICIPALITY

	Popu	lation	Dwel	lings*	Area
Municipality	Census 1961	Census 1966 (Field Count)	Census 1961	Census 1966 (Field Count)	at 30.6.1966 (acres)
MEL	BOURNE S	TATISTIC	AL DIVISI	ON	J
Altona Shire‡	15,811	24,984	3,821	6,250	9,930
Berwick Shire (Part)†	13,398	19,868	3,066	4,935	69,722
Box Hill City	50,412	54,504	13,847	15,307	5,309
Brighton City	41,302	40,594	12,788	13,407	3,380
Broadmeadows City	66,306	87,981	15,481	20,665	17,490
Brunswick City	53,093	52,030	14,848	15,357	2,625
Bulla Shire	4,824	5,711	934	1,161	104,319
Camberwell City	99,353	99,867	30,289	32,057	8,682
Caulfield City	74,859	76,058	23,998	26,576	5,431
Chelsea City Coburg City	22,355 70,771	24,757	6,730	7,674	3,020
Coburg City	25,413	68,578 22,447	18,793 6,990	19,256 6,326	4,616 1,180
Cranbourne Shire (Part)†	7,379	9,299	2,050	3,079	98,362
Croydon Shire	15,694	21,757	4,460	6,089	8,320
Dandenong City	24,909	31,659	6,433	8,419	8,960
Diamond Valley Shire‡	15,631	22,993	3,498	5,862	21,080
Doncaster and Temple-	,	,	2,122	0,002	21,000
stowe Shire	19,061	38,061	5,453	10,749	22,090
Eltham Shire	16,575	20,213	4,933	5,850	74,241
Essendon City	58,987	58,210	17,178	17,932	4,073
Fitzroy City	29,399	27,213	7,973	7,453	904
Flinders Shire	10,512	12,464	8,731	11,387	80,000
Footscray City	60,734	58,666	16,617	16,783	4,441
Frankston Shire	26,722	42,042	8,222	12,780	17,460
Hastings Shire	6,883	7,274	2,367	2,852	71,680
Hawthorn City	36,707	36,717	12,500	13,765	2,411
Healesville Shire (Part) † ‡ Heidelberg City ‡	4,386 59,795	4,888	1,282	1,554	69,583
72 -: 11 Civ	29,519	63,810 43,363	14,702 7,653	16,835 11,146	8,000 24,265
Kellor City Kew City	33,341	32,801	9,441	9,872	3,596
Knox Shire‡	21,281	36,491	5,782	10,117	27,200
Lillydale Shire	18,284	24,467	5,959	7,775	98,242
Malvern City	47,870	49,975	15,376	17,237	3,935
Melbourne City	76,810	75,709	19,711	21,150	7,765
Melton Shire	1,804	2,542	505	727	111,298
Moorabbin City	95,669	103,716	25,825	28,837	12,655
Mordialloc City	26,526	28,058	7,555	8,539	3,013
Mornington Shire	7,819	10,214	3,375	4,205	22,400
Northcote City!	55,750	56,179	17,166	17,098	4,229
Nunawading City	53,246	74,554	14,359	20,109	10,275
Oakleigh City Port Melbourne City	48,017 12,370	52,743 12,596	12,736 3,399	14,074 3,607	7,486
Dealers City	52,554	54,629	19,259	21,369	2,628 2,361
Preston City	84,146	89,706	21,124	23,291	9,155
Richmond City	33,863	32,521	9,662	9,912	1,513
Ringwood City	24,427	29,131	6,661	7,949	5,625
St. Kilda City	52,205	58,179	19,668	24,142	2,118
Sandringham City	37,001	36,644	10,910	11,227	3,700
Sherbrooke Shire‡	16,306	17,651	6,535	6,662	47,683
South Melbourne City	32,528	30,174	9,878	9,910	2,203
Springvale City‡	28,542	39,412	7,443	10,530	24,112
Sunshine City	62,321	69,081	14,470	16,797	19,775
Waverley City‡	44,971	69,832	11,698	18,343	14,473
Werribee Shire	13,689	18,369	2,947	4,070	165,120
Whittlesea Shire	11,490	16,713	3,096	4,373	147,838
Williamstown City‡	30,962	30,416	8,677	8,909	. 3,582
Total Division	1,984,582	2,228,511	568,854	662,337	1,515,554

	Popu	lation	Dwel	lings*	Area
Municipality	Census 1961	Census 1966 (Field Count)	Census 1961	Census 1966 (Field Count)	at 30.6.1966 (acres)
WEST	CENTRAL	STATISTI	CAL DIVIS	SION	
Bacchus Marsh Shire	4,411	4,690	1,180	1,324	139,904
Ballan Shire	2,440	2,349	907	930	227,200
Bannockburn Shire	2,200	2,211	685	693	174,080
Barrabool Shire	2,344	2,903	1,517	1,954	146,560
Bellarine Shire	10,127	14,529	3,587	5,446	81,920
Bungaree Shire	2,049	2,206	561	597	56,320
Buninyong Shire Corio Shire	4,313 29,450	4,808 36,226	1,236 7,009	1,347 8,790	192,000 172,800
Coolena City	18,019	18,138	5,336	5,571	3,322
Geelong West City	17,681	17,446	5,345	5,543	1,299
Gisborne Shire‡	2,159	2,319	815	915	68,736
Kilmore Shire (Part)	773	718	229	230	63,360
Newtown and Chilwell					
City	11,788	11,700	3,435	3,558	1,480
Queenscliffe Borough	2,659	2,782	1,281	1,532	2,099
Romsey Shire	2,636	2,516	879	886	152,960
South Barwon Shire	16,794	22,049	5,207	7 036	40,856
Total Division	129,843	147,590	39,209	46,352	1,524,896
NORTH	CENTRA	L STATIST	' ICAL DIVI	SION¶	
	4,591	4,485	1,569	1,679	470,400
Alexandra Shire‡	4.391				
Broadford Shire†	2,076				
Broadford Shire‡ Castlemaine City8	2,076	1.978	589	632	142,400
Castlemaine City§	2,076 7,216	1,978 7,082	589 2,108		
C- (1 ' C') 0	2,076	1,978 7,082 3,540	589 2,108 1,100	632 2,228 1,119	142,400 5,760 136,320
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡	2,076 7,216 3,587 4,645	1,978 7,082 3,540 4,396	589 2,108 1,100 1,881	632 2,228 1,119 1,819	142,400 5,760 136,320 150,573
Castlemaine City§ Creswick Shire Daylesfordand Glenlyon Shire‡ Kilmore Shire (Part)‡	2,076 7,216 3,587 4,645 1,955	1,978 7,082 3,540 4,396 2,021	589 2,108 1,100 1,881 448	632 2,228 1,119 1,819 488	142,400 5,760 136,320 150,573 62,400
Castlemaine City§ Creswick Shire	2,076 7,216 3,587 4,645 1,955 5,979	1,978 7,082 3,540 4,396 2,021 5,967	1,881 448 2,022	1,819 488 2,041	142,400 5,760 136,320 150,573 62,400 179,200
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008	1,978 7,082 3,540 4,396 2,021 5,967 1,953	1,881 448 2,022 715	1,819 488 2,041 730	142,400 5,760 136,320 150,573 62,400 179,200 138,240
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694	1,881 448 2,022 715 2,245	1,819 488 2,041 730 2,366	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McLor Shire Motorle Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889	589 2,108 1,100 1,881 448 2,022 715 2,245 624	1,819 488 2,041 730 2,366 583	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694	1,881 448 2,022 715 2,245	1,819 488 2,041 730 2,366	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McLor Shire Motorle Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163	589 2,108 1,100 1,881 448 2,022 715 2,245 624	1,819 488 2,041 730 2,366 583	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889	1,881 448 2,022 715 2,245 624 743	1,819 488 2,041 730 2,366 583 752 709 681	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456	1,881 448 2,022 715 2,245 624 743 682 665 141	1,819 488 2,041 730 2,366 583 752 709 681 129	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120
Castlemaine City§ Creswick Shire Daylesfordand Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285	2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144
Castlemaine City§ Creswick Shire Daylesfordand Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire  Total Division	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WES	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052	589 2,108 1,100 1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 234,656 131,840 157,440 338,144
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire (Part)‡ Kilmore Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WE: Ararat City	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697  63,085	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL 8,237	589 2,108 1,100 1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144 2,967,213
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WES	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788	709 681 1,29 2,567 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144 2,967,213
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WES  Ararat City Ararat Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697  63,085  STERN ST. 7,934 4,600	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL 8,237 4,641	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788 DIVISION 1,999 1,333 11,850 2,346	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 234,656 131,840 157,440 338,144 2,967,213
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire (Part)‡ Kilmore Shire Maldon Shire Maldon Shire Metcalfe Shire Newham and Woodend Shire Newham and Woodend Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WE: Ararat City Ararat Shire Ballaarat City Ballarat Shire Belfast Shire	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697  63,085  STERN ST. 7,934 4,600 41,037 10,102 1,917	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL 8,237 4,641 41,650 12,254 1,855	1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788 DIVISION 1,999 1,333 11,850 2,346 492	2,120 1,393 12,142 2,120 1,393 12,141 2,886 477	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144 2,967,213
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WE  Ararat City Ararat Shire Ballaarat City Ballaarat Shire Belfast Shire Camperdown Town	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,578 1,376 2,697  63,085  STERN ST. 7,934 4,600 41,037 10,102 1,917 3,446	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL 8,237 4,641 41,650 12,254 1,855 3,537	589 2,108 1,100 1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788 DIVISION 1,999 1,333 11,850 2,346 492 1,010	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 338,144 2,967,213 4,710 903,629 8,550 117,760 128,000 3,591
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire† Tullaroop Shire Yea Shire Total Division  WES  Ararat City Ararat Shire Ballaarat City Ballarat Shire Belfast Shire Camperdown Town Colac City  Cale Kilmon Colac City  Cale City  Cal	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,376 2,697  63,085  STERN ST. 7,934 4,600 41,037 10,102 1,917 3,446 9,252	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL  8,237 4,641 41,650 12,254 1,855 3,537 9,497	589 2,108 1,100 1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788 DIVISION 1,999 1,333 11,850 2,346 492 1,010 2,545	709 681 1,29 2,567 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144 2,967,213 4,710 903,629 8,550 117,760 128,000 3,591 2,688
Castlemaine City§ Creswick Shire Daylesford and Glenlyon Shire‡ Kilmore Shire (Part)‡ Kilmore Shire (Part)‡ Kyneton Shire Maldon Shire Maldon Shire Maryborough City McIvor Shire Metcalfe Shire Newham and Woodend Shire Newstead Shire Pyalong Shire Seymour Shire Talbot and Clunes Shire‡ Tullaroop Shire Yea Shire Total Division  WES Ararat City Ararat Shire Ballaarat City Ballarat Shire Belfast Shire Camperdown Town	2,076 7,216 3,587 4,645 1,955 5,979 2,008 7,235 2,140 2,316 2,102 1,874 456 9,254 1,578 1,578 1,376 2,697  63,085  STERN ST. 7,934 4,600 41,037 10,102 1,917 3,446	1,978 7,082 3,540 4,396 2,021 5,967 1,953 7,694 1,889 2,163 1,995 1,772 456 11,248 1,517 1,277 2,619 64,052  ATISTICAL 8,237 4,641 41,650 12,254 1,855 3,537	589 2,108 1,100 1,881 448 2,022 715 2,245 624 743 682 665 141 2,285 579 433 959 19,788 DIVISION 1,999 1,333 11,850 2,346 492 1,010	7632 2,228 1,119 1,819 488 2,041 730 2,366 583 752 709 681 129 2,567 534 424 948 20,429	142,400 5,760 136,320 150,573 62,400 179,200 138,240 5,760 357,120 145,920 60,800 101,120 149,120 234,656 131,840 157,440 338,144 2,967,213 4,710 903,629 8,550 117,760 128,000 3,591

	Popu	lation	<u> </u>	lings*						
Municipality		Cancus 1966		Census 1966	Area at 30.6.1966					
	Census 1961	Census 1966 (Field Count)	Census 1961	(Field Count)	(acres)					
WESTE	WESTERN STATISTICAL DIVISION—continued									
Glenelg Shire	5,887	5,838	1,734	1,738	885,120					
Grenville Shire	1,833	1,692	605	581	208,640					
Hamilton City	9,495	10,052	2,641	2,786	5,351					
Hampden Shire	9,176	8,766	2,545	2,598	647,040					
Heytesbury Shire‡ Koroit Borough	7,234	8,181	1,846	2,147 376	367,360 5,696					
T -!-L Ch!	1,466 1,460	1,416 1,403	386	393	242,560					
Leigh Shire Lexton Shire	1,443	1,371	398	373	202,880					
Minhamite Shire	2,907	2,824	762	773	337,280					
Mortlake Shire	4,627	4,404	1,201	1,216	528,000					
Mount Rouse Shire	3,056	3,044	858	906	350,720					
Otway Shire‡	4,036	3,902	1,317	1,487	477,632					
Port Fairy Borough	2,426	2,577	813	851	5,683					
Portland Town	6,014	6,674	1,857	2,060	5,978					
Portland Shire	6,982	6,859	2,091	2,206	912,000					
Ripon Shire	3,581	3,512	1,099	1,104	378,880 1,747					
Sebastopol Borough	4,663	4,966	1,186	1,256 1,198	488,576					
Wannon Shire Warrnambool City	4,154 15,702	4,060 17,497	1,175 4,198	4,884	7.091					
Warrnambool City	7,610	7,492	1,951	2,041	392,320					
Winchelsea Shire!	4,584	4,246	1,743	1,754	317,248					
Not Incorporated (Lady	1,501	1,240	1,,,,,	1,75	,					
Julia Percy Island and										
Tower Hill Lake										
Reserve)					2,112					
Total Division	198,022	203,316	55,479	58,727	9,155,226					
WI	MMERA ST	CATISTICA	, DIVISIO	 N						
Amamilaa China	2,133	2,141	584	592	491,520					
A - range Claims	2,153	2,134	729	717	277,760					
Dimboola Shire	6,038	5,892	1,781	1,748	1,215,360					
Donald Shire	2,921	2,948	849	854	357,760					
Dunmunkle Shire	4,086	3,945	1,181	1,163	382,080					
Horsham City	9,240	10,557	2,646	3,027	5,939					
Kaniva Shire	2,408	2,370	693	713	762,240					
Kara Kara Shire‡	1,421	1,360	441	413	566,560					
Kowree Shire	5,426	5,358	1,492	1,534	1,331,200					
Lowan Shire St. Arnaud Town	3,872	3,822	1,212 922	1,220 954	663,040 6,279					
C: 11 m	3,150 5,506	3,003 5,904	1,691	1,843	5,952					
Stawell Town Stawell Shire!	2,193	2,355	784	793	646,240					
Warracknabeal Shire	4,717	4,712	1,455	1,484	454,400					
Wimmera Shire	3,535	3,481	961	915	645,760					
Total Division	58,799	59,982	17,421	17,970	7,812,090					
М	IALLEE STA	ATISTICAI	DIVISION	·	-					
Dirabin Chira	1,899	1,921	498	508	362,880					
Karkarooc Shire	4,168	4,245	1,162	1,196	919,040					
Mildura City	12,279	12,931	3,458	3,768	5,408					
Mildura Shire	16,340	16,306	4,548	5,024	2,605,440					
Swan Hill City§	6,186	7,376	1,674	2,017	3,373					
Swan Hill Shire	12,785	12,941	3,292	3,502	1,619,200					
Walpeup Shire	4,548	4,429	1,191	1,243	2,667,520					
Wycheproof Shire	4,747	4,775	1,243	1,279	1,016,960					
Total Division	62,952	64,924	17,066	18,537	9,199,821					

		Popu	lation	Dwel	lings*	Area
Municipality		Census 1961	Census 1966 (Field Count)	Census 1961	Census 1966 (Field Count)	at 30.6.1966 (acres)
1	NOR	THERN S	ratistica	L DIVISIO	ON	
Bendigo City		30,195	30,792	9,110	9,531	8,032
Bet Bet Shire		2,078	1,975	694	685	229,120
Charlton Shire		2,492	2,492	683	698	290,560
Cobram Shire		4,798	5,246	1,212	1,375	108,800
Cohuna Shire		4,435	4,664	1,150	1,268	122,880
Deakin Shire		5,296	5,701	1,404	1,551	237,440
Eaglehawk Borough		4,926	5,230	1,511	1,601	3,584
East Loddon Shire		1,703	1,722	465	492	295,040
Echuca City§‡		6,443	7,046	1,773	2,025	5,018
Gordon Shire		3,227	3,318	915	937	499,840
Goulburn Shire		1,900	1,837	643	651	254,720
Huntly Shire		2,295	2,333	696	700	216,960
Kerang Borough‡		ĺ	4,165		1,182	5,650
Kerang Shire‡		9,095	5,261	2,483	1,467	818,030
Korong Shire		3,816	3,662	1,211	1,206	589,440
Kyabram Borough		3,936	4,623	1,125	1,308	5,152
Marong Shire		6,100	6,483	1,754	1,846	368,000
Nathalia Shire		3,208	3,218	887	931	305,920
Numurkah Shire		6,111	6,242	1,532	1,676	178,560
Rochester Shire‡		7,253	7,418	1,978	2,173	479,360
Rodney Shire		10,635	11,854	2,758	3,192	254,080
Shepparton City‡		13,880	17,504	3,790	4,919	6,600
Shepparton Shire‡		5,813	6,182	1,546	1,572	228,516
Strathfieldsaye Shire		6,031	6,704	1,544	1,759	152,960
Tungamah Shire		2,446	3,223	667	876	282,240
Waranga Shire		4,528	4,502	1,304	1,314	408,320
Yarrawonga Shire	• •	3,724	3,807	1,087	1,184	155,520
Total Division		156,364	167,204	43,922	48,119	6,510,342

# NORTH EASTERN STATISTICAL DIVISION ¶

Beechworth Shire‡ Benalla City  ‡\$ Benalla Shire‡ Bright Shire Chiltern Shire‡ Euroa Shire‡ Mansfield Shire Myrtleford Shire Omeo Shire Rutherglen Shire Towong Shire Upper Murray Shire Violet Town Shire Wangaratta City Wangaratta Shire Wodonga Shire   Yackandandah Shire	 4,845 8,234 3,718 4,331 1,652 4,914 4,423 3,770 2,145 5,229 2,655 4,207 2,938 1,360 13,784 2,140 12,968 3,093	4,804 8,213 3,732 4,502 1,521 4,587 4,274 4,368 2,026 5,356 2,552 4,073 3,335 1,236 15,167 1,952 11,867 3,062	1,085 2,096 1,028 1,532 498 1,419 1,461 979 664 1,408 847 1,234 820 435 3,579 601 2,532	1,122 2,357 1,150 1,658 494 1,474 1,735 1,144 645 1,498 829 1,243 968 438 4,169 588 2,810	190,656 4,335 573,777 733,440 122,944 348,800 965,120 176,000 1,428,480 691,072 131,200 1,025,280 607,360 231,040 5,478 226,560 85,760 274,560
Total Division	 86,406	86,627	23,087	25,223	7,821,862

	Popu	lation	Dwel	lings*	Area at 30.6.1966
Municipality	Census 1961	Census 1966 (Field Count)	Census 1961	Census 1966 (Field Count)	at 30.6.1966 (acres)
GIPI	SLAND ST	ΓΑΤΙ <b>S</b> ΤΙCA	L DIVISIO	) N	1
Alberton Shire	5,926	5,846	1,801	1,860	461,440
Avon Shire‡	3,295	3,237	813	839	625,920
Bairnsdale Shire‡	11,198	11,559	3,168	3,549	569,600
Buln Buln Shire	8,427	8,668	2,396	2,543	311,040
Maffra Shire	8,758	8,511	2,356	2,911	1,031,040
Mirboo Shire	2,052	2,111	556	585	62,720
Moe City§	15,463	16,544	3,727	4,238	5,286
Morwell Shire	18,359	20,773	4,511	5,257	165,760
Narracan Shire	9,343 6,179	9,045 6,414	2,545	2,621	570,880
Orbost Shire	4.566	4,899	1,818 1,436	2,054 1,750	2,368,000 562,560
C-1- O'4	7,899	8,648	2,135	2,313	5 363
South Gippsland Shire	5,247	5,411	1,506	1,722	5,363 353,920
Tambo Shire	5,431	5,441	1,889	1,963	867,840
Traralgon City§	12,300	14,080	3,067	3,661	4,930
Traralgon Shire	1,229	1,265	330	340	115,390
Warragul Shire	9,585	9,925	2,601	2,800	87,040
Woorayl Shire	8,784	8,922	2,637	3,044	307,840
Yallourn Works Area	5,010	4,245	1,192	1,099	8,653
Not Incorporated (Gipps- land Lakes, Bass Strait					22 006
Islands)					82,886
Totalias)					
Total Division	149,051	155,544	40,484	45,149	8,568,108
Total Division	ENTRAL	155,544 STATISTIC	AL DIVIS	]	8,568,108
Total Division	ENTRAL		AL DIVIS	ION ¶	
Total Division  EAST C Bass Shire	3,851 8,301	STATISTIC   3,834   8,883	AL DIVIS 1,314 2,993	ION ¶ 1,523 2,953	129,920 179,238
Total Division  EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part)	3,851 8,301 3,529	STATISTIC 3,834 8,883 3,790	AL DIVIS 1,314 2,993 1,381	ION ¶ 1,523 2,953 1,130	129,920 179,238 85,318
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part);	3,851 8,301 3,529 1,555	STATISTIC 3,834 8,883 3,790 1,545	AL DIVIS 1,314 2,993 1,381 686	ION ¶ 1,523 2,953 1,130 569	129,920 179,238 85,318 153,137
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) † Healesville Shire (Part) † Korumburra Shire	EENTRAL 3,851 8,301 3,529 1,555 7,813	3,834 8,883 3,790 1,545 7,349	AL DIVIS 1,314 2,993 1,381 686 2,142	ION ¶ 1,523 2,953 1,130 569 2,179	129,920 179,238 85,318 153,137 151,680
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) † Healesville Shire (Part) † Korumburra Shire	ZENTRAL 3,851 8,301 3,529 1,555 7,813 1,241	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413	AL DIVIS 1,314 2,993 1,381 686 2,142 794	ION ¶ 1,523 2,953 1,130 569 2,179 1,502	129,920 179,238 85,318 153,137 151,680 24,960
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) ‡ Korumburra Shire Phillip Island Shire Upper Yarra Shire	3,851 8,301 3,529 1,555 7,813 1,241 5,692	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413 5,458	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916	ION ¶ 1,523 2,953 1,130 569 2,179 1,502 2,140	129,920 179,238 85,318 153,137 151,680 24,960 391,680
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough	ZENTRAL 3,851 8,301 3,529 1,555 7,813 1,241	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413	AL DIVIS 1,314 2,993 1,381 686 2,142 794	ION ¶ 1,523 2,953 1,130 569 2,179 1,502	129,920 179,238 85,318 153,137 151,680 24,960
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part)‡ Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French	CENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335	ION ¶ 1,523 2,953 1,130 569 2,179 1,502 2,140 1,429	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) † Healesville Shire (Part) † Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island)	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) † Healesville Shire (Part) † Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island)	CENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335	ION ¶ 1,523 2,953 1,130 569 2,179 1,502 2,140 1,429	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) † Healesville Shire (Part) † Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400	STATISTIC 3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) ‡ Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division Statistical Divisions—	CENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33  13,458	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Hould Shire Hollip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne	CENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33  13,458	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) + Healesville Shire (Part) + Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division Statistical Divisions— Melbourne West Central	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33  13,458	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) + Healesville Shire (Part) + Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division Statistical Divisions— Melbourne West Central North Central	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33  13,458	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Healesville Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne West Central North Central Western	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33  13,458  662,337 46,352 20,429 588,727	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 2,967,213 9,155,226
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Healesville Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island)  Total Division  Statistical Divisions— Melbourne West Central North Central North Central Western Wimmera	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33  13,458	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) House Shire (Part) House Shire Hollip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne West Central North Central Vestern Wimmera	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022 58,799 62,952 156,364	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316 59,982 64,924 167,204	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479 17,421 17,066 43,922	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429 33 13,458  662,337 46,352 20,429 58,727 17,970 18,537 48,119	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 2,967,213 9,155,226 7,812,090 9,199,821 6,510,342
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) + Healesville Shire (Part) + Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne West Central North Central Wimmera Mallee	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022 58,799 62,952 156,364 86,406	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316 59,982 64,924 167,204 86,627	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479 17,421 17,066 43,922 23,087	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33  13,458  662,337 46,352 20,429 58,727 17,970 18,537 48,119 25,223	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 2,967,213 9,155,226 7,812,090 9,199,821 6,510,342 7,821,862
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Horizon Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island)  Total Division  Statistical Divisions— Melbourne West Central North Central North Central Western Wimmera Mallee Northern North Eastern Gippsland	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022 58,799 62,952 156,364 86,406 149,051	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316 59,982 64,924 167,204 86,627 155,544	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479 17,421 17,066 43,922 23,087 40,484	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33  13,458  662,337 46,352 20,429 58,727 17,970 18,537 48,119 25,223 45,149	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 7,812,090 9,199,821 6,510,342 7,821,862 8,568,108
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Korumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne West Central North Central North Central Western Wimmera Mallee Northern North Eastern Gippsland East Central Fast Central	2ENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022 58,799 62,952 156,364 86,406 149,051 36,400	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316 59,982 64,924 167,204 86,627 155,544 36,504	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479 17,421 17,066 43,922 23,087	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33  13,458  662,337 46,352 20,429 58,727 17,970 18,537 48,119 25,223	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 2,967,213 9,155,226 7,812,090 9,199,821 6,510,342 7,821,862
EAST C Bass Shire Berwick Shire (Part) Cranbourne Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Healesville Shire (Part) Horumburra Shire Phillip Island Shire Upper Yarra Shire Wonthaggi Borough Not Incorporated (French Island) Total Division  Statistical Divisions— Melbourne West Central North Central North Central Western Wimmera Mallee Northern North Eastern Gippsland	EENTRAL 3,851 8,301 3,529 1,555 7,813 1,241 5,692 4,190 228 36,400 1,984,582 129,843 63,085 198,022 58,799 62,952 156,364 86,406 149,051	STATISTIC  3,834 8,883 3,790 1,545 7,349 1,413 5,458 4,022 210 36,504  SUMMARY  2,228,511 147,590 64,052 203,316 59,982 64,924 167,204 86,627 155,544	AL DIVIS 1,314 2,993 1,381 686 2,142 794 1,916 1,335 47 12,608  568,854 39,209 19,788 55,479 17,421 17,066 43,922 23,087 40,484	ION ¶  1,523 2,953 1,130 569 2,179 1,502 2,140 1,429  33  13,458  662,337 46,352 20,429 58,727 17,970 18,537 48,119 25,223 45,149	129,920 179,238 85,318 153,137 151,680 24,960 391,680 13,088 41,600 1,170,621 1,515,554 1,524,896 7,812,090 9,199,821 6,510,342 7,821,862 8,568,108

\* Dwellings include private and other dwellings, whether occupied or unoccupied.
† The following portions of the Shires of Berwick, Cranbourne, and Healesville are included in the Melbourne Statistical Division:

Berwick: Berwick, Doveton, and parts of Pakenham and Beaconsfield Ridings. Cranbourne: Cranbourne Riding and part of Tooradin Riding. Healesville: Town Riding, West Riding and part of Central Riding.

‡ During the period 1 July 1961, to 30 June 1966, the boundaries of the municipalities listed below were re-defined with change of area. The effective date of the transfer of the area transferred and the acreage involved are shown in each case.

Bacchus Marsh Shire to Gisborne Shire—I October 1961, 4,736 acres.

Kara Kara Shire to Stawell Shire—I October 1961, 480 acres.

Shepparton Shire to Shepparton City—I October 1961, 1,884 acres.

Broadford Shire to Kilmore Shire—23 May 1962, 2,240 acres.

Broadford Shire to Kilmore Shire—23 May 1962, 2,240 acres.

Altona Shire to Williamstown City—30 May 1962, 205 acres.

Heidelberg City to Northcote City—I October 1962, 1,410 acres.

Alexandra Shire to Euroa Shire—I October 1963, 17,920 acres.

Healesville Shire to Alexandra Shire—I October 1963, 26,240 acres.

Heytesbury Shire to Otway Shire—I October 1963, 26,240 acres.

Heytesbury Shire to Otway Shire—I October 1963, 27,712 acres.

Fern Tree Gully Shire to Knox Shire—16 November 1963, 27,200 acres. (See later note.)

Benalla Borough to Benalla Shire—I February 1964, 64 acres.

Heidelberg City to Diamond Valley Shire—30 September 1964, 21,080 acres.

Heidelberg City to Diamond Valley Shire—30 September 1964, 21,080 acres.

Heidelberg City to Diamond Valley Shire—30 September 1964, 21,080 acres.

The Shire of Talbot and Borough of Clunes were united under the name of Shire of Talbot and Clunes—31 May 1965.

Waverley City to Springvale City—1 November 1965, 112 acres.

Kerang Shire to Kerang Borough—1 April 1966, 5,650 acres.

Shire of Glenlyon united with Borough of Daylesford as Shire of Daylesford and Glenlyon, 31 May 1966.

Rochester Shire to Echuca City—1 June 1966, 640 acres.

§ The following Towns and Boroughs were declared cities: Moe (6 March 1963), Traralgon (2 April 1964), Echuca (1 March 1965), Swan Hill (12 March 1965), Benalla (26 May 1965), and Castlemaine (4 December 1965).

- ¶ Following the adjustment of the boundaries of the Shires of Healesville, Alexandra, and Euroa, the boundaries of the corresponding Statistical Divisions (East Central, North Central, and North Eastern) have been adjusted to avoid having the Shires of Alexandra and Euroa partly in one Division and partly in another. As the populations involved in these transfers were extremely small, it is considered that the adjustment of Statistical Division boundaries does not materially affect comparisons with previous statistics relating to these Divisions.
- || The populations of the City of Benalla and the Shire of Wodonga include residents at migrant centres.

#### Urban Centres

The concepts applied in delimiting urban boundaries have been referred to on page 116. Urban Centres outside the Melbourne Metropolitan Area account for 20 per cent of the State's population. Geelong is the largest of these with a population of 104,974, followed by Ballarat (56,304), and Bendigo (42,191). Rapid development of brown coal deposits and the consequent electricity generation and towns gas production, and other industrial development, have occurred in the Latrobe Valley, where urban centres—Moe-Yallourn (23,205), Morwell (16,578), and Traralgon (14,080)—had a combined population of 53,863 in 1966.

Urban centres with 10,000 to 20,000 population include Shepparton (17,523), Warrnambool (17,497), Wangaratta (15,167), Mildura (12,931), Horsham (10,557), and Hamilton (10,052). In the 7,000 to 10,000 population groups are Ararat, Bairnsdale, Benalla, Castlemaine, Colac, Dromana–Sorrento, Echuca, Maryborough, Mornington–Balcombe, Sale, Swan Hill, Werribee, and Wodonga.

It should be remembered in reading the tables relating to urban centres which follow that where the populations given relate to the limits of urban development at each census date, as determined by application of the concepts for delimiting urban boundaries, the areas are not necessarily precisely the same. The geographical limits of urban development may undergo change from one census date to another.

The following table shows population, occupied and unoccupied dwellings for areas of the State as at 30 June 1966:

#### VICTORIA—SUMMARY OF POPULATION

			1966 Census (Field Count)		
Area	1961 Census Population		Dwellings		
		Population	Occupied	Total	
Melbourne Metropolitan Area Other Urban: Geelong	1,858,534	2,108,499	594,195	617,036	
Bellarine Shire (Part) Corio Shire (Part) Geelong City Geelong West City Newtown and Chilwell City South Barwon Shire (Part)	24,542 17,427 17,681 11,788	6,583 33,301 18,138 17,446 11,700 17,806	1,666 7,804 5,318 5,306 3,396 4,730	1,743 7,946 5,571 5,543 3,558 4,909	
Total Urban Geelong	87,922	104,974	28,220	29,270	
Ballarat— Ballaarat City (Part)	4,663	41,037 10,249 52 4,966 56,304	11,428 2,266 14 1,206	11,964 2,340 14 1,256	
Bendigo— Bendigo City (Part) Eaglehawk Borough (Part) Morong Shire (Part) Strathfieldsaye Shire (Part)  Total Urban Bendigo	4,426 2,527 2,859	30,146 5,033 2,983 4,029 42,191	8,912 1,444 768 994	9,380 1,541 793 1,032	
Moe-Yallourn—  Moe City  Morwell Shire (Part) .  Narracan Shire (Part) .  Yallourn Works Area .	E 010	16,544 537 1,879 4,245	4,107 153 446 1,021	4,238 171 472 1,099	
Total Urban Moe-Yallourn .	. 22,993	23,205	5,727	5,980	

# VICTORIA—SUMMARY OF POPULATION—continued

					1966 Census (Field Count)	
Area			1961 Census Population		Dwellings	
			Population	Occupied	Total	
Other Urban—contin	ued					
Urban Centres wii 10,000—19,999 9,000— 9,999 8,000— 8,999 7,000— 7,999 6,000— 6,999 5,000— 5,999 4,000— 4,999 3,000— 3,999 2,000— 2,999 1,000— 1,999 Less than 1000	th—	(8) (2) (5) (6) (2) (2) (3) (11) (21) (44) (9)	101,241 17,520 36,564 40,208 16,571¶ 10,610 12,627 35,068 50,442 49,836 5,307	114,385 19,396 41,969* 44,332† 13,517 11,393 13,460 37,062‡ 52,585 61,008 6,525§	30,063 6,158 10,727 12,390 3,737 3,217 3,800 9,991 14,764 16,929 2,082	31,332 12,348 11,186 13,665 3,985 3,373 4,161 11,621 16,428 19,116 4,691
Total other Urban			579,936	642,306	174,837	195,476
Rural Migratory		::	487,034 4,609	463,449 3,578	122,228	143,789
Total Victoria		(118)	2,930,113	3,217,832	891,260	956,301

<sup>\*</sup> Includes that part of Urban Albury-Wodonga in Victoria (Population 8,640), Total population of Albury-Wodonga—1961, 28,796; 1966, 32,019.

Note: Figures in brackets indicate the number of urban centres in the size groups in 1966.

It should be noted that the boundary of an urban centre is not necessarily identical with the boundary of a municipality of the same name. Figures of Census populations in local government areas of the State appear on pages 119–23.

Figures of population and total dwellings in urban centres are given in the following table. Again, where necessary, 1961 Census populations have been adjusted to conform with boundaries in force in 1966.

# VICTORIA—POPULATIONS OF URBAN CENTRES, CENSUSES 1961 AND 1966, AND NUMBER OF DWELLINGS, CENSUS 1966

	1961	1966 ( (Field	Census Count)		1961		Census Count)
Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings	Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings
Melbourne Met politan Area				Melbourne Metro- politan Area- continued			
Altona	 15,758	24,984	6,250	Broadmeadows*	64,992	86,826	20,384
Berwick*	 6,526	13,122	2,796	Brunswick	53,093	52,030	15,357
Box Hill	 50,412	54,504	15,307	Camberwell	99,353	99,867	32,057
Brighton	 41,302	40,594 For	13,407 footnotes	Caulfield	74,859	76,058	26,576

<sup>†</sup> Includes that part of Urban Echuca-Moama in Victoria (Population 7,046). Total population of Echuca-Moama—1961, 7253; 1966, 8,014.

<sup>‡</sup> Includes that part of Urban Yarrawonga-Mulwala in Victoria (Population 3,164). Total population of Yarrawonga-Mulwala—1961, 3,770; 1966 3,991.

<sup>§</sup> Includes that part of Urban Barham-Koondrook in Victoria (Population 604). Total population of Barham-Koondrook—1961, 1,736; 1966, 1,740.

<sup>¶</sup> Includes Urban Laverton in 1961. This forms part of the Melbourne Metropoliton Area in 1966.

Victoria—Populations of Urban Centres, Censuses 1961 and 1966, and Number of Dwellings, Census 1966—continued

<u> </u>	1961	1966 C		LINGS, CENSUS I	1961	1966 (Field	Census Count)
Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings.	Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings
Melbourne Metro- politan Area-				Melbourne Metro- politan Area—			
continued Chelsea	22,355	24,757	7,674	continued South Melbourne	32,528	30,174	9,910
Coburg	70,771	68,578	19,256	Springvale*	25,630	37,645	10,067
Collingwood	25,413	22,447	6,326	Sunshine*	61,960	68,905	16,758
Cranbourne*	†	143	40	Waverley*	43,269	68,884	18,020
Croydon*	14,803	21,345	5,990	Whittlesea*	6,646	11,499	2,923
Dandenong*	23,379	31,015	8,248	Williamstown	30,962	30,416	8,909
Diamond Valley*	11,693	20,995	5,313	Tetal Malhauma			
Doncaster and Templestowe*	13,940	33,376	9,344	Total Melbourne Metropolitan Area	1,858,534	2,108,499	617,036
Eltham*	10,545	15,218	4,186				
Essendon	58,987	58,210	17,932	Other Urban Centre	s—		
Fitzroy	29,399	27,213	7,453	Albury-Wodonga	7.200	0.640	1 2240
Footscray	60,734	58,666	16,783	(Part);	7,398	8,640	2,348
Frankston*	23,692	38,694	11,854	Alexandra	1,945	2,013	616
Hawthorn	36,707	36,717	13,765	Anglesea	522	724	904
Heidelberg	59,795	63,810	16,835	Apollo Bay	948	956	345
Keilor*	26,798	40,396	10,337	Ararat	7,934	8,237	2,120
Kew	33,341	32,801	9,872	Avoca	[l	1,016	335
Knox*	15,697	32,371	8,941	Bacchus Marsh	3,336	3,723	1,043
Laverton	+	6,132	1,202	Bairnsdale	7,427	7,785	2,244
Lillydale*	5,329	14,059	4,188	Ballarat	53,581	56,304	15,574
Malvern	47,870	49,975	17,237	Barham-Koon- drook (Part)§	600	604	175
Melbourne	76,810	75,709	21,150	Beaufort	1,240	1,263	404
Moorabbin	94,242	103,716	28,837	Beechworth	3,508	3,555	706
Mordialloc	26,526	28,058	8,539	Benalla	8,234	8,213	2,357
Mornington*	546	1,703	787	Bendigo	39,446	42,191	12,746
Northcote	55,750	56,179	17,098	Berwick	1,262	1,721	511
Nunawading	53,133	74,554	20,109	Birchip	1,065	1,147	307
Oakleigh	47,300	52,743	14,074	Bright	705	747	395
Port Melbourne	12,370	12,596	3,607	Broadford	1,678	1,605	476
Prahran	52,554	54,629	21,369	Camperdown	3,446	3,537	1,063
Preston	84,146	89,706	23,291	Casterton	2,442	2,493	724
Richmond	33,863	32,521	9,912	Castlemaine	7,216	7,082	2,228
Ringwood	24,136	29,131	7,949	Charlton	1,587	1,597	446
St. Kilda	52,205	58,179	24,142	Cobden	II.	1,233	342
Sandringham	37,001	36,644	11,227	Cobram	2,498	2,883	782
Sherbrooke*	9,414	10,005	3,448	Cohuna	1,843	2,072	574
		For	footnotes	see page 129.			

VICTORIA—POPULATIONS OF URBAN CENTRES, CENSUSES 1961 AND 1966, AND NUMBER OF DWELLINGS, CENSUS 1966—continued

	1961	1966 (Field	Census Count)		1961	1966 ( (Field	Census Count)
Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings	Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings
Other Urban Centres— continued				Other Urban Centres continued			
Colac	9,252	9,497	2,736	Maryborough	7,235	7,694	2,366
Coleraine	1,503	1,518	464	Merbein	1,737	1,686	494
Corryong	1,129	1,664	425	Mildura	12,279	12,931	3,768
Cowes	607	771	696	36 37.41			
Creswick	1,670	1,658	489	Moe-Yallourn	22,993	23,205	5,980
Crib Point	2,078	1,829	429	Mooroopna	2,505	2,561	687
Daylesford	2,776	2,661	1,063	Mornington- Balcombe	5,701	7,349	2 005
Dímboola	1,923	1,887	592				2,805
Donald	1,517	1,626	495	Mortlake	1,297	1,250	369
Dromana-Sorrento	8,268	9,899	9,612	Morwell	14,542	16,578	4,114
Drouin	2,511	2,629	788	Mount Beauty	1,509	1,566	496
Echuca-Moama	6,443	7.046	2.025	Murtoa	1,135	1,107	343
(Part)¶		7,046	_,	Myrtleford	2,163	2,544	673
Euroa	3,020	2,789	882	Nathalia	1,276	1,362	394
Geelong	87,922	104,974	29,270	Nhill	2,233	2,252	756
Hamilton	9,495	10,052	2,786	Numurkah	2,687	2,767	807
Hastings	l II	1,136	396	Ocean Grove-	2.505	2.55	4.700
Healesville	2,368	2,680	863	Barwon Heads	2,585	3,151	1,790
Heathcote	1,287	1,181	350	Orbost	2,613	2,800	737
Heyfield	1,917	1,892	525	Ouyen	1,628	1,644	424
Heywood	11	1,017	277	Pakenham East	1,324	1,680	485
Hopetoun	1	1,024	291	Paynesville	l II	611	313
Horsham	9,240	10,557	3,027	Portarlington	1,003	1,224	539
Inverloch	845	850	702	Port Fairy	2,426	2,577	851
Kerang	3,838	4,165	1,182	Portland	6,014	6,674	2,060
Kilmore	1,010	1,100	294	Queenscliffe	2,659	2,782	1,532
Koo-Wee-Rup		1,011	317	Red Cliffs	2,440	2,438	728
Koroit	1,466	1,416	376	Robinvale	1,243	1,404	357
Korumburra	3,237	2,992	882	Rochester	1,965	2,117	614
Kyabram	3,936	4,623	1,308	Rushworth	1,077	1,093	340
			'	Rutherglen	1,222	1,284	413
	3,366	3,447	1,114	Sale	7,899	8,648	2,313
Lakes Entrance	1,602	1,831	672	Sea Lake		1,025	286
Laverton	4,152		939		5,104	5,489	
Leongatha	3,059	3,243			,	,	1,530
3.6 m	1,080	964	739	Shepparton	13,899	17,523	4,923
Maffra	3,404	3,565	1,443	St. Arnaud	3,150	3,003	954
Maldon	1,071	1,065	432	Stawell	5,506	5,904	1,843
Mansfield	1,944	2,021	572	St. Leonards	łi	298	422

For footnotes see page 129.

VICTORIA—POPULATIONS OF URBAN CENTRES, CENSUSES 1961 AND 1966, AND NUMBER OF DWELLINGS, CENSUS 1966—continued

	1961	1966 C (Field 6			1961		Census Count)
Urban Centre	Census Popula- tion	Popula- tion	Total No. of Dwel- lings	Urban Centre Censu Popu tior		Popula- tion	Total No. of Dwel- lings
Other Urban Centres— continued				Other Urban Centres— continued			
Sunbury	 3,131	3,525	603	Warrnambool	15,702	17,497	4,884
Swan Hill	 6,186	7,376	2,017	Werribee	5,099	8,231	2,028
Tatura	 2,166	2,496	709	Wonthaggi	4,853	4,672	1,671
Terang	 2,137	1,989	609	Woodend	1,224	1,221	391
Torquay	 1,243	1,477	1,064	Wycheproof	l II	1,005	277
Trafalgar	 1,774	1,729	518	Yarra Junction	1,259	1,123	400
Traralgon	 12,300	14,080	3,661	Yarram	2,001	2,018	588
Wangaratta	 13,784	15,167	4,169	Yarrawonga			
Warburton	 1,630	1,545	586	Mulwaia (Part)**	3,022	3,164	948
Warracknabeal	 3,061	3,149	1,018	Yea	1,113	1,085	345
Warragul	 6,405	6,843	1,925	Total Oils III have			
Warrandyte		1,072	341	Total Other Urban Centres	579,936	642,306	195,476

<sup>\*</sup> Includes only that part of the local government area which is within the Melbourne Metropolitan Area.

- † Non-Metropolitan in 1961.
  - ‡ That part of Albury-Wodonga in Victoria.
- § That part of Barham-Koondrook in Victoria.
- Non-urban in 1961.
- That part of Echuca-Moama in Victoria.
- \*\* That part of Yarrawonga-Mulwala in Victoria.
- \*\*\* Part of Melbourne Metropolitan Area in 1966.

#### **Population Estimates**

The following table gives the estimated population of each Australian State and Territory at 31 December 1966.

The estimated population in each State or Territory is now derived by a new method and represents the population ascertained at the census plus recorded natural increase and recorded net gain from overseas migration for that State or Territory; gains and corresponding losses that result from movements between States and Territories are also taken into account insofar as they are recorded as transfers of State of residence under child endowment procedures or Commonwealth electoral procedures supplemented by results of any special count or sample survey. Holiday, business or other similar short-term movements between States and Territories are omitted. As records of migration by State or Territory are not complete the estimated State and Territory populations so derived are approximate and are subject to revision when the actual population of each State is ascertained at the next census.

# AUSTRALIA—ESTIMATED POPULATION OF STATES AND TERRITORIES AT 31 DECEMBER 1966

State or Territory	Area in Square Miles	Estimated Population at 31 December 1966	Persons to the Square Mile	Proportion of Population in Each State or Territory
New South Wales	 309,433	4,266,492	13.79	36.61
Victoria	 87,884	3,247,478	36.95	27.88
Queensland	 667,000	1,674,796	2.51	14.37
South Australia	 380,070	1,100,322	2.90	9.44
Western Australia	 975,920	850,100	0.87	7.30
Tasmania	 26,383	373,684	14.16	3 · 21
Northern Territory	 520,280	38.506	0.07	0.33
Australian Capital Territory*	 939	99,962	106.46	0.86
Australia	 2,967,909	11,651,340	3.93	100.00

<sup>\*</sup> Including Jervis Bay.

The following table shows the estimated population of Victoria from 1836 to 1966:

### VICTORIA-ESTIMATED POPULATION

		Year			Estimated	Population, 31	December
		Icar			Males	Females	Persons
1836 (25	5th May)				142	35	177
1840	••				7,254	3,037	10,291
1850					45,495	30,667	76,162
1860	••				330,302	207,932	538,234
1870					397,230	326,695	723,925
1880					450,558	408,047	858,605
1890					595,519	538,209	1,133,728
1900					601,773	594,440	1,196,213
1910					646,482	654,926	1,301,408
920		• •			753,803	774,106	1,527,909
930	•••				892,422	900,183	1,792,60
940					947,037	967,881	1,914,918
1950				]	1,114,497	1,122,685	2,237,182
956				(	1,319,445	1,298,667	2,618,112
957	•••		•••		1,348,351	1,332,204	2,680,555
958			•••		1,379,857	1,365,308	2,745,165
959			••		1,413,523	1,397,906	2,811,429
960	••		•••		1,453,815	1,434,475	2,888,290
961	••	••	•••		1,485,122	1,469,704	2,954,826
962					1,511,023	1,499,107	3,010,130
963	••		• •		1,540,184	1,529,509	3,069,693
964			• • • • • • • • • • • • • • • • • • • •		1,573,232	1,562,896	3,136,128
965	• •	• • • • • • • • • • • • • • • • • • • •	•••	::	1,601,171	1,592,490	3,193,661
966	::	• • • • • • • • • • • • • • • • • • • •		::	1,627,685	1,619,793	3,247,478

Note.—Figures for the years 1961 to 1966 have been estimated on the new basis outlined above and are subject to further revision when final results of the 1966 Census are available.

#### **Immigration**

#### General

Since the end of the Second World War, a programme of planned, large-scale immigration has been one of Australia's major objectives. The reasons include:

- (1) Economic factors. The desire to develop Australia's resources in order to strengthen and diversify the economy, increase living standards, and maintain full employment.
- (2) Strategic factors. The Second World War brought realisation of the need to populate and develop Australia as rapidly as possible.
- (3) Social and humanitarian factors. The desire to help many refugees and others in Europe, who were unable or unwilling to return to former homelands, and who wished to emigrate overseas.
- (4) Demographic factors. The low birthrate during the depression years meant that the numbers entering the workforce would not be sufficient to meet the needs of expansion.

Between October, 1945 and December, 1966, 2,596,962 persons came to Australia as "permanent and long-term arrivals", 1,280,828 of whom were assisted migrants.

#### Annual Immigration Programmes

Australia's annual immigration programmes are based on "settler arrivals", i.e., persons who on arrival in Australia declare their intention of remaining here permanently. The target figure is determined each year in the light of existing economic conditions.

The 1966–67 immigration programme provided for 148,000 settlers. During this period, arrivals against this programme totalled 138,676.

#### Sources of Migrants

The immigration programme has three major components:

- (1) Assisted migrants from the United Kingdom, Europe, and certain other countries (see below);
- (2) the traditional "free flow" of British subjects coming to Australia outside the assisted immigration programme; and
- (3) other persons coming to Australia outside the assisted passage programme who, before entry, are required to obtain visas.

#### Australian Migration Missions Overseas

The Commonwealth Department of Immigration maintains offices in the United Kingdom, Germany, Netherlands, Belgium, Denmark, Sweden (also covering Finland and Norway), Austria, Italy, Greece, Spain, Switzerland, France, Malta, United Arab Republic, Hong Kong, and Lebanon.

#### Assisted Migration

Australia has assisted migration agreements with the United Kingdom, Malta, Germany, and the Netherlands and Italy. In addition, there are migration arrangements, made in conjunction with the Intergovernmental Committee for European Migration, with Austria, Belgium, Greece, and Spain. (The Intergovernmental Committee for European Migration also takes part in assisted migration from Germany, the Netherlands, and Italy.) Assistance is also given by Australia under the General Assisted Passage Scheme to nationals of Denmark, Eire, Finland, France, Norway, Sweden, Switzerland, the United States of America, countries of Central and South America, to nationals of Spain and Portugal living outside their home countries, and to certain other categories of migrants. Assistance under the General Assisted Passage Scheme is also available to a wide range of British nationals living outside the United Kingdom.

Assisted arrivals in Australia under various schemes, from their inception to December, 1966, have been as follows:

AUSTRALIA: PERSONS ARRIVING UNDER ASSISTED MIGRATION SCHEMES

As	sisted M	igration So	cheme	Date of Commencem of Scheme	ent	Number
United Kingo	iom			 April, 1947		697,780
Refugee				 November, 1947		214,390
German				 August, 1952		80,270
Netherlands				 April, 1951		71,222
Italian				 August, 1951		41,462
Greek				 August, 1952		44,334
Maltese				 January, 1949		38,066
General Assis	sted Pa	ssage Sc	hemes	 September, 1954		35,458
Austrian				 August, 1952		19,624
Spanish				 August, 1958		8,131
Belgian				 February, 1961		1,993
Other Scheme	es	••		 		28,098
Total				 		1,280,828

#### Immigration Organisation

The State Government, through its Immigration Office, plays an important part in British assisted migration. (See also below.) It receives personal nominations for relatives and friends, and employer nominations for workers, and is also responsible for the reception and after-care arrangements for those migrants. Other official immigration functions are the responsibility of the Commonwealth Department of Immigration, which has a branch office in Melbourne.

Government activity in the field of migration is aided and supplemented by a number of advisory bodies and voluntary organisations, including the Commonwealth Immigration Planning Council, the Commonwealth Immigration Advisory Council, the Commonwealth Immigration Publicity Council, the Good Neighbour Movement, and the Citizenship Convention held each year in Canberra.

#### Accommodation

Initial accommodation may be provided in centres and hostels for assisted migrants. The Victorian State Government has a reception centre for British migrants arriving under State auspices.

The Commonwealth Department of Immigration has a Migrant Reception Centre at Bonegilla for assisted European migrants, and a Migrant Accommodation Centre at Benalla, while Commonwealth Hostels Limited has nine hostels in Victoria at Altona, Broadmeadows, Brooklyn, Fisherman's Bend, Holmesglen, Maribyrnong, Norlane, Nunawading, and Preston where assisted British and European migrants stay until they have arranged private accommodation.

#### State Immigration Office

The State Immigration Office was formed as a result of an agreement at the Premiers' Conference of 1946, when the States undertook the responsibility of dealing with nominations of British migrants, their reception, transit accommodation, travel to their final destination, and aftercare.

The ultimate arrival of a migrant in Victoria usually stems from a personal nomination lodged on his account by a resident of the State or by a group nomination. The former may be a relative, friend, or employer; the latter are usually commercial enterprises which seek to recruit particular categories of workers. The most essential requirement of any nomination is that an adequate guarantee of accommodation be provided.

Between January, 1947 and December, 1966, the State approved 48,615 personal nominations involving 123,440 persons. Under personal and group nominations, 123,258 British migrants have arrived in Victoria. Many of these migrants have been skilled technicians sponsored by group nominations such as Victorian Railways, Melbourne and Metropolitan Tramways Board, and the State Electricity Commission. Their arrival has greatly augmented Victoria's labour force.

The State Immigration Office has its own group nomination, under which single persons or married couples who are without sponsors may apply for assisted passages. The nomination is in no way restricted to any particular type of occupation; it is open to all. Migrants who arrive under this nomination are provided with accommodation at the State Immigration Reception Centre until such time as private accommodation is available. At the same time, the Office undertakes to secure employment for these migrants.

The State Immigration Office renders every assistance in order that migrants may be quickly assimilated into the Victorian community. Where migrants who have arrived under personal nomination are experiencing accommodation difficulties, temporary hostel accommodation is sometimes provided. Assistance is also given in securing suitable employment. The welfare facilities of the State Office are available to migrants and close liaison is maintained with churches and social organisations.

## Immigration into Victoria

Because of interstate movements, overseas migration for a particular State can only be measured at the time of a census from information gathered on birthplace, nationality, and period of residence in Australia.

A comparison of the results of the 1966 Census with those of the 1947 Census shows clearly the contribution of immigration to Victoria's population growth. Between 1947 and 1966 the State's population grew from 2,054,701 to 3,219,526—an increase of 1,164,825. Persons born overseas who had arrived in Australia since 30 June 1947, totalled 565,431 in 1966, representing just under half—48·5 per cent—of the increase in the population of Victoria during that time. (This gain is augmented when births to migrant parents are taken into consideration.)

Of all overseas-born persons living in Australia at 30 June 1966, 31.9 per cent were living in Victoria.

At 30 June 1966, one person in every five in Victoria was born outside Australia—680,598 persons in a population of 3,219,526. This is more than twice the proportion and three times the number in 1947—178,600, 8·7 per cent of a population of 2,054,701.

Major birthplaces of the overseas-born in 1966 were United Kingdom and Republic of Ireland 239,406, Italy 111,219, Germany 37,270, Netherlands 34,646, Greece 64,275, Poland 24,697, Malta 26,452, Yugoslavia 24,634, and New Zealand 11,683.

Of the 680,598 Victorian residents born overseas, 174,427 had been in Australia for less than five years, 391,004 arrived between 1947 and 1961, and 100,583 arrived prior to 1947. (Details for the remaining 14,584 overseas-born persons are not known.)

# Overseas Arrivals and Departures

Overseas arrivals and departures in each State, during the years 1962 to 1966, are shown in the following table:

# AUSTRALIA—OVERSEAS ARRIVALS AND DEPARTURES BY STATES

Year	New South Wales	Victoria	Queens- land	South Australia	Western Australia	Tasmania	Northern Territory	Australia
	ı	I	A.	RIVALS	ı	ı	l	I
1963 1964 1965	214,837 249,208 294,578 346,099 369,679	68,952 71,860 86,467 100,525 94,276	16,220 22,280 28,309 32,766 39,188	7,139 8,845 12,370 9,869 10,095	22,411 25,354 27,135 31,735 39,565	52 130 92 101 185	2,713 3,050 3,406 4,041 4,603	332,324 380,727 452,357 525,136 557,591
			DEP	ARTURES				
1963 1964 1965.	.   189,492 .   215,889 .   247,276 .   297,716 .   331,993	42,734 44,711 51,079 55,706 58,667	15,824 23,674 26,321 32,374 39,362	5,574 6,031 6,880 8,706 9,019	14,027 16,020 18,535 22,298 26,776	132 199 193 208 317	2,019 2,558 2,731 3,272 4,531	269,802 309,082 353,015 420,280 470,665

Note.—The above table indicates the State or Territory where passengers disembarked from or embarked on the ship or aircraft. Because numbers of passengers use interstate transport to commence or complete their journey, the figures do not indicate the precise effect on the population of the States of movements to and from overseas countries.

The following table shows details of permanent and long term movement and short term movement to and from Australia and Victoria for the years 1962 to 1966:

#### AUSTRALIA AND VICTORIA—OVERSEAS MIGRATION

			Australia				Victor	ia*	
	Permane Long Moven	Term	Short Mover			Perma-	Short Mover		
Year	Settlers	Other	Australian Residents Returning or Departing Tem- porarily	Visitors	Total	nent and Long Term Move- ment†	Australian Residents Returning or Departing Tem- porarily	Visitors	Total
				A n n v					
1063	00.464	24.521	. 05.015	ARRI		40.720		10 700	
1962 1963 1964 1965 1966	90,464 108,150 134,464 147,507 141,033	34,521 36,018 38,661 43,757 47,526	95,915 111,182 131,354 160,544 181,770	111,424 125,377 147,878 173,328 187,262	332,324 380,727 452,357 525,136 557,591	43,739 43,412 53,418 62,375 55,254	14,421 16,061 18,480 22,093 23,230	10,792 12,387 14,569 16,057 15,792	68,952 71,860 86,467 100,525 94,276
				DEPAR	TURES				
1962 1963 1964 1965 1966	8,518 9,102 7,828 14,803 18,343	51,829 58,222 61,298 64,852 74,285	95,872 112,427 133,248 161,692 183,161	113,583 129,331 150,641 178,933 194,876	269,802 309,082 353,015 420,280 470,665	17,051 16,709 16,890 18,373 20,822	15,653 17,275 20,561 23,138 23,478	10,030 10,727 13,628 14,195 14,367	42,734 44,711 51,079 55,706 58,667

<sup>\*</sup> See note to preceding table.

<sup>† &</sup>quot;Permanent and Long Term" movement relates to persons arriving who state that they intend to reside in Australia permanently or for a period of one year or more, and to persons departing who state that they intend to reside abroad permanently or for a period of one year or more.

Overseas arrivals and departures in Victoria, according to country of embarkation or disembarkation, are shown in the following tables for the year ended 30 June 1966:

VICTORIA—OVERSEAS ARRIVALS AND DEPARTURES, YEAR ENDED 30 JUNE 1966

		Countr	i.a.			Nu	mber
		Соши				Embarking	Disembarking
Commonwea	lth Co	ountries-	-				
United Ki	ngdon	and Ire	land			33,026	13,145
Canada						238	599
Ceylon						418	213
Cyprus						474	
Fiji						16	95
Hong Kon						456	364
`						226	204
						1,236	606
Malaysia (	Excl.			••		91	114
				• • •		381	409
New Guin	ea					28	7
New Zeala	ind		••			24,064	22,429
Pakistan						·.	3
Papua .						67	242
Singapore						306	734
Other						697	536
Total	Comn	nonwealth	ı		-	61,724	39,700
Foreign Cou	ntries-	_				•	
001	• •	• •	• •	••		898	119
France .		••	••	••	••	16	280
Germany .	•	••	••	••		2,269	376
Greece .	•	••	• •	••		10,798	3,161
		••		••		3	
•		• •	••	• •	••	15,823	9,442
-		• •	• •	••	••	1,485	1,469
Netherland		• •	••	••	••	2,120	1,250
Philippines		• •	••	••		16	48
Portugal .		••	• •	• •	•• [	2	74
South Afri	ca	••	••	••		864	857
•		••	••	••		7	78
	•	• •	••			82	
Switzerland		• •	••	• •			
United Sta	tes of	America		••		501	782
Other .	•	••	••	• •	••	383	217
Total	Foreig	gn	••			35,267	18,153
Total	Comm	onwealth	and F	oreign	-	96,991	57,853

The following table shows the nationalities of the permanent and long term arrivals and departures in the year ended 30 June 1966 whose State of disembarkation or embarkation was Victoria:

VICTORIA—NATIONALITY OF PERMANENT AND LONG TERM ARRIVALS AND DEPARTURES, YEAR ENDED 30 JUNE 1966

Nationality	Arrivals	Departures	Nationality	Arrivals	Departures
British	32,153	14,254	Lebanese	438	8
Irish	379	90	Norwegian	50 672	12
American (U.S.)	132	140	Polish*		40
Austrian	267	163	Portugese	134	1
Belgian	106	13	Romanian	6	
Chinese	11	17	Russian†	46	9
Czechoslovak	23	5	South African		
Danish	155	13	(So Described)	119	73
Dutch	830	620	Spanish	365	160
Egyptian	330	13	Swedish	103	10
Finnish	49	41	Swiss	240	37
French	254	43	Syrian	42	
German	1,936	700	Turkish	95	6
Greek	10,118	1,276	Yugoslav	2,238	117
Hungarian	60	33	Stateless‡	<b>´498</b>	19
Israeli	9	10	Other	194	55
Italian	6,450	1,625	~		
Italian	0,430	1,025	Total	58,502	19,603

<sup>\*</sup> Includes "Stateless" who were formerly Polish.

### Citizenship and Naturalisation

The Nationality and Citizenship Act 1948 commenced on Australia Day (26 January) 1949, and repealed all previous Commonwealth legislation on this subject. The most significant effect of the Act was the creation for the first time of the status of "Australian Citizen". In this respect the Act was complementary to citizenship legislation passed or about to be passed by other countries of the British Commonwealth. All Australian citizens, and the citizens of other countries of the British Commonwealth, are declared to be British subjects. Australian citizenship was automatically acquired as from 26 January 1949, by persons who were British subjects at that date and who either (a) were born in Australia or New Guinea; or (b) were naturalised in Australia; or (c) had been residing in Australia during the five years immediately preceding 26 January 1949; or (d) were born outside Australia of fathers to whom (a) or (b) above applied (provided the persons concerned had entered Australia without being placed under any immigration restriction); or (e) were women who had been married to men who became Australian citizens under the above headings (provided that the women concerned

<sup>†</sup> Includes "Stateless" who were formerly Russian.

<sup>1</sup> Includes "Stateless" with former nationality stated but other than Polish or Russian.

had entered Australia without being placed under immigration restriction). For the purposes of the Act, "Australia" includes Norfolk Island and the Territory of Papua, and by an amendment of the Act in 1950 it was further provided that Nauru shall be treated in the same manner as New Guinea.

Since the Act's commencement, citizenship may be acquired in the following ways: (1) By birth in Australia; (2) by birth outside Australia of a father who is an Australian citizen, provided that the birth is registered at an Australian Consulate; (3) by registration— Certificates of Registration as Australian citizens may be granted by the Minister to British subjects or Irish citizens who make application and satisfy the Minister that they can comply with specified requirements as to residence in Australia, good character, and intention to reside permanently in Australia; and (4) by naturalisation-Certificates of Naturalization as Australian citizens may be granted by the Minister to aliens who make application and can comply with requirements somewhat similar to those previously required under the Nationality Act Requirements for naturalisation are: (1) Generally, 1920-1946. five years' residence in Australia is required, but residence in other British countries or service under a British government may be accepted (special concessions in the matter of residence qualifications in respect of persons who have voluntarily enlisted in the armed forces were made by an amending Act of 1952); (2) the applicants must have an adequate knowledge of the responsibilities and privileges of citizenship; and (3) Certificates do not take effect until the applicant takes the Oath The oath is taken, and citizenship is conferred, at of Allegiance. public ceremonies held in the Town Hall of the applicant's place of residence, and presided over by the mayor or equivalent head of the local government.

The Declaration of Intention to apply for naturalisation, which was introduced by the original Act of 1948, is no longer compulsory, although it can still be made if an intending applicant so desires. This change was made by the amending Acts of 1955 and 1959 under the provisions of which aliens may lodge applications on completing four and a half years' residence, but may not be granted naturalisation until five years' residence has been completed.

Under the Act, the independence of married women in nationality matters is recognised, and British nationality is restored to those women who had lost it through marriage to aliens. Marriage does not now affect a woman's nationality. Alien women who marry Australian citizens may, however, be naturalised under somewhat easier conditions than those which apply to other aliens.

The following table shows the persons of each nationality granted naturalisation certificates in Victoria during the five years 1962 to 1966:

VICTORIA—PREVIOUS NATIONALITY OF PERSONS NATURALISED

Nationali	ty	Num	ber of N	aturalisati Granted	on Certifi	cates		Granted to 1966
		1962	1963	1964	1965	1966	No.	Per cent
Albanian Austrian Belgian Bulgarian Bulgarian Byelorussian Chinese Czechoslovak Danish Dutch Estonian Finnish French German Greek Hungarian Israeli Italian Japanese Latvian Lebanese Lithuanian Norwegian Polish Romanian Russian Spanish Swedish Swedish Swiss Turkish Ukrainian Yugoslay U.S. American Other Nationalities Stateless		555 2699 8 150 922 1366 700 2,3999 86 255 566 1,4666 22,1044 31,435 287 3287 3287 3287 366 1884 366 1,2322 664 1199 333 133 544 113 4395 825 202 202 424 426 446	25 245 16 23 14 63 99 66 1,465 1,885 1,082 200 3,038 3,038 1,189 16 1,130 101 101 101 14 32 35 302 812 812 812 812	13 272 5 13 107 80 52 1,646 47 51 36 1,168 1,669 696 21,088 1,664 41 17 19 10 10 10 10 11 11 11 11 11 11 11 11 11	15 207 7 15 10 59 84 46 1,503 16 54 2,1,652 1,652 1,579 16 108 35 66 61 53 29 72 11 10 10 10 10 10 10 10 10 10 10 10 10	15 175 13 14 15 106 56 26 26 1,047 35 890 1,322 446 67 3,296 11 122 23 11 122 24 98 22 22 21 13 11 16 62 64 98 29 20 13 13 14 15 16 16 16 16 16 16 16 16 16 16 16 16 16	123 1,168 49 80 62 427 4555 260 8,060 221 1820 05,608 8,554 4,258 8,554 4,258 86 923 224 471 103 4,956 191 502 108 47 185 58 1,295 4,727 97 167 541	0·19 1·90 0·08 0·13 0·10 0·69 0·73 0·42 13·06 0·36 0·32 9·09 13·86 0·14 1·50 0·36 0·76 0·17 8·03 0·31 0·81 0·18 0·76 0·10 2·09 7·66 0·16 0·16 0·27 0·88
Total		 15,970	12,396	12,096	11,398	9,869	61,729	100 · 00

Note.—The above figures relate to the number of certificates granted, and do not represent the total number of persons affected by the certificates. In addition to the figures shown, there were 3,538 children in 1962, 2,055 in 1963, 1,799 in 1964, 1,670 in 1965, and 1,330 in 1966 affected by grant of certificates.

## Aborigines in Victoria

Welfare staff pay particular attention to health, housing, education, employment and general welfare, and work in close co-operation with the Department of Health, hospitals, and municipal authorities to ensure that the health of the Aborigines is improved.

One hundred and four houses for Aboriginal families have been provided by the Aborigines Welfare Board in the last nine years, the majority being new homes, specially designed and constructed, and located on ordinary town allotments, with three and four bedrooms.

Ninety other families have become tenants of Housing Commission homes in the usual way. The Government is expanding this programme through the agency of the Board and the Housing Commission. Low rents and a scheme of rental subsidies have been approved.

In co-operation with the Education Department, Aborigines Welfare Board Officers are ensuring that, as far as possible, children of school age are enrolled and attend school regularly. Two hundred and thirty four were enrolled in 1967 in secondary schools. Most receive some financial assistance from Government or voluntary sources, according to need. Aboriginal children also participate in special holiday schemes.

The constant aim of the Board is to encourage Aborigines to become self-reliant and able to take their place in the Australian community.

There are 4,586 acres set aside as permanent Aboriginal reserves at Lake Tyers and Framlingham. Lake Tyers has a population of 75 and Framlingham has 60.

In 1965–66, Government expenditure on Aboriginal welfare was \$290,033 in addition to Commonwealth Social Service payments.

#### Vital Statistics

#### Introduction

## Registration of Births, Deaths, and Marriages

The system of compulsory registration of births, deaths, and marriages in Victoria has been in force since 1853, and the registers contain all necessary information bearing on the family history of the people. The statutory duties under the Registration Acts are performed by the Government Statist, who has supervision over registration officers, registrars of marriages, and (relating to their registration duties) the clergymen who celebrate marriages. Copies of entries certified by the Government Statist or by an Assistant Government Statist or an authorised registration officer are prima facie evidence in the Courts of Australia of the facts to which they relate. At the Government Statist's Office there is kept for reference a complete collection of all registrations effected since 1 July 1853, as well as originals or certified copies of all existing church records relating to earlier periods, as far back as 1837.

# Law Relating to Births, Deaths, and Marriages

The various Acts relating to the registration of births, deaths, and marriages in Victoria were consolidated in 1958.

In November, 1959, a Bill was placed before Parliament to reorganise the system of registration of births and deaths in Victoria. This new legislation known as the *Registration of Births, Deaths, and Marriages Act* 1959, which came into operation on 1 October 1960, was designed to allow registrations of births and deaths to be effected by post instead of through those persons who previously held office as Registrars of Births and Deaths. No alteration, however, was made to the system of registration of marriages. In 1961, the Commonwealth Parliament passed the *Marriage Act* 1961. A few minor provisions (relating mainly to certain extensions of the application of the prohibited

degrees) came into operation on the date the Act received the Royal Assent (6 May 1961), and the remainder of the Act came into operation on 1 September 1963. On this date, the Act superseded the marriage laws of all the States, the two mainland Territories, and Norfolk Island.

The principal numbers and rates relating to vital statistics in Victoria from 1962 to 1966 are given in the following table:

#### VICTORIA—SUMMARY OF VITAL STATISTICS

		Numb	er of—		Rate pe	Infant Mortality		
Year	Marriages	Live Births	Deaths	Infant Deaths *	Marriages	Live Births	Deaths	Deaths under One Year per 1,000 Live Births
1962 1963 1964 1965 1966	22,393 22,061 24,169 26,421 27,089	65,890 65,649 64,990 63,550 64,008	25,847 26,920 27,548 28,031 28,673	1,219 1,242 1,098 1,109 1,116	7·51 7·26 7·79 8·35 8·42	22·09 21·59 20·94 20·09 19·88	8·66 8·85 8·87 8·86 8·91	18·5 18·9 16·9 17·5 17·4

<sup>\*</sup> Included in deaths.

Note.—Rates have been re-calculated on the basis of a new series of intercensal population tes. When final results of the 1966 Census become available the rates may be further revised.

#### Marriages

Marriages in Victoria in 1966 numbered 27,089, an increase of 668 on the number registered in 1965. The rate per 1,000 of mean population in 1966 was 8.42, compared with a rate of 8.35 in 1965. The highest rate ever recorded in Victoria was 12.06 in 1942, and the lowest 5.66 in 1931.

The following tables show the number of marriages and the marriage rate per 1,000 of mean population in the Australian States and Territories for each of the five years 1962 to 1966:

### AUSTRALIA—NUMBER OF MARRIAGES

Year	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962	30,360	22,393	10,642	7,021	5,466	2,485	243	480	79,090
	30,999	22,061	11,431	7,302	5,755	2,579	260	529	80,916
	32,633	24,169	11,752	7,765	6,023	2,869	233	569	86,013
	35,176	26,421	12,967	8,680	6,448	2,888	296	670	93,546
	35,575	27,089	13,325	9,051	7,001	2,946	312	747	96,046

#### AUSTRALIA---MARRIAGE RATES\*

Year	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory†	Aus- tralian Capital Terri- tory†	Aus- tralia
1962	 7·62	7·51	6·90	7·13	7·23	6·99	8·6	7·3	7·39
1963	7·66	7·26	7·29	7·25	7·40	7·15	8·6	7·2	7·42
1964	7·95	7·79	7·35	7·51	7·56	7·87	7·1	7·1	7·74
1965	8·43	8·35	7·95	8·16	7·92	7·85	8·4	7·6	8·25
1966	8·41	8·42	8·02	8·30	8·38	7·94	8·4	7·8	8·32

<sup>\*</sup> See note below summary table above.
† Based on too few events to warrant calculation to second place of decimals.

The relative ages of bridegrooms and brides who married in Victoria in 1966 are shown in the following table:

# VICTORIA—RELATIVE AGES OF BRIDEGROOMS AND BRIDES, 1966

Ages of Bride-						4		f Bride ears)	s*						Total
grooms* (Years)	14	15	16	17	18	19	20	21 to 24	25 to 29	30 to 34	35 to 39	40 to 44	45 to 49	50 and over	Bride- grooms
16			1	1		1									3
17			6	9	10	2	2	3							32
18	1	6	86	135	124	85	35	27				٠			499
19		8	152	260	328	293	150	106	4	2					1,303
20	1	4	73	184	319	386	249	233	15	3					1,467
21 to 24	]	3	151	404	1,013	1,917	2,127	5,216	470	36	10				11,347
25 to 29		3	56	92	336	693	828	3,623	1,316	204	53	6	4		7,214
30 to 34	· ·		2	19	27	91	111	706	684	308	98	26	16		2,088
35 to 39			2	1	4	16	20	170	270	251	159	100	29	17	1,039
40 to 44	[ ]		1		1	4	5	42	78	126	148	98	62	39	604
45 to 49							1	15	24	40	71	107	83	51	392
50 to 54							1	5	12	20	35	56	94	104	327
55 to 59								4	4	12	13	39	52	155	279
60 to 64										3	6	9	33	144	195
65 and over				••					1	1	4	3	8	283	300
Total Brides	2	24	530	1,105	2,162	3,488	3,529	10,150	2,878	1,006	597	444	381	793	27,089

<sup>\*</sup> The number of bridegrooms under 18 years and brides under 16 years of age are restricted by the provisions of the *Marriage Act* 1961. See pages 140-1.

Of every 1,000 men who married during 1966, 785 were older and 122 were younger than their brides, and 93 were of the same age. In 1966 the oldest bridegroom was aged 84 years and the oldest bride also 84 years.

The percentages in age groups of bridegrooms and brides who married in 1966 are shown in the following table :

## VICTORIA—PERCENTAGES OF BRIDEGROOMS AND BRIDES IN AGE GROUPS, 1966

	Age Group (Years)		Percentage	of Total	Age Group	Percentage of Total			
			Bridegrooms	Brides	(Years)	Bridegrooms	Brides		
14			· · ·	*	30 to 34	 7.7	3.7		
15				*	35 to 39	 3.8	2.2		
16			*	2.0	40 to 44	 2.2	1.6		
17			0.1	4 · 1	45 to 49	 1.5	1 · 4		
18			1.8	$8 \cdot 0$	50 to 54	 1.2	1.1		
19			4.8	12.8	55 to 59	 1.0	0.8		
20			5.4	13 · 1	60 and over	 1.9	1.1		
21 t	o 24		41.9	37.4		-			
25 t	o 29		26.7	10.7		100.0	100 · 0		

Less than 0·1.

The number of minors marrying at each age and the proportion of each sex to the total marriages are given in the following table for each of the five years 1962 to 1966:

VICTORIA-	MARRIAGE	S OF MINORS

					Ag	e in Ye	ars			:	Total	
Year		13 14		15	16	17	18	19	20	Number	Percentage of Total Marriages	
	,			-	1	BRIDE	GROOMS		1	.]		
1962				2	17	72	279	606	1,083	2,059	9.19	
1963				1	14	89	320	638	1,066	2,128	9.65	
1964					6	36	415	727	1,302	2,486	10-29	
1965					3	40	531	1,009	1,501	3,084	11.67	
<b>196</b> 6			١	١	3	32	499	1,303	1,467	3,304	12.20	
						Br	IDES					
1962		1	15	113	449	951	1,535	2,235	2,758	8,057	35.98	
1963		2	16	104	491	930	1,622	2,325	2,640	8,130	36.85	
1964				10	532	1,104	1,849	2,564	3,114	9,173	37.95	
1965			1	17	519	1,165	2,271	2,848	3,305	10,126	38 · 33	
1966			2	24	530	1,105	2,162	3,488	3,529	10,840	40.02	

A feature of Victorian marriages since the end of the Second World War has been the increase in the proportion of marriages which involve minors. In 1947, 4.82 per cent of bridegrooms and 22.94 per cent of brides were under 21 years of age. In 1966, these percentages were 12.20 and 40.02, respectively, and in 10.9 per cent of marriages both parties were under 21 years of age.

The mean ages at marriage, according to conjugal condition, are shown in the following table for each of the five years 1962 to 1966:

VICTORIA—MEAN AGE AT MARRIAGE

			Brideg	rooms	Brides					
Ye	ar	Bachelors	Widowers	Divorced	All Bride- grooms	Spinsters	Widows	Divorced	All Brides	
19 <b>6</b> 2		26.3	56.9	42.0	28.2	23.0	49.5	38.0	24.8	
1963		26.0	56.3	42.3	27.9	22.8	49 · 6	38.3	24.6	
1964		25-8	56-7	43.0	27.7	22.7	49.3	38.0	24 · 4	
1965		25.6	56.0	41 · 8	27.5	22.5	50-1	37.9	24.3	
1966		25.4	56.4	41.2	27.2	22.4	50.2	38.4	24 · 1	

In general terms, the age in relation to which approximately half the number of bachelors was younger, and approximately half was older (the median age), was 24 years. The corresponding age for spinsters was 21 years. More bachelors were married at 22 years and spinsters at 21 years (the modal ages) than at any other age.

In the following tables are given the number of persons in each conjugal condition marrying during each of the five years 1962 to 1966, and the proportions in each condition for periods since 1930:

VICTORIA—CONJUGAL CONDITION OF PERSONS MARRYING

Period		1	Bridegrooms			Total		
		Bachelors	Widowers	Divorced	Spinsters	Widows	Divorced	Marriages
1962	••	20,459	864	1,070	20,316	887	1,190	22,393
1963		20,142	839	1,080	20,112	784	1,165	22,061
1964	• •	22,172	771	1,226	22,064	<b>8</b> 49	1,256	24,169
1965		24,190	870	1,361	24,126	927	1,368	26,421
1966	••	24,834	915	1,340	24,773	918	1,398	27,089

# VICTORIA—TOTAL MARRIAGES IN 1966 AND PERCENTAGE OF PERSONS MARRYING IN EACH CONJUGAL CONDITION, 1930 TO 1966

	19	66	Conjugal	P	ercentage	of Total-	_
Marriages Between-	Num- ber Percen- tage		Condition	1930–39	1940-49	1950–59	1966
					Bridegi	ROOMS	
Bachelors and Spinsters	23,768	87 · 7	Bachelors	92.3	90 · 5	89 · 5	91 · 6
Bachelors and Widows	303	1.1	Widowers	5.5	4.9	4.5	3 · 4
Bachelors and Divorced Women	763	2.8	Divorced	2.2	4.6	6.0	5.0
Widowers and Spinsters	267	1.0	Total	100-0	100.0	100.0	100.0
Widowers and Widows	444	1.7	Total	100-0	100-0	100.0	100-0
Widowers and Divorced Women	204	0.7				<sub> </sub>	
Divorced Men and Spins-	738	2.7			Bru	DES	
Divorced Men and Widows	171	0.7	Spinsters	94 · 4	91.4	89 · 2	91 · 4
Divorced Men and Divorced	1/1	0.7	Widows	3 · 4	3.9	4.4	3 · 5
Women	431	1.6	Divorced	2.2	4.7	6.4	5•1
Total Marriages	27,089	100.0	Total	100.0	100.0	100.0	100.0

In 1966, the number of marriages celebrated by ministers of religion was 24,928 representing 92 per cent of the total marriages. Civil marriages numbered 2,161 or 8 per cent of the total.

The number and proportion of civil marriages and of marriages solemnised according to the rites of the principal religious denominations for the year 1966 are shown in the following table:

VICTORIA—MARRIAGES, RELIGIOUS AND CIVIL, 1966

Category of Cele	Category of Celebrant										
Ministers of Religion:— Recognised Denominations* Roman Catholic Church Church of England in Australia The Presbyterian Church of Australia The Methodist Church of Australia Orthodox Church† Churches of Christ in Australia The Baptist Union of Australia Congregational Union of Australia Lutheran Church† Jewry The Salvation Army Seventh Day Adventist Church Jehovah's Witnesses Unitarians Christian Brethren Church of Jesus Christ of Latter Day Other Recognised Denominations Other Ministers	Saints				7,631 6,079 4,098 2,909 1,761 457 435 360 268 188 130 83 35 51 41 40 88 274	per cent  28·17 22·44 15·12 10·74 6·50 1·69 1·61 1·33 0·98 0·70 0·48 0·30 0·13 0·19 0·15 0·33 1·01					
Total Ministers of Religion	::		::	::	24,928 2,161	92·02 7·98					
Total Marriages				[	27,089	100.00					

<sup>\*</sup> Under authority of the Commonwealth Marriage Act 1961.

The following table shows the number of civil marriages and proportion to total marriages performed for each of the five years 1962 to 1966. The number of civil marriages performed in the Office of the Government Statist and the proportion of these to total civil marriages are also shown.

VICTORIA—CIVIL MARRIAGES

		Total Ci	vil Marriages		the Office of ment Statist
	Year	Number	Percentage of Total Marriages	Number	Percentage of Total Civil Marriages
1962	 	 1,909	8 · 52	1,708	89 • 47
1963	 	 1,901	8.62	1,673	88.01
1964	 	 2,034	8 · 42	1,791	88.05
1965		 2,254	8 · 53	1,962	87.05
1966	 	 2,161	7.98	1,850	85.61

<sup>†</sup> Includes churches grouped under this heading in the proclamation made under the Commonwealth Marriage Act 1961.

#### Divorce

Until the operation of the *Matrimonial Causes Act* 1959, from 1 February 1961, the law in Victoria in regard to divorce was contained in the *Marriage Act* 1958. As the new Act introduced changes in provisions on divorce, figures since the date of operation of the Commonwealth Act may not be comparable with those of earlier years.

The following table gives the number of petitions filed by husbands and wives respectively, and the number of dissolutions of marriage and nullities of marriage granted during the year 1966. Every decree of dissolution of marriage is in the first instance a decree *nisi* and is generally not made absolute till the expiration of not less than three months thereafter.

#### VICTORIA—DIVORCES, 1966

Petition for-		Petit	ions Filed	by─	Decre	Decrees Granted to—				
		Husbands	Wives	Total	Husbands	Wives	Total			
Dissolution of Marria	age	1,146*	1,483†	2,629	894	1,230	2,131‡			
Nullity of Marriage		8	6	14	2	9	11			
Judicial Separation			1	1		2	2			
Total		1,154	1,490	2,644	896	1,241	2,144‡			

<sup>\*</sup> Includes three petitions for dissolution or nullity.

The following table shows the number of petitions filed and decrees granted for dissolution, nullity, and judicial separation for each of the five years 1962 to 1966:

#### VICTORIA—DIVORCE: PETITIONS FILED AND DECREES GRANTED: DISSOLUTION, NULLITY, AND JUDICIAL SEPARATION

		Pe	titions Filed		Decrees Granted						
Ye.	ar 	Dissolution	Nullity	Judicial Separation	Dissolution	Nullity	Judicial Separation				
1962		2,157*	13	4	1,615	8					
1963		2,172*	7	7	1,616	7	3				
1964		2,368*	15	7	2,130	19	2				
1965		2,516*	12	4	2,089	13	1				
1966	••	2,629*	14	1	2,131	11	2				

<sup>\*</sup> Includes nine petitions for dual relief in 1962, nine in 1963, eleven in 1964, fifteen in 1965, and nine in 1966.

 $<sup>\</sup>dagger$  Includes five petitions for dissolution or nullity and one petition for dissolution or judicial separation.

<sup>‡</sup> Includes seven petitions granted to both parties of the marriage.

The grounds upon which divorces were granted during the year 1966 are set out in the following table:

VICTORIA—GROUNDS FOR DIVORCE, 1966

	Dissolu Mari			ty of riage	Judicial Separation		
Grounds on Which Granted	Husbands' Petitions	Wives' Petitions	Husbands' Petitions	Wives' Petitions	Husbands' Petitions	Wives' Petitions	
Adultery	284	254					
Adultery and Desertion	6	3					
Cruelty	1	30				1	
Desertion	402	605				1	
Separation	196	308					
Desertion and Separation		1					
Other Grounds	5	29	2	9			
Total	894	1,230	2	9		2	

Note.—In addition to the above there were seven instances where dissolutions were granted to both parties.

The following table shows the number of petitioners to whom decrees were granted in 1966, the ages of such petitioners at date of decree, and the number of their issue:

VICTORIA—DIVORCE PETITIONS GRANTED: AGES OF PETITIONERS (AT DATE OF DECREE) AND ISSUE, 1966

Ages of	Ages of Petitioners —		ion of	Nullit Marr		Judio Separa		Numb Child	
(Years)		Husbands' Petitions	Wives' Petitions	Husbands' Petitions	Wives' Petitions	Husbands' Petitions	Wives' Petitions	Husbands' Petitions	Wives' Petitions
Under 21			3						2
21–24	٠.	19	83					11	71
25–29		102	213	1	2			88	222
30-34		157	199	1				178	278
35-39		158	187		2			214	349
40-44		170	180					274	257
45-49	٠.	107	173		4			148	223
50-54		76	106				1	68	72
5559		51	48		1		1	28	13
60 and over		54	38					13	4
Total		894	1,230	2	9		2	1,022	1,491

<sup>\*</sup> Of the total of 2,513, six children were the issue of marriages for which nullities were granted. In addition, fourteen children were the issue of marriages for which dissolutions were granted to both parties. (See note to preceding table).

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In the following table particulars are given of the duration of marriage and issue in respect of the petitions granted for dissolution of marriage during 1966:

VICTORIA—DISSOLUTIONS OF MARRIAGE: PETITIONS GRANTED: DURATION OF MARRIAGE AND ISSUE, 1966

Duration of				Num	ber of C	hildren			Total Dis-	
Marriage (Years)		0	1	2	3	4	5	6 and over	solutions of Marriage	Total Children
1		6 8 25 46 47 56 44 43 34 40 30 31 24 33 82 61 92 24	1 6 26 33 36 38 37 32 21 34 22 17 17 18 88 52 16	1 6 19 27 226 335 226 27 16 23 13 103 92 25 11 1	1 2 1 4 6 4 10 8 8 6 6 6 5 2 8 1	 1  1 5 3 3 7 8 28 24 1			6 9 31 75 88 112 114 113 106 103 103 103 89 79 80 379 308 178 89 45 24	1 6 35 51 77 109 111 118 130 129 115 108 675 559 130 41 7
Total Dissolutions Marriage	of 	826	549	451	193	82	22	8	2,131	
Total Children			549	902	579	328	110	53		2,521

The following table shows the ages of the parties concerned in the decrees for dissolution of marriage, petitions for which had been granted during 1966:

VICTORIA—DISSOLUTIONS OF MARRIAGE: PETITIONS GRANTED: AGES OF PARTIES AT DATE OF DECREE, 1966

				Ages of Wives (Years)										
Ages o	of Husband Years)	ds	Under 21	21- 24	25- 29	30- 34	35- 39	40– 44	<b>45</b> – 49	50- 54	55 59	60 and over	Total Husbands	
21-24			6	35	3	1							45	
25–29			4	88	130	16		1				٠	239	
30–34				15	174	129	13	3	1				335	
35-39				2	56	168	118	31	2		1		378	
40-44				1	11	46	143	146	29	5			381	
45-49					5	5	35	100	110	22	3		280	
50-54					1	4	15	33	77	65	12	4	211	
55-59							3	13	22	42	34	13	127	
60 and ov	er							3	9	28	38	57	135	
Tota	al Wives		10	141	380	369	327	330	250	162	88	74	2,131	

#### Births

#### General

The number of births registered in Victoria during the year 1966 was 64,008.

Stillbirths, which are excluded from births and deaths, numbered 762 and corresponded to a ratio of 11.90 per 1,000 infants born alive in 1966. The compulsory registration of still-born children became effective in 1953.

The following tables show the number of births and rates per 1,000 of mean population in each State and Territory from 1962 to 1966:

#### AUSTRALIA—NUMBER OF BIRTHS

Year	New South Wales	Vic- toria			Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia	
1962	85.439	65,890	35,690	21,361	17,064	8,894	924	1,819	237,081	
	84,065	65,649	35,934	21,367	17,290	8,530	859	1,995	235,68°	
	80,518	64,990	34,972	20,866	16,685	8,252	911	1,955	229,149	
	78,069	63,550	33,551	20,891	16,186	7,535	914	2,158	222,854	
	77,758	64,008	32,843	20,319	17,007	7,401	972	2,318	222,626	

#### AUSTRALIA-BIRTH-RATES\*

Year	Year South Wales		Queens- land	ueens-		Western Tas- Aus- tralia mania		Northern Terri- tory†  Aus- tralian Capital Terri- tory†	
1962 1963 1964 1965	21·44 20·77 19·61 18·72 18·37	22·09 21·59 20·94 20·09 19·88	23·15 22·92 21·86 20·56 19·77	21 · 68 21 · 21 20 · 18 19 · 65 18 · 64	22·58 22·24 20·94 19·87 20·33	25·01 23·66 22·64 20·49 19·93	32·8 28·5 27·7 26·0 26·1	27·5 27·2 24·3 24·4 24·0	22·16 21·62 20·61 19·66 19·28

<sup>\*</sup> See note below summary table on page 141.

The following table shows the number of births by sex, the ratio of male to female births, and the average ages of parents, in each year from 1962 to 1966:

### VICTORIA—BIRTHS BY SEX, MASCULINITY, AVERAGE AGE OF FATHER AND MOTHER

**	1		Males Females Total			Averag	e Age†
Y	Year Males Female	Females	Total	Masculinity*	Father	Mother	
1962		33,876	32,014	65,890	105 · 82	31 · 2	27 · 8
1963	\	33,988	31,661	65,649	107 · 35	31.1	27.7
1964	l	33,511	31,479	64,990	106 · 46	31.1	27 · 6
1965		32,494	31,056	63,550	104 · 63	30.9	27.5
1966	•• 1	32,782	31,226	64,008	104 · 98	30 · 8	27.3

Number of male births per 100 female births.
 Average age of father and mother of nuptial children only.

<sup>†</sup> Based on too few events to warrant calculation to second place of decimals.

The following table, relating to nuptial confinements, shows for 1966 the number of previous issue to mothers in the various age groups:

VICTORIA—NUPTIAL CONFINEMENTS: AGE GROUP OF MOTHER AND PREVIOUS ISSUE, 1966

	_		Nun	nber of	Marrie	d Mo	Number of Married Mothers with Previous Issue Numbering-										
-	Mother (Years)		o	1	2	3	4	5	6	7	8	9	10 and over	Total Married Mothers			
15–19			3,599	763	94	3								4,459			
20-24			10,193	6,151	2,068	491	110	18	2					19,033			
25-29			5,030	6,461	4,677	1,963	731	255	84	28	6	2		19,237			
30-34			1,388	2,259	2,606	1,899	967	496	249	135	67	18	10	10,094			
35-39			573	825	1,099	958	745	461	291	181	111	56	56	5,356			
40-44			132	152	211	255	224	147	131	78	61	32	45	1,468			
45-49			8	6	7	16	19	19	11	6	3	2	5	102			
	Total		20,923	16,617	10,762	5,585	2,796	1,396	768	428	248	110	116	59,749			
		of Total Mothers	35.01	27.81	18 · 02	9 · 34	4 · 68	2.34	1 · 29	0.71	0.42	0.18	0.20	100.00			

The average issue of married mothers in respect of whom births were registered in 1966 is shown in the following table:

VICTORIA—NUPTIAL CONFINEMENTS: NUMBER OF MOTHERS IN AGE GROUPS, TOTAL ISSUE, AND AVERAGE ISSUE, 1966

_	Age G	roup of	Mother (Y	ears)	Number of Mothers	Total Issue	Average Issue
15–19					 4,459	5,444	1 · 22
20-24					 19,033	31,517	1.66
25–29					 19,237	46,128	2 · 40
30-34					 10,094	32,989	3 · 27
35-39					 5,356	21,658	4.04
40–44					 1,468	7,061	4.81
45–49					 102	546	5.35
	Total				 59,749	145,343	2.43

The following table shows nuptial confinements according to the relative age groups of parents for the year 1966:

VICTORIA—NUPTIAL CONFINEMENTS: RELATIVE AGE GROUPS OF PARENTS, 1966

Age Group			Age Grou	p of Mothe	er (Years)			Total
of Father (Years)	Under 20	20–24	25–29	30–34	35-39	40–44	45-49	Fathers
Under 20	748	133	2					883
20-24	2,898	6,651	618	29	4			10,200
25–29	686	9,405	8,780	727	69	6		19,673
30–34	105	2,298	7,255	4,290	538	47		14,533
35–39	17	457	2,127	3,797	2,538	208	6	9,150
40–44	4	59	374	999	1,650	666	17	3,769
45-49		22	62	183	421	400	48	1,136
50 and over	1	8	19	69	136	141	31	405
Married Mothers	4,459	19,033	19,237	10,094	5,356	1,468	102	59,749

Nuptial first births according to age group of mother and duration of marriage are shown in the following table for the year 1966:

# VICTORIA—NUPTIAL FIRST BIRTHS: AGE GROUP OF MOTHER AND DURATION OF MARRIAGE, 1966

							1	Dura	tion	of N	1arriag	e						
Age Group of						N	fonths.							,	rears.			Total Nuptial First
Mother (Years)	0	1	2	3	4	5	6	7	8	9	10	11	1	2	3	4	5 and over	Births
15-19	63	89	136	212	345	640	738	250	111	163	137	113	500	84	15	2	1	3,599
20-24	36	50	58	109	232	491	638	331	343	705	581	471	3,430	1,720	701	217	80	10,193
25–29	10	15	10	13	29	55	102	70	111	239	205	186	1,238	981	679	454	633	5,030
30-34	4	2	3	10	13	18	18	19	30	58	62	50	331	171	132	92	375	1,388
35–39	1	4	4	4	1	8	11	7	18	29	26	20	132	63	55	20	170	573
40-44			1	1	2	3	3	4	1	4	3		27	19	11	11	42	132
45-49							1						2			1	4	8
Tota1	114	160	212	349	622	1,215	1,511	681	614	1,198	1,014	840	5,660	3,038	1,593	797	1,305	20,923

The number of cases of multiple births and the proportions per 1,000 of the total cases of births in each of the five years 1962 to 1966 were as follows:

VICTORIA-	_MIII	TIPI E	RIRTHS*
AICIOIUA-	-141 O L	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	DIKIII

		Year		Cases of Twins	Cases of Triplets	Total Multiple Cases	Multiple Cases per 1,000 of Total Confinements
1962		• •		737	13	750	11.51
1963 1964	• •	• •	• •	776 719	6 4	782 723	12·05 11·25
1965		• • •	• •	639	12	651	10.35
1966	• •			714	7	721	11.39

<sup>\*</sup> Excludes confinements where the births were of stillborn children only.

On the average of the five years 1962 to 1966, mothers of twins were one in 89 of all mothers whose confinements were recorded, mothers of triplets one in 7,631, and mothers of all multiple births one in 88 mothers.

The following tables show the number of ex-nuptial births and the percentage of ex-nuptial births to total births in each State and Territory in Australia in the years 1962 to 1966:

#### AUSTRALIA—EX-NUPTIAL BIRTHS

Yea	г	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962		4,771	2,954	2,470	1,017	1,005	472	101	23	12,813
1963		4,823	3,078	2,661	1,059	1,229	464	102	38	13,454
1964		5,427	3,402	2,898	1,239	1,311	502	103	43	14,925
1965		5,700	3,245	3,202	1,310	1,439	471	102	62	15,531
1966		6,024	3,578	3,227	1,372	1,607	524	135	74	16 541

### AUSTRALIA—EX-NUPTIAL BIRTHS: PERCENTAGE OF TOTAL BIRTHS

Year	•	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962		5.58	4 · 48	6.92	4.76	5.89	5.31	10.93	1.26	5 · 40
1963 .		5 · 74	4 · 69	7 · 41	4.96	7.11	5 · 44	11 · 87	1.90	5.71
1964		6.74	5 · 23	8 · 29	5.94	7.86	6.08	11.31	2.20	6.51
1965		7.30	5.11	9.54	6.27	8 · 89	6.25	11.16	2.87	6.97
1966.		7 · 75	5 · 59	9.83	6.75	9.45	7.08	13.89	3 · 19	7 · 43

The ages of mothers of ex-nuptial children in Victoria are shown in the following table for the years 1962 to 1966:

#### VICTORIA—AGES OF MOTHERS OF EX-NUPTIAL CHILDREN

Age of (Ye	Mother	-	1962	1963	1964	1965	1966
12 13 14 15 16 17 18 19 20 21–24 25–29 30–34 30–34 40–44 45 and over			2 15 68 128 196 263 253 225 594 480 356 253 82 9	1 4 9 73 150 239 279 289 241 645 461 325 243 73	4 15 67 209 295 350 325 280 671 500 320 249 79	1 20 80 167 276 376 335 282 673 416 303 204 80 5	21 79 178 328 381 413 271 778 478 290 219 93
Total	••	-	2,924	3,037	3,371	3,218	3,539

#### Adoption of Children

Provision for the legal adoption of children and the registration of each adoption are contained in the Adoption of Children Act.

The following table shows the number of legal adoptions (male and female) from 1962 to 1966:

VICTORIA—CHILDREN LEGALLY ADOPTED

		Period			Number of C	hildren Adopted
		renod		,	Males	Females
1962	••	••	• •	••	840	767
1963		••	••	••	834	780
1964		••	••		995	895
1965		••	• •		1,005	946
1966	••				835	786

#### Legitimations Registered

Until the operation of the Commonwealth Marriage Act 1961, on 1 September 1963, provision for the legitimation of children was contained in the Victorian Registration of Births, Deaths, and Marriages Act 1959. Legitimations registered under the provisions of the new Act numbered 450 in 1966.

#### Deaths

The following tables show the number of deaths and the deathrates per 1,000 of the mean population in each of the Australian States and Territories for each of the five years 1962 to 1966:

#### AUSTRALIA—NUMBER OF DEATHS

	Year	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962		36,861	25,847	13,182	8,232	5,810	2,870	144	217	93,163
1963		37,226	26,920	13,275	8,201	5,976	2,818	161	317	94,894
1964		39,487	27,548	14,523	8,906	6,429	3,174	164	363	100,594
1965		38,949	28,031	14,114	8,788	6,274	3,043	161	355	99,715
1966	••	40,546	28,673	14,861	9,323	6,772	3,159	154	441	103,929

#### AUSTRALIA—DEATH-RATES\*

	Year	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory†	Aus- tralian Capital Terri- tory†	Aus- tralia
1962		9 · 25	8 · 66	8 · 55	8.35	7.69	8.07	5 · 1	3.3	8 · 71
1963		9.20	8.85	8 · 47	8 · 14	7.69	7.82	5.3	4.3	8 - 70
1964		9.62	8.87	9.08	8.61	8 · 07	8 · 71	5.0	4.5	9.05
1965		9.34	8 · 86	8.65	8 · 27	7.70	8 · 27	4.6	4.0	8.80
1966		9.58	8.91	8.94	8.55	8 · 10	8.51	4.1	4.6	9.00

<sup>\*</sup> See note below summary table on page 141.

#### Causes of Death

#### Classification

The Sixth (1948) Revision of the International List of Causes of Death was adopted for use in classifying causes of death in 1950.

The Revision introduced international rules for a uniform method of selecting the underlying cause of death to be tabulated if more than one cause is stated on the death certificate.

The adoption of the 1948 revision affected the comparability of statistics for years prior to 1950 with those for 1950 and subsequent years.

<sup>†</sup> Based on too few events to warrant calculation to second place of decimals.

The Seventh (1955) Revision of the International List of Causes of Death was adopted for use in 1958.

The causes of death registered in Victoria in 1966, classified according to the abbreviated list of the Seventh (1955) Revision of the International List of Causes of Death, the proportion of total deaths from each cause, and the rate per million of mean population are shown in the following table:

VICTORIA—CAUSES OF DEATH: NUMBERS AND RATES, 1966

Cause of Death*   International List Numbers   Number of Deaths   Proportion of Total   Proportion of Measure of Deaths   Number of Deaths   Proportion of Measure of Deaths   Proportion of Measure Of Measure Of Measure Of Deaths   Proportion of Total   Proportion of Measure Of Total   Proportion of Measure Of Total   Proportion of Total   Proportion of Total   Proportion Of Measure Of Total   Proportion Of Measure Of Measure Of Measure Of Measure Of Total   Proportion Of Measure Of Measure Of Measure Of Total   Proportion Of Measure Of Measure Of Total   Proportion Of Measure Of Measure Of Total   Proportion Of Total   Proportion Of Measure Of Measure Of Total   Proportion Of Total   Proportion Of Measure Of Measure Of Total   Proportion Of Total   Proportion Of Total   Proportion Of Total   Proportion Of Measure Of Measure Of Total   Proportion Of Total   Proportion Of Measure Of Total   Proportion Of Total   Proportion Of Total   Proportion Of Measure Of Total   Proportion Of Total   Proportion Of Measure Of Total   Proportion Of Total   Proportion Of Measure Of Total   Proportion Of Total   Proportio
2. Tuberculosis—Other Forms        010-019       8       0.03       3         3. Syphilis and Its Sequelae        020-029       22       0.07       7         4. Typhoid Fever         040       1       \$         6. Dysentery, All Forms         045-048       1       \$         10. Meningococcal Infections         057       6       0.02       2         14. Measles           085       1       \$
3. Syphilis and Its Sequelae        020–029       22       0.07       7         4. Typhoid Fever        040       1       §         6. Dysentery, All Forms        045–048       1       §         10. Meningococcal Infections        057       6       0.02       2         14. Measles         085       1       §
4. Typhoid Fever
6. Dysentery, All Forms 045-048 1 § 10. Meningococcal Infections
10. Meningococcal Infections 057 6 0.02 2 14. Measles 085 1 §
14. Measles
17. All Other Diseases Classified as Infective and Parasitic † 82 0.28 20
18. Malignant Neoplasms—
Digestive Organs and Peritoneum 150-159 1,643 5.73 516
Lung 162, 163 713 2.49 22
Breast 170 377 1.31 11
Genital Organs 171-179 589 2.06 183
Urinary Organs 180,181 197 0.68 6
Leukaemia and Aleukaemia 204 201 0.71 66
Other Malignant and Lymphatic Neoplasms
19. Benign and Unspecified Neoplasms 210-239 51 0.18
20. Diabetes Mellitus 260 583 2.03 18
21. Anaemias 290–293   95   0·33   3
22. Vascular Lesions Affecting Central Nervous System
23. Non-Meningococcal Meningitis 340 18 0.06
24. Rheumatic Fever 400-402 3 0.01
25. Chronic Rheumatic Heart Disease 410-416 242 0.85 7
Arteriosclerotic Heart Disease 420 7,894 27.53 2,45
26. Degenerative Heart Disease 421, 422 1,109 3.86 34
27. Other Diseases of Heart 430-434 986 3.44 30
28. Hypertension with Heart Disease 440-443 331 1.16 10

For footnotes see page 156.

### VICTORIA—CAUSES OF DEATH: Numbers and Rates, 1966—continued

	Cause of Death*	International List Numbers	Number of Deaths	Proportion of Total	Rate per 1,000,000 of Mean Population
29.	Hypertension without Mention of Heart	444 <u>44</u> 7	210	0.73	65
30.	Influenza	480-483	69	0.24	21
31.	Pneumonia	490-493	1,036	3 · 61	322
32.	Bronchitis	500-502	737	2.57	229
33.	Ulcer of Stomach and Duodenum	540, 541	136	0 · 48	42
34.	Appendicitis	550-553	16	0.05	5
35.	Intestinal Obstruction and Hernia	560, 561, 570	130	0.46	40
36.	Gastritis, Duodenitis, Enteritis and Colitis, except Diarrhoea of the Newborn	543, 571, 572	96	0 · 33	30
37.	Cirrhosis of Liver	581	186	0.65	58
38.	Nephritis and Nephrosis	590-594	210	0.73	65
39.	Hyperplasia of Prostate	610	_90	0.32	28
40.	Complications of Pregnancy, Childbirth, and the Puerperium	640–652, 660, 670–689	16	0.05	5
41.	Congenital Malformations	750-759	312	1 · 09	97
42.	Birth Injuries, Post-natal Asphyxia and Atelectasis	760-762	383	1 · 34	119
43.	Infections of the Newborn	763–768	42	0.14	13
44.	Other Diseases Peculiar to Early Infancy, and Immaturity Unqualified	769-776	254	0.89	79
45.	Senility without Mention of Psychosis, Ill-defined and Unknown Causes	780-795	125	0.44	39
	General Arteriosclerosis	450	819	2.85	255
46.⊀	Other Diseases of Circulatory System	451-468	367	1 · 28	114
40.3	Other Diseases of Respiratory System	470–475, 510–527	309	1.08	96
	All Other Diseases	Residual	1,221	4.26	3 <b>7</b> 9
47.	Motor Vehicle Accidents	E810-E835	918	3 · 20	285
48.	All Other Accidents	E800-E802	747	2.60	232
49.	Suicide and Self-inflicted Injury	E840-E962 E963, E970-E979	351	1.23	109
50.	Homicide and Operations of War	E964, E965, E980-E999	39	0.14	12
	Total All Causes		28,673	100.00	8,907

<sup>\*</sup> No deaths were recorded in the following categories in 1966:—5. Cholera (043), 7. Scarlet Fever and Streptococcal Sore Throat (050, 051), 8. Diphtheria (055), 9. Whooping Cough (056), 11. Plague (058), 12. Acute Poliomyelitis (080), 13. Smallpox (084), 15. Typhus and Other Rickettsial Diseases 100-108), 16. Malaria (110-117).

Deaths in 1966 comprised 15,569 males and 13,104 females.

<sup>† 030-039, 041, 042, 044, 049, 052-054, 059-074, 081-083, 086-096, 120-138.</sup> 

**<sup>‡ 140-148, 160, 161, 164, 165, 190-203, 205.</sup>** 

<sup>§</sup> Too small to register within the limits of the table.

The following table shows deaths in 1966, in certain age groups, detailing the main causes of death within those age groups:

### VICTORIA--MAIN CAUSES OF DEATHS (IN AGE GROUPS), 1966

		Deat	hs from S	Specified (	Cause
International List Numbers	Age Group and Cause of Death	In Age	Group	At A	l Ages
		Number	Per Cent	Number	Per Cent
	Under 1 Year	1,116	100.0		
762 750-759 774-776 760, 761 480-502, 763	Post-natal asphyxia and atelectasis Congenital malformations Inmaturity Birth injuries Pneumonia, bronchitis and influenza	211 146 111	24·3 18·9 13·1 10·0 7·0	272 312 146 111 1,866	100·0 67·6 100·0 100·0 4·2
400-302, 703	Other causes	298	26.7		
	1-4 years		100.0		
800-999 750-759 140-205 480-502 001-138	Accidental and violent deaths Congenital malformations  * Cancer (all forms) Pneumonia, bronchitis and influenza Infective and parasitic diseases Other causes	31 21 18 7	30·2 17·3 11·8 10·0 3·9 26·8	2,055 312 4,473 1,866 240	2·6 9·9 0·5 1·0 2·9
	Other causes	40	20-8	••	
	5-14 years	227	100.0		
800-999 140-205 750-759 480-502 001-138	Accidental and violent deaths  * Cancer (all forms)  Congenital malformations Pneumonia, bronchitis and influenza Infective and parasitic diseases	42	42·7 18·5 9·2 6·1 3·5	2,055 4,473 312 1,866 240	4·7 0·9 6·7 0·7 3·3
	Other causes	267	100.0		
800–999 140–205 480–502 330–334 401, 410–443	Accidental and violent deaths Cancer (all forms) Pneumonia, bronchitis and influenza Vascular lesions affecting central nervous system Diseases of the heart Other causes	24 8 5 5	70·4 9·0 3·0 1·9 1·9 13·8	2,055 4,473 1,866 3,829 10,564	9·1 0·5 0·4 0·1 0·1
	20-24 years	261	100.0		
800-999 140-205 401, 410-443 480-502 240-245	Accidental and violent deaths  * Cancer (all forms)	28 5 3	74·7 10·8 1·9 1·2 1·2	2,055 4,473 10,564 1,866 147	9·5 0·6 † 0·2 2·0
	Other causes		10.2		
	25-34 years	451	100.0		
800-999 140-205 401, 410-443 240-245	Accidental and violent deaths  *Cancer (all forms)  Diseases of the heart  Allergic Disorders	59 36 19	49·7 13·0 7·9 4·2	2,055 4,473 10,564 147	10·9 1·3 0·3 12·9
330–334	Vascular lesions affecting central nervous system Other causes	1 15	3·4 21·8	3,829	0.4

<sup>\*</sup> Includes Hodgkin's disease and the leukaemias.

<sup>†</sup> Less than 0.1.

# VICTORIA—MAIN CAUSES OF DEATHS (IN AGE GROUPS), 1966— continued

		Deat	hs from S	Specified	Cause
International List Numbers	Age Group and Cause of Death	In Age	Group	At Al	l Ages
		Number	Per Cent	Number	Per Cen
	35-44 years	. 972	100.0		
401, 410–443 800–999 140–205 330–334	Diseascs of the heart Accidental and violent deaths *Cancer (all forms) Vascular lesions affecting central nervou	232	25·2 23·9 22·0	10,564 2,055 4,473	2·3 11·3 4·8
480–502	system	: 82	8·4 2·1 18·4	3,829 1,866	2·1 1·1
404 440 440	45-54 years	1 '	100.0		
401, 410-443 140-205 800-999 330-334	Diseases of the heart  Cancer (all forms)  Accidental and violent deaths  Vascular lesions affecting central nervou	. 563 . 268	35·6 25·3 12·0	10,564 4,473 2,055	7·5 12·6 13·0
480–502	Pneumonia, bronchitis and influenza .		7·3 3·5 16·3	3,829 1,866 	4·3 4·2 
		. 4,298	100.0		
401, 410–443 140–205 330–334	* Cancer (all forms) Vascular lesions affecting central nervou	. 1,821 . 995 is 416	42·4 23·2 9·6	10,564 4,473 3,829	17·2 22·2 10·9
800–999 480–502	A - 14 - 4-1 - 4 - 1-1-4 - 4-45-	. 212 197	4·9 4·6 15·3	2,055 1,866	10.3
	65-74 years	. 7,333	100.0		
401, 410–443 140–205 330–334	+0 (11.0	3,125 1,300	42·6 17·7	10,564 4,473	29·6 29·1
480 <b>–502</b> 800 <b>–</b> 999	system	1,010 479 234	13·8 6·5 3·2 16·2	3,829 1,866 2,055	26·4 25·7 11·4
		. 11,347	100.0		
401, 410–443 330–334	Vascular lesions affecting central nervous system	. 2,133	18.8	3,829	42·9 55·7
140-205 480-502 450-456	Pneumonia, bronchitis and influenza Diseases of the arteries	. 1,225 . 958 . 766 . 1,733	10·8 8·4 6·8 15·2	4,473 1,866 1,067	27·4 51·3 71·8

<sup>\*</sup> Includes Hodgkin's disease and the leukaemias.

#### **Tuberculosis**

The number of deaths ascribed to tuberculosis during 1966 was 127, the rate per million of mean population being 39.

Deaths from tuberculosis of the respiratory system in 1966 numbered 119 and equalled a rate of 36 per million of the mean population. Rates for earlier periods were 130 for 1950–54, 294 in 1945–49, 660 in 1918–22, 855 in 1908–12, and 1,365 in 1890–92. In 1966, tuberculosis of the respiratory system was responsible for 94 per cent of the total deaths from tuberculosis. Of the 97 males and 22 females dying from tuberculosis of the respiratory system in 1966, five males and three females were under the age of 45 years.

The introduction of compulsory chest X-rays for the detection and treatment of tuberculosis is discussed on pages 504-6.

#### Infective and Parasitic Diseases

There has been a remarkable decrease in both the incidence and mortality rate of certain infective and parasitic diseases since the beginning of the century. Particulars of the decreases in diseases such as tuberculosis, typhoid fever, scarlet fever, streptococcal sore throat, diphtheria, whooping cough, meningococcal infections, small-pox and measles appeared on pages 493 to 495 of the Victorian Year Book 1954–58.

The incidence of poliomyelitis in Victoria has been recorded since the year 1916, when the disease was added to the list of compulsorily notifiable diseases. Since that year the most serious epidemic occurred in 1937–38 when 2,096 cases were reported, resulting in 113 deaths. Other epidemics occurred in 1918 (303 cases, 21 deaths), 1925 (140 cases, 25 deaths), 1949 (760 cases, 48 deaths), and 1954 (569 cases, 36 deaths). There were no cases of poliomyelitis reported during 1966 and no deaths from acute poliomyelitis or from late effects of acute poliomyelitis were registered during the year. Distribution of the Salk poliomyelitis vaccine began in July, 1956, and there has been a marked decline in the number of cases reported since that date.

#### Malignant Neoplasms

Since 1950, deaths classified as malignant neoplasms include deaths from Hodgkin's disease and leukaemia and aleukaemia. These were not formerly included with neoplasms. Deaths from malignant neoplasms in 1966 numbered 4,473 and represented a rate of 1,390 per million of mean population.

Rates for previous periods were, 1,393 in 1965, 1,389 in 1964, 1,437 in 1963, and 1,371 in 1962. These rates have been re-calculated using the new series of population estimates (see page 130).

Satisfactory comparisons of death-rates relating to malignant neoplasms are only obtained by relating the deaths to the number of persons in the community of the same sex, in age groups. This has been done for periods centred around the past six censuses, when the numbers of persons in age groups were accurately known, and the results are given in the following table:

VICTORIA—DEATH-RATES FROM MALIGNANT NEOPLASMS IN AGE GROUPS

Age Group	Annual D	eaths from	Malignant I in Each	Neoplasms p Age Group		Each Sex
(Years)	 1910-12	1920-22	1932–34	1946-48	1953-55	1960–62
Males						
Under 5 5 9 10-14 15-19 20-24 25-34 35-44 45-54 55-64 65-74 75 and over All Ages	 0·73 0·25 0·16 0·15 0·71 0·96 3·16 16·03 36·36 74·15 88·40	0·46 0·13 0·14 0·30 0·64 0·76 3·31 13·94 40·46 78·21 110·12	0·27 0·20 0·24 0·37 0·73 0·93 3·04 10·13 37·25 85·19 133·78	0·60 0·34 0·24 0·61 0·69 1·20 3·00 11·65 32·73 80·46 148·20 13·51	1·11 0·98 0·69 0·93 1·27 1·32 4·01 13·25 36·99 82·41 163·06	1.06 0.85 0.59 0.95 0.86 1.34 3.93 14.54 41.16 90.40 161.58
Females						
Under 5 5-9 10-14 15-19 20-24 25-34 35-44 45-54 55-64 65-74 75 and over All Ages	 0·19 0·27 0·44 0·41 1·39 7·26 17·87 38·03 61·66 86·19	0·39 0·17 0·05 0·15 0·30 1·28 6·61 19·14 34·48 63·05 92·86	0·38 0·17 0·08 0·17 0·39 1·57 6·00 17·31 35·82 61·17 106·19	0·48 0·18 0·40 0·04 0·60 1·75 6·23 16·47 33·40 61·44 111·49	1·37 0·60 0·71 0·49 0·56 1·81 6·14 16·46 30·93 59·38 117·02	1·04 0·92 0·64 0·66 0·99 1·88 5·76 15·02 30·20 50·34 103·68

Deaths from malignant neoplasms are prominent at most age periods, but the rates in the above table show characteristic increases with age, reaching a maximum mortality rate in the oldest age group.

Ninety-one per cent of the deaths from malignant neoplasms in the year 1966 were at ages 45 years and over.

The following table shows deaths from malignant neoplasms recorded in 1966, according to the site of the disease and in age groups:

VICTORIA—DEATHS FROM MALIGNANT NEOPLASMS BY SEX IN VARIOUS AGE GROUPS, 1966

			Age	Group (	Years)	
Site of Disease•	Sex	Under 25	25–44	45-64	65 and over	Total
Buccal Cavity and Pharynx (140-148)	${M \choose F}$		1 3	25 11	33 15	59 29
Oesophagus (150)	${M \atop F}$			28 9	40 31	70 40
Stomach (151)	${M \atop F}$		9 11	87 36	157 128	253 175
Intestine, except Rectum (152, 153)	${M \choose F}$		17 16	78 79	129 222	224 317
Rectum (154)	$\left\{ \begin{smallmatrix} M \\ F \end{smallmatrix} \right.$		8 2	34 14	73 58	115 74
Trachea, Bronchus and Lung,	ſM		15	288	324	627
Not Specified as Secondary (162, 163)	∫ F	1	4	36	45	86
Breast (170)	${M \atop F}$		.:	1 158	183	3. 374
Cervix Uteri (171)	F	}	10	60	44	114
Other and Unspecified Parts of Uterus (172-174)	F		2	19	33	54
Ovary, Fallopian Tube, and Broad Ligament (175)	F	2	15	63	57	137
Prostate (177)	M	\	1	27	221	249
Kidney (180)	$\left\{egin{array}{c} M \\ F \end{array}\right.$	1 3	3 3	19 7	29 26	52 39
Bladder and Other Urinary Organs (181)	${M \atop F}$		2 1	22 6	48 27	72 34
Brain and Other Parts of Nervous System (193)	${M \atop F}$	11 11	10 6	37 26	6 14	64 57
Leukaemia and Aleukaemia (204)	${M \atop F}$	28 24	12 12	26 22	44 33	110 91
Other Neoplasms of Lymphatic and Haematopoietic System	∫M	6	16	42	40	104
(200–203, 205)	[ F	7	7	46	38	98
All Other and Unspecified Sites	{M F	17	36 16	138 114	197 228	388 364
Total	${M \atop F}$	63 54	132 141	852 706	1,343 1,182	2,390 2,083

<sup>•</sup> Figures in parentheses are in respect of the Seventh Revision of the International List of Causes of Death.

#### Diabetes Mellitus

During 1966, diabetes was responsible for 238 male and 345 female deaths, representing a rate of 181 per million of the mean population.

Rates (revised) for previous periods were 166 in 1965, 163 in 1964, 150 in 1963, and 151 in 1962.

#### Vascular Lesions Affecting Central Nervous System

In 1966, 1,481 male and 2,348 female deaths were ascribed to vascular lesions affecting the central nervous system, the total corresponding to a rate of 1,189 per million of the mean population. The table on pages 157 and 158 shows that vascular lesions affecting the central nervous system appear as one of the leading causes of death at ages from 25 years and over; they have become an increasing proportion of deaths at higher ages accounting for 19 per cent of deaths at ages 75 years and over. Deaths from this cause according to sex and age are given below:

#### VICTORIA—DEATHS FROM VASCULAR LESIONS AFFECTING CENTRAL NERVOUS SYSTEM BY SEX IN VARIOUS AGE GROUPS, 1966

			Age	Group (Y	'ears)		
Cause of Death*	Sex	Under 45	45-54	55–64	65-74	75 and over	Total Deaths
Subarachnoid Haemorrhage (330)	${M \atop F}$	25 29	16 24	25 39	11 30	4 16	81 138
Cerebral Haemorrhage (331) Cerebral Embolism and Thrombosis (332)	$\left\{\begin{matrix} M \\ F \\ M \\ F \end{matrix}\right.$	25 20 2 3	50 44 11 13	134 114 59 28	259 370 127 140	341 746 241 477	809 1,294 440 661
Other and Ill-defined Vascular Lesions Affecting Central Nervous System (334)	${\mathbf M}$	3	4 1	10 7	34 39	100 208	151 255
Total	${M \atop F}$	55 52	81 82	228 188	431 579	686 1,447	1,481 2,348

<sup>\*</sup> Figures in parentheses are in respect of the Seventh Revision of the International List of Causes of Death.

#### Diseases of the Heart

During 1966, there were 10,564 deaths ascribed to diseases of the heart including two due to rheumatic fever with heart involvement, 242 due to chronic rheumatic heart disease, 9,003 to arteriosclerotic and degenerative heart disease, 986 to other disease of the heart, and 331 to hypertension with heart disease. The total of

these causes in 1966 represented a rate of 3,282 per million of the mean population. Only a small proportion of deaths from heart diseases occurs at ages under 45 years of age. However, as the tables on pages 157 and 158 show, increases in the number of deaths from heart diseases are already apparent at ages between 25 and 45 years, and become an increasing proportion of deaths with increase in age. At ages 75 years and over, deaths from this cause in 1966 accounted for 40 per cent of all deaths.

The following table shows deaths in Victoria in 1966 from heart diseases, according to sex and age group:

VICTORIA—DEATHS FROM HEART DISEASES BY SEX IN VARIOUS AGE GROUPS, 1966

Cause of Death*	Sex	Under 45	45-54	55–64	65-74	75 and over	Total Deaths
Rheumatic Fever with Heart Involvement (401)	${M \atop F}$	1 1					1
Chronic Rheumatic Heart Disease (410-416)	${M \atop F}$	12 21	15 24	25 33	24 41	18 29	94 148
Arteriosclerotic Heart Disease, including Coronary Disease (420)	${M \choose F}$	170 25	557 119	1,153 395	1,544 989	1,432 1,510	4,856 3,038
Degenerative Heart Disease (421, 422)	${M \choose F}$	25 11	24 17	56 27	103 96	285 465	493 616
Other Diseases of Heart (430-434)	${M \choose F}$	20 8	12 15	65 26	117 107	262 354	476 510
Hypertension with Heart Disease (440-443)	$\left\{ \begin{smallmatrix} M \\ F \end{smallmatrix} \right.$	3	4 2	28 13	47 57	68 109	150 181
Total	${M \atop F}$	231 66	612 177	1,327 494	1,835 1,290	2,065 2,467	6,070 4,494

<sup>\*</sup>Figures in parentheses are in respect of the Seventh Revision of the International List of Causes of Death.

#### Diseases of the Respiratory System

In 1966, deaths from diseases of the respiratory system numbered 2,151 which represented a rate of 668 per million of the mean population. Of these deaths in 1966, 69 were due to influenza, 104 to lobar pneumonia, 775 to broncho-pneumonia, 157 to other and unspecified pneumonia, 737 to bronchitis, nine to empyema and abscess of lung, four to pleurisy, 49 to pulmonary congestion and hypostasis, 32 to bronchiectasis, and 215 to other diseases.

The 69 deaths from influenza in 1966 represented a rate of 21 per million of the mean population. Eighty-three per cent of the deaths were of persons over 50 years of age.

#### Diseases of the Digestive System

In 1966, there were 438 male and 349 female deaths from diseases of the digestive system, representing a rate of 244 per million of the mean population. Deaths from causes in this group in 1966 were: 136 from ulcers of the stomach and duodenum, four from gastritis and duodenitis, 16 from appendicitis, 130 from intestinal obstruction and hernia, 42 from gastro-enteritis and colitis, except diarrhoea of the newborn, 186 from cirrhosis of the liver, 70 from cholelithiasis and cholecystitis, and 203 from other diseases.

#### Diseases of the Genito-urinary System

In 1966, there were 513 deaths attributed to diseases of the genito-urinary system. This number represented a rate of 159 per million of the mean population. In 1966, nephritis and nephrosis were responsible for 210 deaths, infections of the kidney for 137, calculi of the urinary system for 11, hyperplasia of prostate for 90, and other diseases of the genito-urinary system for 65.

#### Accidental Deaths

The following table shows particulars of deaths in Victoria registered in 1966 which were due to accidents. These represented 6 per cent of the total deaths. Accidents feature as a dominant cause of death after the first year of life, but in age groups from 40 years onwards they progressively assume a less prominent position.

#### VICTORIA—ACCIDENTAL DEATHS, 1966

Internation	nal List	No.	Cause of Death	Males	Females	Total
E800-E802			Railway accidents	16	7	23
E810-E835			Motor vehicle accidents	701	217	918
E840-E845			Other road vehicle accidents	8	3	11
3850-E858			Water transport accidents	8	ī	
E860~E866			Aircraft accidents	6	l i l	9 7
E870-E888	• •		Accidental poisoning by solid and liquid			•
			substances	38	41	79
E890-E895			Accidental poisoning by gases and vapours	14	i i i i	26
3900-E904			Accidental falls	116	195	311
3912			Accident caused by machinery	23	1	23
E914			Accident caused by electric current	3	::	3
E916			Accident caused by fire and explosion of			,
	• •		combustible material	34	18	52
E917, E918			Accident caused by hot substance, cor-			
,			rosive liquid, steam, and radiation	1	5	6
E919			Accident caused by firearm	26	2	28
E924, E925			Accidental mechanical suffocation	3	<u>4</u>	7
E927			Accidents caused by bites and stings of		·	•
	• • •	• • •	venomous animals and insects	2		2
E9 <b>2</b> 9			Accidental drowning and submersion	65	15	80
3935	• • • • • • • • • • • • • • • • • • • •		Lightning	ī		ĭ
910, E911,	E913,	E915.	1	-	l l	•
E920-E923.	2.,,	E926,				
E930-E934.		E936.	All other accidental causes	60	19	79
E940-E946,		E959,			''	.,
E960-E962		,				
_,,,,	• •		-			
			Total	1,125	540	1,665

For the five years 1962 to 1966, female deaths from accidents were 33 per cent of total accidental deaths.

#### Accidental Deaths Involving Motor Vehicles

The number of motor vehicles (including motor cycles) registered in Victoria and the deaths in which they were involved, were as follows for the years 1962 to 1966:

#### VICTORIA—DEATHS INVOLVING MOTOR VEHICLES

			Number of	Deaths Involving Motor Vehicles					
Year 			Motor Vehicles on Register at 30 June	Number*	Per 10,000 Motor Vehicles	Per 1,000,000 of Mean Population			
1962			876,633	824	9.4	276			
1963			931,543	827	8.9	271			
1964			989,985	832	8 · 4	266			
1965			1,049,814	907	8.6	283			
1966			1,092,980	918	8.4	285			

<sup>\*</sup> Deaths of pedestrians included in this column numbered 247, 260, 254, 238, and 242, respectively.

#### Transport Accidents

In 1966 deaths from all transport accidents numbered 968, as against 957 in 1965, 895 in 1964, 886 in 1963, and 893 in 1962.

During the year 1966, deaths connected with transport represented 57 per cent of the total deaths from accidents.

#### Suicide and Self-inflicted Injury

In 1966, registrations of deaths from suicide or wilfully self-inflicted injury numbered 215 males and 136 females. These deaths represented a rate of 109 per million of the population as compared with 109 in 1965, 104 in 1964, 119 in 1963, and 116 in 1962.

Of the 215 male deaths in 1966, 67 were connected with firearms and explosives, and 59 with poisoning by analgesic and soporific substances. The latter accounted for 83 of the 136 female deaths.

#### Homicide

The number of deaths ascribed to homicide and registered in 1966 was 34 (21 males and 13 females).

Deaths from criminal abortion are excluded from this category and are included with deaths from maternal causes.

#### Maternal, Perinatal, and Infant Mortality

An article on maternal, perinatal and infant mortality in Victoria appeared in the Victorian Year Book 1964, pages 152–156.

#### Infant Mortality Statistics

The mortality of children under one year, in proportion to live births, reveals a remarkable decline since 1890—the deaths per 1,000 children born having fallen from 133 in 1885–89 to eighteen in 1962–66 (a reduction of 86 per cent). In other words, of every 100 infants who died in the earlier period, only fourteen would have died in the latter.

The reduction has been assisted by various Health Acts and educative measures, including the notification of infectious diseases, the regulation of the manufacture, sale and distribution of foodstuffs and patent medicines, and the provision of a pure water supply. The passing of the *Midwives Act* 1915 and the inauguration of the Infant Welfare Movement in 1917 coincided with and, to a large degree, accounted for a reduction of the rate since that time.

The following tables show the number of infant deaths and the infant death-rate per 1,000 live births in each of the Australian States and Territories for the years 1962 to 1966:

#### AUSTRALIA—INFANT DEATHS

Year	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962 1963 1964 1965	1,825 1,673 1,634 1,492 1,490	1,219 1,242 1,098 1,109 1,116	754 722 673 598 581	409 399 397 385 356	380 353 328 352 329	184 153 166 125 108	37 27 30 23 19	32 38 41 34 46	4,840 4,607 4,367 4,118 4,045

#### AUSTRALIA—INFANT MORTALITY RATES\*

Y	ear?	New South Wales	Vic- toria	Queens- land	South Aus- tralia	Western Aus- tralia	Tas- mania	Northern Terri- tory	Aus- tralian Capital Terri- tory	Aus- tralia
1962 1963 1964 1965 1966		21·4 19·9 20·3 19·1 19·2	18·5 18·9 16·9 17·5 17·4	21·1 20·1 19·2 17·8 17·7	19·1 18·7 19·0 18·4 17·5	22·3 20·4 19·7 21·7 19·3	20·7 17·9 20·1 16·6 14·6	40·0 31·4 32·9 25·2	17.6 19.0 21.0 15.8 19.8	20·41 19·55 19·06 18·48 18·17

<sup>•</sup> Number of deaths under one year of age per 1,000 live births.

The infant death-rates for the Melbourne Statistical Division, for the remainder of the State, and for the whole State, for the years 1962 to 1966, are shown in the following table. Figures relate to the Melbourne Statistical Division as defined for the Census, 1966 (see pages 116–7).

#### VICTORIA—INFANT MORTALITY

			Melbourne S Divisio		Remainder	of State	Victoria		
	Year		Number of Deaths under One Year	Rate per 1,000 Live Births	Number of Deaths under One Year	Rate per 1,000 Live Births	Number of Deaths under One Year	Rate per 1,000 Live Births	
1962 1963 1964 1965 1966	  	:: :: ::	798 810 717 738 784	18·5 18·7 16·5 17·0 17·8	421 432 381 371 332	18·6 19·4 17·7 18·4 16·7	1,219 1,242 1,098 1,109 1,116	18·5 18·9 16·9 17·5 17·4	

Note.—Births and deaths are allotted to the place of usual residence of the parties. In the cases of births and infant deaths, the mother's residence is considered to be that of the child.

Infant death-rates have shown a decrease in each quinquennial period from 1885 onwards. In 1954, the rate fell below 20 per 1,000 births for the first time. In 1964, the rate was 16.9, the lowest on record.

The decrease in the infant death-rate, since the earlier periods, has been shared proportionally by each age group except that of "under one week". The rate per 1,000 births for infants "under one week" has declined from 21.5 in the quinquennium 1910-14 to 12.0 in 1962-66. The rate for infants "one week and under one month" declined from 11.1 in 1910-14 to 1.6 in 1962-66, a decrease of 86 per cent, and that for infants "one month and under one year"

<sup>†</sup> Less than 20 deaths, rates not calculated.

from 41·2 to 4·2, a decrease of 90 per cent. Between the ages of one month and one year, Victoria lost 64 out of every 1,000 children born in 1900–4, 33 in 1915–19, and 1·8 in 1962–66. In 1966 the mortality of infants "under one week" comprised 67 per cent of the total infant mortality.

The following tables show mortality rates at certain ages under one year for the years 1962 to 1966:

#### VICTORIA—INFANT MORTALITY AT CERTAIN AGES

		Deaths under One Year per 1,000 Live Births									
Year		Under One Week	One Week and under One Month	One Month and under Three Months	Three Months and under Six Months	Six Months and under Twelve Months	Total under One Year	Males	Females		
1962 1963 1964 1965 1966	··· ··· ···	12·7 13·2 11·4 11·0 11·7	1·5 1·7 1·5 1·7 1·4	1·5 1·4 1·5 1·5 1·4	1·4 1·2 1·3 1·6 1·5	1·4 1·4 1·2 1·7 1·4	18·5 18·9 16·9 17·5 17·4	20·8 21·3 18·8 19·2 18·8	16·0 16·4 14·8 15·6 16·0		

### VICTORIA—INFANT MORTALITY AT CERTAIN AGES, BY SEX, 1966

Sex	Under One Week	One Week and under One Month	One Month and under Three Months	Three Months and under Six Months	Six Months and under Twelve Months	Total under One Year
Males— Number Rate* Percentage of Deaths in Each Age Group	416	53	47	48	53	617
	12·7	1·6	1·4	1·5	1·6	18•8
	67·42	8·59	7·62	7·78	8·59	100·00
Females— Number Rate* Percentage of Deaths in Each Age Group	336	39	41	46	37	499
	10·8	1·2	1·3	1·5	1·2	16·0
	67·33	7·82	8·22	9·22	7·41	100•00

<sup>•</sup> Number of deaths in each age group per 1,000 live births.

The rate for male infants is consistently higher than that for females, and in the period 1962–66 exceeded the female rate by 25 per cent. In the same period, male infant deaths exceeded female infant deaths by 814 and male births were 9,215 in excess of female births.

In 1966, in the group of causes of death peculiar to early infancy, 471 were connected with immaturity, either directly or in association with other causes, and all of these deaths were of children under one month of age. The deaths connected with immaturity represented 42 per cent of the total infant deaths. Congenital malformations were responsible for 211, or 19 per cent, of the infant deaths. It will thus be seen that 61 per cent of the total infant mortality in 1966 was related to congenital malformations and to immaturity in the manner described.

From 1950, infant deaths were classified according to the Sixth (1948) Revision of the International List of Causes of Death. Owing to the change in classification, figures since 1950 are not exactly comparable with figures for previous years. The Seventh (1955) Revision of the International List of Causes of Death was adopted for use in 1958.

The following table shows the number of deaths of infants at certain ages, by cause, in 1966:

VICTORIA—INFANT MORTALITY AT CERTAIN AGES, BY CAUSE, 1966

		D	eaths und	er One Y	ear	
Cause of Death*	Under One Week	One Week and under One Month	One Month and under Three Months	Three Months and under Six Months	Six Months and under Twelve Months	Total under One Year
Infective and Parasitic Diseases (1-138)	3		6	5	8	22
Pneumonia and Bronchitis (490-493,			14	20	17	51
Gastro-enteritis and Colitis (Except Ulcerative), Age Four Weeks and over (571)			4 24	3	6	13
, ,	107	43		19	10	211
Certain Diseases of Early Infancy— Birth Injuries (760, 761)—  (a) Without Mention of Immaturity  (b) With Immaturity	47 61	2 1	::		::	49 62
Postnatal Asphyxia and Atelectasis (762)— (a) Without Mention of Immaturity (b) With Immaturity	61 198	4 3		·ż	4	69 203
Infections of the Newborn (763-768)— Pneumonia of Newborn— (a) Without Mention of Immaturity (b) With Immaturity	9 6	7 2	::	::	::	16 8
Diarrhoea of Newborn— (a) Withour Mention of Immaturity (b) With Immaturity		1	::		::	1
Other Infections of the Newborn—  (a) Without Mention of Immaturity  (b) With Immaturity	2 2	10 1		2	::	14 3
Other Diseases Peculiar to Early Infancy						
(769-775)— (a) Without Mention of Immaturity (b) With Immaturity	54 49	1 3	2 4	2 	::	59 56
Immaturity Unqualified (776)	136	3	١			139
All Other Diseases	15	10	27	34	28	114
Accidents, Poisonings, and Violence	2	1	7	7	9	26
Total All Causes	752	92	88	94	90	1,116

Figures in parentheses are in respect of the Seventh Revision of the International List of Causes of Death.

A comparison of infant mortality rates from the principal causes for certain periods from 1891 to 1949 was shown on page 506 of the Victorian Year Book 1954–58.

#### Stillbirths

Registration of stillbirths came into operation in Victoria in 1953. For registration purposes, a stillborn child means "any child born of its mother after the 28th week of pregnancy, which did not at any time after being born, breathe or show any other sign of life, and, where the duration of pregnancy is not reliably ascertainable, includes any foetus weighing not less than 2 lb. 12 oz." Action is being taken with a view to having a uniform definition of stillbirth for all States using the 20th week of pregnancy.

The following table contains information about stillbirths and infant mortality in Victoria from 1962 to 1966:

#### VICTORIA—STILLBIRTHS AND INFANT MORTALITY

Year		Still	births		s under Month	One p	s under Month lus births	Deaths under One Year plus Stillbirths		
		Number	Rate per 1,000 Births (Live and Still)	Number	Rate per 1,000 Births (Live and Still)	Number	Number Rate per 1,000 Births (Live and Still)		Rate per 1,000 Births (Live and Still)	
1962		775	11.63	934	14.01	1,709	25 · 64	1,994	29.91	
1963		792	11.92	977	14 · 70	1,769	26 · 63	2,034	30.61	
1964		771	11 72	840	12.77	1,611	24.50	1,869	28.42	
1965		747	11.62	807	12.55	1,554	24 · 17	1,856	28.87	
1966		762	11.76	844	13.03	1,606	24 · 80	1,878	28.99	

The causes of stillbirths in Victoria, classified according to the International Statistical Classification, are given in the following table for the years 1962 to 1966:

#### VICTORIA—CAUSES OF STILLBIRTHS

Classific	assification Number Cause of Stillbirth		Number of Stillbirths							
Num	ber	Cause of Stilloirth	1962	1963	1964	1965	1966			
Y 30		Chronic Disease in Mother	9	24	8	6	13			
Y 31		Acute Disease in Mother	5	4	4		5			
Y 32	••	Diseases and Conditions of Pregnancy and Childbirth	41	28	<b>7</b> 9	72	152			
Y 33		Absorption of Toxic Substance from Mother								
Y 34		Difficulties in Labour	39	37	40	14	59			
Y 35		Other Causes in Mother	2	2	3	4	7			
Y 36		Placental and Cord Conditions	322	389	342	326	213			
<b>Y</b> 37		Birth Injury	5	3	18	34	3			
Y 38		Congenital Malformation of Foetus	79	95	83	89	67			
Y 39		Diseases of Foetus, and Ill-defined Causes	273	210	194	202	243			
		Total	775	792	771	747	762			

#### Cremation

There are now four crematoria in Victoria, of which three are situated in the Metropolitan Area.

The number of cremations in relation to total deaths from 1962 to 1966 is shown in the following table:

#### VICTORIA—CREMATIONS AND DEATHS

		Y	ear	Total Cremations	Total Deaths	Percentage of Cremations to Deaths		
1962						8,425	25,847	32.60
1963			••	••		8,782	26,920	32.62
1964						9,832	27,548	35.69
1965						9,857	28,031	35.16
1966	••	••	••	••	••	10,362	28,673	36 · 14

## INDUSTRIAL CONDITIONS, EMPLOYMENT, AND PRICES

#### Industrial Conditions

#### State Department of Labour and Industry

#### General

The State Department of Labour and Industry deals generally with the registration and inspection of factories and shops, boilers and pressure vessels and lifts and cranes. Wages Boards and the Apprenticeship Commission are statutory bodies placed within the Department for purposes of administration. The Labour and Industry Act 1953 revised and consolidated the earlier Factories and Shops Acts and was consolidated in 1958. Included in the present functions of the Department are the following:

- (1) Inspection and enforcement of conditions of labour generally, including wages, hours of work, rest periods, holidays, annual leave, and long service leave.
- (2) Employment of women, children and young persons including the training, oversight of schooling and supervision of apprentices.
- (3) Industrial relations, including the prevention and settlement of industrial disputes and advice on industrial matters.
- (4) Industrial safety, health and welfare, including the training of workers in safe practices, control of dangerous methods and materials, guarding of machinery, prevention of accidents, the control and regulation of industrial aspects of noxious trades.
- (5) Initiation and direction of research and the collection, preparation, and dissemination of information and statistics on matters within Departmental jurisdiction.

#### **Industrial Arbitration**

#### General

In Victoria there are two systems of industrial arbitration for the adjustment of relations between employers and employees: the State system which operates under the law of the State within its territorial limits, and the Commonwealth system which applies to industrial disputes extending beyond the limits of the State.

Under Commonwealth law there are special tribunals to determine the industrial conditions of employment in the Public Service of the Commonwealth and in the stevedoring industry, and there is a joint Commonwealth and State tribunal for the New South Wales coal mining industry. Commonwealth-State Relations in Industrial Arbitration

The relation between the State and Commonwealth systems of industrial arbitration rests upon the distribution of legislative powers between the Commonwealth and the component States. The powers of the Commonwealth in regard to industrial arbitration are as defined in the Commonwealth of Australia Constitution Act; all residual powers remain with the States. The Commonwealth Constitution Act provides that if a State law is inconsistent with a valid Commonwealth law, the latter prevails and the State law becomes inoperative in so far as it is inconsistent. An award of the Commonwealth Conciliation and Arbitration Commission\* has been held to be a Commonwealth law, and, in certain circumstances, awards of the Commonwealth industrial tribunal override those made by State tribunals.

The Commonwealth jurisdiction is limited by the Constitution Act to "conciliation and arbitration for the prevention and settlement of industrial disputes extending beyond the limits of any one State". In interpreting the law, the High Court of Australia has decided that the Commonwealth Parliament cannot empower an industrial tribunal to declare an award a "common rule" or industry-wide award to be observed by all persons engaged in the industry concerned.

Notwithstanding these limitations of the Commonwealth jurisdiction in industrial matters, the Commonwealth system has gradually become predominant in the sphere of industrial arbitration throughout Australia. Its influence extended, in the first place, with the gradual adoption of the principle of federation in trade unionism and in political organisation, a tendency which gathered force during the First World War As industry expanded over interstate borders, uniformity of industrial conditions was sought by employers, while employees were attracted to the Commonwealth jurisdiction in the expectation of better terms as to wages, etc., than those awarded under State legislation. In many cases, also, the organisations concerned in a Commonwealth award have taken action to have its terms embodied in State awards so that they become binding as a common rule in the industry. Again, for the sake of uniformity, legislatures of some States, notably Victoria and New South Wales, adopted the Commonwealth wage standards as the basis of State awards and agreements. In Victoria, for instance, the basic wages determined by the Commonwealth Conciliation and Arbitration Commission were adopted for State awards and agreements by the Wages Boards.

#### Wages Boards in Victoria

(1) General.—In each State, industrial tribunals have been established to regulate and arbitrate in industrial matters. In Victoria this function is carried out by Wages Boards which are set up for specific industries or occupations. A General Wages Board operates for industries where there is no special Wages Board.

<sup>\*</sup> Formerly Commonwealth Court of Conciliation and Arbitration.

The Wages Board method of fixing wages and of settling the conditions of employment had its origin in Victoria and was incorporated in an Act of Parliament introduced in 1896. A Board may be appointed for any trade or branch of it. Each Board consists of an even number of members and a chairman. Originally, each Board was composed of equal numbers of employers and employees, with a qualification that each representative should be actively engaged in the trade concerned. However, under the provisions of the Factories and Shops Act 1934, this qualification was modified to permit a paid officer of any corporation, public body, or association of employers being nominated as one of the members to represent employers and, if such officer is appointed, then one of the representatives of the employees on that Board shall likewise be an officer of the trade union concerned.

The Labour and Industry Act 1958 requires that every Wages Board shall, in determining wages rates or piecework prices, take into consideration relevant awards of, or agreements certified by, the Commonwealth Conciliation and Arbitration Commission.

The Labour and Industry Act 1958 gives Wages Boards similar powers relating to wages and conditions of labour as those incorporated in the Commonwealth Conciliation and Arbitration Act. These powers enable Wages Boards to make determinations concerning any industrial matter whatsoever in relation to any trade or branch of trade for which such a board has been appointed and, in particular, to determine all matters relating to:

- (a) Pay, wages, and reward;
- (b) work days and hours of work;
- (c) privileges, rights, and duties of employers and employees;
- (d) the mode, terms, and conditions of employment or nonemployment;
- (e) the relations of employers and employees;
- (f) the employment or non-employment of persons of either sex or any particular age;
- (g) the demarcation of functions of any employees or class of employees; and
- (h) questions of what is fair and right in relation to any industrial matter, having regard to the interests of the persons immediately concerned and of society as a whole.

Wages Boards are not empowered to determine any matter relating to the preferential employment or dismissal of persons as being or as not being members of any organisation, association or body.

(2) Board of Reference.—A Wages Board has power to set up a Board of Reference to deal with any dispute of fact (but not of law) which may arise concerning a determination. The decision of the Board of Reference has the same force and effect as a Wages Board determination.

- (3) Industrial Appeals Court.—Appeals against the determination of a Wages Board or against the decision of a Board of Reference may be made to the Industrial Appeals Court. Such appeals must be made by the employer's or employee's organisation or by a majority of the employer or employee representatives on the Board concerned. In addition, any person may apply to the Supreme Court to have a determination quashed on grounds of illegality.
- On 31 December 1966, there were 240 Wages Boards existing or authorised.
- (4) Intervention by Minister.—The Labour and Industry (Amendment) Act 1960 empowers the Minister of Labour and Industry to intervene in the public interest in any appeal to the Industrial Appeals Court against a determination of a Wages Board. Further, as consumers are not represented on Wages Boards, the Act also authorises the Minister to refer, under appropriate circumstances, the determination of a Wages Board to the Court.
- (5) Determination by the Industrial Appeals Court.—The Labour and Industry (Amendment) Act 1965 provides that where a matter requires to be determined by ten or more Wages Boards the Minister may refer the matter to the Industrial Appeals Court. This provision was added to by the Labour and Industry (Amendment) Act 1966 which empowers the Minister to refer any residue of less than ten applications to the Court. The aim of the amendments is to remove the necessity to convene individual meetings of the Boards in such cases.

### Commonwealth Industrial Court and Commonwealth Conciliation and Arbitration Commission

The Conciliation and Arbitration Act 1904–1965 defines an industrial dispute to be dealt with under that Act as "(a) A dispute (including a threatened, impending or probable dispute) as to industrial matters which extends beyond the limits of any one State; and (b) a situation which is likely to give rise to a dispute as to industrial matters which so extends; and includes—(c) such a dispute in relation to employment in an industry carried on by, or under the control of, a State or an authority of a State; (d) a dispute in relation to employment in an industry carried on by, or under the control of, the Commonwealth or an authority of the Commonwealth, whether or not the dispute extends beyond the limits of any one State; and (e) a claim which an organisation is entitled to submit to the Commission under section eleven A of the Public Service Arbitration Act 1920–1964 or an application or matter which the Public Service Arbitrator has refrained from hearing, or from further hearing, or from determining under section fourteen A of that Act, whether or not there exists in relation to the claim, application or matter, a dispute as to industrial matters which extends beyond the limits of any one State."

The Conciliation and Arbitration Act was extensively amended by an Act assented to on 30 June 1956. This amendment altered the structure of the arbitration machinery by separating the judicial functions from the conciliation and arbitration functions. The Commonwealth Industrial Court was established to deal with judicial matters under the Act and the Commonwealth Conciliation and Arbitration Commission to handle the functions of conciliation and arbitration. Further amendments have since been incorporated.

The Commonwealth Industrial Court is at present composed of a Chief Judge and five other Judges. The Commonwealth Conciliation and Arbitration Commission comprises a president, not less than two deputy presidents, a senior commissioner, not less than five commissioners and a number of conciliators. Judges of the Commonwealth Court of Conciliation and Arbitration were made either members of the Commonwealth Industrial Court or presidential members of the Commonwealth Conciliation and Arbitration Commission. Conciliation Commissioners became non-presidential members of the Commission.

A fuller treatment of the Commonwealth and State arbitration systems is given on pages 462-6 of the *Victorian Year Book* 1964.

#### **Basic Wage**

#### General

Until June, 1967, the concept of a "basic" or "living" wage was common to rates of wage determined by industrial authorities in Australia. Initially the concept was interpreted as the "minimum" or "basic" wage necessary to maintain an average employee and his family in a reasonable state of comfort. However, it came to be generally accepted "that the wage should be fixed at the highest amount which the economy can sustain and that the 'dominant factor' is the capacity of the community to carry the resultant wage levels".\*

#### Wage Determinations in Victoria

In all States, including Victoria, wages are determined in two ways. First, for industries which extend beyond the boundaries of any one State, the total wage is determined by the Commonwealth Conciliation and Arbitration Commission. Second, industrial tribunals, which in Victoria are Wages Boards, are set up for industries which do not extend beyond the State boundary†. The Boards, constituted from representatives of employers and employees and an independent chairman for each industry group or calling, determine the minimum rate of wage to be paid in each industry or calling. In general, these Boards have adopted a basic wage in determining the rate of wage to be paid.

#### Commonwealth Basic Wage Determinations

(1) Awards 1907 to 1953.—The first basic wage, as such, was declared in 1907 by Mr. Justice Higgins, President of the Commonwealth Court of Conciliation and Arbitration. The rate of wage

<sup>\*</sup> Commonwealth Arbitration Reports, Vol. 77, p. 494.

<sup>†</sup> For further information on industrial arbitration, see "Industrial Conditions", page 171.

declared was 70c per day or \$4.20 per week for Melbourne, and by virtue of the fact that it had been determined in connection with H. V. McKay's Sunshine Harvester Works it became popularly known as the "Harvester Wage".

In 1913, the Court took cognisance of the Retail Price Index compiled by the Commonwealth Statistician covering food, groceries, and the rents of all houses ("A" Series), and thereafter for a period the basic wage was adjusted in accordance with variations disclosed by that index.

The system of making regular quarterly adjustments of the basic wage was instituted in 1922.

In 1931, in view of the depressed financial conditions prevailing, the Court reduced all wages under its jurisdiction by 10 per cent.

In consequence of continued applications from organisations of employees for the cancellation of the order providing for the 10 per cent reduction, the Court in its judgment of 5 May 1933, transferred the basis of fixation and adjustment of wages to a new set of index numbers, the "D" Series. This award was made applicable only to workers who had suffered the full 10 per cent reduction.

The judgment of the Arbitration Court relative to the Basic Wage Inquiry of 1934 ordered a vital change in the method of calculating the basic wage. The "D" Series was superseded by the "C" Series as the measure for assessment and adjustment of the basic wage. The 10 per cent reduction of wages—mentioned above—was removed.

As a result of the Basic Wage Inquiry of 1937, the Arbitration Court prepared and issued its own series of retail price index numbers based on and directly related to the Commonwealth Statistician's "C" Series Index. The new series was known as the "Court" Index. Provision was also made for the addition of a "fixed loading" known as a "prosperity" loading of 60c for Melbourne and 50c for the six capitals' basic wage.

Applications by organisations of employees for an increase in the basic wage prescribed by awards of the Arbitration Court were considered at the Basic Wage Inquiry of 1940–41. The Court was of the opinion that the application should not be dismissed but should stand over for further consideration because of the uncertainty of the economic outlook during war-time. The hearing was not resumed until 1946.

Pending the hearing and final determination of the claims which had already been lodged or which might in the near future be lodged, the Court delivered judgment on its "Interim Inquiry" on 13 December 1946. An increase of 70c a week was granted in the "needs" portion of the basic wage then current, the rate for the six capital cities as a whole being increased from \$9.30 to \$10 a week. For automatic quarterly adjustments a new "Court" index was adopted.

The Arbitration Court, as a result of the Basic Wage Inquiry of 1949–50, decided to increase the basic wage by \$2 per week. At the same time the "prosperity" loading was incorporated in the new wage at a uniform amount of 50c throughout Australia. As a result, the basic wage payable in Melbourne was increased by \$1.90 per week as from the first full pay period after 1 December 1950. The female basic wage was increased to 75 per cent of the male rate.

Following the hearing of the Basic Wage and Standard Hours Case, the Arbitration Court decided, on 12 September 1953, to discontinue the automatic adjustment to the basic wage. The last quarterly wage adjustment made was based on the Court Series Index Numbers for June quarter, 1953, and became payable as from the first full pay period in August, 1953.

A report on the early determinations of the basic wage is set out on pages 488 and 489 of the Victorian Year Book 1964.

(2) Awards 1956 to 1959.—In the Basic Wage Inquiry of 1956, the Court's judgment on 26 May 1956, increased the adult male basic wage by \$1, and females by 75c, a week, payable from the beginning of the first pay period in June. In this judgment the Court took the view that "so long as the assessment of the basic wage is made as the highest which the capacity of the economy can sustain, the automatic adjustment of that basic wage upon price index numbers cannot be justified, since movements in the index have no relation to the movements in the capacity of the economy "\*. The Court also considered the period over which the capacity of the economy should be assessed, and concluded "that a yearly assessment of the capacity of Australia for the purpose of fixing a basic wage would be most appropriate".

The Commonwealth Conciliation and Arbitration Commission's judgment, delivered on 29 April 1957, granted a uniform increase of \$1 a week in the basic wage for adult males, 75c for females, to come into effect from the first pay period to commence on or after 15 May 1957.

On 12 May 1958, the Commission delivered judgment on the 1958 Basic Wage Inquiry increasing the basic wage for adult males by 50c as from the first pay period starting on or after 21 May 1958.

The Commission's judgment on the 1959 inquiry, delivered on 5 June 1959, refused to reduce the basic wage in the Pastoral Award, refused to restore automatic quarterly adjustments, and increased the basic wage of adult males by \$1.50 per week (females 75 per cent) as from the first pay period starting on or after 11 June 1959.

<sup>\*</sup> Commonwealth Arbitration Reports, Vol. 84, page 175.

<sup>† 84</sup> C.A.R., page 177.

- (3) Basic Wage Inquiry, 1960.—The Commonwealth Conciliation and Arbitration Commission considered an application by the Amalgamated Engineering Union (Australian Section) and Others seeking the restoration of the automatic quarterly adjustments and an increase in the amount of the basic wage. The application was in both respects refused by the Commission.
- (4) Basic Wage Inquiry, 1961.—The Commission issued its judgment on 4 July 1961, announcing an increase of \$1.20 in the basic wage for adult male employees covered by Federal Awards. The applications for an increase in standard hours of work and the restoration of automatic quarterly adjustments were both refused.

In dealing with the question of automatic adjustments, the Commission indicated that although the Consumer Price Index would enable the fixing of a standard which was more likely to be properly maintainable than recent past standards, the application of this Index should always be subject to Commission control. The Commission would assume each year that the effect of movements in the Consumer Price Index should be reflected in the basic wage unless persuaded to the contrary by those seeking to oppose the change.

The Commission considered a review of the economy generally and, in particular, of productivity increases could more properly take place at longer periods of time than one year, say, every three or four years.

- (5) Basic Wage Inquiries, 1962 and 1963.—The Commission announced in both years that there would be no alteration in the basic wage.
- (6) Basic Wage Inquiry, 1964.—On 9 June 1964, the Commission increased the basic wage for adult males by \$2 per week (female 75 per cent) from the beginning of the first pay period to commence on or after 19 June 1964, subject to special cases. The Commission also abolished the disparity of 10c per week which had existed for station hands under the Pastoral Industry Award. The unions' claim for the restoration of automatic quarterly adjustments was refused.

The 1964 basic wage hearing reviewed the economy generally and considered productivity increases as well as price increases. This was in keeping with the 1961 basic wage decision (see above).

- (7) Basic Wage Inquiries, 1965 and 1966.—The Commission's decisions were announced as part of its findings in the National Wage Cases, 1965, and Total Wage Case, 1966, respectively. (For details, see pages 180–2.)
- (8) In June, 1967, the Commission eliminated basic wages and margins from its awards and introduced total wages.
- (9) Further References.—Particulars of the judgments from 1956 to 1964 are reported in more detail in the Victorian Year Books 1962, pages 440 to 443, and 1965, pages 456–457.

A table of selected basic weekly rates of wage is shown below. A complete table of basic wage rates in shillings and pence is given in the Victorian Year Books 1961 to 1964.

# MELBOURNE—BASIC WEEKLY WAGE RATES FIXED BY COMMONWEALTH CONCILIATION AND ARBITRATION COMMISSION\*

(Adult Males)

	Year†	Amount		Year†	Amount	,	Year†		Amount
		\$			 \$				\$
1923		 9.15	1937		 7.70	1951			19.90
1924		 8.45	1938		 7.90	1952			22.80
1925		 8.75	1939		 8.00	1953			23.50‡
1926		 8.90	1940		 8.40	1956—			24.50
1927		 9.00	1941		 8.80	June 1957—	••	• •	24.30
1928		 8.60	1942		9.70	May			25.50
1929		 9.00	1943		 9.80	1958— May			26,00
1930		 8.30	1944		 9.80	1959—	• •	••	20.00
1931		 6.34	1945		 9.80	June			27.50
1932		 6.17	1946		 10.60	1961—			28 70
1933		 6.28	1947		 10.90	July 1964	••	•	20 70
1934		 6.40	1948		 12 00	June		• •	30 70
1935		 6.60	1949		 13.00	1966—			32.70
1936		 6.90	1950		 16.20	July	• •		32.70

<sup>\*</sup> Prior to 30 June 1956, the Commonwealth Court of Conciliation and Arbitration.

#### Wages Board Determinations in Victoria

(1) General.—By an amendment to the Factories and Shops Act 1934, Wages Boards were given discretionary power to include in their determinations appropriate provisions of relevant Commonwealth awards. A further amendment to this Act in 1937 made it compulsory for Wages Boards to adopt such provisions of Commonwealth awards. This amending Act also gave Wages Boards power to adjust wage rates "with the variation from time to time of the cost of living as indicated by such retail price index numbers published by the Commonwealth Statistician as the Wages Board considers appropriate". The Wages Boards thus adopted the basic wages declared by the Commonwealth Court of Conciliation and Arbitration\* and followed that Court's system of adjusting the basic wage in accordance with variations in retail price index numbers.

<sup>†</sup> The system of making regular quarterly adjustments was instituted in 1922 and was discontinued after the August, 1953 adjustment. From 1923 to 1952 the rate ruling at 31 December, the middle of the financial year, is shown.

<sup>†</sup> From August, 1953 onwards, the principal variations occurred between the wages determined by State Wages Boards and those determined by the Conciliation and Arbitration Commission. Previously, the Wages Boards had followed the Federal awards to a large extent. Automatic quarterly adjustments to Wages Board awards were stopped by amendment to the Labour and Industry Act proclaimed 17 October 1956. The State Wages Boards followed the Commonwealth awards of June, 1959, July, 1961, June, 1964, and July, 1966.

<sup>\*</sup> Now Commonwealth Conciliation and Arbitration Commission.

(2) Quarterly Adjustments 1953 to 1956.—After the system of automatic adjustment of the Commonwealth basic wage was discontinued, a number of Wages Boards met in September, 1953, and deleted references to these adjustments. However, an amendment to the Factories and Shops Act in November, 1953, required Wages Boards to provide for automatic adjustment of wage rates in accordance with variations in retail price index numbers.

In general this requirement was repeated by the Labour and Industry Act 1953 which replaced the Factories and Shops Act 1928–1953. Then an amendment to this new Act, proclaimed on 17 October 1956, deleted the automatic adjustment provision and directed Wages Boards in determining wage rates to take into consideration relevant awards of, or agreements certified by, the Commonwealth Conciliation and Arbitration Commission. The last automatic quarterly adjustment of the basic wage, based on the variation in retail price index numbers for the June quarter, 1956, became payable from the beginning of the first pay period in August, 1956.

(3) Subsequent to the introduction of the total wage concept by the Commonwealth Conciliation and Arbitration Commission wage rates for adult males and adult females in Victoria in most Wages Boards Determinations were increased by \$1 a week from 1 July 1967.

#### National and Total Wage Cases

(1) Total Wage Case, 1964.—The Metal Trades Employers Association, The Metal Industries Association of South Australia, and the Victorian Chamber of Manufactures applied to the Commonwealth Conciliation and Arbitration Commission for the deletion from the Metal Trades Award of the basic wage provisions and for the insertion in the award of a wage expressed as a total wage. In effect this meant that wage margins (see below) would cease to be determined separately from the basic wage.

In judgments published on 9 June 1964, the members of the bench were unanimous in the opinion that the employers' application should be rejected.

(2) National Wage Cases, 1965.—The Full Bench of the Commonwealth Conciliation and Arbitration Commission delivered its judgment on the National Wage Cases of 1965 (Three Cases) on 29 June 1965. The judgment did not alter the present level of the basic wage. It granted, however, that with effect from the first pay period commencing on or after 1 July 1965, each of the margins in the Metal Trades Award should be increased by an amount calculated as one and one-half per cent  $(1\frac{1}{2}\%)$  of the sum of the six capital cities basic wage and that margin.

The judgment granted the employers' claim seeking the simultaneous determination by one bench of the Commission of the basic wage and a test case seeking a variation of margins on general economic grounds. The judgment decided, however, that neither the basic wage nor margins should be altered, but that there should be annual reviews of the economy at which one bench of the Commission should make a simultaneous determination for the following twelve months of the basic wage and the level of margins.

The Commission decided that the basic wage and margins (in so far as margins are determined on economic grounds) should be the highest which the capacity of the economy is estimated to be able to sustain for the ensuing year. The Commission acted upon the view that wage increases now granted should be such as are judged not to be incompatible with price stability.

- (3) Total Wage Case, 1966.—The following claims under the Metal Trades Award went before the Commission:
  - (1) The unions claimed an increase in respective basic wage rates of \$4.30 per week, with restoration of the system of automatic quarterly adjustments based upon movements in the Consumer Price Index, and an increase of \$5.90 per week in the marginal rate for tradesmen, with proportionate increases to all other classifications of employees.
  - (2) The employers made alternative claims, namely,
    - (a) That existing basic wage rates and marginal rates be aggregated into total wage rates, to which should be added one and one-half per cent of such total rates:
    - (b) that existing basic wage rates be increased by 30c, marginal rates by one per cent, and the resultant figure by one-half per cent.

The unanimous decision of the Commission was announced on 8 July 1966. The basic wage rate for adult males was increased, as from the beginning of the first pay period to commence on, or after, 11 July 1966, by \$2 per week. Proportionate increases were granted to adult females, juniors, and apprentices. This decision was to remain in force until 31 December 1966, (pending further enquiries into marginal rates, as mentioned below).

The unions' claim for restoration of automatic quarterly adjustments to the basic wage was refused.

The Commission was concerned about the state of the Metal Trades Award, and concluded that it would be unwise to award any general increases in margins until an investigation had been made on a work value basis into the relativities of the many classifications listed in the Award. This detailed investigation was to be undertaken by one of the Reference Bench, but pending his report it was decided to grant some immediate relief to low wage earners. The effect in Victoria of this interim provision, which was designed to meet the circumstances of employees in the lowest classification who were in receipt of award

rates and no more, was that all adult male employees working under the Metal Trades Award were to receive at least \$3.75 more than the basic wage. It was not intended to affect the wage of any employee who was already receiving the prescribed minimum through over-award payments.

On 22 December 1966, the Commission by majority decision awarded an interim increase in Metal Trades Award margins to operate from the beginning of the first pay period to commence on or after 23 January 1967. It added to each margin a percentage of the sum of that margin and the six capital cities basic wage. The percentage varied as follows:

For ma	rgins less th	an \$5					1	per	cent
For ma	gins \$5 or	more b	ut less	than §	\$7.50		1 ½	per	cent
For m	argins \$7.	50 or	more	but	less	than			
	\$11.20						2	per	cent
For ma	rgins \$11.2	or m	ore				$2\frac{1}{2}$	per	cent

It was intended that the interim award, subject to special cases, should be of general application in other industries in the Federal jurisdiction.

#### National Wage Cases, 1967

Of the matters before both benches of the Commonwealth Conciliation and Arbitration Commission the unanimous agreement was that there were two questions only to be decided. Firstly, whether there should be an increase in award rates of pay, and secondly, whether any increase should be added to the basic wage, or be expressed in the total wage.

On all the evidence available the Commission awarded \$1 increase to all adult male and female employees to commence on or after 1 July 1967, as it was felt that this was within the capacity of the expanding economy and should not cause any undue pressures, particularly as the next general economic review would not take place before August, 1968.

It was decided that as the increase would be applied to the whole wage, that there would be no further reference to basic wages in Federal awards, and wages would be expressed as total wages, thereby creating new fixation procedures, but not changing the principle of wage assessment.

Although the Commission deliberately awarded the same increase to adult females and males, there would for the present be a different total wage for each.

#### Wage Margins

#### General

Wage margins have been defined as "minimum amounts awarded above the basic wage to particular classifications of employees for the features attaching to their work which justify payments above the basic wage, whether those features are the skill or experience required for the performance of that work, its particularly laborious nature, or the disabilities attached to its performance".\*

#### 1954 Judgment†

General principles of marginal rate fixation had previously been enunciated by the Court in the Engineers' Case of 1924, the Merchant Service Guild Case of 1942, and the Printing Trades Case of 1947, and the Court adopted these in so far as they were applicable to current circumstances.

In a judgment delivered on 5 November 1954, the Court made an order re-assessing the marginal structure in the Metal Trades Award by raising the current amount of margin to two and a half times the amount of the margin that had been current in 1937.

#### 1959 Judgment

On 27 November 1959, the Commonwealth Conciliation and Arbitration Commission delivered a unanimous judgment in the case presented by the Australian Council of Trade Unions for increased margins in the Metal Trades Award. The Commission awarded increases of 28 per cent on the current margins to apply from the beginning of the first full pay period in December, 1959.

#### 1963 Judgment

On 18 April 1963, the Commonwealth Conciliation and Arbitration Commission delivered its judgment on the claim by the Amalgamated Engineering Union (Australian Section) and other unions granting an increase of 10 per cent in margins in the Metal Trades Award 1952. The increases operated on and after 22 April 1963.

#### 1965 and 1966 Judgments

Particulars of the marginal increases granted by the Commission are given on pages 180-2 under "National Wage Cases, 1965" and "Total Wage Case, 1966", respectively.

#### 1967 Judgment

The Commonwealth Conciliation and Arbitration Commission in June, 1967 eliminated margins from its awards and introduced the concept of the total wage.

#### Professional Engineers' Cases

The Commonwealth Conciliation and Arbitration Commission in the Professional Engineers Cases on 15 June 1961 and 15 June 1962 granted increases ranging from \$170 to \$1,440 per annum.

<sup>\*</sup> Commonwealth Arbitration Reports, Vol. 80, p. 24.

<sup>†</sup> Extracts from the judgment were set out in some detail in Labour Report No. 46, pages 101 to 108. (Published by the Commonwealth Statistician, Canberra.)

Equal Margins for Female Shop Assistants

Determination of the Shops Board No. 9 (Drapers and Men's Clothing) (No. 3 of 1964), dated 10 December 1964, provided increases for the female classifications of "other saleswomen or patternwomen, or assemblers" and "all others" of \$2.60. The effect of this Determination was to grant to the females affected the same margin, namely \$7, as that provided in the Determination for males in equivalent classifications.

The total wage for the equivalent male classifications is \$37.70 and as a result of the increases the females' total wage became \$30.

The appeal of the Retail Traders' Association of Victoria against this Determination was disallowed by the Industrial Appeals Court in a decision published on 8 June 1965. However, the Court granted the Appellants' request for a reasonable time to be allowed to make arrangements for the introduction of the new marginal increases. In granting this permission, the Court reported it was giving the parties an opportunity to agree on the nature of the postponement required whilst reserving the right to bring the matter before the Court again should agreement not be reached.

#### Further References, 1962 to 1967

#### Rates of Wage

#### General

In 1913, the Commonwealth Bureau of Census and Statistics first collected information on current wage rates for different callings and for occupations in various industries.

Early in 1960, the Bureau introduced new indexes of minimum weekly wage rates for adult males and females (base 1954 = 100) to replace the old series of nominal weekly wage rate index numbers for adult males and females with 1911 and 1914, respectively, as base years. In general, this revision was necessary to match changes in industrial structure. The particulars are obtained primarily from awards, determinations, and agreements under Commonwealth and State Industrial Acts and are therefore the minimum rates prescribed. They refer generally to the capital city in each State, but in industries which are not carried on in the capital cities, e.g., mining, agriculture, etc., the rates in the more important centres are taken.

The new index numbers are based on the occupation structure of 1954 and cover sixteen industrial groups for adult males and eight industrial groups for adult females. Weights for each occupation and each industry were derived from two sample surveys made in that year. The first was the Survey of Awards in April, 1954, which showed the number of employees covered by individual awards, determinations, and agreements. This provided employee weights for each industry as well as a basis for the Survey of Award Occupations made in November, 1954. This second survey showed the number of employees in each occupation within selected awards, etc., thereby providing occupation weights.

The minimum wage rates used are for representative occupations within each industry. They have been derived from representative awards, determinations, and agreements in force at the end of each quarter as from March, 1939, for adult males and March, 1951, for adult females. Using the industry and occupation weights determined by the sample surveys, the various wage rates were combined to give weighted averages for each industry group for Australia, and weighted averages for industry groups for each State. These weighted averages are shown in the following table, in dollars, and as index numbers. The indexes are designed to measure movements in prescribed minimum rates of "wages" as distinct from "salaries". Consequently, awards, etc., relating solely or mainly to salary earners are excluded.

#### MINIMUM WEEKLY WAGE RATES \*

At End of	<u>.                                    </u>		Rates of	f Wage†	Index N (Australia 19	
			Victoria	Australia	Victoria	Australia
		AD	ULT MALES	•	ı	•
December, 1957 December, 1958 December, 1959 December, 1960 December, 1961 December, 1962 December, 1963 December, 1964 December, 1965 March, 1966 June, 1966 September, 1966 December, 1966			31.60 31.97 34.42 34.99 36.22 36.37 37.20 39.47 40.34 40.34 40.48 42.66 42.76	31.74 32.29 34.47 35.50 36.58 36.66 37.55 39.65 40.74 40.81 41.08 42.91 42.99	111·9 113·2 121·9 123·9 128·2 128·8 131·7 139·8 142·8 142·9 143·3 151·0 151·3	112·4 114·3 122·0 125·7 129·5 129·8 133·0 140·4 144·3 144·3 145·4 151·9 152·2
		AD	ULT FEMAL	ES		
December, 1957 December, 1958 December, 1959 December, 1960 December, 1961 December, 1962 December, 1963 December, 1964 December, 1965 March, 1966 June, 1966 September, 1966 December, 1966			22.50 22.75 24.12 24.66 25.66 25.67 26.08 27.67 28.46 28.47 30.02 30.05	22.12 22.57 24.22 25.17 26.12 26.15 26.69 28.34 29.09 29.12 29.21 30.61 30.67	113·0 114·3 121·2 123·9 128·9 128·9 131·0 139·0 143·0 143·0 150·7 150·9	111·1 113·4 121·6 126·4 131·2 131·4 134·1 142·3 146·1 146·3 146·7 153·8 154·1

<sup>\*</sup> Weighted average minimum weekly wage rates, all groups, shown as rates of wage and in index numbers—excludes rural.

<sup>†</sup> The amounts shown should not be regarded as actual current averages, but as indexes expressed in money terms, indicative of trends.

<sup>‡</sup> Base-weighted average weekly wage rate for Australia, 1954 = 100.

### MINIMUM WEEKLY WAGE RATES\*: INDUSTRY GROUPS: 31 DECEMBER 1966

Industry Group	Rates of	`Wage† \$)	Index N (Australia 19	umbers 954 = 100‡)
	Victoria	Australia	Victoria	Australia
				1
Ad	ULT MALES			
Mining and Quarrying§	42.46	50.28	150.3	178.0
Manufacturing—				
Engineering, Metals, Vehicles, etc.	41.58	41.83	147.2	148 · 1
Textiles, Clothing and Footwear Food, Drink, and Tobacco	40.55 43.48	40.66 42.53	143·5 153·9	143·9 150·5
Sawmilling, Furniture, etc.	40.49	41.60	143.3	147.3
Paper, Printing, etc	45.85	45.61	162.3	161.4
Other Manufacturing	41.67	41.84	147 · 5	148 · 1
All Manufacturing Groups	41.90	42.04	148 · 3	148 · 8
Building and Construction	46.87	44.43	165.9	157.3
Railway Services	39.58	41.84	140 · 1	148 · 1
Road and Air Transport	42.64	42.97	150.9	152 · 1
Shipping and Stevedoring	42.11	41.87	149 · 1	148 · 2
Communication	49.53	49 52	175.3	175 · 3
Wholesale and Retail Trade	42.97	42.83	152 · 1	151 · 6
Public Authority (n.e.i.) and Community and Business Services	42.24	42.51	149.5	150.5
Amusement, Hotels, Personal Service,			1.10	
etc	39.69	40.51	140 · 5	143 · 4
All Industry Groups	42.76	42.99	151.3	152.2
	•	ı		
	ULT FEMALE	S		
Manufacturing— Engineering, Metals, Vehicles, etc.	29.46	30.07	147.9	151.0
Textiles, Clothing and Footwear	28.54	28.75	143.3	144.4
Food, Drink, and Tobacco	29.33	29.85	147.3	149.9
Other Manufacturing	29.33	30.00	147.3	150 · 7
All Manufacturing Groups	28.91	29.40	145 · 2	147 · 7
Transport and Communication	32.45	33.04	163.0	165.9
Wholesale and Retail Trade	32.30	32.24	162 · 2	161.9
Public Authority (n.e.i.) and Community and Business Services	31.54	32.23	158 · 4	161.8
Amusement, Hotels, Personal Ser-	20.02	20. 77	145.0	140
vice, etc	29.03	29.75	145.8	149 · 4
All Industry Groups	30.05	30.67	150.9	154 · 1

<sup>\*</sup> Weighted average minimum weekly wage rates shown as rates of wage and in index numbers—excludes rural.

<sup>†</sup> The amounts shown should not be regarded as actual current averages, but as indexes expressed in money terms, indicative of trends.

<sup>‡</sup> Base—weighted average weekly wage rate for Australia, 1954 = 100.

<sup>§</sup> For mining, the average rates of wage on which index numbers are based are those prevailing at the principal mining centres in each State.

<sup>||</sup> For shipping, average rates of wage on which index numbers are based are for occupations other than masters, officers, and engineers in the Merchant Marine Service, and include value of keep where supplied.

#### Average Weekly Earnings

The following figures are derived from employment and wages and salaries recorded on pay-roll tax returns and from other direct collections. Pay of members of the armed forces is not included. Corresponding figures for each quarter are published in the Monthly Review of Business Statistics and the monthly bulletin Wage Rates and Earnings. The latter also includes a seasonally adjusted index. Quarterly figures of average weekly earnings are also published in the Victorian Monthly Statistical Review.

### AVERAGE WEEKLY EARNINGS PER EMPLOYED MALE UNIT\*

\$

			Period				Victoria	Australia
1956–57							39.60	38.40
1957-58							40.70	39.50
1958-59							42.00	40.70
1959-60							45.50	43.90
1960-61		• •					47.20	46.00
1961-62							48.50	47.20
1962–63	• •	• •	• •	• •	• •		50.10	48.40
1963–64	••	• •	• •	• •	• •	• •	52.50	50.90
1964-65	• •	• •	• •	• •	• •	• • •	56.40	54.60
	• •	• •	• •	• •	• •	• •		
1965-66	• •	• •	• •	• •	• •	• •	59.20	57.00
196667							63.00	60.70

<sup>\*</sup> Total wages and salaries divided by total civil employment expressed in male units. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings.

#### Incidence of Industrial Awards, etc.

The table below indicates the approximate proportions of Victorian employees covered by awards, determinations, and registered agreements under Commonwealth and State jurisdictions. The proportions not so covered (including those working under unregistered industrial agreements) are also shown. The figures summarise part of the data obtained from surveys of the Australian wage structure in April, 1954, and May, 1963.

The estimates shown in the table were derived from returns collected from:

- (i) A stratified random sample of those private employers and local government authorities who paid pay-roll tax. and
- (ii) practically all Commonwealth and State Governmental bodies.

Because of coverage difficulties, employees on rural holdings and in private households were excluded altogether from the survey.

The term "Awards, etc." means awards, determinations, and registered agreements under the jurisdiction of the Conciliation and Arbitration Commission\*, Wages Boards, Conciliation Commissioners, and similar statutory authorities.

<sup>\*</sup> Prior to June, 1956, the Commonwealth Court of Conciliation and Arbitration.

		Ma	ales		Females							
Date	Number Covered by Estimates	Not Covered by Awards, etc.	Covered by Common- wealth Awards, etc.	Covered by State Awards, etc.	Number Covered by Estimates	Not Covered by Awards, etc.	Covered by Common- wealth Awards, etc.	Covered by State Awards, etc.				
	'000	%	%	%	,000	%	%	%				
April, 1954	509	13.2	59 • 4	27 • 4	194	7.1	47.7	45 · 2				
May, 1963	588	14.8	57.3	27.9	244	8.7	44.3	47.0				

#### VICTORIA—INCIDENCE OF AWARDS, ETC.

#### Survey of Weekly Earnings and Hours

#### General

Sample surveys in respect of most private employers subject to pay-roll tax (i.e., those paying more than \$400 per week in wages and salaries) have been conducted as at the last pay period in October during recent years. Details of surveys carried out in October, 1962, 1963, and 1964 are contained on pages 440-2 of the *Victorian Year Book* 1966. Details of the Survey of Weekly Earnings October, 1965, a special purpose survey on a different basis to the above surveys, are contained on pages 201-5 of the *Victorian Year Book* 1967.

In addition to obtaining data for the calculation of average weekly earnings, average weekly hours paid for, and average hourly earnings, the survey carried out in October, 1966 obtained information on overtime and ordinary time earnings and hours, for full-time employees (other than managerial, etc., staff).

#### Coverage

The results of the surveys are based on returns from stratified random samples of private employers subject to pay-roll tax. Employees in rural industry and in private domestic service are excluded because most employers in these two industries are not subject to pay-roll tax. Also excluded from the surveys are employees of government and semi-government authorities, and employees of religious, benevolent, and other similar organisations exempt from pay-roll tax. The earnings and hours of waterside workers employed on a casual basis are excluded because they are subject to wide fluctuations for short periods such as those covered by these surveys.

#### Comparability of Results

As the surveys are based on samples the resultant estimates are subject to sampling variability. In addition sampling variability also affects comparison between each year's results.

The industry classification adopted for the 1966 and previous earnings and hours surveys from 1963 onwards is that used for the 1961 Population Census. That used for the 1962 survey was based on a different industry classification.

#### Further Reference

Definitions of the terms used in the following tables may be found in the bulletin, Survey of Weekly Earnings and Hours, October 1966, available from the Commonwealth Bureau of Census and Statistics. This publication also contains further information on the construction of the sample, and more detailed tables.

#### VICTORIA—AVERAGE EARNINGS AND HOURS OF FULL-TIME EMPLOYEES (OTHER THAN MANAGERIAL, ETC., STAFF)\* CLASSIFIED BY INDUSTRY GROUP, OCTOBER 1966†

,	Av	erage Earn		dy	Average Weekly Hours Paid for				Average Hourly Earnings \$			
Industry Group	Adult Males	Junior Males	Adult Females	Junior Females	Adult Males	Junior Males	Adult Females	Junior Females	Adult Males	Junior Males	Adult Females	Junior Females
Manufacturing— Founding, Engineering, Vehicles, etc.	63.20	29.50	§	§	44.7	41.5	§	§	1.41	0.71	§	§
Other	61.60	30.10	§	§	43 · 5	41.0	§	§	1.42	0.74	§	§
Total Manufacturing	62.30	29.90	34.20	24.30	44 · 1	41 · 2	39.6	39 · 6	1.41	0.72	0.86	0.61
Non-manufacturing	61.80	29.50	36.90	25.20	42 · 1	40.2	38.8	38.6	1.47	0.73	0.95	0.65
All Industry Groups‡	62.10	29.70	35.10	24.90	43 · 3	40.7	39 · 3	38.9	1.43	0.73	0.89	0.64

#### VICTORIA—AVERAGE WEEKLY EARNINGS OF FULL-TIME EMPLOYEES (OTHER THAN MANAGERIAL, ETC., STAFF)\* CLASSIFIED BY INDUSTRY GROUPS, OCTOBER 1963, 1964, AND 1966†

				A۱	erage	Weekl	у Еагі	nings (	(\$)			
Industry Crown	Ad	ult Ma	ales	Jun	ior <b>M</b>	ales	Adu	lt Fen	nales	Junio	or Fen	nales
Industry Group	October, 1963	October, 1964	October, 1966									
Manufacturing— Founding, Engineering, Vehicles, etc	52.70	56.60	63.20	23.90	27.40	29.50	§	§	§	§	§	§
Other	51.10	55.00	61.60	24.30	26.50	30.10	8	§	8	§	§	5
Total Manufacturing	51.80	55.70	62.30	23.90	26.90	29.90	29.40	31.70	34.20	18.90	21.20	24.30
Non-manufacturing	51.60	55.90	61.80	23.40	26.00	29.50	31.90	34.20	36.90	20.00	22.00	25.20
All Industry Groups‡	51.70	55.80	62.10	23.70	26.80	29.70	30.20	32.60	35.10	19.50	21.70	24.90

<sup>\*</sup> Private employees only.

<sup>†</sup> Last pay period in October.

<sup>‡</sup> Excludes rural industry and private domestic service.

<sup>§</sup> information not available because the figures are subject to sampling variability too high for most practical uses.

#### VICTORIA—AVERAGE WEEKLY EARNINGS OF FULL-TIME MANAGERIAL, EXECUTIVE, ETC., STAFF\* CLASSIFIED BY INDUSTRY GROUP, OCTOBER 1963, 1964, AND 1966†

		Avei	age Week	ly Earning	s (\$)	
Industry Group		Males			Females	
	 October, 1963	October, 1964	October, 1966	October, 1963	October 1964	October, 1966
Manufacturing Groups	 82.90	87.30	101.40	35.80	40.20	37.80
Non-manufacturing Groups	 83.00	85.30	99.10	38.70	44.20	41.40
All Industry Groups‡	 82.90	86.40	100.20	54.10	55.20	54.80

<sup>\*</sup> Private employees only. Includes managerial, executive, professional, and higher supervisory staff.

† Last pay period in October.

‡ Excludes rural industry and private domestic service.

#### Standard Hours of Work

#### General

In the fixation of weekly wage rates most industrial tribunals prescribe the number of hours constituting a full week's work for the wage rates specified. In 1914 the 48-hour week was the recognised standard working week for most industries.

In 1927, the Commonwealth Court of Conciliation and Arbitration granted a 44-hour week to the Amalgamated Engineering Union and intimated that this reduction in standard hours of work would be extended to industries operating under conditions similar to those in the engineering industry. However, the economic depression delayed the extension of the standard 44-hour week until improvement in economic conditions made possible a general extension to employees under Commonwealth awards.

#### 40-hour Week

Soon after the end of the Second World War, applications were made to the Commonwealth Court of Conciliation and Arbitration for the introduction of a 40-hour week. The judgment, given on 8 September 1947, granted the reduction to 40 hours from the start of the first pay period in January, 1948. In Victoria, the Wages Boards met and incorporated the shorter working week in their determinations. From the beginning of 1948 practically all employees in Australia whose conditions of labour were regulated by industrial authorities had the advantages of a standard working week of 40 hours or, in certain cases, less.

In the 1952-53 Basic Wage and Standard Hours Inquiry, the employers sought an increase in the standard hours of work per week claiming it to be one of the chief causes of inflation\*. The Court found that the employers had not proved that the existing economic situation called for a reduction of general standards in the matter of the ordinary working week.

<sup>\*</sup> Commonwealth Arbitration Report, Vol. 77, page 505.

#### Average Weekly Hours of Work

The number of hours constituting a full week's work (excluding overtime) differs in some instances between various trades and occupations and between the same trades and occupations in the several States. The particulars of weekly hours of work given in the following tables relate to all industry groups except rural, shipping, and stevedoring. These groups are excluded because for earlier years the hours of work for some of the occupations included were not regulated either by awards or determinations of industrial tribunals or by legislation. As a result, the necessary particulars for the computation of average working hours for these groups are not available.

#### VICTORIA—WEIGHTED AVERAGE STANDARD WEEKLY HOURS OF WORK: ADULT MALES: INDUSTRY GROUPS

•	H	ours of W	ork		bers (Base : 1954 = 100	
Industry Group†	31 March 1939	31 March 1948	31 December 1966	31 March 1939	31 March 1948	December 1966
Mining and Quarrying Manufacturing	44 · 34 44 · 19	40·52 40·05	40·00 39·99·	111·0 110·6	101 · 4 100 · 2	100 · 1 100 · 1
Building and Construction	44 · 18	40.00	40.00	110.6	100 · 1	100 · 1
Railway Services	43.96	39.97	39·96 40·00	110·0 116·9	100·0 100·4	100·0 100·1
Road and Air Transport	46 · 70 44 · 00	40·10 40·00	40.00	110.1	100-4	100.1
Wholesale and Retail Trade Public Authority (n.e.i.) and	45.47	40.11	40.00	113.8	100 · 4	100.1
Community and Business Services	42.75	38.93	38.93	107.0	97.4	97 · 4
Amusement, Hotels, Personal Service, etc	45.86	40.03	40.00	114.8	100 · 2	100 · 1
All Industry Groups†	44 · 46	40.03	39.97	111.3	100 · 2	100 · 0

<sup>\*</sup> Base: Weighted average for Australia 1954 = 100. † Excludes Rural, Shipping, and Stevedoring.

#### VICTORIA—WEIGHTED AVERAGE STANDARD WEEKLY HOURS OF WORK: ADULT FEMALES: INDUSTRY **GROUPS\***

Industry Group	Hours of Work	Index Numbers (Base: Australia: 1954=100†)
Engineering, Metals, Vehicles, etc	. 39.87	100 · 5
Tatiles Clathing and Destroyer	40.00	100.8
Food Dainle and Tabanas	40.00	100.8
Other Manuscrating	. 39.94	100.7
All Manufacturing Common	. 39.97	100.8
Transport and Communication	. 37.94	95.6
Wholesele and Dateil Trade	40.00	100.8
Public Authority (n.e.i.) and Community and Busines		1000
Campiaga	39.25	98.9
A IIotala Domanal Comica ata	. 39.94	100.7
All Industry Groups:	. 39.81	100 · 4

<sup>\*</sup>The above weighted average standard weekly hours and index numbers are applicable for the period March, 1951, to December, 1966, as there has been no change in weighted average standard hours for females during this period.
† Base: Weighted average for Australia 1954 = 100.
‡ Excludes Rural.

#### Annual Leave

The Commission declared its judgment on annual leave on 18 April 1963, and granted three weeks annual leave. This applied to employees who had completed twelve months continuous service by or after 30 November 1963. A fuller treatment of this topic is given on pages 436-7 of the *Victorian Year Book* 1965.

#### Long Service Leave

- (1) Victoria.—The Factories and Shops (Long Service Leave) Act 1953 first provided for long service leave for workers in Victoria. The provisions of this Act were subsequently incorporated in the Labour and Industry Act which provided for thirteen weeks leave after twenty years continuous service with the same employer.
- (2) Commonwealth.—The applicability of long service leave provisions under State law to workers under Federal awards has been tested before the High Court and the Privy Council, and such provisions have been held to be valid.

Before 1964, the Commonwealth Conciliation and Arbitration Commission had not included provisions for long service leave in its awards. The Commission gave its judgment on the Long Service Leave case on 11 May 1964. The main provisions of the judgment were that in respect of service after 11 May 1964 (or in New South Wales, 1 April 1963), entitlement to the first period of long service leave would be calculated at the rate of thirteen weeks for fifteen years unbroken service; and after a further period or periods of ten years, employees would be entitled to an additional pro rata period of leave calculated on the same basis.

#### **Factories and Shops**

#### Labour Legislation

The earliest attempt at regulating the conditions of labour in Victoria was made by the passing of an Act dated 11 November 1873, forbidding the employment of any female in a factory for more than eight hours in any day. This Act defined "factory" to be a place where not fewer than ten persons were working. Since 1873 the definition of "factory" has been broadened until now it includes any place in which mechanical power exceeding one-half horse-power is in use or in which two or more persons are engaged in any manufacturing process. In some circumstances, one or more persons constitute a factory even where no mechanical power is used. The general recognition of the necessity of securing the health, comfort, and safety of the workers has been expressed in many further legislative enactments.

The industrial legislation which was formerly included in the Factories and Shops Acts has now been consolidated in the Labour and Industry Act 1958.

#### Closing Hours of Shops

Trading hours for shops are fixed by the Labour and Industry Act, by Regulations made under that Act, and the Factories and Shops Act which preceded it.

The general hours are from 8 a.m. to 6 p.m. Mondays to Fridays and from 8 a.m. to 1 p.m. on Saturdays. However, because some shops' Wages Boards have fixed penalty rates for work done, for example, before 9.5 a.m. and after 5.30 p.m., these times are the effective trading hours for many shops, particularly in the Metropolitan Area.

The following review broadly summarises the current position of trading hours for shops.

The hours generally followed are modified to some extent for butchers, hairdressers and motor car shops, e.g., motor car shops may remain open until 10 p.m. on Friday nights. Other shops have only partly restricted trading hours, and these include booksellers' and newsagents', fish and oyster, fruit and vegetable, and cooked meat shops. The Labour and Industry (Petrol Shops) Act 1966, removed restrictions on the trading hours of petrol shops except for partial restrictions in respect of Christmas Day, Good Friday, and Anzac Day, whilst bread, pastry and confectionery shops, flower shops, and retail plant nurseries may be open at any time.

Extensions made to trading hours now permit shops selling caravans, trailers and boats, to remain open until 10 p.m. on Friday nights and 6 p.m. on Saturdays. Dry cleaners' shops may now open at 7 a.m. instead of 8 a.m.

The council of a municipality whose area is outside a radius of 20 miles from the G.P.O. Melbourne, may apply to the Minister of Labour and Industry for exemption from shop trading hours for shops in an area which is for the time being wholly or partly a holiday resort. The Minister is to refer such application to the Tourist Development Authority for a report as to-(a) whether the area is a holiday resort with respect to the period of the application and (b) whether the holiday population is large by comparison with the resident population. The Minister may, after having considered the report, subject to such terms as he thinks fit, exempt any shopkeeper in the area from the observance of shop trading hours for a period not exceeding fifteen weeks.

Owners of shops listed in the Fifth Schedule to the Act, including bread, pastry and confectionery, cooked meat, fish and oyster, flower, fruit and vegetable, and booksellers' and newsagents' shops, may sell the following goods, in addition to those normally stocked, without modification of trading hours: non-intoxicating beverages, butter, eggs, milk, cream, tea, coffee, cocoa, tobacco, cigarettes, cigarette papers, matches, soap, razor blades, bacon, sugar, cheese, salt, pepper, cereal breakfast foods, tinned fruit, fruit juices, and powders and tablets for the relief of pain, the sale of which is not restricted under the *Poisons Act* 1962.

#### Apprenticeship Commission

Victoria's system of apprenticeship training dates back to the passing of the Apprenticeship Act in 1927. This Act established the Apprenticeship Commission of Victoria, which, since it first met in 1928, has been the guiding influence in promoting and supervising apprenticeship in skilled trades in Victoria.

The original legislation of 1927 has been amended and replaced from time to time. The principal Act now in force (No. 6199) is that resulting from a consolidation of Statutes in 1958. This legislation forms the basis of Victoria's apprenticeship system today and is designed to utilise the knowledge, ability, and experience of representatives of employers and employees, together with the State Government, in supervising the training of indentured apprentices, and co-ordinating technical schools and industry for the purpose of supplementing the training received in employers' workshops.

The Apprenticeship Commission consists of nine members—a President, four employers and four employee representatives—and is assisted in its functions by trade committees which are appointed under the Act for a trade or group of trades. Trade committees provide specialist advice and make recommendations to the Commission on matters pertaining to the trade or trades for which they are appointed. At present there are 37 trades committees functioning in respect of 140 apprenticeship trades in which more than 25,000 apprentices are employed.

The Apprenticeship Act also provides for the appointment of advisory committees to assist the Commission in its functions in country areas. Nineteen such committees are operating at present.

The authority of the Apprenticeship Commission is restricted, by the Apprenticeship Act, to trades which have been proclaimed apprenticeship trades by the Governor in Council. Since 1927 all major trades have been so proclaimed. The Commission maintains a very close liaison with the Education Department in order that the latter may provide appropriate technical school facilities for indentured apprentices, who are directed to attend classes or undertake correspondence courses by the Commission.

Until recently, "day release" training was the only form of schooling available to an apprentice. However, since 1964, the Commission has examined and in some cases implemented a system of "block release" training whereby an apprentice obtains his schooling in fortnightly periods instead of attending on specified days or evenings in each week. This system has particular advantages for apprentices in outlying country areas who find it difficult or impossible to attend classes under the "day release" system.

The welfare and training of apprentices in employers' workshops is also supervised by the Commission, which, through its field officers, investigates complaints and carries out routine inspections of the training methods and facilities provided for apprentices by their employers.

The period of apprenticeship for each trade is determined by the Governor in Council on the recommendation of the Commission. It varies from trade to trade depending upon the scope of learning required by the skills of the various trades. The prescribed term is generally either four or five years but in most cases an apprentice, because of his school qualifications or experience, is entitled to a credit of six or twelve months so that the actual terms being served average from four to four and a half years.

The proclaimed apprenticeship trades and the number of probationers and apprentices employed under the Act on 30 June in each of the years 1963 to 1967 are shown in the following table. These figures are extracted from the Annual Reports of the Apprenticeship Commission.

VICTORIA—NUMBER OF PROBATIONERS AND APPRENTICES EMPLOYED

Tra	ade			1963	1964	1965	1966	1967
Building	TRADE	s						
Plumbing and Gasfitt	ino			1.709	1,799	1,860	1,962	2,151
Carpentry and Joiner		• •		2,022	2,325	2,483	2,620	2,923
Painting, Decorating,		nwritir		338	409	399	422	459
Plastering		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	·s	41	50	42	44	5
Fibrous Plastering				214	221	195	190	217
Bricklaving		• • •		115	131	136	151	19
Tile Laving								10
Tots	al Buildi	na ero		4,439	4,935	5,115	5,389	6,00
		ng, etc		4,439				
METAL Engineering				3,566	4,088	4.354	4.484	4.659
Engineering Electrical	• •	• •		2.179	2,528	2,670	2,818	2.98
Motor Mechanic			• •	2,673	2,997	3,284	3,458	3.65
Moulding	• •	• •		83	113	119	116	12
Boilermaking and/or	Steel (	Constru	otion.	586	663	710	741	80
Sheet Metal		COMSCIE		345	412	426	420	43
Electroplating	• •	• •		16	26	32	33	2
Aircraft Mechanic	• •	• •	• •	113	148	155	186	20
Radio Tradesman	••	• •		248	270	302	322	31
Instrument Making a	nd Done	dein.	• •	126	147	148	178	18
Silverware and Silvern				120	147	148	178	16
	plating							1,52
Vehicle Industry Refrigeration Mechan	:	• •	• •	896 119	1,160	1,264 110	1,406 121	132
Refrigeration Mechan	ic	••	••	119	131		121	
Tota	al Metal	Trade	s	10,958	12,695	13,586	14,296	15,054
Food 7	TRADES							
Breadmaking and Bal	king			63	66	58	63	114
Pastrycooking				80	83	76	82	137
Butchering and/or Sm	all Good	is Mak	ing	783	744	764	729	69
Cooking			<b>.</b>	81	97	112	131	172
Tota	al Food	Trade	s .	1,007	990	1,010	1,005	1,114
Misceli	ANEOUS							
	ZANOOUS			570	445	401	301	26
Bootmaking	• •	• •	• •	570	445			26
Printing	• •	• •	• •	1,461	1,620	1,677 1.874	1,707 1,937	1,76: 2,20
Hairdressing	••	• •	• •	1,695	1,830			
Dental Mechanic Watchmaking	• •	• •	• •	36 21	39 25	48 32	50 36	5! 44
	• •	• •					747	79
Furniture	• •	• •	• •	497	582	626		
Glass	• •	• •	• •		• • •	3	44	4
Gardening	• •		• • •					
Tota	al Misce	liancou	ıs	4,280	4,541	4,661	4,822	5,18

#### **Industrial Disputes**

The collection of information relating to industrial disputes involving stoppage of work was initiated by the Commonwealth Statistician in 1913 and figures have been published regularly ever since.

The following tables give statistics of the numbers of industrial disputes and workers involved, and numbers of working days lost. Particulars of all disputes in progress during the year are included, whether the dispute commenced in that year or was in progress at the beginning of the year. Consequently, details of "the number of disputes" and "workers involved" in disputes which commenced in any year and were still in progress during the following year will be included in the figures for both years.

1966

Year			Number of	Numbe	r of Workers I	nvolved	Number of Working
	1001		Disputes	Directly	Indirectly†	Tota1	Days Lost
1962			166	72,525	720	73,245	100,606
1963			180	85,757	2,221	87,978	172,963
1964			206	188,836	1,239	190,075	359,567
1965			207	118,504	3,264	121,768	214,257

99,625

1,865

101,490

219,605

#### VICTORIA—INDUSTRIAL DISPUTES\*

\* Refers only to disputes involving a stoppage of work of ten man-days or more.

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† Persons placed out of work at the establishments where the stoppages occurred but not themselves parties to the disputes.

### VICTORIA—INDUSTRIAL DISPUTES\*: INDUSTRY GROUPS

		Mining	3.6	Building	Tran	sport	0.15	
	Year	and Quarrying	Manufac- turing	and Con- struction	Steve- doring	Other	Other Groups	All Groups
		(	Nu	MBER OF DIS	SPUTES†		ı	
1962 1963 1964 1965 1966		    1	99 84 96 108 114	17 21 24 22 30	41 69 72 60 17	7 4 7 8 11	2 2 7 9 6	166 180 206 207 179
			w	ORKERS INVO	LVED			
1962 1963 1964 1965 1966		 210 1,069	31,959 50,566 76,975 38,346 55,116	2,583 6,546 14,585 3,531 19,347	35,378 29,311 46,408 60,683 1,164	3,136 332 44,513 10,738 15,854	189 1,223 7,384 8,470 8,940	73,245 87,978 190,075 121,768 101,490
1962 1963 1964 1965 1966		   210 2,344	66,830 117,377 237,556 111,010 123,161	6,764 20,708 22,981 10,176 41,225	24,294 33,727 49,374 48,936 604	2,605 292 45,164 22,565 41,811	113 859 4,282 21,570 10,460	100,606 172,963 359,567 214,257 219,605
			Езтім	ATED LOSS 1	N WAGES			
1962 1963 1964 1965 1966	··· ··· ··	 3.2 23.4	552.8 1,016.6 2,344.4 1,039.2 1,163.1	58.8 192.6 203.4 121.1 394.8	206.4 291.2 491.4 499.7 6.4	18.6 2.6 351.0 206.5 414.9	0.6 7.0 34.6 194.7 94.6	837.2 1,510.0 3,428.0 2,061.2 2,097.2

<sup>\*</sup> Refers only to disputes involving a stoppage of work of ten man-days or more.

#### **Labour Organisations**

#### Registration

- (1) Under Trade Union Acts.—The Commonwealth Year Book of 1953 (No. 39, p. 448) gives some information on the registration of trade unions under the Trade Union Acts. In general, this section indicates that the available information is inadequate for statistical purposes.
- (2) Under Victorian State Industrial Legislation.—In 1884, the Victorian Parliament passed a Trade Union Act, based on an English Act of three years earlier, but the unions refused to register under it and the Act was amended in 1886. The Trade Unions Act 1958 still

<sup>†</sup> An industrial dispute involving workers in more than one industry group is counted once only, and is included in the group which had the largest number of workers involved.

makes provision for registration on compliance with certain standards. Registration gives a trade union a corporate identity and legal status for the purpose of engaging in strikes. However, registration has never been compulsory and few unions have sought the provisions of the legislation.

(3) Under the (Commonwealth) Conciliation and Arbitration Act.—Under Part VIII. of the Conciliation and Arbitration Act 1904–1965, any association of employers in any industry who have, or any employer who has employed, on an average taken per month, not less than 100 employees during the six months preceding application for registration, or any association of not less than 100 employees in any industry, may be registered. However, the Public Service Arbitration Act provides that an association of less than 100 employees may be registered as an organisation under the Conciliation and Arbitration Act if its members comprise at least three-fifths of all persons engaged in that industry in the Service. Such Public Service organisations are included in the figures shown below. Registered unions include both interstate associations and associations operating within one State only. Registration under Commonwealth legislation began in 1906. At the end of 1966, the number of employers' organisations registered under the provisions of the Conciliation and Arbitration Act was 69. The number of unions of employees registered at the end of 1966 was 161, with a membership of 1,772,500 representing 83 per cent of the total membership of all trade unions in Australia.

#### Trade Unions, Membership, and Proportion of Wage and Salary Earners

Returns showing membership by States as at 31 December each year are obtained for all trade unions and employee organisations. The affairs of single organisations are not disclosed in the published results and this has assisted in securing complete information. addition to the number of unions and of members, the following table shows the estimated percentages of wage and salary earners in employment who are members of trade unions. As estimates of wage and salary earners in employment do not include employees engaged in rural industry or in private domestic service, the percentages have been calculated on figures obtained by adding, to the end of the year estimates, the estimated number of employees in rural industry and in private domestic service recorded at the nearest available population Census. For this reason, and also because the membership of trade unions includes some persons not in employment, the percentages shown in the table must be regarded as approximations.

#### VICTORIA—TRADE UNIONS

	Year		Number of Separate	Nur	nber of Mem ('000)	bers	Propos and		Females Total  % 36 51 38 51 37 50		
			Unions	Males	Females	Total	Males	Females	Total		
1962			155	393.7	104.3	498.0	57	36	51		
1963			154	401 · 3	113.6	514.9	56				
1964			157	410-3	115.5	525 · 8	56	37	50		
1965			156	418.0	119-8	537 · 8	56	37	50		
1966			154	415.9	123 · 4	539 • 4	54	36	49		

The following table shows the number of unions and membership classified by industry groups at the end of each of the years 1965 and 1966. The table does not supply a precise classification of trade union members by industry because in cases where the members of a union are employed in a number of industries they have been classified under the predominant industry of the union concerned.

#### VICTORIA—TRADE UNIONS: INDUSTRY GROUPS

	196	65	196	56
Industry Group	No. of Unions	No. of Members	No. of Unions	No. of Members
		('000)		('000)
Agriculture, Grazing, etc	2	11.0	2	11.0
Manufacturing—				
Engineering, Metals, Vehicles, etc.	9	83.7	8	84 · 7
Textiles, Clothing, and Footwear	5	55 · 3	5	52.3
Food, Drink, and Tobacco	14	24 · 4	14	25.6
Sawmilling, Furniture, etc	3	9.2	3	9.2
Paper, Printing, etc	6	17.2	5	17.7
Other Manufacturing	15	34.5	15	35 · 4
Total Manufacturing	52	224 · 3	50	224 · 9
Building and Construction	10	37.8	9	34.9
Railway and Tramway Services	5	25.2	5	24 · 7
Road and Air Transport	7	18.9	7	18.9
Shipping and Stevedoring	7	8.0	7	7.5
Banking, Insurance, and Clerical	9	29.7	9	31 · 3
Wholesale and Retail Trade	3	17.9	3	18.2
Public Authority (n.e.i.), etc.*	38	102 · 3	38	103 · 6
Amusement, Hotels, Personal Service, etc.	9	14.3	9	13.8
Other Industries†	14	48.5	15	50 · 4
Total	156	537 · 8	154	539 · 4

<sup>\*</sup> Includes Communication and Municipal, etc.

#### Central Labour Organisations

Delegate organisations, usually known as Trades Hall Councils or Labour Councils and consisting of representatives from a number of trade unions, have been established in each of the capital cities and

<sup>†</sup> Includes Mining and Quarrying and Community and Business Services.

in a number of other centres in each State. Their revenue is raised by means of a *per capita* tax on the members of each affiliated union. In most of the towns where such councils exist, the majority of the local unions are affiliated. At the end of 1966 there were in Victoria nine trades and labour councils and 275 unions and branches of unions affiliated. These figures do not necessarily represent separate unions since the branches of a large union may be affiliated with the local trades councils in the several towns in which they are represented.

Information on the Australian Council of Trade Unions and on employers' associations is given on pages 473-6 of the *Victorian Year Book* 1964.

#### **Industrial Safety**

#### Introductory

Industrial injuries, like other injuries, cause human suffering and personal loss, and the original approach to industrial safety was based on humanitarian motives. More recently it has been realised that industrial accidents also cause economic loss to the community. Efforts for the prevention of accidents must be directed along three lines: (1) to make the working environment safer; (2) to educate people to work more safely; and (3) to have recourse to law where appropriate.

The first Factories Act dealing with industrial safety in Victoria was that of 1885, which provided for the registration of factories, and required that they be supplied with adequate ventilation, sanitation, and fire escapes, etc. It also provided that dangerous machinery should be guarded and that Inspectors of Factories and Shops be appointed. Several departments and authorities now have particular statutory responsibilities for particular aspects of industrial safety, but the general responsibility lies with the Department of Labour and Industry through the Labour and Industry Act 1958 and associated legislation.

#### Safety Regulation and Inspection

The most important Acts and Regulations touching industrial safety are set out below, with reference to the administrative authority responsible in each case.

(1) Department of Labour and Industry.—Under the Labour and Industry Act 1958, the Minister has a general responsibility for measures relating to industrial safety, health, and welfare. The Act and Regulations require that factory building plans be approved by the Department and that factories be registered. For these purposes standards of accommodation, ventilation, lighting, sanitation, fire escapes, fire services and such like are prescribed. The use of certain dangerous or injurious processes is prohibited, and the employment of females or young persons in certain processes is prohibited. Dangerous parts of machinery used in factories or in building construction, and of stationary power-driven machinery used on any land, are to be guarded and, in some cases, specific guards are prescribed. The use or operation of certain types of equipment is restricted. First-aid equipment is to be maintained, and lost-time accidents are to be reported to the

Department and are subject to investigation. Detailed safety measures are contained in Regulations made under the Act which are subject to constant revision. Offenders against the law are liable to be prosecuted. The field work is carried out by the Factories and Shops Inspectorate.

The installation and use of mechanical lifting gear is subject to particularly detailed control under the *Lifts and Cranes Act* 1959, and a Lifts and Cranes Inspectorate has been established for the purpose.

The *Boilers Inspection Act* 1958 requires the certification of steam boilers and air and gas receivers, regulates their use, and provides for regular inspection by the Boilers and Pressure Vessels Inspectorate.

- (2) Department of Mines.—The safe working of mines (including quarries and sand pits) and mining machinery is the subject of regulation under the Mines Act 1958 and inspection by the Mines and Machinery Inspectorate. The Explosives Act 1960 regulates the manufacture, transport, storage, and sale of explosives, and provides for the investigation of explosions. There is an Explosives Inspectorate for this purpose.
- (3) Department of Chief Secretary.—The Workers Compensation Act 1958 establishes the Workers Compensation Board and the State Accident Insurance Office (both referred to on pages 206 to 208 of this Year Book). Administration of the Explosives Branch was transferred from the Chief Secretary's Department to the Mines Department from 1 July 1965.
- (4) Department of Health.—Under the Health Act 1958, the Division of Industrial Hygiene is concerned with the regulation of the use of poisonous and deleterious substances, the control of harmful gases, etc. and generally with the medical and chemical aspects of industrial health.
- (5) Department of Local Government.—Under the Local Government Act 1958, the Uniform Building Regulations prescribe standards of building construction, some of which relate to safety, and other regulations prescribe conditions for the storage of inflammable oils. These are administered by municipal councils. The Local Government (Scaffolding Inspection) Act 1960 established a Scaffolding Regulations Committee to supervise the inspection of scaffolding by municipal inspectors, specifications for scaffolding and gear being prescribed by regulation under the Act.
- (6) State Electricity Commission.—Under the State Electricity Commission Act 1958, there are Electric Wiring Regulations regulating electrical installations, which are subject to supervision by S.E.C. inspectors.

#### Safety Promotion and Education

#### Governmental Authorities

Legislative regulation and inspection aim at securing minimum safety conditions in particular fields. Promotional and educational activities aim at inducing all concerned to strive for maximum safety conditions. The Department of Labour and Industry and other governmental authorities have pursued such activities for many years, but in recent years they have been given much more prominence.

Within the Department of Labour and Industry there is a small unit (the Industrial Safety Bureau) through which the Department's safety promotional, advisory, and educational services are developed. The Bureau was established in 1960 and now provides a technical reference library, a lecture and film service, a safety training service, and other facilities. This work is done in conjunction with the Factories and Shops Inspectorate.

The Industrial Safety Advisory Council Act 1960 provided for the appointment of a representative council to act in a consultative capacity to the Minister. The Council was established at the end of 1960 and has continued to submit suggestions to the Minister.

#### Voluntary Agencies

For some years the Standards Association of Australia, through its Safety Standards Co-ordinating Committee, has been engaged in the production of standards in the safety field. Since 1960 standards have been published on Woodworking Machinery, Respiratory Protection, Industrial Safety Helmets, the Minimising of Fire Explosion Hazards from the Use of Flammable Medical Agents, and Abrasive Wheels.

The National Safety Council has been active for some years in industrial safety promotional work, and during 1960 greatly expanded these activities, following the formation of an advisory committee of industrialists. The Council now provides services such as posters, lectures, training courses, plant surveys, etc.

The Safety Engineering Society of Australasia, originally established in Victoria as an association of professional safety officers, now has branches in all States and New Zealand.

Since 1960 the Department of Labour and Industry has sponsored the formation of District Safety Groups in the major industrial areas of Melbourne, and the safety group system now covers the whole of the Metropolitan District and extends to Dandenong. The Department is represented on each group by a member of the Factories and Shops Inspectorate.

#### Industrial Safety Conventions

The Government has sponsored a number of industrial safety conventions in Melbourne and provincial cities since 1956. The most recent was held in May 1967.

#### **Industrial Accidents**

In order to obtain, for the first time, official statistics on industrial accidents in Victoria, the Regulations under the Workers Compensation Act were amended in 1957 to require insurers to submit to the Government Statist a report on each claim for workers compensation when the claim closed, or at the expiry of three years if the claim was still unclosed at the end of that time. It was decided to restrict the collection in the initial years to fatal cases, and to those in which the worker was incapacitated for a period of one week or more.

The tables which follow in this section have been confined to accidents involving males and provide a summary of the results of the collection during the years 1962–63 to 1964–65. Similar information in respect of females is available but has not been included in this Year Book because of the small number involved—4,147 nonfatal accidents to females in 1964–65. Because of the method of collection used, the tables are also subject to certain restrictions and qualifications; these are summarised below, but, as the tables relate only up to 1964–65, the qualifications listed are those existing prior to the 1965 amendments to the Workers Compensation Act referred to on page 206:

- (a) Although the term "Industrial Accident" is used, the collection actually represents workers' compensation claims finalised during the year concerned, and is subject to the limitations expressed by the Workers Compensation Act. The accidents to which the claims refer may have occurred in the year the claim was finalised or at some previous date.
- (b) In accordance with the provisions of the Act prior to amendment in 1965, the definition of "Worker" excluded any person employed whose remuneration exceeded \$4,000 per annum. Although some employers do insure against liability for employees whose income exceeds the amount specified in the Act, it is not mandatory to do so, and consequently some employees in this category will not be included in the tables.
- (c) Commonwealth employees are excluded from the provisions of the Act, and consequently some industry classifications are not covered at all whilst coverage is reduced in some other instances (e.g., Defence Services and Communications).
- (d) Self-employed persons are likewise excluded and therefore industrial accidents occurring to them will not appear in the statistics. This is likely to have considerable effect when considering, for instance, rural industries.
- (e) The Act provides for compensation for injury arising on journey to or from employment, or during a recess period. Details of such claims have been excluded from the tables.
- (f) The 1946 Amendment to the Act, which provided compensation for any injury (or disease) arising out of or in the course of employment, removed to a large degree the necessity of proving a causal connection between the employment and the injury (or disease), and as a result many more disease claims were made compensable. In an effort to provide, as reliably as possible, statistics on "accidents", i.e., those events about which some specific preventive or remedial action may be taken, all disease claims have been excluded from the tables, unless the disease was precipitated or aggravated by some event of an accidental nature.

The following table shows the number of fatal and non-fatal industrial accidents to males in each industry group for each of the years 1962–63 to 1964–65:

VICTORIA—NUMBER OF INDUSTRIAL ACCIDENTS TO MALES, BY INDUSTRY GROUP

	Number of Accidents									
Industry Group	19	1962-63 1963-64				1964–65				
	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal				
Primary	8	1,868	5	1,700	6	1,714				
Mining and Quarrying	8 2	212	1	150		212				
Manufacturing	14	12,764	9	13,376	6	12,987				
Electricity, Gas, Water, Sanitary		243		260		283				
Building and Construction	7	3,606	13	3,816	13	3,763				
Transport, Storage, and Com-		,								
munication	6 7	1,721	2 4	1,592	6	1,840				
Commerce	7	3,530	4	3,879	2	3,559				
Community Services, etc., and		,								
Government (n.e.i.)	5	1,281	3	1,441	2	1,338				
Amusement, Personal Service,										
etc		732	1	801	1	759				
Government, Semi-Government,										
Finance, and Other	9	4,073	18	5,198	11	3,860				
Total	58	30,030	56	32,213	 47	30,315				

The following table shows the period of incapacity and the cost of claims incurred through non-fatal industrial accidents to males in each industry group for each of the years 1962–63 to 1964–65:

# VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: PERIOD OF INCAPACITY AND COST OF CLAIMS, BY INDUSTRY GROUP

Industry Group	Perio	od of Incap (Weeks)	acity	Cos	sts of Cla (\$'000)	ims
	1962–63	1963-64	1964–65	1962-63	1963–64	1964–65
Primary Mining and Quarrying Manufacturing Electricity, Gas, Water, Sanitary Building and Construction	8,734 867 47,234 1,109 14,665	7,524 569 48,403 928 15,581	7,647 922 46,496 902 14,849	401 56 2,832 45 823	338 44 3,015 54 974	375 47 3,287 54 977
Transport, Storage, and Communication Commerce Community Services, etc., and	6,356 12,096	6,172 13,692	6,767 11,687	267 569	287 713	333 558
Government (n.e.i.) Amusement, Personal Service, etc.	5,645 3,211	5,704 3,988	5,793 3,326	251 148	270 187	307
Government, Semi-Government, Finance, and Other	16,196	20,176	15,623	855	1,037	804
Total	116,113	122,737	114,012	6,248	6,918	6,872

The following table shows the number of non-fatal industrial accidents to males, by accident factor and industry group, for the year 1964-65:

VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: INDUSTRY GROUP BY ACCIDENT FACTOR, 1964-65

				,	Acciden	t Facto	r			
Industry Group	Machinery	Vehicles	Electricity, etc.*	Harmful Substances	Falling, Slipping	Stepping on Objects †	Handling Objects ‡	Handtools §	Other and Unspecified	Total
Primary Mining and Quarrying Manufacturing Electricity, Gas, Water.	189 24 2,540	154 19 346	14 3 445	6 4 95	310 32 1,981	60 6 629	561 94 5,583	218 26 1,023	202 4 345	1,714 212 12,987
Sanitary Building and Construction	267	22 144	7 57	· <u>;</u> 25	75 936	18 191	134 1,606	10 430	9 107	283 3,763
Communication	82 242	205 255	7 51	5 21	498 731	63 168	883 1,387	46 590	51 114	1,840 3,559
Community Services, etc. and Government, (n.e.i.)	89	126	26	10	316	66	563	98	44	1,338
Amusement, Personal Ser- vice, etc.	42	27	37	5	191	25	220	46	166	759
Government, Semi-Govern- ment, Finance, and Other	143	438	78	15	1,087	162	1,469	268	200	3,860
Total	3,626	1,736	725	186	6,157	1,388	12,500	2,755	1,242	30,315

<sup>\*</sup> Includes explosions, flames and hot substances.

The following table shows the number of non-fatal industrial accidents to males, by industry group and site of injury, for the year 1964-65:

VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: INDUSTRY GROUP BY SITE OF INJURY, 1964-65

					Site of	Injury				
Industry Group	Head	Eye	Neck*	Trunk	Arm	Hand	Leg	Foct	Un- speci- fied	Total
Primary Mining and Quarrying Manufacturing	65 8 330	60 7 393	59 3 307	379 73 3,298	254 24 1,479	434 40 4,185	322 30 1,614	134 24 1,344	7 3 37	1,714 212 12,987
Electricity, Gas, Water, Sanitary Building and Construction Transport, Storage, and	10 121	6 104	14 105	82 1,053	40 444	57 915	53 640	21 362	·i9	283 3,763
Communication Commerce Community Services, etc	94 94	32 72	52 104	576 986	230 416	265 1,069	401 556	182 252	8 10	1,840 3,559
and Government, (n.e.i.) Amusement, Personal Ser-	47	28	60	441	173	229	244	109	7	1,338
vice, etc	29	10	34	189	110	164	170	49	4	759
ment Finance, and Other	164	89	122	1,238	428	583	837	374	25	3,860
Total	962	801	860	8,315	3,598	7,941	4,867	2,851	120	30,315

<sup>\*</sup> Includes vertebral column.

<sup>†</sup> Includes striking against objects.
‡ Includes strain in handling, struck by objects.
§ Includes power-operated.

The following table shows the number of non-fatal accidents to males, by industry group and type of injury, for the year 1964-65:

### VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: INDUSTRY GROUP BY TYPE OF INJURY, 1964–65

					Т	pe of	Injury	,				
Industry Group	Contusions, Lacerations, etc.	Burns and Scalds	Bone Fractures	Dislocations	Sprains and Strains	Amputations	Concussion	Internal Injury	Effects of Poisons	Effects of Electricity	Other and Unspecified	Total
Primary Mining and Quarrying Manufacturing	794 84 5,620	25 3 639	225 36 1,715	63 3 261	533 73 4,348	13 1 142	19 1 67	7 3 21	2 2 20	1 'i1	32 6 143	212
Electricity, Gas, Water, Sanitary Building and Construc-	101	7	23	9	136		2				5	283
tion	1,532	86	587	85	1,352	27	24	17	5	9	39	3,763
Communication	669 1,548	17 111	264 395	42 94	798 1,310	5 16	19 20	5 6	2 2	2	19 55	1,840 3,559
etc., and Government,	426	35	173	57	597	9	15		3	2	21	1,338
Amusement, Personal Service, etc. Government, Semi-Gov- ernment, Finance, and	256	35	149	31	255	5	10	6	3	1	8	759
Other	1,246	.94	531	111	1,745	, 12	33	11	7	7	63	3,860
Total	12,276	1,052	4,098	7,56	11,147	230	210	76	46	33	391	30,315

The table which follows shows the number of non-fatal industrial accidents to males, by accident factor and site of injury, for the year 1964-65:

### VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: ACCIDENT FACTOR\* BY SITE OF INJURY, 1964–65

					Site of	Injury				
Accident Factor	Head	Eye	Neck†	Trunk	Arm	Hand	Leg	Foot	General and Un- speci- fied	Total
Machinery Vehicles Electricity, etc.* Harmful Substances Falling, Slipping	84 182 73 9 199	210 24 31 54 6	29 51 8 1 180	200 339 38 4 1,665	315 260 105 16 938	2,424 372 164 36 390	185 314 104 15 2,462	178 180 169 17 314	1 14 33 34 3	3,626 1,736 725 186 6,157
Handling Objects* Handling Objects* Handtools* Other and Unspecified	92 222 47 54	11 187 118 160	14 487 36 54	96 5,422 283 268	259 1,248 315 142	276 2,494 1,585 200	418 885 216 268	220 1,554 155 64	2 1 32	1,388 12,500 2,755 1,242
Total	962	801	860	8,315	3,598	7 941	4,867	2,851	120	30 31

<sup>\*</sup> For footnotes see page 204.

<sup>†</sup> Includes vertebral column.

The table which follows shows the age groups of males involved in non-fatal industrial accidents, by accident factor, for the year 1964-65:

### VICTORIA—NON-FATAL INDUSTRIAL ACCIDENTS TO MALES: ACCIDENT FACTOR\* BY AGE GROUP, 1964–65

		Age Group (Years)								
Accident Factor						50-59	60 and over	Total		
Machinery		513	1,054	776	659	454	170	3,626		
Vehicles		172	418	443	360	245	98	1,736		
Electricity, etc.*		91	219	168	131	96	20	725		
Harmful Substances		18	49	45	40	26	8	186		
Falling, Slipping		447	1,297	1,464	1,402	1,091	456	6,157		
Stepping on Objects*		141	303	348	303	213	80	1,388		
Handling Objects*		854	2,670	3,179	2,934	2,119	744	12,500		
Handtools*		418	856	582	459	336	104	2,755		
Other and Unspecified		129	288	319	260	177	69	1,242		
Total		2,783	7,154	7,324	6,548	4,757	1,749	30,315		

<sup>\*</sup> For footnotes see page 204.

#### **Workers Compensation**

The first Workers Compensation legislation in Victoria was passed in 1914 to give certain industrial workers and their dependants the right to claim limited compensation from their employer, without proof of negligence or breach of statutory duty by the employer, in respect of accidental injuries sustained by them arising out of and in course of their employment.

Since the passing of the original legislation the class of persons entitled to benefit, the scope of employment, the types of injuries included, and the extent of the benefits have all been greatly widened by frequent amendments, which were consolidated by the *Workers Compensation Act* 1958.

The Workers Compensation (Amendment) Act 1965, which was proclaimed to operate from 1 July 1965, further increased benefits, but the definition of "injury" was amended to require employment to be a contributing factor before benefit is payable for any disease or for the recurrence, aggravation, or acceleration of any pre-existing injury or disease.

As the law now stands, any worker whose remuneration does not exceed \$6,000 a year, excluding overtime, is included, and such worker is also protected whilst travelling to and from work and during recess periods. The extent of the benefits is seen from the following summary:

(1) Where death results from the injury: If the worker leaves a widow or any children under sixteen years of age or any dependant wholly dependent on his earnings—the sum of \$9,000 plus \$200 for each such child. If the worker leaves dependants only partially dependent on his earnings, the amount of compensation shall be such sum (not exceeding \$9,000) as is awarded by the Workers Compensation Board.

(2) Where total incapacity for work results from the injury:
The compensation for total incapacity of an adult worker is a weekly payment during incapacity of \$20 in respect of the worker plus \$6 for his wife or relative standing in *loco parentis* to the children if the wife or relative is wholly or mainly dependent on the earnings of the worker, plus \$2.50 for each dependent child under sixteen years of age.

The total weekly payment in respect of the worker, his wife, and children is limited to his average weekly earnings or \$31 per week whichever is the lesser and the whole amount payable is limited to \$10,000 unless the Workers Compensation Board otherwise determines.

(3) Costs of medical, hospital, and other services: In addition to compensation payable for death or for incapacity, the employer is liable to pay the reasonable costs of all medical, hospital, and other treatment services necessitated through the injury, to an unlimited amount.

#### Compulsory Insurance

It is obligatory on every employer (with the exception of certain schemes approved by the Board) to obtain from the State Accident Insurance Office, or from an insurance company approved by the Governor in Council, a policy of accident insurance for the full amount of his liability under the Act. The number of approved insurance companies at 30 June 1966 was 129.

Insurers, and employers for whom a certificate of a Scheme of Compensation is in force, are required to furnish a statistical return to the Government Statist annually, and the following table shows details of Workers Compensation business transacted during each of the years 1961-62 to 1965-66:

VICTORIA_	-WORKERS	COMPENSATION	PUSINESS

Year		Wages on Which Premiums	Gross Premiums Received,		aims Arising ing Year	Claims Paid	Claims Outstanding	
		Were Charged	less Adjustments	Fatal Non-fatal		during Year	at End of Year	
\$,000						\$'0	00	
1961–62		1,850,370	27,214	534	187,953	19,716	27,132	
1962-63		1,933,160	28,020	544	196,076	20,482	29,420	
1963-64		2,118,939	29,859	628	209,044	22,480	32,233	
1964–65		2,382,194	34,539	613	221,474	22,815	34,823	
1965-66		2,404,459	48,816	525	205,735	24,925	42,277	

The amount paid in claims during 1965-66, viz., was allocated as follows:

A.	Under Workers Compensation Act—		
	(a) Compensation—	\$'000	\$'000
	1. Weekly Compensation	8,422	
	2. Lump Sum—Death	3,084	
	3. Lump Sum—Maim	3,212	
			14,718
	(b) Medical, etc., Services—		
	1. Doctor	3,442	
	2. Hospital	1,683	
	3. Chemist or Registered Nurse	185	
	4. Ambulance	119	
	5. Other Curative, etc., Services	343	
			5,772
	(c) Legal Costs, etc.		2,018
В.	Under Other Acts and at Common Law,		
	Damages, etc.		2,417
	Total ,.		24,925

Figures for premiums and claims in this table differ somewhat from those shown on pages 683–5 of the Finance section of the Year Book. In that section Schemes of Compensation are not included and the figures shown do not always relate strictly to the financial year, as some insurance companies close their books at other times. With regard to claims paid, the Finance section refers to claims paid during the period, plus claims outstanding at the end of the period, less outstanding claims at the beginning.

### Employment and Unemployment

#### Control of Employment

#### Commonwealth Department of Labour and National Service

At the Commonwealth level some of the more important of the functions of the Department of Labour and National Service are the operation of the Commonwealth Employment Service; the administration of the National Service Act 1951–1966, and the reinstatement of National Servicemen in civil employment under the provisions of the Defence (Re-establishment) Act 1965–1966; the formulation of industrial relations policy; conciliation and arbitration in relation to industrial disputes, with special responsibilities for the coal, stevedoring, and maritime industries; analysis, interpretation, and provision of information on the labour market and changes in employment; and the provision of assistance and advice to industry with regard to training, safety, physical working conditions, personnel practices, and food services.

#### Commonwealth Employment Service

The Commonwealth Employment Service was established under section 47 of the Re-establishment and Employment Act 1945–1966. The principal functions of the service are to assist people seeking employment to obtain positions best suited to their training, experience, abilities and qualifications; and to assist employers seeking labour to obtain employees best suited to their needs.

The Service functions within the Employment and Industrial Services Division of the Department of Labour and National Service on a decentralised basis. At the State level the Commonwealth Employment Service and the other elements of the Department are under the control of a Regional Director responsible to the Permanent Head of the Department. In Victoria, the Regional Office Head-quarters are located in Melbourne and there are twenty District Employment Offices in the Metropolitan Area and fifteen in country centres. In addition there are several agencies, and one full-time branch office, in country towns which work in conjunction with the District Employment Office responsible for the area in which they are located.

Specialist facilities are provided by the Service for young people, persons with physical and mental handicaps, older workers, exmembers of the defence forces, migrants, rural workers, and persons with professional and technical qualifications. Vocational guidance is provided free of charge by a staff of qualified psychologists. It is available to any person, but is provided particularly for young people, ex-servicemen, and handicapped persons.

The Service assists in the administration of the unemployment and sickness benefits provisions of the Social Services Act 1947–1966. All applicants for unemployment benefit must register at a District Employment Office or agency of the Service, which is responsible for certifying whether or not suitable employment can be offered to them.

The Service is responsible for placing in initial employment all Commonwealth nominated migrant workers coming to Australia under the assisted passage schemes from Great Britain and other countries, and, as required, it provides assistance to other migrants wishing to obtain employment. When migrants coming under Commonwealth nomination arrive in Australia, the Service arranges for them to move to their initial employment and for their admission, if necessary, to Commonwealth controlled hostels.

Since 1951, the Service has been responsible for recruiting Australian experts for overseas assignments under the Colombo Plan, the United Nations Development Programme, and other technical assistance schemes. The principal spheres in which experts have been supplied are agriculture, education, engineering, geology, health, and economic and scientific research and development. The Service also arranges training in industry for students who come to Australia for training under the various technical assistance schemes with which the Commonwealth is associated.

In association with its placement activities, the Service carries out regular surveys of the labour market in all areas and industries and supplies detailed information to interested Commonwealth and State Government departments and instrumentalities and to the public. It also advises employers, employees, and others on labour availability and employment opportunities in various occupations and areas and on other matters concerning employment.

No charge is made for any of the services rendered by the Common-wealth Employment Service.

Particulars of the major activities of the Service during the five years ended 30 June 1967, are given in the following table:

#### VICTORIA—COMMONWEALTH EMPLOYMENT SERVICE

Destinatore	Post's 1			Year Ended 30 June—							
Particulars		1963	1964	1965	1966	1967					
Applications for Employment*		221,372	209,826	200,707	237,026	251,065					
Number Placed in Employment		94,383	97,317	95,796	96,974	101,611					
Number of Vacancies Notified		148,256	164,992	166,447	151,345	156,488					
Vacancies at 30 June		8,461	14,141	17,901	13,751	11,459					

Includes unemployed persons and persons already in employment who are seeking improved positions.

#### Work Force

#### Occupational Status

The occupational status of persons classified as in the work force at population census dates covers two broad groups: those at work and those not at work. The first group comprises employers, self-employed persons, employees (on wage or salary), and unpaid helpers. The category "not at work" includes those who stated that they were usually engaged in work, but were not actively seeking a job at the time of the census by reason of sickness, accident, etc., or because they were on strike, changing jobs, or temporarily laid off, etc. It includes also persons able and willing to work but unable to secure employment, as well as casual and seasonal workers not actually in a job at the time of the census. Therefore those "not at work" do not represent the number of unemployed available for work and unable to obtain it.

Details of the work force at the Census of 30 June 1966 classified according to occupational status, in conjunction with age and in conjunction with industry, were not available at the time of printing. However, information for the 1961 Census will be found on pages 208-9 of the *Victorian Year Book* 1967. Other information on the 1966 Census is set out in Part 3 of this Year Book.

#### Wage and Salary Earners in Civilian Employment

#### General

Estimates of wage and salary earners in civilian employment are based on comprehensive data (referred to here as "benchmarks") derived for the purpose from the population Censuses of June, 1954 and June, 1961. Figures for periods between, and subsequent to, the two benchmark points of time are estimates obtained from three main sources, namely, (a) current Pay-roll Tax returns; (b) current returns from Government bodies; and (c) some other direct current records of employment (e.g., for hospitals). Data from these sources have been supplemented by estimates of the changes in the number of wage and salary earners not covered by the foregoing collections.

Recent figures are subject to revision. As they become available, particulars of employment obtained from other collections, such as the annual factory census and the censuses and sample surveys of retail establishments, are used to check, and where desirable, to revise estimates in relevant sections.

Pay-roll Tax returns are lodged at present by all employers paying more than \$400 a week in wages (other than certain Commonwealth Government bodies, religious and benevolent institutions, public hospitals, and other similar organisations specifically exempted under the *Pay-roll Tax Assessment Act* 1941–1965).

Employees in rural industry and in private domestic service are not included in the estimates, because of the inadequacy of current data.

The terms "Employment", "Number Employed", "Employees", and "Wage Earners" used here are synonymous with, and relate to, "Wage and Salary Earners" on pay-rolls or "in employment" in the latter part of each month as distinct from numbers of employees actually working at a specific date. They include some persons working part-time.

#### Industry Groups

The following table shows, for Victoria, the estimated number of wage and salary earners in civilian employment (excluding employees in rural industry and private domestic service) in the principal industry groups at June of each of the years 1954, 1961, and 1963 to 1967, and also the number of employees of government bodies and private employers:

C.3636/67.—8

## VICTORIA—WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRY GROUPS\*

(000)

Industry Group	June, 1954	June, 1961	June, 1963	June, 1964	June, 1965	June, 1966	June, 1967
,		N	<b>Í</b> ALES	,			
Mining and Quarrying	3.9	4.6	4.4	4.6	4.8	4.9	4.7
Manufacturing † Electricity, Gas, Water,	235 • 2	259 · 1	281.3	295.9	305 · 1	305 · 5	311.2
and Sanitary Services	23.9	29.8	29.6	30.2	30 · 1	30 · 8	30.9
Building and Construction Road Transport and	65.8	72 · 3	70.0	72 · 1	74 • 4	76.2	76 · 1
Storage	16.6	18.9	19.5	20 · 1	21.0	21 · 1	21 · 4
Shipping and Stevedoring	9.7	8.5	7.7	8.3	8.7	8 · 4	8 · 1
Rail and Air Transport	16.7	18.0	18.2	18.4	18.9	19.4	19.0
Communication	17·9 16·7	21·7 23·6	22·5 25·2	22·9 26·7	23·1 28·0	23·3 29·2	24·0 30·6
Retail Trade	45.2	52.8	54.5	55.6	56.8	56.9	57 · 1
Wholesale and Other							
Commerce	36.9	44.9	46 · 1	48 · 2	50.0	50.8	50 · 7
Public Authority Activities (n.e.i.)	22.5	24.5	25 · 4	26.4	27 · 1	28 · 2	29 · 8
Tandah TTanada ta ara	23·5 6·8	24·5 8·6	9.2	9.6	9.6	9.9	10.2
Education	10.7	16.1	19.5	20.5	21.4	23.2	25.1
musement, Hotels, Per-							
sonal Service, etc.:	17.6	19.1	19.6	20.2	21.0	22 · 2	22 - 8
Other §	16-3	21 • 1	22 • 5	22.9	23.5	24 · 3	25 · 2
Total	563.4	643 · 6	675 · 2	702 · 8	723 · 5	734 · 3	747 · 1
Private	404 · 5	463 · 8	491 · 8	515.8	534.7	539 · 7	548 · 3
Government	158.9	179 · 8	183.4	187.0	188 · 8	194.6	198 · 8
Total	563.4	643 · 6	675.2	702 · 8	723 · 5	734 · 3	747 - 1

#### FEMALES

Mining and Quarrying	0.1	I 0·2	0.2	0.2	0.2	0.3	0.3
Manufacturing †	85.5	91.6	103.7	110.8	116.4	117.7	121.0
Electricity, Gas, Water,							[
and Sanitary Services	1.7	2.2	2.4	2.4	2.5	2.6	2.6
Building and Construction	0.9	1.6	1.7	1.7	1.9	2.0	2 · 1
Road Transport and				1			
Storage	1.4	1.8	1.8	2.0	2 · 1	2.3	2.3
Shipping and Stevedoring	0.4	0.6	0.6	0.6	0.7	0.7	0.7
Rail and Air Transport	2 · 1	2.2	2.0	2.1	2.2	2.4	2.5
Communication	4.9	5.3	5.3	5.5	6.0	6.1	6.4
Finance and Property	9.2	16.1	16.6	17.5	18.6	19.7	20.6
Retail Trade	34-4	41 · 2	41.7	43 · 4	45.1	47 · 1	50.0
Wholesale and Other			10.0	400		14.0	15.0
Commerce	9.9	12.3	12.6	13.2	14.1	14.9	12.0
Public Authority Activities		۰.		10.4	10.7	11.7	12.6
(n.e.i.)	8·2 19·9	9.7	10·1 29·5	10·4 30·8	10·7 32·6	33.7	34.2
Health, Hospitals, etc		27.8		24.8	25.7	27.5	29.1
Education Amusement, Hotels, Per-	12.9	20.6	23.6	24.0	23.1	21.3	201
10	16.5	19.8	19.7	20 · 1	21.8	23.2	24 · 1
O41 P	8.6	13.2	14.0	15.0	15.8	16.4	17.3
Other §	0.0	13.2	14.0				
Total	216.7	266 · 2	285 · 4	300 · 6	316.3	328 · 3	340 · 7
Private	184.9	223 · 2	239 · 7	252 · 7	266 · 3	274 · 7	285.0
Government	31.8	43.0	45.7	47.9	50.0	53 · 6	55 · 7
Total	216.7	266 · 2	285 · 4	300 · 6	316.3	328 · 3	340 · 7
	i						

For footnotes see next page.

#### VICTORIA—WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRY GROUPS\*—continued

('000)

Industry Group	June, 1954	June, 1961	June, 1963	June, 1964	June, 1965	June, 1966	June, 1967
		Pı	ERSONS	1	-	-1	-
Mining and Quarrying	4.0	4 · 8	4.7	1 4.8	5.0	5 • 2	5 .0
Manufacturing †	320.7	350.7	385 • 1	406.8	421.5	423 · 3	432 · 3
Electricity, Gas, Water,						[	1
and Sanitary Services	25.6	32.0	32.0	32.6	32.6	33 • 4	33.5
Building and Construction	66 · 7	73 • 9	71.7	73.8	76.3	78 · 2	78 - 2
Road Transport and						1	1
Storage	18.0	20 · 7	21.3	22.2	23 · 1	23 · 4	23 · 6
Shipping and Stevedoring	10 · 1	9 · 1	8.3	8.9	9 · 4	9.1	8 · 8
Rail and Air Transport	18 · 8	20.2	20.2	20.5	21 · 1	21 · 8	21 · 5
Communication	22.8	27.0	27.8	28 · 4	29 · 1	29 · 4	30-4
Finance and Property	25.9	39.8	41.8	44.2	46.6	48.9	51 - 3
Retail Trade	79 · 6	94.0	96.2	98.9	101.9	104.0	107 - 1
Wholesale and Other				, , ,	100		
Commerce	46.8	57 · 2	58 • 7	61.4	64 · 1	65.7	65 - 7
Public Authority Activities							
(n.e.i.)	31.7	34.2	35.5	36.7	37.8	40.0	42.4
Health, Hospitals, etc	26.7	36.4	38.7	40.4	42.2	43.6	44 · 4
Education	23.6	36.7	43 • 1	45.3	47.1	50.7	54 - 2
Amusement, Hotels, Per-	0						
sonal Service, etc.‡	34 • 1	38.9	39 - 3	40.4	42.8	45.4	46.9
Other§	24.9	34.3	36.4	37.9	39.3	40.7	42 · 4
							-
Total	780 · 1	909 · 8	960.6	1,003 · 3	1,039 · 8	1,062 · 6	1,087 - 8
Private	589 · 4	687.0	731 · 5	768 · 4	801 · 0	814 · 4	833 - 3
Government	190.7	222.8	229 · 1	234.9	238 · 8	248 · 2	254 · 5
Total	780 · 1	909 · 8	960.6	1,003 · 3	1,039 · 8	1.062 · 6	1.087 - 8

<sup>\*</sup> Excludes employees in rural industry and private domestic service, and Defence Forces.

† Includes employees engaged in selling and distribution, who are outside the scope of the factory employment figures as defined and published in Part 7 of the Year Book.

‡ Includes restaurants and hairdressing.

§ Includes forestry, fishing and trapping; law, order, and public safety; religion and social welfare; and other community and business services.

∥ Includes employees of Commonwealth, State, semi-government, and local government bodies.

#### Government Bodies

The following table includes employees of government bodies on services such as railways, tramways, banks, post office, air transport, education (including universities), broadcasting, television, police, public works, factories and munitions establishments, departmental hospitals and institutions, migrant hostels, etc., as well as administrative employees:

#### VICTORIA—WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: GOVERNMENT BODIES ('000')

	Commonwealth Government			State and Semi- Government			Local Government			Total Government		
Year (June)	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons
1954 1961 1963 1964 1965 1966	50·5 54·3 55·6 57·3 58·9 60·8 62·9	14·6 15·1 14·9 15·6 16·9 18·2 19·1	65·1 69·4 70·5 72·9 75·7 79·0 82·0	96·3 110·7 112·6 114·3 114·2 117·8 119·6	16·0 26·1 28·9 30·3 31·1 33·2 34·3	136·8 141·5 144·6 145·3	12·1 14·8 15·2 15·4 15·7 16·0 16·3	1·2 1·8 1·9 2·0 2·1 2·2 2·3	13·3 16·6 17·1 17·4 17·8 18·2 18·7	158·9 179·8 183·4 187·0 188·8 194·6 198·8	31·8 43·0 45·7 47·9 50·0 53·6 55·7	222 · 8 229 · 1 234 · 9 238 · 8

#### **Further References**

Further details on subjects dealt with in this Part are contained in other publications of the Commonwealth Bureau of Census and Statistics. Detailed information on employment and unemployment is contained in the monthly mimeographed bulletin *Employment and Unemployment*. Current information is also available in the *Monthly Review of Business Statistics* and the *Victorian Monthly Statistical Review*, and preliminary estimates of civilian employment are issued in a monthly statement *Wage and Salary Earners in Civilian Employment*. In addition, wages information is published monthly in the bulletin *Wage Rates and Earnings*.

#### **Prices**

#### Retail Price Indexes

#### General

A retail price index is designed to measure the change over time in the level of retail prices in a selected field. The basic principle of an index is to select a list of commodities and services which are representative of the field to be covered, and to combine the prices of these commodities and services at regular intervals by the use of "weights" which represent the relative importance of the items in that field.

Five series of retail price indexes have been compiled for Australia by the Commonwealth Statistician at various times before the current Consumer Price Index was introduced in 1960.

Information about retail price indexes in general and retail price indexes compiled by the Commonwealth Statistician prior to 1960 is set out on pages 510 to 513 of the Victorian Year Book 1964.

#### Consumer Price Index

The title "Consumer Price Index" does not imply that the new Index differs in definition or purpose from its predecessors. This title is adopted in conformity with world trends in naming indexes of retail prices (including prices of services, accommodation, etc.) and their weighting according to patterns of consumption.

The Consumer Price Index is a quarterly measure of variations in retail prices of goods and services representing a high proportion of the expenditure of wage earners' households. The Index is designed Prices 215

only to measure the proportionate change in prices as combined in the individual groups in the Index. This is a basic principle of all price indexes, and failure to grasp it gives rise to misconceptions concerning price indexes and their uses.

The Consumer Price Index covers a wide range of commodities and services arranged in the following five major groups: Food, Clothing and Drapery, Housing, Household Supplies and Equipment, Miscellaneous. These groups do not include every item of household spending. It is both impracticable and unnecessary for them to do so.

The Index has been compiled for each quarter from September Quarter, 1948, and for each financial year from 1948–49. "All Groups" index numbers, and Group index numbers for each of the five major Groups, are compiled and published regularly for six State capital cities separately and combined and for Canberra. The reference base for each of these indexes is: Year  $1952-53 = 100 \cdot 0$ . The separate city indexes measure price movements within each city individually. They enable comparisons to be drawn between cities as to differences in degree of price movement, but not as to differences in price level. Similarly, the separate group indexes measure price movements of each group individually, and compare the degree of price change in the different groups. The Index for the six capital cities combined is a weighted average of price movement in the individual cities.

Changes in the pattern of expenditure of wage earner households since 1950 have been such as to render it necessary to construct the Index with additional items and changes in weighting patterns at intervals (rather than on the basis of a list of items and set of weights which remain unchanged throughout the period).

Between the September Quarter of 1948 and the December Quarter of 1963, changes in the weighting pattern of the Index had been made at June Quarter, 1952, June Quarter, 1956, and March Quarter, 1960. Details of the principal changes made at those points of time are shown in the Victorian Year Book 1964.

A further link in the Index was made at December Quarter, 1963. Changes from the previous (fourth) linked series were:

(1) The weights of all items were reviewed and, in general, are now based on the pattern of consumption of the years 1957–58 to 1961–62;

- (2) the weights for fuel and light, fares, and motoring were changed to accord with the pattern of consumption in 1961-62;
- (3) the weights for housing were changed to take account of data derived from the Population Census of 1961; and
- (4) furniture, frozen vegetables, packet soups, additional processed meat items, Sunday newspapers, and weekly magazines were added to the list of items. Rentals of six-roomed privately owned houses were included. Some other new items of less significance were included and a few items of minor significance were deleted.

It is envisaged that future links will be made in the Index when significant changes in the pattern of household expenditure render it necessary to do so. The sets of weights used for the different periods covered by the Index have been derived from analyses of statistics of production and consumption, Population Censuses, Censuses of Retail Establishments and the continuing Survey of Retail Establishments, from information supplied by manufacturing, commercial and other relevant sources, and from special surveys.

Consumer Price Index Numbers for Melbourne are shown in the following table:

MELBOURNE—CONSUMER PRICE INDEX NUMBERS (Base of Each Index: Year 1952–53 = 100·0)

Year Ended 30 June			Food	Clothing and Drapery	Housing	Household Supplies and Equipment	Miscell- aneous	All Groups	
1957			117.8	104.9	122 · 8	105 · 2	117.8	114.0	
1958			114.3	108 · 4	127·3	106·2	118.8	114-4	
1959		••	116·1	109 · 6	129 · 4	109 · 2	122.2	116-6	
1960			120.8	110.7	135.8	110.9	125.5	120.0	
1961			130-2	112.8	151 • 2	112.5	129-2	125.9	
1962			127 · 8	114.0	157.5	114-1	129 · 3	126.3	
1963			126.0	114·4	161 · 1	114.0	129·7	126.2	
1964			127 · 2	115.1	164.5	112.6	130 · 8	127 · 1	
1965			133.9	116·8	169.2	115·2	138 - 3	132 · 2	
1966			139·4	118-1	177·2	118.7	145·1	137.1	
1967			140 · 9	120.5	184.0	120 3	152.7	140.7	

# Retail Prices of Food

The average retail prices of various food and grocery items in Melbourne are shown in the following table. The figures represent the means of the monthly prices as at the 15th day of each month in the years shown.

MELBOURNE-AVERAGE RETAIL PRICES OF SELECTED **COMMODITIES\*** 

Item	Unit	1939	1945	1955	1965	1966
Groceries, etc.—		cents	cents	cents	cents	cents
Bread Flour—Self Raising Tea† Sugar‡ Jam, Plum Peaches, Canned Potatoes Onions	2 lb 2 lb pkt lb lb 1½ lb 29 oz 29 oz 7 lb lb	4·5 6·2 23·1 3·3 7·0 7·9 8·4 14·8 2·9	4·6 6·2 22·5 3·3 9·4 11·1 11·8 7·0 2·2	12·2 15·1 70·4 7·5 22·6 27·6 29·2 34·2 7·6	15·9 15·7 63·2 9·1 27·6 27·5 28·2 69·1 10·6	17·0 16·4 31·6 36·7 28·6 28·3 28·5 34·4 11·5
Dairy Produce, etc.—						
Butter Eggs, New Laid§ Bacon Rashers   Milk—Condensed ,, Fresh, Bottled¶	1b 1 doz 1b tin quart	16·3 16·0 16·6 7·8 6·0	17·1 21·7 19·0 8·6 6·2	42·4 55·7 59·6 18·7 15·0	49·8 60·4 99·4 20·4 17·1	49·8 68·6 50·4 20·5 17·9
Meat—						
Beef, Sirloin  "Ribs** "Steak, Rump "Chuck "Sausages "Corned Silverside "Brisket  Mutton, Leg "Forequarter "Chops, Loin "Unimalian Leg "Loin "Chops	lb lb lb lb lb lb lb lb lb	9·0 7·2 13·0 5·9 4·6 7·5 5·7 6·5 3·9 7·0 7·2 10·5 10·8 11·1	11·4 9·6 17·6 8·4 6·8 10·5 7·8 9·5 5·5 8·9 9·7 13·3 14·0 14·7	33·6 33·1 45·4 28·2 16·8 33·0 24·3 21·5 13·7 21·0 22·9 44·1 45·0 45·4	53.9 52.3 81.2 43.5 25.3 49.8 36.0 26.2 18.7 25.5 29.0 56.6 58.7 58.6	59·4 55·3 89·2 47·3 28·3 54·5 39·5 27·5 19·5 26·6 30·1 57·0 59·2 58·7

<sup>\*</sup> In some cases the averages are price relatives.

<sup>† 1966 &</sup>lt;del>1</del> lb.

<sup>‡ 1966 4</sup> lb.

<sup>§</sup> Extra large grade as from April 1961; 24 oz from August 1965.

<sup>∥ 1966</sup> ½ lb "pre-pack".

¶ Delivered. Prices prior to 1950 are for loose milk.

<sup>\*\*</sup> Prior to 1955 prices are for "Bone-in".

#### Wholesale Price Indexes

The main wholesale price index compiled by the Commonwealth Statistician is the Wholesale Price (Basic Materials and Foodstuffs) Index which extends back to 1928 and is issued monthly.

Prices used in this Index are in the main obtained directly from manufacturers and merchants, and, with a few important exceptions, from Melbourne sources. Commodities are priced in their primary or basic form wherever possible, with the price of imported goods being taken on an ex-bond (or into factory) basis. The list of items is divided into seven main groups, each being subdivided into goods which are mainly imported and those which are mainly home produced.

The Index is constructed on the simple aggregative fixed-weights formula. The weights are based on estimates of the average annual consumption of the commodities in Australia during the period 1928–29 to 1934–35, inclusive. Changes in usage, changes in category as between "imported" and "home produced" for some commodities, and changes in the industrial structure have affected the validity of some of the weights in the Index.

During 1956, supplies and prices of potatoes and onions fluctuated violently and dominated the movement of the "Foodstuffs and Tobacco", "Goods Principally Home Produced", and "Total All Groups" sections. In order to provide a representative measure of the general trend in wholesale prices, the Index shown in the following table has been reconstructed as from the base period (average three years ended June, 1939 = 100) by omitting potatoes and onions.

Index numbers for each group of commodities and for all groups combined for the Index of wholesale prices of basic materials and foodstuffs are given in the following table:

# WHOLESALE PRICE (BASIC MATERIALS AND FOODSTUFFS) INDEX NUMBERS

(Base of Each Group: Average of Three Years Ended June, 1939 = 100)

		Basic Materials							Basic Materials and Foodstuffs		
Period	Metals and Coal	Oils, Fats, and Waxes	Textiles	Chemicals	Rubber and Hides	Building Materials	Total	Foodstuffs and Tobacco*	Goods Principally Imported†	Goods Principally Home Produced*	Total All Groups*
1957-58 1958-59 1959-60 1960-61 1961-62 1962-63 1963-64 1964-65 1965-66	398 392 395 399 392 388 383 391 390 396‡	238 231 225 222 212 209 207 207 218 219	437 362 403 387 400 432 484 427 432 419‡	349 327 331 331 333 317 286 286 325 381	280 293 379 341 302 262 221 242 306 281	453 423 431 439 439 439 473 503 507 511	355 340 347 346 340 336 339 345 355 362‡	325 332 348 372 332 342 352 364 385 401‡	301 283 281 278 270 272 275 277 280 283‡	355 358 375 394 363 368 376 388 409 425‡	339 336 348 360 336 340 346 355 371 383‡

<sup>\*</sup> During 1956 these indexes were reconstructed from July, 1936 by excluding potatoes and onions.

<sup>†</sup> Represents only such imported commodities as are included in the Wholesale Price Index and does not measure changes in prices of all imports.

<sup>‡</sup> Preliminary figures only.

# Wholesale Prices of Principal Products

The following table shows the monthly average of Melbourne wholesale prices of the principal agricultural, dairying, and pastoral food products for the years shown:

### MELBOURNE—WHOLESALE PRICES

Item	Unit	1939	1945	1955	1965	1966		
				cents				
Agriculture— Wheat Barley, English Oats, Milling Maize	bushel	26.3 30.9 28.7 52.5	39.4 60.2 41.5 83.3	140.7 152.5 84.0 153.3	147.1 146.7 87.1 245.0	153.6 146.6 90.4 270.0		
				\$				
Bran Pollard Flour (First Quality) Chaff Potatoes Onions	ton ,, ,, ,, ,, ,,	9.95 9.97 25.65 9.72 31.28 43.12	12.00 12.00 25.75 18.93 15.00 29.25	43.10 43.10 65.75 35.83 69.18 97.87	39.38 42.38 81.02 44.50 131.39 99.99	42.22 45.22 84.09 52.17 45.95 115.63		
Dairy and Farmyard Pro-		cents						
duce— Butter Bacon Ham Cheese (Matured) Honey Eggs*	lb ,, ,, doz	14.2 10.7 14.5 12.0 4.1 13.4	14.9 12.9 15.4 13.8 6.3 18.5	39.5 40.4 45.4 30.4 9.4 49.6	47.7 54.0 68.3 34.2 14.6 52.7	48.0 52.8 68.3 35.3 14.6 60.4		
Butchers' Meat-				\$				
Beef, Prime	100 lb	3.40	5.11	14.98 cents	22.28	25.51		
Mutton Veal Pork Lamb	lb ,,	2.8 3.6 5.9 5.2	4.4 4.9 8.1 7.3	9.1 17.5 25.4 21.7	11.5 24.1 30.2 24.7	12.3 27.8 31.3 20.7		

<sup>\*</sup> Extra large grade as from April, 1961; 24 oz from August, 1965.

### **Export Price Index**

The Export Price Index is a fixed-weights index. Its purpose is to provide comparisons monthly over a limited number of years of the level of export prices of the selected items, making no allowance for

variations in quantities exported. The Index numbers are thus measures of price change only. The price series used in the Index relate to specified standards for each commodity and, in most cases, are combinations of prices for a number of representative grades, types, etc.

For some commodities, price movements in the predominant market, or markets, are used, whilst, for other commodities, average realisations in all export markets are used. As nearly as possible, prices used are on the basis f.o.b. at the main Australian ports of export.

There are 29 items in the Index. In recent years, these 29 items have constituted approximately 83 per cent of the total value of Australian exports. The weights are based on average annual values of exports during the five years 1956–57 to 1960–61.

The Export Price Index has been compiled for each month from July, 1959.

# EXPORT PRICE INDEX NUMBERS (Base of Each Index: Year 1959-60 = 100)

Period	1	Wool	Meats	Dairy Produce	Cereals	Dried and Canned Fruits	Sugar	Hides and Tallow	Metals and Coal	Gold	All Groups
1959–60		100	100	100	100	100	100	100	100	100	100
1960–61		92	104	82	99	99	101	92	97	100	95
1961–62		97	100	81	106	95	91	84	91	100	96
1962–63		104	101	88	107	90	107	72	89	100	101
1963–64		120	105	93	107	98	175	73	101	100	114
1964–65		102	110	94	107	100	100	91	123	101	105
1965-66		107	120	86	107	102	84	107	122	101	107
1966–67		103*	124*	84	114	101*	68*	89	117	101	105*

<sup>\*</sup> Preliminary figure only.

#### Further Reference

COMMONWEALTH BUREAU OF CENSUS AND STATISTICS—Labour Report. Canberra, Government Printer.

# LOCAL GOVERNMENT

#### Administration

# **Local Government Department**

# General Description

The Local Government Department Act 1958 constituted a department called the Local Government Department "for the better administration of the laws relating to local government in Victoria". The legislation was brought into operation on 23 December 1958, by a proclamation of the Governor in Council published in the Government Gazette on that date. Officers and employees of the Local Government Branch of the Public Works Department were, as a result of this, transferred and attached to the new Department.

The following Acts of Parliament come within the ambit of the responsibilities of the Minister for Local Government:

Local Government Act

Acts relating to local government in the Cities of Melbourne and Geelong

Cultural and Recreational Lands Act

Dog Act

Drainage Areas Act

Litter Act

Local Authorities Superannuation Act

Markets Act

Melbourne and Metropolitan Board of Works Act

Newmarket Sheep Sales Act

Petrol Pumps Act

Pounds Act

Public Authorities Marks Act

Public Contracts Act

Town and Country Planning Act

Tramways Act

Valuation of Land Act

# Constituting and Altering the Constitution of Municipalities

The Local Government Act 1958 provides machinery for the creation of new municipalities and for alterations to the boundaries of existing ones. The power to make Orders on this subject is conferred on the Governor in Council, who acts on the recommendation of the Minister for Local Government. All such Orders are published in the Government Gazette. The powers conferred on the Governor in Council include authority to do the following:

 To constitute new shires. Practically the whole of Victoria is included in municipal districts, and therefore any new municipalities will almost inevitably be created from the territories of existing ones. Before any area of land in Victoria may be constituted a shire it must contain rateable property having a net annual value of not less than \$400,000 which yielded not less than \$60,000 in general and extra rates for the last completed municipal year.

- To constitute new boroughs, towns, or cities. Any area of land in Victoria may be constituted a borough provided such area:
  - (i) Is substantially urban in character,
  - (ii) has a population of at least 4,000 inhabitants,
  - (iii) contains rateable property having a net annual value of at least \$400,000, and
  - (iv) contains rateable property which yielded a revenue of at least \$60,000 from general and extra rates for the last completed municipal year.

To be constituted a town or city the area must meet the appropriate requirements set out in (6) below.

- 3. To unite two or more municipalities whose municipal districts form one continuous area.
- 4. To sever part of one municipality and annex such part to another municipality.
- 5. To subdivide or re-subdivide any municipality or to alter the boundaries of or abolish the sub-divisions of any municipal district. (The sub-divisions of a city, town, or borough are called "wards" and those of a shire "ridings". The maximum number of sub-divisions permitted in any municipality except the City of Melbourne, is eight. Melbourne has eleven wards. Most Victorian municipalities are sub-divided).
- 6. To proclaim municipalities which are substantially urban in character to be boroughs, towns, or cities. Any such shire which satisfies the requirements set out in (2) above may be proclaimed a borough. Any such municipality which has a population of at least 5,000 inhabitants and yielded a revenue of at least \$80,000 from general and extra rates in the last completed municipal year may be proclaimed a town. Any such municipality which has a population of at least 10,000 inhabitants and yielded a revenue from general and extra rates of not less than \$160,000 in the last completed municipal year may be proclaimed a city.

Action on these matters can be initiated locally, in some instances, by a request addressed to the Governor in Council and signed by a prescribed number of persons enrolled on the municipal voters' roll. The proposal set out in the request must be submitted to a poll held in conjunction with the next annual election of councillors. In other instances, a petition under the seal of the council suffices. There is an Advisory Board of three persons, constituted under the Local Government Act, which investigates these matters and advises the Minister on them.

During the period 1 July 1966 to 30 June 1967, changes in the status, etc., of municipalities were as follows:

- 24 August 1966—The Shire of Frankston was declared the City of Frankston.
- 28 February 1967—The Shire of Doncaster and Templestowe was declared the City of Doncaster and Templestowe.
- 31 May 1967—The Town of Bairnsdale was constituted by severance from the Shire of Bairnsdale.

# Valuer-General and Valuers' Qualification Board

The purpose of the *Valuation of Land Act* 1960 (to which amendments affecting valuation matters have been made in 1961, 1964, and 1965) is the co-ordination of rating valuations for municipalities and other rating authorities, the elimination of unnecessary duplication of these valuations, and the improvement of the standard of valuations in Victoria. Progress has been made towards each of these objectives and municipalities are now the only rating authorities making valuations in the State, each attending to the special rating valuation requirements of other authorities.

Valuations will continue to be carried out by municipalities, but the Valuer-General's Office confers with the valuers appointed to make the valuations and with councils on the general levels of value to be used and is available to give guidance and advice.

The legislation provided for appointment of a Valuer-General, a Deputy Valuer-General, and other necessary officers who are members of the Public Service within the Local Government Department. The Valuers' Qualification Board, under powers vested in it by the legislation, may either conduct examinations for valuers under the Act, or prescribe examinations or qualifications which it is prepared to accept for this purpose. (It was also empowered to issue certificates of qualification, at its complete discretion, to certain persons practising as valuers, who made application before 14 December 1961 and who were practising as valuers when the legislation was enacted in 1960.) The Board can also grant certificates of qualification covering the whole of Victoria or for any part or parts of the State, according to the scope of the applicant's experience. As from 1 January 1966, the subjects of examination comprise a four-year certificate course conducted by the Royal Melbourne Institute of Technology. candidate successful at these examinations must also have had a period of practical experience in valuation work aggregating in all not less than four years within six years prior to his application for a certificate. Admission to the Commonwealth Institute of Valuers as an Associate Member will qualify a candidate for a certificate, but unless he has passed all alternative subjects, both rural and urban, the certificate of qualification is likely to be appropriately restricted. The subjects of examination referred to correspond with those required to gain entry to the Commonwealth Institute of Valuers.

# Land Valuation Boards of Review

On 1 December 1965, the Valuation of Land (Appeals) Act came into operation. This Act overhauls the procedures for determining all disputes on the valuation of property, either for rating or taxing purposes or in respect of the compulsory acquisition of land.

In rating and taxing matters, appeals will be heard and decided by a Land Valuation Board of Review, except where the appeal is against a capital improved value of \$10,000 or more, a net annual valuation of \$500 or more, or an unimproved capital value of \$2,000, in which case the appellant may have it determined by a Board or by the Supreme Court at his option.

In disputes on land acquisition, the hearing will be before a Board of Review where the claim does not exceed \$10,000 unless the Supreme Court decides on an application by either party that the issues involved warrant a Court hearing. Where the claim exceeds \$10,000, the hearing may be either before the Court or a Board at the option of the claimant.

These Boards of Review are intended to operate in a relatively informal and inexpensive way. Each Board is composed of a Chairman and two valuers, the latter selected from a panel having regard to the location and use of the land. Neither the objector nor the Council need have legal representation, though an appellant is entitled to engage a valuer to give evidence on his behalf and also to engage legal representation should he so desire.

# Inspection of Scaffolding

Since 1922, councils of cities and towns have been responsible for supervision of scaffolding erected to support workmen engaged in the construction of buildings or in carrying out other works, and they were required to administer the regulations made under legislation enacted in that year. This legislation was incorporated in the Local Government Act in 1928. In 1960, the provisions of the Local Government Act relating to scaffolding inspection were re-enacted in amended form. This new legislation and the regulations made under it came into operation on 1 October 1962, and have effect throughout the whole of Victoria. A Supervisor of Scaffolding Inspection and Assistants supervise the administration of the Scaffolding Regulations by municipalities and a Scaffolding Regulations Committee prepares draft Scaffolding Regulations for consideration by the Minister. The Committee includes representatives from Government Departments, the Municipal Association, the Master Builders' Association, the Trades Hall Council, and the Australian Institute of Building Surveyors. The Chairman is the Supervisor of Scaffolding Inspection.

#### Municipalities

#### General Description

At 30 June 1967, Victoria was divided, for local government purposes, into 210 municipal districts and the Yallourn Works Area. This latter was severed from the municipal districts of which it then formed part by the *State Electricity Commission (Yallourn Area)* 

Act 1947. For certain purposes, it is deemed to be a borough, and municipal administration is the responsibility of the Commission, assisted by an Advisory Council. The 210 municipalities comprised:

Cities	 	 59
Towns	 	 5
Boroughs	 	 8
Shires	 	 138
		210

The only unincorporated areas of the State are French Island (65 square miles) in Westernport Bay, Lady Julia Percy Island (1.02 square miles) off Port Fairy, Bass Strait Islands (1.51 square miles), Gippsland Lakes (Part) (128 square miles), and Tower Hill Lake Reserve (2.28 square miles) adjacent to the Borough of Koroit.

# Municipal Councils

The powers vested in municipal corporations are exercised by councils elected by persons who are enrolled on the municipal voters' rolls. The number of councillors for each municipality must be some multiple of three, not less than six, nor more than 24 (except the City of Melbourne, which has 33 councillors). Subdivided municipalities have three councillors for each subdivision.

Any person who is the owner or occupier of property of a rateable annual value of at least \$40, is eligible to stand for election as a councillor of the municipality in which the property is situated. Councillors serve in an honorary capacity. They must elect one of their number to be chairman. In a city, town, or borough the chairman is called the Mayor (the Lord Mayor in the case of the City of Melbourne) and in a shire, the President. Councillors hold office for three years, and each year one-third of the total number allotted to each municipality retire in rotation.

Generally speaking, a councillor, at a council meeting, may not discuss or vote on any matter in which he has a pecuniary interest, and he may become incapable of being or continuing as a councillor if he is in any way concerned in a contract with the municipality. A councillor who acts while so incapacitated may be subjected to heavy penalties. Councillors are also liable for heavy penalties if moneys are wrongfully borrowed or expended, and may have to repay the money so borrowed or expended.

# Elections

Municipal elections are held annually in August. Extraordinary elections may be held to fill vacancies occurring between annual elections. To be enrolled on the voters' roll for any municipality, a person must have reached the age of 21, be a natural born or naturalised subject of Her Majesty, and be liable to be rated on rateable property in the municipality. No person is entitled to be enrolled for property which has an annual value of less than \$10, unless there is a house on such property and the person resides there. An

occupier of rateable property is entitled to be enrolled instead of the owner. In the City of Melbourne both owners and occupiers are entitled to be enrolled. Plural voting is provided for, up to a maximum of three votes per person, according to the value of the rateable property for which the enrolment is made.

Voting is compulsory in 63 municipalities.

# Officers

Every council must appoint a municipal clerk (he is called a town clerk in a city, town, or borough, and a shire secretary in a shire), a treasurer and an engineer, together with such other officers as may be necessary. The other officers usually include a building surveyor, a valuer, a rate collector, a medical officer of health, and a health The Local Government Act requires that certain officers must obtain special qualifications from examining boards constituted under the Act. The officers who must hold these special qualifications before appointment are municipal clerks, engineers, electrical engineers and building surveyors. The Health Act requires that medical officers of health shall be duly qualified medical practitioners, hold and that every health inspector shall prescribed a Certificate of Competency. In the terms of the Valuation of Land Act an appropriate certificate must also be held by municipal valuers.

# Powers and Duties of Municipalities

The Local Government Act and other Acts of Parliament confer powers and impose duties on municipal councils. Some of these are as follows:

#### By-laws

Councils may make by-laws on a number of subjects specified in the Local Government Act and other Acts. The power to make laws of local application is delegated by Parliament, and councils must be careful not to exceed the authority conferred upon them.

#### Roads and Bridges

The construction and maintenance of roads and bridges has always been one of the principal functions of municipalities. With the exception of those roads which are the responsibility of the Country Roads Board or the Melbourne and Metropolitan Board of Works, councils have the care and management of all public highways (i.e., streets and roads which the public have a right to use) in the municipal district, and have a duty to keep them open for public use and free from obstruction. The Country Roads Board is wholly responsible for the cost of maintaining proclaimed State highways, by-pass roads, tourist roads, and forest roads, and shares with local councils the cost of maintaining main roads. Subsidies are also granted to councils from the funds administered by the Board for works on unclassified roads. In the Melbourne Metropolitan Area, the Melbourne and Metropolitan Board of Works is wholly responsible for any roads or bridges declared to be metropolitan main highways or metropolitan bridges.

#### Private Streets

A "Private Street" as defined in Division 10 of Part XIX. of the Local Government Act is, broadly speaking, a street set out on privately owned land, as opposed to a street set out on land of the Crown or of a public authority. Under certain circumstances, councils may construct such private streets and charge the cost, or part of the cost, to the owners of the land abutting on the street.

After construction, the maintenance of a private street becomes the responsibility of the council. When a council constructs a street which is not a private street as defined above, it may charge abutting owners half the cost of making the footpath and kerb (or the kerb and channel if these are cast in one piece).

### Sewers, Drains, and Watercourses

With certain exceptions, every council has vested in it responsibility for all public sewers and drains within its municipal district, or, of which it has the management and control, and all sewers and drains, whether public or not, in and under the streets of such municipal The exceptions to this rule are sewers and drains vested in any other municipality, the Melbourne and Metropolitan Board of Works, the Geelong Waterworks and Sewerage Trust, the Latrobe Valley Water and Sewerage Board, and any sewerage authority under the Sewerage Districts Act. Councils may enlarge or otherwise improve any sewers or drains vested in them and may also scour, cleanse, and keep open all ditches, creeks, gutters, drains, watercourses within or adjoining their municipal districts. When a drainage area is constituted in any municipal district under the Drainage Areas Act, additional drainage powers are conferred on Drainage areas may be constituted by the Governor the council. in Council on the petition of the council or of land owners in the area. Both the Local Government Act and the Health Act confer powers on councils to provide for the proper drainage of houses, buildings, or land, and, in some instances, the owners of land benefiting as a result of this may be required to meet the cost.

# Water Supply and Sewerage

In the Melbourne Metropolitan Area, the Melbourne and Metropolitan Board of Works is responsible for water supply and sewerage (see pages 259-60). The members of the Board are municipal councillors nominated by the councils in the Metropolitan Area. Outside the Metropolitan Area, the special water and sewerage needs of the Geelong district and the Latrobe Valley are served by the Geelong Waterworks and Sewerage Trust and the Latrobe Valley Water and Elsewhere in the Extra-Metropolitan Sewerage Board, respectively. Area of the State, the Governor in Council may constitute Waterworks Trusts and Sewerage Authorities, under the provisions of the Water Act and the Sewerage Districts Act, respectively (see pages 270-5). Members of a municipal council may, together with Government nominees, be the members of the Sewerage Authority or Waterworks Alternatively, some members of these bodies may be elected by councillors or ratepayers. In many instances, municipal officers also carry out duties for Waterworks Trusts and Sewerage Authorities. The Water and Sewerage Districts Acts are administered by the Minister of Water Supply. Seventeen councils operate waterworks under powers provided in the Local Government Act and, in addition, thirteen municipalities have been constituted local governing bodies, under the provisions of the *Water Act* 1958, with defined water supply districts.

# Building Control

Since 1945, building in most municipalities in Victoria has been subject to a building code, known as the Uniform Building Regulations, which is administered by municipal councils. These regulations apply in cities and towns and may be applied in the whole or any part of any borough or shire, if the council concerned so desires. At 30 June 1967, only thirteen shires had not adopted the regulations.

Municipalities have power to make by-laws regulating buildings, but the Uniform Building Regulations, in the municipalities where they apply, would over-ride any provisions of such by-laws. The regulations leave certain matters to be determined by councils which are empowered to make by-laws for the purpose. These by-laws are subject to approval by the Governor in Council. The Uniform Building Regulations are made on the recommendation of the Building Regulations Committee. The members of this body are appointed by the Governor in Council and include representatives of Government Departments, the municipalities, the Royal Victorian Institute of Architects, the Institution of Engineers (Australia) and the Master Builders' Association of Victoria. In addition to its function of preparing draft regulations, the Committee acts as a referee to determine disputes arising out of the regulations and may also, on the application of any party concerned, modify or vary the regulations in special cases.

#### Town and Country Planning

Councils have power under the Local Government Act to make by-laws prescribing areas as residential or business areas, and, by this means, may achieve a degree of town planning. Since 1944, however, councils have had power to prepare planning schemes to regulate the use of land in the whole or any part of their municipal districts and may join with other councils to prepare a joint planning scheme. When a council has commenced preparation of a planning scheme, it may make an Interim Development Order to control use of land in the planning area until a scheme is in force. Both the Interim Development Order and the planning scheme are subject to the approval of the Governor in Council. The Town and Country Planning Board, constituted under the Town and Country Planning Act, makes reports and recommendations to the Minister on planning schemes and town planning matters generally. The Board may itself prepare a planning scheme for a particular area at the direction of the Minister. legislation enacted in 1949, the Melbourne and Metropolitan Board of Works was charged with the duty of preparing a planning scheme for the Melbourne Metropolitan Area. This does not debar metropolitan councils from preparing individual schemes, and some municipal councils in this area already have planning schemes in force or are preparing schemes.

These will be absorbed, eventually, as part of the Melbourne and Metropolitan Board of Works scheme for, on approval being given to the Board's scheme by the Minister, it will control all development within the Metropolitan Area. The Town and Country Planning Act was amended and consolidated in 1961. The new legislation came into force in February, 1962.

#### Other Powers and Duties

Councils are empowered to deal with slum reclamation and to provide dwellings for persons of small means. Some councils have entered this field in conjunction with the Housing Commission.

Under financial agreements between certain councils and the Housing Commission for the purpose of slum reclamation, the following amounts have been provided by councils up to 30 June 1966:

City of Melbourne \$1,024,000, City of Port Melbourne \$39,600, City of Prahran \$280,000, City of Richmond \$15,850, City of South Melbourne \$75,800, City of St. Kilda \$20,000, and City of Williamstown \$34,000.

To enable the erection of dwellings for elderly persons with limited means, many councils in various parts of the State have acquired land and donated it to the Housing Commission.

Some of the powers available to municipal councils have rarely been used or are now falling into disuse. They may operate gasworks or generate electricity, but there are now no municipal gasworks and the number of municipalities generating electricity is steadily dwindling. However, a number still purchase electricity in bulk and retail it. Some of the other more usual functions of municipalities are:

- (1) Supervision of land subdivision and the laying out of streets on private property;
- (2) removal and disposal of household and trade waste;
- (3) sweeping, cleansing, and watering of streets;
- (4) supervision of boarding houses, lodging houses, eating houses, and food premises, including inspection of foodstuffs in shops;
- (5) provision and maintenance of parks, gardens, recreation reserves, swimming pools, libraries, and museums;
- (6) registration of dogs;
- (7) establishment of infant and pre-school welfare centres;
- (8) establishment of emergency home-help services;
- (9) appointment of street parking areas and off-street parking areas for motor cars, and the collection of parking fees;
- (10) supervision of weights and measures; and
- (11) traffic engineering.

#### Revenue

The works and services provided by Victorian municipalities are financed largely from local taxes (rates) which are levied on the owners or occupiers of rateable property in each municipal district.

Other sources of revenue include income from public works and services, Government grants, licence fees, and miscellaneous income.

Revenue from public works and services comprises charges for garbage disposal, sanitary and other health services, contributions to road and pavement works, and sundry income from the hire of council properties.

Some municipalities also operate business undertakings, such as electric supply, abattoirs, pipe works, quarries, and waterworks, and, for the 1965 municipal year, the combined turnover of these undertakings was approximately \$45m.

# Rating of Land and Property

All land (including houses and buildings) in a municipal district is rateable, unless specifically exempted by the Local Government Act.

Non-rateable land is defined fully in the Act, but, in general, it consists of land owned or used by the Government, by certain public bodies, churches, and charitable organisations.

The council of every municipality is required, from time to time, to have a valuation made of all rateable property within the municipal district.

The Valuation of Land (Amendment) Act 1961 required all metropolitan municipalities which have at least one whole subdivision subject to any rate payable to the Melbourne and Metropolitan Board of Works to arrange for a valuation to be returned by 30 September 1964, and to be assessed at the level of general value current at 31 December 1961, unless the valuation in force at that latter date fulfilled these conditions. Future valuations in these municipalities will be at not more than four-year intervals.

The Minister, acting under the authority of the same Act, required municipalities in the provincial areas of Geelong, Ballarat, Bendigo-Castlemaine, and Mildura to do the same, though in these cases future valuations will be at not more than six-year intervals.

These provisions are aimed at ensuring a uniformity of municipal valuations used by large rating authorities covering more than one municipality.

In Victoria, a municipality is required to rate on the net annual value of rateable property unless, at the instance of the council, or as the result of a poll of its ratepayers, it has adopted the provisions of Part XI. of the Local Government Act for the purpose of rating on unimproved capital valuations.

The net annual value of a property is the rental it might be expected to earn from year to year if let, after deducting expenses such as rates, taxes, and insurances, but shall not be less than 5 per cent. of the capital value.

The unimproved capital value, however, is the amount a property might be expected to realise if sold in an unimproved state. It is the amount a purchaser might reasonably expect to pay for land, assuming that no improvements had been effected to it.

Of the 209 municipalities in Victoria at 30 September 1966, 157 were rating on net annual value and 52 on unimproved capital value. The principal rate levied by a municipality is the general rate. This is made for the purpose of defraying the ordinary expenditure of the council, and is paid into the general fund of the municipality known as the Municipal Fund.

The general rate must be made at least once in each municipal year, and in any one year is limited to 20c in the \$1 of the net annual value of the rateable property. For certain special purposes, however, a municipality may raise its general rate above the limitation imposed by the Local Government Act.

Before making a general rate, a municipality must prepare an estimate of the amount required to defray the expenditure of the council for the period to be covered by the rate, and then to strike a rate that will be sufficient to raise the money so required. In a subdivided municipality, an extra rate may be made by the Council, in any subdivision or any part of it, on the request of not less than two-thirds of the councillors of the subdivision in which it is to be raised. In certain circumstances, an extra rate may also be made and levied in a municipality which is not subdivided.

Except for the special purposes mentioned above, the aggregate amount of general and extra rates levied in any subdivision is not to exceed 20c in the \$1 of the net annual value of the rateable property. An extra rate may be made for a period not exceeding one year or less than three months, as the council thinks fit.

Apart from general and extra rates, a municipality, in certain circumstances, may levy a separate rate (or make a special improvement charge) on a section of the municipality, for the purpose of defraying the cost of special works or undertakings which benefit the ratepayers in that particular area.

Other types of rates, which may be levied by municipalities, include a sanitary rate (or sanitary charge) under the provisions of the Health Act, for the purpose of providing for the disposal of refuse or nightsoil, and a rate under the provisions of the Country Roads Act for the purpose of raising certain moneys payable by the council to the Country Roads Board.

#### Government Grants

Although Government grants (apart from those allocated through the Country Roads Board) form only a small part of municipal revenue, the special purposes for which they may be obtained have tended to increase. These purposes include pre-natal and infant

welfare centres, crèches and pre-school centres, elderly citizens' centres, immunisation, home help service, libraries, public halls, recreation areas and swimming pools, vermin destruction bonuses, main drains in country centres, and drainage works in drainage areas. Since 1884, when the Government took over the collection of fees under the Licensing Act, a licences equivalent has been paid annually to municipalities. It is the nominal equivalent of the amount collected in that year. For the year ended 30 June 1966, the amount paid to municipalities from the Licensing Fund was \$111,416. (A statement of receipts and expenditure of the Licensing Fund appears on page 592.) Municipal endowment for the more needy municipalities was paid almost from the inception of local government in Victoria until the onset of the Depression. Subsequently, unemployment relief grants were made annually for a number of years, for various municipal works, and, after the Second World War, an amount of \$200,000 was provided annually towards the cost of works of municipalities and In 1950, the Municipalities and Other public bodies. Authorities Finances Act put this arrangement on a permanent basis.

# Municipalities Assistance Fund

The Municipalities and Other Authorities Finances Act 1950 provided that one-half of the revenue received from motor drivers' licence fees, less the cost of collection, was to be paid into a Fund to be known as the Municipalities Assistance Fund. The Fund was established on 1 January 1951.

From 1 January 1965, the fee for a motor driver's licence was increased from \$3 to \$6 (licence current for a three year period) by the *Motor Car (Fines and Drivers' Licence Fees) Act* 1964 and, as the whole of this increase was payable to Consolidated Revenue, the Act provided that henceforth one-quarter of the amount collected from such licences, less the cost of collection, was to be paid to the Municipalities Assistance Fund. One-half of the amount of all motor driving instructors' licence fees, less the cost of collection, paid under the *Motor Car Act* 1958 is also credited to the Fund.

Payments are made from the Fund, first, towards the cost of works of municipalities and other public bodies, and second, towards the annual cost of the Country Fire Authority, in order to relieve country municipalities of the contributions to that body which they were formerly required to make. The municipal works, usually subsidised from the Fund, are the establishment and improvement of recreation reserves (including toilet blocks, dressing sheds, and fencing), children's playgrounds, and public comfort stations.

The amount which may be allocated by the Minister from the Fund, in any one financial year, for subsidies towards the cost of works of municipalities and other public bodies was originally fixed at \$200,000. The Local Government (Municipalities Assistance Fund) Act 1961 increased this to \$400,000.

For the year ended 30 June 1966, subsidies for works paid to various municipalities from the Municipalities Assistance Fund amounted to \$394,932, while, for the same period, the amount contributed to the Country Fire Authority was \$690,970.

# Country Roads Board Recoups and Grants

Municipalities throughout Victoria undertake construction and maintenance work on main roads within their boundaries, on behalf of the Country Roads Board, under the provisions of the Country Roads Act. Expenditure on this work is incurred in the first instance by the municipalities, but, subject to adherence to prescribed conditions and satisfactory performance of the work, this expenditure is refunded to the municipalities by the Board. Each municipality undertaking main road maintenance work is required, however, to make an annual contribution to its cost and this is calculated by the Board as a proportion of the total maintenance expenditure on each road for the particular year. The proportion payable varies according to the capacity of the municipality to pay, and the extent to which it has benefited from the work done.

For the purpose of making and maintaining certain rural roads (known as unclassified roads), municipalities also receive grants from the Country Roads Board from funds provided by the Commonwealth Government under the provisions of the Commonwealth Aid Roads Acts. (See page 257.)

# Expenditure

The ordinary revenue of a municipality is applied to providing works and services for its ratepayers. These works and services comprise construction and maintenance of roads, streets, and bridges, provision of sanitary, garbage, and other health services, provision and maintenance of parks, gardens, and other council properties, repayment of moneys borrowed for permanent works and undertakings, and other sundry works and services.

#### Borrowing Powers

Extensive borrowing powers are conferred on municipalities by the Local Government Act to enable them to undertake large scale works, or purchase expensive equipment in circumstances where it is advisable, on economic grounds, for the costs to be spread over a number of years. In practice, municipalities seldom borrow to the limit of their powers, and their capacity to borrow is limited by the general allocation of loan funds and the state of the loan market.

Money may be borrowed for permanent works and undertakings (as defined in the Local Government Act), or to liquidate the principal moneys owing by the municipality on account of any previous loan. Under a municipality's ordinary borrowing powers, the amount borrowed shall not exceed the net annual valuation of all rateable property in the municipal district, as shown by the municipality's last audited financial statement; provided that, where money is borrowed for gas or electric supply, water, quarrying, or abattoirs, an additional amount may be borrowed, not exceeding one-half of the net annual value of all rateable property in the municipal district, as shown by the last audited financial statement.

Under extended borrowing powers, a municipality may borrow additionally, on the security of its income, an amount not exceeding five times the average amount of such income for the preceding three years. Income for this purpose excludes rates and licence fees.

Moneys borrowed under the ordinary or extended borrowing powers may be raised by the sale of debentures or by mortgage agreement. Repayment of any such loan may be made by periodical instalments of principal and interest, or by the creation of a sinking fund for the purpose of liquidation of the loan at the end of its term.

Before proceeding to borrow money for permanent works and undertakings, a municipality is required to prepare plans and specifications and an estimate of the cost of the works and undertakings to be carried out, together with a statement showing the proposed expenditure of the amount to be borrowed. This information is to be available for a specified period for inspection by any ratepayer. The Local Government Act provides that notice of intention to borrow shall be advertised, and also contains provisions under which a number of ratepayers may oppose the proposal to borrow and demand that it be submitted to a poll of ratepayers. Should a poll be held and a majority of ratepayers vote against the proposal, the loan is forbidden.

Subject to the approval of the Governor in Council, a municipality may also borrow, to a limited extent, from an adjoining municipality, by a mortgage or first charge over a proportion of its income, for the purpose of making or repairing roads leading into the district of the municipality which lends the money.

A municipality may also borrow by mortgage agreement or by the issue of debentures, on the security of a separate rate or special improvement charge, for the purpose of carrying out the works for which the rate was levied or the charge made.

In addition to the powers mentioned above, a municipality may borrow, by means of overdraft from its bankers, for any of the following purposes:

- (a) Temporary accommodation on current account:
- (b) private street construction;
- (c) works carried out under the Country Roads and Commonwealth Aid Roads Acts; or
- (d) purchase and acquisition of land, or the payment of compensation in connection with certain specified schemes.

Investment of Municipal Funds in the Short-term Money Market

Since June, 1962, it has been lawful for any municipality to invest by deposit part of its municipal fund, or other moneys belonging to it, in the short-term money market.

The councils, however, may invest only with authorised dealers who have been so declared for the purpose under the provisions of section 38 of the *Companies Act* 1961. Through these dealers (at present nine in number) municipalities may invest at call, or for short-term, minimum amounts of \$50,000. (See also page 706.)

Loans to this market are fully secured by Australian Government securities equal in market value to the amounts deposited. The Reserve Bank stands behind the dealers as a lender of last resort. Authorised dealers are thus at all times in a position to meet their obligations.

Investment in the short-term money market can be a useful source of additional revenue for councils. Frequently, municipalities have substantial loan funds idle for short periods, and at certain times of the year may accumulate substantial revenue credits on current account. These are likely sources of municipal investment in the short-term market.

#### Accounts

Every municipality is required to keep proper books of account in the form prescribed for use by all municipalities in Victoria, and these must be balanced to the 30 September in each year. The accounts must be audited by an auditor qualified in terms of the Local Government Act, and appointed by the Governor in Council.

# Municipal Association of Victoria

All municipalities in Victoria are members of the Municipal Association which began its existence in 1879 and was given statutory recognition by the Municipal Association Act 1907. The Association was established—to quote the preamble to that Act—"for the purpose of promoting the efficient carrying out of municipal government throughout the State of Victoria and of watching over and protecting the interests, rights, and privileges of Municipal Corporations". The State Government has also found the Association a valuable organisation, because it simplifies its task of dealing with the municipalities. The Association operates the Municipal Officers' Fidelity Guarantee Fund and under the Municipal Association (Accident Insurance) Act 1964 was empowered to issue accident insurance policies insuring councillors of any municipality against accidents arising in the course of their municipal duties.

#### Local Authorities Superannuation Board

The Local Authorities Superannuation Act provides for a compulsory superannuation scheme for permanent employees of municipal councils, water and sewerage authorities, weights and measures unions, cemetery trusts, the Portland Harbor Trust, and the First Mildura Irrigation Trust.

The scheme is administered by a Local Authorities Superannuation Board and provides benefits for employees on retirement at the age of 65 years, or for their dependants should the employees die before reaching that age.

Important changes in the scheme, however, were provided for by the Local Authorities Superannuation (Amendment) Act 1960. Prior to this amending legislation, the scheme had been operated by the Board in conjunction with several approved life insurance organisations. Most permanent employees were required to effect, with an approved insurer, policies of endowment insurance maturing on retirement at 65 years of age. Those who became permanent employees when over 55 years of age, however, were required to contribute to a provident

fund which was invested for their benefit by the Board. Benefits, in each case, took the form of lump sum payments on retirement at 65 years of age, or on prior death.

The amending Act reconstituted the Board by providing for the addition of two new members, increasing its membership from three to five. Provision was also made, as from the commencement of the amending Act, for the discontinuance of policies of insurance, and for the Board to take over and administer the insurance section of the scheme. It provided for the Board to "enter into contracts to provide benefits by way of superannuation, annuities, retiring allowances, or payments on death, in respect of permanent employees".

Two important advantages seen in the new provisions are:

- (1) Substantially increased benefits to contributors, payable on death prior to the age of 65 years, and expected increased benefits on retirement at the age of 65; and
- (2) an important new source of loan funds for local authorities.

Contributions to the scheme are based on a percentage of the salaries and wages of employees, and are met in equal proportions by employees and employers.

Prior to 1962, the accounting period of the Board ended at 30 June, whereas the premium and contribution year closed at the end of February. Since 1962, the Board has adopted the year ending February as its accounting period.

Under the new scheme a Local Authorities Benefit Contracts Account was established by the Board in 1961. Transactions for the years 1962-63 to 1965-66 are given in the following table:

VICTORIA—LOCAL AUTHORITIES SUPERANNUATION BOARD: BENEFIT CONTRACTS ACCOUNT

Particulars			1962–63	1963–64	1964–65	1965–66	
Income			\$'000				
Premium and Investment Incom Other	ne 	::	1,899	2,398	2,516	2,806	
Total	••		1,899	2,398	2,516	2,806	
Expenditure							
Contributions, Refunds, Withdrawal Benefits Contributions to Management	Death 	and 	373 48	485 98	688 145	736 168	
Total			421	583	833	904	
Operating Surplus for Year Accumulated Funds at End of	 Year	::	1,479 7,287	1,815 9,102	1,683 10,785	1,902 12,686	

The accumulated funds at 28 February 1966, consisted of investments in semi-governmental and local government loans and cash deposits.

History of Local Government Administration, 1961

# Melbourne City Council

Organisation and Functions

Melbourne has the distinction of being the oldest municipality in Victoria. Incorporated as a town by Act of the New South Wales Governor and Legislative Council in 1842, it was raised to the status of city by Letters Patent of Queen Victoria dated 25 June 1847.

The City of Melbourne still operates under sections of the 1842 Act and its amendments. All other municipalities (with the exception of Geelong which was given local government in 1849 by an extension of the 1842 Act) receive their enabling powers from the Local Government Act of Victoria. Parts only of this general Act apply to Melbourne. As regards other Acts of Parliament, there is no such nice distinction, and in common with other municipalities, Melbourne derives powers from or administers such Acts as Health, Pounds, Dog, Country Roads, Road Traffic, Weights and Measures, Town and Country Planning, Summary Offences, Petrol Pumps, Motor Car, Electric Light and Power, and Markets.

With a net annual value (for the year 1965–66) of \$38.8m, rate income of \$5.4m, other revenue of \$18.9m, and a work force of approximately 2,800 employees, it is the foremost municipality in the State. Though its daily influx of population is high, its population of 75,709 at 30 June 1966, ranked only sixth amongst Metropolitan municipalities. For electoral purposes, it is divided into eleven wards, and each ward returns three members, giving a full council of 33 members. Elections are held annually and one member from each ward retires in rotation annually, a member thus holding office for three years.

Melbourne is distinctively a garden city. Of its total area of 7,765 acres, no less than 1,779 acres are parklands and reserves. On those parklands and reserves under its control, the City Corporation annually expends more than \$1m.

The Corporation both generates and reticulates electricity. In this respect, it is completely integrated into the State electricity grid. In its power station at Lonsdale Street, it is able to generate, at a maximum, 120,000 kW.

A separate section on the town planning activities controlled or administered by the Melbourne and Metropolitan Board of Works appears on pages 267-8.

The detailed work of the Council at councillor level is achieved by the division of its powers and responsibilities among a number of committees. The permanent or standing committees number nine, whilst special committees are constituted from time to time for specific purposes. No councillor may be chairman of more than one permanent committee or serve on more than three committees. The committees are the workshops of the Council, but the Local Government Act does not allow even partial delegation of authority, and all the work of the committees must be reported back to the Council and all decisions approved. Despite this, the organisation is effective and achieves all the desirable advantages which spring from the division of labour.

Of the nine permanent committees, two, Finance and General Purposes, are primarily co-ordinating, whilst the others are functional in their purpose. The authorities delegated to committees are made mutually exclusive and cover the full field of the Council's activities.

# Administrative Organisation

The work force is organised on a departmental basis, but no precise pattern of organisation has emerged. Broadly, the departments are either organised by major process or by purpose, but, in some cases, a hybrid of these two forms has been brought about. There are eleven departments comprised of the Town Clerk's, Electric Supply, City Engineer's, Parks and Gardens, City Treasurer's, City Architect's, Building Surveyor's, City Valuer's, Abattoirs and Cattle Markets, Market (fruit, vegetable, and fish), and Health. The Town Clerk's Department handles liaison work which achieves the necessary co-ordination and integration both of the deliberative body as organised by committees and the administrative staff as organised by departments, and of the departments themselves. For the effective functioning of the committees and for purposes of staff review and control, departments are married to committees, but this does not mean the committee has exclusive access to the activities of that particular department. Obviously departments, particularly when organised by major activity, are there to provide service to any committee requiring it. This underlines the need for a general co-ordinating staff as exemplified by the Town Clerk's Department. At present the dovetailing of committees and departments is as follows:

Public Works and Traffic Committee	City Engineer's Department City Architect's Department				
Health Committee	Health Department				
Finance Committee	City Treasurer's Department City Valuer's Department				
Electric Supply Committee	Electric Supply Department				
General Purposes Committee	Town Clerk's Department				
Abattoirs and Markets Committee	Abattoirs and Cattle Markets Department Markets Department vegetables, and fish)  (fruit,				
Parks, Gardens, and Recreations Committee	Parks and Gardens Department				
Building and Town Planning Committee	Building Surveyor's Department				
Town Hall and Properties Committee	No specific links. Departmental services available as required.				

Further References, 1961 to 1967

# Traffic Control

Working under the authority of the Local Government Act and the Road Traffic Act with associated enactments, the Melbourne City Council has a two-fold function in the field of traffic control: (1) the planning, designing, constructing, and maintaining of the City's various traffic-engineering devices; and, (2) the day-to-day enforcement of parking regulations. The traffic engineering devices are many and varied; they include street signs (Parking, No Standing, Keep Left, etc.), traffic-control signals, road markings, parking areas (both onstreet and off-street), roundabouts, traffic islands, and pedestrian and school crossings. All these are necessary for the smooth and safe flow of traffic and the provision of parking facilities.

Enforcement of the rules of the road and observance of restrictions imposed on moving traffic by its traffic engineering devices are not a function of the Council; this is done by the Victoria Police. Nor is the Council responsible for the design, construction, and maintenance of metropolitan main roads and expressways (which is the responsibility of the Melbourne and Metropolitan Board of Works); but it is at present responsible for the construction of a new \$2.5m Dynon-road Bridge across the railway lines near the North Melbourne Station.

Parking and control by signals have been two of the Council's primary concerns in its traffic control work from 1954 to 1966. With signals, it has pioneered a number of devices and systems unique in Australia. Among them are specially designed pedestrian signals; systems that give pedestrians exclusive right of movement through intersections; overhead, lane-control signals; and off-centre lane flows. The separate signal head for pedestrians (the now-familiar "Walk" "Don't Walk" signal) has been the most useful of these innovations; it has allowed a more sophisticated approach to the control of both pedestrian and vehicular traffic. Since 1955, the Council has extended by 118 the number of intersections at which traffic is controlled by signals, and has installed some 200 other electrical devices (pedestrian-crossing and safety-zone warning lights, illuminated signs, etc.) as part of its traffic control work. Today, there are 179 intersections in the City of Melbourne with traffic control signals, most of which are linked together by radio or cable to give co-ordinated operation.

By its control of parking the Council tries to allocate such space as is available in the City. Throughout the whole of the inner City area and much of the surrounding, or fringe, areas both the kind and duration of parking are controlled. In these areas, the Council has more than 8,000 parking meters at which parking is allowed for varying periods. An extensive system of loading zones (of various types), bus stops, and taxi stands has also been established. The Council also has to provide and operate a maintenance system to keep street signs in good order and condition.

Up to 1966, over \$4m had been spent on the development of off-street parking, mainly through the purchase of property and the development of Council owned property. After taking into account the decided possibility of undue traffic congestion resulting from the presence in the City of too many off-street car parks, the Council is

now aiming to secure an average of 500 off-street car spaces for each City block (a total of 16,000 spaces for the whole of the inner City area). It has purchased properties in strategic situations and offered them on long-term leases to private interests for development. To date, three major car parks have been developed in this way. Together, they provide 2,000 spaces.

In addition, some 700 to 800 spaces are available in car parks at the Southern Cross Hotel and the National Mutual Centre, both of which are built on land—the sites, respectively, of the old Eastern and Western Markets—leased from the Council. Since 1966, the Council has purchased twelve properties for off-street parking. They now provide a total of 2,950 spaces (including those in the three major car parks referred to above). In addition, the development of other Council properties (including the old Eastern and Western Markets) has provided 2,630 off-street spaces.

At present, the Council is considering how best it can provide adequate off-street parking for the City's fringe areas.

# Statistics of Local Government General

Municipal finance statistics are compiled from statements of accounts and returns furnished by the local councils.

In the tables which follow, municipalities have been divided into the following classes:

City of Melbourne; Other Metropolitan Municipalities; and Municipalities outside Metropolitan Area.

Because the period covered by the statistical tables given in the following pages ended on 30 September 1965 and therefore preceded the population Census of June, 1966 and consequential boundary alterations, the Metropolitan Area referred to in the tables is as set out on pages 120–1 of the 1967 Victorian Year Book. In compiling local government finance statistics, however, it is not practicable to dissect those municipalities which lie only partly within this area. Accordingly, in tables in this section, the following classification of municipalities which lie only partly within the Melbourne Metropolitan Area has been used:

Included as Other Metropolitan Municipalities—the whole of the Shires of Eltham, Lillydale, Sherbrooke and Whittlesea.

Excluded from Metropolitan Area—the whole of the Shires of Berwick and Bulla.

The Shires of Lillydale and Sherbrooke experienced change in status, etc., during the period covered by the tables. However, these and the related adjustments to other municipalities have not had any statistical effect on the above groupings.

At 30 September 1965, in municipalities throughout the State, there were 2,298 councillors, namely, 33 in the City of Melbourne, 528 in 45 other Metropolitan municipalities, and 1,737 in 163 municipalities outside the Metropolitan Area.

# Properties Rated, Loans Outstanding, etc.

In the following table, the number of properties rated, the value of rateable property, General Account income, the amount of loans outstanding, etc., are shown for each of the years 1960–61 to 1964–65. The large increase in the value of rateable properties in the year 1964–65 was due to the implementation of the *Valuation of Land (Amendment) Act* 1961 which required all Metropolitan municipalties and certain major country cities and towns to arrange a valuation to be returned by 30 September 1964 and assessed at the general value current at 31 December 1961.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: PROPERTIES RATED, LOANS OUTSTANDING, ETC.

			Number		Rateable perty	General	
	Year Ended 30 September—		Number of of Rate-payers Rated		Estimated Capital Improved Value	General Account Income	Loans Out- standing
	-	'000	,000	\$'000	\$,000	\$'000	\$'000
			CITY	OF MELBOU	RNE		
1961		35	36	27,877	557,547	7,123	30,028
1962		35	35	30,530	610,589	7,674	34,383
1963		35	35	33,114	662,277	8,108	36,004
1964	• •	35	35	35,212	704,236	8,733	37,307
1965	• •	35	35	38,485	769,698	9,571	39,584
		OTHER	METROPO	LITAN MU	NIC1PALITIES*		
1961		731	664	161,650	3,176,177	35,890	39,491
1962		751	673	183,608	3,640,458	39,777	45,783
1963		784	678	199,725	3,960,949	43,016	57,852
1964		811	688	206,437	4,073,446	45,054	67,795
1965		843	714	336,977	6,583,718	51,775	78,032
		MUNICIP	ALITIES OU	TSIDE MET	ROPOLITAN A	REA	
1961		422	489	117,222	2,342,249	30,805	25,732
1962		443	505	125,990	2,497,204	33,271	28,149
1963		459	518	137,296	2,740,959	35,362	31,650
1964		480	529	151,813	3,008,984	38,221	35,254
1965		501	541	183,785	3,642,399	41,649	38,396
			TOTAL	MUNICIPAL	ITIES		
1961		1.188	1,189	306,749	6,075,973	73,818	95,251
962	••	1,229	1,213	340,128	6,748,251	80,722	108,315
963	••	1,278	1,231	370,135	7,364,185	86,486	125,506
964	• •	1,327	1,252	393,462	7,786,666	92,008	140,357
965	••	1,378	1,290	559,247	10,995,815	102,995	156,012

<sup>•</sup> See definition on previous page.

# Municipal Revenue and Expenditure

The following tables show, for each of the years ended 30 September 1961 to 1965, the revenue and expenditure of municipalities in Victoria.

The first table gives particulars of revenue and expenditure on account of the ordinary services provided by municipalities, while the second table shows similar details for the business undertakings under municipal control. Transactions presented are generally on a revenue basis.

Particulars relating to Loan Accounts and Private Street Accounts are excluded.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: REVENUE AND EXPENDITURE (\$'000)

	Revenue				Expenditure				
Year Ended 30 Sep-	Metropolitan Municipalities*		Munici- palities		Metropolitan Municipalities*		Munici- palities		
tember—	City of Mel- bourne	- Other Politan		City of Mel- bourne	Other	outside Metro- politan Area	Total		
1961 1962 1963 1964 1965	7,123 7,674 8,108 8,733 9,571	35,890 39,777 43,016 45,054 51,775	30,805 33,271 35,362 38,221 41,649	73,818 80,722 86,486 92,008 102,995	7,291 7,560 8,089 8,619 9,333	36,468 39,693 42,935 46,285 51,841	31,042 33,080 35,026 38,022 42,012	74,801 80,333 86,050 92,925 103,187	

<sup>\*</sup> See definition on page 240.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: BUSINESS UNDERTAKINGS: REVENUE AND EXPENDITURE (\$'000)

		Revenue				Expenditure			
Year Ended 30 Sep-	ed Municipalities*		Munici- palities		Metropolitan Municipalities*		Munici- palities		
tember—	City of	Other	outside Metro- politan Area	Total	City of Mel- hourne	Other	outside Metro- politan Area	Total	
1961 1962 1963 1964 1965	10,714 11,089 12,264 12,684 14,363	20,739 22,071 23,717 24,891 28,666	2,316 2,264 2,324 2,493 2,324	33,769 35,424 38,305 40,067 45,352	10,785 11,319 12,259 12,834 14,379	20,484 21,832 23,482 24,625 28,330	2,195 2,202 2,240 2,424 2,407	33,464 35,353 37,982 39,883 45,117	

<sup>\*</sup> See definition on page 240.

## General Account

The ordinary revenue of a municipality, consisting of rates, Government grants, etc., is payable into the General Account, and this account is applied towards the payment of all expenses incurred in respect of administration, debt services, ordinary municipal services, etc. Details of the principal items of revenue received during the year ended 30 September 1965 are given below:

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: REVENUE, 1964–65 (\$'000)

Particulars	Metror Municir	oolitan oalities*	Municipali- ties outside	Total
Farticulais	City of Melbourne	Other	Metropoli- tan Area	
Taxation				
Rates (Net) Penalties Licences—	5,222	36,301 175	24,708 79	66,231 260
Dog Other	4 14	197 93	133 45	335 152
Total Taxation	5,247	36,765	24,965	66,977
Public Works and Services— Roads, Streets, Bridges, Drains Council Properties—	127	1,765	2,198	4,090
Parks, Gardens, Baths, and Other Recreational Facilities	137	713	688	1,538
Markets	946	295	367	1,608
Halls Libraries	64	284 25	239	587 74
Weighbridges	2 26	5	37	68
Sale of Materials	1	215	659	875
Plant Hire		1,408	5,032	6,440
Other	552	589	486	1,628
Health—		4.505	4.50	2.041
Sanitary and Garbage	57	1,725	1,159	2,941 764
Other Other Works and Services—	28	513	224	764
Car Parking	682	237	365	1,285
Building Fees	88	738	237	1,064
Supervision of Private Streets		1,147	200	1,348
Other	20	532	277	829
Total Public Works and				
Services	2,729	10,193	12,217	25,138
_			·	
Government Grants—		1.40	560	710
Roads, etc Parks, Gardens, etc	11	140 89	568 871	718 961
Infant Welfare	26	372	271	669
Pre-school	32	140	131	303
Home Help	12	502	157	671
Libraries	30	466	288	784
Other	26	212	588	826
Total Government Grants	137	1,921	2,874	4,932
Transfers from Business Under-				
takings	90	792	241	1,123
Transfers from Other Council Funds	616	1,239	1,011	2,866
Interest on Investments, etc	128	264	78	470 874
Fines Other Revenue	516 108	306 295	52 211	614
Other Revenue	100			
Total Revenue	9,571	51,775	41,649	102,995

<sup>•</sup> See definition on page 240.

After exclusion of \$2,866,000 transferred from other funds, the net General Account income during 1964-65 was \$100,129,000. Of this total, 66.9 per cent was derived from taxation (66.4 per cent from rates and penalties, and 0.5 per cent from licences); 25.1 per cent from public works and services; 1·1 per cent from transfers from business undertakings; 4·9 per cent from Government grants; and 2.0 per cent from other sources. The total amount collected from taxation (\$66,977,000) was equivalent to \$21.27 per head of population or to \$48.59 per ratepayer.

Details of the principal items of expenditure from the General Account during the year ended 30 September 1965, are set out below:

VICTORIA—LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: EXPENDITURE, 1964-65 (\$'000)

Particulars	Metroj Municij	oolitan oalities*	Municipali- ties outside	Total	
Particulars	City of Melbourne	Other	Metropoli- tan Area	1 otai	
General Administration	1,326	5,938	5,636	12,900	
Debt Charges (Excluding Business Undertakings)— Interest—					
Loans	1,359	2,434	1,483	5,276	
Overdraft Redemption	· i77	117 3,180	196 2,849	313 6,206	
Cintring Frond	371	240	90	700	
Other	1	58	14	73	
Total Debt Charges	1,908	6,029	4,632	12,569	
Public Works and Services-					
Roads, Streets, Bridges, Drains-					
Construction, Maintenance,		10.065	16.631	20.271	
Plant, etc	675	12,065 1,925	16,631 438	29,371 2,810	
Cleaning and Watering	446	1,500	502	2,002	
Street Lighting	† 8	1,300 876	198	1,082	
Council Properties—		870	170	1,002	
Parks, Gardens, Baths, and					
Other Recreational Facilities	944	4,132	2,955	8,031	
Markets	344	127	249	720	
Halls	284	1,155	645	2,084	
Libraries	84	1,189	631	1,904	
Weighbridges	6	3	19	28	
Materials		21	226	248	
Plant (Excluding Road Plant)	183	1,152	307	1,641	
Elderly Citizens' Centres	7	191	122	319	
Other	74	1,382	1,023	2,479	
Health—	262	2.024	1 504	5,790	
Sanitary and Garbage Services	362 69	3,924	1,504 538	3,790 1,471	
Infant Welfare Pre-school	128	864 280	187	595	
YY YY 1	26	965	253	1,244	
Othor	88	898	492	1,479	
Other Works and Services—	00	070	.,_	1,	
Car Parking	534	1,139	281	1,954	
Building Inspection	26	390	97	513	
Other	3	750	495	1,248	
Total Public Works and			-		
Services	4,290	34,929	27,794	67,013	
			Electricity Und	lertoking	

See definition on page 240.
 Cost of street lighting is charged to Electricity Undertaking.

VICTORIA—LOCAL GOVERNMENT AUTHORITIES: ORDINARY SERVICES: EXPENDITURE, 1964–65—continued (\$'000)

Postforton	Metrop Municip	olitan alities*	Municipali- ties outside	Total	
Particulars	City of Melbourne	Other	Metropoli- tan Area	Total	
Grants— Country Roads Board Metropolitan Fire Brigades Hospitals and Other Charities Superannuation Other	214 51 94 400	506 1,244 118 524 103	1,158 3 98 418 90	1,663 1,461 268 1,036 592	
Total Grants	758	2,495	1,767	5,020	
Transfers to Other Council Funds Pay-roll Tax Insurances Miscellaneous	798 95 158	1,250 470 551 180	1,108 341 580 154	3,156 906 1,289 334	
Total Expenditure	9,333	51,841	42,012	103,187	

<sup>\*</sup> See definition on page 240.

Excluding \$3,156,000 transferred to other funds, the net General Account expenditure during 1964–65 was \$100,031,000. Of this total, 12·9 per cent was for administration; 12·6 per cent for debt charges; 10·6 per cent for health services; 17·5 per cent for parks, gardens and other council properties; 35·3 per cent for roads, streets, etc.; 3·6 per cent for other public works and services; 5·0 per cent for grants and contributions; and 2·5 per cent for miscellaneous items.

#### **Municipal Administrative Costs**

Particulars of the principal items of expenditure, other than pay-roll tax, during each of the years ended 30 September 1961 to 1965, in respect of general municipal administration, are given in the following table:

VICTORIA—COST OF MUNICIPAL ADMINISTRATION (\$'000)

Particulars	Year Ended 30 September—								
Farticulars	1961	1962	1963	1964	1965				
Salaries*	7,431	7,917	8,325	9,324	10,021				
Allowances	205 82	215 85	242 89	257 92	271 111				
Dog Registration Expenses Election Expenses	125 77	153	162 69	167 92	190 113				
Legal Expenses	167	69 205	244	264	311				
Printing, Stationery, Advertising, Postage, Telephone.	1,078	1,169	1,254	1,375	1,539				
Other	195	186	211	228	346				
Total	9,360	9,999	10,597	11,800	12,900				

<sup>\*</sup> Including cost of valuations and travelling expenses, but excluding health officers' salaries which are included under "Health—Other" on previous page.

# Municipal Business Undertakings

In Victoria, during 1964–65, seventeen municipal councils conducted electricity supply undertakings. These constituted the principal trading activities of municipalities. Other trading activities included water supply, abattoirs, hydraulic power, quarries, iceworks, and reinforced concrete pipe and culvert works, but, relatively, these were not extensive. A list of the principal local authorities which have assumed responsibility for water supply is to be found on page 259.

The tables which follow show, for the year ended 30 September 1965, revenue and expenditure of the various types of local authority business undertakings:

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: BUSINESS UNDERTAKINGS: REVENUE, 1964-65 (\$'000)

	Metro Municij	politan palities*	Municipali- ties outside	Total	
Particulars	City of Melbourne	Other	Metropoli- tan Area		
Water Supply— Rates, Sale of Water, etc		16	565	582	
Electricity— Charges for Services and Sales of Products, etc	13,466	28,273	717	42,455	
Abattoirs— Charges for Services and Sales of Products, etc	846	296	649	1,791	
Other†— Charges for Services and Sales of Products, etc	51	81	393	524	
Total Revenue	14,363	28,666	2,324	45,352	

<sup>\*</sup> See definition on page 240.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: BUSINESS UNDERTAKINGS: EXPENDITURE, 1964–65 (\$'000)

Particulars	Metroj Municij	politan palities*	Municipali- ties outside	Total		
raruculars			City of Melbourne	Other	Metropoli- tan Area	
Water Supply-					-	
Working Expenses				11	364	375
Depreciation					49	49
Debt Charges				3	138	142
Other Expenditure		••		2	5	7
Total Water	Supply			16	557	573

<sup>\*</sup> See definition on page 240.

t Includes hydraulic power, quarries, iceworks, and reinforced concrete pipe and culvert works.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: BUSINESS UNDERTAKINGS: EXPENDITURE, 1964–65—continued (\$'000)

Particulars		Metrop Municip		Municipali- ties outside	Total
Faiticulars					Total
Electricity—					
Working Expenses Depreciation Debt Charges Other Expenditure  Total Electricity		12,110 744 434 90 13,378	25,709 576 1,000 735 28,019	514 9 117 186	38,333 1,328 1,551 1,011 42,222
Abattoirs—					
Working Expenses Depreciation Debt Charges Other Expenditure		755 26 88 89	163 34  18	433 23 111 44	1,351 83 199 151
Other†—					
Working Expenses Depreciation Debt Charges Other Expenditure		42 42	46 10  24	343 31 23 18	432 41 23 43
Total Expenditure		14,379	28,330	2,407	45,117

<sup>\*</sup> See definition on page 240.

# Municipal Loan Finance

# Municipal Loan Receipts

The following tables show loan receipts of municipalities exclusive of redemption loans and loans raised for works on private streets.

The first table shows total loan receipts for each of the years 1960-61 to 1964-65, and the second table details the loan raisings for ordinary services and business undertakings during the year ended 30 September 1965.

<sup>†</sup> Includes hydraulic power, quarries, iceworks and reinforced concrete pipe and culvert works.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: LOAN RECEIPTS

(Excluding Redemption Loans and Private Street Loans) (\$'000)

				Metrop Municip	oolitan valities*	Municipali-	
	Year Ended 30 September—		 City of Melbourne	Other	Metropoli- tan Area	Total	
1961				 4,833	6,511	4,269	15,613
1962				 4,739	7,096	4,932	16,767
1963				 3,628	11,281	5,987	20,897
1964				 2,504	10,476	6,447	19,428
1965				 4,162	13,414	6,901	24,477

<sup>\*</sup> See definition on page 240.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: LOAN RECEIPTS, 1964–65

(Excluding Redemption Loans and Private Street Loans) (\$'000)

Particula	Particulars				Municipali-	Total
	City of Melbourne	Other	ties outside Metropoli- tan Area	1 ota1		
Loan Raisings for— Ordinary Services		••	2,861	11,523	5,137	19,521
Business Undertaki Water Supply Electricity Abattoirs Quarry	ngs   		200 	1,248 ::	299 361 695 48	299 1,809 695 48
Other Receipts (Gover Recoups, etc., to L			1,101	643	361	2,105
Total Rece	eipts		4,162	13,414	6,901	24,477

<sup>•</sup> See definition on page 240.

# Municipal Loan Expenditure

Particulars of the total loan expenditure exclusive of expenditure on private streets, for each of the years 1960-61 to 1964-65, are given in the first of the following tables. The second table details the principal items of expenditure from loan funds during the year ended 30 September 1965.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: LOAN EXPENDITURE

(\$'000)

Year Ended 30 September					Metror Municir	oolitan oalities*	Municipali- ties outside	Total
		Cit		City of Melbourne	Other	Metropoli- tan Area	Iotai	
1961					3,312	5,516	4,267	13,095
1962					3,129	6,780	4,614	14,523
1963					2,661	8,116	5,366	16,143
1964					3,213	10,135	6,110	19,457
1965				••	2,555	13,531	6,573	22,659

<sup>\*</sup> See definition on page 240.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES : LOAN EXPENDITURE, 1964–65

(\$'000)

Particulars	Metroj Municij	politan palities*	Municipali-	Total
Particulars	City of Melbourne	Other	Metropoli- tan Area	Total
Ordinary Services—				
Roads, Streets, Bridges, Drains	209	4,797	3,201	8,207
Council Properties—				
Parks, Gardens, Baths, and Other Recreational Facilities	122	2,724	562	3,408
Halls	73	1,775	679	2,527
Plant†		852	113	965
Markets	206	18	189	413
Other	320	1,492	531	2,343
Infant Welfare Centres	14	92	88	195
Pre-school (Crèches, etc.)	80	78	57	215
Other	461	304	111	876
Total Ordinary Services	1,485	12,133	5,532	19,151

<sup>\*</sup> See definition on page 240.

<sup>†</sup> Excluding road plant, which is included with "Roads, Streets, Bridges, Drains."

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: LOAN EXPENDITURE, 1964–65—continued (\$'000)

Metropolitan Municipalities\* Municipalities outside Total Particulars Metropoli-tan Area City of Melbourne Other Business Undertakings-Water Supply 208 208 2,587 Electricity 970 1,399 218 Abattoirs 100 561 661 52 52 Ouarry Total Business Under-1,069 1,399 1,040 3,508 takings Total Expenditure 2,555 13,531 6,573 22,659

At 30 September 1965, there were unexpended balances in Loan Accounts amounting to \$18.7m.

#### Municipal Loan Liability

The loan liability of the municipalities in Victoria, at the end of each of the five years 1960–61 to 1964–65, is given below. Liability of municipalities for private street construction is included, but liability to the Country Roads Board is excluded.

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: LOAN LIABILITY

		Due	to-	Gross	Accumu-	Net Loan Liability		
At 30 September-	Gove		Public	Loan Liability	lated Sinking Funds	Amount	Per Head of Population	
				\$'000			\$	
1961 . 1962 . 1963 . 1964 . 1965 .	4,9 5,4 5,4	91 46 04	92,998 103,324 120,060 134,952 150,412	95,251 108,315 125,506 140,357 156,012	6,221 6,690 6,633 7,854 8,765	89,030 101,625 118,874 132,503 147,247	30.27 33.94 38.93 42.51 46.37	

#### Construction of Private Streets

The council of any municipality may construct roads or streets on private property, and may also construct, on land of the Crown or of any public body, means of back access to, or drainage from, property adjacent to such land. The cost of this work is recoverable

<sup>\*</sup> See definition on page 240.

from the owners of adjoining or neighbouring properties where, in the opinion of the council, the work performed accrues to the benefit of those properties. At the request of any owner, the amount apportioned as his total liability may be made payable by 40 or, if the council so directs, 60 quarterly instalments, bearing interest on the portion that, from time to time, remains unpaid.

For the purpose of defraying the costs and expenses of work for which any person is liable to pay by instalments, the council may, on the credit of the municipality, obtain advances from a bank by overdraft on current account, or borrow money by the issue of debentures, but such borrowings shall not exceed the total amount of instalments payable.

The following table details the receipts and expenditure, for the year ended 30 September 1965, of the Private Street Account for areas outside those controlled by the Melbourne City Council (which has no such account):

VICTORIA—LOCAL GOVERNMENT AUTHORITIES: PRIVATE STREET ACCOUNT: RECEIPTS, EXPENDITURE, ETC., 1964–65 (\$'000)

Pa	rticulars	Metropolitan Municipalities (Excluding City of Melbourne)*	Municipalities outside Metropolitan Area	Total Victoria		
Receipts						
Loans Bank Overdraft (In Owners' Contribution Other		 		2,647 2,954 13,961 370	254 448 2,064 144	2,901 3,402 16,025 514
	Total			19,932	2,910	22,841
Expenditure						
Works Bank Overdraft (Do Debt Charges— Interest—	 ecrease)			15,705 755	2,230 276	17,935 1,031
Loans Overdraft Redemption Sinking Fund Other				963 98 1,532 134 975	149 27 363 32 168	1,112 125 1,894 166 1,144
	Total			20,161	3,246	23,408
Cash in Hand or in E	Bank at 30	).9.1965		5,216	593	5,809
Bank Overdraft at 30	.9.1965			8,227	1,359	9,586
Loan Indebtedness at	30.9.1965			16,895	3,055	19,950

<sup>\*</sup> See definition on page 240.

Details of receipts and expenditure of the Private Street Account including the net increase or decrease in bank overdraft, during each of the years 1960-61 to 1964-65 are shown in the following table:

# VICTORIA—LOCAL GOVERNMENT AUTHORITIES: PRIVATE STREET ACCOUNT: RECEIPTS AND EXPENDITURE

(\$'000)

		Year Er	nded 30 Septe	ember—	
Particulars	1961	1962	1963	1964	1965
Receipts— Loans	3,399 1,433 7,486 359	3,106 819 9,311 446 13,682	5,068 11,174 354 16,596	5,111 15 14,066 388 19,580	2,901 2,371 16,025 514 21,811
Expenditure— Works	10,451  403 124 675 22 595	11,404  598 171 882 71 777	11,212 331 799 155 1,236 79 880	14,159  1,086 154 1,624 121 1,176	17,935  1,112 125 1,894 166 1,144
Total	12,270	13,903	14,692	18,320	22,377

### Length of Roads and Streets

The following table shows the estimated length of all roads and streets open to general traffic in the State in 1966. The mileage of State highways, tourists' roads, forest roads, and by-pass roads, was supplied by the Country Roads Board, and the mileage of other roads and streets has been compiled from information furnished by all municipal authorities.

VICTORIA—LENGTH OF ALL ROADS AND STREETS AT 30 JUNE 1966 (Miles)

Type of Road or Street	State Highways, By-pass Roads	Main Roads	Tourists' Roads, Forest Roads	Other Roads and Streets	Total
Wood or stone				76	76
Portland cement concrete	3	5		130	138
Asphaltic concrete and sheet asphalt	36	136		1,373	1,545
Tar or bitumen surface seal over tar or bitumen penetrated or water- bound pavements	4,205	7,721	464	12,903	25,293
Water-bound macadam, gravel, sand, and hard loam pavements	258	1,213	442	27,779	29,692
Formed, but not otherwise paved		18		20,909	20,927
Surveyed roads (not formed) which are used for general traffic		1		21,934	21,935
Total	4,502	9,094	906	85,104	99.606

# Semi-Governmental Authorities\*

# Country Roads Board

#### Introduction

The Country Roads Board was constituted under the Country Roads Act 1912 and commenced operations in 1913. There are now about 100,000 miles of public roads in Victoria, of which some 14,500 miles comprise the State's principal system of Country Roads Board declared roads. Under the Country Roads Act, any road in Victoria may be declared or proclaimed by the Country Roads Board to be a State highway, a by-pass road, a tourists' road, a forest road, or a main road.

State highways, by-pass roads, tourists' roads, and forest roads are wholly financed from funds available to the Board. State highways and by-pass roads, while serving the immediate district through which they pass as arterial routes, also carry much long distance traffic. Tourists' roads and forest roads generally pass through areas where little or no rate revenue is available to the local municipality. Main roads, the construction and maintenance costs of which are partly borne by local municipal councils, form what may be described as the secondary system of important roads in the State. In addition, there is a vast network of unclassified roads, many of which carry considerable traffic and which, within the limits of available finance, are subsidised by the Board as needs and priorities warrant.

The Board's system of classified or declared roads as at 30 June 1966, comprised 4,465 miles of State highways, 37 miles of by-pass roads, 445 miles of tourists' roads, 461 miles of forest roads, and 9,094 miles of main roads.

# Roads (Special Projects) Act 1965

In 1965, a special fund was established by the Government into which is paid the additional revenue from the increases in motor registration fees imposed as from 1 July 1965. This fund which is held and administered by the State Treasurer provides finance for special road projects throughout the State. Eleven projects have been approved for construction by the Country Roads Board which include works providing substantial increases in the mileage of dual carriageways on the Hume Highway, Western Highway, Maroondah Highway, Princes Highway East, and the Nepean Highway. Roads of tourist interest will also be constructed in the vicinity of Lake Eildon and from Marlo to Cape Conran in eastern Victoria.

# Victorian Highways

The word "highway" is synonymous with road. Under legislation dating from 1924, however, a "State highway" in Victoria has a specific meaning. It is a road declared as such by the Board with the approval of the Governor in Council and thereupon the Board becomes responsible for the cost of works on such roads. State highways are developed to cater for road traffic between capital cities and provincial centres of importance. At 30 June 1966, there were 4,465 miles of State highways, consisting of 37 miles of concrete or bituminous concrete pavement, 4,170 miles of bituminous sealed surface, and 258 miles of gravel or improved wearing surface.

This section includes only those semi-governmental authorities having close associations with local government.

The Princes Highway, National Route 1, runs from the South Australian border to New South Wales, passing through Warrnambool, Geelong, Melbourne, Warragul, Sale, Bairnsdale, and Orbost. Other State highways include the Calder Highway, named after the first Chairman of the Country Roads Board, which joins Melbourne and Mildura passing through Bendigo, Charlton, and Ouyen. The Western Highway provides another route between Melbourne and Adelaide and passes through Ballarat, Horsham, and Nhill, while the Sturt Highway crosses the north-west corner of Victoria on the direct route from Sydney to Adelaide through Mildura.

The fertile Murray Valley settlements are joined by the Murray Valley Highway which runs from Corryong in north-eastern Victoria to Hattah in the north west, while the picturesque Omeo Highway passes through the mountainous country from Tallangatta in the north-east to Bairnsdale in the south-east.

#### By-Pass Roads

"By-pass road" is the statutory term for defining a road having no direct access from adjoining properties or from cross-roads which are taken over or under the by-pass road. Traffic is only permitted entry to, or exit from, a fully developed by-pass road at planned interchanges which by clover leaf or other specially designed structures, allow for smooth transfer of traffic on to or off the road. By-pass roads with dual carriageways are commonly known as freeways.

In some sections, State highways are converted into by-pass roads by providing alternative access to properties adjoining the route. In other cases, a by-pass road may be constructed on a new route which avoids townships and other congested areas.

An example of a planned freeway route is on the Princes Highway between Melbourne and Geelong. At present the Maltby By-pass Road of  $6\frac{1}{2}$  miles has been fully developed to by-pass the township of Werribee, while the 8 mile section from Kororoit Creek  $8\frac{1}{2}$  miles from Melbourne to the start of the Maltby By-pass Road has been declared as the Princes By-pass Road and is being converted to full freeway standards as funds become available. Other by-pass roads declared by the Board include the Hume By-pass Road between Chiltern and Barnawartha, the Princes By-pass Road at Morwell, the Frankston By-pass Road, and the Whitelaw By-pass Road near Korumburra on the South Gippsland Highway.

#### Tourists' Roads

As a result of the *Tourists' Roads Act* 1936, the Board has been empowered to carry out permanent works on and maintain tourists' roads which are proclaimed as such by the Governor in Council. Of the 445 miles of tourists' roads, the best known is the Great Ocean Road between Torquay and Peterborough. The Ocean Road is believed to be the only memorial road in Australia and was built by the Board for the Great Ocean Road Trust to give employment to returned soldiers and sailors and as a memorial to their fallen comrades. It was proclaimed a tourists' road in 1936. Other tourists' roads have been built to open up places of interest such as the Grampians and the alpine ski resorts.

#### Forest Roads

Forest roads are proclaimed or constructed in those areas of the State within or adjacent to any State forest area or those the Board considers to be timbered, mountainous, or undeveloped areas. Under the *Forest Roads and Stock Routes Act* 1943, municipalities are relieved of all costs of construction and maintenance of such roads. There are now 461 miles of these roads.

#### Main Roads

The Country Roads Act empowers the Board to declare as main roads any road which in the opinion of the Board is of sufficient importance. Main roads are generally roads linking a centre of population with other centres or with areas of settlement. There are 295 miles of main roads within the Melbourne Metropolitan Planning Area and 8,799 miles over the rest of the State.

At 30 June 1966, the mileage of declared roads in each classification, and the mileage with bituminous surface were as follows:

VICTORIA—MILEAGE OF DECLAREI	ROADS	AT
30 JUNE 1966		

	Classifica	ation		Mileage	Mileage Sealed
State Highways By-pass Roads Tourists' Roads Forest Roads Main Roads	··· ·· ·· ·· Total		 	4,465 37 445 461 9,094	4,207 37 263 201 7,862

#### Road Design

In carrying out its task of developing the State's principal road system, the Board pays strict attention to the standards to which roads and bridges must be constructed. A road which carries a large volume of fast moving heavy traffic must be constructed to higher standards than one which carries mainly light tourist traffic. It is necessary, therefore, for the Board to take a census from time to time of all vehicles using its roads to discover the volume and nature of the traffic using them. This practice was begun in 1928 on State highways and was subsequently extended to other categories of roads.

#### Construction Methods and Materials Research

In addition to determining standards of construction, the Board continually carries out research to determine which materials and methods are the most effective and economical. The Board, in 1923, established a laboratory in conjunction with the engineering school at the University of Melbourne. As its activities increased, the Board founded its own laboratory, and today materials research is one of the most important of its many tasks.

# **Bridges**

In 1913, most of the bridges in Victoria were of timber construction and many of these were in poor condition. It was obvious that they should quickly be replaced with bridges of more durable materials such as reinforced concrete. Between the two wars, many reinforced concrete bridges were constructed, although, because of limited funds, it was still necessary to construct some timber bridges.

In recent years, considerable progress has been made with the production of pre-cast reinforced concrete components and this, together with standardisation of design, enables the Board to make good the deficiencies as quickly as its finances permit.

#### Plant

Fifty years ago, there was very little road construction plant in Victoria and most of the work of construction was carried out by horse drawn equipment and pick and shovel labour. Today, pneumatic drills, front-end loaders, and mechanical excavators are used and transport by wheel barrows on short leads has been replaced by the use of the bulldozer and its variations. In addition, many other types of plant have been designed for special purposes.

#### Maintenance

A road must be properly maintained if the asset provided by its construction is not to be lost. In the early days, maintenance was carried out by patrolmen equipped with horses and drays, each patrolman looking after a length of about 5 to 10 miles. Where the pavement was of gravel, the patrolman was also provided with a drag to assist him in maintaining a good riding surface. With the increase in the length of bituminous roads the necessary work can be carried out more economically by truck patrols generally responsible for lengths of up to 40 or 50 miles of road. As a result of economies obtained, this form of patrol was extended in the 1930s to unsealed roads by providing the patrols with small graders which can be towed behind the truck. On roads carrying particularly heavy traffic, the assistance of a heavy power grader is often provided.

#### Finance

To enable the Board to carry out its responsibilities, two main sources of finance are available, namely, State and Commonwealth funds. Funds derived from State sources are:

- (1) Motor registration fees charged under the schedules of fees operating at 30 June 1965, less cost of collection. (From 1 July 1965, registration fees were increased and the whole of the increase in revenue was paid to the Roads (Special Projects) Fund from which the Board derives a share—see item 8 below.)
- (2) Two-thirds of additional motor registration fees levied on first registration and subsequent change of ownership, less total cost of collection.
- (3) One-quarter drivers' licence fees, less one-quarter cost of collection.
- (4) Drivers' licence testing fees, less cost of collection.

- (5) Examiners' licence fees—motor car roadworthiness examinations.
- (6) All moneys received under Part II of the Commercial Goods Vehicles Act (ton mile tax).
- (7) Municipal contributions on account of main road works.
- (8) Receipts from the Roads (Special Projects) Fund.

As from 1 July 1964, proceeds from fines under the Motor Car Act are paid to Consolidated Revenue, but a grant to replace them is made available from the State Loan Fund. In addition, the Board also receives from time to time repayable amounts from the State Loan Fund.

From Commonwealth sources, money is provided to the State under the Commonwealth Aid Roads Act. The Board's share of this money amounted to \$27m in 1965–66. Total funds available to the Board in 1965–66 amounted to \$64m.

# Receipts and Expenditure

Receipts and expenditure, covering the operations of the Board for each of the years 1961-62 to 1965-66 are as follows:

# VICTORIA—COUNTRY ROADS BOARD : RECEIPTS AND EXPENDITURE

(\$'000)

	Year Ended 30 June—					
Particulars	1962	1963	1964	1965	1966	
RECEIPTS						
Fees and Fines—Motor Car Act (Less Cost of Collection)* Municipalities Contributions—Permanent	19,733	21,366	23,427	23,378	24,690	
Works and Maintenance—Main Roads Commonwealth Aid Roads Acts	1,555 19,755	1,764 21,351	1,579 22,431	1,690 25,182	1,691 27,175	
Roads (Special Projects) Fund Proceeds from Commercial Goods Vehicles					1,654	
Act State Loan Funds	4,525 1,366	4,919 602	5,638 666	5,926 762	6,379 1,020	
Commonwealth Special Grant Grant under Public Works Loan	1,000				, · · ·	
Application Act Other Receipts	152	168	223	700 889	768 971	
Total	48,086	50,170	53,964	58,527	64,348	

<sup>\*</sup> From 1 July 1964, revenue from fines was paid to the Consolidated Revenue Fund and replaced by a grant under the Public Works Loan Application Act.

Commencing with the year 1964-65, an additional amount was charged to the cost of collection to recoup the State Loan Fund for the cost of construction of a new office building at Carlton. The amount charged in each of the years 1964-65 and 1965-66 was \$553,000.

VICTORIA—COUNTRY ROADS BOARD: RECEIPTS AND EXPENDITURE
—continued

(\$'000)

	Year Ended 30 June						
Particulars	1962	1963	1964	1965	1966		
Expenditure							
Construction and Maintenance of Roads and Bridges Traffic Line Marking and Traffic Lights Plant Purchases	42,152 101 349 1,855 383  3,242	38,867 111 1,832 1,930 395  4,243	49,041 150 1,193 1,950 427  3,996	50,556 196 697 1,988 469  4,619	53,076 238 1,149 2,056 468 178 6,113		
Total	48,082	47,378	56,758	58,525	63,278		

\*Includes expenditure on erection of office buildings, etc., at Kew: \$39,000 in 1961-62; \$542,000 in 1962-63; \$378,000 in 1963-64; \$71,000 in 1964-65; and \$12,000 in 1965-66.

# Expenditure on Roads and Bridges

The following is a summary of the total expenditure by the Country Roads Board on roads and bridges during each of the five years 1961-62 to 1965-66:

# VICTORIA—COUNTRY ROADS BOARD: EXPENDITURE ON ROADS AND BRIDGES (\$'000)

Year Ended 30 June-Particulars 1962 1963 1964 1965 1966 State Highways-Construction 10,632 9,869 15,225 13,000 13,408 Maintenance 3,041 3,341 3,925 4.080 4,296 . . By-pass Roads-Construction 1,360 850 2,626 4,805 3,690 Maintenance 13 15 48 55 Main Roads-11,580 Construction 10,205 11,419 11,490 12,301 Maintenance 3,273 3,290 3,471 4,268 3,699 . . Unclassified Roads-Construction 8,478 7,917 8,451 9,366 10,654 Maintenance 1,908 1,751 1,656 1,764 2,055 . . Tourists' Roads— Construction 1,021 788 468 959 911 Maintenance 357 471 404 463 599 Forest Roads-Construction 298 306 500 486 408 293 247 Maintenance 242 227 291 ٠. River Murray Bridges and Punts-139 139 Maintenance 87 167 140 41,372 11,704 Total Construction.. 33,136 29,615 39,241 40,107 Total Maintenance... 9,016 9,252 9,800 10,449 Total Expenditure ... 42,152 38,867 49,041 50,556 53,076

Further References, 1962 to 1967

# Water Supply Authorities

The principal authorities controlling water supply for domestic purposes in Victoria at 30 June 1966 are listed in the following table:

#### VICTORIA—WATER SUPPLY AUTHORITIES

Authorities	Administered under the Provisions of—			
Melbourne and Metropolitan			s	Melbourne and Metropolitan Board of Works Act
State Rivers and Water Supp	•	nmission		
	• •	• •	• •	
Local Governing Bodies—				
Ballarat Water Commission	iers	• •	• •	
Municipal Councils—				
Ararat City	• •	• •		
Bacchus Marsh Shire	• •			
Beechworth Shire	• •			} Water Act
Bet Bet Shire				
Creswick Shire				
Korong Shire				
Kyabram Borough				
Stawell Town				
Talbot and Clunes Shire				
Walpeup Shire				
Warrnambool City				
Werribee Shire				
Sale City				Local Government Act
Geelong Waterworks and Sev	werage	Trust		Geelong Waterworks and Sewerage Act
Latrobe Valley Water and Se	ewerage	e Board		Latrobe Valley Act
First Mildura Irrigation Trus Mildura Urban Water Trust				Mildura Irrigation Trusts Act

Information about the activities of the State Rivers and Water Supply Commission will be found on pages 294 to 301. The finances of the Commission (which form part of the Public Account and are subject to annual budget review) are included in the tables on pages 632, 633, and 654 in Part 9 of the Year Book.

# Melbourne and Metropolitan Board of Works

#### Introduction

The Board was constituted by Act of Parliament in 1890 and commenced operations on 18 March 1891. The original functions of the Board were to take over, control, and manage the existing metropolitan water supply system and to provide the metropolis with an efficient sewerage system. In 1922, responsibility for the disposal of nightsoil from unsewered properties within the same area was transferred from metropolitan municipalities to the Board.

In 1923, the Board was empowered to deal with main drains and main drainage works and to control and manage the rivers, creeks, and watercourses within the metropolis. The Board, in 1949, was entrusted with the task of preparing a planning scheme for the Melbourne Metropolitan Area for the approval of the Governor in Council and, by legislation passed in 1954, it became a permanent planning authority.

In 1956, the Board was made the authority for metropolitan highways, bridges, parks, and foreshores, while under the *Road Traffic Act* 1956, it was required to appoint to the Traffic Commission an officer experienced in traffic engineering.

The Board consists of a chairman and 52 commissioners. Each commissioner is appointed by, and must be a member of, one of the municipal councils or groups of councils entitled to representation. Members cannot sit longer than three years without reappointment. The chairman, however, is appointed by the Board for a four-year term.

#### Area under the Control of the Board

The area under the Board's control has been expanded in stages. The areas over which the Board exercises its several functions are now as follows:

Water supply, 485 square miles; sewerage, 458 square miles; drainage and river improvements, 437 square miles.

Its town planning commitment extends over 688 square miles.

# Melbourne's Water Supply

At 30 June 1966, Melbourne's water supply system consisted of six storage reservoirs (Yan Yean, Toorourrong, Maroondah, O'Shannassy, Silvan, and Upper Yarra), with an available storage capacity of 65,452 mill. gals, 45 service reservoirs and elevated tanks with a total capacity of 366 mill. gals, and 6,281 miles of aqueducts, mains and reticulation.

The water from the storage reservoirs flows by gravitation in aqueducts and pipelines to distributing reservoirs near the perimeter of the Metropolitan Area, thence by large mains to service reservoirs, located at elevated positions within the metropolis from which the distribution mains radiate. The function of the service reservoirs is to regulate the pressure in their various zones of supply, to meet the daily peak demand, and to provide a reserve against failure of the main supply lines.

The distribution mains from the service reservoirs feed the reticulation system from which private service pipes are laid onto properties. As well as supplying metropolitan consumers, Melbourne's water supply has been extended to certain mountain districts in the Dandenong Ranges.

# Cost of Water Supply System

The cost of capital works in respect of the water supply system under the control of the Board is shown in the following table for each of the years 1961–62 to 1965–66, together with the total expenditure (less depreciation) to 30 June 1966:

# VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: CAPITAL OUTLAY ON WATERWORKS

(\$'000)

Particulars		Total Cost to				
	1962	1963	1964	1965	1966	30 June 1966
Yan Yean System	50	32	Cr. 74	6	3	1,753 3,712
Maroondah System O'Shannassy, Upper Yarra,	15	19	13	19	120	3,712
and Silvan Systems	5	1,245	4,017	1,146	146	48,511
Service Reservoirs	357	279	108	220	268	4,852
Large Mains	4,278	5,853	2,113	2,669	3,689	47,940
Reticulation	2,701	2,623	2,800	4,130	3,562	38,923
Afforestation	17	66	35	4	2	654
Investigations, Future Works	17	21	16	22	42	107
works	17	21	16	32	42	197
Total Outlay	7,440	10,138	9,028	8,226	7,832	146,540

# Output of Water

The total output of water from the various sources of supply for each of the years 1961-62 to 1965-66 was as follows:

# VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: OUTPUT OF WATER

(Mill. Gals)

D at a large	Year Ended 30 June-						
Particulars	1962	1963	1964	1965	1966		
Yan Yean Reservoir Maroondah Reservoir O'Shannassy River,	5,126 13,210	3,778 11,415	4,726 13,650	2,786 15,496	4,130 12,953		
Upper Yarra, and Silvan Reservoirs	39,189	40,087	41,233	43,150	48,117		
Total Output	57,525	55,280	59,609	61,432	65,200		

# Consumption of Water

During the year ended 30 June 1966, the maximum consumption of water in Melbourne and suburbs on any one day was 400 mill. gals on 7 March 1966, and the minimum consumption was 101.9 mill. gals on 15 August 1965.

The following table shows, for each of the years 1961-62 to 1965-66, the number of properties supplied with water and sewers, the quantity of water consumed, the daily average consumption, and the daily average consumption per head of population:

VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: WATER CONSUMPTION AND SEWERAGE CONNECTIONS

	Year	Properties Supplied with Water at 30 June	Properties for Which Sewers Were Provided at 30 June	Total Annual Consumption of Water	Daily Average of Annual Consumption of Water	Daily Consumption of Water per Head of Population Served
		No.	No.	mill. gals	mill. gals	gal
1961–62 1962–63 1963–64 1964–65 1965–66	  	   519,216 547,123 572,431 595,727 612,844	399,890 422,899 443,291 453,078 467,705	57,521 55,225 59,621 61,409 65,218	157·59 151·30 162·90 168·24 178·68	84·32 76·38 78·62 78·00 80·56

#### Sewerage System

There are now one major and five minor systems collecting, purifying and disposing of waste water from the metropolis. These are the Farm System (major), and Braeside, Kew, Watsonia, Maribyrnong, and Laverton Systems (minor).

The Farm System serves approximately 98 per cent of the sewered areas of the metropolis. Except for wastes from the greater part of the municipality of Sunshine, which are discharged directly into the Main Outfall Sewer, and from Williamstown, which enter the main system at Spotswood, all wastes collected by the Farm System flow by gravity through two main sewers—the North Yarra and the Hobson's Bay Main Sewers—which unite at Spotswood. The combined flow then continues for 2½ miles through a 9 ft 3 in diameter trunk sewer which terminates at the Brooklyn Pumping Station.

At the Pumping Station, the waste water is screened and then electrically driven pumps lift it 140 ft to the head of the 11 ft diameter Main Outfall Sewer along which it gravitates 16 miles to the Board's Farm just beyond Werribee, where it is purified by either land filtration, grass filtration, or ponding.

The effluents resulting from these methods of purification comply with the prescribed standards set out in the Stream Pollution Regulations of the Department of Health and are finally discharged into Port Phillip Bay.

The Braeside System disposes of the waste water from Mordialloc, Mentone, Parkdale, Cheltenham and parts of Moorabbin and Oakleigh which, for economic reasons, could not be brought into the Farm System. The Braeside System came into operation on the 22 May 1940, and since has been extended north to include Monash University and adjacent areas. The treatment process includes sedimentation of the waste water and subsequent biological purification by trickling filters and oxidation ponds.

The Kew, Watsonia, Maribyrnong, and Laverton Systems serve small areas that could not be connected economically with the Farm System. Purification is biological as at Braeside.

# Cost of the Sewerage System

The cost of sewerage works during each of the years 1961–62 to 1965–66, and the total cost (less depreciation) to 30 June 1966, are shown in the following table:

VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: CAPITAL OUTLAY ON SEWERAGE SYSTEM (\$'000)

Particulars		Total Cost to				
	1962	1963	1964	1965	1966	30 June 1966
Farm Purchase and Pre-						
paration	372	351	337	457	388	9,896
Treatment Works	25	26	31	291	909	2,241
Outfall Sewers and Rising						
Mains	556	587	287	101	158	3,539
Pumping Stations, Buildings, and Plant	2,433	1,904	672	406	1,297	13,620
Main and Branch Sewers	4,755	3,012	10,077	10.950	9,643	57,187
Reticulation Sewers	4,513	5,340	4,915	4,672	6,418	70,398
Cost of House Connections		,	, i	,	,	
Chargeable to Capital		l ·				794
Sanitary Depots	1	Cr. 4	*	14	6	790
Investigations	• •	48	21	51	72	452
Total Outlay	12,655	11,264	16,341	16,941	18,893	158,915

<sup>\*</sup> Under \$500.

#### Board of Works Farm at Werribee

Ideally, the minerals and organic matter contained in a city's domestic and industrial waste waters should be returned to the land from which they were originally derived. The Board's farm at Werribee is an example of profitable use of sewerage wastes. The once barren plain is enriched by treatment with these wastes to the extent that intensive grazing of sheep and cattle is possible, at the same time saving ratepayers \$500,000 a year. The revenue from the sale of livestock is set off against the cost of sewage purification and results in the imposition of a lower sewerage rate than would otherwise be necessary.

Statistical data for the year ended 30 June 1966, are as follows:

Total area of farm			26,809 acres
Area used for sewage disposal.			16,607 acres
Average rainfall over 73 years			18.97 inches
Net cost of sewage purification	per head	of	
population served			57c
Profit on cattle and sheep			\$569,220

#### Further Reference, 1965

# Disposal of Nightsoil from Unsewered Premises

The responsibility for the collection, removal, and disposal of nightsoil from unsewered premises within the metropolis was transferred from the individual municipal councils to the Melbourne and Metropolitan Board of Works as from 19 November 1924. By agreement, each council pays to the Board a prescribed amount per annum to offset the cost of the service, etc. For the year 1965–66, working expenses were \$139,584 and interest \$44,359, making a total of \$183,943. Revenue was \$109,924, leaving a deficiency of \$74,019.

# Stormwater Drainage and River Improvements

Forty years ago, the Board was made responsible, by Act of Parliament, for the drainage of surface and storm water that flowed through two or more municipalities. Subsequent legislation gave the Board power to control the principal stormwater drainage throughout the metropolis irrespective of municipal boundaries and to construct such drainage and river improvement works as it deemed necessary.

Finance for carrying out drainage works is provided mainly by Loan Funds, but a small proportion of capital works has been financed from the revenue derived from the Metropolitan Drainage and River Improvement Rate payable in respect of all rateable property in the metropolis since 1 July 1927. The costs of maintenance and operation, as well as interest charges, are also met from this annual rate.

As well as being responsible for underground main drains and many hundreds of miles of creeks and watercourses, the Board is responsible for metropolitan rivers, except in a limited area under the control of the Melbourne Harbor Trust. It keeps these rivers dredged for flood control and for the safe passage of small boats and pleasure craft; maintains the banks to prevent erosion; exercises control over trade discharges into the streams in the metropolis; and administers the by-law relating to the use of the rivers, thus ensuring that they will continue to be a source of pleasure to the people of Melbourne.

#### Metropolitan Rivers and Streams

Under the Melbourne and Metropolitan Board of Works Act of 1890 "the bed, soil and banks of the Yarra River and all the other public rivers, creeks and watercourses within the metropolis" were vested in the newly created Board for, among other purposes, "the commerce and recreation of the inhabitants of the metropolis". At the time of the Board's inauguration, the "metropolis" included all the land (excluding the Harbor Trust and Railways areas) within the 10-mile radius of the G.P.O. In 1920, the radius was extended to 13 miles, thus increasing the length of the rivers and streams under the Board's control.

It was not until 1923, however, that the Metropolitan Drainage and Rivers Act widened the Board's powers and enabled it to embark on extensive river and creek improvements. At that time the Board's metropolitan responsibility with regard to the Yarra extended from Queens Bridge to the 13-mile radius. In recent years the Board has also been given control of that portion of the river between Queens and Spencer Street bridges. Downstream of Spencer Street bridge, the river is still under control of the Melbourne Harbor Trust.

Until the Act of 1923, obstruction impeded the river's flow in time of flood and made the lower reaches hazardous for river craft. In 1927, therefore, the Board launched a snagging programme extending from Queens Bridge to Templestowe. Between 1927 and 1929, sloping and beaching of the banks was carried out between Princes Bridge and Heyington. At the same time, sloping and beaching of the banks of the Maribyrnong River between Footscray and Braybrook was in progress and the cliffs just above Maribyrnong Road, Essendon, were being terraced. The late 1920s also saw the commencement of extensive works on the downstream portions of the major metropolitan creeks—the Elster, Gardiner's Merri, and Moonee Ponds—to control erosion and minimise flooding.

In 1940, as an unemployment relief project, Gardiner's Creek was straightened, widened, and lined with pitchers up to Toorak Road.

Since 1956, as part of the Board's current drainage programme, attention has again been focussed on metropolitan creeks. Due to extensive development in the upper parts of the Elster Creek catchment, flooding in areas adjacent to its lower reaches became increasingly more frequent. Remedial action has necessitated the construction of a three-cell rectangular concrete underground diversion drain cutting through Elsternwick Park below New Street; widening, deepening, and lining the open channel between New Street and the Brighton Railway; and providing a 30 ft by 9 ft deep waterway—partly open and partly covered—between the Railway and Clonaig Street, Brighton.

Serious erosion of its banks at West Brunswick and Essendon and periodic flooding in the Macaulay area have also made it necessary to carry out extensive works on the Moonee Ponds Creek since 1956. These have included straightening and widening, and the provision of either a concrete or pitched invert to carry the normal flow.

As a means of controlling storm discharges and eliminating flooding, retarding basins are now being constructed at suitable places along the courses of many of the metropolitan creeks, particularly in the outer suburban areas. Retarding basins are shallow storages formed by building earth banks across watercourses. They enable flood waters to be held back temporarily and released at a controlled rate. Since 1956, the Board has constructed ten of them and three are currently under construction.

#### Cost of Drainage and River Improvement Works

The total cost of drainage and river improvement works (less depreciation) to 30 June 1966, was \$28m. The length of main drains under the control of the Board at 30 June 1966, was 229 miles.

#### Assessed Value of Property

The net annual value of property in 1965-66 for the purpose of the Board's rating was as follows:

					\$m
Water Rate					349.7
Metropolitan C	General Rate (fo	or sewer	rage serv	vices)	281.1
Metropolitan I	Drainage and Ri	ver Imp	rovemei	nt Rate.	336.6
Metropolitan	Improvement	Rate	(for	planning	
purposes)	·			•	359.6

# Capital Works

Capital works are financed mainly from moneys which the Board is given approval to borrow after the annual meeting of the Australian Loan Council has considered the projected loan programmes of semi-governmental authorities throughout Australia. All money borrowed is charged and secured upon the Board's revenues.

# Board's Borrowing Powers

The Board is empowered to borrow \$400m. This amount is exclusive of loans amounting to \$4.8m originally raised by the Government for the construction of waterworks for the supply of Melbourne and suburbs. These works were vested in and taken over by the Board on 1 July 1891.

# Loan Liability

The Board's loan liability at 30 June 1966, was \$322.7m. The Board was, at that date, empowered to borrow a further \$82.1m before reaching the limit of its borrowing powers.

# Revenue, Expenditure, etc.

The following is a table of the revenue, expenditure, surplus or deficit, and capital outlay of the Board in respect of its water supply, sewerage, and drainage functions during each of the years 1961–62 to 1965–66. The Board keeps a separate account of its financial activities as Metropolitan Planning Authority. These activities are summarised in the table on page 269.

# VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: REVENUE, EXPENDITURE, ETC.

(\$'0	000)				
Particulars	1961-62	1962-63	1963–64	1964–65	1965–66
Revenue					
Water Supply— Water Rates and Charges (Including Revenue from Water Supplied by Measure)	10,358	11,147	11,674	12,160	13,701
Sewerage— Sewerage Rates	8,525 469 179	9,496 499 187	9,802 517 203	10,160 554 212	12,736 789 232
Metropolitan Farm— Grazing Fees, Rents, Pastures, etc Balance, Live Stock Account	18 349	15 412	13 461	10 468	9 569
Metropolitan Drainage and Rivers— Drainage and River Improvement Rate River Water Charges	1,485 17	1,660 13	1,690 14	1,729 14	2,112 14
Total	21,400	23,429	24,373	25,307	30,165

VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS:
REVENUE, EXPENDITURE, ETC.—continued
(\$'000)

Particulars	1961–62	1962–63	1963-64	1964-65	1965-66
Expenditure					
Water Supply— Management and Incidental Expenses Maintenance	1,231 2,139	1,364 2,207	1,512 2,286	1,540 2,384	1,790 2,682
Sewerage— Management and Incidental Expenses Maintenance	1,153 1,161	1,033 1,146	1,191 1,284	1,186 1,480	1,451 1,792
Metropolitan Farm— Administrative Expenses Maintenance	63 691	80 710	84 731	84 760	93 831
Metropolitan Drainage and Rivers— Management and Incidental Expenses Maintenance	97 172 742	188 174 830	219 197 	210 178	270 267
Pensions and Allowances	193	227	238	313	264
Loan Flotation Expenses	384	319	132	263	303
Interest (Including Exchange)	10,553	11,840	13,342	14,856	16,526
Contribution to— Sinking Fund Loans Redeemed Reserve Renewals Fund Depreciation Superannuation Account Municipalities— In Lieu of Rates	801 388 432 63 138	880 614 474 50 133	928 765 551 84 150	971 988 610 82 152	1,046 1,228 663 77 201
Valuations Rates Equalisation Reserve	951	1,100	620	33 Cr.817	44 600
Total	21,386	23,403	24,350	25,307	30,162
Net Surplus (+) or Deficit ()	(+)14	(+) 26	(+) 23		(+) 3
Capital Outlay at 30 June— Water Supply	95,476	121,454 106,741 20,049	130,482 123,082 22,289	138,708 140,023 24,983	146,540 158,915 27,964

# Town Planning

The purpose of the Planning Scheme prepared by the Board is to guide and co-ordinate the future development of the Melbourne Metropolitan Area in the best interests of the community. The scheme controls the use of land by classifying it into zones and reserved lands. It has been prepared in the form of 161 maps and an ordinance.

The maps show, in distinctive colours and notations, the various zones and reserved lands in sufficient detail for the effect of individual properties to be ascertained. The ordinance sets out the rules governing the use of land in such zones and reservations.

Since 1 March 1955, the development of the Melbourne Metropolitan Area has been controlled under an Interim Development Order in accordance with the Planning Scheme.

The Planning Scheme was drawn up to provide for a population of 2,250,000 people, a figure which was not expected to be reached until the turn of the century.

However, over the past few years, the rapidly accelerating growth of population, together with the development of new activities and ideas both here and abroad, has brought about the need for modification of the original scheme. This can be done by amending planning schemes. One such amending scheme to expand the areas set aside for urban development has been completed. It is anticipated now that the new target population of 2,500,000 people will be reached about 1972.

Thus, the Planning Scheme, whilst controlling Melbourne's development, is flexible enough to enable alterations to be made to meet the changing needs of the community.

#### Further Reference, 1962

#### Highways and Bridges

A complete network of freeways and highways designed to meet the needs of the Melbourne Metropolitan Area for the next 20 to 30 years is one of the major provisions of the Planning Scheme.

The Board was made a responsible authority for metropolitan highways and bridges because Parliament recognised the vital importance of integrating such construction works with planning.

The most costly traffic delays occur within the central area, and new freeways and the major reconstruction of some existing roads, together with new overpasses and bridges, constitute the most pressing need.

Comprehensive studies to determine construction priorities have been made and a programme, which forms the first and urgent part of the new network, has been drawn up. This programme is in progress and projects have been completed at High Street, Kew; Hanna and Roy Streets (re-named King's Way), South Melbourne; and the first section of the South-Eastern Freeway from Batman Avenue to Grange Road Bridge. Works under construction consist of St. Kilda Junction improvements; the Tullamarine Freeway; and the second section of the South-Eastern Freeway extending from Burnley to Toorak Road, Malvern.

#### Further Reference, 1967

#### **Foreshores**

The Board is responsible for the protection and improvement of 49 miles of the foreshore of Port Phillip Bay, from near the Point Cook aerodrome on the western side of the Bay to Canadian Bay in the east.

Works have been carried out at a number of places to arrest erosion, and other protective works will be undertaken from time to time as the need arises.

#### **Parklands**

In addition to the parklands existing at the time of the preparation of the Planning Scheme, further lands in the Metropolitan Area have been reserved for public open space. The Board may acquire and develop such lands as parklands, gardens or playing fields or transfer them to the relevant municipal councils to develop.

# Revenue, Expenditure, etc.

The following table summarises the revenue, expenditure, and capital outlay of the Board in connection with its functions as Metropolitan Planning Authority during the period 1961–62 to 1965–66:

VICTORIA—MELBOURNE AND METROPOLITAN BOARD OF WORKS: PLANNING AND HIGHWAYS ACCOUNT, ETC. (\$'000)

				· /				
	Particulars			1961–62	1962–63	1963–64	1964–65	1965–66
	Revenue							
Metropolitan and Sundry		ement	Rate	3,178	3,585	3,703	3,909	4,914
Ex	(PENDITUI	RE						
Management				354	504	630	553	623
Maintenance				24	64	72	60	66
Interest				37	49	48	50	51
Contributions	to Sinkii	ng Fun	nd	24	24	24	24	24
Transfer to Pl Reserve	anning as	nd Hig	hways 	2,739	2,944	2,929	3,188	4,114
Other							34	36
	Total			3,178	3,585	3,703	3,909	4,914
Capital Outlay	at 30 J	une		9,703	11,692	13,118	15,131	19,598*

<sup>\*</sup> Includes \$1,346,000 contributed by the Treasurer of Victoria from the Roads (Special Projects) Fund.

# Water Supply and Sewerage in Country Towns

Water Supply

Constituted under the *Water Act* 1905, the State Rivers and Water Supply Commission commenced operations in 1906. In that year it took over from the Victorian Water Supply Department the general control of water supply to 111 towns, comprising a total population of 261,000.

The Commission assumed direct responsibility for the operation of fifteen centres supplying 75,000 persons. These centres included the mining towns of Bendigo and Castlemaine and the sea port of Geelong (now served by the Geelong Waterworks and Sewerage Trust System). The other 96 centres had operated through local authorities which, in 1906, came under the general supervision of the Commission. Of these local authorities, one-quarter were within the Wimmera-Mallee Waterworks Trust Districts, a similar number along the route from Melbourne to Wodonga, and the rest concentrated in the Ballarat area and the old mining towns to the north and north-west of that city, towns in the Sunbury-Kyneton-Lancefield area, and the northern irrigation areas.

The control of town water supply by Trusts has been satisfactory. The Trusts have never had to contend with the problems of irregular revenue and divided control of headworks experienced by the Irrigation and Waterworks Trusts which controlled rural water supply prior to 1906. The Commission has always encouraged local autonomy and, in general, acts only in a supervisory capacity. Direct management is undertaken only where it is essential.

The major urban water supply areas directly administered by the Commission are the Mornington Peninsula, Bellarine Peninsula, Otway, and Coliban systems.

The Mornington Peninsula System dates back to 1916 when the Flinders Naval Base was supplied. Water is derived from the Bunyip and Tarago Rivers and travels over 100 miles to Point Nepean on the tip of the Mornington Peninsula.

The Bellarine system serves all the major coastal towns to the east and south of Geelong on the Bellarine Peninsula from Portarlington to Anglesea.

The Otway system, headworks located in the Otway Ranges, supplies the major towns from Camperdown to Warrnambool. The Coliban System serves the Bendigo-Castlemaine area and also supplies limited irrigation water which is delivered under a permit system on a volume basis.

Other important groups include nearly 40 small towns in the Wimmera–Mallee and twenty centres in the irrigation areas, but the majority of the urban population in these areas is served by local authorities taking bulk supply from the Commission.

In all, the Commission directly administers the water supply to 140 towns with a population of about 206,000.

At 30 June 1966, local authorities constituted for the administration of town water supplies numbered 188, of which 181 had works in operation serving 234 towns. The remaining authorities had works under construction. In all, about 639,000 persons in 244 towns will be served when these are completed. The predominance of local control is indicated by these figures which show that the population served from locally controlled schemes is more than double the population supplied from schemes directly managed by the Commission.

In addition to their function as water supply authorities, three local authorities are also responsible for sewerage systems. A brief description of the activities of these authorities follows.

#### Geelong Waterworks and Sewerage Trust

The Trust was constituted as the Geelong Municipal Waterworks Trust on 25 January 1908. It was reconstituted as a Water and Sewerage Authority under the *Geelong Waterworks and Sewerage Act* 1909, and further reconstituted in September, 1950 to include a Government nominee (Chairman). Provision was also made for a commissioner to be elected by the ratepayers of the Shire of Corio, thus making a total of seven commissioners instead of five, as formerly.

The amount of loans which may be raised is limited to \$24m for water supply, \$10m for sewerage works, and \$1.22m for sewerage installations to properties under deferred payments conditions. The expenditure on these services to 30 June 1966, was: Water supply \$16.39m; sewerage \$7.88m; and sewerage installation, \$1.16m, of which \$0.25m was outstanding. The revenue for the year ended 30 June 1966, was \$1.48m on account of waterworks and \$0.74m on account of sewerage. Since 1913, the Trust has appropriated and set apart sums out of revenues for the creation of

a sinking fund to redeem loans. To 30 June 1966, the amount so appropriated was \$1.49m and of this sum, \$0.79m had been used to redeem maturing loans.

At 30 June 1966, the population served was estimated by the Trust at 109,482, the number of buildings within the drainage area was 31,094, and the number of buildings within sewered areas was 26,843.

Following the completion of the West Barwon Dam in 1965, a project report and estimate has been submitted to the Government seeking approval to proceed with the detailed design and construction of a large dam on the West Moorabool River at Bungal.

Work on a \$6m Outfall Sewer Duplication project, commenced in 1965, is expected to be completed in early 1969.

# Water Supply

The water supply systems of the Trust are the Moorabool System and the Barwon System.

Moorabool System.—The catchment of the watersheds is about 38,000 acres. There are six storage reservoirs and five service basins. The total storage capacity of the reservoirs and service basins of the Moorabool System is 4,318 mill. gals.

Barwon System.—This was acquired from the State Rivers and Water Supply Commission in 1955.

The catchment area of the watersheds is about 17,000 acres in extent and comprises the head waters of the Barwon River and its tributaries. There are two storage reservoirs and six service basins.

The total storage of the reservoirs and service basins of the Barwon System is 8,974 mill. gals. The Trust is required to supply up to 700 mill. gals per year to the State Rivers and Water Supply Commission's Bellarine Peninsula System.

#### Sewerage

The sewerage area, which is 11,851 acres, includes the Cities of Geelong, Geelong West, and Newtown and Chilwell, and suburban areas in the Shires of Corio, South Barwon, and Bellarine. At 30 June 1966, the sewerage system consisted of 314.6 miles of reticulation sewers and a main outfall sewer, 13 miles in length, from Geelong to the ocean at Black Rock, a direct distance of about 9 miles. The outfall sewer is laid on a gradient of 1 in 2,500 and was designed to serve a population of 120,000.

# Latrobe Valley Water and Sewerage Board

The Latrobe Valley Water and Sewerage Board was constituted on 1 July 1954. The Board consists of seven members: the manager, who is ex officio chairman, appointed by the Governor in Council; three members being elected by water supply, sewerage, and river improvement authorities within the Latrobe Valley; one member representing the State Electricity Commission of Victoria; one member representing the Gas and Fuel Corporation of Victoria; and one member appointed by the Governor in Council as a Government nominee. Further information about the Latrobe Valley will be found on pages 791-7 of the Victorian Year Book 1965.

# Water Supply

The Board is empowered to construct water supply works within the area of the Latrobe Valley, but, at present, is confining its main construction activities to the central and industrialised area, particularly around the towns of Morwell and Traralgon and the new township of Churchill.

The Board has constructed a storage of 7,000 mill. gals capacity on the Upper Tyers River. From this storage, water is conveyed through a 60-inch pipeline, a distance of approximately 10 miles.

The capital cost of construction of waterworks was \$10.89m to 30 June 1966. Liabilities amounted to \$11.62m at 30 June 1965, including loans due to the Government totalling \$11.18m. The income for the year 1965–66 was \$0.75m and expenditure during the year amounted to \$0.66m including interest amounting to \$0.34m. Redemption payments to 30 June 1965, amounted to \$0.12m.

The Board does not strike a rate, but charges consumers, including local water supply authorities, by measure.

Water supplied during the year ended 30 June 1965, totalled 10,400 mill. gals.

#### Sewerage

The Board has constructed an outfall sewer some 52 miles in length to convey wastes to an area where they are disposed of on agricultural land. Wastes conveyed by the outfall sewer consist mainly of industrial wastes such as paper wastes and gasification wastes, together with small quantities of domestic sewage.

During 1965–66, sewerage construction works were confined to the township of Churchill. The total capital cost of sewerage construction works to 30 June 1966 amounted to \$6m.

The scheme is financed by Government loan, the liabilities on account of loans at 30 June 1966 amounting to \$5.82m. Income during 1965-66 amounted to \$0.28m and expenditure, which included \$0.12m interest, amounted to \$0.31m. Redemption payments to 30 June 1966 amounted to \$0.04m.

The Board does not strike a sewerage rate, but charges by measure for the receipt of wastes, both from industries and public authorities, such as sewerage authorities, in the area.

#### Ballarat Water Commissioners

The local governing body by the name of "The Ballarat Water Commissioners" was constituted on 1 July 1880, by the Waterworks Act of that year.

The water supply district of The Ballarat Water Commissioners covers an area of approximately 62 square miles, including the City of Ballarat, the Borough of Sebastopol, and portions of the Shires of Ballarat, Buninyong, Bungaree, and Grenville. Water is also supplied in bulk to the Buninyong Waterworks Trust, and to the Miners Rest Waterworks Trust. The total estimated population supplied is 62,000. The works comprise seven reservoirs, which have a total storage capacity of 5,435 mill. gals. The catchment area is 24,182 acres. The Commissioners supply water to 20,709 tenements.

The total consumption of water for the year 1966 was 2,020 mill. gals and the average *per capita* consumption was 89.4 gal per day. Approximately 90 per cent of the properties supplied are metered.

To 31 December 1966, the capital cost of construction was \$5.99m, and loans outstanding (including private loans) were \$3.77m. During 1966, revenue amounted to \$0.43m, and expenditure to \$0.43m.

# Ballarat Sewerage Authority

The Ballarat Sewerage Authority was constituted under the provisions of the Sewerage Districts Act 1915 by Order in Council dated 30 November 1920, which provides that the members of the Water Commissioners shall be the Sewerage Authority.

The Ballarat Sewerage District covers the City of Ballarat, portions of the Shires of Ballarat, Bungaree, and Grenville, and the Borough of Sebastopol.

At 31 December 1966, there were 19,740 assessments in the sewerage district and 16,851 in declared sewerage areas, where 15,043 tenements were connected.

Construction is financed by debenture issue loans from various financial institutions. The liabilities on account of loans secured for construction at 31 December 1966 amounted to \$3.81m; redemption payments at that date totalled \$0.85m. Revenue during 1966 amounted to \$0.45m and expenditure, which included \$0.26m on interest and redemption, was \$0.44m. During 1966, 120 contracts were completed under the Deferred Payments System, the amount outstanding at 31 December being \$0.18m.

#### Further Reference, 1961

# Country Sewerage Authorities

With the exception of sewerage systems operated by the State Electricity Commission and the Eildon Sewerage District (under the direct administration of the State Rivers and Water Supply Commission), country sewerage works are controlled by local authorities. These local sewerage authorities operate under the direct supervision of the State Rivers and Water Supply Commission in a similar manner

to the local water supply authorities. Of the 83 local sewerage authorities constituted at 30 June 1966 (including the Geelong Waterworks and Sewerage Trust, the Latrobe Valley Water and Sewerage Board, and the Ballarat Sewerage Authority), 59 authorities had systems in operation. A further four authorities had systems under construction.

In the following table, particulars are shown in respect of all country sewerage systems which were in operation, or in course of construction (with the exception of those controlled by the State Electricity Commission), for each of the years 1961 to 1965:

VICTORIA—COUNTRY SEWERAGE AUTHORITIES: POPULATION SERVED, PROPERTIES CONNECTED, INCOME, EXPENDITURE, ETC.

Particulars	Particulars				1963	1964	1965
No. of Systems in O No. of Systems under Estimated Population	Const	ruction	41 12	50 7	54	56 2	57 6
End of Year)			395,432	424,648	457,471	495,785	522,885
No. of Properties Sewers (At End of		ted to	106,604	115,096	125,860	138,654	147,537
Income—					\$'000	·	
Rates Other			2,417 918	2,767 1,121	3,069 1,351	3,392 1,568	3,666 1,810
Total			3,335	3,888	4,420	4,960	5,476
Expenditure— Working Fxpense Other	es		1,167 2,078	1,345 2,501	1,444 2,911	1,593 3,356	1,841 3,516
Total			3,245	3,846	4,355	4,949	5,357
Loan Account— Receipts Expenditure			6,246 6,486	6,419 6,830	7,177 5 885	4,902 4,362	4,818 4,989
Loan Liability (At Er	nd of Y	ear)	32,065	37,666	43,788	47,990	51,677

#### Metropolitan Fire Brigades Board

Municipalities within the Metropolitan Fire District contribute one-third and fire insurance companies, transacting business in the same area, provide two-thirds of the amount required to maintain metropolitan fire brigades. During 1965–66, contributions by municipalities were equivalent to 0.95 cents in the \$1 of the annual value of property amounting to \$331m, while fire insurance companies contributed at a rate of \$17.38 for every \$100 of fire insurance premiums paid on insured property. Premiums received in the Metropolitan Fire District in 1964 amounted to \$18.1m.

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Particulars of revenue, expenditure, and loan indebtedness of the Metropolitan Fire Brigades Board for each of the five years 1961–62 to 1965–66, are as follows:

# VICTORIA—METROPOLITAN FIRE BRIGADES BOARD : REVENUE, EXPENDITURE, ETC. (\$'000)

Particulars	1961–62	1962–63	1963–64	1964–65	1965-66
REVENUE Contributions— Municipalities Insurance Companies Receipts for Services Interest and Sundries	1,238 2,464 410 212	1,182 2,358 424 250	1,293 2,587 465 512	1,421 2,843 487 300	1,569 3,139 510 301
Total	4,324	4,214	4,857	5,051	5,519
EXPENDITURE Salaries Administrative Charges, etc. Partially-paid Firemen and Special Service Staff Allowances Plant—Purchase and Repairs Interest Repayment of Loans Superannuation Fund Motor Replacement Reserve Pay-roll Tax	2,550 530 228 336 36 20 160 70 74	2,828 436 242 372 40 22 174 76 82	3,012 513 240 299 38 21 184 82 86	3,261 509 268 349 37 22 196 86 93	3,710 612 294 330 36 23 213 91
Miscellaneous	60	306	221	66	320
Total	4,064	4,578	4,696	4,887	5,734
Net Surplus (+) or Deficit (-)	(+) 260	(-) 364	(+) 161	(+) 164	(-) 215
Loan Indebtedness (At 30 June)	704	712	691	669	646

The following table shows particulars of the number of fire stations operated by the Metropolitan Fire Brigades Board and the number of staff employed at 30 June in each of the years 1962 to 1966:

# VICTORIA—METROPOLITAN FIRE BRIGADES BOARD: NUMBER OF FIRE STATIONS AND STAFF EMPLOYED

	At 30 June-						
Particulars	1962	1963	1964	1965	1966		
Fire Stations Staff Employed*—	45	45	45	45	44		
Fire Fighting Special Service and Partially-	1,024	1,055	1,052	1,051	1,088		
paid Firemen	107	108	98	114	113		

\* Excluding clerical staff.

# Further Reference, 1961

#### **Country Fire Authority**

On 1 September 1965, the membership of the Country Fire Authority was increased from ten to eleven in number in accordance with an Act passed earlier in the year, to provide for a permanent chairman appointed by the Government.

In July, 1966, the Authority moved into a new headquarters building at Tooronga where an Operations Centre is in direct radio contact with every fire control region throughout the State.

At 30 June 1966, there were 73 permanent firemen, employed in brigades at Ballarat, Bendigo, Geelong and Dandenong with a total of 45 permanent brigade officers at these stations and Doveton, Frankston, North Geelong, Geelong West, Mildura, Morwell, Norlane, Shepparton, Springvale, Wangaratta, and Warrnambool. In November, 1966, permanent officers were appointed to the Chelsea Fire Brigade.

The twenty-five fire control regions are now supervised by six zone officers of the rank of Assistant Chief Officer, with permanent Regional Officers administering the 21 regions in which there are both urban and rural fire districts, the remaining four regions being wholly urban.

Up to 30 June 1966, the Authority had raised 53 loans, representing a total of \$3.35m, which had been used for the provision of buildings and equipment. In August, 1951, the limit of borrowing was raised from \$0.4m to \$1m, increased to \$2m in October, 1955 and was further increased to \$4m in May, 1966. Loan indebtedness at 30 June 1966 amounted to \$1.87m.

Particulars of revenue, expenditure, surplus, and loan expenditure and indebtedness of the Country Fire Authority, for each of the years 1961–62 to 1965–66, are shown in the first of the following tables. The second table gives details of the number of fire brigades, personnel, and motor vehicles for the same years.

VICTORIA—COUNTRY FIRE AUTHORITY: REVENUE, EXPENDITURE, ETC. (\$'000)

Particulars	1961–62	1962-63	1963-64	1964-65	1965-66
Revenue					
Statutory Contributions—					
Municipalities Assistance					
Fund	441	489	522	568	691
Insurance Companies	882	979	1,045	1,136	1,382
Other	58	68	64	69	67
Total	1,381	1,536	1,631	1,773	2,140
Expenditure					
Salaries and Wages	498	570	623	658	823
Depreciation	63	68	73	78	85
Insurance	46	46	52	73	92
Interest	74	81	84	87	97
Maintenance	237	197	232	247	408
Motor Replacement Fund	117	135	154	168	184
Other	234	252	270	293	269
Total	1,269	1,349	1,488	1,604	1,958
Net Surplus	112	187	142	169	182
Loan Expenditure	218	200	122	243	431
Loan Indebtedness (At 30 June)	1,493	1,573	1,665	1,719	1,870

# VICTORIA—COUNTRY FIRE AUTHORITY: NUMBER OF FIRE BRIGADES, PERSONNEL, AND MOTOR VEHICLES

Particulars			At 30 June—						
	t at upulais				1964	1965	1966		
Fire Brigades— Urban Rural Personnel— Professional Volunteer Motor Vehicles— Transport Fire Service		::	207 1,037 120 106,783 48 883	206 1,041 135 107,581 55 900	205 1,040 139 109,420 55 934	205 1,043 147 111,599 59 958	206 1,048 162 112,984 63 996		

Further Reference, 1961, 1966

# Local Government and Semi-Governmental Bodies— New Money Loan Raisings

In the following statement, particulars are given of the new money loan raisings for capital works, during each of the years 1962–63 to 1965–66, by local government, semi-governmental, and other public bodies in Victoria:

# VICTORIA—LOCAL GOVERNMENT, SEMI-GOVERNMENTAL, AND OTHER PUBLIC BODIES: NEW MONEY LOAN RAISINGS (\$'000)

	Year Ended 30 June					
Particulars	1963	1964	1965	1966		
Local Government			ľ			
Due to Government	316	333	147	261		
Due to Public Creditor	24,400	23,651	23,269	23,207		
Total Local Government	24,716	23,984	23,416	23,467		
SEMI-GOVERNMENTAL, etc.						
Due to Government*	43,301	41,955	48,728	45,614		
Due to Public Creditor	104,126	103,669	100,452	93,742		
Total Semi-Governmental, etc.	147,427	145,624	149,180	139,356		
ALL AUTHORITIES		40.000	40.0==	45.054		
Due to Government*	43,617	42,288	48,875	45,874		
Due to Public Creditor	128,526	127,321	123,721	116,948		
Total	172,143	169,609	172,596	162,823		

<sup>\*</sup>Including the following advances by the Commonwealth Government under the Commonwealth-State Housing Agreement: \$18,890,000 in 1962-63, \$19,678,000 in 1963-64, \$26,260 000 in 1964-65, and \$24,229,000 in 1965-66.

#### State Development and Regional Planning, 1966

# PRIMARY PRODUCTION

# Land Settlement and Irrigation

#### Land Utilisation

#### Introduction

The climatic conditions of Victoria (for details see pages 44 to 62) and especially the incidence of rain have resulted in the development of a wide range of farming practices, but at the same time have been largely responsible for restricting the number of enterprises on individual farms. Farming is generally carried out on a single enterprise basis, a major exception being the association of cereal growing and sheep grazing in the main wheat areas. Other exceptions occur on a less extensive scale with other forms of production.

Most farms in the State are owner-operated and, with the exception of the larger holdings, the routine work on the farm is carried out by the farmer and his family, but at times of peak labour requirement, such as during shearing or harvest, additional labour is employed.

Considerable areas in the State are retained as forest reserves and for water catchments (see page 284).

The pattern of land use is more or less clearly defined in each of the statistical districts (see map on page 308). Thus the Mallee and the northern part of the Wimmera District are used almost exclusively for cereal production and sheep raising. The more intensive carrying of livestock in these districts has been made possible by a channel system of domestic and stock water supply originating in the mountainous area of the Grampians to the south. The agriculture of the Northern District is based largely on irrigation and ranges from dairying to fruit production. The non-irrigated parts of the district are used for cereal and sheep production. In the Western, Central, North-Central, North-Eastern, and Gippsland Districts, the rainfall is heavier and more reliable; consequently, there is more diversity in land utilisation. In these districts, sheep grazing and dairying are the most important industries. Cultivation is generally limited. Some wheat is grown in the North-Eastern and Western Districts and there is some production of potatoes, vegetables, and other intensive cultivation crops on the more fertile soils in the higher rainfall parts.

#### Mallee District

This district is situated in the far north-west of the State and has a total area of 10.8 mill. acres. However, there are extensive areas in the north and west which, because of water shortage and the liability to severe soil erosion, have not been settled, and the total area used for agricultural production is 7.5 mill. acres.

The soils of the district being light in texture are easily and cheaply cultivated and the main farming enterprise is cereal cropping, associated with wool, and prime lamb production. The principal crop grown is

wheat and the area sown to this crop averages about 1.4 mill. acres. In addition, some 300,000 acres of oats, including 15,000 acres for hay and 50,000 acres for grazing, and 65,000 acres of barley are usually grown. Yields from cereal crops vary widely, according to seasonal conditions. The average district yield per acre for wheat in recent years has been close to 20 bushels.

In the past, lack of suitable pasture species was a major problem in pasture development, and the grazing was provided largely by native pastures, green cereal crops, and crop stubbles. The discovery and introduction into crop rotations of suitable medics has resulted in marked benefit to both crop production and grazing. The use of medics is now widespread in the district and has greatly improved the conditions for production of early prime lambs mainly for the Melbourne market. Dry land lucerne has also contributed to the vastly improved grazing afforded by the pastures.

The district now carries about 1.8 mill. sheep and produces about 1.7.8 mill. lb of wool in addition to the early lambs.

Irrigation areas located close to the River Murray, which marks the northern boundary of the State, produce most of the State's dried vine fruits and considerable quantities of citrus fruits.

#### Wimmera District

The Wimmera occupies the central western part of the State and has an area of 7.4 mill. acres, of which 6 mill. acres are used for agricultural purposes. Rainfall in the north is about 14 in per year, increasing to 25 in in the south. The Grampians in the south of the district have a higher rainfall. This area is unsuited to agricultural production and is retained by the Crown as a watershed area and forest reserve.

There are wide variations in soil type, but the district includes substantial areas of fertile self-mulching clay loams, which are among the most productive wheat-growing soils in Australia. South and east of the Grampians the soils are podzols and in the south-west there is a large area of light-textured grey soils.

Wheat farming in association with fine-wool growing or prime lamb production is the main farm enterprise over the north and central Wimmera. Both climate and soils are suited to cereal cropping and yields obtained are high. The area sown to wheat averages about 900,000 acres, the average yield being close to 26 bushels per acre. Other major crops are oats (305,000 acres, including 26,000 acres for hay and 21,000 acres for grazing), and barley (30,000 acres). In recent years the development of suitable strains of medics and clovers has resulted in the inclusion of a pasture phase in crop rotations.

In addition to mixed sheep and wheat farming, there are extensive areas, particularly in the south and west of the district where rainfall is higher and pasture establishment easier, which are used solely for grazing. Almost three-quarters of the sheep carried in the area are Merinos, and, although a number of early fat lambs come from the wheat-growing areas, emphasis here is more generally on fine-wool

production and breeding. The district carries over 4 mill. sheep and produces more than 46 mill. lb of wool. As is the case in the Mallee, dairying and beef cattle production are only of minor importance.

#### Northern District

This is an area of plains country extending from the Central Highlands in the south to the River Murray in the north. The total area of the district is  $6\cdot 3$  mill. acres, of which  $5\cdot 5$  mill. acres are occupied for agricultural purposes. The soils vary from typical light Mallee soils in the north-west to fertile red-brown earths in the east. Average annual rainfall is 14 in in the north-west and increases to 25 in over the foothills of the ranges, which are on the eastern boundary of the district. The district includes the major irrigation areas of the State, and because of this several different farming enterprises are carried out.

Wheat growing is an important industry. The area sown averages about 580,000 acres, and, because of climatic and soil differences, yields vary widely across the area, the district average being 21.5 bushels per acre. As in the other major wheat-producing districts, oat crops are an important feature in rotations and for grazing. In the Northern District over 258,000 acres of oats are sown each year, including 38,000 acres for hay and 17,000 acres for grazing.

The district carries about 4 mill. sheep, largely on wheat farms, and emphasis is on prime lamb production rather than fine-wool growing. Extensive irrigation has made it possible to establish highly productive perennial pastures which are used mainly for dairy production, but, in addition, the irrigation areas fatten sheep and lambs from the non-irrigated areas in Victoria and New South Wales. The milk produced is mostly used for butter, cheese, and other manufactured products, but small quantities are used for city whole milk supply. There are over 410,000 dairy cattle in the district.

Apart from dairying, irrigation has permitted the establishment of an important fruit-growing industry. This area supplies fresh fruit to Victorian and interstate markets and also provides fruit, mainly apricots, pears, and peaches, for the important canneries operating in the district. Tomatoes are also produced on a large scale.

#### North-Central District

This district includes much of the Central Highlands area and the rainfall is generally over 30 in, but on the northern slopes it is as low as 22 in. There is wide variation in topography and soils and much of the area is used for grazing sheep and beef cattle. However, the district is relatively small, containing only  $2 \cdot 9$  mill. acres, of which  $2 \cdot 1$  mill. acres are occupied and used for farming production.

Cereal cropping is unimportant, but potatoes in the volcanic hills east of Ballarat and pome fruits in the Harcourt area are the most important crops grown. Although dairy farms are scattered throughout the district, it is marginal for this form of production and emphasis is on sheep production associated with beef production. The district carries over 2 mill. sheep and about 80,000 beef cattle.

#### North-Eastern District

The district has a total area of 7.2 mill. acres, but includes substantial areas of Crown lands, much of which is very steep and heavily timbered. The area occupied is 3.6 mill. acres. Annual average rainfall varies from 20 in in the north-western corner of the district to well over 60 in over the mountains. Almost all of the area used for rural production has a 20 to 30 in rainfall.

Although cereal cropping is not general, there is an interesting development of ley farming based on subterranean clover pastures. However, areas concerned and production are small in relation to the State totals. The fertile river valleys are suited to specialty crop production, and some 9,000 acres of tobacco and small quantities of hops are grown in these areas. The district carries about 140,000 dairy cattle, mainly along the river valleys.

Prime lamb growing and crossbred wool production are the main sheep enterprises in the north-western and western parts of the district, but fine-wool growing is more common on the unimproved pastures along the Murray Valley and in the Omeo area. The district carries about 2 mill, sheep.

The North-Eastern District is an important beef cattle breeding and fattening area, and over 250,000 head are carried. The cattle make good use of the rough pastures of the foothill country and the productive pastures of the flats make suitable fattening areas.

#### Western District

Most of the district falls in the 25-30 in rainfall belt, but an area north and east of the Otways is influenced by a rain shadow effect and the average annual rainfall is 20 to 25 in. In the Otway Ranges the average annual rainfall is as high as 70 in. The soils of the district vary considerably in type and fertility. Basaltic soils cover the great bulk of the plains area. In the north the soils are similar to those of the southern Wimmera. The total area of the district is  $8\cdot 8$  mill. acres, of which  $6\cdot 6$  mill. acres are occupied. There are substantial areas of forest reserve in the Otways, which are in the south-eastern part of the district.

The only cereal crop of importance grown is oats which are used as a fodder crop, cut for hay, or harvested for grain which is also used very largely to feed stock. The more fertile soils produce both potatoes and onions, and about 60 per cent of the State's onion acreage is located on volcanic tuff soils near Colac and Warrnambool. However, emphasis is placed on animal production, and climatically the district is well suited to the development of improved pastures. It is the major wool producing area of the State, carrying over 10.3 mill. sheep. Almost half the total sheep population is Merino, and the fine wool breeds-Merino, Polwarth, and Corriedale-make up nearly threequarters of the total sheep population. There are relatively few crossbreds, and prime lamb production does not have the same importance as in other districts. The Western District is an important beef cattle breeding and fattening area and carries close to 400,000 head. Many of the State's leading stud herds are located in the district, and in addition, many sheep properties carry beef cattle.

Dairying is an important industry and there is widespread distribution of dairy cattle. However, the main concentrations are in the following areas: Colac, Camperdown, Koroit, Allansford, and the Casterton–Coleraine region. A proportion of production is used as whole milk for town supply, but a considerable proportion of the State's processed milk products and butter is produced in the district, which carries about 428,000 dairy cattle.

#### Central District

Rainfall varies from 20 in in the rain shadow area, north of Geelong, to more than 50 in over the ranges north and east of Melbourne. Topographically there is variation from plains country on the western side of Port Phillip Bay to the steep hill country north and east of Melbourne. There is also a wide variation in soil type and fertility. The total area of the district is  $4\cdot1$  mill. acres and  $2\cdot6$  mill. acres are occupied—the remainder being reserved as forest and watershed areas.

The climate is suited to the production of malting barley and about 40,000 acres are grown—mainly on the plains to the west. Potatoes are grown in the Romsey–Ballarat area, on the Bellarine Peninsula and the Kooweerup Swamp.

Market gardening is important in the area extending from the southeastern suburbs of Melbourne to the northern shores of Westernport Bay, and also on the irrigation settlements near Werribee and Bacchus Marsh.

The district is the major producer of apples; dessert types of pears and peaches and other stone fruits are of importance. Orchards are located in the eastern Metropolitan Area, on the Mornington Peninsula and near Bacchus Marsh and Pakenham. Ninety per cent of the State's strawberry crop is grown in the Dandenong Ranges some 25 miles east of Melbourne.

The district carries about 2.5 mill. sheep and production is almost evenly divided between fine-wool growing and fat lamb production.

Beef cattle are grazed in conjunction with sheep over most of the area, but in the east they are run with dairy cows to produce vealers.

The major dairying area is in the east, and this forms part of the most important dairying area of the State. The area is an important supplier of whole milk for city supply and for butter and cheese manufacture. There are just under 300,000 dairy cattle in the district. Pig production is also important.

# Gippsland District

The total area of this district is 8.7 mill. acres, but the northern and eastern parts are mountainous and are reserved by the Crown. The area occupied is 3.9 mill. acres and the bulk of settlement is south of a line between Dandenong and Bairnsdale. Rainfall varies from just under 25 in in the rain shadow area near Maffra and Sale to 60 in and above in the highlands. Average annual rainfall over the most part of the settled areas is 30 to 40 in, and climatically the district is well suited to the development of highly productive perennial pastures. The soils range from poor sands to relatively fertile loams The highly fertile alluvial soils of the river valleys are important sources of production.

With the exception of forage crops, cropping is not important in the area, although certain specialty crops, such as maize, beans, and potatoes, contribute substantially to the State's total production.

Gippsland is the most important dairying district of the State and dairying is by far the most important rural industry in the district. The highly productive pastures of the 30 to 40 in rainfall areas are the basis of the industry. The district supplies the greater part of the whole milk requirements for the Melbourne market, and in addition, plays an important part in the production of butter, cheese, and other processed dairy products. In addition, the dairy herds contribute to veal and beef production. The district carries over 530,000 dairy cattle. Pig raising is associated with dairy farming, and there are 74,000 pigs carried in the area.

In western and southern Gippsland, sheep production is small and consists largely of fat lamb producing flocks run in conjunction with dairy cattle. However, in the 22–30 in rainfall area near Sale, prime lamb production on improved pastures is a major enterprise. In the foothills, fine-woolled sheep and beef cattle are carried.

#### Alienation of Land

The total area of the State is approximately 56,245,760 acres. On 31 December 1965, this comprised:

				Acres
Lands alienated in	fee-simple			31,866,897
Lands in process o				2,293,213
Crown lands	· unomunon			22,085,650
Crown lands	• •	• •	• •	22,005,050
Total				56,245,760
Crown lands comprise	:			
Reserved Forest				5,603,833
State Forest and t	imber reserve	s (under	Land	, ,
Act)		`		150,088
Water Reserves				314,643
Reserves in the M				410,000
Other reserves				675,022
Roads				1,706,981
Water frontages, bea	ds of rivers, la	kes, etc.,		_,,.
land in cities, to				3,845,096
Land in occupation			• •	2,010,000
Perpetual lease				157,649
Leases of form		al college	lands	24,409
Other leases a	and licences	ii conege		1,543
Temporary gra		and lease		*6,000,900
	izing neences	and icase		3,195,486
Unoccupied	• •	• •	• •	3,173,460
Total				22,085,650

<sup>\*</sup> In addition, 78,996 acres of land listed under Reserves are held under grazing licences.

In the following table are shown the area of Crown lands sold absolutely and conditionally, and the area of lands alienated in fee-simple during the five years 1961 to 1965. A portion of the area conditionally sold reverts to the Crown each year in consequence of the non-fulfilment of conditions by the selectors. The lands alienated each year include areas selected in previous years.

#### VICTORIA—ALIENATION OF CROWN LANDS

			Area o	f Crown Land	Crown Lands Alienated in Fee-simple		
Year Ended	1 31 Decen	nber—	Absolutely, at Auction, etc.	Auction, to Total Area		Purchase Money	
				acı	res		\$
1961			16,315	42,070	58,385	99,805	552,056
1962			3,584	11,299	14,883	103,337	616,674
1963			3,308	19,425	22,733	103,766	326,934
1964			3,896	23,055	26,951	76,587	406,554
1965			4,705	20,757	25,462	76,965	280,839

Transfer of Land Act and Assurance Fund, 1961; Government Assistance to the Farming Industry, 1964

# Soil Conservation Authority

#### **Functions**

The Authority is responsible for the mitigation and prevention of soil erosion; promotion of soil conservation; the determination of land use to achieve these objectives; and the provision of an advisory service to landholders for the efficient use and development of their land and the water resources available to them. To perform these functions, it conducts surveys and investigations into the nature and extent of soil erosion. It investigates and designs preventive and remedial measures, and carries out soil conservation works, experiments and demonstrations of soil conservation, and reclamation of eroded lands. Its major field activity with landholders is the development of group conservation schemes in which the Authority engages in conservation projects in conjunction with groups of farmers having contiguous properties.

Principal aspects of current research are concerned with conservation hydrology, soil, ecological and land use surveys, conservation agronomy, soil analyses, and conservation economics.

The Engineering Division is responsible for the design and construction of concrete erosion control structures, and promotion of efficient use of farm water supplies.

# Farm Water Supplies

With the passing of the Soil Conservation (Water Resources) Act 1965 the responsibility for the promotion of efficiency in the use and development by landholders of water resources available to them was clearly defined. The Act provides for technical assistance and advice to be given by the Authority, and for a source of finance (the Rural Finance and Settlement Commission) for landholders proposing to carry out soil or water conservation works. For these purposes the Authority is empowered to make the necessary surveys and investigations and to enter into appropriate agreements with landholders. It is also authorised to hire equipment to farmers for the carrying out of necessary conservation works and to charge fees for any service provided, and may recommend that loans be granted to landholders for approved works, the Rural Finance and Settlement Commission being the responsible organisation for handling any loan arrangements.

# Land Utilisation Advisory Council

The Members of the Council are the permanent heads, or their nominees, of the Soil Conservation Authority, Department of Agriculture, Forests Commission, Department of Crown Lands and Survey, and State Rivers and Water Supply Commission. The Chairman and Secretary of the Soil Conservation Authority also occupy those positions on the Council.

Under the Soil Conservation and Land Utilisation Act the functions of the Council are to recommend to the Soil Conservation Authority the constitution and definition of catchment areas, and advise the Minister for Conservation and the Authority concerning policy on the use of land, including Crown land, in any catchment area. After consultation with the Council, the Authority determines the most suitable use in the public interest of all lands in catchment areas. The practical result is that decisions are made about which land should be used permanently for forest purposes, and what land may be used for pasture, agriculture, or any other purpose without adversely affecting the catchment as a water supply area.

The conditions under which the various forms of land use may be permitted are defined by the Authority. However, the Soil Conservation Authority, as provided for in its legislation, is obliged to consult the appropriate district advisory committee, and the Minister's approval must be obtained before the conditions of the use of land can be applied.

Landholders are liable to a penalty of up to \$100 for non-compliance with the decisions, but there is a right of appeal. Should a landholder refuse to comply, the Authority may carry out any remedial work necessary and the costs may be recovered by reasonable instalments.

In 1966 the Premier directed the Land Utilisation Advisory Council to determine the potential of land throughout the State. Where there are alternative possible forms of land use, the Council recommends those which should be adopted now in the public interest. It is also responsible for recommending a long term policy for the development and use of land resources.

Because it is the most populated State in relation to area, Victoria illustrates the problem of how modern civilisation demands land for various purposes, some of which are compatible and some conflicting or competitive. When there are, or it is anticipated that there will be, conflicting or competitive demands for land, decisions must be made and these should be based on proper criteria. The direction to the Council enables the land use problems of the State to be considered on the basis of significant scientific and other criteria. Interdepartmental study groups have been established to assist the Council by collating and examining such land use and ecological information as is already available for parts of the State, in relation to the demands for land for different purposes and the decisions which need to be made.

Soil Conservation Authority, 1961–67; Land Utilisation Advisory Council, 1962, 1967; Destruction of Vermin and Noxious Weeds, 1963; Soil, Land Use, and Ecological Surveys, 1966

#### **Rural Finance Facilities**

Introduction

Australia's national policy for permanent land settlement has been based on the family unit farm. Financially this has seldom been easy because even in the early days settlers found it difficult to earn enough to maintain themselves whilst they were clearing and developing their blocks. The conditions of purchase were made very easy but considerable aggregation of holdings took place because settlers failed. Later, some of these large estates were re-purchased, subdivided, and the smaller farms made available to settlers under closer settlement schemes.

After the two world wars these schemes were expanded to enable ex-servicemen to acquire farms under generous terms of settlement. In addition, money was advanced to returned servicemen to enable them to buy their own "Single Unit" farms. Soldier settlers were also granted loans for the purchase of stock, plant, and equipment.

The State set up a Rural Finance Corporation with wide powers for assisting rural industry. This was later merged with the Soldier Settlement Commission into a Rural Finance and Settlement Commission.

The Commonwealth Bank has had a Rural Credits Department for many years. Its main function is to provide seasonal assistance in the marketing of products. Thus it cushions the effect of large interim payments at harvest time and provides credit for goods awaiting shipment or in transit. The Bank also administers the Farm Development Loan Fund, and assists in financing research. The Commonwealth Development Bank is interested in making loans available for the improvement of approved properties.

The trading banks have many farmer clients who require finance mostly on a relatively short-term seasonal basis. Numerous pastoral finance companies act as agents for farmers and frequently provide

credit for the purchase of properties or for their improvement or for the purchase of livestock. The State Savings Bank also makes limited financial advances to farmers.

# Rural Finance and Settlement Commission General

The Rural Finance and Settlement Commission was established by legislation passed in 1961, which began to merge the former Soldier Settlement Commission and the Rural Finance Corporation. The new Commission carried out the functions of the previous authorities temporarily in two separate branches, namely, those of Settlement and Finance, respectively, until further legislation passed in 1963 completed the merger by removing this division and co-ordinating the functions previously performed by the two separate authorities.

#### Rural Finance Act

The Rural Finance Corporation was established in April, 1950. Its functions, which have since been taken over by the Commission, include the making of advances through loans at low rates of interest to existing or proposed country industries, both primary and secondary. The Commission is also empowered to advance moneys to, or for the benefit of, any farmer for carrying into effect a composition or scheme of arrangement between him and his creditors.

Revenue, expenditure, etc., for each of the five years, 1961-62 to 1965-66 are given in the following table:

VICTORIA—RURAL FINANCE ACT: REVENUE, EXPENDITURE, ETC. (\$'000)

	Particula	rs		1961-62	1962–63	1963-64	1964–65	1965–66
	Revenue Interest							
Interest Other		• •		950 40	1,040 50	1,145 20	1,237 21	1,346 34
	Total Reve	nue		990	1,090	1,165	1,258	1,380
	Expendit	URE						
Administr Interest Sinking F Other				120 598 44 24	110 730 46 24	134 797 50 108	143 947 53 63	169 1,021 56 61
	Total Expe	nditure		786	910	1,089	1,206	1,307
Net Surpl Loans ar		Outstandi	ng at	204	180	76	52	73
30 June	, .		٠.	19,718	20,340	21,168	22,388	24,113
at 30 Ju	ebtedness to S une	tate Gover	rnment	17,812	19,032	20,208	21,050	22,128

#### General Settlement

Prior to the end of the Second World War, the Commonwealth Government and various State Governments made arrangements for the settlement of discharged soldiers on the land as part of a general scheme of rehabilitation of ex-members of the Services. In 1945, the Victorian Government completed an Agreement with the Commonwealth Government. The State Parliament ratified the Agreement and also passed legislation constituting the former Soldier Settlement Commission. Soldier Settlement in all States has now reached the stage where, apart from forfeited holdings, no further allocations of blocks are visualised.

Under the Victorian legislation, soldier settlement was carried out under two separate schemes. First, there was the general settlement scheme where the Commission acquired freehold land or Crown land for subdivision and development into holdings for application by ex-servicemen. Such holdings were allocated on a competitive basis, having regard to the merits of all applicants. The number of ex-servicemen settled under this scheme totalled 3,293. Second, there was the Single Unit Farm Scheme, where ex-servicemen were granted loans up to a maximum of \$18,000 to assist them in the purchase of existing farms of their own choosing. Under this scheme 2,878 ex-servicemen were granted loans amounting to \$23,917,338.

The Soldier Settlement Act enabled the Commission to make advances to general settlers and Single Unit Farm settlers to assist them in the purchase of stock, plant, equipment, and shares in cooperatives. For this purpose \$12,555,363 has been advanced to settlers and at 30 June 1966, \$12,383,053 has been repaid, \$30,674 has been written off, leaving an outstanding balance of \$141,636. In addition to its functions under the Soldier Settlement Act, the Commission, on behalf of the Commonwealth Government, administered that portion of the Commonwealth Re-Establishment and Employment Act 1945, which related to agricultural loans and allowances.

With soldier settlement in its final stages, the following tables set out the particulars of rural rehabilitation of ex-servicemen in Victoria as at 30 June 1966:

# VICTORIA—LAND ACQUIRED AND COST OF DEVELOPMENT, 1945 TO 1966

Particulars	Total Expe 30 Jun	Balance Outstanding at 30 June 1966	
	acres	\$'000	\$'000
Freehold Land Crown Land	1,193,171 \ 51,536 }	39,448 }	123
Development and Improvement of Holdings		53,873	
	Total Re to 30 Ju		
	acres	\$'000	
Sales of Land Not Required for Soldier Settlement	65,041	3,267*	484*

<sup>\*</sup>Sale price of land not required for settlement; balance outstanding represents instalments not yet due where terms were given to purchasers who are not necessarily ex-servicemen.

# VICTORIA—ADVANCES TO EX-SERVICEMEN, 1945 TO 1966

Act		Advances to June 1966	Advances Outstanding at 30 June 1966		
	No.	\$'000	No.	\$'000	
Soldier Settlement Act— Advances for Settlers' Lease Liability* Advances to Assist in Acquiring	3,033	57,468	2,285	41,458	
and Developing Single Unit Farms Advances for Improvements,	2,878	23,917	1,345	9,558	
Stock, Implements, etc Advances for Shares in Co-	†	12,305	198	142	
operatives	327	250			
Advances to Assist Rehab- ilitation in Farming Industry	2,970	3,594	212	61	

<sup>\*</sup> The total number of settlers allocated holdings is 3,293 which includes 239 holdings re-allocated and 17 holdings disposed of. Four settlers have yet to receive their lease liabilities.

#### † Not available.

#### Other Land Settlement

The Land Settlement Act 1959 extended the functions of the then Soldier Settlement Commission in that, under such Act, the Commission was given authority to administer a new land settlement scheme to cater for those men wishing to become farm owners—many of whom were too young to have been ex-servicemen and thus eligible for soldier settlement. The scheme generally is based on the same principles as the scheme for soldier settlement—the main differences being the interest rates payable and the basis of determining the capital liability of the settler for the farm. There is no provision in the Act for advances to buy single unit farms. The Commission is given authority to purchase privately owned land or set apart suitable Crown land for development and subdivision.

Any male British subject over the age of 21 years is eligible to apply for land made available, but the actual allocation is made on a competitive basis, having regard to a number of factors laid down in the Act, including the applicant's experience in farming and prospects of success. A feature of the legislation is that the farms are either brought to, or within sight of, production before allocation. Further details about the general principles of this legislation will be found on pages 494 to 496 of the Victorian Year Book 1963.

Up to 30 June 1966, the land being developed for allocation under this scheme has been on three developmental projects. These are at Heytesbury near Cobden, Yanakie on Wilson's Promontory, and the East Goulburn Project near Shepparton.

The Yanakie and East Goulburn schemes have now been completed and all farms allocated to settlers.

The demand for all holdings allotted to date has been exceedingly keen and the 421 farms allocated (342 dairying and 79 soft fruit) attracted nearly 11,000 applications.

At 30 June 1966, the position of other land settlement in Victoria under the Land Settlement Act 1959 was as follows:

#### VICTORIA—OTHER LAND SETTLEMENT, 1959 TO 1966

Particulars	Total Expe 30 Jun	enditure to e 1966	Balance Ou 30 Jun	tstanding at le 1966	
T and A and d	acres	\$,000	\$'000		
Land Acquired— Freehold Land Purchased Crown Land Development and Improvement	20,489 106,681	1,576	14	,753	
of Holdings		18,512			
	Total Realis 30 June				
Salas of Land N. A. D Sand Co.	acres	\$'000			
Sales of Land Not Required for Settlement	3,583	242*	8	6*	
•	Total Adv 30 June		Advances Outstanding at 30 June 1966		
Administration of the state of	No.	\$'000	No.	\$'000	
Advances to Settlers under the Land Settlement Act	ţ	877	262	363	
Liability of Settlers Granted Purchase Leases	133	3,896	133	3,818	

<sup>\*</sup> Sale price of land not required for settlement; balance outstanding represents instalments not yet due where terms were given to purchasers.

#### †Not available.

#### Other Rural Finance Facilities

State Savings Bank of Victoria

State Savings Bank loans for rural purposes fall into two categories:

- (1) Credit Foncier Department loans are long-term advances to enable borrowers to purchase or improve farms. The maximum loan available from this source is \$7,000 carrying interest at 5 per cent per annum and repayable over 10 years (subject to renewal). The maximum loan must not exceed three-quarters of the value of the property. Particulars of advances, repayments, etc., for the year ended 30 June 1966, may be found on page 676.
- (2) Savings Bank Department loans are advances of larger amounts—the maximum loan is \$20,000—and are available on the security of first mortgage over freehold property. These are short-term loans extending over a period of three years, but are subject to renewal. Interest charged is either 5.75 or 6.25 per cent per annum depending on whether the property is occupied by the borrower or whether the loan exceeds \$10,000. The maximum loan must not exceed two-thirds of the value of the property.

#### Reserve Bank of Australia—Rural Credits Department

The Rural Credits Department was established in 1925 as a department of the Commonwealth Bank of Australia, now known as the Reserve Bank of Australia. Its function is to provide finance to statutory marketing boards and similar authorities and to co-operative

associations of primary producers. Advances are used by borrowers principally for making payments to growers for their primary produce pending its sale and to finance marketing expenses which in some cases include processing and packing of the commodity.

Finance for the marketing of wheat, and to a lesser extent, dairy products and barley has comprised the major portion of accommodation provided, but the Department's operations have also covered such commodities as tobacco, canning fruits, dried fruits, meat, eggs, and fertilizers.

The interest rates for advances during the year ended 30 June 1966 were 4.25 per cent per annum, if against the security of a Commonwealth or State Government guarantee, and 4.5 per cent per annum against other securities.

Grants have also been made by the Rural Credits Development Fund for research and extension work to assist the development of primary industries. The Fund is financed by one-half of the annual net profits of the Rural Credits Department.

#### Farm Development Loan Fund

The Farm Development Loan Fund was established in 1966 to provide loans to primary producers, at preferential rates and conditions, for drought relief and farm development purposes. Loans are made by the trading banks from their Farm Development Loan Fund Accounts with the Reserve Bank, and are designed to supplement other loans available from the banking system.

# Commonwealth Development Bank

A brief outline of the functions of the Commonwealth Development Bank, together with particulars of rural advances outstanding at 30 June 1966, may be found on pages 670–2. Rural loans are made for a variety of purposes, e.g., clearing, fencing, pasture improvement, farm water conservation, erection of essential farm buildings, and the stocking of properties. Other aspects of assistance granted include aid to successful applicants in government sponsored rural development schemes and land ballots. Special attention is also given to providing finance to applicants opening up new areas. Particulars of rural advances approved in Victoria during the year ended 30 June 1966 are given in the following table:

# VICTORIA—COMMONWEALTH DEVELOPMENT BANK OF AUSTRALIA: RURAL ADVANCES APPROVED, YEAR ENDED 30 JUNE 1966 (\$'000)

		Rural Advance Approved					
Sheep							3,756
Dairying	• •	• •	• •	• •	• •	• • •	2,589
Cattle	• •	• •		• •	• •	••	319
Wheat		• •			• •		249
Fruit Growing							255
Poultry							699
Other				• •		• •	274
	7	Total				[	8,141

The average loan approved for rural purposes during the year was \$12,467.

# Advances by Major Trading Banks

The extent of rural lending in Victoria by the Commonwealth Trading and other major trading banks is illustrated by the following table which shows bank advances to borrowers outstanding at the end of June for the five years 1962 to 1966:

# VICTORIA—COMMONWEALTH TRADING BANK AND PRIVATE TRADING BANKS: BUSINESS ADVANCES OUTSTANDING TO RURAL INDUSTRY BORROWERS (\$m)

To design of D		Amount Outstanding at the End of June—						
Industry of B	orrower	 1962	1963	1964	1965	1966		
Sheep Grazing		 39.5	39.8	39.8	45.6	49.2		
Wheat Growing		 6.3	7.8	8.4	12.2	15.2		
Dairying and Pig Ra	ising	27.4	29.7	31.8	31.2	31.9		
Other Rural		 17.2	19.4	20.2	21.2	22.9		
Total		 90.3	96.7	100.2	110.2	119.2		

Advances to rural industry borrowers represented  $18 \cdot 1$  per cent of trading banks' business advances outstanding at the end of June 1966, and  $14 \cdot 8$  per cent of all advances outstanding. The maximum rate of interest on bank overdrafts at 30 June 1966, was  $7 \cdot 25$  per cent per annum but the average rate on rural loans would probably be below this level.

# Advances of Pastoral Finance Companies

The following table shows total rural advances outstanding to pastoral finance companies at the end of June for the five years 1962 to 1966:

# VICTORIA—RURAL ADVANCES\* OF PASTORAL FINANCE COMPANIES

(\$m)

		Advances Outstanding			
1962		 	 		32.9
1963		 	 		35.6
1964		 	 		39.0
1965		 	 		43.9
1966					40.9

<sup>\*</sup> Held by branches located in Victoria which is not necessarily the State of residence of the borrower.

#### Improvement Purchase Leases

Crown land can be made available for application under improvement purchase lease conditions. All applications received are dealt with by a Local Land Board and no person is eligible to obtain a lease if the unimproved value of the area applied for together with the unimproved value of the land already owned by the applicant exceeds \$15,000.

The essential conditions of an improvement purchase lease are as follows:

- (1) That the lessee will make such land improvements within the first six years as are specified. Land improvements means the clearing, draining or grading of land, the preparation of land for the sowing of crops and pasture, and soil improvement and maintenance.
- (2) That the lessee will commence to carry out the land improvements within one year and will complete one quarter within three years.
- (3) That the lessee will not sell, assign, or part with possession of the leasehold during the first six years.
- (4) That the lessee will not mortgage his interest in the lease-hold during the first six years without first obtaining the consent of the Department.
- (5) That the lessee will establish his permanent home on the land before the end of the sixth year. If the land is not considered to be capable of being developed into a living area, then the lessee may reside on other land within 20 miles owned by him.

The purchase money is payable in 20 annual instalments and on satisfactory compliance with the conditions of the lease and on payment of the balance of purchase money and fees, a Crown grant will be issued at any time after the first six years.

Since the inception of improvement purchase leases in 1956 and up to 31 December 1966, 730 allotments comprising 257,037 acres of Crown land have been proclaimed available for settlement.

# Water Supply and Land Settlement

#### History

For practical purposes, the history of water supply in Victoria—outside the Metropolitan Area—can be taken up in the early 1880s when the miners who had left the goldfields to settle on the northern plains began to assess after a few exceptionally favourable years the true nature of the arid lands which they were pioneering. It was their agitation which led to the *Irrigation Act* 1886 providing for elected local trusts to construct water supply works with Government loan funds.

Between 1886 and 1900, about 90 Trusts were set up under this Act, but for a variety of reasons they all proved a failure. By 1900, the need for a State-wide attack on the water supply problem was apparent and in 1905 the Water Act was passed. This revolutionary

Victorian Act, which has since provided the basis for practically all of the rest of Australia's water supply development, had three main features:

- (1) It abolished all but one of the Trusts (Mildura) and wrote off their debts;
- (2) it set up the State Rivers and Water Supply Commission to develop and control water supply and conservation throughout the State, with the exception of the Melbourne Metropolitan Area; and
- (3) it completed the nationalisation of water resources commenced in the 1886 Act and vested in the Crown the right to the use and control of the water in the State's rivers, streams, etc., thus avoiding the litigation which has clouded the history of water supply elsewhere.

## Control of Surface Waters and Other Functions

One of the State Rivers and Water Supply Commission's main functions is to exercise the Crown's rights to the control and use of rural surface waters, and to act on any infringement of these rights. The Crown's interest is to see that limited resources are distributed fairly and productively between users. This is done by licences and permits for private diversions from streams, and by the apportionment of resources to authorities constituted under the Water Act.

The Commission also investigates water resources and plans works. It operates 278 gauging stations on streams and publishes the information obtained. Records of river flows extend back to the 1860s. Investigation and planning require surveys, and there are 34 surveyors working from nine centres. Other Commission investigatory services are its Testing Laboratory and Irrigation Research Section at Head Office, and its Hydraulic Research Station at Werribee.

#### Irrigation

Most irrigation is carried out in districts directly controlled by the Commission, although there is an increasingly large proportion of "private diverters", irrigators who are authorised to take water from streams, lakes, etc., but who do not come within the boundaries of an irrigation district. (See page 298.)

A feature of the districts is the system of "water rights". Under this system a certain quantity of water is assigned to each district and allotted to the lands commanded and suitable for irrigation. The irrigators pay a fixed sum for this water each year, whether they use it or not, and also pay a general rate. The irrigators get this water right in all except the very driest years and they can also buy water in excess of the water right in most seasons. The water right system assures irrigators of a definite quantity of water each year, and the Commission can rely on fairly constant revenue to meet the cost of district operation. Water usage varies according to seasonal conditions and the water right system provides a constant minimum income.

A feature of Victorian irrigation policy has been the development of closer settlement by intensive irrigation, that is, by allocating relatively large quantities of water per holding instead of limiting the allocation of water to a portion of each holding. This has meant that Victorian irrigation is predominantly devoted to dairying, fruit, and vegetables, rather than to sheep raising. The advantage of intensive irrigation is that much higher returns are available from a given quantity of water and, consequently, a much greater rural population is supported.

Major storages devoted principally to irrigation are shown in the following table:

## VICTORIA-MAJOR IRRIGATION STORAGES

River	Name	Capacity	Principal System or District Served
		acre ft	
Goulburn	 Lake Eildon	2,750,000	Goulburn-Loddon
	Goulburn Reservoir	20,700	,, ,,
	Waranga Reservoir	333,400	" "
Campaspe	 Lake Eppalock	252,860	" "
Loddon	 Cairn-Curran Reservoir	120,600	",
	Tullaroop Reservoir	60,000	Maryborough town supply; private diverters; and Goul- burn-Loddon System
Murray	 Lake Hume	1,240,000*	Murray
	River Murray Weirs	111,575*	"
Macalister	 Lake Glenmaggie	154,300	Macalister
Werribee	 Pykes Creek Reservoir	19,400	Bacchus Marsh District
	Melton Reservoir	15,500	Werribee District
		5,078,335†	

<sup>\*</sup> Victoria's half share under the River Murray Agreement, subject to certain obligations to South Australia.

The following table compiled by the Commission shows the total areas of the various irrigation systems and the areas under irrigated culture during 1965-66:

<sup>†</sup> In addition to the storages named, there is a system of natural lakes in the Kerang-Swan Hill Area forming part of the Torrumbarry System. The Coliban River storages are used for both irrigation and town supply around Bendigo and Castlemaine. A limited irrigation area is also supplied from the Wimmera-Mallee System.

# VICTORIA—AREA OF SYSTEMS AND LANDS IRRIGATED, AND WATER DELIVERED, 1965-66

	Total Area				Area Ir	rigated				Water Deliveries
System or District	within Constituted	Pastu	ıres	Lucerne			Market	0.1		
	District	Native	Sown	and Sorghum	Vineyards	Orchards	Gardens	Others	Total	
Goulburn-Loddon System	1,352,217	29,066	449,271	30,831	acres 356	22,786	3,585	32,256	568,151	acre ft 798,142
River Murray System—										
Torrumbarry System*	365,126	19,890	228,931	10,613	3,186	2,816	906	9,889	276,231	286,226
Murray Valley Area	301,807	425	100,704	9,637	41	5,986	383	716	117,892	209,571
Pumped Supply Districts†	80,596	364	277	1,008	38,594	3,272	171	1,591	45,277	137,111
Total River Murray	747,529	20,679	329,912	21,258	41,821	12,074	1,460	12,196	439,400	632,908
Macalister District	130,595	2,389	62,428	1,058		••	360	170	66,405	116,076
Werribee-Bacchus Marsh	16,344	2	5,899	816		678	4,122	56	11,573	19,873
Other Northern Systems	‡	724	12,609	1,175		3,293	500	62	18,363	33,968
Other Southern Systems	‡						1,650	258	1,908	
Private Diversions	‡	2,107	106,347	12,001	3,520	6,020	15,976	10,890	156,861	369,640
Grand Totals	2,246,685§	54,967	966,466	67,139	45,697	44,851	27,653	55,888	1,262,661	1,970,60

<sup>\*</sup> Includes 31,406 acres irrigated by private diversion.

<sup>†</sup> Including First Mildura Irrigation Trust (16,288 acres irrigated), supervised by the Commission.

<sup>‡</sup> Not available.

<sup>§</sup> Incomplete.

#### Private Irrigation

Private irrigation by diversion of water from rivers, lakes, etc., has increased in recent years. From 1942-43 to 1965-66, the area watered privately increased from 23,462 acres to 156,861 acres, the latter being 17 per cent of the total area irrigated. The number of private diversions authorised during 1965-66 was 8,162 and the water delivered was used mainly to produce annual and perennial pastures and fodder, as well as potatoes, tobacco, hops, citrus, and cotton. About half the area privately watered is supplied from streams regulated by storages, the other half being from streams wholly dependent on rainfall. Many private storage dams are being built, frequently at substantial cost, on individual properties to insure against low flows in the streams normally used.

#### Town Supplies

The Commission operates major works for town water supplies outside the Melbourne Metropolitan Area—the Coliban System supplying Bendigo, Castlemaine, and other towns in that area; the Mornington Peninsula System supplying towns extending from Longwarry to portion of Dandenong, the bayside towns from Seaford to Portsea, and the Westernport towns from Hastings to Somers; the township of Wonthaggi; the Bellarine Peninsula System supplying water to the towns extending from Portarlington to Anglesea; and the Otway System supplying water from the Otway Ranges to Camperdown, Cobden, Terang, and Warrnambool. The total towns supplied by the Commission are 140 and their total population is 206,000. (For other town supplies and sewerage—see page 227.)

#### **Finance**

Acting as a government authority, the Commission constructs its works with funds provided for the purpose by Parliament—amounting to date to about \$276m. A further \$63m of Government loan moneys has been provided for expenditure by local authorities under the supervision of the Commission. In recent years the rate of expenditure on construction of State works has been about \$12.5m annually, and the Commission also supervises the expenditure of about \$5m annually by local authorities.

The Commission administers, supplies water to, and collects revenue from, nearly 120 separate districts, each of which is run financially as a separate undertaking. Revenue from its ten irrigation districts exceeds \$4.6m; from its 92 urban districts about \$1.9m; from its eleven rural waterworks districts about \$1.8m, and from its three flood protection districts about \$100,000—the total annual revenue, including other minor sources, being about \$8.5m.

#### Administration

The Commission is served by a decentralised organisation, designed to carry out diverse functions all ultimately related to water. Central administrative, engineering, and clerical functions are carried out by a staff of 500 in the Head Office at Armadale. At the many country centres throughout the State, there are 1,050 other officers and some 1,750 casual employees. Together they are engaged in planning, building, maintaining, and operating waterworks vital to the prosperity of rural Victoria.

# River Improvement and Land Drainage

#### Introduction

Rivers and streams are the main arterial drains which serve as outlets for the drainage of surplus water from the land. Effective land drainage is vital to primary production and industry; the object of river improvement is to preserve and increase the usefulness of rivers as effective drainage outlets and to prevent harmful flooding during wet years.

Victoria is served by about twenty principal rivers—excluding the River Murray which is in New South Wales—but in comparison with other countries these rivers are not large.

#### River Improvement and Drainage Trusts

The first major step towards improving Victoria's rivers and streams was taken in 1948, when the Victorian Parliament passed the River Improvement Act enabling local authorities, known as River Improvement Trusts, to be constituted. These Trusts—of which there are now 22—are comprised of local landowners elected by the ratepayers within the Districts. They accept responsibility not only for improving the watercourses by clearing obstructions and controlling bed and bank erosion, but also for maintaining the river training and stabilisation works.

Where it is necessary to add artificial channels to the natural system of drainage provided by the rivers and streams to relieve waterlogging of the land, the River Improvement Act provides for Drainage Trusts to be constituted. There are now four such Trusts in Victoria.

River Improvement and Drainage Districts generally are confined to the relatively narrow strips of land bordering the rivers and streams requiring improvement and maintenance, and the areas affected by the drainage systems. Under the Act only those lands which are expected to derive benefit from the works may be rated for the operation of the Trust and for maintenance.

Funds for river improvement and drainage works are allocated annually by the Government and the works are subsidised. The Trusts operate under the supervision of the State Rivers and Water Supply Commission, their works being subject to review and approval before construction is commenced. The total expenditure by River Improvement and Drainage Trusts since 1950, when the first Trust was formed, now amounts to nearly \$4.8m.

Where River Improvement Trusts have been in operation for some years, significant improvements by means of channel clearing, bank protection, and erosion control works have been achieved in stabilising the river channel and preventing the loss and devastation of valuable agricultural lands. Some results achieved have been quite spectacular, as for example in the Yarra River Improvement District. In the Yering Flats near Yarra Glen and the Yarra flood-plain adjacent to the River at the Maroondah Highway, former swamp lands have now been drained and converted into first-class grazing lands under improved pasture, following the improvement of the river channel downstream by the Trust. Other notable examples of flood mitigation and erosion control by Trusts are the Kiewa, King, Ovens, Mitta Mitta, and Broken Rivers in the North-East of the State and the Avon, Latrobe, Macalister, Mitchell, Snowy, Tambo, and Tarwin Rivers in the eastern and southern sections of Victoria.

Significant progress is also being achieved by the constituted Drainage Trusts in improving drainage and preventing water-logging of lands within their Districts. The Lough Calvert Drainage Trust (near Colac) and the Yatchaw Drainage Trust (near Hamilton) have effective drainage systems in operation. The Strathdownie Drainage Trust is proceeding with the construction of works to drain extensive swamps near the Victoria-South Australia border, while the Longwarry Drainage Trust has recently commenced the remodelling of drains near Drouin.

#### Rivers and Streams Fund

Assistance is available to municipal councils and other local authorities on a contributory basis for improvements to streams and watercourses, such as the removal of obstructions to flow and for the control of erosion of their beds and banks.

This Rivers and Streams Fund was created in 1930. Initially the rentals received by the Lands Department for grazing purposes by adjoining landholders of river frontage reserves—which are strips of land along certain watercourses in Victoria—were paid into this Fund. Since 1954, these monies have been supplemented from net fees received by the State Rivers and Water Supply Commission for diversion of water from streams under permits and licences. Grants are generally made to these local authorities on a two for one basis, and since the Fund was initiated, approximately 2,600 grants totalling over \$1.6m have been made for local river improvement works. The total expenditure on these works subsidised from this Fund now amounts to approximately \$2.4m.

#### Dandenong Valley Authority

In 1963, the Government passed legislation to enable the Dandenong Valley Authority to be formed to deal with the problems of river improvement and arterial drainage within the whole of the Dandenong Creek catchment. The essential feature of this legislation is that one authority is responsible for the whole catchment area.

Since the Second World War, the very rapid housing and industrial development in this area had intensified the drainage problems in all the fourteen municipalities concerned, not only in the downstream sections but also in the topmost parts of the catchment. This Authority, which acts under the general supervision of the State Rivers and Water Supply Commission, has already carried out extensive investigations and has drawn up a master plan for the arterial drainage of its District, and construction of works has already begun. The total cost of its first ten-year plan of works is \$6m.

The Authority has taken over, for arterial drainage purposes, that portion of the catchment which was formerly situated within the metropolis, and also the Carrum Drainage District which was formerly managed by the Commission. Its District is shown on the accompanying map. The whole of the Dandenong Creek Catchment area is rated on a uniform basis through the municipalities to finance the construction and maintenance of works. In addition, the Authority has power to borrow money from private sources and is eligible to receive Government assistance towards the cost of capital works. This is the first Authority

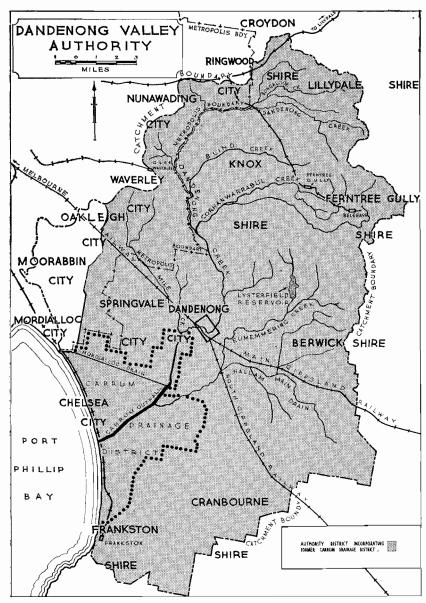


FIGURE 10.

of its type in Victoria with complete local control and with adequate financial resources to deal with local drainage problems promptly and effectively.

Irrigation, 1962; Wimmera-Mallee Region Water Supply and Flood Protection, River Improvement, and Drainage, 1963; Underground Water, 1964; Water Supply in Victoria, 1964; Goulburn-Murray Irrigation District, 1965; Spray Irrigation in Agriculture and Dairying, 1965; Private Irrigation Development, 1966; Water Research Foundation, 1966; River Improvement, 1967; Rivers and Streams Fund, 1967

# Agricultural Education, Research, and Extension Tertiary Agricultural Education

Agricultural Colleges

The legislation of 1884 which provided for the establishment of agricultural colleges set up a Council of Agricultural Education for their administration. Its revenue was derived from the rentals of endowment lands, sales of farm produce, and students' fees, and it continued to administer the Colleges until 1944 when, with the passing of a new Agricultural Colleges' Act, control passed to the Department of Agriculture in which a new Division of Agricultural Education was established. This move has provided adequate finance for maintenance and capital expenditure, the latter including a complete rehabilitation programme for both Dookie and Longerenong Colleges in the period from 1959 to 1963.

The main purpose of the Colleges is to train agricultural technologists in the basic technical and scientific principles underlying all aspects of agriculture. Lectures on all topics are complementary with demonstrations, tours, laboratory work and practical farm work, the latter being given on large farm areas attached to each College—6,048 acres at Dookie and 2,386 acres at Longerenong. Although the emphasis is placed on training technologists to assist in agricultural research and extension, intending farmers will gain a sound technical and scientific background to enable them to make best use of modern agricultural and economic developments in operating their own properties.

In 1966, a completely revised syllabus was introduced at Dookie and Longerenong and after successful completion of the three-year course, students gain a Diploma of Agricultural Science. The minimum entrance standard is a pass in five subjects including English and Chemistry at the Leaving or Leaving Technical examination. Short intensive courses for farmers, farmers' sons, and others engaged in rural pursuits are provided at Dookie Agricultural College.

In 1967, the three-year course for the Diploma of Horticultural Science was introduced at the Burnley Horticultural College, with the same pre-requisite entrance requirements as for the Agricultural Colleges. This replaced the Diploma of Horticulture course introduced in 1958. The new course is very comprehensive, giving tuition and practical experience in fruit and vegetable production, ornamental horticulture, nursery management, and landscape design; as well as training in the basic physical, biological, and applied sciences.

Part-time evening classes in horticultural, agricultural, and associated science subjects are also conducted at Burnley. The Agricultural Education Division also administers the Government Grant to the Senior Young Farmers of Victoria.

# University of Melbourne School of Agriculture

The Faculty of Agriculture was set up in its present form by the Agricultural Education Act 1920, which provided for permanent staff, for a building, and for the employment of graduates as scientific officers in the State Public Service. (There had been less permanent arrangements for teaching agriculture in the University earlier in the century.) The first full-time Professor took up his appointment in 1926.

The primary purpose of the four-year University course has been to give all students a common basic training in applied biology. The first year is devoted to pure science subjects. This is followed by three years in which the scientific principles upon which agriculture is based are presented and in which students learn of their application to the practice of agriculture. The subjects of the later years include more advanced chemistry and biochemistry, plant physiology and pathology, soils, microbiology, genetics, animal physiology and husbandry, agronomy, economics, and land utilisation. The students in Agricultural Science also attend courses in engineering subjects, while a full-time degree in Agricultural Engineering is conducted elsewhere in the University.

The second year of the course is spent in residence at the University's field station at Mount Derrimut (near Deer Park). This is a property of 800 acres on which the students are shown the regular farm operations and live through a farming year, while spending their mornings on regular lecture classes and coming to Melbourne University for one day a week.

Since the establishment of the Faculty of Agriculture, 858 graduates have entered the profession. A quota of 70 is now placed on the numbers in the first year of the course, and the number of graduates is between 40 and 50 per annum. There are now sixteen students for higher degrees (M.Agr.Sc. and Ph.D.) working either at the University or at Mount Derrimut. Substantial buildings have been established at Mount Derrimut from various industrial research funds for beef cattle, poultry, sheep and wool, and wheat.

Further Reference, 1967; Research, 1967

#### **Agricultural Extension Services**

General

The Department of Agriculture is the recognised authority for advising primary producers about all developments which contribute to the progress of Victoria's agricultural, pastoral, and horticultural industries. This advice is planned on a continuing basis rather than being restricted to specific questions from individual producers. Nevertheless, individual problems are answered when necessary. Most of these developments arise from research work within Victoria. Others are applications of discoveries in other States and countries. Some arise from the experiences of primary producers.

In the short term, extension work in Victoria often involves campaigns to control problems such as transitory diseases and pests, e.g., bloat problem in cattle or cockchafer grubs in pastures. Timely warnings, e.g., against frost in the dried fruit areas, and conditions which produce brown rot in peaches, are also part of the extension service, as is the transmission of the results of research to farmers. In the long term, however, extension is a continuing educational programme in which specialists use all available information to stimulate primary producers, cater for their needs, and help them to integrate the knowledge into their farming programmes.

No firm recommendation can be made without reason to believe that it can be applied practically and economically. To do this, an extension specialist must have a keen appreciation of farmers' goals and resources as well as awareness of markets and values. Thus, he must have a background of sociology and agricultural economics as well as the scientific and technical aspects of agriculture. Farmers, too, play their part by helping extension workers with the practical application of new ideas, and keeping them informed about problems which arise on properties and many Victorian farmers make available small areas of land for the scientific testing of new developments in various environments.

### Departmental Extension Services

The Department of Agriculture's extension service is led by broadly experienced University graduates in agricultural science. These men are supported by others with special qualifications. Victoria's extension services are decentralised throughout the State and technical and informational support is given from headquarters in Melbourne. Groups of specialised extension officers are established in the main country towns which serve Victoria's surrounding agricultural regions. Some advisory officers, especially those with regulatory duties are located in smaller centres, with a few at research stations.

In large country centres such as Ballarat, Bendigo, and Shepparton, the senior extension scientist coordinates activities of several extension specialists. The Department's first large Extension Centre has recently been established at Bendigo. Here, all of the extension scientists and appropriate research workers for the Central Highlands Region are located together at one centre. Some of these serve an industry such as dairying, sheep and wool production, and cattle raising. Others are specialists in crops such as cereals, pastures, fruit, or vegetables.

Where practicable, visits are made to individual farms but, through necessity as well as deliberate design, much of Victoria's extension work is done through the mass media such as publications, radio, films, and television, as well as group methods such as meetings and field days.

The Department's extension staff is not expected to give an individual service on call to each of Victoria's 70,000 primary producers. People who need such a continuing personal service can engage private agricultural consultants who obtain much of their information from the Department of Agriculture.

#### Extension Media

In addition to providing weekly items through the newspapers, the Department of Agriculture publishes a monthly *Journal of Agriculture* and a series of quarterly *Digests*. These *Digests* are mailed to every dairy farmer, pastoralist, fruitgrower, vegetable grower, and apiarist in Victoria. These regular publications are supplemented by special guide books, reports, bulletins, booklets, and advice notices, e.g., spray warnings, which keep primary producers advised of latest developments, current problems, and answers to pertinent questions.

Weekly radio programmes and news items are available to the Australian Broadcasting Commission and country commercial radio stations. Some country officers give their own programmes on local radio stations. Television services are provided by trained officers at country television stations.

The Department of Agriculture has a well equipped motion picture film unit whose documentary productions are screened to appropriate audiences throughout Victoria. Some of these films are used in other States and some are sent to other countries for use by agencies such as the Food and Agriculture Organisation of United Nations. Documentary films are also used on television. However, most of the Department of Agriculture's motion picture production for television is concerned with weekly news items, series of short films on a special subject, e.g., calf rearing, and as special aids for officers who are appearing personally on this medium. Still pictures and art work are also used widely in television, as well as in publications and exhibits.

#### Field Work

The Department of Agriculture's extensive programme of group work in the field includes annual events such as field days, meetings, farm competitions, agricultural shows, exhibits, farmers' schools, and farmers' discussion groups.

At each of the major research stations serving most primary industries throughout Victoria, an annual field day usually attracts an attendance of many hundreds of farmers. Attendances of thirty to fifty persons of the locality are recorded at the many field days at small trial plots. Farmers are also welcome to make private visits to research stations during the year.

Farm competitions, especially in the cereal growing districts, have always been an important part of the Department of Agriculture's extension programme. The Department's officers also judge some competitions which are conducted by other organisations such as the Royal Agricultural Society of Victoria.

#### Training Courses

Every year, the Department conducts several short courses for farmers in various aspects of primary production such as irrigation, dairying, sheep husbandry, farm mechanisation, and management. Most residential courses of this type are held at Dookie Agricultural College. Farmers' schools which cover special sections of a district's agriculture, are held in country towns. Some of these schools are residential; others are on a day to day basis. Instruction in the keeping of farm accounts has become an increasingly important service during recent years.

#### Discussion Groups

Department of Agriculture specialists also participate in seminars conducted by agricultural societies and other adult education organisations. During recent years particularly, discussion groups have become important in the Department of Agriculture's extension programme. These groups comprise up to ten farmers who meet regularly, mostly at monthly intervals, for frank discussions of their mutual problems and the application of new developments to their own farming situations. While encouraging free expression of ideas and the exchange of opinion among the farmers, the Department's specialists provide resource information and, where necessary, guidance to the discussions. There are over 100 discussion groups in Victoria; most of them are in dairying districts and in horticultural areas.

The Department of Agriculture keeps close contact with the Senior Young Farmers' Clubs of Victoria. The Chief, Division of Agricultural Education, is Chairman of the Senior Young Farmers' Advisory Committee. Another senior officer of the Department is a member of the committee. Contact is also maintained with commercial firms and other agencies through which agricultural information reaches primary producers.

Training of Extension Officers

Many of the Department of Agriculture's extension specialists have had training and experience in other countries. Close contact is kept with such services as the National Agricultural Advisory Service in the United Kingdom, and the Cooperative Extension Service in the United States of America.

Several extension specialists have obtained their postgraduate diploma in agricultural extension at the University of Melbourne, after graduating with the basic degree in agricultural science. This postgraduate course provides advanced instruction in rural sociology, the principles of extension education, agricultural economics, extension skills, and the organisation of extension work.

In-service departmental training has for many years been given to the officers in the principles and methods of extension work, as well as in scientific and technological advances. Additional training in agricultural economics is now given.

Conferences between the Department of Agriculture's research workers and appropriate extension specialists, e.g., in horticulture or in pasture production and conservation, are held from time to time.

Conclusion

The Department of Agriculture's extension service is well equipped to operate a continuous educational programme which helps Victorian primary producers to integrate the latest developments into their farming programmes with as little delay as possible. With this help, primary producers are aided to continue and increase their contribution to the national economy and to maintain progressive and efficient practices.

Bureau of Agricultural Economics, 1966; Farm Management, 1967

# Farming Introduction

Collection of Statistics

Since 1904, police officers have been required to collect agricultural, pastoral, and dairying statistics from land holders in Victoria. Prior to 1904, the statistics were collected by the municipal authorities who were required by statute to furnish information on such forms and in such manner as was required by the Governor in Council.

The rural statistics contained in this chapter are in the main compiled from annual returns of agricultural, pastoral, and dairying production collected from some 70,000 rural holdings in Victoria at 31 March each year. Schedules are distributed to farmers by 323 local police officers who act as collectors of statistics. Statistics from these schedules are compiled for each county and municipality.

Every holding of 1 acre and upwards used for the production of agricultural products or for the raising of livestock and the production of livestock products is visited, and full particulars are obtained of the area occupied, the rural population, the number of persons employed, the area and yield of each kind of crop cultivated, artificial fertilizer usage, numbers of certain items of farm machinery, the number and description of livestock, and the quantity of wool clipped.

Data relating to area sown, production, yield per acre, and number of holdings growing crops are for the season ended 31 March thus including crops which are sown and harvested, or harvested, during the twelve months ended 31 March.

Farming 307

In cases where harvesting of certain crops has not been completed by 31 March (potatoes, fruit, vines, etc.), supplementary collections are made later in the year.

Livestock numbers, farm machinery on rural holdings, and the number of persons working are reported at 31 March, while wage and salary payments relate to the twelve months ended 31 March.

#### Summary of Australian Statistics

The following table, which summarises the principal farming activities in Australia during the 1965-66 season, shows the position of farming in Victoria relative to other States:

AUSTRALIA—PRINCIPAL ITEMS OF FARM ACTIVITY, 1965–66

Particulars	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T. and A.C.T.	Australia
Rural Holdings— Number	76,158 171,161	69,199 37,844	43,914 380,325	28,759 159,394	22,853 270,054	10,777 6,496	508 176,217	252,168 1,201,492
Principal Crops— Wheat—								
Area ('000 acres) Production ('000 bush.) Oats—	4,577 39,117	3,074 <b>60,5</b> 91	954 17,429	2,745 39,976	6,150 102,156	14 368	1 28	17,515 259,666
Area ('000 acres) Production ('000 bush.) Barley—	1,033 12,607	966 17,784	45 735	455 5,622	1,240 23,279	28 677	3 <sup>1</sup>	3,768 60,739
Area ('000 acres) Production ('000 bush.) Hay—All Types—	236 3,802	192 3,217	338 9,137	1,098 18,514	413 6,481	20 684	::	2,298 41,835
Area ('000 acres) Production ('000 tons) Tobacco—	733 978	1,150 1,873	154 282	299 368	291 414	148 257	5 6	2,780 4,179
Area (acres) Production (dried leaf '000 lb)	1,742 1,698	9,230 11,083	12,509 14,580	::	::	::	::	23,481 27,361
Onions— Area (acres) Production (tons) Potatoes—	999 8,764	2,955 17,115	2,748 17,728	1,148 10,069	331 3,948	69 500	:	8,250† 58,124†
Area (acres) Production (tons) Other Vegetables-Area (acres) Fruit—Area (acres) Vineyards—Area (acres) Grapes for Table (tons) Wine Made ('000 gals) Currants (tons)	21,913 104,623 43,996 97,212 21,292 7,699 6,439 449	34,333 240,786 54,319 75,001 48,617 9,706 3,151 3,127	16,080 97,744 44,074 47,715 3,268 4,600 24	5,748 56,471 9,668 43,986 58,730 1,210 22,559 3,153	6,229 62,865 8,528 26,715 8,215 2,310 842 1,306	11,993 76,400 23,970 22,426	15 87 262 152	96,311 638,976 184,817 313,207 140,122 25,525 33,015 8,035
Sultanas and Raisins (tons) Livestock Numbers, 31 March 1966—	11,480	59,418		11,915	116	,.		82,929
Sheep ('000)	61,396 4,153 480	30,968 3,397 384	18,384 6,888 417	17,993 690 224	24,427 1,271 144	4,127 492 96	267 1,045 2	157,563 17,936 1,746
Livestock Slaughtered for Human Consumption— Sheep ('000)	6,119 4,948 1,243 537 774 579,475	8,160 5,205 917 661 705 366,943	2,407 362 1,515 38 640 192,773	1,981 1,493 184 93 298 232,296	1,677 858 298 16 195 247,530	567 597 108 47 146 41,858	53 41 79 1 12 1,961	20,964 13,504 4,344 1,393 2,770 1,662,836
Whole Milk Production— All Purposes ('000 gals)	300,741	750,915	221,086		61,865	87,890	1,118	1,522,013
Principal Items of Machinery on Rural Holdings— Tractors (No.) Shearing Machines (Stands) Milking Machines (Units)	80,994 70,935 41,799	41,689	64,990 19,139 42,199	33,998 29,291 18,833	32,312 22,486 9,780	11,947 4,652 15,894	491 308 120	300,893 188,500 233,629
Gross Value of Production — Agriculture (\$'000) Pastoral (\$'000) Dairying (\$'000)	468,443	262,852 413,558 190,141	256,027	152,224	216,711 157,249 22,937	40,523 37,350 25,300	13,484	1,184,571 1,498,335 507,973

<sup>\*</sup> Not available for publication.

<sup>†</sup> Incomplete.



#### Land Occupied in Different Districts, 1965-66

For the season 1965–66, the number of occupiers of rural holdings was 69,199, the area devoted to agriculture 7,589,762 acres, and the total area occupied 37,843,603 acres.

It should be noted that statistics in this part of the Year Book have been compiled for statistical districts, which are groups of counties, namely, land areas with immutable boundaries. A map defining the boundary of each statistical district appears on the previous page.

#### VICTORIA—LAND IN OCCUPATION IN EACH DISTRICT, SEASON 1965–66

(Areas of 1 acre and upwards)

				A	cres Occupie	ed	
Statistical District		Number of	For	For P	asture		
	Districts (Acres)	Holdings	Agricul- tural Purposes*	Sown Grasses, Clover, or Lucerne†	Natural Grasses	Unpro- ductive	Total
-	'000			,	'000		
Central	2,930 8,775 7,395 10,784 6,337 7,220	14,220 4,365 12,633 6,052 6,089 11,829 4,985 9,026	287 111 395 2,101 3,076 1,387 138 95	1,501 859 4,547 2,095 1,231 2,108 1,270 1,620	643 969 1,280 1,436 2,521 1,873 1,662 1,334	198 123 382 435 683 142 536 804	2,630 2,063 6,603 6,067 7,511 5,511 3,605 3,853
Total	56,246	69,199	7,590	15,231	11,719	3,304	37,844
		PERCENTAGE	OF ABOVE	TO AREA O	CCUPIED		
Central	::		10.91 5.38 5.98 34.63 40.95 25.17 3.82 2.47	57·09 41·65 68·86 34·53 16·38 38·26 35·22 42·04	24·47 46·99 19·38 23·67 33·58 33·99 46·11 34·62	7·53 5·98 5·78 7·17 9·09 2·58 14·85 20·87	100 · 00 100 · 00 100 · 00 100 · 00 100 · 00 100 · 00 100 · 00
Total			20.06	40.25	30.97	8.72	100.00
	Perc	ENTAGE IN	EACH DISTR	ICT OF TOTA	L IN STATE		
Central North-Central	5·21 15·60 13·14 19·17 11·27 12·84	20·55 6·31 18·26 8·75 8·80 17·09 7·20 13·04	3·78 1·46 5·20 27·68 40·53 18·28 1·82 1·25	9·86 5·64 29·85 13·75 8·08 13·84 8·34	5·49 8·27 10·92 12·25 21·52 15·98 14·18 11·39	5·99 3·73 11·56 13·17 20·67 4·32 16·21 24·35	6.95 5.45 17.45 16.03 19.85 14.56 9.53 10.18
Total .	100.00	100.00	100.00	100.00	100.00	100.00	100.00

<sup>\*</sup> Excludes area of clover and grasses cut for hay and seed. † Includes oats and barley sown for grazing and lucerne fed off.

#### Classification of Rural Holdings by Size and Type of Activity

Tabulations classifying rural holdings by principal characteristics have, in the past, been undertaken at irregular intervals. Since the Second World War they have been prepared for each of the years

Tincludes oats and barley sown for grazing and fucerne led off.

1947–48, 1949–50, 1955–56, 1959–60, and 1965–66. The second detailed classification of holdings by principal type of activity was carried out in conjunction with the size classification of rural holdings 1965–66. The following tables show some of the information, in summary form, from the 1965–66 classification of rural holdings by size and type of activity:

# VICTORIA—HOLDINGS CLASSIFIED ACCORDING TO SIZE OF HOLDING: NUMBER AND TOTAL AREA OF HOLDINGS, 1965–66

	Siz		Number of Holdings	Total Area of Holdings				
acres								acres
1- 99							21,340	805,121
100- 199 200- 299					• •		12,219	1,742,700 1,623,245
200 200		• •		• •			6,693 5,312	1,823,243
400 400	• •	• •					3,297	1,470,439
500- 999	• •	• •	• • •	• • •	• •	::	11,037	7,797,393
.000–1,399			• •				3,738	4,404,898
400-1,999							2,573	4,255,922
,000-2,999							1,599	3,817,242
,000–4,999							926	3,453,964
,000 and over							465	6,668,863
	Total						69,199	37,843,603

# VICTORIA—NUMBER OF HOLDINGS GROWING WHEAT, AND NUMBER OF HOLDINGS ON WHICH LIVESTOCK WERE DEPASTURED, CLASSIFIED ACCORDING TO SIZE OF HOLDING, 1965–66

			1	Holdings with-	-	
Size of Holding	ļ			Catt	le for	D.
	Whe		Sheep	Milk Production	Beef Production	Pigs
acres		,		No.		
1- 99 100- 199 200- 299 300- 399 400- 499 500- 999 400-1,399 400-1,999 5,000-2,999 5,000-4,999		159 327 418 781 705 4,311 1,998 1,494 1,031 599 246	2,544 3,199 2,926 3,245 2,483 9,615 3,472 2,423 1,529 890 418	6,958 8,521 4,259 2,703 1,417 3,577 1,045 654 } 621	5,057 4,037 3,046 2,716 1,947 6,866 2,348 1,644 1,059 638 343	2,259 2,031 1,127 849 467 1,341 414 272 } 293
Total	-	12,069	32,744	29,858	29,701	9,109

# VICTORIA—HOLDINGS CLASSIFIED ACCORDING TO TYPE OF ACTIVITY: NUMBER AND TOTAL AREA OF HOLDINGS AND AREA USED FOR VARIOUS PURPOSES, 1965–66

			_	Aı	ea Used f	or—	
Type of Activity	Number of Holdings	Total Area of Holdings	Fruit	Crops (Excluding Fruit)	Fallow	Sown Grasses and Clovers	Balance of Holding
				acres			
				acres			
Sheep—Cereal Grain Sheep Cereal Grain Beef Cattle Dairying Vineyards	6,160 13,093 3,453 3,111 20,087 2,165	8,285,531 13,039,405 4,712,777 3,497,707 4,474,207 85,878	26 536 262 193 1,500 48,803	2,215,984 483,573 1,903,412 38,122 239,007 3,694	122,617 1,187,381 16,082 57,339 1,526	2,411,438 6,871,486 580,179 929,783 2,781,603 7,546	5,561,193 1,041,543 2,513,527 1,394,758 24,309
Fruit (Other than Vine)	2,131	144,005	64,244	3,891	2,845	27,125	45,900
Vegetables— Potatoes Other and Mixed Poultry Pigs Tobacco Other Multi-Purpose	923 1,528 1,008 273 284 353 2,193	140,138 265,154 53,321 33,337 65,887 27,370 1,525,082	228 2,549 683 33 60 504 2,368	37,444 76,149 5,798 2,718 10,285 5,006 227,300	5,225 8,236 2,915 2,925 1,182 2,075 68,613	56,408 113,765 18,674 8,959 16,469 6,158 668,373	40,833 64,455 25,251 18,702 37,891 13,627 558,428
Total Classified Holdings	56,762	36,349,799	121,989	5,252,383	2,553,043	14,497,966	13,924,418
Unclassified Holdings— Sub-Commercial Unused, Special, etc	7,848 4,589	750,292 743,512	1,964 797	19,802 1,294	25,885 41,398	215,197 90,710	487,444 609,313
Total All Holdings	69,199	37,843,603	124,750	5,273,479	2,620,326	14,803,873	15,021,175

### Artificial Fertilizers

Fertilizers have played a major role in the development of Australian agriculture in recent years. Superphosphate, which was first used in Australia early this century, lifted production in wheat areas dramatically and later allowed the establishment of clover pastures. More recently, research has shown that increased yields of pastures can be achieved by the use of elements such as molybdenum, potassium, copper, and zinc.

The main elements which can be added to soils by the use of fertilizers are phosphorus, potassium, and nitrogen. There are also various trace elements.

Most of Australia, including Victoria, is deficient in phosphorus. Irrespective of how the soil was formed, the story is much the same—a natural supply of 200 parts per million in the surface soil with less in the sub-soil. Notable exceptions include the Darling Downs area of Queensland and small areas of volcanic soil in the Victorian Western District. The addition of one cwt of superphosphate, which contains 11 lb of elemental phosphorus, is equivalent to the amount of phosphorus removed from the area by the sale of 27 prime lambs or 75 bushels of wheat.

Soil reserves of potassium are adequate in the drier wheat areas. However, in the wetter areas where leaching has taken place, deficiencies occur. This particularly applies to sandy soils. Clovers are generally the first plants to show visible symptoms of potassium deficiency and this often shows first in the outer paddocks of dairy farms or in paddocks continually cut for hay.

Very little nitrogen fertilizer is applied to crops other than high value crops such as fruit and vegetables. The less intensive agricultural pursuits rely on the fixation of atmospheric nitrogen by the nitrogen fixing bacteria associated with leguminous plants.

The significance of trace elements has become more apparent in recent years following the development of more refined experimental techniques. Some of the more important of these elements include molybdenum and copper.

Experiments have shown that substantial increases in clover growth can be obtained by spreading two ounces of molybdenum an acre in superphosphate, particularly in the high land of the Dividing Range. Recent work has shown that this application may have to be repeated after five to seven years.

Copper deficiencies are common in Victoria on the sandy podsolic soils, particularly in the coastal areas.

In 1965–66 artificial fertilizers were used on 3,056,566 acres of wheat; 1,271,974 acres of other cereal crops; 80,805 acres of vegetables; 85,915 acres of orchards; 168,634 acres of other crops; and 11,730,252 acres of pastures. Superphosphate is the main fertilizer used on both crops and pastures and in 1965–66 amounted to 204,948 tons or 80.4 per cent of the total artificial fertilizer used on all crops and 743,062 tons or 92.9 per cent of that used on pastures.

A summary of the area fertilized, quantity used, and number of holdings on which artificial fertilizers were used is shown below for each of the years 1961-62 to 1965-66:

		Crops		Pastures				
Year	No. of	Area	Quantity	No. of	Area	Quantity		
	Holdings	Fertilized	Used	Holdings	Fertilized	Used		
		'000 acres	'000 tons		'000 acres	'000 tons		
1961–62	32,965	4,193	211	40,166	9,661	567		
1962–63	32,028	4,530	227	40,144	9,940	596		
1963–64	31,224	4,478	225	39,531	10,525	656		
1964–65	31,181	4,703	248	40,291	11,496	741		
1965–66	30,582	4,664	255	40,637	11,730	800		

VICTORIA—ARTIFICIAL FERTILIZERS

#### Aerial Agriculture

The aerial agriculture industry in Victoria has grown rapidly and aircraft are now extensively used for topdressing and sometimes for seeding, crop spraying with weedicides and insecticides, and the control of rabbits by the dropping of poisoned carrot baits. A more recent phase of aerial development is the dropping of young fish into Victorian lakes and streams. A full description of aerial agriculture will be found on page 494 of the Victorian Year Book, 1966.

Since 1956-57, statistical information has been collected by the Department of Civil Aviation and details for each of the years 1961-62 to 1965-66, are shown in the following table:

#### VICTORIA—AERIAL AGRICULTURE

P. 41			Year	Ended 31 M	arch—	
Particulars	Unit	1962	1963	1964	1965	1966
Total Area Treated						
* †	acres	972,269	923,776	1,512,819	1,896,461	2,471,941
Topdressed or		-	-	-		
Seeded	acres	676,219	659,975		1,429,159	1,629,693
Sprayed or Dusted	acres	231,098	206,711	281,331	386,102	702,338
Materials Used—		,	,	· ·		
Superphosphate	cwt	877,200	888,060	1,427,640	1,844,260	2,211,000
Seed	16	5,135	2,128	39,190	162,140	55,623
Aircraft Utilisation		,	,	'	,	_
(Flying Time)	hours	8,545	8,238	11,190	14,649	19,832

<sup>\*</sup> Areas treated with more than one type of material in one operation are counted once only.

† Includes 64,952 acres baited for rabbit destruction in 1962, 57,090 acres in 1963, 66,305 acres in 1964, 81,200 acres in 1965, and 139,910 acres in 1966.

#### Farm Machinery

The numbers of the principal items of farm machinery on rural holdings at 31 March during each of the five years from 1962 to 1966 are given in the table below:

#### VICTORIA—FARM MACHINERY ON RURAL HOLDINGS

D. (1.1		Numb	erat 31 M	arch—	
Particulars	1962	1963	1964	1965	1966
Milking Machines—Units	95,661	97,372	98,321	101,994	105,004
Shearing Machines—Stands	38,758	39,162	39,433	41,112	41,689
Tractors—Wheeled Type	65,487	66,479	68,954	71,950	73,668
—Crawler Type	1,931	1,936	2,451	2,574	2,493
Rotary Hoes	9,777	9,899	10,205	11,757	12,016
Fertilizer Distributors and Broad-	1	1	ĺ ,	1	_
casters	29,349	29,188	28,757	29,212	28,219
Grain Drills—Combine	19,016	}28,957	28,785	(19,442	19,604
—Other	9,709	28,937	20,703	\(\(\)9,846	9,586
Maize Planters	*	*	*	756	762
Headers, Strippers and Harvesters	14,065	14,646	14,131	14,177	13,963
Pick-up Balers	9,282	10,107	10,789	11,405	11,972
Forage Harvesters	892	1,289	1,284	1,305	1,625

<sup>\*</sup> Not collected.

#### Mechanisation of Farming, 1962

Note.—Details of items which have not been collected since 1955 are published in the Victorian Year Book 1954-58, page 88.

#### Progress of Cultivation

The first Statistical Register of Victoria published in 1854 shows that in 1836 there were 50 acres of land under cultivation in the Colony of Victoria. By 1840 this figure had increased to 3,210 acres. This progress continued until 1852 when 57,471 acres were under cultivation. With the discovery of gold in Victoria, agricultural progress received a temporary setback, the area of land cultivated declining to 34,816 acres in 1854. However, with the influx of population came a demand for agricultural products and, by the end of 1860, the area of land under cultivation amounted to 407,740 acres.

The following table shows the annual average area under cultivation in each decennium from 1856 to 1965 and the actual area for each of the five seasons 1962 to 1966:

VICTORIA—ACREAGE CULTIVATED ANNUALLY

Peri	iod or Yea	ır (Endec	i March)	1856-1965.	age Area in Eac and Actual Area 62-1966, under—	Each Year
		•		Crop*	Fallow	Total Cultivation*
					acres	
1856-65	••	••		 325,676	12,146	337,822
1866–75			••	 624,377	57,274	681,651
1876-85				 1,306,920	137,536	1,444,456
1886-95				 2,109,326	364,282	2,473,608
1896–1905				 3,022,914	524,197	3,547,111
1906–15				 3,756,211	1,276,148	5,032,359
1916–25				 4,594,244	1,852,145	6,446,389
1926-35				 5,233,894	2,501,357	7,735,251
1936–45				 4,435,645	2,142,953	6,578,598
1946–55			• •	 4,635,982	2,311,401	6,947,383
1956–65				 4,222,393	2,191,000	6,413,393
1962	• •			 4,532,686	2,286,771	6,819,457
1963				 5,036,686	2,521,355	7,558,041
1964			• •	 4,899,557	2,524,863	7,424,420
1965	••		• •	 5,019,479	2,484,423	7,503,902
1966		• •		 4,969,436	2,620,326	7,589,762

<sup>\*</sup> Until 1960 the area of crop included pasture cut for hay and seed. For the decennium 1956-65 and 1961 onwards, area of pasture cut for hay and seed is included under pasture.

#### Crops and Growers

The following table shows the area under, the yield from, and the gross value of each of the principal crops in Victoria for the season 1965-66:

VICTORIA—AREA, YIELD, AND GROSS VALUE OF CROPS, 1965–66

	Crop			Area		Yield	Gross Value*
Cereals for Grain				acres			\$'000
Barley—							
2 row				181.175	2 029 261	bushels	3,507
6 row	• •	• •	• •	11,103			155
Maize	• •	• •	• •	1,683		1 1 1	121
Oats	• •	• •	• •	965,702			15.287
n	• •	• •	• • •	13,409		1 1 1	87
Wheat				3,074,103		bushels	89.939
				, , , , , , , , , , , , , , , , , , , ,			
Hay— Barley and Rye				7.451	11.978	tons	220
Lucerne				83,338	167,044		3,379
Meadow				796,140	1.313,285		28,864
Oaten				223,645	325,187		7,138
Wheaten				39,771	55,340		1,152
Wheaten	• •	• •	• • •	39,771	33,340		
Green Fodder		• •	• •	98,859			1,796
Grey and Other I	Field Pe	as		11,979	168,669	bushels	420
Grass and Clover	Seed			26,718	41,392	centals	1,174
ndustrial Crops-	-				(740	cwt fibre	10
Broom Millet	• •		• •	158		cwt seed	3
Linseed				7,370	101.536	bushels	358
Hops				678	9,063		842
Mustard			• •	920	3,224		1 47
Tobacco	• • •	• • •		9,230	98,953		12,37
Vegetables—							
Onions				2,955	17,115	tons	1.814
Potatoes	• •	• •	• • •	34,333			11.050
	• •	• •	• •		240,786		
Other	••	• •	• • •	54,319	250,388	tons	20,809
Stock Fodder-	D 4 C			45.000			726
Pumpkins and	Root C	rops	• •	15,693	••	·· ·· ··	738
Vineyards—							
Grapes—				2.01:	0.500		1
Table	• •	••	••	2,814	9,706		1,640
Wine	• •	• •	• •	4,744	16,961		613
Drying	• •	• •	• • •	37,230	256,353	tons	15.004
						tons of sultanas	15,831
						tons of raisins	2,042
					3,127	tons of currants	1,056
Vines, Unprodu	ictive	• •		3,829			
Orchards—							
Productive				57,351			34,977
Unproductive				17,650			
All Other Crops	• •	• •		7,944	••		5,408

<sup>\*</sup> The gross value is based on the wholesale price realised in the principal markets. The places where primary products are absorbed locally or where they become raw materials for a secondary industry, are presumed to be the principal markets.

The following table shows the numbers of growers of certain primary products, in each statistical district of the State, for the season 1965–66.

The information has no relation to the number of rural holdings in the State, as numbers of occupiers are engaged in the cultivation of more than one of the crops enumerated.

# VICTORIA—GROWERS OF CERTAIN CROPS, SEASON 1965-66

			s	Statistical	District				_
Crops Grown	Central	North- Central	Western	Wim- mera	Mallee	North- ern	North- Eastern	Gipps- land	Total
Grain Crops— Wheat	608	341	704	2766	2,701	3,441	460	48	12,069
0-4-	450	493	1,847	3,766 2,697	1,330	2,637	731	30	10,215
Doeless	543	79	324	406	562	665	84	87	2,750
Mairo	2		2		302	003	41	110	155
Green Fodder—			_	٠٠.		١	1	110	155
Maize	322	36	89	4	1	15	40	463	970
All Other	957	410	1,248	51	69	523	394	961	4,613
Other—							\ 		
Potatoes	1,507	425	488	8	10	19	133	435	3,025
Onions	222		186	3	11	4		17	443
Other									
Vegetables	1,346	46	414	38	339	498	53	187	2,921
Orchards	1,703	159	56	94	1,246	1,015	111	51	4,435
Vineyards	3	2	1	4	2,384	144	23		2,561
Grass and								_	
Clover Seed	8	57	113	34	33	60	178	5	488
Tobacco						28	317		345*
	1		I	l	I	l			l

<sup>\*</sup> Excluding share-farmers.

A summary of the area under cultivation in each statistical district of the State for the season 1965-66 is given in the following table:

# VICTORIA—AREA UNDER CULTIVATION, SEASON 1965-66 (Acres)

				Statistic	al District				
Crop	Central	North- Central	West- ern	Wim- mera	Mallee	Northern	North- Eastern	Gipps- land	Total
Grain Crops— Wheat Oats Barley Maize Field Peas All Hay Green Fodder Grass and Clover for Seed Tobacco Potatoes Onions All Other Vegetables	40,932 20,873 40,836 13 4,332 153,830 24,391 293  18,341 943 21,544	24,248 1,709 348 60,031 9,215 3,193 5,055	58,025 148,160 11,379 4 2,321 308,451 37,611 6,210 5,235 1,835	909,789 274,175 28,215  3,644 82,793 1,058 1,873  20 1	1,408,035 223,901 67,240  783 37,077 1,834 3,701  102 32 3,133	110 273,536 11,259 3,504 477 63 4	30,738 2,981 502 169 90,621 6,435 7,872 8,753 604	1,037 3,530 1,164 272 144,006 22,749	3,074,103 965,702 192,278 1,683 11,979 1,150,345 114,552 26,718 9,230 34,333 2,955 54,319
Vines Orchards All Other Crops	24,516 3,210	70 2,379	58 542 8,124	822 3,675 486	45,386 8,469 13,373	824 33,264	1,451 1,621	535 885	48,617 75,001 30,479
Total Area under Crop Land in Fallow	354,060 50,511	129,150 21,393	605,997 38,592	1,306,676 825,435	1,813,066 1,273,904		198,788 14,638	188,396 32,122	5,792,294 2,620,326
Total Area under Cultivation	404,571	150,543	644,589	2,132,111	3,086,970	1,559,892	213,426	220,518	8,412,620

The following table shows the yields, in statistical districts, of the principal crops for the season 1965-66:

# VICTORIA—YIELDS OF PRINCIPAL CROPS, SEASON 1965-66

				Statistic	al District				
Crop	Central	North- Central	Western	Wimmera	Mallee	Northern	North- Eastern	Gipps- land	Total
Grain Crops—									
Wheat bush	969.878	483.678	1.251.988	20 899 439	25 251 844	10,493,342	1 163 064	78 116	60,591,349
Oats ,,	556,267	626,779	4,882,705	4,622,524					17,783,622
Barley	931,146			417,541	802,382	616,488		63,149	
Maize ,,	390		60				22,307	78,732	
Field Peas ,,	71,775	6,732	46,278	34,089	3,555	270	3,459	2,511	168,669
All Hay tons	253,255	91,274	494,406	103,176	42,204	447,038	167,407	274,074	
Grass and					ĺ '	i .		1	,
Clover for									
Seed centals	319	4,999	11,278	3,035	5,425	4,522	11,763	51	41,392
Tohacco cwt		40' 440	****			4,224	94,729		98,953
Potatoes tons	125,636	40,213	36,104	113	824	242	3,176	34,478	240,786
Onions ,, Wine Made	5,905		10,209	5	208	21	• •	767	17,115
wille iviade		*	*	*			*	*	2 151 206
Dried Vine	'							_	3,151,285
Fruits—									
Raisins tons	l l				7.037	23			7,060
Sultanas ,,	::		::		52,358	23	::	::	52,358
Currants ,,	::				3,117	10			3,127

<sup>\*</sup> Details for individual districts are confidential.

#### **Principal Crops**

#### General

The cereals wheat, oats, and barley are the principal crops grown in Victoria and these, together with hay, represent about 90 per cent of the total area sown, although there is some variation from year to year. The growing of potatoes, grapes, and apples is also important.

In the following section some detailed descriptive and statistical information is given of all main crops grown in the State including those mentioned above.

#### Wheat

The acreage sown to wheat in recent years has been approximately 3 mill. acres. This is about half the total area under crop in the State. Virtually all the wheat crop is used for grain production, only about 1 per cent being cut for hay. The average annual production for the five years ended 1965–66 was about 68 mill. bushels of which about 65 per cent was exported. Grain yields during the past five years averaged about 22 bush (60 lb per bush) per acre, but yields as high as 60 bush per acre are harvested on individual farms in most seasons. The highest officially recorded yield is 78.8 bush per acre for 50 acres grown near Murtoa in 1960.

The main wheat belt lies in the northern part of the State, in the Mallee, Wimmera, and Northern Districts, where about 94 per cent of the crop is grown. The average annual rainfall varies from about 12 in in the north-west of the State to about 20–23 in at the eastern and southern margins. About three-quarters of the wheat crop is sown on bare fallowed land.

Superphosphate is applied at seeding to virtually all crops. Zinc sulphate is added in the Wimmera District, applications normally being made to each third or fourth wheat crop. Small amounts of nitrogenous fertilizers have been used in particular circumstances, especially in view of the more favourable wheat/nitrogen fertilizer price relationships now existing. Diseases are not normally a major problem, but occasionally some heavy losses occur due to stem rust and foot rots. Ball smut is effectively controlled by pickling with fungicide powder which is done at the same time as the seed is graded. Weeds are controlled by fallow cultivation or by crop spraying. The crop is harvested from mid-November in the early districts to January under late conditions.

Wheat is grown in rotation with fallow, other crops, and pastures. The use of subterranean clover and medic leys has greatly improved soil fertility, with resultant benefit to wheat yields and quality. (See Victorian Year Book 1963, pages 517 to 519.) Sheep grazed on these, and on native pastures, contribute materially to the State's wool and prime lamb production, especially to the production of early prime lambs.

Wheat is grown on three major soil types: (1) Mallee soils referred to as solonised brown soils; (2) self-mulching grey soils of heavy texture and high fertility in the southern Wimmera; and (3) red-brown earths of varying texture in the northern Wimmera and the Northern District.

Most wheat varieties grown in Victoria are of the soft white class. The environment generally does not favour the production of wheat of the harder types, but increased areas of a semi-hard variety are being sown in the eastern Mallee where wheat of the highest protein content in Victoria is produced. Substantial improvement in wheat quality has been achieved by plant breeding during the past 30 years, and one of the leading soft wheats at present is in the medium to strong class. The adoption of clover and medic ley rotation systems has led to a substantial improvement in the protein content, and thus the quality, of Victorian wheat.

Virtually the whole of the wheat crop is handled, stored, and transported in bulk. The crop is marketed through the Australian Wheat Board. The greater part of the crop is marketed as one grade known as f.a.q. (fair average quality). A small amount of hard wheat grown in the eastern Mallee is segregated for separate sale.

#### Grain Elevators Board

In 1934, an Act was passed to provide for the handling of wheat in bulk in Victoria. The Act gave the Government power to constitute a Board of three members to implement the provisions of the Act. On submissions made by the Board to, and approved by, the Government, 220 country receiving elevators and a shipping terminal have been constructed, the necessary finance being obtained from loans totalling \$25,459,000. Repayment of the principal and interest are guaranteed by the Victorian Government. In 1963, the Act was amended to provide for the handling of barley in bulk by the Grain Elevators Board.

The Grain Elevators Board first received and shipped Victorian wheat in bulk for the 1939-40 season.

The Board's Geelong Terminal is operated by push-button remote control with operational indicator lights appearing on a diagram panel of the whole terminal. Wheat can be received from rail trucks at the rate of 1,200 tons per hour and can be shipped from the terminal at the rate of 1,600 tons per hour, either direct from the terminal storage bins or by a combination of storage bins and rail receivals.

The Grain Elevators Board has under its control storage for 107.5 mill. bushels of wheat. A record was established during the 1964–65 season when 79,492,687 bushels were delivered. In addition, during the 1964–65 season, 1,355,691 bushels of bulk barley were delivered to the Board. During the 1966–67 season, 73,700,000 bushels of bulk wheat and 3,170,000 bushels of bulk barley were delivered.

The following statement shows the revenue and expenditure of the Grain Elevators Board in Victoria:

# VICTORIA—GRAIN ELEVATORS BOARD: REVENUE, EXPENDITURE, ETC. (\$'000)

	_	Year I	Ended 31 C	ctober—	
Particulars	1962	1963	1964	1965	1966
Revenue					
Operating and Maintenance Expenses	1,388 752 308 2 2,450	1,484 930 340 ·· 2,754	1,726 1,258 326 13 3,324	1,763 1,946 358 	1,731 2,205 373 
Expenditure					
Operating and Maintenance Expenses	862 270 256 534 100 412	890 270 324 682 128 446	1,023 336 392 826 158 637	1,362 400 421 1,058 212 293 3	1,317 414 504 1,230 231 493 45
Total Expenditure	2,446	2,740	3,372	3,749	4,234
Net Surplus	4 11,256	14 14,524	—48 19,157	318 23,880	75 26,611
October)— State Government Public	1,826 9,334	1,804 12,192	1,780 15,099	1,755 20,424	1,729 22,202

#### Australian Wheat Board

The Australian Wheat Board is the sole constituted authority for the marketing of wheat within Australia and for the marketing of wheat and flour for export from Australia during the period of the present Wheat Industry Stabilisation Plan. The Board consists of a chairman and four other Commonwealth Government appointees and ten members who are representatives of wheat growers in the five main wheat growing States, each State being represented by two members.

The current five year Wheat Industry Stabilisation Plan commenced with the 1963-64 crop and provides for a guaranteed price to wheat growers on up to 150 mill. bushels of exports from each season's wheat. The guaranteed price of wheat of a particular season is an amount equal to the cost of production of wheat of that season as determined in accordance with the Commonwealth Wheat Industry Stabilisation Act and for seasons 1963-64, 1964-65, and 1965-66, it was fixed at \$1.44, \$1.45, and \$1.51 per bushel, respectively. For the fourth year (1966-67) of the Stabilisation Plan the cost of production and thus the guaranteed price was determined at \$1.55 per bushel. The prices referred to are on a bulk wheat basis f.o.r. ports.

Total deliveries by wheat growers to the Victorian Branch of the Australian Wheat Board during season 1965–66 were 60,923,338 bushels including 3,009,000 bushels of southern New South Wales wheat delivered to railway stations operated by Victorian Railways in New South Wales, and 1,279,000 bushels of southern New South Wales wheat delivered to Victorian stations.

After good May rainfall, sowing, on an area of 3,074,103 acres, commenced in June but was not completed in some areas until July. However, with satisfactory July-August rains, crops were in excellent condition by mid September. The Wimmera-Mallee areas suffered from heavy frosts and/or hot north winds until crops responded to timely rainfall in November. The appearance of the Mallee and East Northern wheat was affected by bleaching due to rain during the harvest period.

The State yield per acre was 19.71 bushels and the f.a.q. was fixed at  $63\frac{3}{4}$  lb per bushel.

#### Wheat Standard

The fair average quality (f.a.q.) standard is fixed each season by a State Committee and is the basis for sales of each crop.

Samples of wheat from various districts are obtained each year and mixed to obtain a representative sample of the whole crop. The f.a.q. weight is then determined by use of the Schopper 1-litre scale chondrometer.

Farmers Growing Wheat for Grain, Area Sown, Production, Gross Value, and F.A.Q.

In the following table the number of holdings growing 20 acres or more of wheat for grain, the area, production, average yield, gross value of production of wheat, and the f.a.q. standard determined in Victoria

for	each of	the	seasons	1961-	-62 to	1965_	-66	are	shown	•
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#### VICTORIA—WHEAT STATISTICS

Season	1	Holdings Growing Wheat (20 Acres and over)	Area	Production	Yield per Acre	Gross Value	Weight of Bushel of Wheat, f.a.q.
		No.	'000 acres	'000 bush	bush	\$,000	lb
1961-62		11,648	2,849	56,878	19·97	85,394	64
1962–63		12,166	3,125	67,899	21.73	98,910	65 <u>1</u>
1963-64		11,370	3,109	76,302	24 · 54	108,498	65 <u>1</u>
1964-65		11,981	3,237	78,166*	24 · 15	109,396	64
1965–66		10,714	3,074	60,591	19·71	89,939	63 <del>3</del>

<sup>\*</sup> Record production.

#### Wheat Breeding

The objective of wheat breeding in Victoria is to produce new varieties which will give higher yields of better quality grain than existing varieties. Included in the yield objective is the reduction of losses due to drought and various diseases which include stem rust (the most important), leaf rust, septoria, loose smut, and eye spot lodging. The breeding work is a function of the Victorian Department of Agriculture, which undertakes plant breeding, field testing, and quality evaluation. The wheat breeding activities of the Department are centred on the State Research Farm at Werribee where the hybridisation is carried out, the early generations raised, and the primary quality and disease testing done. This station is supplemented by regional selection centres in the main wheat growing districts. Field testing is undertaken in all districts at departmental research stations and colleges and on farmers' properties. There are nearly 40 centres for varietal testing in Victoria. Disease testing is carried out at research stations in appropriate areas and at the Victorian Plant Research Institute at Burnley. Quality evaluations, including test baking, are undertaken at the Department's Cereal Laboratories in Melbourne.

The wheat breeding work of the Department has been very successful. During the past 50 years, over 40 new varieties of wheat have been released for cultivation by farmers. The most widely grown of these have been Free Gallipoli (1923), Ghurka (1924), Ranee 4H (1930), Magnet (1939), Quadrat (1941), Insignia and Pinnacle (1946), Sherpa (1953), and Olympic (1956). Well over 90 per cent of the wheat acreage in Victoria is sown to varieties bred by the Department. Since 1930, the baking quality of Victorian wheat has improved markedly. This has been due partly to varietal improvement and partly to the improvement of soil fertility by legume leys with a resultant perpetual effect on grain protein content.

The varieties released for sowing since 1946 are: 1946—Insignia, 1946—Pinnacle, 1947—Diadem, 1953—Sherpa, 1956—Olympic, 1957—Beacon, 1960—Stockade, 1963—Emblem, and 1966—Summit.

The following table shows the areas under the principal varieties of wheat, including wheat for hay, for the seasons 1963–64, 1964–65, and 1965–66. Varieties are tabulated in order of popularity for the last mentioned season.

#### VICTORIA—PRINCIPAL VARIETIES OF WHEAT SOWN

** *	1963-64		1964–65		1965–66	
Variety (In Order of Popularity), Season 1965–66	Acres Sown	Percentage of Total Area Sown	Acres Sown	Percentage of Total Area Sown	Acres Sown	Percentage of Total Area Sown
Insignia Olympic Pinnacle Heron Insignia 49 Emblem Sherpa Beacon Quadrat Falcon Stockade All Other Varieties	1,635,619 463,827 681,159 53,432 86,813 1,261 68,814 23,091 43,722 5,453 29,218	52·13 14·79 21·71 1·70 2·77 0·04 2·19 0·74 1·39 0·17 0·93	1,691,276 583,900 610,348 89,721 73,344 28,686 62,561 22,888 28,483 12,410 26,347	51·89 17·92 18·73 2·75 2·25 0·88 1·92 0·70 0·87 0·38 0·81	1,465,356 722,294 583,162 82,306 66,537 57,114 46,922 20,384 18,269 13,077 10,384	47.06 23.19 18.73 2.64 2.14 1.83 1.51 0.65 0.59 0.42 0.33
Total	3,137,317	100.00	3,259,260	100.00	3,113,874	100.00

#### Oats

Oats are the second most widely grown crop in Victoria, and in recent years the area of this cereal has averaged about  $1 \cdot 3$  mill. acres. Nearly 72 per cent of this is harvested for grain, some of it after winter grazing. Although oaten hay was important in the past, only about 15 per cent of the acreage is now harvested for this purpose, the remainder (13 per cent) of the area being used solely for grazing.

As the land on which oats are grown is normally not fallowed nor as well prepared as that intended for wheat, oat production shows greater fluctuations than wheat production. This seasonal variability is particularly marked in the northern parts of the State. The average annual grain production is about 21 mill. bushels (40 lb per bushel), ranging in the last ten years from 9.5 mill. bushels in 1957-58 to 27 mill. bushels in 1962-63.

Over half the oat grain produced in Victoria is held on farms or is used within Victoria for stock feed. Large quantities are retained for feeding during periods of scasonal shortage or in drought conditions. About a quarter of the crop goes to mills, but only a relatively small proportion is used to manufacture foods for human consumption. Milling quality oats usually command a premium of 2 cents to 10 cents

per bushel above feed oats. The other uses of the grain by the mills are for the manufacture of stock foods and for the manufacture of unkilned rolled oats, mainly for export. The remaining quarter of the crop is exported as grain. More than 95 per cent of the oats exported are sold as "Victorian No 1" grade. Oat grain is sold in an open market through merchants or through the voluntary oat pool, and prices fluctuate widely according to seasonal conditions and supplies The merchants and the oat pool provide facilities for bulk deliveries at most main centres.

With the decline in the number of horses throughout the State, there has been a corresponding decline in the area of oats used for hay production, particularly in the main cereal growing districts. ever, during the past ten years, the area cut for hay has fluctuated around 200,000 acres. The hay may be cut either for farm use or for sale (mainly to chaff mills near Melbourne, Ballarat, and Maryborough).

Most of the area fed-off completely is grazed by sheep in the winter, but in dairying districts oats are sometimes sown for autumn and winter grazing to supplement pasture growth. About 30 per cent of the oats completely grazed are in the Mallee District.

The main oat grain producing areas are in the Mallee, Wimmera, Northern, and Western Districts. The popularity of varieties has undergone marked changes in recent years. After having held supremacy for more than 40 years, Algerian was superseded as the leading variety by Orient in 1962, while Avon now holds this position. The area sown to the five leading varieties—Avon, Orient, Algerian, Kent, and Ballidu—is about 90 per cent of the total oat acreage in the State.

The area harvested (season 1965-66) for hay was 223,645 acres, and for grain 965,702 acres, which produced 325,187 tons of hay, and 17,783,622 bushels of grain, respectively. The area of oats sown for grazing purposes amounted to 210,050 acres. The following table shows the area, yield, and gross value of oats for grain for each of the five seasons 1961-62 to 1965-66:

VICTORIA—OATS FOR GRAIN

		_		
Season		Area	Production	Yield

Season		Area	Production	Yield per Acre	Gross Value	
			'000 acres	'000 bush	bush	\$,000
1961-62			774	16,312	21 · 06	11,464
1962-63			932	27,042*	29.01	18,412
1963-64			910	19,885	21 · 85	13,849
1964-65			966	22,446	23 · 23	16,237
1965–66	••		966	17,784	18 · 42	15,287

<sup>\*</sup> Record production.

Barley

The maximum barley production was in 1958–59, when about 362,000 acres (2- and 6-row) were sown, with a production of approximately 8·6 mill. bushels (50 lb per bushel), but, since then, area and production have declined. About 95 per cent of the barley grown in Victoria is of 2-row or malting type. The remainder is sown with 6-row varieties, which are used primarily for feed.

Although some barley is grown in all districts, the main production is centred in two distinct areas where high quality grain is produced. The largest production is in the south-western Mallee and the adjacent area of the north-western Wimmera. While wheat is the main cereal throughout the cereal growing districts, the barley crop occupies second position in the areas noted above, whereas, in most other portions of northern Victoria, oats occupy this position.

In this northern barley growing area, the best quality barley is grown on the sandier soil types. The crop is sown either on ley land cultivated in the autumn just prior to sowing or on wheaten stubble land. The variety Prior is almost exclusively sown in this area, and superphosphate is the standard fertilizer applied. Average district yields are about 19 bushels per acre.

The other important area is in southern Victoria between Melbourne, Geelong, and Bacchus Marsh. Here, barley is the main crop, and the normal practice is to sow it with superphosphate on fallowed land. The main variety has been Research, but Resibee and Anabee, released by the Department of Agriculture in 1962 and 1963, respectively, are now being grown to an increasing extent. While Research produced very good malting quality grain in this area, the new varieties have quality characteristics slightly superior to those of the older variety. Yields are considerably higher than those obtained in the north, the average yield being about 32 bushels per acre. This region is close to the main barley shipping terminals, and growers' freight costs are considerably lower than in the northern areas.

Following an enquiry by the State Development Committee in 1962–63, the Victorian Grain Elevators Board was authorised to provide a bulk handling scheme for barley and in 1963, the first bulk deliveries were successfully received and stored at Beulah in the southern Mallee. Since that time the provision of extra facilities, including the building of special aerated storages at Hopetoun, Rainbow, and Jeparit, and terminal storages at Geelong and Sunshine, and the use of existing elevators on a throughput basis before the wheat harvest, have made it possible for the crop to be handled in bulk in almost all the districts where it is grown.

Barley is marketed through the Australian Barley Board, which operates in Victoria and South Australia and provides an orderly marketing system for barley grown in those States. The barley is classified to suit specific purposes on delivery. Classification is, firstly, on varietal type—Chevalier (Prior and similar varieties) and Research (Research, Resibee, Anabee)—and, secondly, on quality—Malting, Milling (No. 3), and Feed (Nos. 4 and 5). There are price differentials between each grade.

Practically all the barley produced in Victoria is used within the State. The Victorian malting industry takes all of the malting quality grain for malt for local use and also uses much of the lower grade grain for producing malt for export—principally to Eastern Asia, the Pacific Islands, and Africa. The balance is used for stock feeding as whole grain and manufacturing in the distilling, pearling, and prepared stock feed industries.

The following table shows the area, yield, and gross value of barley for each of the five seasons 1961-62 to 1965-66:

		Area		Produ	Production		Yield per Acre			
Seaso	Season Malting (2 row)		Other (6 row)	Malting Other (6 row)		Malting (2 row)	Other (6 row)	Total	Gross Value	
		_	 00 res	'00 bu:		bush			\$,000	
1961-62		212	13	4,415	239	20.79	18 · 26	20-64	5,056	
1962-63		180	14	5,129	340	28 · 45	24 · 22	28 - 14	5,310	
1963–64		180	10	3,833	192	21 - 32	18.67	21 · 17	3,802	
1964–65		177	10	4,140	194	23.36	20.01	22.65	4,828	
1965-66		181	11	3,038	179	16.77	16-16	16.73	3,762	

# VICTORIA—BARLEY PRODUCTION

## Maize

Maize is grown in Victoria both for grain and for green fodder and cultivated mainly in Gippsland. The area, yield, and gross value of maize for each of the five seasons 1961–62 to 1965–66 are given in the following table:

			For Grain								
Season		For Green Fodder	Area			Production			Yield	Gross	
			Hybrid	Other	Total	Hybrid	Other	Total	Acre	Value	
			 ac	res			bu	ısh		\$'000	
1961–62		15,440	2,999	310	3,309	181,745	10,029	191,774	57.96	248	
1962–63		15,970	3,138	496	3,634	197,376	18,788	216,164	59 - 48	286	
963-64		11,741	3,108	291	3,399	194,585	8,820	203,405	59 · 84	273	
964-65		5,793	2,148	205	2,353	107,911	6,271	114,182	48.53	213	
965–66		4,161	1,497	186	1,683	93,938	7,551	101,489	60.30	121	

# Rye

Cereal rye is of minor importance in Victoria and is not grown primarily as a cash crop. European migrants to Australia have created a small demand for this cereal for human consumption, thus helping to stabilise the market for rye grain.

The chief purpose for which rye is grown is the stabilisation of loose sand or sandhills in the Mallee District. There is some interest in it for winter grazing in cold districts during the winter months.

The following table shows the area, yield, and gross value of rye for each of the five seasons 1961-62 to 1965-66:

Season			Area	Production	Yield per Acre	Gross Value
			acres	bus	sh	\$,000
1961–62			17,849	136,725	7.66	185
1962-63			17,551	114,639	6.53	171
1963–64			15,275	95,200	6.23	155

109,162

65,821

8.04

4.91

139

87

13,581

13,409

## VICTORIA—RYE PRODUCTION

## Hay

1964-6**5** ..

1965-66 ...

The pattern of hay production in Victoria changed considerably in the post-war period. More complete mechanisation and the virtual disappearance of the working horse removed the previous emphasis from cereal hay. The harvesting of large areas of cereal crops, particularly oats, grown specifically for the production of hay for the maintenance of horse teams, is no longer necessary and so there has been a marked decline in the amount of cereal hay produced.

On the other hand, there were spectacular increases in the production of other forms of fodder. The annual production of meadow hay increased from about 400,000 tons to over 2 mill. tons during this period. There was also a substantial increase in the amount of lucerne hay conserved. Silage made mainly from pasture growth increased from about 25,000 tons annually to over 300,000 tons in the post-war period, yet it still supplies something under 10 per cent of the dry nutrients in Victoria's fodder reserves.

This increase in fodder conservation has resulted in more efficient utilisation of the extra herbage grown as the result of pasture improvement in all districts. Large numbers of livestock are now being maintained with greater safety following the conservation of portion of the surplus spring growth for feeding out during periods of seasonal shortage or in drought.

As pastures have been improved and livestock production intensified, the provision of supplementary fodder has become an important factor in the Victorian grazing industry. The conservation of meadow hay fits in well with farm management routine and is a convenient method of ensuring continuity of fodder supplies.

Particulars of areas harvested and production of the several kinds of hay appear in the following table:

VICTORIA—HAY PRODUCTION, 1965-66

	· ·	Kind		Area	Production	Yield per Acre	
					acres	tons	tons
Wheaten		• •			39,771	55,340	1.39
Oaten					223,645	325,187	1 · 45
Lucerne					83,338	167,044	2.00
Barley, Rye	, etc.				7,451	11,978	1.61
Meadow					796,140	1,313,285	1.65
	Total				1,150,345	1,872,834	1.63

The following table shows, in respect of each statistical district of the State, the quantity of ensilage made during the 1965–66 season, and the stocks of ensilage and hay held on rural holdings at the 31 March 1966:

VICTORIA—ENSILAGE MADE AND FARM STOCKS OF ENSILAGE AND HAY (Tons)

	Ctationic	al Distri		Ensilage Made, 1965-66	Stocks at 31 March 1966		
	Statistic		<u> </u>		Ensilage	Hay	
Central					63,703	38,884	230,660
North-Cent	ral				4,640	5,812	82,965
Western					21,462	18,043	485,397
Wimmera	• .				1,954	5,247	136,474
Mallee					1,806	7,692	49,586
Northern					6,274	12,188	446,945
North-East	ern				28,047	23,044	191,625
Gippsland					100,553	46,224	292,041
	Total				228,439	157,134	1,915,693

#### **Potatoes**

Victoria is the largest producer of potatoes in Australia, contributing a little more than one-third of the total annual requirement. Potatoes are generally used as a fresh vegetable, but there is increasing interest in processed forms. Generally regarded as a summer crop, potato planting goes on in one district or another for ten months of the year, while harvest extends over the whole year.

Early crops are grown in favoured localities where the risk of frost is not great, such as in the Bellarine Peninsula and the market garden areas south-east of Melbourne. These are lifted from October (or sooner) to December. Mid-season crops come on the market in January, February, and March from districts such as Koroit, Gembrook, Koo-Wee-Rup, and parts of Gippsland. The late or main crop is produced in the Central Highlands (Ballarat to Trentham), Kinglake, Otways, and the Gippsland hill country. Its harvest commences in April and runs on until October.

Spray irrigation is now common in most districts and has proved useful in tiding crops over the short but critical dry periods that occur in mid-summer in the State's higher rainfall areas. Potato growing has become increasingly mechanised and production has therefore tended to pass into the hands of specialist growers having larger individual areas.

The following table shows the area, yield, and value of potatoes for each of the five seasons 1961–62 to 1965–66:

Season			Area	Production*	Yield per Acre	Gross Value
			acres	acres tons		
1961–62			36,469	196,032	5.38	13,048
1962-63			43,024	254,473	5.91	6,612
1963-64			39,626	200,384	5.06	15,586
1964–65			32,931	183,665	5.58	24,820
1965–66			34,333	240,786	7.01†	11,050

VICTORIA—POTATO PRODUCTION

<sup>\*</sup> Includes amounts held on farms for seed, stock feed, etc., as follows: 25,506 tons in 1961-62; 32,688 tons in 1962-63; 22,897 tons in 1963-64; 23,795 tons in 1964-65; and 27,851 tons in 1965-66.

<sup>†</sup> Record average yield.

## **Onions**

The principal onion growing areas are in the Central and Western Districts. In the season 1965–66, these areas were responsible for 94 per cent of the total onion production of the State. The following table shows the area, yield, and gross value for each of the five seasons 1961–62 to 1965–66:

Season		Area	Production	Yield per Acre	Gross Value	
			acres	to	ns	\$'000
1961–62			4,456	23,784	5 · 34	1,588
1962–63			4,634	26,175	5.65	1,390
1963–64			3,756	17,946	4.78	1,138
1964–65			3,825	22,963	6.00	1,440
1965-66	• •		2,955	17,115	5 · 79	1,814

VICTORIA—ONION PRODUCTION

## Linseed

Linseed is the major oil producing crop grown in Victoria. Its commercial production, which began in 1947, has increased to over 25,000 acres in suitable years, with an output in excess of 300,000 bushels. In wet seasons, however, such as 1963, weather and soil conditions seriously cut the intended acreage. In 1965 and 1966 acreage was restricted following a production surplus in New South Wales and Oueensland in 1964.

Linseed has proved to be well adapted to broad acre production over a wide area of mixed farming and pastoral country in the 20 to 30 in rainfall zone in the western part of Victoria. Initially, the industry was developed on imported varieties, and, in the period up to 1955, yields were low because these varieties were not fully suited to Victorian conditions and because of their susceptibility to disease.

Greater stability has been given to the industry with the release by the Victorian Department of Agriculture of disease resistant and better adapted varieties. Other factors influencing the expansion of the industry have been the improved technical knowledge available to growers, price stability, and the decline of flax growing.

Victorian linseed contains 38 to 40 per cent of oil of satisfactory quality. Linseed oil is one of the main components of paints, varnishes, and linoleum, and also has many other industrial uses. The meal or press cake which remains after the oil has been extracted is a valuable stock food.

The following table shows the area, yield, and value of linseed for each of the five seasons 1961-62 to 1965-66:

VICTORIA-	_LINSEED	PRODUCTION
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	Season			Production	Yield per Acre	Gross Value
			acres	bu	sh	\$,000
1961–62 1962–63 1963–64 1964–65 1965–66	  		17,711 25,232 16,240 9,953 7,370	243,700 327,216 190,322 106,824 101,536	13·76 12·97 11·72 10·73 13·78	853 1,145 666 394 358

## **Tobacco**

Flue-cured Virginia tobacco is the only type produced in Australia and is mainly absorbed in the manufacture of cigarettes. The use of domestic leaf is encouraged by a statutory mixing percentage applied in conjunction with concessional rates of import duty. The statutory percentage is currently set at 50 per cent and at the present high level of usage, it is important that only leaf of desirable smoking quality is produced. Such leaf can be grown with some certainty only in areas having sandy friable soils and, during the summer months, appreciable rainfall, moderate temperatures, and high atmospheric humidity.

The Victorian crop usually accounts for rather more than one-third of the total Australian tobacco production. Suitable growing conditions are found in the north-eastern river valleys, and the industry is concentrated at present along the Ovens and King Rivers and their tributaries, with small outlying areas in the northern part of the State. Recent trends disclose a concentration of production in the higher parts of these valleys, with some contraction at certain climatically less favoured downstream centres and in the inundated area above the Buffalo River dam. The Mount Beauty district in the upper Kiewa Valley has latterly become established as a reliable centre for the production of good quality leaf.

Tobacco growing in Australia has traditionally been regarded as a rather speculative proposition due to wide fluctuations in production and market conditions, and it is only in the past decade that any degree of stability has become apparent due to a consistent upward trend in average yield which has resulted in the Victorian figure approaching a level comparable to that achieved by the world's major tobacco producing countries.

The fungus disease, blue mould, has often brought about drastic reduction of yield and has been the prime cause of most short Victorian crops in the past. At present growers are able to control this disease by implementing newly developed fungicidal spray programmes, and this is perhaps the main factor in current yield improvement.

The establishment of a Tobacco Leaf Marketing Board has lent further stability to the industry through its policy of orderly crop disposal. Victorian tobacco producers are assisted in their efforts to increase yield and improve leaf quality by the Department of Agriculture, which conducts research in agronomy, plant pathology, and plant breeding at the Tobacco Research Station at Myrtleford and its substation at Gunbower, and also provides an intensive farm to farm advisory service for growers.

The following table shows the area, yield, and gross value of tobacco in each of the five seasons 1961-62 to 1965-66:

VICTORIA—TOBACCO PR	ODUCTION
---------------------	----------

	Season		Area	Production	Yield per Acre	Gross Value
			acres	cwt (dry)		\$'000
1961-62			9,286	58,168	6.26	7,278
1962-63			9,844	84,351	8 - 57	10,210
1963-64			10,519	129,096	12·27	14,060
1964–65			9,720	107,855	11-10	11,678
196 <b>5</b> –66			9,230	98,953	10.72	12,377

## Further Reference, 1963

## Fruit Industries

Victoria is a major producer of a wide variety of fruit and over 120,000 acres are used for orchards or vineyards. The three most important districts are the area within 50 miles of Melbourne (apples, dessert tree fruits, and berries), the Goulburn Valley (canning fruit), and the Mallee region (dried vine fruit and citrus).

Most of the fruit growing districts south of the Dividing Range receive an annual rainfall of between 25 and 35 in. This rainfall is fairly evenly spread, but in many areas additional irrigation is essential during January–March. This water is supplied from natural catchments, rivers, or town supplies. The north-eastern section of the State has a rainfall of from 20 to 40 in, but the average rainfall in the Goulburn Valley is 19 in and in the Mallee only 10 in. In these districts elaborate irrigation schemes of the Lower Murray Valley and of the Goulburn and Campaspe Rivers make possible the large scale development of the fruit industry. The distribution of water is effected mainly by gravity except for small areas of citrus under spray irrigation.

Because of the high capital expenditure invested in orchard land and equipment and with the keen competition for local and overseas markets, most Victorian growers realise that they have to produce increased quantities of better quality fruit without increasing costs. To achieve this, labour expenses are cut by high capacity spraying units for pest control and by bulk handling of the crop. Many orchardists use fruit thinning sprays to make hand thinning less time consuming. The increasing use of weedicides in orchards and vineyards has reduced the need for cultivations. Lighter pruning of apples is showing promising results in southern Victoria and this trend could also become an important factor in reducing labour costs.

Statistics on fruit growing are collected from all persons who grow fruit for sale (for all purposes). Particulars of fruit production (excluding vines) for the five seasons 1961–62 to 1965–66 are given in the following table:

VICTORIA—FRUIT GROWING

Pa	articulars			1961–62	1962–63	1963–64	1964–65	1965–66
Number of Grow	ers			4,700	4,807	4,769	4,486	4,435
Area			acres	72,712	75,855	76,796	75,509	75,001
Gross Value of	Fruit Proc	luced	(\$'000)	25,356	23,546	26,396	28,433	34,977
Kind of Fruit-								
Apples			bushels	3,045,808	4,059,045	3,298,851	4,394,197	4,206,028
Pears			,,	4,605,808	3,848,614	4,771,604	4,025,455	5,453,339
Quinces			,,	32,564	22,017	29,909	19,915	21,946
Apricots			,,	631,810	535,235	352,557	293,497	545,547
Cherries			,,	137,494	116,920	109,783	117,721	140,207
Nectarines			,,	16,940	20,713	21,717	28,910	33,323
Peaches			,,	1,686,496	1,811,799	1,827,910	2,362,620	2,602,822
Plums			,,	184,723	141,953	137,431	144,069	154,453
Prunes			>3	24,383	24,346	19,332	28,360	20,397
Lemons			,,	150,738	212,693	105,115	148,237	120,554
Oranges—								
Navels			,,	399,168	531,249	479,580	541,371	437,318
Valencias			,,	543,832	586,991	605,916	662,585	537,940
Other Orange	s		,,	42,167	45,495	48,879	40,337	36,389
Mandarins			,,	27,824	41,297	36,410	46,668	41,207
Grapefruit			,,	80,902	97,217	88,596	83,650	82,399
Figs			,,	2,349	2,264	2,462	1,362	1,314
Passion-fruit			,,	2,288	3,601	5,762	3,844	3,520
Olives			,,	13,178	14,845	36,367	11,004	36,471
Gooseberries			cwt	775	865	606	722	735
Loganberries			,,	1,787	1,684	1,451	1,193	1,098
Raspberries			,,	2,936	2,848	3,018	2,827	3,268
Strawberries			,,	10,712	15,172	16,817	20,112	19,947
Youngberries			,,	4,649	4,891	3,607	4,221	4,711
Other Berries			,,	679	964	978	657	666
Almonds			lb	141,819	64,599	69,366	45,750	51,322
Filberts			,,	15,510	6,608	14,750	11,420	12,060
Walnuts			,,	135,254	146,020	150,982	99,270	138,930

The production of the principal kinds of dried tree-fruits for each of the last five seasons is shown in the following table. Particulars in respect of dried vine-fruits appear on pages 335 to 338.

VICTORIA—DRIED TREE-FRUITS
(lb)

Year	Year Ended 31 March—		Apricots	Peaches	Pears	Prunes	Others	Total	
1962				17,844		3,925	397,841	620	420,230
1963				31,421	2,278	4,652	590,323	1,988	630,662
1964				19,810	5,390	6,714	481,648	309	513,871
1965				27,170	28,125	16,665	380,803		452,763
1966				6,824	2,340	2,467	447,760	3,332	462,723

Information on the number of trees of each variety is collected triennially; the latest figures available are for the season 1964–65. The extent of cultivation of each important class of fruit and nuts on holdings of 1 acre and upwards during the seasons 1961–62 and 1964–65 is shown in the following table:

VICTORIA—FRUIT TREES, PLANTS, ETC., IN ORCHARDS AND GARDENS

		N	umber of 1	Trees, Plants	s, etc.		
Fruit and Nuts		1961-62		1964-65			
	Bearing	Not Bearing	Total	Bearing	Not Bearing	Total	
Apples Pears Quinces Plums Prunes Cherries	1,189,246 13,099 137,450 26,990	664,194 548,139 481 48,047 8,575 65,327	2,196,033 1,737,385 13,580 185,497 35,565 182,405	1,622,392 1,269,225 8,269 125,662 21,652 121,270	642,444 491,594 716 41,901 6,086 94,184	2,264,836 1,760,819 8,985 167,563 27,738 215,454	
Peaches	842,117 317,157 13,252	634,192 68,495 12,219 60,572	1,476,309 385,652 25,471 236,135	1,176,184 298,434 21,937 180,459	291,910 37,010 14,593 82,914	1,468,094 335,444 36,530 263,373	
Valencias Other Oranges .	208,758 18,904	89,498 2,874	298,256 21,778 36,193	226,765 13,751	123,886 6,453 28.032	350,651 20,204 57,643	
Mandarins	21,898 80,162	23,144 4,663 27,326	26,561 107,488	29,611 20,988 71,284	5,640 26,531	26,628 97,815	
Figs Raspberries Loganberries	223,000 49,890	1,294 32,250 1,395	4,696 255,250 51,285	1,830 221,500 72,146	30,000 1,590	2,672 251,500 73,736	
Strawberries Gooseberries Youngberries	. 40,500 79,489	686,250 9,000 9,532	7,563,750 49,500 89,021	8,302,500 28,500 64,883	495,000 5,100 3,536	8,797,500 33,600 68,419	
Other Berries	73,931	2,127 53,660 3,657	21,864 127,591 12,668	10,106 86,032 8,484	51,830 4,282	10,106 137,862 12,766	
Almonds	6,134	3,247 1,054 120	26,815 7,188 5,712	15,307 5,895 4,876	1,264 1,623 282	16,571 7,518 5,158	

The distribution of the fruit industry over the State is set out in the following table, where the number of trees of each kind in each statistical district is given for the season 1964-65:

VICTORIA—NUMBER OF FRUIT TREES, PLANTS, ETC., SEASON 1964–65

				Statistical District										
Parti	cular	s	Central	North- Central	West- ern	Wim- mera	Mallee	North- ern	North- East- ern	Gipps- land	Total			
Growers		No.	1,716	155	54	99	1,276	1,030	112	44	,,,,,			
Area		acres	24,866	2,509	569	3,757	8,274	33,310	1,698	526	75,509			
Apples		trees	1,595,254	167,799	52,327	17,026	18,673	272,736	104,246	36,775	2,264,836			
Pears		,,	199,594	64,896	795	6,754	3,722	1,482,229	523	2,306	1,760,819			
Peaches		,,	274,021	2,625	107	19,308	26,420	1,140,933	1,347	3,333	1,468,094			
Apricots		,,	30,485	556	556	10,675	57,619	234,845	344	364	335,444			
Plums		,,	73,096	4,871	556	2,449	30,081	56,071	178	261	167,563			
Prunes		,,	413		831	10,504	8,569	7,394			27,738			
Cherries		,,	185,807	4,377		1,117	372	15,072	7,489	1,220	215,454			
Quinces		,,	5,540	126		341	90	2,835	35	18	8,985			
Nectarines		,,	17,571	261	18	168	10,674	7,050	375	413	,			
Figs		,,	830	4	5	45	272	1,496	13	7	2,672			
Olives		,,	542	35		107,800	26,658	1,005	1,822		137,862			
Oranges		,,	223			183	494,651	137,167	2,004	• •	634,228			
Mandarins		,,	3			11	53,987	3,570	72		57,643			
Grapefruit		**	257			2	20,186	6,002	181	• •	26,628			
Lemons and		,,	60,151	45		307	18,807	17,883	572	50	97,815			
Passion-fruit		vines	2,144	• •			66	2,473	3,303	4,780	12,766			
Strawberries		plants	8,677,500	41,250		3,750	48,750	26,250		••	8,797,500			
Raspberries		bushes	248,000	1,000				500	• •	2,000				
Loganberries		**	73,338					199	199		73,736			
Gooseberries		**	30,600	3,000				•••		• •	33,600			
Youngberrie		**	67,957					154	308		68,419			
Other Berrie	s	**	9,780				• •		326		10,106			
Almonds		trees	310	92		1,544	7,047	2,364	5,214		16,571			
Walnuts		**	280	3		6	421	370	5,195	1,243	7,518			
Filberts		,,	189				100		4,869	• •	5,158			

## Cool Storage

The fruit industry has been well aware of the importance of refrigeration since the end of the last century. Before the First World War several co-operative and privately owned cool stores had been built, beside the first Government Cool Stores, at Flinders Street, Melbourne. The Government also built and operated five further stores situated in the fruit growing districts close to Melbourne. These have been gradually handed over to growers' co-operatives.

The extension of electric power to rural areas throughout the State has resulted in the construction of numerous small private cool stores. More efficient refrigeration techniques and insulating materials have also helped to spread the idea of cool storage. Since the Second World War there has been a rapid increase of cool store capacity in

Victoria, mainly because of the very rapid development of small cool stores built in individual orchards as illustrated by the following table:

VICTORIA—FRUIT GROWERS' COOL STORES, 1948 TO 1963

		,	Year			Number	Capacity
1948				_		72	'000 bush
	• •	• •	• •	• •	• •	72	600
1958	• •		• •	• •	• •	218	1,500
1961		• •	• •			311	1,800
1963	••	••	••	••	••	357	2,600

Including co-operative and proprietary stores, the total for 1963 is 432 stores with a capacity of 5.8 mill. bushels.

Many of the small orchard cool stores are used to pre-cool highly perishable soft fruits (apricots, peaches, plums, and berries) and tomatoes before they are forwarded to Melbourne or interstate markets. These fruits ripen in the summer and at high summer temperatures often become over-ripe and worthless in the interval between picking and marketing, unless pre-cooled at the orchard within a few hours of picking.

Most of the orchard cool stores situated within 50 miles of Melbourne are used together with the larger co-operative and proprietary stores to achieve a more gradual marketing of Victoria's apple and pear crop. This supply of good quality fruit from store at regular intervals for a period of 6–9 months calls for considerable skill and knowledge. The fruit picked is still alive and it continues its living processes for a certain time, influenced by the variety, its ripeness at the time of harvesting ("picking maturity"), interval between harvesting and beginning of cool storage, temperature and humidity of cool chambers, and other factors. Cool storage behaviour of the fruit and the type of storage provided are also of great importance with the fruit exported to overseas markets.

To assist the industry with cool storage research, Experimental Cool Chambers were set up at the Government Cool Stores, Victoria Dock, in 1923. In 1956, these were transferred to the Scoresby Horticultural Research Station, where large and better experimental chambers were constructed for this purpose.

## Vine Fruits

Most vine fruits grown in Victoria are marketed as dried fruits (currants, sultanas, and raisins). Smaller quantities are sold as fresh fruit or are used for wine production. Some 40,000 acres of vines are grown in the irrigated districts of the River Murray at Mildura, Robinvale and Swan Hill. The climate at Mildura and Robinvale provides the high temperatures and clear sunny conditions during the growing season and drying period which are essential for the production of first

quality dried fruit. The Swan Hill district with slightly lower temperatures and higher rainfall is less suitable than Robinvale and Mildura.

After dipping and sun drying by the grower, the dried fruit is processed and packed in packing houses. The production of dried fruits in Victoria for season 1965–66 amounted to 52,357 tons of sultanas, 3,127 tons of currants, and 7,060 tons of raisins. Approximately 70 per cent of this produce was exported to the United Kingdom, Canada, and New Zealand.

During recent years the growing of grapes for table use has expanded rapidly and with some growers has become a specialised industry. The main varieties are Waltham Cross, Purple Cornichon, Ohanez, Sultanas, and Muscats. Melbourne and Sydney are the main market outlets, but Indonesia, Colombo, and Singapore may grow in importance as export markets.

Grapes are grown specifically for wine production at Rutherglen, Great Western, and Nagambie. While the wine growing area around Rutherglen is gradually declining, increasing quantities of grapes for winemaking are produced in the River Murray Irrigation districts. In 1965–66, 3·2 mill. gals of wine were produced.

# Grapes for Wine, 1964; Dried Fruits Industry, 1967

## Wine

Victoria produces an average of 3·0 mill. gals of wine a year. This figure compares with the Commonwealth's total of an average over the last ten years of 31 mill. gals or with South Australia's 23·6 mill. gals. The output ranges from the lightest of dry white and red wines to rich dessert wines. Apart from home consumption, a considerable portion of Victorian wine is exported to Britain, Canada, New Zealand, and Asia.

Until late in the 19th century when *Phylloxera* gravely affected Victorian viticulture, the State was a prolific wine producer for its size. However, many vineyards, destroyed by *Phylloxera*, were never replanted and were given over to other rural pursuits.

Victoria's early vineyards were centred around Melbourne. Some flourished where present suburbs near the city (South Yarra, Toorak, and Caulfield) now stand. William Ryrie planted cuttings in 1838 at "Yering", near Lilydale, about 30 miles from Melbourne and in ten years' time had 100 acres under grape. Lilydale became a well known wine producing area. Two Swiss vignerons, Paul and Hubert de Castella, who bought Ryrie's property, and de Pury whose vineyard

was known as "Yeringberg", all produced high quality wines. But spreading urban development and the growth of dairying diminished cultivation at Lilydale. Its last vintage was in 1924.

Soon after Ryrie's start at Lilydale, vines were planted near Geelong, about 50 miles to the south-west of Melbourne, and later in the Bendigo area to the north of the capital. Geelong's vineyards were destroyed by *Phylloxera* and Bendigo's lapsed during the great gold rush of the 1850s.

At the same time other wine growing districts were developing, notably in the north-east of the State on the south side of the River Murray. This district—known as the Rutherglen area—takes in Wahgunyah, Chiltern, Barnawartha, and Bundarra. By 1860, it was leading the rest of the State in wine production. Some of Victoria's best sherries, muscats, and ports come from it but there are also full-bodied dry wines, both red and white. In the central districts of the State, vines were planted at Chateau Tahbilk, on the Goulburn River, in the 1860s and at Milawa, near Wangaratta, about a decade later.

The mid-century gold rush brought many persons to Victoria, not all of whom were to make their fortunes from mining. Among them were a young French girl, Anne Marie Blampied, and her brother, Emile. After disappointment over not finding gold the two, who had been brought up on a vineyard, decided to try the family trade instead. They—and, later, Hans Irvine and the brothers Best—pioneered the Great Western region in Victoria's north-west. Although it produces quality "still" table wines, it is for its champagne that the district is best known.

The greatest expansion made by Victorian wine growing, however, came with the arrival in the 1880s of two Californian irrigation experts, William Chaffey and his brother, George. Through their efforts an irrigation scheme has evolved (centred around Mildura on the River Murray) by which grapes have flourished with almost every other kind of fruit in the soil of the zone. It has made Mildura and its surroundings the largest wine growing district in Victoria today.

Recent years have seen encouraging signs of new plantings. At Avoca, 120 miles north-west of Melbourne and at the foot of the Pyrenees Mountains, 625 acres have been acquired for a new winery and distillery. They are being put under vine (mainly White Hermitage but with additions of other grape types) at the rate of 40 acres annually. At Drumborg, in the Shire of Portland in the State's southwest, 540 acres of volcanic-type soil in a frost-free area are being planted with Pinot and Riesling grapes.

Particulars of vine production for the five seasons, 1961–62 to 1965–66, are given in the following table:

VICTORIA_	VINE-FRITT	PRODUCTION
VICIONIA—	- v 1   1   1   2 -   1   1   1   1   1	FIGURALITY

			A	rea	Production					
		Number		;			Dried Fruits			
Seaso	n	of Growers	Bearing	Not Bearing	Grapes Gathered	Wine Made	Raisins	Sultanas	Currants	
			acı	res	'000 cwt	'000 gaIs		cwt		
1961–62		2,526	42,540	2,565	5,902	3,605	122,730	1,174,494	54,290	
1962–63		2,547	42,734	2,928	4,271	2,433	94,777	786,410	50,728	
1963-64		2,583	43,485	3,016	6,274	3,705	122,352	1,200,415	78,676	
1964-65		2,601	44,203	3,793	6,435	3,656	131,179	1,191,888	89,535	
1965-66		2,561	44,788	3,829	5,660	3,152	141,206	1,047,149	62,545	

# Vegetables

The climate of Victoria is such that practically every kind of vegetable can be grown in some part of the State during the favourable season in each area. Consequently, there is a plentiful supply of fresh vegetables on the market for the whole year in normal years. These vegetables (excluding potatoes and onions) worth about \$18m each year to Victoria are harvested from about 40,000 acres.

Over half the area under vegetables is within 50 miles of Melbourne. Other vegetable producing centres south of the Dividing Range are in the Western District (the centre of processed pea production) and in Gippsland (the centre of the stringless bean growing industry for processing and also for seed bean production). These areas are fairly free of frosts and have a well distributed rainfall ranging from 20 to 35 in. Vegetables are grown on a wide variety of soils (sand, sandy loam, clay loam, peat, and volcanic). Many vegetable growers use irrigation from town water supplies, storage catchments, streams, and dams to supplement rainfall.

North of the Dividing Range the summer is longer and hotter, but winter frosts are more frequent. Many areas along the Lower Murray are ideal for growing early spring crops and efficient transport enables produce to be shipped to both Melbourne and Sydney. In some instances intercropping in orchards and vineyards is practised. Tomato production for processing is now largely concentrated in the Goulburn Valley but other important production areas are situated along the Murray and Loddon Rivers and in the Maffra irrigation district in Gippsland. The greatest part of the Victorian crop comes from the Goulburn Valley.

Returns from vegetable growing can fluctuate greatly according to weather and market conditions and production methods have to be highly efficient. Market gardens near Melbourne may grow two and sometimes three crops in the one year. While a number of hand operations are still essential, mechanisation and the use of selective weedicides have greatly reduced labour costs. Peas, beans, and onions can be harvested mechanically and a number of mechanical aids are used for harvesting other crops. New varieties and improved storage and transport techniques have also increased production efficiency.

While most crops reach the consumer as fresh vegetables, an increasing amount of produce is being processed and a feature of the Victorian industry is the rapid increase in the production of peas and beans for freezing.

Details of the area, production, and gross value of vegetables are given in the table below for all the more important types, including potatoes and onions which are shown in greater detail under separate heading on pages 328–9:

VICTORIA—VEGETABLES FOR HUMAN CONSUMPTION, 1965–66

	Туре	·	_	Area Sown	Production	Gross Value
				acres	tons	\$'000
Potatoes			 	34,333	240,786	11,050
Onions			 	2,955	17,115	1,814
Carrots			 	1,845	26,730	2,608
Parsnips			 	613	7,572	888
Beetroot			 	273	2,839	281
Tomatoes			 	5,176	76,174	4,532
French Beans			 	3,341	5,684	1,114
Green Peas— Sold in Pod Canning, etc.	 (Pod Eq	 uivalent)	 	6,194 22,799	6,544 23,987 *	1,123 2,257
Cabbages			 	1,948	24,819	811
Cauliflowers			 	2,584	32,057	1,792
Brussels Sprouts			 	701	2,944	574
Lettuce			 	2,171	8,188	1,434
Pumpkins			 	2,403	13,909	1,127
Other Vegetables			 	4,271	19,153	2,269
	Tota	al	 	91,607	508,501	33,673

Shelled weight 10,794 tons.

# Minor Crops

There are other crops cultivated in Victoria in addition to those enumerated on pages 315–7. The most important of these are nursery products, cut flowers, Japanese millet, sunflowers, agricultural seeds, vegetable seeds, and safflower.

# Pastoral and Dairying

# Progress of Stock Breeding

The first great development in Victoria, or as it was then known, the district of Port Phillip, was the pastoral interest. Millions of acres of lightly timbered land lay at the feet of the newcomers, and the quickest way to wealth was evidently by the division of the land into runs and the depasturing of sheep and cattle. Settlers and stock, at first from Tasmania and eventually from New South Wales, came from the very first year of settlement.

According to early statistical records, there were 26,000 sheep, 100 cattle, and 57 horses in the Colony on 25 May 1836. On 1 January 1841, as a result of five years of livestock importation and breeding, there were 782,283 sheep, 50,837 cattle, and 2,372 horses. By 1 January 1851, the livestock population had increased to 6,032,783 sheep, 378,806 cattle, 21,219 horses, and 9,260 pigs.

The following table shows the number of livestock in Victoria at decennial intervals since 1861 to 1951 and the number of livestock on rural holdings for each of the five years 1962 to 1966. As from 1957 no allowance has been made for the small number of livestock not on rural holdings.

VICTORIA—LIVESTOCK ('000)

			Cattle	•		
Year	(Incl	orses cluding oals) Dairy		Beef	Sheep	Pigs
1861 at 31 March 1871 " " 1881 " " 1891 " " 1901 " " 1911 at 1 March 1921 " " 1931 " " 1941 " " 1951 at 31 March 1962 " " 1963 " " 1964 " " 1965 " "		77 167 276 436 392 472 488 380 3318 186 62 58 56 †	7222 7211 1,286 1,783 1,602 1,548 1,575 1,430 1,922 1,489 1,824 1,858 3,301 3,316 3,397	727 1,332 1,367	5,781 10,762 10,360 12,693 10,842 12,883 12,171 16,478 20,412 20,012 27,533 27,472 28,413 30,437 30,968	61 131 242 282 350 333 175 281 398 237 325 298 322 378 384

<sup>\*</sup> Separate figures for beef and dairy cattle are not available for years prior to 1943 or for 1964 onwards.

A table showing the sizes of holdings and the numbers of holdings depasturing stock at March 1966, appears on page 310. Dot maps showing the distribution of livestock on rural holdings in Victoria at 31 March 1962, appear on pages 577 to 580 of the Victorian Year Book 1964.

<sup>†</sup> Not Collected.

Following an investigation into the adequacy of the wording and layout of the cattle sections of the Agricultural, Dairying, and Pastoral Statistics form, changes were introduced to the 1963–64 form.

Prior to 1964, farmers were asked to classify their herds as either "beef cattle" or "dairy cattle". As these two terms tended to confuse breed and purpose, farmers were asked in the new design to classify their cattle, with the exception of bulls, according to the two main purposes of (i) milk production and (ii) meat production, irrespective of breed, and to report separately the number of cows and heifers kept for their own domestic milk supply; bulls were to be reported according to their breed and age, i.e., dairy or beef and over or under one year of age. Consequently, detailed statistics of cattle for 1966, set out in the following table, are not comparable with those for years prior to 1964.

VICTORIA—DISTRIBUTION OF LIVESTOCK, MARCH, 1966 ('000)

				Stati	stical Di	strict			
Particulars	Central	North- Central	West- ern	Wim- mera	Mallee	North- ern	North- East- ern	Gipps- land	Tota1
Cattle— Bulls for Service— Bulls, 1 Year and over—									
Dairy Breeds Beef Breeds Bull Calves—Under	6 5	1 2	9 10	1	1 1	8 4	3 5	11 5	39 32
Dairy Breeds Beef Breeds Cows and Heifers for Milk and Cream—	2 2	* 1	3	1	*	3	1	4 2	14 11
Cows in Milk	140 45	13 7	158 115	7 5	11 3	226 31	46 40	285 59	886 305
and over Heifer Calves—	51	6	70	3	4	75	25	86	320
Under 1 Year House Cows and	46	6	70	4	5	78	24	91	325
Heifers Other Cattle and Calves for Meat	4	2	6	4	3	5	3	3	30
Cows and Heifers Calves—Under 1	105	40	214	19	11	63	119	123	694
Year Other	66 40	25 18	117 61	15 6	11 4	55 42	73 60	86 59	448 291
Total Cattle	512	122	837	67	55	592	400	813	3,397
Pigs	2,832	2,506	39 11,325	18 4,437	1,788	117 4,065	2,059	74 1,956	384 30,968

<sup>\*</sup> More than nil but less than half the final digit shown.

## Fodder Conservation

The intensification of fodder conservation has been a natural development in farm management following pasture improvement and increased capacity for the carrying of livestock.

Even the best pastures do not provide a full ration for grazing animals throughout the year because of seasonal variations in their growth. In addition, droughts and other circumstances, such as floods or fires, have serious effects on the amount of grazing available. In most cases, these feed shortages must be met by fodder conservation and hand feeding. Fodder conservation is, therefore, a highly important farm activity without which stable livestock production could not be maintained at high levels.

In Victoria meadow hay is the main fodder conserved, being cheaply and readily available from surplus spring pasture growth in most seasons. In fact, this source of fodder is not fully exploited, since, while individual farms may cut 25 per cent or more of their farms for hay, on average less than 10 per-cent of the State's improved pastures are cut each year. Nevertheless Victoria produces some 60 per cent of Australia's meadow hay, although it has only about 30 per cent of Australia's sown grasses and clovers. Cereal hay (mainly oaten) is also made in large quantities, especially in drier districts and in drier years, i.e., in circumstances where good pasture production may be irregular, or low due to poor spring rains.

Lucerne hay is generally produced as a quality fodder intended for cash sale, and considerable quantities are conserved, especially in irrigated areas. However, the excellent quality of much of the clover and grass hay made from improved pastures has lessened interest in this fodder. Oat grain, which is easily stored, transported, and rationed is an important livestock fodder favoured for sheep in both cereal growing and grazing districts. Silage occupies a relatively minor position in the fodder conservation of the State, although important to dairy farmers meeting whole milk supply contracts in dry farming areas. Silage is also used successfully for feeding beef cattle, and has special value as a drought reserve.

Most hay in Victoria is made with the mower, side-delivery rake, and pick-up baler. About one in eight farms has a baler. After mowing, the crop dries for a time in the swath, and is then raked for further drying in the windrow before it is baled. Some farmers are using systems of loose hay handling and self-feeding based on simple low cost equipment, especially in northern areas or where short-term storage of hay is involved for early feeding needs.

Sometimes baled hay intended for summer or early autumn feeding is left in the paddock for self-feeding by the stock. Provided the hay is well made and, preferably, stored in stooks, there is little wastage in such temporary storage, especially if feeding is controlled. Long-term storage requires adequate protection, such as is given by a well constructed shed.

Farming 343

In recent years, increasing interest has been taken in new machines and techniques aimed at faster drying of hay. This is a most significant development, since it makes possible further increases in hay production as well as the production of higher quality hay because better use is made of the limited drying time available when the crop is at its best. The types of machines used include tedders, which loosen and aerate the hay lying in swath or windrow; conditioners, which crush or crimp fresh hay between rollers and enable internal moisture to move faster through the fractured cuticle of the plants; and rotary slashers and flail mowers, in which cutting by high speed impact replaces conventional mowing and the drying rate may increase as a result of the bruising and cuticle damage that the crop experiences.

## Silage

Most silage is still made in open stacks using a mower and buckrake. This is simple, but wastage is high. The flail-type forage harvester is popular because of simple cutting action and relative cheapness. It consists of swinging blades which rotate at high speed on a horizontal shaft. The crop is thrown or blown into an accompanying trailer or truck for transport for storage. Flail cutting has opened the way to more effective silage making because the process may be better controlled. Improved storage and feeding techniques are leading to more effective use of silage, generally, than is possible with high wastage open stack methods.

## Further References, 1963, 1964, 1966, 1967

## Dairying Industry

There has been a recent trend in this industry to larger herds and increasing use of machinery for greater production. Matching these developments is the need for pasture improvement and conservation of feed through silage making. Advisory services, the formation of discussion groups, and other educational media have made dairy farmers more conscious of their need to increase efficiency of farm management and continuing research, financed by the industry should have far reaching benefits. Refrigeration of milk on the farm and collection from bulk vats by road tanker is an extending practice. The Milk Board has greatly expanded distribution of pasteurised bottled milk and there is a growing local and export market for Victorian manufactured cheese.

Victoria is the principal milk producing State and in 1965-66, the Victorian output (751 mill. gals) represented 49 per cent of the Australian production.

The following table shows the numbers of cow-keepers and cows, the estimated total production of milk, and the gross value of dairy produce for each of the last five years:

## VICTORIA—DAIRYING

	A	t 31 March—	Number of Cow-keepers	Number of Dairy Cows	Estimated Total Production of Milk for All Purposes (Year Ended 30 June)	Gross Value of Dairy Produce*
				'000	'000 gals	\$,000
1962			 43,113	1,264	642,055	143,176
1963			 41,866	1,294	670,788	157,136
1964†			 28,181	1,184	694,775	172,560
1965			 27,704	1,187	745,896	194,988
1966		••	 ‡	1,192	750,915	190,388

<sup>·</sup> Includes subsidy.

The quantities of butter, cheese, condensed and powdered full-cream milk, and casein produced during the last five years were as follows:

# VICTORIA—BUTTER, CHEESE, CONDENSED AND POWDERED MILK, AND CASEIN MADE

('000 lb)

	Year Ended 30 June—	Butter*	Cheese*	Condensed Milk	Powdered Full-cream Milk	Casein
1962		 215,328	53,633	88,178	23,745	27,362
1963		 228,167	57,468	104,518	20,635	32,907
1964		 232,394	56,446	132,225	22,328	34,967
1965*		 247,924	60,975	146,167	25,291	36,685
1966		 251,268	58,158	122,650	24,506	48,531

<sup>\*</sup> Commencing with the year ended 30 June 1965, small quantities of butter and cheese made on farms are excluded from the above table. For the year ended 30 June 1964, there were 895,000 lb of butter and 49,000 lb of cheese made on farms.

<sup>†</sup> Details of cow-keepers and dairy cows from 1964 onwards are not comparable with those for earlier years. Prior to 1964 these statistics were based on numbers of cows (in milk or dry) and springing heifers and included cows kept for the farmer's own domestic milk supply. Commencing with 1964, details of cows kept for the farmer's own domestic milk supply have been excluded. See page 341.

<sup>‡</sup> Not Collected.

The following table shows the number of dairy herds in Victoria, grouped, according to the number of cows, for each of the five years 1961 to 1965:

VICTORIA—DAIRY HERDS, CONTAINING FIVE COWS OR MORE. GROUPED ACCORDING TO SIZE

			Number of Herds—											
At 31 Ma	t 31 March—		10 to 14 Cows	15 to 19 Cows	20 to 29 Cows	30 to 49 Cows	50 to 99 Cows	100 Cows and over	Total					
1961		4,213	2,149	1,545	2,738	5,915	8,723	1,549	26,832					
1962		4,092	2,064	1,454	2,712	5,667	9,271	1,838	27,098					
1963		3,660	1,904	1,405	2,537	5,486	9,569	2,015	26,576					
1964*		2,459	1,596	1,183	2,507	5,660	9,339	1,646	24,390					
1965		2,281	1,462	1,025	2,202	5,342	9,462	1,759	23,533					

<sup>\*</sup> Details from 1964 onwards are not comparable with those for earlier years. See footnote to the first table on page 344.

# Eradication of Tuberculosis, 1962; Dairying Industry, 1967; Sharefarming in the Dairying Industry, 1967

# Pig Industry

Until recently, the pig industry of Victoria used waste and surplus human foods. Most pig herds were small (less than 50 head) and were on dairy farms to salvage the separated milk where cream was sold for making butter. Generally they produced not more than 25 per cent of the total net income of the farm. Larger pig herds were kept to eat the buttermilk and whey by-products from the milk product factories, or other food wastes from processing factories, markets, and eating establishments. On most farms, cereal grains were fed to pigs as supplements to the major salvage part of the diet.

Now, the milk industry is using more milk for human consumption in several forms and many dairy farmers, who previously sold cream and fed separated milk to pigs, are now selling whole milk and have ceased pig raising. This has resulted in a reduction in the number of pig herds. However, as the demand for pig meat continues to grow, those farmers who continue to raise pigs are increasing the size of their herds and some new producers are entering the industry.

This trend has resulted in fewer but larger pig herds, producing more pigs than previously and has been achieved by using cereal grains as the major part of the pigs' diet as against the earlier practice of using them only as a supplement to the salvaged foods.

Most pig raising units now provide the major part of the income from the farms concerned. More capital and skilled management are involved in the individual units.

The number of pigs in Victoria at 31 March 1966, was 383,509. About 77 per cent of these are held in the Central, Western, Northern, and Gippsland districts. The following table shows classifications (in statistical districts) of pigs, together with the numbers of pig-keepers:

VICTORIA—PIGS AND PIG-KEEPERS, 31 MARCH 1966

Statistical District	Boars	Breeding Sows	All Other	Total Pigs	Pig-keepers
Central North-Central Western Wimmera Mallee Northern North-Eastern	 1,075 269 845 430 504 1,926 938 1,436	9,066 1,683 5,652 2,682 3,267 17,905 6,270 10,893	51,828 9,218 32,127 14,925 18,000 96,943 33,574 62,053	61,969 11,170 38,624 18,037 21,771 116,774 40,782 74,382	1,190 446 1,175 953 878 1,839 1,076 1,552
Total	 7,423	57,418	318,668	383,509	9,109

The following table shows the latest statistics available of the number of dairy herds (in size groups) separated into those where pigs are held, and those where no pigs are held. The sizes of pig herds are also shown.

VICTORIA—PIG-KEEPING IN CONJUNCTION WITH DAIRYING: NUMBER OF HOLDINGS AT MARCH 1966

				Size o	f Pig	Herd (	Number	s)		with	with s	s with
Size of Dair Cattle Her (Numbers	ď	1–4	5-9	10–14	15–19	20-29	30–49	50–99	100 and over	Holdings Pigs	Holdings No Pigs	Holdings with Dairy Cattle
1–4		241	58	54	18	47	46	37	20	521	3,611	4,132
5–9		177	78	41	31	42	33	28	8	438	1,853	2,291
10-14	••	103	58	34	22	28	30	26	10	311	1,133	1,444
15-19	••	79	39	41	17	22	27	17	8	250	804	1,054
20-29	••	139	92	74	41	52	53	30	19	500	1,269	1,769
30-49	••	167	149	144	109	144	141	82	25	961	2,195	3,156
50-69	••	106	137	114	95	184	254	128	39	1,057	2,477	3,534
70-99	••	83	102	128	123	252	364	356	105	1,513	4,063	5,576
100-149	••	44	45	50	53	124	243	396	179	1,134	3,724	4,858
150 and over	••	12	14	12	13	37	72	178	164	502	1,542	2,044
Total	••	1,151	772	692	522	932	1,263	1,278	577	7,187	22,671	29,858

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# Sheep Industry

## Breeds of Sheep

Victoria and Tasmania are the only two Australian States in which the Merino does not comprise over 50 per cent of the sheep population. In 1965, Victoria's sheep population consisted of 46 per cent Merinos; 15 per cent Corriedales; 4 per cent Polwarths; 29 per cent Comebacks and Crossbreds; and 6 per cent British breeds (mainly pure Dorset Horn, Romney Marsh, Border Leicester, and Southdown).

The Corriedale and the Polwarth were both developed in Victoria to meet a special need in the southern high rainfall area for a dual purpose breed which combined the production of good style comeback or crossbred wools with good meat conformation.

The pure British breeds are mostly run in small stud flocks which produce rams for use in cross breeding for prime lamb or crossbred wool production. Some common crosses used in fine crossbred and comeback wool production are Merino by Corriedale, Merino by Polwarth, and Corriedale by Polwarth. The common crosses used to produce strong Crossbreds for wool and prime lamb production are Border Leicester by Merino, Romney Marsh by Corriedale, and Romney Marsh by Merino. The most important breeds for siring prime lambs are the Dorset Horn (and the Poll Dorset), the Southdown, and the Border Leicester.

Information on the number of sheep of each breed is collected triennially.

The following table shows the breeds of sheep in Victoria (by statistical districts) at 31 March 1965:

# VICTORIA—BREEDS OF SHEEP (INCLUDING RAMS), 31 MARCH 1965

•	2	റ	Λ	Λ	`
•		v	v	0	,

Statistical Distric	a	Merino	Corriedale	Polwarth	Dorset Horn	Romney Marsh	Border Leicester	South- down	Merino Comeback	Crossbred	Other	Total
Western Wimmera Mallee Northern North-Eastern		718 1,249 4,761 3,585 921 1,493 642 779	490 322 2,449 410 113 375 256 169	210 32 817 21 7 41 82 14	54 42 62 28 44 120 40 34	44 9 427 28 3 9 32 41	52 45 49 42 58 94 26 28	22 14 30 1 1 20 6 13	222 167 935 112 160 262 158 144	953 551 1,108 363 580 1,813 727 549	16 13 54 15 7 26 17 13	2,781 2,444 10,691 4,605 1,894 4,253 1,986 1,784
Total .		14,148	4,582	1,224	424	592	395	109	2,160	6,643	160	30,437

Information on the number of rams of each breed is collected annually. The following table shows the breeds of rams in Victoria (by statistical districts) at 31 March 1966:

VICTORIA—BREEDS OF RAMS, 31 MARCH 1966

Statistical Distric	et	Merino	Corrie- dale	Pol- warth	Dorset Horn	Border Leicester	South- down	Other	Total
Central North-Central Western Wimmera Mallee Northern North-Eastern Gippsland Total		4,089 7,730 51,046 25,764 3,709 9,610 4,372 4,726	4,617 3,515 29,384 6,141 1,212 3,625 2,435 1,941 52,870	1,748 542 10,094 194 66 420 767 158 13,989	10,148 6,171 9,350 4,468 8,291 24,673 9,264 4,226	1,409 3,135 2,862 4,545 6,764 11,222 3,668 2,461 36,066	5,260 2,505 4,450 103 58 2,262 1,812 3,389	4,146 1,718 17,502 3,356 1,970 4,046 3,480 4,457	31,417 25,316 124,688 44,571 22,070 55,858 25,798 21,358 351,076

The numbers of sheep in Victoria in selected years since 1861 are shown in the table on page 340. The distribution of all livestock is shown in the table on page 341.

The increase in sheep numbers in recent years has been due to pasture improvement and intensification of stocking rates on established improved pastures.

However, factors such as seasonal conditions, prices of wool, mutton, lamb, and to a lesser degree, wheat, affect the number of sheep in the State in any given year. In an adverse season flocks may be reduced by lack of fodder or water, by the increase in the slaughtering of fat stock, or by the decrease in lambing. Decreased imports from other States are another factor. In addition to the seasonal movements of sheep from New South Wales and South Australia for agistment, there is a regular importation of sheep from those States for slaughtering purposes.

# Lambing

Climatic conditions also play a large part in determining the proportion of lambs marked to ewes mated, and thus the natural increase from season to season may vary considerably. The following table shows the number of ewes mated or intended to be mated, the number actually mated, and lambs marked, in each of the five seasons 1962 to 1966:

## VICTORIA—LAMBING

	S	eason	Ewes Intended for Mating	Ewes Actually Mated	Lambs Marked	Proportion of Lambs Marked to Ewes Mated
				'000	!	%
1962			 11,409	11,008	9,217	84
1963			 11,436	11,369	9,795	86
1964			 11,633	11,611	9,853	85
1965			 12,560	12,501	10,556	84
1966			 12,674	12,605	10,626	84

# Sheep and Lambs in Statistical Districts

The following tables set out the number of rams, ewes, wethers, and lambs depastured in each statistical district of the State at 31 March 1966, and the numbers of ewes mated classified according to whether the progeny is intended for wool, or for fat lamb production:

# VICTORIA—SHEEP AND LAMBS IN EACH STATISTICAL DISTRICT AT 31 MARCH 1966

(000')

	İ	Statistical District									
Particulars	Central	North- Central	Western	Wim- mera	Mallee	North- ern	North- Eastern	Gipps- land	Total		
Rams Breeding Ewes* Other Ewes Wethers Lambs	31 1,265 69 870 598	25 995 50 970 466	125 4,763 393 3,402 2,642	45 1,759 137 1,604 894	1,015 19 262 470	56 2,177 66 814 952	26 1,036 34 564 399	21 919 42 500 473	351 13.929 810 8,986 6,893		
Total Sheep and Lambs	2,832	2,506	11,325	4,437	1,788	4,065	2,059	1,956	30,968		

<sup>\*</sup> Includes breeding ewes not mated (1,254,241 at 31 March 1966).

# VICTORIA—LAMBING, 1965 SEASON

		Statistical District										
Particulars	Central	North- Central	Western	Wim- mera	Mallee	North- ern	North- Eastern	Gipps- land	Total			
Ewes Mated	1,142	900	3,997	1,541	1,002	2,156	969	793	12,501			
Lambs Marked	1,021	759	3,331	1,246	847	1,868	799	685	10,556			
Percentage	89	84	83	81	84	87	82	86	84			

# VICTORIA—LAMBING FORECAST, 1966 SEASON (As Advised by Farmers at 31 March 1966) ('000)

Breed of Rams Used		Statistical District										
		Central	North- Central	Western	Wim- mera	Mallee	North- ern	North- Eastern	Gipps- land	Total		
Merino		157	271	1,453	843	148	301	169	190	3,532		
Corriedale Polwarth	or	225	128	1,403	200	56	137	126	87	2,362		
Shortwool Breeds		687	362	642	220	454	1165	494	372	4,396		
Longwool Breeds		104	156	693	264	319	460	186	202	2,384		
Total		1,174	916	4,191	1,528	977	2,062	975	851	12,674		

# Production of Wool

Statistics of wool production are obtained direct from growers, from fellmongeries and, for wool exported on skins, from the Department of Customs and Excise.

# VICTORIA—SHEEP AND LAMBS SHORN, SEASON 1965-66

Statistical District	Sh	orn		Clipped Crutchings)	Average		
Statistical District	Sheep	Lambs	Sheep's	Lambs'	Per Sheep	Per Lamb	
	'000		'00	0 lb	lb		
Central North-Central Western Wimmera Mallee Northern North-Eastern Gippsland	2,599 2,520 10,796 4,555 1,546 3,910 2,022 1,720	673 544 2,969 1,066 539 1,188 500 524	25,330 24,017 103,572 45,872 16,063 36,971 17,568 16,171	1,967 1,420 8,108 2,783 1,564 3,288 1,216 1,431	9·75 9·53 9·59 10·07 10·39 9·45 8·69 9·40	2·92 2·61 2·73 2·61 2·90 2·77 2·43 2·73	
Total	29,668	8,003	285,564	21,779	9.63	2.72	

# VICTORIA—SHEEP SHORN AND WOOL CLIPPED

0	SI	norn		Clipped Crutchings)	Average		
Season	 Sheep	Lambs	Sheep's	Lambs'	Per Sheep	Per Lamb	
	'000		'000 lb		lb		
1961–62 1962–63 1963–64 1964–65 1965–66	   25,664 25,376 26,009 28,315 29,668	6,847 6,235 6,836 7,024 8,003	261,012 243,238 262,472 285,407 285,564	19,994 17,561 18,863 20,871 21,779	10·17 9·59 10·09 10·08 9·63	2·92 2·82 2·76 2·97 2·72	

## VICTORIA—WOOL PRODUCTION AND VALUE

Season		Clip	Stripped from and Exported on Skins, etc. (Greasy)	Total Quantity (Greasy)	Gross Value	Average Price per 1b
			'000 lb		\$'000	cents
1961-62		281,006	49,632	330,639	148,438	44.89
1962-63 1963-64	••	260,799 281,335	55,906 52,953	316,705 334,288	158,013 208,700	49.89 62.43
1964-65	• •	306,278	55,252		176,041	48.69
	•••			361,530		
196566	••	307,343	59,601	366,943	193,797	52.81

# Wool Marketing System

The present system of wool marketing has been built up over more than a century by the efforts of many able and energetic leaders, notably Thomas Sutcliffe Mort who prompted the first Australian auctions held at Sydney in 1843, and Richard Goldsbrough who started the sale of Victorian wool and produce in Melbourne in 1848. Geelong, the third Australian centre, was established in 1857.

On these foundations has been built a marketing system probably unique in world commerce, where a product is sold, in the presence of its grower, to the highest bidder amongst manufacturers and their agents from all over the world.

A sales programme, which ensures that there is a representative selection of wool to meet the varied demand at each centre of auction in Victoria, is prepared for the complete season. Thus, by controlling the amount of wool offered, an orderly marketing system is maintained.

## Auction System

Under the auction system wools are displayed on the show floors of woolbrokers' stores, equipped with sawtooth roofs, giving clear, even lighting. This presentation of the wool under conditions which promote the interests of the grower, and at the same time retain the confidence of the buyer is the responsibility of the selling broker, and involves strict and thorough attention to detail.

The whole of the offering in each catalogue is valued by the brokers' experts, who keep in the closest touch with the market and its movements. When the auction begins, the auctioneer is accompanied by the wool expert who is able to protect the growers' interests. In this way, the grower exercises control up to the last moment, and may withdraw any lot if the bids do not conform to his ideas of value.

At the fall of the auctioneer's hammer, the ownership of the lot passes from the woolgrower to the woolbuyer, but the woolbroker still performs some service by storing it in his warehouse until it is required by the buyer. If the wool is to go overseas it is dumped, or compressed tightly and held by metal bands. The broker then has it delivered to the ship, or the local mill, and at that point marketing ends.

## Further Reference, 1963; History of Pastoral Industry, 1963

## Meat Industry

The farm lands of Victoria have proved most suitable for meat production and about 30 per cent of Australia's red meat is produced in Victoria.

The American market has brought big changes to the beef industry, since the United States is mostly interested in lean meat. The demand created to supply this market has lifted the prices of bulls, dairy cows, and what are known to the trade as store cattle. The prices for these cattle have increased considerably and are now close to the prices per 100 lb dressed weight (chilled carcass) of the traditionally prime cattle, used extensively in supplying the local trade.

The local market for lamb has always been good but the demand for export lambs has been irregular, largely because of overfatness. Grading is largely a matter of fatness and the leaner, meatier types used locally are the most profitable to produce in areas where the season favours marketing from February to September. Marketing of lambs from the drier parts of the State has to be done during October, November, and December when, because of the large offerings, lamb prices are at export parity.

Boneless mutton exports to the United States have provided a large market for old sheep which at one time brought low prices for canning and small goods. A proportion of old sheep is still allowed to die on properties but the waste has been greatly reduced in recent years and is reflected in greater mutton production.

There have been more pigs in Victoria than at present but, with faster growth and more rapid turnover, pig meat production has remained high. Most pig meats are consumed locally and a small increase in production is reflected in a big drop in prices and vice versa. Since prices improved following the almost complete cessation of exports during the Second World War, pig meat production has tended to follow three year cycles. For about eighteen months, pig prices are low and many farmers go out of production. Then there is a shortage of pig meats and prices rise, attracting new farmers into pig meat production. When these new farmers have pigs to sell, the shortage is overcome and prices fall. The successful pig farmer has a cheap supply of good food and produces steadily all the time.

The American influence upon Victoria's standards of living has had a telling impact on table poultry production. Fewer people are keeping poultry for their own domestic requirements, and consequently, more poultry meat is purchased. This has resulted in a big increase of broilers, capons, and other table fowl, including ducks and turkeys.

## Broiler Industry

The raising of chickens for meat on a large scale has emerged in Victoria since the mid-1950s. Chickens are most efficient in converting poultry feeds, grains, and protein supplements, to meat, and are also multiplied cheaply and rapidly through scientific breeding and modern artificial incubation methods.

It now takes approximately 2.7 lb of poultry feed to produce 1 lb of poultry meat, and a  $3-3\frac{1}{4}$  lb chicken is grown in nine to ten weeks. There is every prospect of attaining current British and American production figures of 2-2.5:1 feed conversion and a  $3-3\frac{1}{4}$  lb chicken in seven to eight weeks. This efficient conversion and rapid growth has been achieved by extensive breeding programmes; the use of "high energy" poultry feeds, highly supplemented with vitamins and minerals; growth promoters and disease control drugs; and by the development of enclosed, factory-like broiler houses, with controlled temperature, humidity, ventilation and light, conducive to fast growth.

The organisation of the broiler industry on a continuous, production-line, factory-like operation, has been a major factor in the great reduction in price to consumers. Breeders, hatcheries, contract growers, poultry processors and distributors, have all co-ordinated to ensure efficient and continuous production. Seasonal effects are no longer a consideration and prices do not fluctuate. As a result, poultry meat, once a luxury, is now cheap and a normal part of the diet.

The main production centres are located on the Mornington Peninsula and in areas south-east and east of Melbourne, near the processing works and the main centres of consumption. Most of Victoria's production is consumed locally; very little is exported and some interstate broilers are imported.

Broiler houses are fully enclosed, each house grows a "crop" of about 10,000 broilers, about four times a year. Chickens are stocked at a rate of 0.75-1 sq ft of floor space per bird. A one-man or one-family farm raises approximately 80,000 to 100,000 birds a year. Growers are usually contracted to supply large broiler organisations which hatch and supply the specially bred meat chickens and receive broilers back for processing and distribution.

# Egg Industry

The trend in the Victorian egg industry is towards large specialised farms—egg producers, hatcheries, and pullet growers—utilising modern poultry housing, equipment and labour saving machinery.

The greater proportion of the State's estimated 4 mill. adult female fowls are now contained within the commercial egg industry. There are, however, large numbers of small household flocks in suburban and country areas.

The main areas of commercial production are centred on the outskirts of the Melbourne Metropolitan Area and in the Bendigo district, with large centres around Ballarat and Geelong, and substantial populations in the Wimmera, Goulburn Valley, and North-East.

One man or one-family farms usually manage 2,000 to 3,000 layers. There are, however, many larger farms employing labour with up to 10,000 layers, and a smaller number of much larger farms.

Housing is largely planned on the intensive principle, with deep litter pens or single and multiple bird cage units and most of the new housing is on the laying cage system. A small proportion of layers is kept in fully-enclosed, windowless houses under a fully-controlled environment. Artificial lighting is used on almost all commercial egg farms to stimulate egg production.

Feeding is based on the grains (wheat, oats, and barley) and the by-products (bran and pollard). Meatmeal is the major protein supplement. Wide ranges of commercial, ready-mixed poultry rations are also available.

Laying stock consists mainly of a specially produced crossbred between the White Leghorn and Australorp breeds. The average State egg production is estimated at approximately 190 eggs per bird per year. Commercial stock of the local breeding farms and hatcheries is tested for profitability at the Department of Agriculture's Random Sample Laying Test at Burnley.

Chicks are hatched continuously throughout the year with an emphasis on the June–November period. Hatcheries are large and use modern incubators from 5,000 to 90,000 egg capacity. Most commercial egg-type chicks are sexed at a day old by machine or hand methods and the cockerels discarded.

The main power source used in the brooding of chicks is electricity, but gas brooders and hot water brooders fired by oil burners are also used.

The marketing of eggs is controlled by the Victorian Egg and Egg Pulp Marketing Board. Flocks with over 20 adult female fowls come within the Board's jurisdiction, and owners of flocks with over 40 adult female fowls are required to market their eggs through the Board. Victoria produces a surplus of eggs which is exported through the Australian Egg Board.

Advisory and research services to the egg industry are provided by the Department of Agriculture, commercial firms concerned with sale of feed, drugs and equipment, and the University of Melbourne.

# Stock Slaughtered

The following table shows the number of slaughtering establishments and details of the stock slaughtered in the State during each of the five years 1961–62 to 1965–66:

## VICTORIA—STOCK SLAUGHTERED

	St	ock Slaugh	tered in Esta	blishments and	l on Farms a	nd Stations		
Particulars		Year Ended 30 June						
		1962	1963	1964	1965	1966 *		
				'000	,			
Lambs	:  }	7,389 5,099 263 356 216 508 588	7,444 5,408 310 463 255 574 530	7,306 5,342 292 509 312 668 533	7,136 5,433 295 577 365 675 {	8,160 5,205 270 558 359 622 44 705		
Number of Slaughter houses	•	282	284	282	270	262		

<sup>\*</sup> Average dressed weights per carcass during 1965-66 were: Sheep 44·17 lb; Lambs 34·62 lb; Bulls and Bullocks 596·12 lb; Cows 419·62 lb; Young Cattle 308·88 lb; Bobby Calves 43·86 lb; Other Calves 81·69 lb; Pigs 105·72 lb.

# Frozen Meat Exported

The importance of the beef, mutton and lamb export trade is indicated by the export figures for the years 1961–62 to 1965–66, as shown in the table below. During 1965–66, the United States, the United Kingdom, Canada, Japan, Greece, and Italy absorbed the largest quantities of frozen meats exported from Victoria. In that year, the United States took 67 per cent (in value) of beef and veal exports followed by the United Kingdom, 18 per cent. The United States purchased 43 per cent of mutton exports followed by Japan (22 per cent) and Canada (17 per cent). Canada (30 per cent), the United Kingdom (28 per cent) and the United States (25 per cent) were the main purchasers of frozen lamb.

# FROZEN MEATS EXPORTED FROM VICTORIAN PORTS

Year Ended 30 June—			Mutton		Lan	nb 	Beef and Veal	
			'000 1ь	\$'000	'000 lb	\$'000	'000 Ib	\$'000
1962			76,284	11,276	18,022	2,384	81,085	21,290
1963			95,057	16,502	27,674	5,114	117,314	31,822
1964			104,409	16,591	20,877	3,658	122,323	33,637
1965			107,178	18,969	30,290	6,029	147,618	41,431
1966			108,353	22,661	17,954	4,430	132,791	41,026

# Honey Industry

Victoria's hardwood forests each year provide an important contribution to the wealth of the State by virtue of timber production for various purposes. However, one little known facet of forest productivity is the annual harvest of honey and beeswax collected by bees from many species of eucalypts in all parts of the State. Today, Victoria ranks second among the States in apicultural activities. Eucalyptus species provide the bulk of the honey crop—up to 95 per cent of the total—with the balance made up of ground flora species such as clover and Patterson's Curse.

In recent years some concern has been felt in the industry at the increasing pressure for alienation of some types of Crown land for agricultural purposes. Much of this land has in the past been reliable beekeeping country because of its natural tree and shrub flora. These lands are generally cleared after alienation and so are lost for honey production. Parts of the Mallee, Western District, and North-east are areas most affected.

There are some 1,250 apiarists in Victoria with five or more hives. These apiarists produce an average of 8 mill. lb of honey per annum. Hive yields are relatively good and range from 90 to 150 lb per annum. The larger commercial outfits would average 200 lb per annum.

The industry is, of necessity, migratory, whole apiaries with attendant plant being moved by road transport from one part of the State to another following the flowering of various species of honey flora in the forests and on the farm lands. Hives, trucks, and plant have been designed and modified to suit the requirements of mobility demanded by the industry.

Pollination of agricultural crops is a further aspect of the industry which has received considerable attention. Each year in the past, thousands of colonies have been hired out to fruit and seed growers to ensure profitable sets of seed and fruit. However, in recent years the advent of the newer types of insecticides and their increasing popularity, especially with fruit growers, has caused concern amongst apiarists, many of whom are no longer prepared to lease hives of bees for pollination because of serious bee losses following spray application of certain types of insecticides. It is anticipated that, with the increasing use of some of these chemicals, pollination of agricultural crops may become a serious problem in Victoria and elsewhere. The application of insecticides with the spreading of superphosphate on pastures, especially in irrigation areas, is also causing concern.

Marketing has always been a great problem to the industry. Violent fluctuations in the annual honey crop are always, in the absence of any organised marketing scheme, attended by similar fluctuations in prices. Considerable carry-overs occasionally aggravate this. However, late in 1962, Federal Parliament passed enabling legislation for the establishment of the Commonwealth Honey Marketing Board. The functions of the Board are to regulate export of, and export prices for, honey. The activities of the Board are financed by means of a levy on domestic consumption of honey and a publicity and research programme is being undertaken.

State interest in the industry is authorised by the *Bees Act* 1958 and extends to disease control, advisory services, and research into the problems of the industry. An Apicultural Research Unit is in operation at the Scoresby Horticultural Research Station.

Particulars relating to apiculture for the five years 1962–1966 are given in the following table:

VICTORIA REF-HIVES HONEY AND REESWAY

VICTORIA	HONEI, AI	TO DELSTIAN
	Production	Gross Value

Season Ended 31 May—		D	***	Produ	ection	Gross Value	
		Beekeepers*	Hives	Honey		Honey	Beeswax
		N	o <b>.</b>	,000	) lb	\$'00	00
1962 1963 1964 1965 1966		1,276 1,280 1,247 1,276 1,243	103,216 100,787 93,424 99,345 101,387	10,314 4,818 9,460 9,181 9,608	135 64 110 105 115	1,182 582 1,498 1,377 1,403	68 33 57 52 55

<sup>\*</sup> Apiarists with 20 hives and over numbered 830 in 1962, 821 in 1963, 747 in 1964, 771 in 1965, and 783 in 1966. Since 1958 the statistics have been collected from apiarists with five or more registered hives.

# Primary Industries Other than Farming

# **Forestry**

## Forest Estate

Of the 56,245,760 acres in Victoria, the forest estate consists of 5,603,832 acres of reserved forest and over this area the Forests Commission has full control. Only a proportion of this reserved forest produces commercial timber, as large areas come within the category of protection forests and are of value in safeguarding the State's water catchments. In addition, the Forests Commission has partial control over some 9 mill. acres of unoccupied Crown land which must, therefore, be included in the forest estate. These Crown lands include areas of Mallee scrub and alpine grass lands as well as good timbered country.

The Forests Commission of Victoria was established by the *Forests Act* 1918 and consists of a chairman and two commissioners. Subject to the Forests Act, the Commission has the exclusive control and management of all matters of forest policy, the granting of leases, licences, permits and authorities, and the collection of rents, fees, royalties, and other revenue. It is the duty of the Commission to carry out plans and works for the establishment, maintenance, improvement, and renewal of natural forests and plantations of indigenous and exotic trees. It is also responsible for the prevention and suppression of fires, the training of forest officers, conduct of research work, provision of facilities for public recreation, and the protection of native flora and fauna in State forests.

## Forest Timber

The following table summarises the total output of all species for the years 1962 to 1966:

# VICTORIA—FOREST TIMBER ('000 Cu Ft)

The second secon	Year Ended 30 June					
Item	1962	1963	1964	1965	1966	
Logs for sawing, peeling, slicing, or pulping— Hardwoods Softwoods— Indigenous Forest Pines Plantation Grown Pines	60,789 205 8,139	66,910 * 9,615	67,371 13 10,853	68,159 2 12,398	69,499 14,377	
Total Logs Hewn and Other Timber (Not Included above) Estimated Volume—	69,133	76,525	78,237	80,559	83,876	
Firewood † Other §	37,539 4,676	33,557 4,152	35,335 4,684	33,331 4,805	33,278 5,475	

<sup>\*</sup> Output was only 524 cu ft.

<sup>†</sup> Excludes mill waste used as firewood.

<sup>§</sup> Includes telephone and electric supply transmission poles, bridge and wharf piles and beams, fencing timbers, railway sleepers, and mining timbers from Crown lands. Similar information for private lands is not available.

Although the total consumption of industrial wood in 1965–66 shows little change since the previous years, the distribution between industries has altered somewhat. Sawmillers operating in the native hardwood forests cut fewer logs but maintained their output of sawn timber, apparently by drawing on stockpiled logs. The section of the trade relying on plantation grown exotic softwood logs further expanded its operations, but not sufficiently to balance the reduced intake of hardwoods. Veneer manufacturers also increased their consumption of plantation grown softwoods, and there was a considerable increase in the use of softwood for pulping. Both private and Crown plantations contributed to the increased supply of softwood timber.

The increase in use of "Other" timbers was almost entirely due to the greater demand for transmission poles. Sleeper production increased slightly but the production of beams and bridge timbers declined.

# Softwood Plantations

Experimental plantings of softwoods began in Victoria in 1880, and the first commercial plantations were established in 1910. In 1925, there were 4,555 acres of State plantations and the planting programme then increased quite rapidly until by 1935 the area had increased to 38,360 acres. The main areas were at Bright, Ovens, and Stanley in the north-east, the Otways, and at Ballarat and Creswick. More recent extensions of State plantations have been in the southwest, north-east, and in the south Gippsland hills on abandoned settlement areas. The total area of State plantations at 30 December 1965, was 65,002 acres. In 1961, an expanded planting programme commenced and the annual planting objective of 6,000 acres of softwood per year was reached in the 1965 planting season, and is to reach 15,000 acres per season by 1971 and to continue at that rate until the end of the century.

Pinus radiata has proved itself adaptable to all sites available, makes rapid growth, is hardy and relatively immune from insect and fungous attack, and produces a good quality utility timber. The area planted to Pinus radiata comprises 55,080 acres. Many of the areas originally planted with other conifers are now being converted to this species.

The older stands are principally 15 to 40 years old. Relatively small areas have been clear felled and either replanted or naturally regenerated, the bulk of the timber utilised to date being from thinnings in the form of logs for peeling and sawing, and pulpwood for paper manufacture

Privately owned softwood plantations were estimated to comprise 95,605 acres at 30 June 1966, and the areas are steadily increasing. Large industrial companies are planting *Pinus radiata* to provide sustained yields of softwood for sawmilling and wood-fibre industries. Private individuals plant small areas as long-term investments and many State schools maintain small endowment plantations.

The Land (Plantation Areas) Act 1959 is designed to encourage private establishment of softwood plantations by providing that Crown lands suitable for commercial plantations and unsuitable for agriculture may, with certain safeguards, be leased for timber-growing purposes and subsequently sold to the lessee.

The output from State plantations is summarised below:

# VICTORIA—OUTPUT FROM STATE PLANTATIONS OF SOFTWOOD LOGS AND PULPWOOD

('000 Cu ft)

Year Ended 30 June-						Sawlogs and Peeling Logs	Pulpwood
1962						2,659	1.527
963						2,949	1,540
964						3,274	1,385
1965						4.030	2,037
1966						4,901	2,408

During 1964-65, an amendment to the Forests Act 1958 was passed enabling loans of up to \$50 per acre to be advanced to land-owners for planting softwood species on land approved by the Commission as being capable of producing an economic crop. The basic intention is to encourage farmers to establish farm woodlots by providing funds interest free for the first twelve years to cover expenses.

## Forestry Fire Protection, 1965; Forestry Telecommunications, 1967

# Forest Fires

The causes of fires attended by Forests Commission personnel and the areas of State forests burnt in the period 1961-62 to 1965-66 were as follows:

VICTORIA—CAUSES	OF FOREST	FIRES
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_	Number of Fires						
Cause	1961-62	1962-63	1963-64	1964-65	1965-66		
Grazing Interests	2	7	1		1		
Landowners, Householders, etc	200	149	117	91	115		
Deliberate Lighting	59	44	45	38	57		
Sportsmen, Campers, Tourists	82	61	49	41	63		
Licensees and Forest Workers	34	22	12	14	20		
Smokers	44	33	87	43	50		
Lightning	133	53	143	153	83		
Tractors, Cars, Trucks, Locomotives,			}				
and Stationary Engines	30	26	37	28	16		
Children	39	18	37	25	21		
Sawmills	7	3	18	11	8		
Miscellaneous Known Causes	94	22	85	41	32		
Unknown Origin	60	43	39	72	63		
Total	784	481	670	557	529		

# VICTORIA—AREAS OF STATE FOREST BURNT (Acres)

Year Ended 30 June—					Commercial Area	Non- Commercial Area	Total	
1962					59,348	108,024	167,372	
1963				• .	36,289	43,592	79,881	
1964					16,620	274,820	291,440	
1965					386,815	420,761	807,576	
1966					20,313	50,733	71,046	

Forestry Laboratory Research and Field Research, 1965; Economic Aspects of Forests, 1967

## Fisheries and Wildlife

## General

Practical management of the fish and wildlife resources of Victoria is vested in the Department of Fisheries and Wildlife, which is responsible to the Chief Secretary for the administration of the Fisheries Act and the Game Acts, and for conservation, management, and research on native and introduced fishes, birds, and mammals.

The State Freshwater Fisheries Research Station and Native Fish Hatchery are located at Snobs Creek, near Eildon. A wildlife research centre is being developed at Lara, near Geelong. Fisheries and Wildlife officers (enforcement staff) are stationed at eighteen district centres throughout the State, and eight more district stations are proposed.

# Serendip Wildlife Research Station

The basic role of the Serendip Wildlife Research Station within the wildlife management plan for Victoria is the restoration and management of wildlife on farmland. This former farm property, which is situated 40 miles west of Melbourne, has been classified for development into three units according to the capability of the land and its eventual use.

## Wildlife Area

The central lake and buffer strip areas together amounting to about 217 acres have been developed to provide breeding and feeding conditions for many types of wildlife. Several species of wild ducks have commenced breeding as a result of improving conditions. Special efforts are being made to encourage high density breeding populations of some species of wild ducks, so that basic data on breeding, production, and general ecology can be gathered and

management possibilities subsequently determined. Representatives of several waterfowl species are confined at the lake and although pinioned and restricted by low fences they can move freely under natural conditions in areas of several acres. These birds can be studied under the conditions relevant to the maintenance of wild populations.

The Station also serves as the major duck trapping and banding centre for Victoria, and to date more than 50,000 wild ducks have been examined in connection with a study designed to check shooting pressure and the effectiveness of the game regulations.

#### Farmland Area

On the 350 acres which surround the wildlife area, modern farming practices are being examined in relation to representative species of the wildlife which it is hoped to restore. Farmland in Victoria is not an hospitable place for wildlife. The major proportion of the State is directly used for agriculture and only a relatively small number of species, mainly birds, has adapted itself to the intense management required by farming methods. This has been by far the biggest cause of wildlife destruction over the past 100 years and the process is likely to continue. Accordingly the Serendip Station is being developed as a demonstration area to show how it is both possible and economic to grow game and other wildlife on farm property, without loss of production from normal agricultural activities. The practical means of achieving this—the plants to cultivate, trees to plant, food patches, shelter belts, wildlife borders, control of vermin, and costs—are being worked out at Serendip.

It is proposed to obtain sufficient numbers of rare species, such as the Cape Barren goose, the magpie goose, the brolga, and the bustard so that stocks can be built up to self-reproducing populations. It will then be possible to transfer the surplus to suitable Game Refuges.

#### Research Area

The central area of 55 acres contains the service buildings, waterfowl pens, animal pens, and animal house. The latter contains the incubators, brooders and other equipment necessary for keeping animals under controlled conditions. The special waterfowl pens are used for holding numbers of birds for feather growth studies, ageing and sex criteria, and other biological data. Future projects include the erection of a laboratory, infirmary, and a large aviary. It is also proposed to establish natural food culture ponds and a pool for experimental food crops.

Scallop Fishery

Although the extent of the scallop beds in Port Phillip Bay was determined by the Fisheries and Wildlife Department in 1957, the fishery did not become established until September, 1963. An attempt was made to fish these scallops commercially in 1960, but lack of dredging experience caused the operation to be discontinued after a few days. However, during 1963, the increasing demand from France for frozen scallops could not be satisfied by the existing Tasmanian fishery, and as a result, some fishermen from that State commenced fishing for scallops in Port Phillip Bay. The Bay proved to be a prolific source of scallops and a flourishing commercial fishery and processing industry were rapidly established in Melbourne.

The resultant landings from the Port Phillip beds increased Australian production and this had a significant effect on world trade in frozen scallops. In 1962–63, the Australian production which originated from fisheries in Tasmania and, to a lesser extent Queensland, amounted to 6,498,000 lb live weight. During 1963–64, when the Victorian fishery had been active for only ten months, Australian production had increased to 15,373,000 lb live weight. Subsequently the production from Port Phillip alone during 1964–65 was in excess of 19 mill lb live weight, and at its peak in August, 1965 the monthly catch amounted to 3.0 mill. lb live weight. Production during 1965–66 for Australia was in excess of 29 mill. lb live weight.

Australia is now the third largest producer of scallops, with a production exceeded only by the U.S.A. and Canada. Other scallop producing countries in order of importance are Japan, France, the United Kingdom, and a number of Southern European countries. Over half of the Australian scallop catch is exported as frozen scallops, the remainder being mainly absorbed by the Melbourne and Sydney markets. During 1965–66, 1,713,632 lb of scallop flesh worth \$810,703 were exported from Victoria. France was the main buyer, followed by Belgium, the United Kingdom, and lately the U.S.A.

The sudden increase in production created serious marketing difficulties and, late in 1964, this led to a drop in price to the fishermen whilst a restriction on landings was imposed by the processors. In consequence many fishermen left the industry. However, the local and overseas demand revived in January, 1965, and the industry has experienced a period of further expansion.

Further Reference, 1967; Wildlife, 1962; Introduced Fish, 1963; Commercial Fisheries, European Carp, 1964; Freshwater Research, 1965; Marine Fisheries, 1966; State Wildlife Reserves System, 1966

#### Fisheries Statistics

The statistics of production shown in the following tables are in terms of recorded landed weight. Some species are landed in a headed, headed and gutted, or otherwise reduced condition; others are landed whole. In interpreting fisheries statistics, allowance should

be made for the incomplete coverage. Returns are collected from licensed professional fishermen only, and as a result the published totals fall short of total fish production to the extent of the catch by amateur fishermen, the commercial catch by persons not licensed as professional fishermen, and unrecorded catch by professional fishermen.

The following table shows certain particulars about the fishing industry in Victoria for the years 1961-62 to 1965-66:

### VICTORIA—FISHERIES: MEN AND BOATS EMPLOYED: QUANTITY AND GROSS VALUE OF TAKE

			Boats E	mployed	Value of	Recorded Production*				
Year Ended 30 June—		Number of Men	Number	Value	Nets and Other	Fis	sh	Cray	îsb	
					Plant	Quantity	Value	Quantity	Value	
				\$'000	\$,000	'000 lb	\$'000	'000 16	\$'000	
1962 1963 1964 1965 1966	::	1,045 1,004 1,541 1,518 1,566	794 784 917 897 910	2,692 2,748 3,825 4,174 4,432	554 634 763 798 821	13,065 12,611 14,134 13,530 14,875	3,150 2,938 3,532 2,030 2,231	1,676 1,531 1,317 1,291 1,681	810 766 691 903 1,177	

<sup>\*</sup> See footnote, table below.

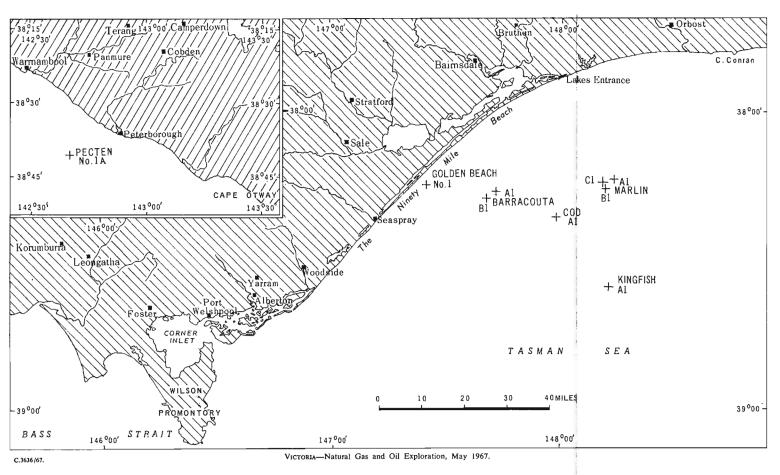
The following table shows the production of the principal types of fish in Victoria for the years 1961-62 to 1965-66:

VICTORIA—FISH: PRODUCTION OF PRINCIPAL TYPES ('000 lb Landed Weight)

Type of Fish	Year Ended 30 June							
Type of Fish	1962	1963	1964	1965	1966			
Marine Fish	(2)	1.000	1.640	1 222	1 005			
Australian Salmon Snoek	636	1,023	1,649	1,223	1,805			
Proom	3,308 329	2,588 195	2,034 218	2,891 204	3,684 235			
Di-thd	2,318	1,832	2,213	1,527	1,482			
Comfah	479	503	476	281	276			
Manusana	318	277	505	426	427			
Mullet	964	978	960	919	679			
Pilchard	349	308	639	485	502			
Shark*	2,181	2.731	2,987	3.193	3,312			
Snapper	279	303	335	414	343			
Whiting	402	300	255	267	213			
Other†	1,258	1,369	1,630	1,416	1,581			
Total Marine Fish	12,821	12,407	13,901	13,246	14.539			
Freshwater Fish	244	204	233	284	336			
Total Fish	13,065	12,611	14,134	13,530	14,875			

<sup>\*</sup> Up to and including the year ended 30 June 1964, catch by Victorian fishermen in Tasmanian waters is included. For the year ended 30 June 1965, production has been based on the quantity of fish landed at Victorian ports.

 $<sup>\</sup>dagger$  Includes quantities of shark livers for oil extraction for the years ended 30 June 1961 to 30 June 1964.



#### **Mining**

The most notable recent development in Victoria's mineral industry is the continued expansion of the non-metallic minerals and the decline of the metallic minerals, especially gold. Significant progress has been made in open cut mining, especially in the extraction of brown coal and construction materials. Exploratory off-shore drilling on the Gippsland Shelf in Bass Strait has revealed the presence of considerable quantities of natural gas. The major mineral resources of the State are described on pages 366–7 of the Victorian Year Book 1967.

#### Natural Gas in Victoria

#### Historical Background

The first attempts to find petroleum in Victoria were made between 1921 and 1923 when several wells were drilled without success. In 1924, the first indications of oil and natural gas were obtained in a well drilled near Lakes Entrance; but despite efforts in the Lakes Entrance area and elsewhere in the onshore portion of the Gippsland Basin, further drilling has so far failed to disclose commercial occurrences of oil or gas on land. Up to April 1967, a total of 179 wells, 127 of them in Gippsland, had been drilled in the search for oil and gas in Victoria. Six of these were located in waters off the coast of Gippsland.

#### Discoveries

The first offshore well (Barracouta A1) was spudded in December 1964, and in February 1965, encountered gas at a depth of 3,458 ft. The second well (Barracouta B1) drilled on the same geological structure, confirmed the presence of a large gas field which was later named the Barracouta Field. Reserves in this field have been estimated at 1.5 to 2.0 trillion (U.S.) cu ft of gas and from 35 to 50 million barrels of liquid hydrocarbons (condensate). The reserves in the Barracouta Field occur in sands near the top of the Latrobe Valley Formation (Eocene), the top of the reservoir being at a depth of 3,458 ft. Marls and Shales of the Lakes Entrance Formation (Lower Oligocene) form the cap rock of the reservoir.

The Cod Al well, which was drilled on a different structure, was dry.

The Marlin structure has had Marlin A1, B1, and C1 wells drilled in it and reserves of gas considerably greater than in Barracouta Field have been shown to occur in a reservoir which culminates at 4,500 ft depth. Light crude oil has also been shown to be present but insufficient information is yet available to calculate reserves. This reservoir is also at the top of the Latrobe Valley Formation. In the Marlin A1 well gas was also recorded and tested in the interval between 7,049 and 7,640 ft in Upper Cretaceous sands. Further wells will be drilled to this formation when permanent platforms are established.

Three wells were being drilled offshore in May 1967, two in the Gippsland Basin (Kingfish A1 and Golden Beach No. 1) and one in the Otway Basin (Pecten 1A).

#### Investigations and Reports

When it became evident, in 1965, that substantial petroleum reserves were likely to occur off the Victorian coast, the Victorian Government sent two senior officers from the Mines Department to Canada and the United States to investigate petroleum legislation and administration in those countries. Following that visit, the Government retained a Canadian consultant to make a report on the newly discovered petroleum resources. This report, entitled "Report on the Orderly Development of Petroleum in Victoria, Australia", was made to the Premier of Victoria in March 1966.

#### Legislative Aspects

Petroleum exploration and production in Victoria have, until recently, been governed by the *Petroleum Act* 1958, the application of which was extended offshore by the *Underseas Mineral Resources Act* 1963.

There has been some doubt and differences of opinion about constitutional rights as between the States and the Commonwealth in the matter of jurisdiction related to petroleum exploration and production in the offshore areas. In order to avoid costly constitutional litigation over this question, it was resolved at meetings of State and Commonwealth Ministers to introduce a system of "mirror" legislation in which States and Commonwealth will legislate in practically identical terms. The Minister for Mines in each State will be appointed as the Designated Authority in relation to the offshore area adjacent to that State by both State and Commonwealth Governments. He will grant instruments of title which will constitute titles under both the State and Commonwealth Acts. The legislation will incorporate a "common code" for operations in all offshore areas. An agreement between the States and the Commonwealth will provide for consultations between Governments in connection with administration, and will also provide for the sharing of royalties.

An important aspect of the new legislation will be the "graticule" system of titles whereby all new permits and licences will consist of block areas, the size of each block being 5 minutes of arc of latitude by 5 minutes of arc of longitude, giving an area per block of approximately 25 square miles. Exploration permits will contain a maximum of 400 blocks and will be subject to relinquishment provisions whereby half the original area has to be given up after six years and in each successive five years the area has to be halved again. This will generate a turnover of areas and will enable more operators to participate.

Upon a discovery of petroleum being made in a permit area a "location" of nine blocks, three by three, will be declared. The permit holder will have the right to take a licence over five blocks at the standard royalty rate on production of 10 per cent which is to be shared 6 per cent and 4 per cent, respectively, between State and Commonwealth. In addition the permit holder may elect to take a licence over the other four blocks of the location by paying a negotiated over-ride royalty between 1 per cent and  $2\frac{1}{2}$  per cent on production from

all nine blocks, all of which will go to the State. Work obligations will ensure that areas are not allowed to stagnate and that production must follow the taking out of a licence.

In order to implement the provisions of the proposed new legislation in the production titles being granted to the Hematite and Esso companies in the Gippsland Shelf discoveries, special legislation was passed through the Victorian Parliament. The Petroleum (Barracouta and Marlin Fields Agreement) Act 1967 enabled production licences to be granted much more in accord with the new legislation proposals than would have been possible under the Petroleum Act 1958. Other recent legislation that will have an important bearing on petroleum administration and development includes the Pipelines Act 1967 which will govern the authorisation and construction of onshore pipelines and the Pipelines (Submerged Lands) Act 1967 which will govern offshore pipelines. This latter legislation will be overtaken by the new "common code" legislation in which one Division is devoted to this purpose.

Earlier legislation of importance includes the Fuel and Power Act 1965 which set up the Ministry of Fuel and Power in order to coordinate the utilisation of all fuel resources in the State, and the Victorian Pipelines Commission Act 1966 which established the Pipelines Commission and charged it with the responsibility of providing the main trunk pipelines for natural gas distribution throughout the State and to State borders for interstate sale.

#### Industrial Development

As a result of the negotiations between the Hematite-Esso group and the Gas and Fuel Corporation the existing gas utility organisations will distribute the natural gas within the areas to which they now supply coal gas. It is expected that the availability of high heat value natural gas to the public and to industry will result in increased consumption and reduced prices.

Under the terms of the Pipelines Commission Act and the Pipelines Act it will be possible for the Commission to supply bulk gas from high pressure trunklines direct to major industries outside the supply areas at present served by the gas utility companies. Where necessary, companies could be authorised to construct short branch lines from the main trunks for this purpose.

The extensive work involved in the bringing into production of the petroleum resources in the new licence areas will involve the construction of two giant platforms located 16 and 28 miles off the coast between Lakes Entrance and Wilsons Promontory, of undersea and onshore pipelines, and of a gas absorption plant at Sale for the extraction of natural gas liquids. Contracts have been let for a large part of this work amounting to about \$40m. A large part of the offshore construction will be prefabricated at installations now being built at Barries Beach near Welshpool. This area will have a large engineering construction yard and new port facilities and will be needed also for future maintenance requirements.

Further References, 1965, 1966; Mining in Victoria, 1964; Underground Water, 1964

#### Mineral Production

The mineral production of the State, as recorded by the Mines Department, from lands occupied under the Mines Act (excluding stone raised in quarries and salt) for the years ended December 1965 and 1966, is shown in the following table:

VICTORIA—MINERAL PRO
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	196	5	1966		
Minerals	Quantity	Value	Quantity	Value	
Precious Metals—	fine oz	\$'000	fine oz	\$'000	
Gold	. 19,246	687*	21,005	688*	
Silver	27	‡	29	<b>‡</b>	
Other Minerals—	tons		tons		
Bauxite	. 2,555	11	• •	• •	
Tin Concentrates	. 11	24	26	55	
Coal, Black	. 42,247	515	35,519	497	
Coal, Brown	. 20,658,856	18,436	21,782,977	20,064	
Copper Concentrate	. 13	4†	36	4	
Fire Clay	. 32,816	62	30,978	69	
Gypsum	. 168,589	287	111,293	244	
Kaolin and Other White Clay	/s 565,141	872	330,932	531	
Limestone	. 1,458,545	1,411	1,807,298	2,191	
Diatomite	. 692	26	969	36	

<sup>\*</sup> Includes gold subsidy, \$144,489 for 1965, and \$73,750 for 1966.

The following table shows the average annual production and value of black and brown coal for each of the five year periods from 1926 to 1960 and the production and value for each of the years 1961 to 1966:

VICTORIA—COAL PRODUCTION AND VALUE\*

	Period			Black	Coal	Brown Coal		
				Production	Value	Production	Value	
				tons	\$'000	tons	\$'000	
1926-1930				668,177	1,786	1,515,592	386	
1931-1935				472,030	888	2,445,215	512	
1936-1940				324,903	568	3,608,751	712	
1941-1945				286,277	818	5,010,555	1,052	
1946-1950				156,290	722	6,648,430	2,404	
1951–1955				143,535	1,590	8,728,116	7,186	
1956-1960				100,893	1,050	12,193,625	11,302	
1961				66,363	718	16,279,168	15,444	
1962				56,721	632	17,137,438	15,682	
1963				50,481	588	18,456,445	16,158	
1964				47,058	544	19,034,792	17,304	
1965				42,247	515	20,658,856	18,436	
1966	• • • • • • • • • • • • • • • • • • • •			35,519	497	21,782,977	20,064	

<sup>\*</sup> Value of output at the mine.

<sup>†</sup> Includes copper bounty \$21 for 1965. Nil for 1966.

<sup>‡</sup> Value of silver production in Victoria in 1965 and 1966 was \$28 and \$13 respectively.

#### Quarrying

Stone, Sand, and Gravel

Victoria is plentifully supplied with excellent sources of basalt suitable for building purposes in the form of dimension stone, road-making stone, railway ballast, and aggregate material. Basalts of the Newer Volcanic series cover hundreds of square miles in the southern and western parts of the State, and associated with these expansive basalt areas are a number of scoria cones which provide a potential source of road surfacing material. The range and quality of material is so great that quarries are generally located close to their markets.

In addition to crushed and broken stone, dimension stones are quarried in various parts of Victoria. Quarries at Harcourt produce light grey granite in almost any dimension and other grey granites occur at Beechworth and elsewhere in Victoria. Excellent red granite is quarried at Gabo Island but is comparatively expensive to produce. Marbles of high quality are quarried extensively at Buchan and are available in other parts of the State. Sandstone and slates are also quarried for structural purposes but the Grampians' sandstone is the stone most widely used. It is strong and durable and has been extensively quarried at Stawell.

Sands and gravels are readily available near the Metropolitan Area and other large centres of population. Scoria is used extensively in the Camperdown district. Glass making sands are obtained from the Mornington Peninsula and at Lang Lang. Reef quartz is known to occur at Allendale and industrial sands most of which are wind blown are found close to Melbourne in the Brighton-Frankston area.

#### Further Reference, 1966

Information in the following table has been obtained from "regular" quarries which are known to have a fixed plant and which are in permanent production, and from mines producing construction materials as by-products of their main activity:

#### VICTORIA—CONSTRUCTION MATERIALS

Year Ended 31 December—					Production			Local
		Number of Returns	Sand	River Gravel and Gravel Boulders	Dimension Stone	Crushed and Broken Stone	Other Quarry Products	Value of Produc- tion
			'000 cu yd		tons '000 cu yd		cu yd	\$'000
1962		254	2,054	425	9,181	7,622	744	17,784
1963		275	2,134	401	10,147	7,866	936	17,270
1964		223	2,442	526	10,268	8,685	932	19,886
1965		221	2,956	664	14,347	9,827	728	22,736
1966		209	3,148	492	9,546	11,198	754	24,206

In addition to the production set out in the preceding table, a considerable quantity of material is won by contractors operating shallow pits for or on behalf of local government authorities, and by exploiting stone outcrops, mine tailings, etc. This itinerant activity was first covered by a statistical collection for 1961. However, the statistics are available only from 1962. Reported production data for the years 1963 to 1966 are:

VICTORIA—CONSTRUCTION MATERIALS: ITINERANT ACTIVITIES

Trans of March 1	Year Ended 31 December—						
Type of Material	1963	1964	1965	1966			
			'000 c	u yd	1		
Sand		311	240	194	266		
Gravel and Gravel Boulders		2,533	2,582	1,759	1,994		
Crushed and Broken Stone		1,453	1,469	2,123	1,537		
Other Quarry Products		914	1,241	1,040	818		
			\$'(	000			
Local Value		1,659	1,648	1,710	1,698		

#### Value of Production

#### General

The value of production as estimated in the following tables is based to a large extent on returns received annually from individual producers throughout the State. As a measure of total production it is incomplete, as it does not include the building and construction industry. It also omits factories employing less than four hands (unless power-driven machinery is used) and excludes agriculturists with holdings of less than 1 acre.

A detailed account of the period covered for individual rural industries is given on page 306. Except in the case of mining and quarrying, statistics for the non-rural industries refer to the year ended 30 June. Statistics for mining and quarrying relate to the year ended 31 December of the first year shown.

#### Gross Value

Gross value is defined as the value placed on recorded production at the wholesale price realised in the principal market. In cases where primary products are absorbed locally, or where they become raw material for secondary industry, these points are presumed to be the principal markets. Care is taken to prevent, as far as possible, all overlapping or double counting. The primary value of dairy production, in accordance with the above definition, is the price paid at the factory for milk or cream sold by the farmer; the value added by the process of manufacturing into butter, etc., is included in manufacturing production.

### VICTORIA—GROSS VALUE OF PRIMARY PRODUCTION (\$'000)

Ind	ust <b>ry</b>		1961-62	1962–63	1963-64	1964-65	1965–66
Agriculture Pastoral Dairying* Poultry and Trapping Forestry Fisheries Mining	 Bees 	::	230,224 287,760 143,176 47,454 6,048 27,632 4,032 39,166	253,468 318,914 157,136 46,688 5,868 27,437 3,764 40,016	272,807 382,211 172,560 52,945 6,373 30,592 4,835 40,838	295,013 373,501 194,988 47,777 5,830 33,629 3,731 44,892	262,852 413,558 190,141 51,975 5,785 34,146 4,403 48,924
Total Prima	ry Indu	ıstries	785,494	853,291	963,161	999,360	1,011,784

<sup>\*</sup> Includes Subsidy—1961-62, \$13,088,000; 1962-63, \$13,572,000; 1963-64, \$13,690,000; 1964-65, \$14,491,000; 1965-66, \$14,569,000.

#### Local Value

The gross value of production, less costs of marketing (freight, cartage, brokerage, commission, insurance, and containers), represents the gross production valued at the place of production, that is, local value, details of which are shown in the following table:

### VICTORIA—LOCAL VALUE OF PRIMARY PRODUCTION (\$'000)

Produce	1961-62	1962-63	1963–64	1964–65	1965-66
Agriculture— Barley Maize Oats Wheat Onions Potatoes Other Vegetables Hay and Straw	 3,978 178 8,918 73,342 1,300 10,756 16,208 27,468	4,720 226 14,314 85,118 1,078 3,986 15,106 39,850	3,438 216 11,034 93,039 919 13,432 15,876 34,703	3,808 203 12,345 91,950 1,140 22,705 17,350 41,580	2,938 99 12,555 75,456 1,507 7,763 19,425 39,350
Fruit— Orchards Vineyards Other Crops	 20,846 15,920 18,562	17,560 12,678 21,112	22,016 21,875 23,389	22,047 19,806 21,515	27,654 17,670 21,295
Total	 197,476	215,748	239,938	254,449	225,713
Pastoral— Wool Sheep, Slaughtered Cattle, Slaughtered Total	  126,950 40,964 86,034 253,948	137,980 44,764 102,434 285,178	187,157 46,523 112,071 345,751	150,987 51,297 130,201 332,484	168,613 57,113 145,403 371,130

### VICTORIA—LOCAL VALUE OF PRIMARY PRODUCTION—continued (\$'000)

Produce	1961–62	1962-63	1963–64	1964-65	1965-66
Dairying—					
Whole Milk Used for— Butter	61,422	71,368	77,246	87,345	87,544
Cheese	9,802	11,210	12,851	14,537	11,201
Condensing, Con-	10.000		14.065	16270	16365
centrating, etc Human Consump-	12,200	12,284	14,065	16,379	16,365
tion and Other					
Purposes	28,476	28,894	32,786	34,348	35,410
Subsidy Paid on Whole Milk for Butter and					
Cheese	13,088	13,572	13,690	14,642	14,569
Pigs, Slaughtered	11,546	13,410	15,217	20,165	17,513
Total	136,534	150,738	165,857	187,416	182,601
Poultry and Bees-					
Eggs	28,276	28,946	34,659	30,183	33,914
Poultry	12,370	11,794	12,009	11,196	11,546 989
Honey and Beeswax	830	480	1,151	867	909
Total	41,476	41,220	47,819	42,245	46,449
Trapping, etc.— Rabbits and Hares Rabbit and Hare	4,570	4,332	4,444	4,599	4,826
Skins, etc	1,050	1,168	1,470	870	595
Total	5,620	5,500	5,914	5,469	5,421
Forestry—	10.137	10.004	10.543	22 201	22 404
Sawmills Hewn Timber	18,136 2,522	18,884 2,202	19,543 2,490	22,391 2,587	22,494 2,928
Firewood	5,444	4,943	6,682	6,949	6,842
Bark for Tanning	92	108	134	90	108
Other	66	64	72	58	62
Total	26,260	26,200	28,920	32,076	32,434
Fisheries—	2.714	2.520	2.040	1 702	1 971
	2,714	2,528	3,049	1 702 797	1,871 1,040
Fish Crayfish		670	600		
Crayfish	706	670 2	606	2	*
Crayfish	706	2	2 481	656	789
Crayfish Oysters	706		2	2	*

<sup>\*</sup> More than nil, but less than half the final digit shown. C.3636/67.—13

VICTORIA—LOCAL	VALUE	OF	Primary	Production—continued
		(5	(000	

Produce		1961-62	1962-63	1963-64	1964–65	1965-66
Mining— Gold Coal—		940	946	854	737	687
Black Brown Other Metals	 and	718 15 <b>,</b> 444	632 15,682	589 16,158	544 17,304	515 18,436
Minerals Quarrying		3,630 18,434	3,990 18,766	4,308 18,929	4,772 21,534	4,839 24,446
Total		39,166	40,016	40,838	44,892	48,924
Total Primary Indust	tries	703,962	767,851	879,238	902,243	916,470

#### Net Value of Production

Net value of production is computed by subtracting from local value the cost of materials used in the process of production. These materials include stock feed, seed, manures, power, petrol, kerosene, other oils, dips, sprays, and other costs. No deductions have been made for depreciation or certain maintenance costs. The net value of production is the only satisfactory measure to use when comparing or combining the value of primary industries with those of other industries. Details for primary industries and manufacturing are shown in the table below:

### VICTORIA—NET VALUE OF PRODUCTION (\$'000)

Division of Industry		1961-62	1962-63	1963–64	1964-65	<b>196</b> 5-66
Rural— Agriculture Pastoral Dairying Poultry Bee-farming	::	176,490 231,056 87,044 24,878 830	193,972 265,126 110,134 24,812 480	218,136 323,696 121,385 30,104 1,151	232,775 309,668 136,097 24,407 867	202,674 346,230 135,601 28,192 989
Total Rural		520,298	594,524	694,473	703,814	713,686
Non-rural		67,464	67,372	72,686	77,809	81,609
Total Primary		587,762	661,897	767,159	781,623	795,296
Manufacturing		1,440,644	1,601,742	1,750,478	1,949,665	2,027,685
Total All Industries		2,028,406	2,263,639	2,517,637	2,731,288	2,822,981

#### MANUFACTURING INDUSTRY

#### Natural Resources and Location

#### Natural Resources

Victoria's temperate climate, rainfall, soil and water resources have been used to develop the production of wool, grains, fruit, dairy products, and timber. On these the State's early secondary industries were based. There are extensive fuel resources of brown coal in the Latrobe Valley. Of special importance to the industries of the State are the oil and natural gas fields in Bass Strait—recent discoveries whose potential is at present being evaluated.

The Latrobe Valley brown coal deposits, and to a much lesser degree those of south Gippsland and a number of small basins west of Melbourne, are the most important mineral deposits in Victoria. The open cuts of the Yallourn-Morwell area produce about 21 mill. tons of brown coal annually for briquette making, electricity generation, and conversion of briquettes into gas. Small quantities of black coal (40,000 tons annually) are mined in south-western Gippsland where seams are thin and faulted.

Clay deposits for brick, tile and pottery industries are worked east of Melbourne and near Ballarat, Bendigo, Colac, Shepparton, and Wangaratta. Sand, for the concrete and glass industries and for use in foundries, is obtained in the Port Phillip and west Gippsland areas. Quarry stones and gravels for construction and concrete are worked in many parts of the State. The main market for quarry products is the Metropolitan Area and as these products are bulky and expensive to transport, most quarrying is located within a 50-mile radius of the capital. Local limestone deposits attracted the establishment of cement works at Geelong, Traralgon, and Port Fairy, while the Lilydale limestones are used in the manufacture of agricultural lime.

Other mineral resources of Victoria include gold mining in the Castlemaine district; salt production from deposits of the Mallee and Wimmera lakes and the western shores of Port Phillip; gypsum in the north-western Mallee; and bauxite deposits in south Gippsland.

The forests of Gippsland and the Central Highlands form the basis of important forestry activities, especially in Gippsland where paper is produced at Maryvale. Victorian forests produce approximately one-quarter of Australia's timber.

Power supplies are essential for industrial development. The lack of black coal once necessitated significant imports from New South Wales. Today, the State Electricity Commission generates 89 per cent of Victoria's electricity, mostly from steam plants fired by briquettes or brown coal in the Latrobe Valley; the balance is brought in, or produced in factories. Electricity is now transmitted throughout the State by the high voltage grid network shown on the map on page 434.

Recent discoveries of large off-shore reserves of oil and natural gas in the Gippsland Basin (the potential of which is at present being determined) make Victoria's power and chemical outlook promising. Estimates from exploratory drilling rank the Gippsland, Bass, and Otway Basins as having great oil and natural gas potential, and commercial use of natural gas from the Gippsland Basin is scheduled to commence by 1969.

Other sources of power for industry are gas, produced in Melbourne and principal country centres, and brought by pipeline from Morwell to Melbourne and oil and liquid petroleum gas from the refineries at Altona, Geelong, and Crib Point.

Water, needed in large quantities for industry, is available throughout the State from the dams and storages in the catchment areas of the main rivers (see map on page 478, Victorian Year Book, 1966). Melbourne is well supplied with water from the storages to the north and north-east of the city in the Plenty, Upper Yarra, Maroondah, and O'Shannassy river catchments.

#### Location

The early concentration of industry in Melbourne has continued although power supplies now come largely from the Latrobe Valley. Of Victoria's 17,980 factories in 1965–66, 72·2 per cent were located in the Melbourne Statistical Division, which also had 82·4 per cent of the State's factory workers. Melbourne's factories contributed 81·0 per cent of the value added in manufacture. This concentration of manufacturing in the Metropolitan Area is partly due to the fact that Melbourne is Victoria's main port and the hub of the transport network. It is also the largest market in the State; the centre of commerce and finance; has a large labour force; and is the administrative and educational centre of Victoria.

Many types of secondary industry are well represented in Melbourne. There are particularly high concentrations of the State's chemical, metal processing, textile, paper, furniture, food, and building materials industries in the capital. In terms of numbers employed, the engineering and metal processing industry is the major industry of Melbourne. Initially, industries developed in the inner areas of Port Melbourne, South Melbourne, Richmond, Collingwood, Spotswood, Fitzroy, and Footscray. The more recently established industries such as the motor vehicle, chemical, rubber, and refining industries, have taken up land in the outer industrial areas of Altona, Broadmeadows, and Dandenong, where considerable areas of flat land are available for future expansion.

Concerned at the growth of Melbourne's population and increasing concentration of the State's industries there, the State Government has encouraged decentralisation of industry by offering freight concessions, long-term low interest loans, and cheap power and water supplies to country areas. The main drawback to decentralised industry is the shortage of skilled labour and small markets in these areas.

Outside the Metropolitan Area, Geelong is the most important industrial centre, with port facilities, close proximity to the Melbourne market, and rich surrounding rural areas. Industries established in the area include petroleum refining, and the manufacture of agricultural machinery, motor vehicles, textiles, chemical fertilizers, clothing, foodstuffs, and cement. Recently established is an aluminium smelting and extrusion plant.

The other country urban areas in which more than 1,000 persons are employed in factories (ranked in order of the number of persons employed in factories) are the Latrobe Valley, Ballarat Urban Area, Bendigo Urban Area, Warrnambool City, Wangaratta City, Shepparton City, Maryborough City, and Castlemaine Town. Apart from the Latrobe Valley, which is primarily engaged in power generation and ancillary activities, the factory population elsewhere is engaged in the production of food, textiles and clothing from locally produced raw materials, in engineering pursuits in plants which in some instances had their origin in the gold mining era of the 19th century, and more recently, in decentralised plants with defence significance.

In the ten-year period to June, 1964, the Gippsland, Northern, and Central Statistical Divisions showed considerable increases in the number of factories and factory workers, but elsewhere in country areas little expansion in industrial activities has occurred.

#### Manufacturing Activity

#### Developments in Victorian Manufacturing Industry during 1966

In 1966, many major developments were undertaken by Victorian manufacturing industries, both in the Metropolitan Area and in country districts. Prominent among industries which undertook or completed large expansion programmes were the motor vehicle, oil refining, rubber, chemical, aluminium smelting, and food processing industries.

The most significant development in the motor vehicle industry was the completion, or near-completion, of major expansion programmes to enable the industry to comply with the Federal Government's plan to raise the Australian content of motor vehicles.

The potential of Westernport as a deep sea port was realised in July, 1966 when the \$30m oil refinery at Crib Point received its first cargo of crude oil for processing. The refinery has an initial capacity of 1½ mill. tons of crude oil a year and is connected to a bulk petroleum

installation at Dandenong by a 24-mile pipeline. At Altona, a new reformer unit and additions to a catalytic cracking unit were installed at a cost of \$9m. This will enable full usage of the existing oil processing capacity to meet increased demand for motor spirit.

An agreement made in 1965 between an Australian and a West German chemical company has resulted in the building of a factory at Altona to produce expandable polystyrene and plastic dispersions. This is the first plant in Australia to produce these products and should result in an import saving of several million dollars a year. Also at Altona, \$4m is being spent on plant for the production of polybutadiene rubber used in the production of tyre treads, shoe soles, and conveyor belts. Two new automotive tyre manufacturing projects were commenced in 1966, at Thomastown and Somerton, at the total cost of \$13m.

Near Geelong, an aluminium foil mill was commissioned and a 3,900 ft long concrete pier with bauxite unloading equipment rated at 400 tons an hour was completed. Twenty-five miles away at Anglesea, work commenced on the erection of steam generating power plant of 150 mW capacity using nearby brown coal. In the near future, power from Anglesea will be used to meet the heavy electricity requirements of the aluminium works at Point Henry.

Extension of food processing plants has been undertaken at Shepparton and in the nearby towns of Lemnos, Kyabram, and Tongala. Reconstruction of the Shire of Shepparton abattoirs is to cost more than \$3m and it is expected that 60 per cent of production will be for export.

On a 27-acre site at Broadmeadows, a large food plant is being built to manufacture cereals and biscuits. The buildings will have a total area of 350,000 sq ft and the total cost of the project is expected to be about \$10m. The entire operations of a large confectionery manufacturer are being moved to a new factory at Ringwood at a cost of \$6m.

Three major plants were established in Victoria during 1966 by U.S. companies. These projects involve the construction of a pharmaceutical plant at Noble Park, a sporting ammunition plant at Geelong, and an outboard motor assembly plant at Dandenong.

#### Further References, 1965 to 1967

#### Government Activities

#### Factory and Wages Board Legislation

The first Factories Act in Victoria was passed in 1873. Since then many other Acts dealing with the subject have been placed upon the statute-book. They have been consolidated in the *Labour and Industry Act* 1958. Under the Act registration of factories is compulsory and certain conditions relating to lighting, ventilation, fire escape, and

sanitation must be fulfilled before registration is granted. The Act requires that departmental approval of plans be obtained before the commencement of the building of any factory premises or alteration or addition to them.

The general provisions of factory legislation, including Wages Boards, are further referred to on pages 172-3, 179-180, and 192-3.

Decentralisation of Manufacturing Industries: Division of State Development

Since the early stages of the Second World War, successive State governments have encouraged the development of existing manufacturing facilities and the establishment of new industries in country areas.

Concentration of Victoria's population in the Metropolitan Area of Melbourne is of increasing concern to both individuals and Government alike. The inroads of mechanisation into primary industry and the consequent lessening of employment opportunities have emphasised the need to develop other avenues for labour in the non-metropolitan parts of the State. In order to obviate costs of establishment or expansion, the Government may make land available to secondary industry in many country areas with or without consideration. This enables an industry to acquire a site adequate to meet all likely needs of future expansion and at the same time provide for adequate staff amenities.

To supply housing, land can be negotiated, houses built by the State Housing Commission for "imported" key personnel, or money made available to co-operative building societies for the express use of personnel nominated by a sponsored industry. As a further inducement to the setting up or expansion of manufacturing industry in non-metropolitan areas, loans at a moderate rate of interest are available through the Rural Finance and Settlement Commission or, in certain cases, direct from the State Treasury.

Whilst existing incentives offered are for the purpose of bridging the gap between metropolitan and country operations, an all-party committee appointed by the Victorian Houses of Parliament has made it clear that these should be progressively increased even beyond the point of parity between metropolitan and non-metropolitan locations.

To remove any possible locational disadvantages as compared with Melbourne, rail freight rates on raw materials and finished products are reduced to a nominal figure (as low as 10 per cent); charges for power, gas, and water can be subsidised, if necessary, to bring them in line with Melbourne rates; and, in respect of an approved decentralised industry, restriction on the use of road transport is eliminated. In addition, instrumentalities are encouraged to provide all services and facilities, especially to sites receiving government sponsorship.

#### Commonwealth Department of Trade

The functions of this Department include the development of secondary industries, the protection of secondary industry (including tariff protection which is administered through the Tariff Board, see page 721), and as part of its policy of promoting external trade, the promotion of exports of the products of secondary industry.

#### Customs and Excise Tariffs and Bounties on Manufacture

The Tariff Board, appointed by the Commonwealth Government, examines proposals for amending a tariff and makes recommendations relating to the necessity for new, increased, or reduced duties and, where necessary, advises regarding the necessity for granting bounties. It takes into consideration the effect of any changes on manufacturing industry in Australia.

Bounties are paid by the Commonwealth Government to encourage local manufacture of certain products. The statutory provisions usually fix a term of operation of the bounty, provide for payment at a rate varying according to changes in the corresponding customs duty, specify the annual maximum amount of bounty payable, and require the bounty to be withheld or reduced if a manufacturer's net profit in production of the commodity exceeds a certain rate or if rates of wages and conditions of employment in production of the commodity do not conform to prescribed standards.

#### Scientific Research and Standardisation

#### Commonwealth Scientific and Industrial Research Organisation

The function of this Organisation is to initiate and conduct research in connection with industries in Australia, to train research workers, to establish industrial research studentships and fellowships, to make grants in aid of pure scientific research, to establish industrial research associations in various industries, to provide for testing and standardisation of scientific equipment, to conduct an information service relating to scientific and industrial matters, and to act for Australia in liaison with other countries in matters of scientific research.

#### Standards Association of Australia

This Association acts as the national standardising organisation of Australia and issues standard specifications for materials and codes of practice. Specifications and codes are prepared and revised periodically in accordance with the needs of industry and standards are evolved and accepted by general consent.

#### National Association of Testing Authorities

This Association organises national testing facilities throughout Australia to serve private and governmental needs. Laboratories may register voluntarily for tests within their competence and the Association ensures the maintenance of their standards of testing. It is expected that there will be general acceptance of certificates of tests issued in the name of the Association by the registered laboratories.

#### **Definitions in Factory Statistics**

The statistics dealing with factories have been compiled from returns supplied annually by manufacturers under the authority of the Commonwealth Census and Statistics Act. A return must be supplied for every factory, which is defined for this purpose as an establishment where four or more persons are employed or where power (other than manual) is used in any manufacturing process.

If a manufacturing business is conducted in conjunction with any other activity, particulars relating to the manufacturing section only are included in the statistics. Where two or more industries are conducted in the same establishment, a separate return is obtained for each industry, if practicable.

Manufacturers are requested to state in their returns particulars about the number, age, wages, etc., of their employees, the value of premises and equipment and of factory stocks, the horse-power of machinery, the value, and, in many cases, the quantities of raw materials and fuel used, and quantities and values of principal articles produced. These returns are not intended to show a complete record of the income and expenditure of factories nor to show the profits or losses of factories collectively or individually.

The average number of persons employed is quoted on two different bases: the average during the period of operation and the average over the whole year. Of these, the former is simply the aggregate of the average number of persons employed in each factory during its period of operation (whether the whole or only part of the year). This average is used only for details dealing with the classification according to the number of persons employed. The latter, which is used in all other instances, is calculated by reducing the average number working in the factories (irrespective of period of operation) to the equivalent number working for a full year.

Working proprietors are included in all employment figures other than those dealing with monthly employment and age dissections, but salaries and wages paid in all cases exclude drawings by working proprietors.

The value of factory output is the value of the goods manufactured or their value after passing through the particular process of manufacture and includes the amount received for repair work, work done on commission, and receipts for other factory work. The basis of valuation of the output is the selling value of the goods at the factory, exclusive of all delivery costs and charges and excise duties, but inclusive of bounty and subsidy payments to the manufacturer of the finished article.

The value of production is the value added to raw materials by the process of manufacture. It is calculated by deducting from the value of factory output the value (at the factory) of those items of cost specified on the factory statistical collection form, namely, materials used, containers and packing, power, fuel and light used, tools replaced, and materials used in repairs to plant (but not depreciation charges); the remainder constitutes the value added to raw materials in the process of manufacture, and represents the fund available for the payment of wages, taxation, rent, interest, insurance, etc., and profit.

It is considered that, because of the duplication of materials used (which means that the finished product of one process of manufacture often forms the raw material for another), an inaccurate impression would be obtained by using the total value of output of manufacturing industries in year to year comparisons. Woollen manufactures might be cited as an example. Greasy wool forms the raw material for the woolscouring industry, the product of which is scoured wool. is afterwards combed into wool tops which are used in the spinning mills for the manufacture of yarn. In due course the yarn is woven into cloth, the raw material for the clothing industry. If these processes are carried out separately in different factories, it is evident that the value of the wool would be counted five times by using value of output as the basis for the annual comparisons of manufacturing production.

The concept of value added prevents this double counting and gives a truer picture of the relative economic importance of industries.

#### Classification of Factories

#### General

In the compilation of statistical data dealing with factories in Australia, a standard classification of manufacturing industries, formulated at a conference of Australian statisticians in 1902 and revised from time to time, was used until 1929-30. A new classification based on that used in Great Britain for census purposes was introduced in 1930-31, and this, revised and extended to a minor degree in regard to sub-classes of industry in accordance with decisions of the Statisticians' Conference, 1945, still obtains. The construction of a new classification, compatible with the United Nations International Standard Industrial Classification, is being undertaken and it is expected that this will be introduced for the 1968-69 factory census.

It should be noted that where a factory, engaged in the production of such goods as would entitle it to classification in more than one sub-class of industry, is unable to give separate production costs, etc., for such activities, it is classified to its predominant activity.

The classes and sub-classes in the current classification of factories are as follows:

#### CLASSIFICATION OF FACTORIES

Non-1.—Treatment of METALLIFEROUS MINE AND QUARRY PRODUCTS

- 1. Coke Works
- 2. Briquetting and Pulverised Coal
- Carbide
- Plaster of Paris, 4. Lime, and Asphalt
- Fibrous Plaster and Products
- 6. Marble, Slate, etc. 7. Cement, Portland
- Cement. Sheets and 8. Asbestos Mouldings
- 9. Other Cement Goods
- 10. Other

- CLASS 2.—BRICKS, POTTERY, GLASS,
  - 1. Bricks and Tiles
  - 2. Earthenware, China, Porcelain, and Terracotta
  - 3. Glass (Other than Bottles)
  - 4. Glass Bottles
  - 5. Other

CLASS 3.—CHEMICALS, DYES, EXPLOSIVES, PAINTS, OILS, GREASE

1. Industrial and Heavy Chemicals

- and Acids 2. Pharmaceutical and Toilet Pre-
- parations

#### CLASS 3.—CHEMICALS, DYES, Ex-PLOSIVES, PAINTS, OILS, GREASE \_continued

- 3. Explosives (Including Fireworks)
- 4. White Lead, Paints, and Varnish
- Oils, Vegetable
   Oils, Mineral
- 7. Oils, Animal8. Boiling-down, Tallow-refining
- 9. Soap and Candles
  10. Chemical Fertilizers
- 11. Inks, Polishes, etc.
- 12. Matches
- 13. Other

#### CLASS 4.—INDUSTRIAL METALS, Machines, Conveyances

- 1. Smelting, Converting, Refining, Rolling of Iron and Steel
- 2. Foundries (Ferrous)
- 3. Plant, Equipment, and Machinery, etc.
  4. Other Engineering
- 5. Extracting and Refining of Other Metals; Alloys
- Machinery, 6. Electrical Cables, and Apparatus
- 7-16. Construction and Repair of Vehicles (10 Groups)
- 17-18. Ship and Boat Building and Repairing, Marine Engineering (Government and Other)
- 19. Cutlery and Small Hand Tools
- 20. Agricultural Machines and Implements
- 21. Non-ferrous Rolling and Extrusion
- 22. Non-ferrous Founding, Casting, etc.
- 24. Sheet Metal Working, Pressing, and Stamping .
- 25. Pipes, Tubes, and Fittings-Ferrous
- 26. Wire and Wire Netting (Including Nails)
- 27. Stoves, Ovens, and Ranges
- 28. Gas Fittings and Meters
- 29. Lead Mills
- 30. Sewing Machines
- 31. Arms and Ammunition cluding Explosives)
- 32. Wireless and Amplifying Apparatus
- 33. Other Metal Works

#### CLASS 5.—PRECIOUS METALS, JEWELLERY, PLATE

- 1. Jewellery
- 2. Watches and Clocks (Including Repairs)
- 3. Electroplating (Gold, Silver, Chromium, etc.)

#### CLASS 6.—TEXTILES AND TEXTILE Goods (Not Dress)

- Cotton Ginning
   Cotton Spinning and Weaving
   Wool—Carding, Spinning, Weaving
- 4. Hosiery and Other Knitted Goods
- 5. Silk, Natural
- Rayon, Nylon, and Other Synthetic Fibres
- 7. Flax Mills8. Rope and Cordage
- 9. Canvas Goods, Tents, Tarpaulins, etc.
- 10. Bags and Sacks
- 11. Textile Dyeing, Printing, Finishing
- 12. Other

#### CLASS 7.—SKINS AND LEATHER (NOT CLOTHING OR FOOTWEAR)

- 1. Furriers and Fur-dressing
- Woolscouring and Fellmongery
   Tanning, Currying, and Leatherdressing
- 4. Saddlery, Harness, and Whips
- 5. Machine Belting (Leather or Other)
- 6. Bags, Trunks, etc.

#### CLASS 8.—CLOTHING (EXCEPT KNITTED)

- 1. Tailoring and Ready-made Clothing
- 2. Waterproof and Oilskin Clothing
- 3. Dressmaking, Hemstitching
- 4. Millinery 5. Shirts, Collars, and
  - clothing
- 6. Foundation Garments7. Handkerchiefs, Ties, and Scarves
- 8. Hats and Caps
- 9. Gloves
- 10. Boots and Shoes (Not Rubber)

- 11. Boot and Shoe Repairing12. Boot and Shoe Accessories13. Umbrellas and Walking Sticks
- 14. Dyeworks and Cleaning, etc.
- 15. Other

#### CLASS 9.—FOOD, DRINK, AND Товассо

- 1. Flour-milling
- 2. Cereal Foods and Starch

- 3. Animal and Bird Foods
  4. Chaffcutting and Corncrushing
  5. Bakeries (Including Cakes and Pastry)
- 6. Biscuits
- 7. Sugar-mills
- 8. Sugar-refining

#### 9.—Food, Drink, CLASS Tobacco—continued

- Confectionery (Including Chocolate and Icing Sugar)
   Jam, Fruit, and Vegetable Can-
- ning
- 11. Pickles, Sauces, and Vinegar
- 12. Bacon Curing
- 13. Butter Factories
- 14. Cheese Factories
- Condensed Dried Milk and **Factories**
- 16. Margarine
- 17. Meat and Fish Preserving
- 18. Condiments, Coffee, and Spices
- 19. Ice and Refrigerating
- 20. Salt 21. Aerated Waters, Cordials, etc.
- 22. Breweries
- 23. Distilleries
- 24. Wine-making
- 25. Cider and Perry

- 26. Malting
  27. Bottling
  28. Tobacco, Cigars, Cigarettes, and
- 29. Dehydrated Fruit and Vegetables
- 30. Ice Cream
- 31. Sausage Casings
- Arrowroot
- 33. Other

10.—SAWMILLS. JOINERY, Boxes, etc., Wood Turning and CARVING

- 1. Sawmills
- Mills (Including 2. Plywood Veneers)
- 3. Bark Mills
- 4. Joinery
- 5. Cooperage
- 6. Boxes and Cases
- 7. Woodturning, Woodcarving, etc.
- Wickerware 8. Basketware and (Including Sea-grass and Bamboo Furniture)
- 9. Perambulators (Including Pushers and Strollers)
- or Ceiling Board (Not Plaster or Cement)
- 11. Other

#### CLASS 11.—FURNITURE OF WOOD, BEDDING, ETC.

- 1. Cabinet and Furniture Making (Including Billiard Tables and Ùpholstery)
- 2. Bedding and Mattresses (Not Wire)

#### CLASS 11.—FURNITURE OF WOOD. BEDDING, ETC.—continued

- 3. Furnishing Drapery
- 4. Picture Frames
- 5. Blinds

#### CLASS 12.—PAPER, STATIONERY. PRINTING, BOOKBINDING, ETC.

- 1. Newspapers and Periodicals
- 2–3. Printing (Government and Other)
- 4. Manufactured Stationery
- 5. Stereotyping, Electrotyping
  6. Process and Photo Engraving
- 7. Cardboard Boxes, Cartons, and Containers
- 8. Paper Bags
- 9. Paper-making
- 10. Pencils, Penholders, Chalks, and Crayons
- 11. Other

#### CLASS 13.—RUBBER

- 1. Rubber Goods (Including Tyres Made)
- 2. Tyre Retreading and Repairing

#### CLASS 14.—MUSICAL INSTRUMENTS

- 1. Gramophones and Gramophone Records
- 2. Pianos, Piano-Players, Organs
- 3. Other

#### Class 15.—Miscellaneous **PRODUCTS**

- 1. Linoleum, Leather-cloth, Oilcloth, etc.
- 2. Bone, Horn, Ivory, and Shell
- 3. Plastic Moulding and Products
- 4. Brooms and Brushes
- 5. Optical Instruments and Appliances
- 6. Surgical and Other Scientification Instruments and Appliances Scientific
- 7. Photographic Material (Including Developing and Printing)
- 8. Toys, Games, and Sports Requisites
- 9. Artificial Flowers
- 10. Other

CLASS 16.—HEAT, LIGHT, AND POWER

- 1-3 Electric Light and Power
- 4-6 Gas Works

#### Summary of Factories

The table below shows, at intervals between 1901 and 1965-66, the development of manufacturing industry in Victoria :

#### VICTORIA—SUMMARY OF FACTORY DEVELOPMENT

				Calasias		Value	of—	
Year		Factories	Employ- ment*	Salaries and Wages Paid†	Materials and Fuel Used	Produc- tion‡	Output	Land, Buildings, Plant and Machinery
		N	0.			\$'000		
1901 1911		3,249 5,126	66,529 111,948	§ 17.822	§ 51,334	8 32,162	83,496	24,596 27,516
1920–21		6,532	140.743	42,754	135,171	76,846	212,017	70.985
1032-33		8,612	144,428	42,437	122,070	81,900	203,970	135,655
1940-41		9,121	237,636	104,590	240,696	178,002	418,698	184,100
1946-47		10,949	265,757	155,988	367,883	262,992	630,875	243,755
1953-54		15,533	331,277	472,073	1,154,381	816,629	1,971,010	678,535
1960-61	• •	17,173	388,050	775,998	1,913,978 1,933,828	1,417,546 1.440,644	3,331,524 3,374,472	1,641,886 1,827,610
1961–62 1962–63	• •	17,300 17,501	378,349 397,851	838.862	2,105,058	1,601,792	3,706,850	1.957.456
1963–64	• •	17,597	413.120	912,424	2,305,046	1,749,776	4.054.822	2.061.518
1964–65	• • •	17.925	432,389	1.028,492	2,551,121	1,949,665	4,500,786	2.233,660
1965–66		17,980	439,149	1,077,234	2.597,230	2,027,685	4,624,915	2,385,957

Note.—See also definitions on pages 379-380.

A graph showing the distribution of the components of Value of Output of the years 1956-57 to 1965-66 is shown on page 389.

A comparison of Victorian factory activity with that in other States is shown in the following table:

#### AUSTRALIA—FACTORIES, 1965–66

					Valu	e of—	
State	Factories	ment * Daid t		Materials and Fuel Used	Pro- duction ‡	Output	Land, Buildings, Plant and Machinery
	N	o.			\$'000		
New South Wales	24,531	519,364	1,303,680	3,491,059	2,693,265	6,184,323	3,331,316
Victoria	17,980	439,149	1,077,234	2,597,230	2,027,685	4,624,915	2,385,957
Queensland	6,010	117,581	268,046	968,218	542,996	1,511,214	751,017
South Australia	6,065	118,343	282,951	743,062	527,477	1,270,539	699,989
Western Australia	4,906	60,282	134,171	389,948	288,803	678,751	348,257
Tasmania	1,792	34,315	82,963	233,974	170,606	404,581	370,596
Northern Territory	185	1,294	3,859	6,353	7,103	13,456	13,795
Australian Capital Territory	217	3,495	9,866	14,109	17,418	31,528	32,025
Total	61,686	1,293,823	3,162,769	8,443,953	6,275,355	14,719,308	7,932,983

<sup>\* † ‡</sup> See notes to table above.

<sup>\*</sup> Average employment over whole year, including working proprietors.

<sup>†</sup> Excludes drawings of working proprietors.

<sup>‡</sup> Value of output less value of materials, etc.

<sup>§</sup> Not available.

Note.—Australian Capital Territory and Northern Territory factories are not included in the above table.

#### Factories Classified According to Class of Industry

The following table contains a summary of factories by class of industry in Victoria during the year 1965-66:

#### VICTORIA—FACTORIES BY CLASSES, 1965-66

	_		Salaries		Value	of—	
Class of Industry	Fac- tories	Employ- ment*	and Wages Paid†	Materials and Fuel Used	Pro- duction ‡	Output	Land, Buildings, Plant and Machinery
Treatment of Non-metalli- ferous Mine and Ouarry	1	lo.			\$'000		
Products  2. Bricks, Pottery, Glass, etc.  3. Chemicals, Dyes, Explosives,	488 176	7,689 7,710	22,129 20,803		48,503 41,049	114,331 69,038	87,508 46,365
Paints, Oils, Grease 4. Industrial Metals, Machines,	391	17,648	52,476	289,774	170,362	460,136	231,033
Conveyances	7,470	186,000	492,078	845,569	774,826	1,620,395	815,505
Plate 6. Textiles and Textile Goods	252	2,180	4,891	5,565	8,761	14,326	6,259
(Not Dress) 7. Skins and Leather (Not	775	43,343	89,860	228,130	158,795	386,925	146,295
Clothing or Footwear)  8. Clothing (Except Knitted)	224 2,439	3,830 48,432	8,443 84,886		14,540 140.033	36,866 268,577	13,364 89,923
9. Food, Drink, and Tobacco 10. Sawmills, Joinery, Boxes, etc., Wood Turning and	1,918	43,583	102,107		258,530		295,323
Carving 11. Furniture of Wood, Bedding,	1,361	15,219	35,335	74,776	59,995	134,771	53,697
etc	621	6,724	14,092	30,369	25,841	56,210	20,710
Bookbinding, etc	1,071 188	29,634 8,230	77,755 22,243		156,230 36,526	323,571 87,545	157,643 40.941
14. Musical Instruments	16	199	492	526	768	1,294	596
15. Miscellaneous Products	538	13,516	32,462	66,313	56,718	123,031	68,750
Total, Classes 1 to 15	17,928	433,937	1,060,054	2,557,430	1,951,477	4,508,907	2,073,912
16. Heat, Light, and Power	52	5,212	17,179	39,800	76,208	116,009	312,044
GRAND TOTAL	17,980	439,149	1,077,234	2,597,230	2,027,685	4,624,915	2,385,957

For footnotes see page 383.

Industrial Metals, Machines, and Conveyances with 186,000 persons or 42·4 per cent of the total employment in factories during 1965–66, employed considerably more persons than any other class of industry. Next in order of employment was Clothing with 48,432 or 11·0 per cent, followed by Food, Drink, and Tobacco, and Textiles and Textile Goods with 43,583 and 43,343, respectively, or 9·92 per cent and 9·87 per cent of the total.

The total value of production (added value) in 1965–66 was \$2,027,685,000. Of this amount the metals group contributed \$774,826,000 which represented 38·2 per cent of the total. The food group followed with \$258,530,000 or 12·8 per cent, and next in order were Chemicals, Dyes, etc., \$170,362,000, 8·4 per cent, Textiles with \$158,795,000, 7·8 per cent, Paper \$156,230,000, 7·7 per cent, and Clothing \$140,033,000, 6·9 per cent.

The next table shows the number of factories in Victoria during the years 1961-62 to 1965-66 classified according to industry:

VICTORIA—NUMBER OF FACTORIES IN INDUSTRIAL CLASSES

Class of Industry	1961-62	1962-63	1963-64	1964-65	1965-66
1. Treatment of Non-metalliferous Mine		_			
and Ouarry Products	470	478	480	484	488
2. Bricks, Pottery, Glass, etc	177	183	189	182	176
3. Chemicals, Dyes, Explosives, Paints,					• • •
Oils, Grease	381	390	395	393	391
4. Industrial Metals, Machines, Con-					
veyances	6,779	6,944	7,041	7,332	7,470
5. Precious Metals, Jewellery, Plate	245	247	251	263	252
6. Textiles, and Textile Goods (Not	505	<b>504</b>		<b>503</b>	77.5
Dress)	785	781	773	793	775
7. Skins and Leather (Not Clothing or Footwear)	245	240	246	235	224
9 Clathing (Fromt Vaited)	2.514	2.545	2,506	2,471	2,439
9. Food, Drink, and Tobacco	2,030	1,989	1,957	1.944	1,918
10. Sawmills, Joinery, Boxes, etc., Wood	2,000	1,,,,,	1,50.	2,5	1,510
Turning and Carving	1.342	1.332	1.323	1.341	1,361
11. Furniture of Wood, Bedding, etc	626	635	644	636	621
12. Paper, Stationery, Printing, Book-					
binding, etc	965	987	1,038	1,069	1,071
13. Rubber	171	180	183	187	188
14. Musical Instruments	24	24	21	_17	16
15. Miscellaneous Products	479	484	494	519	538
Total, Classes 1 to 15	17,233	17,439	17,541	17,866	17,928
16. Heat, Light, and Power	67	62	56	59	52
Grand Total	17,300	17,501	17,597	17,925	17,980

The size classification of factories is based on the average number of persons employed during the period of operation (including working proprietors). The following tables show the number of factories classified on this basis for each of the years 1961–62 to 1965–66:

VICTORIA—FACTORIES CLASSIFIED ACCORDING TO NUMBER OF PERSONS EMPLOYED DURING PERIOD OF OPERATION

			Number of Factories Employing, on the Average, Persons Numbering—										
	Year		Under 4	4	5 to 10	11 to 20	21 to 50	51 to 100	Over 100	Total			
1961–62			6,262	1,387	4,109	2,369	1,817	686	670	17,300			
1962–63			6,331	1,347	4,124	2,424	1,856	709	710	17,501			
1963–64	••		6,256	1,361	4,154	2,437	1,919	735	735	17,597			
1964–65			6,251	1,418	4,244	2,499	1,970	758	785	17,925			
1965–66		• •	5,935	1,497	4,393	2,553	2,006	807	789	17,980			

VICTORIA—AVERAGE NUMBER	OF	PERSONS	EMPLOYED
DURING PERIOD OF	OP	ERATION	

		Average Number Employed (Including Working Proprietors) in Factories Employing, on the Average, Persons Numbering—										
	Year 	Under 4	4	5 to 10	11 to 20	21 to 50	51 to 100	Over 100	Total			
1961–62		 12,450	5,548	28,781	35,072	57,664	47,988	192,720	380,223			
1962-63		 12,665	5,388	29,129	35,766	58,914	49,734	208,257	399,853			
1963–64		 12,217	5,444	29,181	35,854	61,022	51,945	219,246	414,909			
1964-65		 12,108	5,672	29,769	36,796	62,028	53,156	234,897	434,420			
1965–66		 11,591	5,988	30,627	37,581	63,066	57,050	236,430	442,33			

Note.—Average employment during the period of operations; includes working proprietors. The use of averages during period of operation has the arithmetic effect of increasing the average number of persons working in factories over the whole year—439,149 in total by 3,184 persons to total of 442,333 persons.

The relative importance of large and small factories is illustrated in the above table. In 1965–66, 5,935 factories employing less than four employees had a total employment of 11,591 persons. Expressed in terms of percentages, 33 per cent of factories—those employing less than four persons—employed 2·6 per cent of the persons engaged in factories. The most numerous of the factories with less than four persons were Motor Repair Workshops, Bakeries, General Engineering Workshops, and Boot and Shoe Repairing.

The relative and absolute increases in the number of small factories using power other than manual, i.e., those employing less than four persons, is shown in the table which follows. In 1902, factories employing less than four persons numbered 525 and constituted 13·1 per cent of the total. By 1965–66, this figure had increased to 5,935 i.e., 33 per cent of the total. This increase is believed to be due not so much to an increase in the number of small factories, but to a greater use over the years of fractional horsepower electric motors in small factories, with the result that such establishments came within the statistical definition of a factory. The table also shows that in 1965–66, factories employing less than four persons accounted for only 1·8 per cent of the total Value of Production, and that Value of Production per person employed is lowest in the smallest factories and, in general, rises as size increases.

# VICTORIA—NUMBER OF FACTORIES: PERSONS EMPLOYED AND VALUE OF PRODUCTION ACCORDING TO NUMBER OF PERSONS EMPLOYED DURING PERIOD OF OPERATION,

1902 and 1965-66

Average Number		1	902					1965–6	56		
of Persons Em-	Fact	ories	Pers Emple		Fact	ories	Pers Emplo			Value of	
ployed during Period of Opera- tion	No.	%	No.	%	No.	%	No.	%	\$'000	%	Per Person Em- ployed
Under 4	525	13 · 1	1,636	2.2	5,935	33.0	11,591	2.6	37,184	1 · 8	3,208
4	398	9.9	1,603	2.2	1,497	8 · 3	5,988	1 · 4	19,056	0.9	3,182
5–10	1,629	40.7	11,303	15.5	4,393	24 · 4	30,627	6.9	116,420	5.7	3,801
11-20	726	18 · 1	10,562	14.5	2,553	14.2	37,581	8 · 5	150,850	7.4	4,014
21-50	467	11.7	14,361	19.6	2,006	11.2	63,066	14.3	265,744	13 · 1	4,214
51–100	148	3 · 7	10,238	14.0	807	4.5	57,050	12.9	263,819	13.0	4,624
101-200	1				439	2.4	62,410	14 · 1	303,727	15.0	4,867
201-500	110	2.8	23,360	32.0	251	1 · 4	75,892	17.2	399,508	19.7	5,264
Over 500	J				99	0.6	98,128	22 · 2	471,378	23 · 3	4,804
Total	4,003	100 · 0	73,063	100.0	17,980	100 · 0	442,333	100.0	2,027,685	100 · 0	4,584

<sup>\* ‡</sup> For footnotes see page 383.

A graph showing Number of Factories and Value of Production by size groups in 1965-66 is shown on page 389.

A general indication of the geographical distribution of factories in the State is shown in the next table where secondary industry in Victoria for 1965–66 is classified according to Statistical Divisions:

#### VICTORIA—FACTORIES IN STATISTICAL DIVISIONS, 1965-66

					Value	of—	
Statistical Division	Factori	Employ- ment*	Salaries and Wages Paid†	and Wages Paid† Materials and Fuel tion‡ Output		Land, Buildings, Plant and Machinery	
		No.			\$,000		
	. 12,97		896,663	2,033,292	1,641,718	3,675,010	1,672,212
	. 64		49,200	169,262	98,729	267,991	195,188
\$\$7aa4aaa	. 38		10,339 33,071	16,819 95,996	20,431 58,109	37,251 154,105	21,006 66,442
17: ma ma a ma	. 1,03		4,394	10.424	7.387	17.812	7.290
Mollee	. 32		. 4,933	9.582	8.898	18,480	13,474
Monthonn	. 87		26,719	106,643	53,893	160,536	69,057
	. 44		11,577	28,540	23,223	51,763	81,676
	. 66		35,766	111,988	107,440	219,429	250,831
East Central .	. 21	2 2,178	4,572	14,683	7,857	22,540	8,781
Total .	. 17.98	0 439,149	1.077,234	2.597.230	2,027,685	4,624,915	2,385,957

<sup>\* † ‡</sup> For footnotes see page 383.

Factories in the Melbourne Statistical Division constituted 72.2 per cent of the total number in Victoria in 1965–66, 82.4 per cent of the persons employed, and 81.0 per cent of the value of production.

For information regarding the actual location of the Statistical Divisions named in the table, reference should be made to the maps folded inside the back cover of this book.

The number of factories and persons employed therein in each Statistical Division is shown in the following table:

VICTORIA—NUMBER OF FACTORIES AND PERSONS EMPLOYED\* IN EACH STATISTICAL DIVISION: CLASSIFIED ACCORDING TO SIZE OF FACTORY, 1965–66

a: a=						Statis	stical D	ivision				
Size of Fa (Person		Mel- bourne	West Central	North- Cen- tral	West- ern	Wim- mera	Mallee	North- ern	North- East- ern	Gipps- land	East Cen- tral	Total
				Numb	er of l	FACTOR	ES				,	
Under 5 5-10 11-20 21-50 51-100 101-500 Over 500 Total	::	4,754 3,136 2,009 1,712 687 599 79	327 151 76 49 18 23 5	217 90 39 18 10 5 2	567 272 98 71 25 22 4	245 104 28 13 2 2 	183 90 27 16 8 2 	498 203 82 42 30 15 2	239 102 64 28 6 4 2	290 183 109 49 16 14 5	112 62 21 8 5 4	7,432 4,393 2,553 2,006 807 690 99
	Av	erage Nu	JMBER OI	PERSO	NS EMP	LOYED	DURING	PERIO	of O	PERATIO	N	
Under 5 5-10 11-20 21-50 51-100 101-500 Over 500	::	11,360 22,063 29,700 54,126 48,671 117,601 80,760	1,031 1,122 1,450 1,220 6,346 †	460 618 562 605 680 †	† 1,839 1,320 2,149 1,932 4,747 †	510 702 423 366 †	602 386 543 521 †	1,160 1,375 1,209 1,236 2,010	† 698 916 798 398 640 †	695 1,277 1,655 1,503 1,116 †	† 422 288 290 357 †	17,579 30,627 37,581 63,066 57,050 138,302 98,128
Total		364,281	19,144	5,177	15,805	2,514	2,707	12,153	5,366	12,973	2,213	442,333

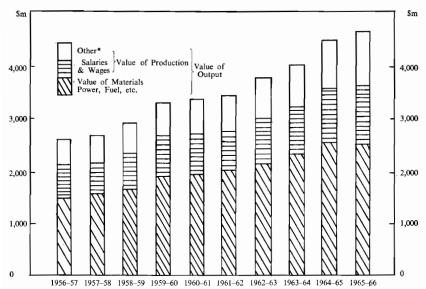
<sup>\*</sup> See footnote, page 386.

The above table shows that in 1965–66 there were 789 factories each employing more than 100 persons with a total employment of 236,430 persons in Victoria. Of these 12,976 (364,281 persons) were located in the Melbourne Statistical Division and 649 (19,144 persons) in the West Central Statistical Division which includes Geelong. The balance, 4,355 factories (58,908 persons) were distributed over the remainder of the State principally in the Western (1,059 factories), Gippsland (666 factories) and East Central (212 factories) Statistical Divisions.

It should be noted that Castlemaine and Maryborough are included in the North-Central Statistical Division; Ballarat and Warrnambool in the Western Statistical Division; Bendigo and Shepparton in the Northern Statistical Division; Wangaratta in the North-Eastern Statistical Division; and Morwell and Yallourn in the Gippsland Statistical Division.

<sup>†</sup> Not available for publication.

### VICTORIA—FACTORIES: VALUE OF OUTPUT, 1956–57 TO 1965–66



\* The fund available for the payment of taxation, rent, interest, insurance, etc., depreciation, drawings of working proprietors, and profit.

FIGURE 12.

#### VICTORIA—NUMBER OF FACTORIES AND VALUE OF PRODUCTION CLASSIFIED ACCORDING TO NUMBER OF PERSONS EMPLOYED, 1965–66

(The left hand bars show the number of factories in each employment size group. The right hand bars show the value of production in each of these size groups.)

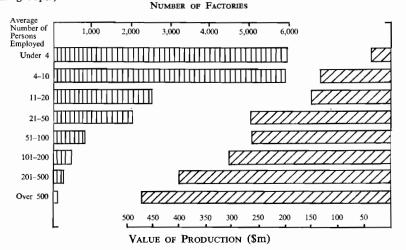


FIGURE 13.

#### **Employment in Factories**

All persons employed in the manufacturing activities of a factory, including proprietors working in their own businesses and persons working regularly at home are included as persons employed in factories while those engaged in selling and distributing, such as salesmen, travellers, and carters employed on outward delivery of manufactured goods, are excluded. The grouping of occupations comprises (i) working proprietors; (ii) managerial and clerical staff including salaried managers and working directors; (iii) chemists, draftsmen, and other laboratory and research staff; (iv) workers in factories (skilled and unskilled); foremen and overseers; carters (excluding delivery only), messengers, and persons working regularly at home.

The figures showing average employment in factories represent the equivalent average number of persons employed, including working proprietors, over a full year of twelve months. This method is used for all purposes except in the tables shown on pages 385–8, where the average number of persons employed is the average during period of operation.

The following table shows the average number of persons employed in factories in each industrial class in Victoria for the years 1961–62 to 1965–66:

#### VICTORIA—PERSONS EMPLOYED IN FACTORIES\*

Class of Industry	196162	1962–63	1963–64	1964-65		1965-66	
					Males	Females	Persons
Treatment of Non-metalliferous							
Mine and Quarry Products	6,972	7,180	7,496	7,610	7,242	447	7,689
2. Bricks, Pottery, Glass, etc	6,494	7,007	7,299	7,509	6,673	1,037	7,710
3. Chemicals, Dyes, Explosives,				4 7 2 2 2		2 000	477.40
Paints, Oils, Grease	15,763	16,062	16,396	17,329	13,676	3,972	17,648
4. Industrial Metals, Machines, Conveyances	151.940	162,649	171,748	183,696	158.683	27.317	186,000
5. Precious Metals, Jewellery, Plate	1.959	2,022	2,113	2,270	1.746	434	2,180
6. Textiles and Textile Goods (Not	1,505	_,,,	_,,,,,	_	, .,		,
Dress)	39,100	41,930	42,674	43,798	17,543	25,800	43,343
7. Skins and Leather (Not Clothing	2 704	2.002	2.000	2 022	2.562	1 267	2 020
or Footwear)	3,781 44,712	3,993 46,795	3,969 47,168	3,832 47,622	2,563 13,112	1,267 35,320	3,830 48,432
8. Clothing (Except Knitted) 9. Food, Drink, and Tobacco	38,999	39,425	40.832	42,049	28,551	15,032	43,583
10. Sawmills, Joinery, Boxes, etc.,	30,555	35,423	10,052	12,019	20,551	15,052	40,000
Wood Turning and Carving	14,595	14,639	14,521	14,896	14,103	1,116	15,219
<ol><li>Furniture of Wood, Bedding, etc.</li></ol>	6,126	6,375	6,605	6,706	5,008	1,716	6,724
12. Paper, Stationery, Printing	24.040	25.027	27.07.5	20.204	21 274	0.260	20.624
Bookbinding, etc	24,940 6,998	25,927 7.806	27,075 8,506	28,294 8,591	21,374 6,397	8,260 1,833	29,634 8,230
13. Rubber	183	192	192	194	166	33	199
15. Miscellaneous Products	10,787	11,056	11,791	12,972	8,304	5,212	13,516
Total, Classes 1 to 15	373,349	393,058	408,385	427,368	305,141	128,796	433,937
16. Heat, Light, and Power	5,000	4,793	4,735	5,021	5,162	50	5,212
GRAND TOTAL	378,349	397,851	413,120	432,389	310,303	128,846	439,149

<sup>\*</sup> For footnote see page 383.

The dominance of four classes, namely, Class 4.—Industrial Metals, Machines, and Conveyances; Class 6.—Textiles and Textile Goods (Not Dress); Class 8.—Clothing (Except Knitted); and Class 9.—Food, Drink, and Tobacco with a total of 73·2 per cent of factory employment should be noted.

Female factory workers in 1965-66 were  $29 \cdot 3$  per cent of the total. They exceeded males in Class 6.—Textiles and Textile Goods (Not Dress) with  $59 \cdot 5$  per cent and in Class 8.—Clothing (Except Knitted), with  $72 \cdot 9$  per cent of the Class total.

Of the total females employed 27.4 per cent were in Class 8; 21.2 per cent in Class 4; 20.0 per cent in Class 6; and 11.7 per cent in Class 9.

In the following table, the average number of persons employed in factories in Victoria is classified according to the nature of their employment for the years 1961-62 to 1965-66:

#### VICTORIA—NATURE OF EMPLOYMENT IN FACTORIES

Year 	Year Working Pro- prietors		gerial and Clerical Staff	Chemists, Drafts- men, etc.	and Unskilled), Foremen and Overseers, Carters (Excluding Delivery Only) and Messen- gers, etc.	Total	
1961–62		12,772	48,674	7,574	309,329	378,349	
1962–63		12,784	50,985	7,887	326,195	397,851	
1963–64		12,641	53,637	8,291	338,551	413,120	
1 <b>964</b> –65		12,655	57,067	8,755	353,912	432,389	
1 <b>96</b> 5–66		12,586	60,273	9,515	356,775	439,149	

The following table shows the nature of employment in factories in 1965-66 according to the class of industry:

#### VICTORIA—NATURE OF EMPLOYMENT IN FACTORIES BY CLASSES OF INDUSTRY, 1965–66

Class of Industry	Working Pro- prietors	Mana- gerial and Clerical Staff	Chemists, Drafts- men, etc.	All Other Workers	Total
<ol> <li>Treatment of Non-metalliferous Mine</li> </ol>					
and Quarry Products	261	991	177	6,260	7,689
2. Bricks, Pottery, Glass, etc	65	934	80	6,631	7,710
<ol><li>Chemicals, Dyes, Explosives, Paints,</li></ol>					
Oils, Grease	91	3,210	1,398	12,949	17,648
4. Industrial Metals, Machines, Con-					
veyances	5,173	29,451	5,603	145,773	186,000
veyances 5. Precious Metals, Jewellery, Plate	231	252	4	1,693	2,180
6. Textile and Textile Goods (Not Dress)	420	4,077	380	38,466	43,343
7. Skins and Leather (Not Clothing or					
Footwear)	209	362	23	3,236	3,830
8. Clothing (Except Knitted)	2,173	3,394	50	42,815	48,432
9. Food, Drink, and Tobacco	1,645	5,927	744	35,267	43,583
0. Sawmills, Joinery, Boxes, etc., Wood					
Turning and Carving	866	1,956	37	12,360	15,219
1. Furniture of Wood, Bedding, etc	508	848	4	5,364	6,724
2. Paper. Stationery, Printing, Book-					
binding, etc	630	4,791	268	23,945	29,634
13. Rubber	41	1,244	275	6,670	8,230
4. Musical Instruments	5	27	1	166	199
15. Miscellaneous Products	265	2,343	324	10,584	13,516
Total, Classes 1 to 15	12,583	59,807	9,368	352,179	433,937
6. Heat, Light, and Power	3	466	147	4,596	5,212
GRAND TOTAL	12,586	60,273	9,515	356,775	439,149

Although "All Other Workers" constitute 81.2 per cent of the total numbers employed in factories, the percentage varies from 73.4 per cent in Class 3 to 88.7 per cent in Class 6. Class 3 also has the highest percentage of managerial, clerical, and research workers, 18.2 per cent, compared with the Victorian average of 13.7 per cent.

Where small factories predominate, there is usually a higher proportion of working proprietors than on the average and a smaller than average managerial and clerical staff. This is particularly evident in Class 5.—Precious Metals and Jewellery, where working proprietors comprise  $10\cdot 6$  per cent of the total number employed; Class 11.—Furniture of Wood, Bedding, etc.,  $7\cdot 6$  per cent, and Class 10.—Sawmills, Joinery, etc.,  $5\cdot 7$  per cent. The average for Victoria is  $2\cdot 9$  per cent.

The following table shows the age distribution of male and female factory employees on the last pay day in June of each of the years 1962 to 1966:

### VICTORIA—DISTRIBUTION OF EMPLOYEES ACCORDING TO AGE

#### (Excluding Working Proprietors)

			P	Males		Females				
Last Pa in Ju		Under 16 Years	16 and under 21 Years	21 Years and over	Total	Under 16 Years	16 and under 21 Years	21 Years and over	Total	
1962		2,625	24,379	240,367	267,371	3,049	16,068	85.515	104,632	
1963		2,444	25,822	248,719	276,985	2,653	16,969	90,125		
1964		2,072	27,740	260,246	290,058	2,207	17,931	96,898	117,036	
1965	• •	1,690	28,609	268,840	299,139	1,614	18,458	104,012	124,084	
1966		1,525	28,886	268,965	299,376	1,488	18,122	105,882	125,492	

The numbers of males and females employed in factories, and the proportions of the average male and female population working in factories in 1965–66 and earlier years are shown in the following table:

### VICTORIA—EMPLOYMENT OF MALES AND FEMALES IN FACTORIES

	M	ales	Fen	nales	Total		
Үеаг	Number	Average per 10,000 of Male Population	Number	Average per 10,000 of Female Population	Number	Average per 10,000 of Total Population	
1901	47,059 73,573 96,379 91,899 161,880 188,758 240,698 280,207 273,949 285,709 295,440	778 1,118 1,283 1,020 1,708 1,876 1,979 1,925 1,840 1,881 1,903	19,470 38,375 44,364 52,529 75,756 76,999 90,579 107,843 104,400 112,142 117,680	325 579 574 575 782 745 751 750 710 746	66,529 111,948 140,743 144,428 237,636 265,757 331,277 388,050 378,349 397,851 413,120	553 848 923 796 1,240 1,303 1,367 1,341 1,279 1,317 1,337	
1964–65 1965–66	306,983 310,303	1,952 1,938	125,406 128,846	803 810	432,389 439,149	1,379 1,376	

The numbers of females employed in each industrial class and in certain significant sub-classes, and the percentage that such female employment bears to total class or sub-class employment, are shown in the following table:

VICTORIA—FEMALE EMPLOYMENT IN FACTORIES

			Females 1	Employed			
Class of Industry		Number		Emplo	Percentage of Total Employment in Each Class of Industry		
	1963-64	1964-65	1965–66	1963-64	1964–65	1965-66	
1. Treatment of Non-metalliferous Mine and Quarry Products 2. Bricks, Pottery, Glass, etc	422 870 3,557 23,255 3,231 4,653 2,234 1,380 2,177 5,442 13,893 1,202 33,445 8,168 7,869 6,877 1,346 13,291 1,730	432 1,001 3,888 26,608 3,692 5,946 2,344 449 26,117 2,258 5,369 14,376 1,211 34,200 8,348 8,048 8,048 1,420 14,163 1,821 1,991 2,191 1,313	447 1,037 3,972 27,317 4,247 6,050 2,472 1,350 434 2,159 4,945 1,267 35,320 8,319 1,496 1,267 35,320 1,469 15,032 1,956 2,051 2,051 2,500 1,234	5.6 11.9 21.7 13.5 10.8 27.0 20.1 18.7 18.9 356.4 53.4 75.5 30.3 70.9 75.0 87.2 56.4 43.2 56.3 43.2 56.3 43.2 56.3	5.7 13.3 22.4 14.5 11.4 30.3 20.4 40.1 19.8 59.6 55.9 54.0 75.9 31.6 77.9 31.6 75.5 57.8 49.6 33.7 28.4 49.6 55.6 55.6 57.8 49.6 57.8 49.6 57.8 57.8 57.8 57.8 57.8 57.8 57.8 57.8	5.8 13.5 22.5 14.7 12.0 30.5 20.6 37.7 19.9 59.5 53.7 75.9 33.1 72.9 75.4 87.3 59.5 51.3 34.5 29.8 51.3	
11. Furniture of Wood, Bedding, etc. 12. Paper, Stationery, Printing, Bookbinding, etc. 13. Rubber 14. Musical Instruments 15. Miscellaneous Products 16. Heat, Light, and Power	7,275 1,817 30 4,351 33	7,703 1,954 29 4,968 34	1,716 8,260 1,833 33 5,212 50	22·7 26·9 21·4 15·6 36·9 0·7	23·4 27·2 22·7 14·9 38·3 0·7	25·5 27·9 22·3 16·6 38·6 1·0	
Total Classes Only	117,680	125,406	128,846	28 · 5	29.0	29 · 3	

In Class 16.—Heat, Light, and Power, the percentage of females to total persons employed is at its lowest, 1·0 per cent. In Class 8.—Clothing (Except Knitted), females predominate and comprise 72·9 per cent of the total number of persons employed. Within Class 8, in the Dressmaking sub-class, 87·3 per cent of the total employed are females. In Class 4.—Industrial Metals, Machines, and Conveyances, females constitute 14·7 per cent of the persons employed. In 1938–39 only 6 per cent of the persons employed in Class 4 were females.

#### Child Labour in Factories

The Labour and Industry Act of Victoria debars employment in factories of children under the age of fifteen years, and the Victorian Education Act makes daily attendance at school compulsory between the ages of six and fifteen years.

Some children under fifteen may work in a shop or office if they are exempted under the Education Act, but the general effect of the two statutes contributes to the very low incidence of child labour in this State.

#### Salaries, Wages, and Other Costs

Salaries and Wages

The next table gives comprehensive information regarding salaries and wages paid in the various classes of industry in Victoria in 1965–66. Amounts paid to managers, clerical staff, chemists, and draftsmen, etc., are shown separately from those paid to foremen, overseers, workers in the factory, etc. There is also dissection within these categories of the amounts paid to male and female employees.

It should be noted that in all tables of salaries and wages paid the amounts drawn by working proprietors are excluded.

### VICTORIA—SALARIES AND WAGES PAID IN FACTORIES, 1965–66

(Excludes Drawings of Working Proprietors)
(\$'000)

Class of Industry	Managers, Clerical Staff, Chemists, Draftsmen, etc.			Other loyees	Total		
	Males	Females	Males	Females	Males	Females	Persons
1. Treatment of Non-metalliferous Mine and Quarry Products E Bricks, Pottery, Glass, etc 3. Chemicals, Dyes, Explosives, Paints, Oils, Grease 4. Industrial Metals, Machines, Conveyances 5. Precious Metals. Jewellery, Plate 6. Textiles and Textile Goods (Not Dress) 7. Skins and Leather (Not Clothing or Footwear) 8. Clothing (Except Knitted) 9. Food, Drink, and Tobacco Wood Turning and Carving 11. Furniture of Wood. Bedding.	3,500 2,513 13,484 97,392 648 10,033 1,088 6,982 15,518 5,057	486 495 2,670 17,209 179 3,789 236 3,388 4,811 1,000	17,963 16,646 32,592 350,968 3,642 39,474 5,463 24,211 63,248 28,728	180 1,150 3,731 26,508 422 36,565 1,656 50,305 18,531 551	21,463 19,159 46,076 448,360 4,290 49,506 6,551 31,193 78,766 33,785	666 1,645 6,401 43,718 601 40,354 1,892 53,693 23,342 1,550	22.129 20,803 52,476 492,078 4,891 89,860 8,443 84,886 102,107 35,335
etc	1,846	658	9,804	1,785	11,650	2,442	14,092
12. Paper, Stationery, Printing, Bookbinding, etc.  13. Rubber	12,902 3,771 60 6,254 181,046	3,434 897 19 1,873 41,144	52,504 15,442 374 18,058 679,116	8,915 2,134 39 6,277 158,749	65,406 19,213 433 24,311 860,162	12,349 3,031 59 8,150 199,892	77,75 <b>5</b> 22,243 492 32,462 1,060, <b>0</b> 54
16. Heat, Light, and Power	2,668	56	14,426	29	17,095	85	17,179
GRAND TOTAL	183,714	41,200	693,542	158,778	877,256	199,977	1,077,234

Of the total amount of salaries and wages paid in Victoria in 1965-66-\$1,077,234,000—the Industrial Metals, etc., group was responsible for \$492,078,000 or  $45\cdot7$  per cent, Food, Drink, etc., \$102,107,000 or  $9\cdot5$  per cent, Textiles, etc., \$89,860,000 or  $8\cdot3$  per cent, and Clothing, etc., \$84,886,000 or  $7\cdot9$  per cent.

The total amount of salaries and wages paid in industry in Victoria in each of the years of 1961–62 to 1965–66 is shown below under similar headings to those in the preceding table. The average per employee is also shown.

VICTORIA—SALARIES AND WAGES PAID IN FACTORIES (Excludes Drawings of Working Proprietors)

			Sa	laries and V	Wages Paid	to—				
Year			Staff, C	s, Clerical Chemists, nen, etc.		Other loyees		otal Salaries and Vages Paid to—		
			Males	Females	Males Females		Males	Females	Persons	
				TOTA	L AMOUN (\$'000)	NT PAID				
961–62 1962–63 1963–64 1964–65 1965–66		:: :: ::	124,002 135,052 148,006 165,551 183,714	28,628 30,840 33,514 37,227 41,200	507,282 550,526 599,172 675,153 693,542	110,466 122,444 131,732 150,561 158,778	631,284 685,578 747,178 840,704 877,256	139,094 153,284 165,246 187,788 199,977	770,378 838,862 912,424 1,028,492 1,077,234	
				AVERA	GE PER E	MPLOYEE				
961-62 962-63 963-64 964-65 965-66	::		3,324 3,463 3,622 3,804 3,977	1,512 1,552 1,591 1,669 1,746	2,244 2,331 2,454 2,667 2,729	1,326 1,360 1,396 1,495 1,547	2,397 2,491 2,621 2,834 2,921	1,361 1,395 1,432 1,526 1,584	2,108 2,178 2,209 2,450 2,525	

#### Power, Fuel, and Light Used

The following table shows the cost of power, fuel, light, water, and lubricating oil used during the five years 1961-62 to 1965-66:

## VICTORIA—COST OF POWER, FUEL, LIGHT, ETC., USED IN FACTORIES (\$'000)

Class of Industry	1961–62	1962-63	1963-64	1964-65	1965-66
Treatment of Non-metalliferous Mine and Quarry Products     Bricks, Pottery, Glass, etc.     Chemicals, Dyes, Explosives, Paints, Oils, Grease     Industrial Metals, Machines, Conveyances     Precious Metals, Jewellery, Plate     Textiles, and Textile Goods (Not Dress)     Skins and Leather (Not Clothing or Footwear)     Clothing (Except Knitted)     Food, Drink, and Tobacco     Sawmills, Joinery, Boxes, etc., Wood Turning and Carving     Furniture of Wood, Bedding, etc.     Paper, Stationery, Printing, Bookbinding, etc.     Rubber     Musical Instruments     Miscellaneous Products	5,818 4,430 13,584 18,790 298 5,210 838 1,910 12,470 1,654 250 4,348 2,456 18 2,084	5,734 5,002 14,614 21,878 322 5,570 892 2,016 12,912 1,716 270 5,034 2,798 20 2,262	6,100 5,902 15,170 25,828 348 5,934 878 2,094 13,640 1.872 302 5,406 2,984 20 2,464	6,762 6,101 16,782 30,218 397 6,310 894 2,265 14,619 2,024 341 5,943 2,999 2,1 2,860	6,662 6,079 16,919 30,644 387 6,502 2,373 15,384 2,095 357 6,431 2,932 21 3,092
Total, Classes, 1 to 15	74,158	81,040	88,942	98,537	100,771
16. Heat, Light, and Power	24,928	22,510	25,706	26,623	27,087
GRAND TOTAL	99,086	103,550	114,648	125,161	127,858

The next table gives in detail for each of the years 1961–62 to 1965–66 information dealing with the cost of each type of fuel used. The costs of water and lubricating oil are also shown separately.

VICTORIA—COST OF ITEMS OF POWER, FUEL, LIGHT, ETC., USED IN FACTORIES

C			1061 60	1002 02	1062.64	1964-65	196	5-66
Comi	modity		1961–62	1962–63	1963-64	1904-03	Cost	Percentage of Total
Coal—				1	\$*000	1		
Black			3,846	3,132	3,338	3,623	3,066	2.6
Brown			12,702	13,136	14,736	15,497	17,073	14·4
Brown Coal Briquettes			14,906	12,222	12,542	12,612	11,891	10.0
Coke	••		1,250	1,484	1,500	1,384	1,163	1.0
Wood			978	898	820	741	725	0.6
Fuel Oil	••		19,210	20,814	22,662	23,784	22,903	19.3
Tar (Fuel)			250	160	196	187	161	0.1
Electricity			35,378	39,856	45,454	52,447	55,136	46·4
Gas			2,858	3,452	4,058	4,763	3,912	3.3
Other (Charco	oal, etc.)	••	1,306	1,314	1,506	1,379	2,694	2.3
Total Powe	r and Fue	el	92,684	96,468	106,812	116,418	118,723	100 · 0
Water			4,550	4,964	5,426	6,034	6,528	
Lubricating C	Dil		1,852	2,118	2,410	2,709	2,606	
То	tal		99,086	103,550	114,648	125,161	127,858	

Combustible products consumed as raw materials, e.g., brown coal used in the manufacture of briquettes, have been excluded from the above table.

Particulars of the quantities of the various fuels used in factories over the five-year period 1961–62 to 1965–66 are given below:

#### VICTORIA—OUANTITIES OF FUELS USED IN FACTORIES

Commodity		Unit of Quantity	1961-62	1962-63	1963-64	1964-65	1965–66		
Coal									
Black		'000 tons	315	250	316	329	277		
Brown		'000 tons	11,841	12,762	13,461	14,243	16,277		
Brown Coal Briquettes		'000 tons	1,280	1,089	1,095	1,062	1,027		
Coke		'000 tons	57	63	60	58	49		
Wood		'000 tons	270	235	232	192	189		
Fuel Oil		mill. gals	227	260	292	320	313		
Tar Fuel		'000 tons	12	8	9	9	8		

#### Cost of Materials Used

The cost of materials used in factories is shown by classes for each of the last five years in the next table. "Materials Used" includes the value of containers, etc., the cost of tools replaced, and repairs to plant.

VICTORIA—COST OF MATERIALS USED IN FACTORIES (\$'000)

Class of Industry	1961–62	1962-63	1963–64	1964-65	1965–66
1. Treatment of Non-metalliferous Mine	44 202	42.000	50.000	56.606	50 165
and Quarry Products	41,292	43,860	50,008	56,696	59,165
2. Bricks, Pottery, Glass, etc.	14,346	16,116	17,244	21,399	21,911
3. Chemicals, Dyes, Explosives, Paints, Oils, Grease	219,954	247,324	254,174	272,007	272,855
4. Industrial Metals, Machines, Con-	219,934	247,324	234,174	2/2,00/	212,633
Vallances	543,030	609.002	694,788	806,468	814,925
5. Precious Metals, Jewellery, Plate	3,616	4,470	4.692	5,437	5.178
6. Textiles and Textile Goods (Not	3,010	7,770	7,072	3,437	3,170
Dress)	166,220	194,268	211,476	224,520	221,628
7. Skins and Leather (Not Clothing or	100,220	174,200	211,170	22.,020	221,020
Footwear)	19.118	20.172	22.018	20,351	21.434
8. Clothing (Except Knitted)	108,742	115,540	120,078	126,842	126,171
9. Food, Drink, and Tobacco	422,724	432,996	473,308	513,541	537,976
10. Sawmills, Joinery, Boxes, etc., Wood	,	102,550	,		
Turning and Carving	59.952	61.304	65.474	71,628	72,681
11. Furniture of Wood, Bedding, etc	24.086	24,120	26,988	29,579	30,012
12. Paper, Stationery, Printing, Book-	,	,	"	,	
binding, etc	117,948	130,754	139,992	153,673	160,910
15. Rubber	37,692	42,584	46,544	51,117	48,086
14. Musical Instruments	324	366	436	486	505
15. Miscellaneous Products	44,416	48,446	52,666	61,679	63,221
Total, Classes 1 to 15	1,823,460	1,991,322	2,179,886	2,415,423	2,456,658
16. Heat, Light, and Power	11,282	10,186	10,512	10,538	12,714
GRAND TOTAL	1,834,742	2,001,508	2,190,398	2,425,961	2,469,372

#### Value of Output and Production

Value of factory output by classes of industry in each of the years 1961-62 to 1965-66 is shown in the following table:

### VICTORIA—VALUE OF FACTORY OUTPUT (\$'000)

Class of Industry	1961–62	1962–63	1963–64	1964-65	1965–66
1. Treatment of Non-metalliferous Mine					
and Quarry Products	84,872	89,172	100.244	112.597	114,331
2. Bricks, Pottery, Glass, etc	42,658	49,268	56,654	65,706	69,038
3. Chemicals, Dyes, Explosives, Paints,	/-	. ,	, -		
Oils, Grease	352,492	404.880	421,160	453,964	460,136
4. Industrial Metals, Machines, Con-	- /-	· ·			
veyances	1,085,116	1.218.616	1,375,608	1.583,854	1,620,395
5. Precious Metals, Jewellery, Plate	9,912	11,624	12,614	14,775	14,326
6. Textiles and Textile Goods (Not Dress)	291,086	334,014	362,874	388,457	386,925
7. Skins and Leather (Not Clothing or					
Footwear)	31,906	34,442	35,770	35,142	36,866
8. Clothing (Except Knitted)	223,862	237,328	249,190	263,965	268,577
9. Food, Drink, and Tobacco	621,334	644,936	703,268	767,695	811,891
10. Sawmills, Joinery, Boxes, etc., Wood					
Turning and Carving	109,250	113,384	121,306	132,632	134,771
11. Furniture of Wood, Bedding, etc	44,542	45,406	49,826	54,508	56,210
12. Paper, Stationery, Printing, Book-					
binding, etc	235,730	257,030	276,944	305,280	323,571
13. Rubber	71,694	82,160	87,646	91,944	87,545
14. Musical Instruments	888	964	1,062	1,373	1,294
15. Miscellaneous Products	86,492	95,012	105,126	120,501	123,031
Total Classes 1 to 15	3,291,834	3,618,236	3,959,292	4,392,393	4,508,907
6. Heat, Light, and Power	82,638	88,614	95,530	108,393	116,009
GRAND TOTAL	3,374,472	3,706,850	4,054,822	4,500,786	4,624,915

In the next table the value of production in Victoria is given according to the various classes of industry for each of the years 1961-62 to 1965-66:

## VICTORIA—VALUE OF PRODUCTION OF FACTORIES (\$'000)

Class of Industry	1961–62	1962–63	1963-64	1964–65	1965–66
1. Treatment of Non-metalliferous Mine					
and Quarry Products	37,762	39,578	44,138	49,139	48,503
2. Bricks, Pottery, Glass, etc.	23,882	28,150	33,508	38,206	41,049
3. Chemicals, Dyes, Explosives, Paints, Oils, Grease	118,954	142,942	151,814	165,175	170,362
4. Industrial Metals, Machines, Con-	522.206	507 726	654.000	747 160	774 926
veyances	523,296	587,736	654,992 7,574	747,168	774,826
6. Textiles and Textile Goods (Not	5,998	6,832	1,314	გ,941	8,761
Droce	119,656	134,176	144,574	157.627	158.795
7. Skins and Leather (Not Clothing or	119,030	134,170	144,574	137,027	1.30,793
F	11.950	13.378	13,764	13.897	14.540
O Classic Comment of the state of	113,210	119,772	127.018	134.857	140.033
	186.140	199,028	216,320	239.535	258,530
10. Sawmills, Joinery, Boxes, etc., Wood	100,140	199,020	210,320	257,555	230,330
Turning and Convinc	47,644	50,364	53,960	58,980	59.995
11. Furniture of Wood, Bedding, etc	20,206	21.016	22,536	24,588	25,841
12. Paper, Stationery, Printing, Book-	20,200	21,010	22,550	24,500	23,041
binding, etc	113,434	121.242	131,546	145,665	156,230
13. Rubber	31,546	36,778	38,118	37,828	36,526
14. Musical Instruments	546	578	606	866	768
15. Miscellaneous Products	39,992	44,304	49,996	55,962	56,718
Total, Classes 1 to 15	1,394,216	1,545,874	1,690,464	1,878,433	1,951,477
16. Heat, Light, and Power	46,428	55,918	59,312	71,232	76,208
GRAND TOTAL	1,440,644	1,601,792	1,749,776	1,949,665	2,027,685

Value of production—the value added to raw materials by the process of manufacture—and not the value of output, is used in measuring the relative importance of various industries or the value of the manufacturing industries as a whole. A definition of "value of production" will be found on pages 379–80.

#### Relation of Costs to Output and Production

Certain costs of production, the value of output, and the balance available for profit, interest, rent, taxation, and depreciation, etc., in each class of manufacturing industry during the year 1965-66 are given in the following tables:

VICTORIA—FACTORY COSTS AND OUTPUT, 1965–66 (\$'000)

		Costs of—		Balance between	
Class of Industry	Materials Used*	Fuel, Light, and Power Used†	Salaries and Wages Paid	Value of Output and Specified Costs‡	Value of Output
Treatment of Non-metalliferous Mine and Quarry Products	59,165	6,662	22,129	26,375	114,331
2. Bricks, Pottery, Glass, etc	21,911	6,079	20,803	20,245	69,038
3. Chemicals, Dyes, Explosives, Paints, Oils, Grease	272,855	16,919	52,476	117,886	460,136
4. Industrial Metals, Machines, Conveyances	814,925	30,644	492,078	282,748	1,620,395
5. Precious Metals, Jewellery, Plate	5,178	387	4,891	3,870	14,326
6. Textile and Textile Goods (Not Dress)	221,628	6,502	89,860	68,935	386,925
7. Skins and Leather (Not Clothing or Footwear)	21,434	892	8,443	6,097	36,866
8. Clothing (Except Knitted)	126,171	2,373	84,886	55,147	268,577
9. Food, Drink, and Tobacco	537,976	15,384	102,107	156,424	811,891
10. Sawmills, Joinery, Boxes, etc., Wood Turning and Carving	72,681	2,095	35,335	24,660	134,771
11. Furniture of Wood, Bedding, etc	30,012	357	14,092	11,749	56,210
12. Paper, Stationery, Printing, Bookbinding, etc	160,910	6,431	77,755	78,475	323,571
13. Rubber	48,086	2,932	22,243	14,284	87,545
14. Musical Instruments	505	21	492	276	1,294
15. Miscellaneous Products	63,221	3,092	32,462	24,256	123,031
Total, Classes 1 to 15	2,456,658	100,771	1,060,054	891,424	4,508,907
16. Heat, Light, and Power	12,714	27,087	17,179	59,029	116,009
GRAND TOTAL	2,469,372	127,858	1,077,234	950,451	4,624,915
		j .			

<sup>\*</sup> Includes containers, tools replaced, and repairs to plant.

<sup>†</sup> Includes cost of lubricants and water.

<sup>‡</sup> Balance available to provide for all other costs and overhead expenses such as rent, interest, insurance, pay-roll tax, income tax, depreciation, etc., as well as drawings by working proprietors and profit.

## VICTORIA—PERCENTAGE OF SPECIFIED COSTS OF PRODUCTION, ETC., TO VALUE OF OUTPUT OF FACTORIES,

1965-66

(Per Cent)

	Specified	Costs of P	roduction	Balance
Class of Industry	Materials Used *	Fuel, Light, and Power Used†	Salaries and Wages Paid	between Value of Output and Specified Costs‡
1. Treatment of Non-metalliferous Mine and Quarry Products	51 · 7	5.8	19·4	23 · 1
2. Bricks, Pottery, Glass, etc	31 · 8	8.8	30 · 1	29 · 3
3. Chemicals, Dyes, Explosives, Paints, Oils, Grease	59 · 3	3.7	11-4	25.6
4. Industrial Metals, Machines, Conveyances	50.3	1.9	30.4	17.4
5. Precious Metals, Jewellery, Plate	36 · 1	2.7	34 · 2	27.0
6. Textiles, and Textile Goods (Not Dress)	57.3	1 · 7	23.2	17 · 8
7. Skins and Leather (Not Clothing or Footwear)	58 · 1	2.4	22.9	16.6
8. Clothing (Except Knitted)	47.0	0.9	31.6	20.5
9. Food, Drink, and Tobacco	66 · 3	1.9	12.6	19·2
10. Sawmills, Joinery, Boxes, etc., Wood Turning and Carving	53.9	1.6	26.2	18.3
11. Furniture of Wood, Bedding, etc	53 • 4	0.6	25 · 1	20.9
12. Paper, Stationery, Printing, Book-binding, etc	49.7	2.0	24.0	24 · 3
13. Rubber	54.9	3 · 4	25.4	16.3
14. Musical Instruments	39.0	1.6	38.0	21 · 4
15. Miscellaneous Products	51 · 4	2.5	26 · 4	19.7
Total, Classes, 1 to 15	54.5	2.2	23 · 5	19·8
16. Heat, Light, and Power	11.0	23 · 3	14·8	50.9
GRAND TOTAL	53 · 4	2.8	23 · 3	20.5

For footnotes see page 399.

There are considerable variations in the proportions which the cost of materials and the expenditure on wages bear to the value of the output in the different classes of industries. These are, of course, due to the difference in the treatment required to convert the materials to their final form. Thus, in Class 2, the sum paid in wages represents  $30 \cdot 1$  per cent and the cost of raw materials  $31 \cdot 8$  per cent of the values of the finished articles, whilst, in Class 9, the expenditure on wages amount to  $12 \cdot 6$  per cent and that on raw materials to  $66 \cdot 3$  per cent of the value of the output.

In the next table specified costs of production, the value of the output of factories and the balance available for profit and miscellaneous expenses are compared for each of the years 1961–62 to 1965–66:

VICTORIA—SPECIFIED COSTS OF PRODUCTION, ETC., AND VALUE OF OUTPUT OF FACTORIES

(\$'000)

		·	Specified	Costs of Pro	oduction	Balance between	
	Year		Materials Used*  Fuel, Light, and Power Used†		Salaries and Wages	Value of Output and Specified Costs‡	Total Value of Output
1961-62			1,834,742	99,086	770,378	670,266	3,374,472
1962–63			2,001,508	103,550	838,862	762,930	3,706,850
1963-64			2,190,398	114,648	912,424	837,352	4,054,822
1964–65			2,425,961	125,161	1,028,492	921,172	4,500,786
1965–66			2,469,372	127,858	1,077,234	950,451	4,624,915

For footnotes see page 399.

In the following table these figures are converted to their respective percentages of the value of output:

# VICTORIA—PERCENTAGE OF SPECIFIED COSTS OF PRODUCTION, ETC., TO VALUE OF OUTPUT OF FACTORIES (Per Cent)

			Specified	1 Costs of Pro	duction	Balance between	
	Year		Materials Used*	Fuel, Light, and Power Used†	Salaries and Wages	Value of Output and Specified Costs‡	Total
1061 60					22.0	10.0	100.0
1961–62	••		54 · 4	2.9	22.8	19.9	100.0
1962-63		• ·	54.0	2.8	22.6	20.6	100.0
1963-64			54.0	2.8	22.5	20.7	100.0
1964–65			53.9	2.8	22.8	20.5	100.0
1965-66			53.4	2.8	23·3	20.5	100.0

For footnotes see page 399.

#### Land, Building, Plant, and Machinery

The following statement shows the value of land and buildings used in the various classes of manufacturing industries for the years 1961–62 to 1965–66:

VICTORIA—FACTORIES: VALUE OF LAND AND BUILDINGS (\$'000)

Class of Industry	1961–62	1962–63	1963-64	1964-65	1965–66
Treatment of Non-metalliferous Mine and Quarry Products	24,022	24,990	28,122	28,176	29,968
2. Bricks, Pottery, Glass, etc	13,988	20,230	21,952	22,310	23,192
3. Chemicals, Dyes, Explosives, Paints, Oils, Grease	72,106	74,962	75,812	78,235	81,160
4. Industrial Metals, Machines, Conveyances	333,568	365,988	393,476	442,743	470,730
5. Precious Metals, Jewellery, Plate	3,684	3,996	4,350	5,067	4,810
6. Textiles and Textile Goods (Not Dress)	69,062	71,836	77,674	78,596	80,751
7. Skins and Leather (Not Clothing or Footwear)	8,314	8,694	9,382	9,310	9,780
8. Clothing (Except Knitted)	50,416	54,024	58,300	62,152	66,737
9. Food, Drink, and Tobacco	121,836	130,692	138,268	149,037	159,823
10. Sawmills, Joinery, Boxes, etc., Wood Turning and Carving	26,086	26,890	29,102	32,047	34,467
11. Furniture of Wood, Bedding, etc	11,498	12,654	14,104	16,154	17,375
12. Paper, Stationery, Printing, Bookbinding, etc	56,894	59,884	64,062	70,608	82,825
13 Rubber	13,844	15,186	20,150	20,475	22,443
14. Musical Instruments	466	410	332	433	452
15. Miscellaneous Products	27,538	29,518	32,078	32,869	36,184
Total, Classes, 1 to 15	833,322	899,954	967,164	1,048,212	1,120,698
16. Heat, Light, and Power	56,010	54,112	53,630	57,500	56,244
GRAND TOTAL	889,332	954,066	1,020,794	1,105,712	1,176,942

The values recorded in the above table and in the table which follows are generally the values shown in the books of the individual firms after allowance has been made for depreciation, but they include estimates of the capital value of premises and plant rented. The totals shown in the tables consequently do not represent the actual amount of capital invested in industry.

Where land and buildings, etc., and plant and machinery, etc., are rented by the occupiers of factories, their capital value has been computed by capitalising the rent paid at fifteen years' and ten years' purchase, respectively.

In the following table the depreciated book values of machinery and plant used in the various classes of manufacturing industries are shown for each of the years 1961–62 to 1965–66:

## VICTORIA—FACTORIES: VALUE OF PLANT AND MACHINERY (\$'000)

	(\$000)				
Class of Industry	1961–62	1962-63	1963–64	1964-65	1965-66
1. Treatment of Non-metalliferous Mine					
and Quarry Products	45,428	49,906	50.682	54,293	57,540
2. Bricks, Pottery, Glass, etc	12,008	20,854	23,766	22,450	23,173
3. Chemicals, Dyes, Explosives, Paints,	12,000	20,051	25,700	22,130	20,1.0
Oils, Grease	152,930	148,882	146.856	143,637	149,872
4. Industrial Metals, Machines, Con-	132,530	140,002	140,650	143,037	145,072
VALIDAGE	227,342	258,374	282,304	322,331	344,775
C D 1 35 1 7 11 D1 1	1,106	1,158	1,350	1,551	1.448
6. Textiles and Textile Goods (Not Dress)	52,642	57,628	59,224	61,847	65.544
7. Skins and Leather (Not Clothing or	32,042	37,028	39,224	01,047	05,544
To atmace)	2 272	3,024	3,172	3,346	3,584
	3,272		20.134	22,197	23,186
8. Clothing (Except Knitted)	17,882	18,484			
9. Food, Drink, and Tobacco	103,162	115,480	123,086	126,623	135,500
10. Sawmills, Joinery, Boxes, etc., Wood				4.7.004	40.000
Turning and Carving	15,856	15,778	17,064	17,826	19,230
11. Furniture of Wood, Bedding, etc	2,530	2,728	3,096	3,186	3,335
12. Paper, Stationery, Printing, Book-					
binding, etc	56,646	60,296	62,370	69,009	74,818
13. Rubber	15,296	15,856	15,850	16,196	18,498
14. Musical Instruments	144	130	118	124	144
15. Miscellaneous Products	18,260	22,678	25,032	30,011	32,566
Total, Classes 1 to 15	724,504	791,256	834,104	894,627	953,214
Total, Stasses I to IS		.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	55 7,10 1		
16. Heat, Light, and Power	213,774	212,134	206,620	233,321	255,800
GRAND TOTAL	938,278	1,003,390	1,040,724	1,127,948	1,209.014

Motive power classified in the tables which follow relates to the rated horse-power of engines used. Engines in reserve or idle are the subject of a separate table, but obsolete engines are completely excluded from any information shown.

#### VICTORIA—TOTAL RATED HORSE-POWER OF ENGINES AND ELECTRIC MOTORS ORDINARILY IN USE IN FACTORIES\*, 1965–66

	Ste	am	Internal		Motor Driven by Electricity		Total without
Class of Industry	Reci- proca- ting	Turbine	Com- bustion	Water	Pur- chased	Own Genera- tion	Duplica- tion
<ol> <li>Treatment of Non-metalliferous Mine and Quarry Products</li> <li>Bricks, Pottery, Glass, etc.</li> <li>Chemicals, Dyes, Explosives,</li> </ol>	1,221 1,045	16,750	1,285 2,837	::	95,071 53,598	6,821 12	114,327 57,480
Paints, Oils, Grease	2,128	51,268	4,460	50	164,981	24,056	222,887
Industrial Metals, Machines,     Conveyances     Precious Metals, Jewellery, Plate     Textiles and Textile Goods	1,211	::	9,829 45		691,852 4.034	2,423	702,892 4,079
(Not Dress)	26		1,077		126,990	360	128,093
<ol> <li>Skins and Leather (Not Clothing or Footwear)</li> <li>Clothing (Except Knitted)</li> <li>Food, Drink, and Tobacco</li> <li>Sawmills, Joinery, Boxes, etc.,</li> </ol>	770 500 2,327	85 1,103	147 196 7,515		15,826 33,300 248,934	500 1,715	16,828 33,996 260,709
Wood Turning and Carving 11. Furniture of Wood, Bedding, etc. 12. Paper, Stationery, Printing.	3,747	::	23,553	10	105,824 16,584	5,178 	133,134 16,584
Bookbinding, etc 13. Rubber	600 8	23,500	319 167	   ::	114,445 84,680 279	27,508	138,864 84,855 279
15. Miscellaneous Products	••	2,000	280		49,008		51,288
Total, Classes 1 to 15	13,583	94,706	51,710	890	1,805,406	68,823	1,966,295
16. Gas Works	2,711	1,213	3,573		19,501		26,998
GRAND TOTAL	16,294	95,919	55,283	890	1,824,907	68,823	1,993,293

<sup>•</sup> Includes gas works, but excludes central electric stations.

The total rated horse-power in reserve or idle during 1965-66 and not included above was 235,577.

Motors driven by purchased electricity comprised approximately 91.6 per cent of the total horse-power used in factories other than central electric stations in 1965-66, while steam turbines were next in demand with 4.8 per cent.

A comparison over the five-year period 1961-62 to 1965-66 of the total rated horse-power used to drive engines and electric motors ordinarily in use in factories is given in the table which follows:

#### VICTORIA—TOTAL RATED HORSE-POWER OF ENGINES AND ELECTRIC MOTORS ORDINARILY IN USE IN FACTORIES\*

	Ste	am			Motors by Ele	T-4-1	
Year	Recip- rocating T		Internal Com- bustion	Water	Pur- chased	Own Generation	Total without Duplication
1961–62 1962–63 1963–64 1964–65 1965–66	23,172 19,054 17,081 16,149 16,294	83,512 91,877 98,724 89,148 95,919	45,399 46,896 53,296 54,815 55,283	890 890 890 890 890	1,421,296 1,520,837 1,616,591 1,727,537 1,824,907	57,156 58,334 60,992 60,978 68,823	1,574,269 1,679,554 1,786,582 1,888,539 1,993,293

<sup>\*</sup> Includes gas works, but excludes central electric stations.

The following table shows the total rated horse-power for each year from 1961–62 to 1965–66 for engines and electric motors in reserve or idle. It includes engines which are only used occasionally, or, for example, during periods of breakdown to power supply.

#### VICTORIA—TOTAL RATED HORSE-POWER OF ENGINES AND ELECTRIC MOTORS IN RESERVE OR IDLE IN FACTORIES\*

	Year		Rated Horse-power of Engines, etc., in Reserve or Idle						
		Purchased Electricity	All Other Types	Total					
1961–62			139,854	57,116	196,970				
1962-63			150,303	58,353	208,656				
1963–64			161,471	60,501	221,972				
19 <b>64-6</b> 5			173,182	55,420	228,602				
1965–66			181,057	54,520	235,577				

<sup>\*</sup> Without duplication; includes gas works, but excludes central electric stations.

Particulars of the type and capacity of engines and generators installed in central electric stations in Victoria during 1965-66 are shown in the following table:

### VICTORIA—POWER EQUIPMENT INSTALLED IN CENTRAL ELECTRIC STATIONS, 1965–66

			Cap	acity of Engine	s and Gener	rators
Particul	lars		Steam Turbine	Internal Combustion	Water	Total
Engines Installed Rated l	H.P.		2,422,765	31,842	448,700	2,903,307
Generators Installed-						}
Kilowatt Capacity-				1		
Total Installed		kW	1,724,225	23,009	334,600	2,081,834
Effective Capacity		kW	1,621,600	20,361	332,000	1,973,961
Horse-power—						
Total Installed		Н.Р.	2,310,462	30,832	448,364	2,789,658
Effective Capacity		н.р.	2,172,944	27,284	444,880	2,645,108

Similar information to that shown in the preceding table, but giving a comparison over the years 1961–62 to 1965–66 is shown below:

### VICTORIA—POWER EQUIPMENT INSTALLED IN CENTRAL ELECTRIC STATIONS

Particular	s			1961–62	1962-63	1963–64	1964-65	1965-66
Central Electric Stations.			No.	41	35	29	29	22
Engines Installed		Rated	H.P.	2,242,796	2,221,290	2,213,474	2,520,744	2,903,307
Generators Installed—								
Kilowatt Capacity-								l
Total Installed			kW	1,660,281	1,657,498	1,660,828	1,885,831	2,081,834
Effective Capacity			kW	1,666,050	1,672,694	1,640,697	1,831,925	1,973,961
Horse-power Equivalent	_				ļ			
Total Installed			H.P.	2,225,578	2,221,847	2,226,311	2,527,924	2,789,658
Effective Capacity			Н.Р.	2,233,311	2,242,217	2,199,326	2,455,664	2,645,108

#### Principal Factory Products

#### Annual Quantity and Value

The next table lists the principal articles of manufacture in Victoria, showing quantity and value produced, and corresponding figures for Australia, during 1965–66, irrespective of the sub-class of industry in which production took place. Due to the limited number of producers, it is not permissible under statute to publish particulars regarding some articles of manufacture which would otherwise appear below.

In previous years, articles were arranged in alphabetical order. This year, commodity code numbers are listed and articles are arranged in commodity code number order.

## VICTORIA AND AUSTRALIA—PRINCIPAL ARTICLES MANUFACTURED, 1965–66

			Victo	ria	Austr	alia
Commodity Code No.	Article	Unit of Quantity	Quantity	Value	Quantity	Value
				\$,000		\$,000
023.10, 14,	Bacon and Ham‡	mill lb	21.0		103 · 0	*
027.01-75 051.21-27 051.31 051.35-46 051.61 051.72-73 062.01	Meat—Canned Milk—Condensed Butter Cheese Ice Cream Milk—Powdered: Full Cream Flour, Plain—Wheaten (Including Sharps)	mil! 1b mill 1b '000 ton '000 ton mill gall mill 1b '000 short ton	70·0 124·5 112·2 26·0 10·6 24·5 414	14,548 16,993 89,599 14,084 10,548	114·7 162·5 205·5 58·6 29·8 45·1 1,370	27,713 20,247 163,882 31,647 32,254
063.11 064.01-13 064.21 064.43-45	Malt—Barley Bread—2 lb Loaves Equivalent Biscuits Cakes, Pastry, Pies, etc. (Including Canned Puddings)	mill bush mill mill lb	10·4 218·4 81·1 †	31,858 18,185 27,131	13·2 794·5 223·7	132,998 57,030 83,910
076.15 076.22 076.60	Fruit: Preserved— Peaches	mill lb mill lb mill lb	121·9 143·0 46·1	13,951 17,253 7,200	217·6 156·7 97·1	25,462 19,036 15,066
094.02-49	Butters, etc. Vegetables Canned or Bottled (Including Pickled)	milt lb	50 · 4	7,844	180 · 1	28,440
104.02-18 104.21-29 122.02 123.18 139.14	Confectionery— Chocolate Base Other without Chocolate Soup—Tomato Sauce—Tomato Sausage Casings—Sheep and Lamb	mill 1b mill 1b mill imp pint mill imp pint '000 bundles	52·3 43·6 22·0 22·8 3,196	22,329 11,376 3,593 5,365 6,748	129 · I 107 · 9 25 · 5 34 · 1 4,913	52,809 30,919 4,121 8,152 9,837
152.06 171.03-05 183.02, 11,	Pollard Aerated and Carbonated Waters Tobacco, Cigars, and Cigarettes§	'000 short ton mill imp gall mill lb	90·2 28·4 32·0	15,880	303·2 105·4 56·2	63,203
21-28 242.07-11 242.32 261.41 281.04	Wool—Scoured or Carbonised Wool Tops Briquettes—Brown Coal Ice Leather (Dressed)—	mill 1b mill 1b '000 ton '000 ton	60·9 18·6 1,883 53·0	* 12,841 639	156·1 46·3 1,883 198·7	12,841 2,302
301.31-37 301.43-65 331.01-19	Vegetable Tanned: Sole Chrome Tanned	'000 1b mill sq ft	5,411 26·5	2,343 8,931	14,056 83·2	5,630 29,899
369.11	Australian	mill sup ft '000 cwt	302 75·4	2,810	1,517 133·4	4,901
372.02–20	Cloth Piece Goods Woven— Worsted or Predominantly Worsted	'000 sq yd	4,414	*	10,049	•
372.22-36, 48, 50	Woollen or Predominantly Woollen	'000 sq yd	6,777 402·5	9,219 4,927	13,337 821 · 9	17,091 9,575
48, 50 372.52-62, 374.51-55 401.57 403.02, 18, 20, 52-92, 96; 404.02-	Blankets, Bed¶ Acid—Sulphuric Plastics and Synthetic Resins	'000 pair '000 ton '000 ton	498 54·2	*	1,752 121·6	*
412.02, 04, 08, 10	Paints (Not Water) and Enamels Ready Mixed (Excluding	'000 imp gall	4,319	15,193	14,086	53,669
412.42-46	Bituminous and Marine) Paints, Water (Excluding Powder Form)	'000 imp gall	1,217	4,638	4,322	16,838
434.09 447.81 461.20 461.30 465.04 472.01, 08	Gas, Iowns Pipe Fittings, Ferrous Steel, Constructional—Fabricated Window Frames—Metal Bolts and Nuts—For Sale as Such Bricks—Clay	'000 mill cu ft '000 ton mill	22·2 † 124·6 † 383	4,360 31,876 10,888 9,857 17,752	55·7 543·7 † 1,385	13,331 146,819 40,402 20,147 58,053
472.12 475.30 475.46	Tiles, Roofing— Terra Cotta Concrete Pipes—Concrete (Excluding	mill mill '000 long ton	16·7 27·0 215·6	1,970 1,792 6,427	51·2 82·9 670·9	5,399 7,108 19,472
479.32, 33 499.42 503.21–32	Agricultural) Plaster Sheets Electricity Generated Electric Motors	milt sq yd '000 milt kWh '000	11·3 9·7 511	8,053	29·9 38·3 2,510	19,597 *

#### VICTORIA AND AUSTRALIA—PRINCIPAL ARTICLES MANUFACTURED, 1965-66-continued

Commodity			Victo	ria	Austr	alia
Code No.	Article	Unit of Quantity	Quantity	Value	Quantity	Value
507.51 511.01 512.01, 11; 589.31	Machinery: Industrial— Pumping (Including Pumps) Conveyors (and Appliances) Hoists, Cranes, Lifting	.:	‡	\$'000 17,903 9,639 10,755	†	\$'000 33,694 21,775 25,366
521.01 523.01, 02, 05	Mining and Drilling Metal Working		‡	6,318 10,353	†	16,051 27,905
528.17	Food Processing and Canning Finished Motor Vehicles— ††		†	6,172	t	7,512
581·02-08 581·10-16;	Cars Other	No. No.	104,581 42,433	*	235,326 106,978	*
582.04-28 584.11-49 626.01 643.01-37	Trailers and Semi-Trailers Tyres Retreaded and Recapped Radios and Radiograms (Domestic)	No. '000 '000	4,967 943·2 96·9	3,143	18,580 3,658 392·5	* 15,426
649.51, 55; 683.03-61	Transformers, Chokes, etc	'000	1,055		4,435	*
651.11-17	Radiators and Electric Fires (Domestic)	'000	684 · 3	4,661	706.9	5,046
661.21-23 671.14 672.01	Toasters (Domestic)	'000 '000	166·5 85·5 †	890 2,174 19,577	329·6 219·4 †	2,633 4,779 42,229
693.02, 06, 12	Valves, etc. (Non-ferrous) Clothes Washing Machines (Domestic)	'000	19.6	3,668	240.2	33,498
741.01 744.01 773.01–31	Furniture and Office Equipment— Wooden Metal Shirts (Men's and Boys') Underwear—	'000 doz	† 981	30,581 15,683	† † 2,266	112,679 49,379
774.01–18 774.41–47,	Men's and Boys' Women's and Girls'	'000 doz '000 doz	1,002 2,214	:	2,262 3,825	*
60–67 775.01–19 775.51–776. 22	Stockings—Women's Socks and Stockings—Men's and Children's Footwear—	'000 doz pair '000 doz pair	3,680 2,337	17,080	4,348 2,516	19,595
791.01, 03, 09, 15, 17,	Boots, Shoes, and Sandals!!— Men's and Youths'	'000 pair	3,684	19,302	8,506	40,465
09, 15, 17, 20, 25, 27 791.31, 33, 39, 45, 47,	Women's and Maids'	'000 pair	8,914	35,302	14,464	56,255
791.61, 62, 66, 70, 71, 72, 76, 79, 81, 82, 87, 88, 92, 93.	Children's (Including Infants')	'000 pair	2,298	3,943	4,994	10,057
97, 99 791.05, 07, 10, 23, 35, 37, 40, 53, 63, 64, 69, 75, 83, 85, 86, 91, 96	Slippers	'000 pair	9,798	10,316	11,594	13,852
805.01-13:	Soaps and Detergents— Personal Toilet Use	'000 cwt	108.9	3,313	516-4	21,232
806.02-06 805.22-60; 806.10-44	Other Purposes	'000 cwt	848	17,161	2,847	52,559
871.01	Pharmaceutical Products for Human Use		†	26,472	†	95,771
844.01-61	Mattresses—All Types	'000	449	6,866	1,588	21,264
941.11	Cans, Canisters, Containers— Metal	••	†	35,951	†	86,404
943.02-08 944.11, 21, 31, 41	Containers—Paperboard** Boxes and Cases—Wooden	::	‡	46,853 4,076	†-	123,139 22,224
31, 41 945.21	Cans, Canisters, Containers— Plastic	••	†	3,681	<u> </u>	9,203

<sup>\*</sup> Quantity only available.
† Value only available.
† Value only available.
‡ Cured bone-in weight of smoked, cooked, and canned bacon and ham.
§ Source: Dept. of Customs and Excise.
¶ Double, three-quarter, single; wool, wool mixture and other fibre.
∥ Excluding wholly of rubber.
\*\* Includes composite wood and paperboard butter boxes.
†† Excludes vehicles finished by specialist body building works outside the motor vehicle manufacturers' organisation.

#### Monthly Production Statistics

The Bureau provides a service to persons who complete monthly production returns and to others interested in monthly production. Printed tables showing Australian production of commodities which they manufacture are made available to them within a few weeks of the month to which they relate. A list of the subjects included in these Production Summaries follows:

#### AUSTRALIA—PRODUCTION SUMMARIES

Shock Absorbers Chemicals, etc. Plastics and Synthetic Resins and Plasticisers Paints and Other Surface Coatings Soap, Detergents, and Glycerine Internal Combustion Engines Lawn Mowers Electrical Appliances Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Building Fittings Cotton Goods Cotton Goods Cotton Goods Sobolity Meters Building Fittings Combing, and Spinning Woollen and Worsted Carding, Combing, and Spinning Wool Weaving Mon's and Maids', Girls', Infants' and Babies' Wear, Shirts, Cardigans, Pyjamas, Underclothing, etc. Cellulosic and Synthetic Fibre Tops, Yarns, Woven Fabrics Paper, Wood Pulp and Adhesive Tapes Floor Coverings Electric Motors Outer Clothing Chemicals, etc. Sophaticies Presambulators, Pushers and Strollers Production of Motor Vehicle Radio, etc., Television Sets and Cabinets Cabinets Radio, etc., Television Sets and Cabinets Radio, etc., Television Sets and Cabinets Cabinets Radio, etc., Television Sets and				
Shock Absorbers Chemicals, etc. Plasticis and Synthetic Resins and Plasticisers Paints and Other Surface Coatings Soap, Detergents, and Glycerine Internal Combustion Engines Lawn Mowers Electrical Appliances Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Goods Cotton Goods Soap Belectring Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Bodies, Trailers, etc. Motor Goods Cotton Goods Cotton Goods Moolscouring, Carbonising, and Fellmongering Woollen and Worsted Carding, Combing, and Spinning Mon's and Maids', Girls', Infants' and Babies' Wear, Shirts, Cardigans, Pyjamas, Underclothing, etc. Cellulosic and Synthetic Fibre Tops, Yarns, Woven Fabrics Paper, Wood Pulp and Adhesive Tapes Floor Coverings Electric Motors Men's, Youths' and Boys' Outer Clothing  Confectionery Storage Batteries Production of Motor Vehicl Radio, etc., Television Sets an Cabinets Radio, etc., Television Sets and		Subject		Subject
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Combing, and Spinning Wool Weaving Hosiery Men's and Youths', Boys', Women's and Maids', Girls', Infants' and Babies' Wear, Shirts, Cardigans, Pyjamas, Underclothing, etc. Cellulosic and Synthetic Fibre Tops, Yarns, Woven Fabrics Paper, Wood Pulp and Adhesive Tapes Floor Coverings Electric Motors Men's, Youths' and Boys' Outer Clothing  Combing, and Spinning 43 Stock and Poultry Meals (Oth than Cereal) Phonograph Records Aerated and Carbonated Water Cordials and Syrups, an Concentrated Cordial Extra Sports Goods Building Materials Electrodes for Manual Weldin Tanning Electrical Power Transformer Chokes and Ballasts Plastics Film, Sheeting ar Coated Materials Butter and Cheese	16	Woollen and Worsted Cardina	42	
17 Wool Weaving 18 Hosiery 19 Men's and Youths', Boys', Women's and Maids', Girls', Infants' and Babies' Wear, Shirts, Cardigans, Pyjamas, Underclothing, etc. 20 Cellulosic and Synthetic Fibre Tops, Yarns, Woven Fabrics 21 Paper, Wood Pulp and Adhesive Tapes 22 Floor Coverings 23 Electric Motors 24 Men's, Youths' and Boys' Outer Clothing 25 The Creal Phonograph Records Acrated and Carbonated Water Cordials and Syrups, and Concentrated Cordial Extra Sports Goods Building Materials Electrodes for Manual Welding Tanning Electrical Power Transformer Chokes and Ballasts Plastics Film, Sheeting ar Coated Materials Butter and Cheese	10			
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Underclothing, etc.  Cellulosic and Synthetic Fibre Tops, Yarns, Woven Fabrics Paper, Wood Pulp and Adhesive Tapes  Floor Coverings Electric Motors Men's, Youths' and Boys' Outer Clothing  Underclothing, etc.  49 Building Materials Electrodes for Manual Weldir Hides and Skins Used for Tanning Electrical Power Transformer Chokes and Ballasts Plastics Film, Sheeting ar Coated Materials Butter and Cheese			10	
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23 Electric Motors 24 Men's, Youths' and Boys' Outer Clothing  53 Plastics Film, Sheeting ar Coated Materials Butter and Cheese	22		32	
24 Men's, Youths' and Boys' Coated Materials Outer Clothing 55 Butter and Cheese				
Outer Clothing 55 Butter and Cheese			53	
Outer Clothing 55 Butter and Cheese	24	Men's, Youths' and Boys'		
		Outer Clothing		
25 Foundation Garments 56 Canned Meat		Foundation Garments		
	27		58	
Slide/Zip Fasteners Products				
	28		59	Non-ferrous Rolled, Extruded
Goloshes, and Gum, etc., and Drawn Products				and Drawn Products
Boots of Rubber)		Boots of Rubber)		

In addition, Statistical Bulletins for the Meat, Gold Mining, and Dairying Industries and Minerals and Mineral Products are issued each month. Australian totals for a greater range of commodities are contained in the Bulletins and Production Summaries that are published monthly in the Bulletin of Production Statistics. Victorian figures are published in the Victorian Monthly Production Bulletin.

### Individual Industries Introductory

Particulars on pages 384–9 give a general view of the size of industries in the sixteen groups adopted by the Conference of Statisticians in 1930. While it is not possible, within the limits of this book, to give a detailed account of each industry, particular industries dealt with are of special importance because of the employment they provide for labour and capital or for other features of special interest. Where there are only one or two establishments in a particular industry in the State, details of activities are not published, but are combined with some other factory group so that operations of individual concerns will not be disclosed.

History of Manufacturing, 1961; Motor Vehicle Industry, 1962; Chemical Industry, 1963; Petrochemical Industry, 1964; Glass Industry, 1965; Agricultural Machinery Industry, 1966; Aluminium Industry, 1967

#### **Details of Industries**

The industrial and heavy chemical industry expanded considerably during the five-year period 1961-62 to 1965-66 as the particulars below indicate:

VICTORIA—INDUSTRIAL AND HEAVY CHEMICALS AND ACIDS (301)

Particulars		1961-62	1962–63	1963-64	1964-65	1965–66
Number of Factories		84	87	92	91	88
Number of Persons Employed		3,703	4,034	4,377	4,763	4,920
Salaries and Wages Paid	\$'000	10,374	11,556	13,484	15,536	16,743
Value of Power, Fuel, etc., Used		,	,		,	'
, , ,	\$'000	4,312	4,980	6,273	6,891	7,151
Value of Materials Used	\$'000	31,070	39,908	49,501	58,650	60,792
Value of Production	\$'000	28,906	37,150	45,248	51,166	52,988
	\$'000	64,288	82,038	101,021	116,707	120,930
	\$'000	19,742	18,882	18,946	20,492	21,524
	\$'000	64,584	62,076	59,404	59,430	60,814
Horse-power of Engines Or-		.,	,	,	,	, , , , , ,
dinarily in Use	H.P.	61,527	62,861	71,726	77,722	85,373

Particulars of another major industry included in Class 3.—Chemicals, etc., namely, those of the pharmaceutical and toilet preparation industry, are given below:

### VICTORIA—PHARMACEUTICAL AND TOILET PREPARATIONS (302)

	<u> </u>				
Particulars	1961–62	1962–63	1963–64	1964–65	1965–66
Number of Factories Number of Persons Employed Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used	3,066	70 3,225 7,354	69 3,157 6,801	70 3,437 7,975	70 3,474 8,496
Value of Materials Used \$'000 Value of Production \$'000 Value of Output \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery Borse-power of Engines	15,516 16,598 33,226 13,342	1,340 19,646 19,516 40,502 15,452 7,414	568 18,000 21,175 39,742 15,635 7,550	670 20,720 22,097 43,488 16,200 7,668	699 20,561 23,437 44,697 17,324 7,710
Ordinarily in Use H.P	. 11,375	13,293	11,111	11,928	12,423

Production in this sub-class of industry includes proprietary medicines, cosmetics, creams and lotions, hair preparations, etc.

Refining of petroleum, the major activity carried on in the mineral oil industry, has become most important in Victoria. Details of the industry for years 1961-62 to 1965-66 are shown below:

Particulars		1961–62	1962–63	1963–64	1964–65	1965–66
Number of Factories		20	20	20	20	20
Number of Persons Employe	d	1,341	1,274	1,222	1,375	1,301
Salaries and Wages Paid	\$'000	4,088	3,986	4,158	4,847	4,711
Value of Power, Fuel, etc., Use	\$'000	5,512	5,466	5,435	6,263	5,883
Value of Materials Used	\$'000	101,178	111,780	106,093	103,493	96,168
Value of Production	\$'000	31,364	39,876	34,576	38,538	39,485
Value of Output	\$'000	138,054	157,122	146,104	148,294	141,535
Value of Land and Buildings	\$'000	10,232	9,694	8,978	8,350	7,940
Value of Plant and Machinery	\$'000	55,764	55,172	54,786	48,922	46,061
Horse-power of Engines Ordinarily in Use	H.P.	48,241	44,176	46,065	46,165	46,373

The growth of this industry can be gauged from the fact that in 1938–39 it gave employment to only 164 persons and the total horse-power of engines used was 817, while 1,301 persons were employed in 1965–66 and the horse-power of engines used totalled 46,373.

#### Petrochemical Industry in Victoria

The construction during the 1950s of four Australian oil refineries, a major potential source of raw materials for chemical manufacture, led to rapid expansion of Australia's petrochemical industry. Although petrochemical products are similar to those made from other raw materials, petroleum feedstocks have some advantages over alternative sources of organic chemicals, being readily available in large quantities, easily handled, relatively inexpensive, and of uniform quality. Among the wide range of chemicals which can be derived from petroleum are plastics, synthetic films and fibres and rubber, detergents, insecticides, fertilizers, and cosmetics.

Australia's major petrochemical complex, located at Altona, Victoria, is based on feedstock supplied by the 55,300 barrels a day refinery. The key unit of this complex is a plant which steam cracks selected distillates from the refinery to produce ethylene and butadiene, the main "chemical building blocks", which are further processed by the six other companies in the group. The unit is able to produce 46,000 tons a year of ethylene and 21,000 tons a year of butadiene.

Details of the Altona petrochemical complex, which represents a capital investment of more than \$70m are given in the following diagram:

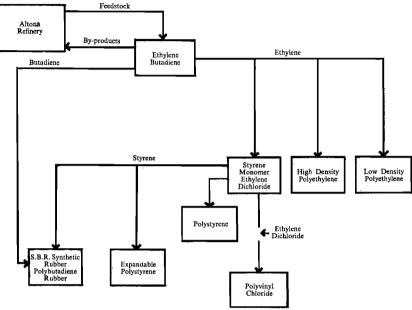


FIGURE 14.—PETROCHEMICAL COMPLEX, ALTONA, VICTORIA

In addition to production by the main complex of plants at Altona four companies manufacture petrochemicals in Victoria. At West Footscray, a company operates synthetic phenol and formaldehyde plants using petroleum feedstock.

In 1959, a plant to produce carbon black from imported petroleum feedstock was completed at Altona. Expansion has brought capacity to 76,000 tons a year. Carbon black is used mainly as a toughening agent in rubber tyres and other rubber and plastic goods, and is also used as a pigment in paints and inks.

Two of Victoria's three oil refineries have petrochemical plants on their sites. One has a unit for production of sulphur with a capacity of 12,000 tons a year at the Altona refinery. The bulk of production is used for manufacture of sulphuric acid.

Another has a refinery at Geelong, where a sulphuric acid plant which now has a capacity of 35,000 tons a year was completed in 1958. Since then plants for the manufacture of detergent alkylate (capacity 7,000 tons a year), hydrocarbon solvents (35,000 tons a year), and a small sulphonic acid plant have been built at the refinery. A polypropylene plastics project is currently under review by the company.

With the exception of plants for production of fertilizers, almost all Australia's petrochemical plants are located either in New South Wales or Victoria. Expansion of petrochemicals manufacture in these States has been a significant feature of Australia's growth in the past and with continued expansion, the industry should manufacture an increasing range of useful products based on petroleum.

Outstanding expansion has taken place in Industrial Metals, Machines, and Conveyances, etc., which is by far the largest of the sixteen classes into which secondary industry is divided. This development was accelerated by the necessity of meeting war requirements. Victoria now produces a wide range of goods including motor vehicles, construction and earth-moving equipment, precision instruments, aircraft, etc., and many other types of manufactures, the production of which was not attempted in earlier years.

As production in some factories in this class is variable, the classification may change from year to year, since each factory is classified according to the predominant item of production. Under these circumstances comparability may be disturbed. This applies to all classes of industry.

The relative importance of the principal sub-classes within this industry is shown in the following table:

VICTORIA—CLASS 4: INDUSTRIAL METALS, MACHINES, AND CONVEYANCES: INDIVIDUAL INDUSTRIES, 1965–66

			pi bi			Value o	of—			s s
Sub-class	Factories	Persons Employed	Salaries and Wages Paid	Power, Fuel, and Light	Materials Used	Production	Output	Land and Buildings	Plant and Machinery	Horse-power of Engines Ordinarily in Use
	N	).				(\$'00	00)			
2. Foundries (Ferrous) 3. Plant, Equipment and	80	2,361	7,044	899	5,235	11,476	17,609	3,994	2,524	10,145
Machinery, etc.	1,123	35,372	99,680	3,893	167,809	159,124	330,826	83,861	50,471	131,538
4. Other Engineering 5. Electrical 6. Machinery.	920	12,102	32,180	1,349	41,860	52,924	96,132	29,254	19,271	52,160
Cables, and Apparatus 7. Tramcars and	439	19,868	50,133	2,568	107,126	84,925	194,618	43,284	25,531	46,421
Railway Rolling Stock 9. Motor Vehicle	22	6,690	16,843	448	12,739	21,821	35,009	6,929	2,986	24,115
Construction and Assembly 10. Motor Re-	19	15,356	44,765	4,019	71,267	73,927	149,214	60,416	48,962	81,782
pairs 11. Motor Bodies	2,718 637	19,693 9,728	39,819 25,504	1,359 1,116	42,934 33,765	62,105 34,243	106,398 69,124	64,926 31,568	9,369 24,960	22,057 24,795
13. Motor Accessories 14. Aircraft 20. Agricultural	114 25	9,075 9,079	22,042 29,446	1,430 795	39,511 21,853	32,253 34,463	73,195 57,111	18,303 14,579	19,968 10,483	39,899 21,032
Machines and Implements 22. Non-ferrous	183	7,078	18,795	1,014	20,448	25,217	46,679	12,490	10,078	24,180
Metals— Founding, Casting, etc. 24. Sheet Metal Working—	167	4,071	10,303	781	21,485	19,072	41,338	9,405	6,261	14,958
Pressing and Stamping  26. Wire and Wire Work-	452	11,984	31,092	1,640	72,840	53,436	127,916	28,322	18,423	36,946
ing (Includ- ing Nails) 32. Wireless and	84	3,087	7,715	585	30,852	16,468	47,905	9,447	8,093	14,950
Amplifying Apparatus Other Sub-classes	95 392	3,585 16,871	8,596 48,121	206 8,542	16,473 108,728	12,921 80,451	29,600 197,721	6,479 47,473	3,405 83,990	2,176 155,738
Total, Class 4	7,470	186,000	492,078	30,644	814,925		1,620,395			

Further particulars of certain of the industries listed in the table above are given on pages 413-5.

The table which follows combines particulars for two sub-classes of manufacture: Electrical Machinery, Cables, etc., and Wireless and Amplifying Apparatus:

VICTORIA—ELECTRICAL MACHINERY, CABLES, AND APPARATUS (406,432)

Particulars	1961–62	1962–63	196364	1964–65	1965-66
Number of Factories Number of Persons Employed Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used \$'000	461 17,950 38,456	484 19,699 41,588 2,256	507 20,816 46,748 2,408	525 23,242 56,064 2,721	534 23,453 58,729 2,774
Value of Materials Used \$'000 Value of Production . \$'000 Value of Output . \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000	1,944 84,916 63,780 150,640 34,056 21,226	88,824 68,216 159,296 37,992 23,456	96,508 76,724 175,640 40,636 23,944	120,927 92,074 215,721 47,203 26,731	123,59 <b>9</b> 97,846 224,218 49,763 28,936
Horse-power of Engines Or- dinarily in Use H.P.	42,892	45,150	44,485	49,518	48,597

The principal items of production in these industries were: electric and telephone cables, electric apparatus and equipment, and domestic appliances such as refrigerators, washing machines, wireless and television sets, and parts for these.

The next table shows the activities of government controlled railways and tramways workshops:

VICTORIA—TRAMCARS AND RAILWAY ROLLING STOCK (407)

Particulars	1961–62	1962–63	1963–64	1964–65	1965-66
Number of Factories	22	22	22	22	22
Number of Persons Employed	7,206	7,035	6,846	6,664	6,690
Salaries and Wages Paid \$'000	14,650	14,232	14,568	16,181	16,843
Value of Power, Fuel, etc. Used \$'000	412	428	428	431	448
Value of Materials Used \$'000	11,996	12,020	12,426	12,518	12,739
Value of Production \$'000	18,948	18,428	18,820	21,582	21,821
Value of Output \$'000	31,356	30,876	31,674	34,531	35,009
Value of Land and Buildings \$'000	6,892	7,006	6,776	6,827	6,929
Value of Plant and Machinery \$'000	3,148	3,188	3,154	3,074	2,986
Horse-power of Engines Or- dinarily in Use H.P.	23,964	24,006	24,365	24,040	24,115

The work performed in this sub-class of industry was for the most part in maintenance and replacement of rolling stock.

In the following table the particulars of the motor industry as a whole have been presented by aggregating the following sub-classes: Motor Vehicle Construction and Assembly, Motor Repairs, Motor Bodies, and Motor Accessories. It should be noted, however, that the manufacture of particular parts may be included in other sub-classes of industry.

VICTORIA—MOTOR VEHICLES (409, 410, 411, 413)

Particulars	1961-62	1962–63	1963–64	1964-65	1965-66
Number of Factories	3,200	3,282	3,314	3,445	3,488
Number of Persons Employed	43,157	48,771	51,668	54,811	53,852
Salaries and Wages Paid \$'000	90,276	107,552	118,768	133,054	132,130
Value of Power, Fuel, etc., Used \$'000 Value of Materials Used Value of Production \$'000	5,360	6,480	7,196	7,912	7,924
	124,732	155,980	179,376	198,182	187,477
	144,652	168,790	188,404	199,973	202,528
Value of Output \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000 Horse-power of Engines Or-	274,744	331,250	374,976	406,067	397,931
	118,758	133,916	145,780	167,211	175,213
	68,984	85,296	87,318	99,489	103,259
dinarily in Use H.P.	106,423	131,392	136,439	153,836	168,533

The relative importance of each sub-class of the motor vehicle industry is shown on page 412.

Agricultural Machinery and Implements are the subject of the next table:

VICTORIA--AGRICULTURAL MACHINERY AND IMPLEMENTS (420)

Particulars	1961-62	1962-63	1963-64	1964-65	1965–66
Number of Factories	125	130	141	162	183
Number of Persons Employed	5,569	5,668	6,961	7,901	7,078
Salaries and Wages Paid \$'000	11,812	13,484	18,740	21,800	18,795
Value of Power, Fuel, etc., Used \$'000	946	1,004	1,198	1,345	1,014
Value of Materials Used \$'000	21,472	21,618	28,514	29,516	20,448
Value of Production \$'000	17,108	19,092	25,046	28,909	25,217
Value of Output \$'000	39,526	41,714	54,758	59,770	46,679
Value of Land and Buildings \$'000	9,430	9,342	10,780	12,196	12,490
Value of Plant and Machinery \$'000	6,186	6,604	7,622	8,760	10,078
Horse-power of Engines Ordinarily in Use H.P.	20,199	20,803	22,705	22,540	24,180

Particulars relating to founding and casting of non-ferrous metals are shown in the next table:

VICTORIA—NON-FERROUS METALS: FOUNDING, CASTING, ETC. (422)

Particulars	1961–62	1962–63	1963-64	1964-65	1965-66
Number of Factories	168 3,595 7,740	163 3,823 8,294	160 4,154 9,574	170 4,495 11,119	167 4,071 10,303
Value of Materials Used \$'000 Value of Production \$'000 Value of Output \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000 Horse-power of Engines Ordinarily in Use H.P.	580 12,998 13,462 27,040 7,452 4,796	674 16,968 15,078 32,720 8,146 5,100	748 19,438 17,584 37,770 8,478 5,584 14,401	874 24,200 21,388 46,462 9,830 5,781 14,897	781 21,485 19,072 41,338 9,405 6,261 14,958

Articles produced in this industry include steam, gas and water fittings, aluminium window frames, slide fasteners, and furniture fittings, etc.

Sheet metal working and allied manufacturing activities are the subject of the table which follows:

VICTORIA—SHEET METAL WORKING, PRESSING, AND STAMPING (424)

Particulars	1961–62	1962–63	1963–64	1964–65	196 <b>5–66</b>
Number of Factories	436	430	435	449	452
Number of Persons Employed	10,532	10,754	11,122	11,468	11,984
Salaries and Wages Paid \$'000	22,456	23,940	25,344	28,083	31,092
Value of Power, Fuel, etc., Used \$'000	1,240	1,306	1,378	1,535	1,640
Value of Materials Used \$'000	55,470	58,360	60,710	70,647	72,840
Value of Production \$'000	41,882	47,174	47,848	51,595	53,436
Value of Output \$'000	98,592	106,840	109,936	123,777	127,916
Value of Land and Buildings \$'000	22,748	23,754	24,796	27,115	28,322
Value of Plant and Machinery \$'000	15,116	15,620	17,402	17,071	18,423
Horse-power of Engines Ordinarily in Use H.P.	30,850	32,647	33,761	34,488	36,946

Packers' cans, canisters and containers, building fittings, namely, baths, sinks, hot water services, and refrigeration and air-conditioning equipment are amongst the items produced in this sub-class of industry.

#### **Textile Industry**

#### History

#### Introduction

The production of textile fibre in Victoria—in the form of wool—dates back to the Colony's settlement at the end of 1834, when the Henty family brought about eighty well-bred sheep and other livestock for their settlement at Portland Bay. The output of wool and its associated products was largely responsible for the early economic development of the Colony. By 1850, about six million sheep were being grazed in Victoria. In that year the exports of wool, tallow, and hides reached nearly £1m (which would now be expressed as \$2m in nominal value), the total of all other exports being £81,700 (\$163,400). Gold discoveries in the 1850s added to the Colony's wealth and population but as yields diminished a more permanent source of income had to be obtained.

By 1873 imports were valued at £16.5m (\$33m) and exports were valued at £14.8m (\$29.6m), with wool again accounting for a very large proportion of the export figures. The detailed figures applicable to textiles and textile fibre for 1873 were as follows:

## VICTORIA—IMPORTS AND EXPORTS OF TEXTILES AND TEXTILE FIBRE, 1873 £'000 (\$'000)

Particulars	Particulars			Imports		rts of Production
Apparel and Slops			292	(584)	11	(22)
Bags and Sacks			219	(438)		
Cottons			638	(1,276)		
Haberdashery			330	(660)		
Silks			293	(586)		
Woollens and Woollen	Piece	Goods	914	(1,828)	9	(18)
Wool			1,842	(3,684)*	4,809	(9,618)
Other Items			12,007	(24,014)	7,148	(14,296)
Total			16,534	(33,068)	11,977	(23,954)

<sup>\*</sup> Mainly from New South Wales. Source: Statistics of Victoria, 1873.

During the 1860s three factors combined to change the largely agrarian and mining nature of the Colony to a more balanced economy where both primary and secondary industry were able to develop. The first was the continuous growth in fine wool production, which suggested that some or all of the subsequent manufacturing processes could be carried out locally. The second was the emergence of several large softgoods warehouses, whose managers found it convenient and economic to manufacture finished goods on the spot instead of importing their total requirements. The third factor was the political success of the protectionist movement, which was able to enforce generally higher protective duties than in any other Australian colony against imported goods.

#### Woollen Mills

By 1886, nine woollen mills had been successfully established (two in Geelong, two in Newtown and Chilwell, and one each in Ballarat East, Castlemaine, Bungaree, Footscray, and Williamstown), the first being the Victorian Woollen Mills in 1868, followed soon afterwards by the Barwon and Albion Mills. About this time softgoods warehouses were established in Flinders Lane. One such covered two acres of floor space spread over a five storey bluestone building. In 1865, the manufacture of apparel and millinery began on an extensive scale, both in factories and in homes.

By 1886, the textile industry in Victoria had developed to the point where it was able to export the following locally manufactured items: Apparel and Slops, £155,358 (\$310,716), Bags and Sacks, £1,925 (\$3,850), Cottons, £2,221 (\$4,442), and Woollens and Woollen Piece Goods, £980 (\$1,960), mostly to the other Australian colonies, and Wool to the value of £3,807,362 (\$7,614,724), overseas. The latter was a drought-depressed figure which rose to £7,165,092 (\$14,330,184) only five years later.

In the same year, the nine woollen mills in Victoria had an annual consumption of 1·8 mill. Ib of wool. They produced just on 1·1 mill. yards of tweed, cloth, and flannel, 2,905 pairs of blankets, and 180 shawls. In the same year 152 wool-washing establishments stripped the wool from 2·2 mill. sheepskins and washed 11·5 mill. Ib of wool, saving greatly on freight costs to overseas buyers. Another 25 "manufactories" were engaged in making bedding, flock, and upholstery materials.

#### Hosiery

In 1860, the manufacture of hosiery which was destined to become important in Victorian industry, commenced when many drapers' shops installed small hand-operated circular knitting machines. These units were used to knit coarse socks for men and children, mostly in dark plain colours. In those days most women wore wool cashmere hosiery imported from overseas. At the turn of the century the first machines to knit fine gauge cashmere stockings were installed in a Collingwood factory and local stockings were able to compete with the imported article.

#### Knitting Mills (Other than Hosiery)

Knitting as a manufacturing industry independent of retail connections can be traced back to the early 1900s, when the knitting of heavy-weight woollen outerwear on hand operated flat knitting machines was undertaken in Carlton. By 1915, there were 49 Hosiery Manufactories in Victoria employing 134 males and 1,095 females, and the hand operated flat knitting machines of the first factory had given way to power-driven 84 and 168 needle machines for outerwear and underwear, as well as several circular knitting machines for half-hose. The company which grew from this factory now occupies 12 acres of land in Coburg. Most of the other large knitting and hosiery companies began in Victoria between the two world wars. Their development was accelerated by wartime shortages of imported hosiery, the availability of rayon, and tariff protection.

#### Cotton Textiles

The cotton textile industry was established after 1927 by a company at Abbotsford, with the spinning of coarse cotton yarns in counts of 5s to 36s. These yarns were sold to local knitters for underwear and to weavers for making cotton tweeds. This company was taken over by a large Sydney based company in 1939, but meanwhile two new, large local companies began operations at Yarraville. Today, these companies are still the major producers of Victoria's cotton yarn and fabric. In the post-war period, a Belgian company opened a cotton spinning mill at Wonthaggi and a weaving mill at Box Hill, and another company of Australian-Japanese interests opened a cotton spinning mill at Yarragon.

#### Man-made Fabrics

The next major development in the Victorian textile industry occurred at Bayswater, in 1958, where a British-owned company began the production of nylon and, in 1964, polyester fibre. At the beginning, the target output was 5 mill. lb of nylon yarn a year. Recent extensions to nylon capacity currently being commissioned will bring that target to about 30 mill. lb whilst the polyester process had a capacity of 7 mill. lb a year.

Throughout those years, a large group of user industries has grown up in conjunction with the main fibre producers. These include throwing, bulking, dyeing, spinning, weaving and knitting, garment makers, carpet manufacturers, motor tyre producers, and others.

#### Rope and Cordage

This section of the textile industry began early in the Colony's history. James Miller, a Scottish sailmaker, established a rope works in Geelong in 1862, and shortly after was the first in Australia to introduce machinery for the preparation and spinning of vegetable fibres and walk-laying of rope. Soon binder twine, hessian, cornsacks, and woolpacks were also being produced in Victoria.

#### Present-day Pattern of Industry

The important position achieved by the Victorian textile industry over the years is reflected in its statistics. Of the total of 1,360 textile factories in the Commonwealth in 1965–66, more than half (775) are situated in Victoria. Likewise, 58 per cent of the national total of 74,708 persons employed in textile factories, the majority of whom are women, are employed in Victoria. The value of output of textile factories in Victoria is nearly three-fifths of the national total, \$387m out of a total of \$665m.

The most important individual sections of the industry now comprise the following:

(1) Cotton Spinning and Weaving.—In 1965-66, Victoria had 29 out of 78 Australian mills which spin cotton yarn and weave cotton fabric. Value of output is over \$37m out of the national total of nearly \$94m. The most popular types of yarns produced range from counts of 2s to 30s. The yarn is used by knitters of underwear, and

weavers of canvas and duck drills, denims, and tweeds for apparel uses. In recent years this section of the industry has been widely modernised. The three biggest producers have installed plant and equipment comparable to that used by the most advanced companies overseas.

- (2) Wool—Carding, Spinning, and Weaving.—Victoria now has 73 of Australia's 124 woollen and worsted mills. Annual output is \$81m out of national total of \$160m. There is a worldwide trend in textile mills away from specialisation in one fibre to the use of many fibres, and some woollen mills, in particular, which have in the past restricted themselves to British traditional types of production have found it desirable to produce a variety of blended yarns and fabrics. Mills, in both city and country areas, have been re-equipped with new looms and adopted new production techniques.
- (3) Hosiery and Other Knitted Goods.—More than two-thirds of Australia's knitting industry is located in Victoria, which has 438 of the nation's 592 knitting mills. They produce \$147m of the national total of \$204m worth of knitted goods per year.
- (4) Rayon, Nylon, and Other Man-made Fibres.—More than half of the textile industry's use of man-made fibres occurs in Victoria, where 22 factories out of a national total of 40 are situated. The Victorian value of output of these factories is \$35m a year out of a national total of \$54m. Victoria's dominance in this field is partly due to the fact that man-made fibres are particularly suited to use in knitwear of which Victoria has 65 per cent of the Australian ouput in terms of value.
- (5) Rope and Cordage.—Today, Victoria has only 11 of Australia's 25 rope and cordage works, yet produces over 70 per cent of the nation's output in this field—nearly \$15m out of a total of \$20m. The production of bags and sacks has become a more specialised section of the textile industry. Here Victoria now has one-third of Australia's mills—26 out of 91—and produces over \$4m out of \$10m per year.
- (6) Canvas Goods.—Although Victoria has always had a high demand for canvas goods, dating back to early settlement and gold rush days, it was not until 1942 under the stimulus of wartime needs that this type of fabric was woven within the State. Today, about 30 per cent of the nation's canvas goods, tents, tarpaulins, etc., originate in Victoria. Thirty-eight out of 153 mills making such goods are located in the State, and they produce \$5m of the nation's output of \$16m per year.
- (7) Textile Dyeing, Printing, and Finishing.—Annual value of output of this industry is over \$11m out of a national total of \$26m. Most of this production falls into the category of dyeing and finishing, since most of Australia's textile printing is now done in other States. Victoria's high proportion of the national figure is a reflection of her activity in associated textile fields, such as weaving, knitting, and hosiery production.
- (8) Man-made Fibre Industry.—At Bayswater, 18 miles from Melbourne, is located one of the nation's largest chemical fibre producers. Here, nylon and polyester fibre are produced from imported polymer chip.

(9) Carpet Industry.—More than half the value of Australian carpeting manufactured is made in Victoria, where most of the factories are located. Australian production of pile-carpets rose from 2,887,000 sq yd in 1950–51 to 11,384,816 sq yd in 1965–66. Woven carpet made in Australia is Axminster, Wilton, and Brussels but mainly Axminster. After slow growth from the beginning in 1937, the manufacture of pile-carpet increased greatly during the 1950s. The first woven-pile floor coverings were made in Australia in 1937 on Wilton looms. Manufacture of Axminster on Gripper looms was undertaken in 1938. Production of Wilton and Spool Axminster began in 1947. Manufacture of Axminster and Wilton has been based on traditional British techniques. Until 1956-57 tufted carpet made in Australia was confined to minor output of rugs and mats. tufting of carpet with 12 ft width machines began in 1956, and production of woven sisal carpeting commenced the same year. In 1961, Australia produced her first carpets tufted with man-made fibre filament (Carpet felt and bonded pile carpet output estimates are included in the above production figures). Australian consumption of woven non-pile carpet is negligible in comparison with pile carpet consumption.

Nearly all fibre materials for carpet making are still imported—very little Australian grown wool is coarse enough for carpet-pile. At present the Australian industry supplies three quarters of the quantity of apparent consumption which in 1965–66 rose to 16·15 mill. sq yd—the highest per capita consumption so far recorded. Exports, too, have increased in recent years, the figures for 1965–66 being 116,646 sq yd.

Overseas investment in carpet manufacture in Australia has increased capacity, widened product range, and increased import replacement. Although British interests in the Australian carpet industry are substantial as subsidiaries or joint-enterprises, overseas interests have not taken over any existing factories. By 1966, twenty firms were engaged in the manufacture of soft floor coverings, fifteen produced underfelt, and nineteen produced carpet yarns. The degree of integration of processes and types of carpet produced varies considerably.

#### Decentralisation

Much of the textile industry in Victoria has been decentralised in provincial areas ever since the industry's inception. Today there are woollen and worsted spinning, weaving and knitting mills operating successfully at such centres as Geelong, Stawell, Ballarat, Seymour, Shepparton, and Wangaratta. Cotton mills are operated by one large company at Bendigo as well as at Footscray and Abbotsford. Other large cotton producers are located at Yarraville. One major enterprise which employs more than 800 people concentrates on weaving manmade fibre fabrics at Wangaratta. (See also page 808.)

In the hosiery knitting industry, the tendency has been to congregate in Melbourne's northern suburbs, where a number of large mills are located. Several smaller plants are established in other suburbs and country areas.

The early advantage which Victorian manufacturers gained, has been maintained and includes 58 per cent of Australia's volume of output of textile products.

Wool carding, spinning, and weaving is the subject of the next table:

VICTORIA—WOOL CARDING, SPINNING, AND WEAVING (603)

Particulars	1961–62	1962-63	1963–64	1964-65	1965–66
Number of Factories Number of Persons Employed Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used \$'000	79 10,441 17,924 1,538	78 10,816 19,290	78 10,183 18,253	78 9,934 19,473	73 9,221 18,721
Value of Materials Used \$'000 Value of Production \$'000 Value of Output \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000	47,568 25,862 74,968 12,820 13,604	56,660 29,050 87,300 14,030 14,624	59,175 28,212 88,887 13,799 13,943	56,729 26,657 84,948 14,186 14,608	52,757 26,594 80,919 15,139 13,465
Horse-power of Engines Ordinarily in Use H.P.	40,236	40,724	40,271	37,781	33,829

Victorian woollen mills are responsible for more than half the total Australian woollen mill production. The full range of activities in these factories is covered from the scouring of greasy wool to the weaving of cloth.

Particulars of the hosiery, etc., industry for the five years to 1965-66 are given below:

VICTORIA—HOSIERY AND OTHER KNITTED GOODS (604)

Particulars	1961-62	1962-63	1963–64	1964-65	1965–66
Number of Factories	462	450	441	444	438
Number of Persons Employed	16,486	17,803	18,412	18,947	19,088
Salaries and Wages Paid \$'000	26,284	29,666	31,262	34,576	36,429
Value of Power, Fuel, etc., Used				1	1
\$'000	1,154	1,194	1,268	1,359	1,442
Value of Materials Used \$'000	58,754	66,102	71,702	78,790	79,821
Value of Production \$'000	51,268	54,426	58,745	63,789	65,845
Value of Output \$'000	111,176	121,722	131,715	143,938	147,109
Value of Land and Buildings \$'000	22,538	23,686	24,575	26,664	28,508
Value of Plant and Machinery \$'000	15,654	17,134	18,739	20,073	23,075
Horse-power of Engines Or-		,	,	,	,
dinarily in Use H.P.	17,003	17,201	17,670	18,868	20,557

Factories in Victoria contribute more than two-thirds of the total production of knitted goods in Australia. Amongst the more important articles produced are socks and stockings, knitted underwear, cardigans, and pullovers.

Information in the next table deals with industries associated with the manufacture of clothing, except waterproof clothing, knitted goods, and boots and shoes. The figures shown represent for each of the past five years the sum of the statistical sub-classes of industry mentioned below—tailoring and ready-made clothing, dressmaking, millinery, shirts, underclothing, foundation garments, handkerchiefs, ties, scarves, hats and caps, and gloves.

VICTORIA—CLOTHING (DRESS), EXCLUDING WATERPROOF CLOTHING, KNITTED GOODS, AND BOOTS AND SHOES (801, 803, 804, 805, 806, 807, 808, 809)

Particulars		1961-62	1962–63	1963–64	1964–65	1965-66
Number of Factories		1,308	1,317	1,308	1,283	1,285
Number of Persons Employed		27,089	28,674	28,796	29,343	30,542
Salaries and Wages Paid 5	000'8	39,278	42,750	44,527	48,517	52,477
Value of Power, Fuel, etc., Used	1	,	'			
, , , , ,	\$'000	778	828	868	910	1,000
Value of Materials Used	\$'000	61,882	67,200	70,963	76,281	78,485
Value of Production S	\$'000	64,214	69,310	73,746	79,022	84,044
Value of Output S	000°3	126,874	137,338	145,577	156,214	163,529
Value of Land and Buildings	\$'000	30,106	32,082	34,185	36,413	39,771
	\$'000	5,742	6,090	6,677	7,227	7,842
Horse-power of Engines Or-		, , , , , ,	,	, , , , , ,	′	,
	H.P.	10,794	11,171	11,583	12,295	13,108

In the following table the industries combined in the preceding table are shown in detail for 1965-66:

#### VICTORIA—CLOTHING (DRESS), EXCLUDING WATERPROOF CLOTHING, KNITTED GOODS, AND BOOTS AND SHOES : INDIVIDUAL INDUSTRIES, 1965–66

Particulars	Tailoring and Ready- made Clothing 801	Dress- making	Millin- ery, Hats and Caps 804, 808	Shirts, Under- clothing 805	Founda- tion Gar- ments 806	Hand- kerchiefs, Ties, and Gloves 807, 809	Total
Number of Factories Number of Persons Employed Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used	482 11,038 19,749	559 9,859 16,741	60 889 1,467	123 6,083 10,379	33 2,125 3,251	28 548 890	1,285 30,542 52,477
Value of Materials Used \$'000 Value of Production . \$'000 Value of Output . \$'000 Value of Land and Buildings \$'000	394 33,015 33,044 66,453 14,042	311 20,635 26,202 47,148 14,202	49 1,643 2,295 3,987 1,942	164 15,959 16,070 32,193 5,488	5,139 4,959 10,159 3,192	21 2,094 1,474 3,590 905	1,000 78,485 84,044 163,529 39,771
Value of Plant and Machinery \$'000	3,068	2,258	173	1,495	694	154	7,842
Horse-power of Engines Ordinarily in Use H.P.	4,473	4,013	268	2,903	1,133	318	13,108

In the above table, tailoring and ready-made clothing, and dress-making together represented  $81 \cdot 0$  per cent of the factories,  $68 \cdot 4$  per cent of employment, and  $64 \cdot 7$  per cent of the horse-power in use; shirts and underclothing contributed  $9 \cdot 6$  per cent,  $19 \cdot 9$  per cent, and  $22 \cdot 1$  per cent, respectively.

Manufacture of boots and shoes (not rubber) is the subject of the next table:

VICTORIA—BOOTS AND SHOES (NOT RUBBER) (810)

Particulars	1961-62	1962-63	1963–64	1964–65	1965–66
Number of Factories	201 11,510	198 11,907	193 12,145	199 12,038	203 11,799
Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used	19,388	20,630	21,250	22,782	22,197 466
Value of Materials Used \$'000	380 36,618	384 37,312	410 37,974	38,732 35,466	36,187 37,207
Value of Production \$'000 Value of Output \$'000	31,888 68,886	32,830 70,526	34,322 72,706	35,466 74,641 9,858	73,860 10,643
Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000	7,680 7,158	8,188 7,446	9,869 8,335	9,595	9,766
Horse-power of Engines Or- dinarily in Use H.P.	7,624	7,811	7,852	7,950	8,426

A feature of this industry is the large proportion of females employed. Numbering 7,016, they represented 59.5 per cent of the total number of persons employed in the manufacture of boots and shoes (not rubber) in 1965–66.

The details shown above relate generally to footwear made of leather. They are exclusive of the operation of boot repairers. Footwear is also produced in the rubber and plastic moulding industries.

The second most important industrial class in Victoria is Class 9—Food, Drink, and Tobacco. The relative importance of its principal sub-classes is shown in the following table. Victoria leads other States in the production of butter, condensary products, cheese, canned meat, confectionery, jams and preserved fruit. It also produces a third of Australia's flour and biscuits and a quarter of its bacon and ham.

VICTORIA—CLASS 9 : FOOD, DRINK, AND TOBACCO : INDIVIDUAL INDUSTRIES, 1965–66

			ਰੁਦੂ			Value	of—			of arily
Particulars	Factories	Persons Employed	Salaries and Wages Paid	Power, Fuel, and Light	Materials Used	Production	Output	Land and Buildings	Plant and Machinery	Horse-power of Engines Ordinarily in Use
1. Flour Milling	N 25		3,562	627	43,340	\$'000 9,457	53,424	6,323	4,502	21,449
2. Cereal Foods and		2,000	-,,,,			-			-	,,
Starch	26	1,251	2,802	500	11,510	6,708	18,718	3,429	4,276	10,378
5. Bakeries	1,002	6,557	12,193	1,713	33,656	24,633	60,002	22,846	10,608	11,978 5,192
6. Biscuits	27	2,337	4,822	481	10,937	7,450	18,868	4,848	3,318	5,192
9. Confectionery	68	3,581	7,456	681	19,594	14,888	35,163	8,023	8,140	17,427
10. Jam, Fruit and Vegetable	'									
Canning	35	5.820	14.980	1.544	67,029	37,142	105.714	22,094	21,958	25,969
13. Butter Factories	80	3.094	8.476	2.149	92,783	19,904	114.837	10,656	14,860	31,901
14. Cheese Factories	22	1,028	2,821	343	25,609	7,544	33,496	6,516	4,736	6,407
15. Condensed and Dried Milk		1,022		1	,	.,=	,	,-11	.,.==	,
Factories	17	1,597	4,260	1,146	32,717	11,323	45,186	4,764	6,512	12,694
18. Condiments,	ì -·					-	,200	.,	0,012	12,05
Coffee, Spices	60	1,374	3,109	261	11,054	7,282	18,597	5,947	2,953	5,722
19. Ice and Refrig-										
eration	114	1,544	3,795	1,307	1,383	7,541	10,231	10,932	5,403	31,705
21. Aerated Waters,	0.5		2	226	0.110	7.050	17.007	4.000	2 424	2
Cordials, etc.	85	1,216	2,600	236	9,112	7,859	17,207	4,900	3,421	3,605
28. Tobacco, Cigars,				l '						
Cigarettes, Snuff	6	2,286	5,104	306	43,789	34,419	78,514	6,052	6,912	6,411
Other Sub-classes	351	10,530	26,127	4.090	135,463	62,380	201,934	42,493	37,901	69,871
State Subset										<del></del>
Total, Class 9	1,918	43,583	102,107	15,384	537,976	258,530	811,891	159,823	135,500	260,709

Bakeries which make bread, pastry, and cakes, etc., are the subject of the table which follows:

VICTORIA—BAKERIES (INCLUDING CAKES AND PASTRY)
(905)

Particulars	1961–62	1962–63	1963-64	1964-65	1965-66
Number of Factories	1,117	1,096	1,056	1,035	1,002
Mumber of Descens Employed	6,080	6,271	6,336	6,420	6,557
Salaries and Wages Paid \$'000	9,478	9,946	10,684	11,681	12,193
Value of Power, Fuel, etc., Used	2,170	2,240	10,00	11,001	12,170
\$'000	1,532	1,580	1,622	1,688	1,713
Value of Materials Used \$'000	28.210	28,612	29,842	32,236	33,656
Value of Production \$'000	20,606	21,494	22,004	23,700	24,633
Value of Output \$'000	50,348	51,686	53,468	57,624	60,002
Value of Land and Buildings \$'000	18,106	19,252	20,872	21,845	22,846
Value of Plant and Machinery \$'000	10,098	11.212	10,776	10,838	10,608
Horse-power of Engines Or-		,	,	,	.,
dinarily in Use H.P.	9,969	10,727	10,936	11,707	11,978

In the following table two sub-classes of industry are combined, namely, Jam, Fruit, and Vegetable Canning; and Pickles, Sauces, and Vinegar:

VICTORIA—JAM, FRUIT, AND VEGETABLE CANNING; PICKLES, SAUCES, AND VINEGAR (910, 911)

Particulars	1961–62	1962-63	1963–64	1964–65	1965-66
Number of Factories	55	54	54	52	53
	5,314	5,142	5,642	5,707	6,205
	10,980	11,452	12,654	13,939	15,841
	1,138	1,142	1,298	1,447	1,639
	49,014	47,200	52,023	57,321	71,442
	27,534	28,668	32,459	34,153	40,328
	77,686	77,010	85,780	92,921	113,409
	18,280	19,080	20,121	20,860	23,489
	14,006	15,256	18,442	19,501	22,667
	22,197	23,454	25,120	25,470	27,950

Female employment is strongly represented in the canning industry which, to a great extent, operates in country areas near the orchards and gardens from which fruit and vegetables used for processing are gathered. Seasonal conditions influence greatly the number of persons employed and the quantity of goods produced.

Three sub-classes of industry, namely, butter, cheese, condensed and processed milk have been combined in the figures shown below. Details of these factories, classified according to predominant activity, are shown on page 423. There is a great deal of overlap in articles produced between factories in all these sub-classes, which use liquid whole milk as a raw material.

VICTORIA—BUTTER, CHEESE, CONDENSED AND PROCESSED MILK FACTORIES (913, 914, 915)

Particulars	1961-62	196263	1963-64	1964–65	1965-66
Number of Factories	127	126	123	120	119
Number of Persons Employed Salaries and Wages Paid \$'000	5,681 13,026	5,692 13,306	5,788 14,292	5,824 15,096	5,719 15,558
Value of Power, Fuel, etc., Used \$'000	3,134	3,252	3,318	3,569	3,638
Value of Materials Used \$'000 Value of Production \$'000	114,698 28,268	118,754 30,368	132,448 33,412	150,909 38,953	151,109 38,771
Value of Output \$'000 Value of Land and Buildings \$'000	146,100 16,366	152,374 16,792	169,178 17,026	193,431 19,202	193,518 21,936
Value of Plant and Machinery \$'000 Horse-power of Engines Or-	19,562	20,246	21,822	22,564	26,109
dinarily in Use H.P.	45,501	46,438	48,570	48,295	51,002

Almost all of this industry is to be found in country areas. The particulars in the above table relate only to factory production. There is also a comparatively small amount of butter and cheese made on farms. Further reference to the Dairying Industry will be found on pages 343–5.

Details of the operation of the following sub-classes of industry are given below, namely, Sawmills, Joinery, Boxes and Cases, Wood Turning and Carving, and Cabinet and Furniture Making:

VICTORIA—SAWMILLS, WOODWORKING, FURNITURE, ETC. (1001, 1004, 1006, 1007, 1101)

Particulars	1961-62	1962–63	1963–64	1964-65	1965-66
Number of Factories	1,758	1,760	1,761	1,759	1,758
Number of Persons Employed	17,979	18,311	18,177	18,270	18,500
Salaries and Wages Paid \$'000	35,444	37,098	37,755	40,524	42,211
Value of Power, Fuel, etc., Used \$'000	1,576	1,638	1,722	1,764	1,807
Value of Materials Used \$'000	70,110	71,892	77,043	82,864	83,637
Value of Production \$'000	57,844	61,360	65,160	70,710	71,692
Value of Output \$'000	129,530	134,890	143,925	155,339	157,136
Value of Land and Buildings \$'000	30,594	32,338	34,592	38,429	41,477
Value of Plant and Machinery \$'000	12,912	13,196	12,974	13,441	15,363
Horse-power of Engines Ordinarily in Use H.P.	132,480	133,963	136,824	130,483	135,938

The following table shows the particulars of the individual industries combined in the preceding table for 1965–66:

VICTORIA—SAWMILLS, WOODWORKING, FURNITURE, ETC.: INDIVIDUAL INDUSTRIES, 1965–66

Particulars		Sawmills 1001	Joinery 1004	Boxes and Cases 1006	Wood Turning and Wood Carving 1007	Furniture Making, etc. 1101	Total
Number of Factories		446	706	58	90	458	1,758
Number of Persons Employed		6,019	6,324	681	826	4,650	18,500
Salaries and Wages Paid	\$'000	13,849	14,808	1,439	1,796	10,319	42,211
Value of Power, Fuel, etc., Used	\$'000	1,038	382	50	73	264	1,807
Value of Materials Used	\$'000	34,517	25,789	2,210	2,048	19,073	83,637
Value of Production	\$'000	25,357	23,058	2,190	2,948	18,139	71,692
Value of Output	\$'000	60,912	49,229	4,450	5,069	37,476	157,136
Value of Land and Buildings	\$'000	11,642	14,536	1,260	1,586	12,453	41,477
Value of Plant and Machinery	\$'000	8,419	3,782	401	630	2,131	15,363
Horse-power of Engines Ordinarily	in Use H.P.	80,954	30,717	5,150	5,331	13,786	135,938

The activities combined in the above table embrace general milling, re-sawing, moulding and planing, turning, the manufacture of floorboards, weatherboards, boxes and cases, tool handles, toys, etc.

The newspaper and periodicals industry is the subject of the following table:

VICTORIA—NEWSPAPERS AND PERIODICALS (1201)

Particulars	1961–62	1962-63	1963–64	1964-65	1965-66
Number of Factories	128	123	. 122	123	123
Number of Persons Employed	3,765	3,717	3,796	4,175	4,295
Salaries and Wages Paid \$'000	9,126	9,532	9,991	10,965	11,520
Value of Power, Fuel, etc., Used \$'000	322	342	371	392	430
Value of Materials Used \$'000	18,288	18,540	19,425	20,607	21,333
Value of Production \$'000	16,272	16,058	16,343	18,163	18,269
Value of Output \$'000	34,882	34,940	36,139	39,161	40,032
Value of Land and Buildings \$'000	6,544	6,834	6,916	6,769	8,032
Value of Plant and Machinery \$'000	7,290	8 <b>,2</b> 48	9,134	9,273	9,320
Horse-power of Engines Ordinarily in Use H.P.	12,152	12,331	12,550	13,151	13,798

Some "job" printing is included in this industry, but where newspapers, periodicals, etc., are printed for the proprietor by an outside firm, such particulars are included under "Printing, General" below.

General printing (including bookbinding) is the subject of the following table:

VICTORIA—PRINTING, GENERAL (INCLUDING BOOKBINDING) (1203)

Particulars	1961-62	1962-63	1963-64	1964–65	1965-66
Number of Factories	600	618	659	683	683
Number of Persons Employed	9,452	9,719	10,857	10,733	11,122
Salaries and Wages Paid \$'000	19,864	21,302	23,024	25,582	27,633
Value of Power, Fuel, etc., Used	'	,	,	,	·
\$'000	620	714	780	891	992
Value of Materials Used \$'000	23,860	27,402	29,904	32,967	33,919
Value of Production \$'000	36,434	38,862	41,936	47,021	50,791
Value of Output \$'000	60,914	66,978	72,620	80,879	85,702
Value of Land and Buildings \$'000	20.048	20,640	23,009	25,148	27,097
Value of Plant and Machinery \$'000	15,468	16,574	17,577	19,405	20,660
Horse-power of Engines Or-	15,400	10,574	17,577	17,405	20,000
dinarily in Use H.P.	15,810	16,551	17,556	18.388	18,852

The above table does not include particulars of the operations of Government printing establishments.

Particulars relating to the manufacture of cardboard boxes, cartons, and containers are detailed in the next table:

VICTORIA—CARDBOARD BOXES, CARTONS, AND CONTAINERS (1207)

Particulars	1961–62	1962–63	1963-64	1964–65	1965–66
Number of Factories	60	60	66	65	66
Number of Persons Employed	3,056	3,363	3,562	3,527	3,683
Salaries and Wages Paid \$'000	6,236	6,906	7,737	8,473	8,730
Value of Power, Fuel, etc., Used \$'000	272	294	338	350	365
Value of Materials Used \$'000	21,320	24,324	26,633	27,867	28,920
Value of Production \$'000	13,748	14,840	16,944	18,003	18,931
Value of Output \$'000	35,340	39,458	43,915	46,220	48,216
Value of Land and Buildings \$'000	7,622	8,614	9,461	11,422	13,581
Value of Plant and Machinery \$'000	5,848	7,134	7,924	8,500	8,510
Horse-power of Engines Ordinarily in Use H.P.	6,602	6,980	7,535	7,760	9,280

The following table gives particulars of rubber goods manufacture:

VICTORIA—RUBBER GOODS (INCLUDING TYRES MADE)
(1301)

Particulars	1961–62	1962-63	1963-64	1964-65	1965–66
Number of Factories	48	51	52	50	51
Number of Persons Employed	6,193	6,958	7,614	7,697	7,415
Salaries and Wages Paid \$'000	13,758	16,474	18,397	21,001	20,274
Value of Power, Fuel, etc., Used \$'000	2,212	2,554	2,726	2,734	2,679
Value of Materials Used \$'000	34,176	38,744	42,507	46,674	43,882
Value of Production \$'000	27,278	32,316	33,383	32,818	32,074
Value of Output \$'000	63,666	73,614	78,616	82,225	78,635
Value of Land and Buildings \$'000	10,330	10,904	15,246	15,360	17,249
Value of Plant and Machinery \$'000	13,878	14,510	14,445	14,542	16,863
Horse-power of Engines Ordinarily in Use H.P.	63,656	67,468	73,487	78,083	81,162

Tyres and tubes, shoes, soles and heels, hose, toys, belting, sponge and foam rubber are amongst the wide range of articles produced in the above-mentioned industry.

Plastic moulding and products are the subject of the next table:

#### VICTORIA—PLASTIC MOULDING AND PRODUCTS (1503)

Particulars	1961–62	1962-63	1963–64	1964–65	1965–66
Number of Factories Number of Persons Employed Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used	165 5,415 11,022	168 6,018 13,042	175 6,384 14,658	178 7,059 17,763	186 7,278 18,510
Value of Materials Used \$'000 Value of Production . \$'000 Value of Output . \$'000 Value of Land and Buildings \$'000 Value of Plant and Machinery \$'000	974 27,556 21,802 50,332 10,938 11,290	1,144 32,560 26,548 60,252 11,940 13,782	1,298 35,648 31,434 68,380 13,171 15,587	1,568 42,127 35,921 79,615 14,859 16,961	1,730 41,935 35,348 79,013 17,986 19,512
Horse-power of Engines Or- dinarily in Use H.P.	25,277	31,918	32,581	36,778	41,417

Introduced as a new sub-class in 1945–46, plastic moulding now contributes substantially to the secondary production of the State. A wide variety of articles is produced, including plastic film and sheet, household accessories, containers, piping and tubing, toys, etc.

The following table shows particulars of the operations of electricity generating stations:

#### VICTORIA—ELECTRIC LIGHT AND POWER (1601, 1602, 1603)

Particulars	1961–62	1962–63	1963-64	1964–65	1965-66
Number of Factories	41	35	29	29	22
Number of Persons Employed	3,541	3,379	3,356	3,674	3,883
Salaries and Wages Paid \$'000 Value of Power, Fuel, etc., Used	9,582	9,482	10,180	11,808	12,841
\$'000	23,806	21,328	24,410	25,345	25,904
Value of Materials Used \$'000	1,534	1,484	1,779	2,032	3,192
Value of Production \$'000	36,926	42,514	44,905	54,902	60,701
Value of Output \$'000	62,266	65,326	71,094	82,280	89,797
Value of Land and Buildings \$'000	47,626	45,682	44,848	48,079	46,665
Value of Plant and Machinery \$'000	185,426	184,798	178,450	203,249	223,477
Total Installed Horse-power of Engines Used to Drive					
Generators* '000 H.P.	2,243	2,221	2,213	2,521	2,903

<sup>\*</sup> Excludes engines using electricity generated in own works.

Because of the extension of services by the State Electricity Commission to areas previously served by other authorities or individual suppliers, the number of electric light and power factories has decreased considerably in recent years.

The above particulars refer only to electric light and power generation by central electric stations in Victoria and do not include details of distribution, etc. They are compiled from factory returns submitted in accordance with the Commonwealth Census and Statistics Act.

Included in the above figures are those of the State Electricity Commission of Victoria which supplies practically all of the electricity generated.

#### State Electricity Commission of Victoria

#### Introduction

The State Electricity Commission which was constituted by the Electricity Commissioners Act 1918 is a semi-governmental authority administered since 1921 by a full-time chairman and three part-time commissioners. The principal duty of the Commission is to co-ordinate and extend, on an economic basis, the supply of electricity throughout Victoria

For this purpose, it is vested with power to erect, own, and operate power stations and other electrical plant and installations, supply electricity retail to individual consumers or in bulk to any corporation or public institution, acquire and operate electricity undertakings, develop, own, and operate brown coal open cuts and briquetting works, and develop the State's hydro-electric resources.

From its own revenues, which it controls, the Commission must meet all expenditure in the operation of its power, fuel and subsidiary undertakings, and all interest and other charges incurred in the service of its loans and other capital commitments.

The Commission is the controlling authority for all electrical undertakings in Victoria. It is responsible for the registration of electrical contractors, the licensing of electrical mechanics, the control of installation methods and material, and the testing and approval of electrical equipment and appliances. Incidental to its main operations, the Commission owns and operates the tramway systems in Ballarat and Bendigo.

For the accommodation of its employees at Yallourn, the Commission owns and administers the town of Yallourn. It also owns large housing estates in the surrounding area, but is progressively selling houses in these estates to Commission employees. In the Kiewa hydro-electric works area, it has built the two townships of Mount Beauty and Bogong, municipal administration of the former now being vested in the Shire of Bright. With construction at Kiewa now complete, many houses at Mount Beauty have been sold for holiday homes.

#### Electricity Generation

Since it began operating in 1919, the State Electricity Commission has expanded and co-ordinated the production and supply of electricity on a State-wide basis to the point where its system now generates almost all the electricity produced in Victoria and serves 98 per cent of the population.

Development of Victoria's electricity system is based on the utilisation for both power and fuel of Victoria's extensive brown coal resources in the Latrobe Valley in eastern Gippsland, with supplementary development of the hydro-electric potential of north-eastern Victoria. Victoria is entitled to one-third of the electricity from the Snowy Mountains Hydro-electric Scheme, after the Commonwealth has taken the power it needs for its purposes. Victoria also shares with New South Wales in the electricity generated at Hume Hydro Station on the River Murray.

About 84 per cent of the State Electricity Commission generation is from brown coal, either used in its raw state or manufactured into higher quality fuel in the form of brown coal briquettes. All the brown coal and briquette fuel is supplied by undertakings which the Commission itself owns and operates. Output of brown coal in

1965–66 from the three open cuts at Yallourn, Yallourn North, and Morwell totalled 21,066,991 tons, of which 15,368,426 tons were used in the Commission's own power stations, and 5,035,382 tons were manufactured into 1,882,814 tons of brown coal briquettes, 30 per cent of the briquette output then being used for electricity production in metropolitan and provincial steam power stations. The two functions, generation of electricity and production of fuel, are closely integrated. Apart from the large proportion of brown coal and briquette fuel consumed in the power stations, the process of briquette manufacture results also in the generation of electricity, since the steam needed for processing the raw coal for briquetting is first used to operate turbo-generators.

#### Electricity Supply

At 30 June 1966, the number of ultimate consumers in Victoria was 1,094,462. Of these, 1,086,879 were served by the State system and 7,583 by the local country undertakings. The State system supplies all the Melbourne Metropolitan Area and over 2,200 other centres of population.

Complete electrification of the State is now within sight. By 30 June 1966, about 921,400 of the 934,000 homes in the State and 64,700 of Victoria's 69,200 rural holdings were supplied with electricity. By 1968–69, allowing for extensions then in progress, only about 3,000 homes and fewer than 1,250 farms in remote areas will be out of reach of public electricity supply, but efforts will be continued to supply as many of these as possible. A "home" in this context, is defined as any dwelling *unit* which could come under the domestic electricity tariff. It includes each individual flat unit in a block of flats. However, it excludes such buildings as hospitals, prisons, religious and educational institutions, police and fire stations, etc., which are classified as dwellings for population census purposes.

The Commission sells electricity retail in all areas except part of the Metropolitan Area, where it sells in bulk to eleven municipal undertakings which operate as local retail supply authorities under franchises granted before the Commission was established. Bulk supply is also being provided at present to several New South Wales municipalities and irrigation settlements bordering the River Murray. The number of consumers served by the State system outside the Melbourne Metropolitan Area is 505,716. Of the new consumers connected to supply each year, more than two-thirds are outside the Metropolitan Area. New farm connections average nearly 3,500 a year.

The Commission's retail consumers numbered 876,462 at 30 June 1966. Retail supply is administered through the metropolitan branch and ten extra-metropolitan branches (Barwon, Eastern Metropolitan, Gippsland, Mallee, Midland, Mid-Western, North-Eastern, Northern, South-Western, and Wimmera). At 30 June 1966, there were branch and district supply offices in Melbourne and 92 other cities and towns in Victoria.

Electricity Production, Transmission, and Distribution

Electricity generated in the State system or purchased by it totalled 10,281 mill. kWh in 1965-66, or more than 99 per cent of all Victoria's electricity for public supply. The system comprises a series of thermal and hydro-electric power stations. Inclusive of generator capacity both within the State and available to the Victorian system from outside the State, the total installed generator capacity at 30 June 1966, was 2,395,000 kW. Power stations are interconnected and feed electricity into a common pool for general supply.

The major power station in this interconnected system is the brown coal burning power station at Yallourn, which alone generates over 40 per cent of Victoria's electricity. Other power stations in the interconnected system comprise two further base load brown coal burning power stations; Morwell and Hazelwood (which now has three of its planned eight 200,000 kW generating sets in service); steam stations in Melbourne (Newport, Richmond, and Spencer Street), Geelong and Ballarat, and also at Red Cliffs, which has, in addition, some internal combustion plant; and hydro-electric stations at Kiewa, at Eildon, on the Rubicon and Royston Rivers near Eildon, and at Cairn Curran. All within Victoria are Commission-owned, except Spencer Street Power Station, which remains the property of the Melbourne City Council, although operated as a unit in the interconnected system.

A 330 kV transmission line links the Victorian system with the Snowy Mountains undertaking, and also provides facilities for interconnection between the Victorian and New South Wales State generating systems. Also linked with the Victorian interconnected system is the hydro station at Hume Dam on the River Murray. This power station is operated by the Electricity Commission of New South Wales. Output and operating costs are shared by Victoria and New South Wales.

In meeting the total demand on the system, which fluctuates throughout the day and from month to month, each group of stations in the interconnected system is assigned a pre-determined function dependent upon the availability of power from each group and the economics of generation. The various stations are utilised in the combination that will meet the system load most economically at a given time.

The electrical transmission and distribution system in the State supply network at 30 June 1966 comprised 49,708 miles of power lines, 21 terminal receiving stations, 98 main transmission sub-stations, and nearly 46,900 distribution sub-stations. Main transmission is by 330 kV, 220 kV, 132 kV and 66 kV power lines which supply the principal distribution centres and also provide interconnection between the power stations. The 330 kV and 220 kV systems total 1,240 miles.

Transmission lines to operate at 500 kV—the first in Australia—are being constructed by the Commission between the Latrobe Valley and Melbourne. The first line, Hazelwood—South Morang, is to be in service by 1968.

# Future Development

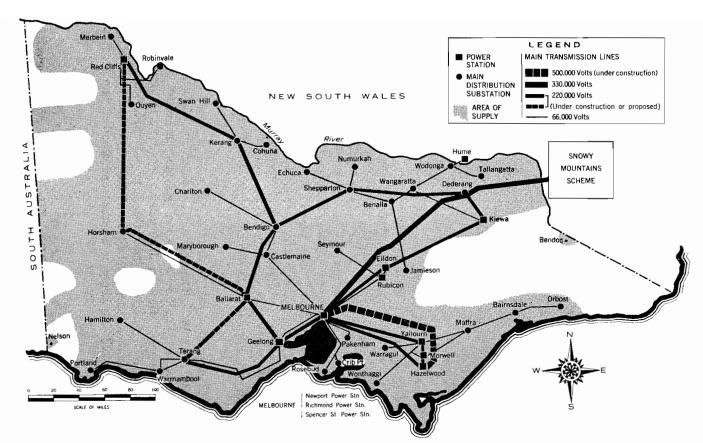
Major new construction is concentrated on the erection of the large Hazelwood brown coal burning power station which is designed to operate on raw brown coal fuel supplied by belt conveyor direct from the Morwell open cut in the Latrobe Valley. Hazelwood Power Station is the largest project undertaken by the Commission and is designed to have a capacity of 1,600,000 kW in 1971. The State's power resources, including Victoria's share of the output of the Snowy scheme, between 1966 and 1971 will have increased by 63 per cent to 3,894,000 kW.

The first of Hazelwood's eight 200,000 kW turbo-generators was commissioned in October 1964, the second generating set went into service in 1965, and the third generating set in 1966, and five other 200,000 kW sets will follow at yearly intervals. Power generated at Hazelwood Power Station is transmitted at high voltage to Melbourne metropolitan terminal stations for distribution through the State supply network. A new power station—to be known as Yallourn "W"—will be built about half a mile west of the present Yallourn Power Station on the completion of the Hazelwood project. It will also operate on brown coal which will be supplied by conveyors from Yallourn open cut. Yallourn "W" will have two 350,000 kW turbogenerators, the first to be in service in 1972 and the second in 1973.

# Local Country Electricity Undertakings

At 30 June 1966, there were six independent electricity undertakings in country centres in Victoria generating and distributing their own local supply. Three of these undertakings were in the west and north-west of the State. Under the State Electricity Commission's rural electrification programme almost all the independent local country undertakings will ultimately be acquired and absorbed into the State system.

For the year 1965-66 the total production of the independent undertakings was 31 mill. kWh. The number of consumers at 30 June 1966, was 7,583. The operation of the independent undertakings is governed by the *Electric Light and Power Act* 1958, which is administered by the State Electricity Commission.



The following table shows the predominant part taken by the State Electricity Commission in the generation of electric power in Victoria, the amount of power generated by water power and other sources, and the relative importance of the main power stations:

# VICTORIA—ELECTRICITY GENERATED, POWER STATIONS, AND SOURCE OF POWER, 1965-66

O. d.	Station						
Station	T=Thermal* H = Hydro	Mill. kWh	Per cent				
State Electricity Commission— Own Generation— Yallourn Power Station and Briquette Morwell Power Station Hazelwood Power Station Newport Power Station	eFactory	T T T T	4,423·6 2,280·6 1,055·3 751·9	41·9 21·6 10·0 7·1			
Spencer-street Power Station (M.C Richmond Power Station Provincial Thermal Power Stations	· ::	T T T	225·4 49·6 39·7	2·2 0·5 0·4			
Total S.E.C. Thermal Generat  Eildon—Rubicon  Kiewa  Cairn Curran	ion	H H H H	8,826·1 267·7 244·0 1·3	2·6 2·3 0·0			
Total S.E.C. Hydro Generation	on	Н	513.0	4.9			
Net Purchases		T and H	809.0	7.6			
Total	••	T and H	10,148 · 1	96.2			
Other Public Supply	•••	Т	31 · 4	0.3			
Total Public Supply		T and H	10,179 · 5	96.5			
Electricity Generated in Factories‡		T	369.0	3.5			
Cumulative Total		T and H	10,548 · 5	100.0			

# In the next table particulars relating to gas works are shown:

#### VICTORIA—GAS WORKS Particulars 1961-62 1962-63 1963-64 1964-65 1965-66 Number of Factories ... Number of Persons Employed 30 26 27 1,459 1,379 1,414 1,347 1,329 3,834 \$'000 4,339 Salaries and Wages Paid 3,830 3,894 3,868 1,296 8,733 1,279 8,506 16,328 Value of Power, Fuel, etc., Used \$'000 1,122 1,182 1,183 Value of Materials Used Value of Production . 9,750 9,498 9,522 15,507 \$'000 8,702 \$'000 13,402 14,407 Value of Output 26,212 9,579 \$'000 20,370 23,286 24,436 26,114 Value of Land and Buildings \$'000 8,384 8,428 8,782 9,422 Value of Plant and Machinery \$'000 28,350 27,336 32,323 28,170 30,053 Horse-power of Engines Or-dinarily in Use H.P. 21,826 26,955 26,291 25,916 26,998

The particulars appearing in the above table are compiled from factory returns received under the authority of the Commonwealth C.3636/67.—15

<sup>Includes Internal Combustion.
Melbourne City Council.
Excluding S.E.C. Briquette Factory.</sup> 

Census and Statistics Act. They relate to production and exclude distribution costs, revenues, etc.

The following is a brief review of the activities of the Gas and Fuel Corporation of Victoria.

# Gas and Fuel Corporation of Victoria

#### **Formation**

The Gas and Fuel Corporation of Victoria was formed by Act of Parliament in 1950, through the merger of the Metropolitan and Brighton Gas Companies which supplied gas to adjoining areas. The privately held shares of the two companies were exchanged for fully paid up preference shares in the Gas and Fuel Corporation. The State Government of Victoria invested \$8m which was held as ordinary shares in the Corporation. Three directors were appointed by the preference shareholders and the Chairman and three other directors were appointed by the Government. Capital requirements for expansion were to be raised by means of loans on which the Government guaranteed the interest payments and loan redemptions.

# Reasons for Formation

The main reason for the formation of the Corporation was to provide finance to make possible the use of the vast resources of brown coal in the Latrobe Valley for towns gas production. It was considered essential, both from an economic and national viewpoint, to change from the conventional method of producing gas from black coal imported from New South Wales to the new Lurgi high pressure gasification of brown coal. The plant was erected between 1951 and 1956 on the brown coal field at Morwell, and came into operation in the spring of 1956, and was officially opened by H.R.H. the Duke of Edinburgh on 5 December of that year. This plant was connected to the metropolitan reticulation by a 103-mile 18-in welded steel pipeline.

### Trends in Gas Production

Although the Corporation was initially formed to facilitate production of gas from brown coal, its duties include, among others, encouraging and promoting the use of gas and advising the Government on the steps necessary to secure a safe, economic and effective supply of gas in this State. Changes in raw material availability and parallel development of new gas making processes have led to considerable diversification of methods of gas production over recent years.

The Corporation has been one of the first to introduce gasification processes making use of new feedstocks to minimise production costs. The establishment of a major petroleum refining industry in Australia in the 1950s, with consequent availability of residual refinery products, led to a major shift in raw materials used.

Trends in gas production and the growth which has taken place in the Corporation's business are reflected in the gas issue statistics set out in the following table:

VICTORIA—GAS AND FUEL CORPORATION OF VICTORIA :
GAS MADE AND BLENDED

	1954	1–55	1959	9–60	1965–66		
Gas		Mill. Therms	Per cent	Mill. Therms	Per cent	Mill. Therms	Per cent
Black Coal Gas Water Gas Oil Gas Lurgi Gas Refinery Gases	··· ··· ···	36·1 17·6 0·2	66·0 32·1 0·4 1·5	24·8 8·0  20·4 20·9	33·5 10·8 27·5 28·2	10·2 2·7 27·3 27·0 27·5	10·7 2·9 28·9 28·5 29·0
Total	••	54.7	100.0	74·1	100.0	94.7	100.0

#### Distribution

The Corporation at present supplies gas to some 398,000 consumers in the "Melbourne Area of Supply" and a further 11,000 consumers in the country towns of Bendigo, Castlemaine, Kyneton, Trafalgar, Traralgon, Morwell, and Warragul. The "Melbourne Area of Supply" covers an area of some 190 square miles. Gas is supplied to this area through a network of high and low pressure mains over 4,100 miles in length. Over the last 10 years, some 90,000 new consumers have been added to the system and distribution mains have been extended by approximately 1,500 miles.

#### Natural Gas

The presence of commercial quantities of natural gas on the Australian mainland and continental shelf has been clearly established. Petroleum exploration, in progress in a number of widely scattered regions of Eastern Australia, is expected to establish the presence of further extensive reserves. Initial supplies of gas for the Melbourne market will come from both the Barracouta and Marlin fields. The Barracouta field has a reserve of 1.5 to 2.0 trillion\* (U.S.) cu ft. Future supplies could come from the Gippsland, Otway or Bass Basins, all of which have high petroleum potential or, failing this, from interstate sources. At the present stage it appears probable that Victoria will become an exporter of natural gas.

The Corporation has negotiated to purchase natural gas from the Barracouta field to meet the immediate needs of the Victorian market. It is envisaged that natural gas will be available to metropolitan consumers in 1969. Basic plans for the conversion of Melbourne's gas reticulation system to direct natural gas distribution have been completed.

<sup>·</sup> Million million.

### **Tariffs**

The Corporation has introduced a system of uniform tariffs which apply in all its areas of supply throughout the State. A new optional domestic two part space heating tariff has also been introduced to promote growth in this market.

### **Government Factories**

In 1938-39, Government factories numbered 127 and employed 12,958 persons. These factories expanded considerably as a result of war activities and reached their peak of employment in 1942-43 when 50,831 persons were working in 158 factories. Comparative particulars for the last five years are shown in the following table:

# VICTORIA—GOVERNMENT FACTORIES AND WORKSHOPS

Particulars	1961-62	1962-63	1963-64	1964-65	1965-66
Number of Factories	285	306	312	321	315
	32,290	32,178	32,074	32,672	32,941
	73,826	74,442	79,758	87,213	93,526
	28,388	26,088	29,382	30,249	30,760
	65,360	67,004	71,204	66,459	73,290
	118,664	130,832	136,458	157,827	170,886
	212,412	223,924	237,044	254,535	274,936
	122,858	122,326	123,822	128,012	127,764
	287,524	282,504	276,864	304,791	329,368

The above table embraces establishments under the control of the Commonwealth Government in Victoria, State Government, and local government authorities. Such activities as railway and tramway workshops, electric power and gas works, dockyards, printing works, and clothing, aircraft, and munitions factories, etc., are included.

In relation to the whole of Victorian factories during 1965–66, Government factories absorbed 7.5 per cent of employment; expended 8.7 per cent of salaries and wages; and accumulated 8.4 per cent of the value of production.

# SOCIAL CONDITIONS

# Cultural and Recreational

# State Library of Victoria

#### Introduction

The Melbourne Public Library was opened in 1856. Later, as the State expanded, it became the Public Library of Victoria and is now the State Library of Victoria.

A branch of the Department of the Chief Secretary, its policy controlled by the Library Council of Victoria, the State Library is the basic research library for Victoria. Its rich collections in many fields of learning were built up painstakingly over the century.

The collection of manuscripts dating from the tenth century, and a wide and deep collection of the works of the early printers are well known. The fields of religion and comparative religion, the social sciences, philology, ships and shipping, botany, literature, art, biography and history in general, and genealogy are all well covered.

The Lending Branch attends to the borrowing needs of citizens throughout the State and contains a collection of nearly 90,000 volumes.

The Library was also the recognised repository for the official and semi-official archives of the State, many of which are now housed in the new La Trobe Library. The Historical Collection contains many thousands of paintings, drawings, prints, etc., as well as objects illustrating the growth and expansion of Victoria.

#### Public Records in Victoria

Over the years, the State Library of Victoria has received records from Government departments, miscellaneous boards, hospitals, and from private persons. The private records are grouped in the Private Collection and are under the general surveillance of the Library and of the La Trobe Library in particular. The departmental and semi-government records are in the care of the Archives Division of the State Library.

From 1893, when the office books of the Melbourne agency of the Derwent Bank were deposited at the State Library, until 1910, there was desultory collection of source material. The preservation of State department documents was first considered seriously in 1910 when the Premier received a deputation from the Historical Society of Victoria. The idea of an Archives Department together with an Historical Collection was mooted in 1914, and, in 1917, a Royal Commission on the Public Service called attention to the "great space occupied in storage rooms of the Public Offices by obsolete documents". In 1919 a deputation to the Chief Secretary, from the Trustees of the Public Library and the Historical Society of Victoria, requested that certain records be handed over to the Trustees pending the establishment of a Public Records Office; however, with the exception of the Chief Secretary's records from 1836 to 1870, no large accession was made. In 1927, a Board of Inquiry into methods in the Public Service drew attention to the keeping of official records by Departments, and made recommendations relating to uniform methods of registration, records, and correspondence.

In 1928, as a result of agitation against destruction of records, a Premier's Instruction was issued that no records be destroyed without first being offered to the Trustees of the Public Library "for inclusion in their Archives Department". This Instruction was repeated in 1940, 1943, and 1949.

Indiscriminate war-time pulping of historically valuable records led to a request in 1941 by the History School of the University of Melbourne, the Historical Society of Victoria, and the Library Trustees, for the appointment of a full-time archivist. This eventuated in 1948, and in 1955 the Archives Division was created with a staff of four.

Further References, 1961-67; Royal Society of Victoria, 1963; Special and Research Libraries, 1964; Regional Libraries, 1965; Book Publishing, 1965; La Trobe Library, 1966; Manuscript Collection in La Trobe Library, 1967

# Library Council of Victoria

In 1963, the Governor in Council appointed a Board of Inquiry to obtain factual information about libraries in Victoria and to make recommendations for their future development.

In August, 1964, the Board of Inquiry presented a comprehensive report on all phases of library work in the State. The report contained a number of recommendations for the improvement and development of libraries, one of which, in particular, was that the State Library of Victoria and the Free Library Service Board should be replaced by a single authority.

In the following year Parliament enacted the Library Council of Victoria Act, the particular object of which was to constitute the Library Council of Victoria consisting of a President and eight members appointed by the Governor in Council. The Act provides that the first President of the Council shall be the Chief Justice of Victoria. The Act also states that of the eight other members six shall meet certain qualifications, namely, one shall be a person holding a senior academic office in a University in Victoria; one shall be a person

distinguished in the field of education; one shall be a person distinguished in the field of commercial or industrial administration; one member will represent municipalities within the metropolis defined under the Act and another the municipalities outside the metropolis; and one of the members shall be a professional librarian appointed from a panel of names submitted by the Victorian Branch of the Library Association of Australia.

The Council was duly constituted on 13 April 1966, the day of its first meeting. On that day the Trustees of the State Library and the members of the Free Library Service Board went out of office.

# Board of Inquiry into Library Services, 1966

# National Gallery of Victoria

#### General

The National Gallery of Victoria was founded in May 1861 when the Governor, Sir Henry Barkly, declared open a small room in which were a number of plaster casts of classical sculpture and other objects, which had been purchased a few years earlier in London. Thus, unlike most public galleries, this institution did not start with a collection of paintings, and it was indeed not until 1864 that the first picture gallery was opened.

The Gallery holds various collections of works of art covering all the major fields of the fine and decorative arts. Its most important collections are in European paintings, Oriental porcelain, bronzes and sculpture, prints and drawings, including the Barlow collection of Durer engravings, and 36 drawings by William Blake. Notable among the paintings are three works by Rembrandt, Tiepolo's "Banquet of Cleopatra", Poussin's "Crossing of the Red Sea", Memlinc's "Pieta", notable collections of English 18th century portraiture, Constable landscapes, and a representative collection of Australian art of all periods.

#### **Bequests**

Many of the most valuable items of the collections have been provided as a result of generous bequests, the most important of which is the Felton Bequest, which, since 1904, has added works of art to the value of \$3m to the collection. A more recent endowment, the Everard Studley Miller Bequest, is devoted to portraiture and has greatly enriched the departments of painting, sculpture, and prints.

#### New Acquisitions

The major acquisition during 1965-66 was "Portrait of a Youth", of the North Italian School, dated about 1520. This picture was purchased through the Felton Bequest and is more nearly related to the High Renaissance period than any other work in the collection. The Felton Bequest also provided notable additions to the Mannerist

School in Pieter Candid's "Lamentation over the Dead Christ" and Perino del Vaga's "Holy Family", as well as several paintings by contemporary artists, both Australian and overseas.

The most notable acquisitions in the Print Department are a leaf from a well known early Renaissance sketch-book, the earliest drawing to come into the collection, dating from before 1450, and showing some silverpoint drawings of "Famous Men"; and a fine impression of Mantegna's engraving "The Battle of the Sea Gods".

A French 17th century group of tapestries is a notable contribution to the Department of Decorative Arts as are a group of Dutch glasses (also of the 17th century) and two fine Greek vases of the 4th and 5th centuries B.C.

The Everard Studley Miller Bequest made a contribution to the section of near-eastern antiquity with the "Head of Gudea", as well as the portraits of "Earl Temple" by Allan Ramsay, and of "Abbé Pommyer" by Georges de Latour (1593–1652).

Other additions to the collection include works by local contemporary artists and numerous presentations made by the National Gallery Society.

#### Arts Centre

The Arts Centre is a major project replacing the existing National Gallery and providing a focal point for cultural activities in Victoria. The concept of the Centre envisages, besides the permanent exhibition of the art collections of the National Gallery, the incorporation of meeting and lecture rooms; an exhibition gallery for the temporary exhibition of objets d'art, design, and trade goods; and auditoria and stage facilities for music and drama presentations. section devoted to the National Gallery was undertaken first and has been planned to display objets d'art in settings designed for the best viewing conditions by spectators, and for the protection of the exhibits from damage by light or atmosphere. The present National Gallery building, because of the lack of adequate space, precludes the display of many exhibits which have been held in storage. In the new building, to be formally opened in 1968, those articles which are not on formal exhibit will be set out in "study storage" where they may be seen and studied. The comfort of spectators in the Gallery is to be provided for by adequate seating and by proximity to the restaurant and other facilities. It is intended to provide a full description of the Centre in the Victorian Year Book 1969.

#### Extension Activities

The National Gallery Society, whose membership exceeds 1,800, offers an extensive programme of lectures and films. The National Gallery provides an educational service with exhibitions visiting country centres, where lectures are given to schools. These exhibitions are also arranged for the Victorian Public Galleries Group, which now has eight member galleries in Ballarat, Bendigo, Castlemaine, Geelong, Hamilton, Mildura, Shepparton, and Warrnambool.

Further References, 1961-67; Drama, 1963; State Film Centre, 1964; Painting in Victoria, 1964; Sculpture in Victoria, 1964; National Museum of Victoria, 1964; Music, 1965

# Institute of Applied Science of Victoria

The Institute of Applied Science was founded in 1870 as the Industrial and Technological Museum. The present title, adopted in 1961, removed the limitations of the old designation following the broadening of its activities over the last two decades.

The central activity of the Institute is the science museum, which endeavours to present a broad coverage of scientific applications in display form to visitors to the galleries. The attendance is currently about 400,000 annually. The subjects treated include all aspects of engineering, with special attention to land, sea and air transport, power generation and distribution, electronics, and chemical industries. Economic geology and metallurgy, and the biological sciences, are receiving increasing treatment, and special attention has been given to plant products and plant protection, bacteriology, genetics, preventive medicine and animal husbandry. It is anticipated that the museum display area will be greatly increased when the National Gallery vacates its Swanston Street premises, as the Institute will obtain a substantial share of that space.

Astronomy is one of the sciences now receiving special emphasis. The H. V. McKay Melbourne Planetarium was established on the premises in 1965, and its presentations attracted an attendance of about 50,000 in the first year of operation. The Institute provides a further service in astronomy through night demonstration series at its Domain Observatory. This series, conducted in collaboration with the Astronomical Society of Victoria, attracts about 4,000 persons annually.

Another activity of the Institute is its education service, conducted in conjunction with the Victorian Education Department. The latter seconds a full-time teacher (for the Planetarium) and two part-time teachers to carry out this work. Gallery lessons are currently given to over 8,000 scholars annually, and each year over 13,000 attend the Planetarium in specially organised groups.

The Institute's Radiocarbon Dating Laboratory provides an important service to research workers in anthropology, archaeology, and Quaternary geology by determining the age of carbonaceous samples.

#### Further Reference, 1966

### Drama, Opera, and Ballet

# Introduction

The development in Victoria of each of the performing arts—drama, opera, and ballet—has varied in rate and nature since the end of the Second World War.

Drama reflected popular overseas trends, although, by 1960 there was evidence of growth in indigenous drama. There was still a division between commercial theatre, which aimed at reaching a wide market and, therefore, inclined towards repetition of successful overseas formulae, and non-commercial theatre (including amateur groups) which presented plays selected for other than commercial motives.

There was no distinct trend in operatic activity which, during the post-war years, was sporadic. The National Theatre Movement maintained an active opera school and in 1956, the newly formed Australian Elizabethan Theatre Trust presented a Mozart Season, a move which culminated some ten years later in the establishment of a permanent opera company, the Elizabethan Trust Opera Company.

Ballet, however, fared somewhat better. Although Australian audiences saw performances by only one overseas ballet company, the Ballet Rambert, between 1940 and 1957, continuity was maintained by Melbourne's Borovansky Ballet which trained Australian dancers and provided an outlet for the appearance of overseas guest artists. In 1960 the company disbanded. From 1958, more visits of overseas companies, including the Bolshoi and the Leningrad Ballets, filled the gap until the formation of the Australian Ballet Foundation in 1961.

### Commercial Theatre

The 1960s witnessed significant changes within commercial theatre managements in Victoria. In drama, the accepted presentation of the imported artist supported by a local cast in productions of overseas successes gave way to greater use of Australian artists and material. This trend became apparent when, at one time during 1966, the three commercial theatres in Melbourne, the Comedy, Her Majesty's, and the Princess, were simultaneously staging performances with Australians in leading roles. Recognition by the public of the worth of Australian work enabled theatre managements to engage the local performers.

During the 1960s another trend was evident. There was increasing co-operation between commercial managements and other theatrical organisations, notably the Australian Elizabethan Theatre Trust, in presenting both overseas and Australian drama, opera, and ballet. It was apparent that competition from television forced a new flexibility in commercial theatre management.

#### Non-Commercial Theatre

While commercial theatres were re-assessing policy, the non-commercial theatres, which included the Elizabethan Theatre Trust, as well as the other smaller theatres and amateur groups, were experiencing a period of expansion. This brought with it a demand for more State and Commonwealth support for the performing arts.

Three non-commercial professional companies were active in Melbourne in the 1960s. The youngest of these was the Emerald Hill Theatre. Established in 1961 in a converted church in South Melbourne and seating only 180, it catered for a small, theatre educated public by presenting plays of a highly experimental nature. In addition it provided teaching facilities in a series of theatre workshops.

The St. Martin's Theatre, formerly the Melbourne Little Theatre, was formed as an amateur company in 1931. In 1956, the Company built a new 404 seat theatre and by 1966 was moving towards becoming a fully professional company. It plays monthly seasons in its South Yarra theatre. Its policy tends towards an extension of that of commercial managements in that plays of popular appeal are normally

presented, supplemented occasionally by more unusual works and Australian plays, of which it produces an average of two per year. Audiences are guaranteed by a subscription system.

The Union Theatre Repertory Company, Australia's oldest professional repertory company and the Trust's regional drama company in Melbourne, presents monthly seasons at the Russell Street Theatre. It was formed in 1953 by the University of Melbourne and originally presented plays of a primarily commercial type. It is now devoted to a policy of presenting works by modern and classical playwrights. Since 1964, the need to ensure a regular theatre attendance has led to a system of collective booking for four or five plays.

In the past decade the non-commercial theatres have become increasingly aware of the demand for a theatre for children. They now cater for this demand in various ways; Emerald Hill frequently presents plays from the school syllabus, a youth theatre of discussion and audience appreciation was established by St. Martin's in 1966, and the U.T.R.C. has presented a form of youth theatre for a number of years. The U.T.R.C.'s youth theatre is presented for some 42 weeks a year to an audience of over 100,000, and includes the productions of the Young Elizabethan Players who tour the State, seasons of One Act Plays which are presented in association with the Children's Theatre of Victoria, and thrice-yearly Theatre Workshops for students.

In amateur drama, the encouragement by the Victorian Drama League, which was founded in 1952 and initially sponsored by the Council of Adult Education, has been responsible for the development of amateur drama throughout Victoria. In 1966, 194 groups of which 80 were in the Metropolitan Area were registered with the League.

#### Opera

Attempts to establish grand opera in Australia have normally been conducted on a national level. The Elizabethan Theatre Trust has mainly contributed to the development of opera in Victoria, although Victoria has had several groups which have been active, including the National Theatre Movement and the Victorian Light Opera Company. In 1964, J. C. Williamson's and the Trust combined to present a season of operas featuring Joan Sutherland. In 1966, the Trust presented its first "Opera in a Nutshell" series which toured the State and played to over 8,000 school children. It also embarked on a five-week country tour performing *The Barber of Seville*. Further to this was the Melbourne season of three operas which was regarded as the beginning of a permanent opera company to serve the entire Commonwealth.

#### Ballet

Although the Australian Ballet Company, which presented its first season in 1962, is a national company, it is based in Melbourne. In 1961, J. C. Williamson's and the Trust joined in the formation of the Australian Ballet Foundation from which the company emerged. Its policy has been to present new ballets, such as Melbourne Cup, Jazz Spectrum, Yugen, The Display, and Electra, as well as classical ballet.

In 1964, Dame Margot Fonteyn and Rudolf Nureyev appeared with the Company as guest artists. Later, in 1965 and 1967, the Company toured Europe, Britain, and North and South America. The Elizabethan Theatre Trust formed the Australian Ballet School in Melbourne in 1964.

#### Conclusion

In the past decade the performing arts have tended to reach a balance in their development. Drama, opera, and ballet have become integrated elements in the State's cultural activities. This cohesion and the higher standards of performance have encouraged more support by the State Government and local city councils of cultural activities in the State.

# **Metropolitan Press**

Melbourne's three metropolitan daily newspapers, The Sun News-Pictorial, The Age, and The Herald, had a total average daily paid circulation of approximately 1,287,000 copies in 1966. The average circulation of the two morning dailies, The Sun and The Age, was approximately 620,000 and 182,000, respectively. Melbourne's only evening newspaper, The Herald, had a daily average sale of about 485,000.

All three dailies increased their retail price from 4 pence to 4 cents a copy on 14 February 1966, the date decimal currency was introduced. At first the price increase adversely affected the circulation growth of the papers, but improved sales were evident by the end of the year. The highest daily sale for the year was 649,916 copies of *The Sun* on Friday, 21 January 1966. This issue carried the news of the retirement of Australia's Prime Minister, Sir Robert Menzies. Circulation also increased during the visit of the President of the United States, Mr. Lyndon B. Johnson, in October.

Total advertising volume in Melbourne dailies was a little below the previous year and all classifications—national, retail, and classified—were affected. On the retail side, department stores maintained their volume despite trading difficulties experienced by some retailers, and advertising by the retail food chains and voluntary co-operatives was maintained. Amusement advertising showed an increase, and real estate advertising, including estate developers and home builders, was almost the same as for 1965. In the national field, notable decreases occurred in fashion, electrical, and petrol advertising.

Pre-printed colorgravure advertisements featured in *The Sun* and *The Herald* maintained volume. *The Age* proceeded with construction of its new premises on the corner of Spencer and Lonsdale Streets, and planned to commence production there in late 1967.

# Suburban Newspapers

The suburban press of Melbourne dates back to the early years of the city. The gold era was a time when some newspapers grew and withered quickly, but others like *The Williamstown Chronicle* (established in 1855 and now incorporated in the *Williamstown Advertiser*), *The Brighton Southern Cross* (now known as the *Southern Cross*), and the *Footscray Advertiser* (both founded in 1859), survived and still exist today.

The restriction on newsprint in the Second World War affected suburban newspapers and in 1942 a group of proprietors formed the Melbourne Suburban Newspapers' Association in an endeavour to secure more newsprint. Since the war, the population increase has resulted in the formation of new suburbs and, as a result some long-established newspaper companies in the suburbs have prospered and new papers have been established to serve new communities.

In 1966, 43 newspapers were affiliated with the Melbourne Suburban Newspapers' Association. Of these, 31 were free distribution papers and twelve were sold. Total production was more than 600,000 weekly. The Association introduced a series of competitions several years ago and annual awards are now presented on their results. Consequently there has been an improvement in the quality of the papers. The Association also organises seminars for its members to discuss new trends and exchange ideas.

Circulation of most of the free papers in the suburbs is checked by the independent Suburban Newspaper Audit Bureau, which ensures reliable weekly delivery to householders. Newspapers affiliated with the Bureau publish the audited circulation figure every week. The delivery of some 483,000 papers weekly in Melbourne is checked in this way. Printing plant has been modernised recently and several firms have installed up-to-date web offset equipment. Others are now using high speed rotary presses.

Concentrating on local news and pictures which the daily press is unable to cover, suburban newspapers have become established in their communities. Circulation of sold papers is matching the growth of outer suburbs and proprietors of free distribution papers are broadening their circulation. The development of large suburban shopping centres (with their own car parks) and the advent of self-contained business centres is changing the buying habits of many housewives. This has tended to increase advertising in the local press. In addition, many papers are now carrying more columns of classified advertising.

# **Broadcasting**

Australian Broadcasting Control Board

The Board is responsible for the planning of the broadcasting and television services. It is constituted under the *Broadcasting and Television Act* 1942–1967, and operates under the Ministerial jurisdiction of the Postmaster-General.

The Board consists of five members, including two part-time members. Its functions are described on pages 177–178 of the Victorian Year Book 1964.

The Act requires the Board to consult representatives of commercial broadcasting stations and commercial television stations in exercising its powers and functions in relation to those stations.

# Australian Broadcasting Commission

The Australian Broadcasting Commission in Victoria broadcasts from 3LO and 3AR Melbourne, 3GI Sale, 3WL Warrnambool, and 3WV Horsham. There are three domestic short wave stations, VLG, VLH and VLR, operating from Lyndhurst and covering northern Australia, and seven short wave transmitters operating from Shepparton for Radio Australia, the A.B.C.'s overseas service. Station VLG is also used for the overseas service.

The A.B.C. radio service operates under the *Broadcasting and Television Act* 1942–1966. A.B.C. programmes cover a wide range, such as news, drama and features, current affairs, rural programmes, plays, operas, and music, including concerts by overseas artists, and orchestral music. Programmes also cater for children, variety entertainment, religion, and sport.

The Rural Department conducts programmes on a regional, State, and Commonwealth basis, many of which are directed to a particular district. In addition, this Department also prepares daily weather and market reports, talks, and interviews, especially for the countryman. In times of emergency, regular weather reports are supplemented by special services giving flood and fire warnings.

Music plays an important part in the operation of the A.B.C. In 1966, the Commission organised 110 public orchestral concerts in Victoria (including 28 free concerts for school children, and eleven free concerts for adults). The Melbourne Symphony Orchestra toured eight country centres giving both adult and school concerts. In June, 1967, it gave two concerts at Expo 67 at Montreal. It also performed in San Francisco, Edmonton, and Honolulu.

In co-operation with various religious denominations, the A.B.C. broadcasts regular religious sessions throughout the week as well as on Sundays. A comprehensive coverage of the Davis Cup, England-Australia Cricket Test Matches, and other international sporting events, as well as national sporting programmes, is included in the A.B.C. sports programmes throughout the year.

# Commercial Broadcasting

Commercial broadcasting stations are operated by companies and individuals under licences granted by the Postmaster-General. They rely for their income on the broadcasting of advertisements.

The fee for a licence for a commercial broadcasting station is \$50 plus an amount based on the gross earnings from advertising receipts during the preceding financial year, assessed on a sliding scale varying from 1 per cent for amounts up to \$1m to 4 per cent on amounts over \$4m. In 1966–67, Australian licensees paid \$238,319 in licence-fees, the fees for Victoria being \$66,091 of which \$44,862 was on behalf of metropolitan stations.

At 30 June 1967, there were 111 commercial broadcasting stations in operation in Australia. Twenty of these were in Victoria, six in Melbourne, and fourteen in country districts; the call signs and locations of these are shown in the following table:

VICTORIA—COMMERCIAL BROADCASTING STATIONS IN OPERATION AT 30 JUNE 1967

Call Sign	Location	Call Location		Call Location		Call Sign	Location
3AK	Melbourne	3UZ	Melbourne	3GL	Geelong	3SH	Swan Hill
3XY		3BA	Ballarat	3HA	Hamilton	3SR	Shepparton
3AW		3BO	Bendigo	3LK	Lubeck	3TR	Sale
3KZ		3CS	Colac	3MA	Mildura	3UL	Warragul
3DB		3CV	Maryborough	3NE	Wangaratta	3YB	Warrnambool

At 30 June 1967, the average weekly hours of operation of Victorian commercial broadcasting stations were: Melbourne, 148 and country, 134.

# **Educational Broadcasts to Schools**

#### Radio

Specific broadcasts to those interested in education and teaching began with a session which came to be known as the *Education Hour*. The first programme was broadcast on 31 July 1929.

The Australian Broadcasting Company announced the appointment of a director of lectures who would seek the co-operation of the Education Department, and, in August, 1929, a list of programmes was published. The broadcasts had no official sanction at that time and remained part of the services of a private company without real consideration of the curriculum or the special needs of schools.

During the next two years the use of radio as an educational aid remained a possibility rather than a fact. In January, 1931, a conference of representatives of interested bodies was called by the Director of Education, and a representative committee was formed to plan a syllabus and to report on the possibilities of broadcasting as a part of existing educational services. The committee drew up a programme which went on the air on 2 March 1931.

The programme for the first year covered three terms with five half-hour broadcasts each week on successive afternoons, Monday to Friday, over station 3AR. English literature, geography, science, French, and music appreciation were the subjects, but during third term, Intermediate history replaced music and an experimental series in mathematics was tried. Some 2,000 copies of an illustrated booklet to accompany the series were distributed free to schools and private listeners.

On 1 July 1932, the Australian Broadcasting Commission assumed control of the Class A stations. It left the Advisory Committee on Educational Broadcasts free to continue its activities and did everything possible to extend these and to implement recommendations.

The time-tables for the years 1933 to 1935 show a gradual development with an early extension of services to the primary schools. Subjects such as junior social history, human geography, senior English, French, regional geography, health, and morning music for schools were broadcast. By 1935, daily transmissions during the school term had increased to an hour and five minutes.

Between 1936 and 1949, further expansion and a considerable degree of consolidation took place. The Federal Controller of Talks for the A.B.C., in his report in 1935 on school broadcasting in Australia, had pointed out that "the independence of the curricula of the States makes impossible any general scheme of interstate relays of school broadcasts", but "it is probable that from time to time special broadcasts will be featured and relayed throughout the National network, excepting possibly Western Australia, where the time-factor might preclude direct participation".

The appearance of National, as opposed to State broadcasts, marked a step forward so far as radio was concerned and the A.B.C. instituted a Federal Advisory Committee, consisting of representatives of each State committee under the chairmanship of the Federal Controller of Talks. The first meeting took place in Melbourne in December, 1936. The programme series Adventures in Music and Discovering Australia were put on the National network during the latter part of 1936 as a result of decisions made at an inter-state conference held in Sydney in April 1936 and later ratified by the Victorian Advisory Committee. From then on both National and State programmes have been developed, including such enduring national series as Let's Have Music, Let's Join In, French for Schools, and Health and Hygiene.

In 1937, the A.B.C. established a separate Federal Controller of School Broadcasts, later to be known as Director of Education, and in 1940 appointed a school broadcasts officer for Victoria. These appointments laid the foundation for the gradual increase and refinement of a professional educational broadcasting staff responsible for the production and/or direction of programmes for schools. In 1966, Victoria had ten such officers under the control of a Supervisor of Education. By 1949, particular characteristics in the administration and planning of school broadcasting had emerged and the Federal Advisory Committee and State Advisory Committees, with specialist sub-committees planning and advising on broadcasts, had been established.

The programmes themselves had expanded to embrace Kindergarten of the Air (1943) a half-hour daily programme, correspondence school sessions, nature studies (with the use of film strips in the class-room), and a variety of other subjects, mainly for the primary school. Broadcasts for the secondary school in German, French, and some other subjects of the senior secondary course had also been included.

In 1966, the range of subjects did not vary much from the original pattern, with the exception of comprehensive programmes in social studies at all primary levels. French and German broadcasts, an extensive series for the senior student in various subjects, programmes in music for primary classes, a series for infants, the correspondence school programme, and the *Health and Hygiene* series represent a maturing and a refinement of programmes, which are kept constantly under review.

Sales of A.B.C. booklets and teachers' notes, 681,289 in Victoria for 1966, when compared with the 2,000 booklets distributed in 1931, underline the rapid growth of the school population during the past fifteen years, the experience gained by teachers, planners, broadcasters, and producers since the inception of the service, and the progressive equipping of schools with receivers.

#### Television

A programme for pre-school children Kindergarten Playtime went on the air in July, 1957, but the first programmes for schools were not broadcast until 1958, when two experimental series, each of ten programmes, were transmitted during first and third terms—one for secondary and the other for primary schools.

At the 1957 meeting of the Federal Advisory Committee, the A.B.C. was asked "to present a report to the next meeting, informing the Committee on evidence of the usefulness of television broadcasts as determined from overseas programmes and local experiments".

In 1959, a working party on Experimental School Television was set up with the Director of Education for the A.B.C. as Chairman. Its first report (a progress report) was made in 1960 to the Federal Advisory Committee and established the principle of planned development of television for schools. In 1963, the Committee recommended an expansion of programmes to include the instructional type in selected areas of mathematics and science.

The period from 1959 to 1963 shows a developmental pattern in Victoria similar to that in other States. Each week from the beginning of 1959 until 1961, two live programmes from Sydney and two from Melbourne together with one overseas programme were transmitted during school terms with daily repetitions of the four locally produced programmes.

In 1962 and 1963, two sessions daily were being transmitted (41 per cent of which were repeated) with an extra "in-school" French series. These programmes, essentially for primary schools, were offered in regular series and related to courses of study. From this pattern, two National series, All Join In and For the Juniors have emerged.

From May 1964, as a result of the Federal Advisory Committee's recommendation mentioned earlier, programme output in Victoria was doubled, the new programmes all being for secondary classes, mainly in mathematics and science. At the same time, sessions for primary classes were maintained at their earlier level.

The timetables in Victoria for 1965 and 1966 show an increase of transmissions to nine a day (including, in 1966, *Play School*, a programme each morning for the pre-school child) with an additional three transmissions for 1967, giving a programme pattern from 9.05 a.m. to 3.20 p.m. each day during term. Repeat programming has become an important aspect of the service to enable schools, of which 1,427 were equipped in the State in 1966, to provide for parallel classes and for some flexibility in arranging timetables. Of the 60 programmes a week on air in 1967, some 25 were original programmes, produced locally.

These transmissions represent annual series for the first three years' courses of science and mathematics in secondary schools, a selective coverage in English, history, geography, French, music, chemistry, and biology at the same or other levels, together with a comprehensive coverage of different daily programmes for primary schools in social studies, music, mathematics, English, and science.

Programmes for schools—in radio and television—do not attempt to usurp the function of the teacher. They are designed and produced by educationists to give wider significance to classroom instruction and use the characteristics of the two media as imaginatively and as purposefully as possible as an integral part of teaching and learning processes.

History of Radio Broadcasting, 1961; Radio Australia, 1966

#### Television

Australian Broadcasting Control Board

The responsibilities and functions of the Australian Broadcasting Control Board with regard to television are similar to those of broadcasting.

Under the provisions of the *Broadcasting and Television Act* 1942–1966, the Australian Broadcasting Control Board is responsible for the determination of the sites, operating powers, and frequencies of all television stations, both national and commercial. The Board is also responsible for ensuring that the technical equipment of television stations is in accordance with standards and practices considered by the Board to be appropriate. The Australian Post Office is responsible for the provision and operation of the transmitters for the national broadcasting service whilst the Australian Broadcasting Commission is responsible for the provision and operation of the studios. The establishment of the commercial television stations is the responsibility of the respective commercial licensees, subject to the general requirements of the Board.

At 30 June 1967, television services were provided in Australia by 38 national stations and 41 commercial stations, of which one national station and three commercial stations were in Melbourne, and seven national stations and six commercial stations were in Victorian country areas. A service is now available to over 95 per cent of the population.

#### Television Translator Stations

A television translator station is a low-powered device designed to receive the signals of a parent station and re-transmit them on a different frequency. It does not originate programmes. The principal use of a translator is to improve service to fringe areas and to areas which, for reasons of topography, do not receive an adequate service from stations in their area.

Details of translator stations in operation in Victoria at 30 June 1967, are as follows:

Area Served		Channel	Date of Commencement	
	,	COMMERCIAL STATIONS	ı	1
Swan Hill		BCV8 Bendigo	11	May, 1967
Warrnambool-Port Fairy		BTV6 Ballarat	9	June, 1966
		NATIONAL STATION		
Warrnambool-Port Fairy		ABRV3 Ballarat	2	October, 1966

#### National Television

The A.B.C.'s television service in Victoria includes ABV Channel 2, Melbourne, and seven country stations. Programme material for the Victorian country national television stations is prepared at ABV Channel 2, Melbourne, and transmitted to the country centres by a series of broad-band radio-telephone relay systems.

Details of national television stations in Victoria are as follows:

# VICTORIA—NATIONAL TELEVISION STATIONS

Location		Call Sign	Date of Establishment	
Melbourne			ABV2	November, 1956
Bendigo			ABEV1	April, 1963
Ballarat			ABRV3	May, 1963
Traralgon (Latrobe Valley)			ABLV4	September, 1963
Shepparton (Goulburn Valley)			ABGV3	November, 1963
Albury (Upper Murray)			ABAV1	December, 1964
Swan Hill (Murray Valley)			ABSV2	July, 1965
Mildura			ABMV4	November, 1965

All national television transmitter and relay facilities are provided and maintained by the Australian Post Office.

A.B.C. television programmes cover a wide range including news, commentaries, talks, music, drama, light entertainment, children's programmes, youth and adult education, religious programmes, and sporting events.

A substantial proportion of A.B.C. television programme material originates and is produced in Australia. This includes drama, music (including public concerts by A.B.C. orchestras, and Australian and overseas artists), variety shows, documentaries, panel discussions, and interview programmes.

The following table, an analysis of the programmes of Sydney station ABN, exemplifies programme allocation on A.B.C. television stations in Australia:

# COMPOSITION OF NATIONAL TELEVISION PROGRAMMES, 1966–67

# (Percentage of Total Transmission Time Devoted to Each Category)

Percentage				Percentage					
Programme Categ	огу	Aus- tralian Origin	Overseas Origin	Total	Programme Category		Aus- tralian Origin	Overseas Origin	Total
Drama		0.98	24.09	25 · 07	Music		0.95	0.43	1 · 38
Light Entertainme	nt	1.83	8 · 43	10.26	Religious		1.68	0.43	2.11
Sport		6.30	2.88	9.18	Rural		1.46		1 · 46
News		6.25		6.25	Children		5.95	8 · 15	14.10
Talks		7.40	4.82	12.22	Miscellaneous		3 · 32	0.55	3.87
Education		10.26	3.84	14 · 10	Total		46.38	53 · 62	100.00

The A.B.C. maintains its own news services in all State capitals and regional centres and its own news bureaux in London, New York, Singapore, Kuala Lumpur, Djakarta, and Tokyo. It is a member of the British Commonwealth International Newsfilm Agency (BCINA), and with the British Broadcasting Corporation, Canadian Broadcasting Corporation, Reuters Newsagency, and the J. Arthur Rank Organisation, combines resources to report world news on television.

# Commercial Television

The commercial television stations are operated by companies under licences granted by the Postmaster-General. They rely for their income on the televising of advertisements. The fee for a licence for a commercial television station is \$200 plus an amount based on the gross earnings from advertising receipts during the preceding financial year, assessed on a sliding scale varying from 1 per cent for amounts up to \$1m to 4 per cent on amounts over \$4m.

At 30 June 1967, the average weekly hours operated by commercial stations in Victoria were Melbourne, 91, and country, 57.

The following table shows the composition of television programmes on commercial stations in Victoria:

# VICTORIA—COMPOSITION OF COMMERCIAL TELEVISION PROGRAMMES, 1966–67

(Percentage of Total Transmission Time Devoted to Each Category)

	Melbourne Commercial Stations	Country Commercial Stations				
Drama			 	 	47.6	53·2
Light Enter	rtainment	••	 	 	27 · 1	<b>20</b> ·9
Sport			 	 	9.5	5.3
News			 	 	4.9	8.4
Family			 	 	3.2	6.8
Information	n		 	 	0.9	2.1
Current Af	fairs		 	 	3.8	3.2
The Arts			 	 	0.2	0.1
Education	• •		 	 	2.8	0.0
					I	

# Details of commercial television stations in Victoria are as follows: VICTORIA—COMMERCIAL TELEVISION STATIONS IN OPERATION AT 30 JUNE 1967

	Loc	cation		Call Sign	Date of Establishment	
Melbourne					HSV7	November, 1956
Melbourne					GTV9	January, 1957
Melbourne					ATV0	August, 1964
Bendigo					BCV8	December, 1961
Ballarat					BTV6	April, 1962
Latrobe Valle	y (Trara	lgon)			GLV10	December, 1961
Goulburn Val	ley (She	pparton)			GMV6	December, 1961
Upper Murray	y (Albur	ry)			AMV4	September, 1964
Mildura					STV8	November, 1965

Broadcasting and Television Programme Standards, 1965; Television Programme Research, 1966; Television Technical Planning, 1967

#### **National Parks**

#### Introduction

Victoria's National Parks have been established by a number of "reservations" of land dating back to 1882. The objects of the "reservations", as set out in the National Parks Act, are generally to protect and preserve indigenous plants and animals and features of special scenic, scientific or historical interest. The parks are managed so as to maintain the existing natural environment while at the same time providing for the education and enjoyment of visitors.

A brief account of the areas and principal features of the first nineteen national parks established in Victoria is given on page 181 of the Victorian Year Book 1966. Most of the national parks have been established as a result of the reservation of Crown lands, but in some cases, land has been purchased or made available by donation for the purpose.

# National Parks Authority

The National Parks Authority was established by legislation passed in 1956. The principal function of the Authority is to control and manage national parks for the purposes of the National Parks Act. The Authority appoints Committees of Management to assist it in its responsibilities, but in many cases original Committees antedated the establishment of the Authority, and managed areas under the Land Act.

The Premier of Victoria is the Minister responsible for administering the National Parks Act. The Authority consists of the Chairman, the Minister of State Development, a full-time Director, and nine other members.

# Classification of National Parks

The National Parks Act 1956 provided "for the establishment and control of national parks, for the protection and preservation of indigenous plant and animal wild life and features of special scenic, scientific or historical interest in national parks, for the maintenance of the existing environment of national parks, for the education and enjoyment of visitors to national parks and for the encouragement and control of such visitors".

The Act also created twelve national parks; this number has since been increased to nineteen. Provision was made in the Act for parks to be classified by the Governor in Council. The categories within national park classification schemes vary throughout the world—there is no universally recognised classification scheme. The Authority's Classification Committee has recommended the following categories for Victoria's national parks:

(1) Environment Preservation Areas.—These areas should be of sufficient size to protect the ecological associations contained within a park. They should be managed in such a way that access and essential visitor facilities do not alter the environment being preserved. This category is basically similar to the present system of management of all Victorian national parks.

- (2) Primitive Areas.—These areas would enclose ecological features which are not to be destroyed in any way.

  Management of these areas would usually involve restriction of public access.
- (3) Scenic Areas.—These would include pleasant landscape scenery or good vantage points. Management of these areas would allow visitors to obtain maximum benefit from these features.
- (4) Recreation and Accommodation Areas.
- (5) Special Purpose Areas.—These would be small areas set aside for preservation of natural features or for protection of interesting historical ethnological features.

Some parks may contain a number of these categories, whereas other parks may be classified entirely in one category.

# `Expenditure

Since the formation of the National Parks Authority in 1957, amounts totalling \$1,596,521 have been expended on Victoria's national parks, including Government allocations and revenue from services provided for park visitors. Details of the expenditure from 1962 to 1966 are as follows:

# VICTORIA—NATIONAL PARKS EXPENDITURE (\$)

	Year Ended 30 June-						
National Park	1962	1963	1964	1965	1966		
Wyperfeld Kinglake Fern Tree Gully Wilson's Promontory Mount Buffalo Churchill Fraser Tarra Valley and Bulga Hattah Lakes Mount Eccles Mount Richmond The Lakes Glenaladale Port Campbell East Gippsland (Alfred, Lind, Moota Inlet, Wingan Inlet)	      	5,214 11,340 15,146 107,362 17,794 6,708 6,434 4,398 10,274 760 690 2,786 	4,508 8,776 8,712 94,422 35,128 9,496 5,094 6,544 14,150 3,740 764 2,688	7,458 8,234 11,078 76,146 46,418 8,242 34,098 3,326 9,656 3,372 580 3,808 296	7,094 15,036 19,144 121,812 21,916 20,896 29,886 3,338 15,596 2,200 182 3,742 1,280 3,574	15,453 12,469 12,784 84,214 46,482 12,271 38,628 8,015 6,619 1,351 4,106 1,289 14,451	
General Total		870 190,094	1,790 195,990	4,408 217,712	4,024 273,404	5,318 273,731	

Special Government Grants have been made to the Country Roads Board for roads in or near national parks, \$49,956 being expended in 1963–64, \$74,044 in 1964–65, and \$73,999 in 1965–66.

Further References, 1961-1967; Tourist Development Authority, 1962; Boy Scout Movement, 1964; Sport, 1964; Tourist Attractions in Victoria, 1966

# Education

# **Education System**

#### Introduction

The Education Act of 1872 marked the beginning of a new era in the history of education in Victoria. Henceforth, every child of school age in the colony became entitled to a secular, compulsory, and free education. For administrative purposes, the Act was little more than an outline, power being granted to make regulations that would serve to provide the machinery for giving practical effect to its objects, but the principles laid down were most significant and far-reaching in their results

Within Victoria, primary, secondary, and tertiary education are now provided by a series of State and non-State schools and institutions. Fifteen years is the legal school leaving age. Control of State education is vested in the hands of the Minister of Education, assisted since 1964 by the Assistant Minister of Education. Under these two men are the Director-General of Education, an Assistant Director-General of Education, a clerical division with the Secretary as the permanent head, and the members of the Teaching Service at present divided into the primary, secondary, technical, and professional divisions.

Registration and supervision of non-State primary and secondary schools and the teachers in these schools are provided through the Council of Public Education presided over by the Director-General of Education. These are described in more detail on pages 477 to 480.

Higher education is available through the universities, institutes of technology, technical and agricultural colleges, and the Council of Adult Education. The Education Department is represented on the controlling council of each of these institutions, whose activities are described in greater detail elsewhere in this book.

Although there are many and varied types of schools, they are all directed by the overriding principle that within the resources of schools and teachers available there should be an opportunity for every child to receive to the age of fifteen years at least an education suitable for his age, ability and aptitudes, and that no child should be debarred by mental or physical handicap, or distance from school, from receiving an appropriate education. To make this possible, particularly in remote areas, and to facilitate consolidation, it has been necessary to develop a comprehensive set of bus services throughout the State, and in some cases, to pay conveyance allowances.

In all types of schools, parents are encouraged to take an active interest in education through school committees, advisory councils, and parents' associations. These, and the steady development of parent-teacher relationships as well as the successful organisation of an annual Education Week, have done much to strengthen public interest in education and to create an awareness of local education needs that may not otherwise have developed in a centralised system of administration.

The link between the administration and the teacher in the field is the inspector. All schools are visited regularly by inspectors who report to the administration on the schools visited. During these visits, the inspectors also assess the work of the teachers whose promotion partly depends on the assessment given, and advise teachers on their work and problems.

# Types of Schools

# Primary

The normal primary school provides seven years of education from Grades I-VI (most pupils spend two years in Grade I) and admits children from the age of 4½ years and upwards, although many would have previously attended kindergarten classes. These schools range in size from small one-teacher schools to very large schools with as many as 1,000 and more pupils in attendance.

The aim of the primary school is to give the pupil the opportunity to live a full and interesting life in a stimulating environment, wherein he can use and develop his natural abilities, widen his horizons, extend his sympathies, learn to appreciate what is fine and beautiful, take part in the social life of a group both inside and outside the classroom, develop desirable habits and character traits, and acquire the knowledge and skills he needs for a healthy and useful life at the moment and as a basis for his further education.

Primary school courses include work in written and spoken English, arithmetic, social studies, elementary science, music, physical education, health, art, and craft.

In certain country districts, consolidated schools have replaced the small scattered schools and they provide the normal Grades I-VI with special four-year post-primary courses added in rural areas.

#### Secondary

The most numerous of the post-primary schools are the high schools which are well distributed throughout the State and offer six years of secondary education. These schools, to which pupils transfer from primary schools at the age of about eleven years, are usually co-educational and provide a study of English, mathematics, history, geography, science, art, music, physical education, and foreign languages together with practical subjects.

These schools aim, by providing a sound general education, to develop in the pupil right social attitudes, and to develop his intellectual powers so that he may cope successfully with the adult world. The general education is also a preparation for any form of tertiary education, professional or technical (including apprenticeship), or for direct entry into clerical positions, or positions in the business world.

The emergence of the principle of secondary education for all has led to modifications of the normal professional course to provide for pupils whose interests and abilities are beginning to develop along other lines. These modifications, usually beginning after the completion of the second year, include commercial, domestic, and practical subjects. Further subject specialisation according to the future career of the pupil occurs in the fifth and sixth years.

Other types of secondary schools include girls' secondary schools which offer a five-year, and in some cases, a six-year course of general education designed to develop a variety of talents and prepare the pupils for advanced study. In smaller country towns, higher elementary schools provide four and sometimes more years of post-primary education, while central schools in the Metropolitan Area and central classes in rural areas offer two years of post-primary education.

#### **Technical**

The aim of technical schools is to continue a general education for at least five years beyond primary school; to assist pupils through experience in the subjects of the course of study to choose the types of professional, technical, industrial, or commercial work for which they are best suited; and to prepare them for higher study in a technical college.

The junior technical schools for both boys and girls provide a study of English, social studies, music, mathematics, science, art, practical subjects, and physical education. Provision is made for specialisation in the third, fourth, and fifth years before pupils move on to a technical college to study for a diploma or a certificate course. Preparations are now in hand to raise certain of the technical colleges to a degree-granting status.

A technical school education leads to wide employment opportunities in the technical and related professions, and in commerce, industry, and skilled trades, while the successful completion of the third year of the course is the minimum entry standard for most apprenticeships.

# Special Services and Schools

Specialised schools and services to meet the demands of modern education are maintained and extended through officers and staffs in such fields as library services, visual aids, music and speech, physical education, art and crafts, forestry, publications, survey and planning, curriculum and research, teachers' welfare and accommodation, psychology and guidance, speech therapy, domestic arts (primary) and Australian Broadcasting Commission liaison. The State Schools' Nursery provides valuable instruction in horticulture for teachers and pupils, and supplies plants to schools. The School Medical Service and the School Dental Service, both controlled by the Department of Health, provide inspection and guidance to pupils throughout the State, while special schools and classes are provided for handicapped children, children in institutions, and children requiring remedial work in certain subjects.

The Correspondence School provides correspondence tuition to certain adults and all children who for geographical or medical reasons are unable to attend normal centres of instruction, or who attend a school whose facilities do not provide the subjects desired. Tuition is available in almost every subject of the primary school course, in a very wide range of subjects at all levels in secondary schools, and in the First or Second Class standard of the Infant Teacher's Certificate, but there is no provision for tuition in technical subjects many of which, however, are available through the Department of External Studies of the Royal Melbourne Institute of Technology. In addition to regular school broadcasts to its pupils over the national radio stations, the Correspondence School conducts its own short-wave broadcasting programme for primary and secondary pupils.

# Teaching Service

Officers of the Recruitment Branch visit most schools annually to interview prospective applicants for teaching bursaries and to give information concerning the profession. Age and pre-requisites for entry to training vary considerably according to the type and purpose of the course. The majority of successful applicants are admitted to training direct from school where they attained their pre-requisite academic qualifications. They are paid an allowance during training and, in return, are bonded to the Department for a period of three years after completing their course of training, except in the case of women when the period is reduced to one year in the event of marriage after training. An expanding scheme of in-service training makes it possible for teachers to gain further qualifications and to keep abreast of modern thought and development. The establishment of an experimental course in educational administration in 1966 marks a further significant development in this field.

Staffing requirements at any particular school are determined by enrolment, with necessary adjustment for specialist and senior work. Upon these annually reviewed bases, the Committee of Classifiers in each of the Divisions (Primary, Secondary, and Technical), the Teachers' Tribunal, and the Administration are responsible for the staffing of schools, and teachers may secure a permanent or temporary position in a school. Promotion within the Service depends on the qualifications, efficiency and years of service, and is gained by applying for advertised and consequential vacancies. When teachers retire at 60 or 65 years of age, they receive fortnightly payments from a superannuation fund to which they and the Government have contributed.

Teachers' rights concerning retention of services, promotion, and transfer are safeguarded by the right of appeal to the Teachers' Tribunal, an independent statutory authority to which is also given the power to determine teachers' salaries. Teachers' interests are also protected by professional organisations, the two largest being the Victorian Teachers' Union and the Victorian Secondary Teachers' Association.

#### **Examinations**

Although in certain countries there are not the formal examinations such as are accepted in Victoria, it is generally agreed that there must be some form of assessment, subjective or objective, as a measure of the pupil's progress and the efficiency of the school, and also as visible evidence to the outside world of a standard of attainment.

In the primary school, the examination is accepted as one of the means of assessing the pupil's fitness for promotion to the next higher grade. In secondary and technical schools, examinations have an additional purpose, namely that of assessing a pupil's fitness for the award of certificates, the main purposes of which are to facilitate promotion to higher studies and to provide employers with a recognised qualification.

In the primary schools and in the early years of secondary and technical schools, examinations are conducted internally. An increasing number of secondary schools is being approved to hold internal examinations for the Intermediate and Leaving examinations now controlled by the Victorian Universities and Schools Examinations Board. In addition, the Education Department provides its own Intermediate examination for consolidated, technical, and girls' secondary schools, and its own Leaving examination for the latter two types of schools. The Matriculation examination, controlled by the Victorian Universities and Schools Examination Board, is an external examination.

The Education Department also conducts a set of examinations through in-service training courses for practising teachers to qualify them for further promotion.

### Scholarships and Bursaries

Many scholarships are available to make it possible for pupils to remain at school; and particularly in the junior secondary and technical forms there is an increasing tendency to award scholarships without a specific examination. Most of these scholarships are provided from State Government funds which provide scholarships for one-third of all pupils but in most schools there are also locally and privately endowed scholarships.

In senior forms bursaries of various types are available to assist pupils financially to prepare for their chosen careers. In 1964, the Commonwealth Government entered this field and awarded, by examination, a large number of valuable scholarships for pupils wishing to remain at school for the fifth and sixth years of study. These supplemented the Commonwealth Government scholarships available on a competitive basis to pupils at the end of the sixth year to enable them to proceed to tertiary education.

# Recent Developments

The Commonwealth Government system of grants to both State and non-State schools to improve facilities for the teaching of science and for higher technical education by constructing special science rooms and technical facilities and providing them with modern equipment and teaching aids should lead to a significant improvement in methods and effectiveness of teaching as more schools are assisted.

In the field of educational experimentation the leading part taken in subject and professional associations by departmental teachers is matched by the experimenting with courses and methods being undertaken in the class-room. In primary schools, experiments are being conducted in the teaching of mathematics and reading, and of coping with individual differences in pupils. Both secondary and technical schools are experimenting with syllabuses and with methods of teaching science, reading, mathematics and commercial work as well as other subjects. Teachers showing interest in this work are supported and encouraged by the Curriculum and Research Branch.

The increased demand for in-service training and education, and the rapid expansion of the facilities provided have created some problems in organisation and school administration, and have led to the appointment of a departmental committee to survey the field, report on in-service training and education, and make recommendations for future developments.

Victorian Education Department, 1961; State Secondary Education, 1962; State Primary Education, 1963; Educational Administration, 1964; Audio-Visual Education, 1964; Technical Education, 1965; Teacher Training, 1967

The following table shows the census enrolment of pupils attending each class of State primary and secondary school in Victoria in 1966:

VICTORIA—STATE PRIMARY AND SECONDARY SCHOOLS: CLASS OF SCHOOL: CENSUS ENROLMENT: SEX OF PUPILS, 1966

Class of School			_	Number	Number of Pupils			
Class of School			of Schools	Male	Female	Total		
Primary Schools Central Schools,	Člasses,		Post-	1,842	163,723	150,900	314,623	
Primary			rosi-	20	5,715	4,767	10,482	
Consolidated and				31	5,754	5,323	11,077	
Higher Elementary				8	873	896	1,769	
Girls' Secondary				6		2,105	2,105	
Junior Technical				82	42,426	6,900	49,326	
High Schools				222	56,934	74,441	131,375	
Correspondence				1	330	451	781	
Special Schools	• •	• •		30	1,398	850	2,248	
				2,242	277,153	246,633	523,786	

Note.—The classification of the schools is in accordance with that used by the Education Department.

# **Education of Handicapped Children**

General

The earliest educational provisions made for handicapped children in Victoria date from 1860 and resulted from the efforts of voluntary bodies supported by government assistance in the form of grants of land and subsidies towards buildings and maintenance. With the introduction of free State education and a growing public awareness of the needs of handicapped children, the State became increasingly involved in special educational provisions for these children.

Power to establish State special schools was given by the *Education Act* 1890 and was further defined by the *Education Act* 1901. Education of handicapped children was made compulsory by the *Education Act* 1910. Under the *Education Act* 1957 (and the subsequent proclamation of the raising of the school leaving age from February, 1964), education of educable handicapped children is generally compulsory from 6 to 15 years (as for all children), and for deaf children from  $4\frac{1}{2}$  to 15 years.

Early legislation was first exercised in 1908 with the establishment of the first special State school for handicapped children in the wards of Austin Hospital, followed in 1913 by the establishment of a special State school for mentally handicapped children at Fitzroy. From its beginnings in 1914, correspondence tuition was available for homebound children and children in hospitals.

Every effort is made to enable a handicapped child to attend normal school wherever possible, and to continue to live at home even when normal school attendance is not possible. Where enrolment in special educational services is necessary, provisions are made outside the ages of compulsory attendance. These range from parent guidance and pre-school services for deaf children or admission of other handicapped children from  $4\frac{1}{2}$  years where appropriate (as in normal schools) to varied courses at Matriculation standard.

No fees are payable for educational services provided by the Education Department. In general only nominal charges are made for residential accommodation provided by various agencies. The State Treasury, the Education Department, and many voluntary agencies co-operate in providing transport to schools. The Education Department meets the major cost of daily transport of pupils of special schools and classes by the hire of taxi services, the chartering of buses, the payment of subsidies to voluntary agencies, and the payment of conveyance allowances. In approved cases, the Treasury provides some financial assistance towards special buses and issues free rail passes to enable boarders to return home at weekends and vacations. Voluntary agencies supplement these transport services.

#### Admissions and Guidance Services

The Psychology and Guidance Branch of the Education Department maintains close contact with other governmental, medical, and welfare agencies. Branch services are not confined to State schools and are available for any child of school age. The Branch in effect controls admissions to Departmental day special schools and services for educable children handicapped mentally or physically, and provides advice (involving pre-vocational guidance) to parents and teachers.

# Teacher Training and Staffing

Specialist training for teachers of handicapped children, first introduced by the Education Department as in-service training in 1928, has expanded to include not only one-year extensions of basic teacher training but also free courses of one year's duration on full pay for experienced teachers wishing to qualify as teachers of handicapped children. Free courses of three years' duration are also available for experienced teachers who desire to qualify as speech therapists. Special staffing schedules offer promotion opportunities to staffs of special schools, and special allowances are paid to them in addition to their basic salaries as teachers. About 550 teachers provide for about 7,500 pupils enrolled in special schools and services.

# Provision for Backward Children

Special facilities are provided for children who, by reason of limited ability or other conditions resulting in educational retardation, require some specialised form of education such as can be obtained in special schools for mentally handicapped children, opportunity grades, and remedial centres.

Special schools for mentally handicapped children include day special schools, and schools conducted for children who are resident in institutions conducted by the Mental Hygiene Department. Pupils of these schools are mentally retarded to such an extent that though they are unable to profit from instruction in a normal school, they are still considered to be educable. The curriculum of these schools is not simply a modified version of that provided for normal schools. It is designed to provide an education which should enable the pupils to take their places in the community as adults, with acceptable social and emotional standards of behaviour, and communication skills which will vary from verbal to written, depending upon the ability of the child.

Opportunity grades, forming an integral part of a normal school, are established to provide an education for slow learning children who find difficulty in keeping pace with the academic progress of children in their own age groups. The curriculum is based on that of the normal school, but instruction is geared to suit the learning rate of the individual child. These grades include opportunity/remedial grades where slow learning children attend the grade during morning sessions, and afternoon sessions cater for children requiring remedial tuition.

Remedial centres are conducted within normal primary schools to provide remedial instruction in either or both reading and arithmetic to children of normal intelligence who are backward in these subjects. Each centre gives such instruction for children from the home school, and for children within reasonable travelling distance from surrounding schools.

The Education Department does not provide for children whose mental deficiency is such as to render them ineducable though they may be trainable. Development of day centre care for retarded children has been a post-war development, local committees administering each centre and the Department of Health through the Mental Hygiene Branch providing financial support by way of subsidies.

# Services for the Socially Handicapped

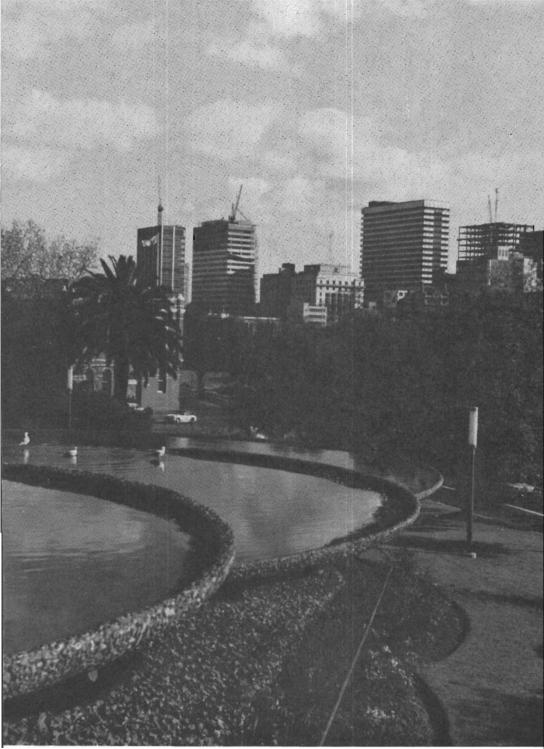
The Education Department provides teachers for those institutions in which individuals may be awaiting court proceedings, on remand, under sentence, or because they are wards of State. These institutions include Social Welfare Department institutions, church institutions, training institutions in prisons, and institutions conducted by voluntary agencies.

Adjustment grades, established in normal primary schools, cater for certain pupils who have been unable, on social or emotional grounds, to adjust to normal school placement.

# Provisions for Physically Handicapped Children

The Education Department makes special educational provisions for these children in conjunction with medical treatment given by some other agency, through specialised teaching methods for children handicapped by sensory defects, and by providing individual remedial treatment for children receiving education in normal schools.

Services conducted in conjunction with medical treatment provided by some other agency include hospital schools, day special schools, correspondence tuition, and visiting teacher services. Pupils include those handicapped by cerebral palsy, muscular dystrophy, spina bifida, haemophilia, congenital or post-accident abnormalities, defects of the heart, asthma, epilepsy, bronchiectasis, and nephritis. Some of the pupils are also mentally handicapped. Hospital schools offer teaching services in wards and special classrooms provided by the hospitals. Day special schools enable children to live at home, and to travel daily to school or to reside in adjoining hostels conducted by voluntary agencies. Correspondence tuition and visiting teacher services cater for home-bound children and for certain children in



[Commonwealth Bureau of Census and Statistics The changing skyline of Melbourne.

# Victoria Today

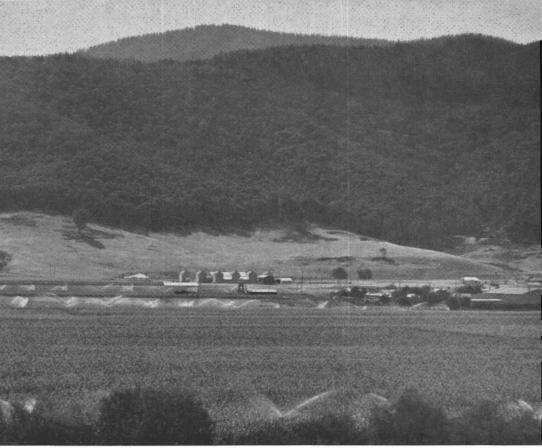


Harvested barley being bagged on a property at Melton, 23 miles west of Melbourne.

A field day at the Rutherglen Research Station—the centre for cereal research in north-east Victoria.

[Department of Agriculture]



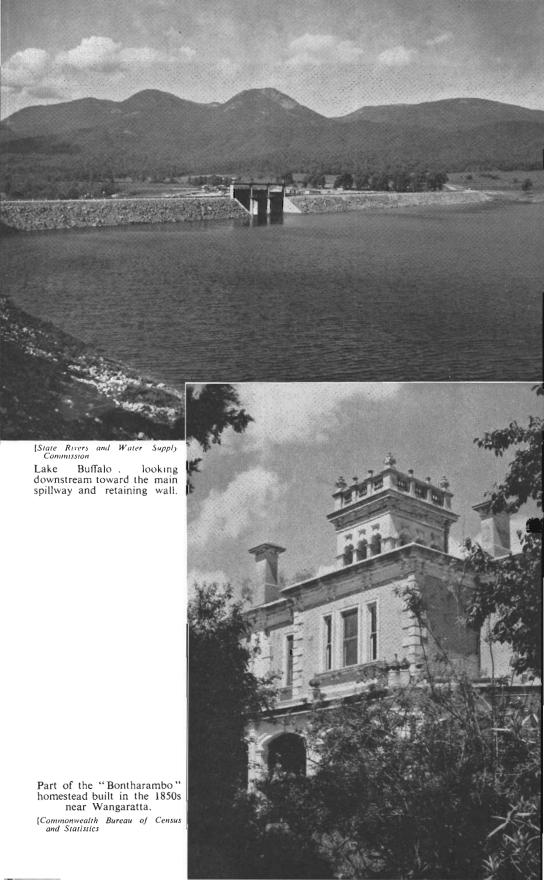


[Department of Agriculture An extensive area of tobacco at Merriang, near Myrtleford, showing irrigation lines, curing kilns, and sheds.

Snigging a hardwood log for transport to the Porepunkah Mill in north-east Victoria.

[Education Department]



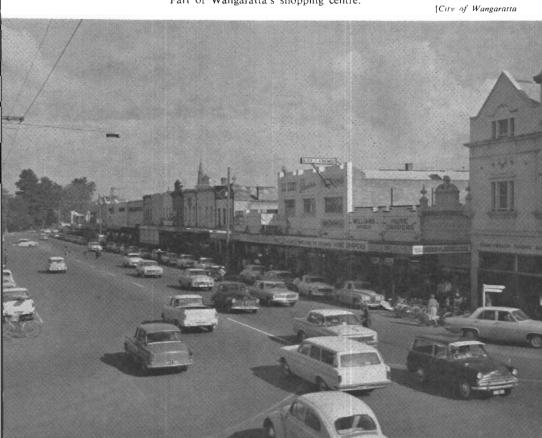


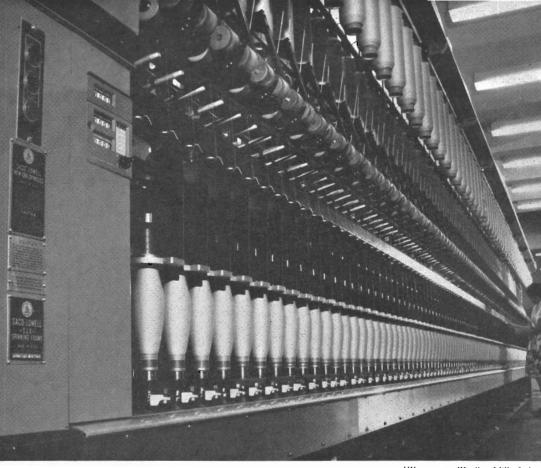


The Town Hall at Wangaratta.

[City of Wangaratta

Part of Wangaratta's shopping centre.





[Wangaratta Woollen Mills Ltd

Latest model high speed American worsted spinning frame used at a Wangaratta mill.

Fabrics are manufactured in this factory under some five acres of roof area situated on a 48 acre site at Wangaratta.

[City of Wangaratta



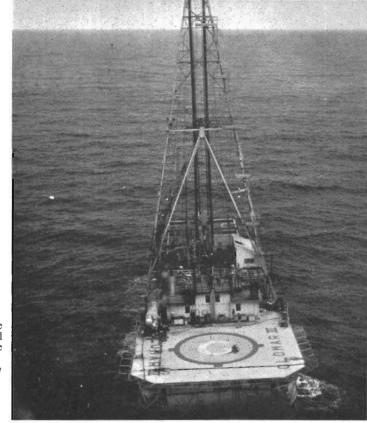


[Fibremakers Ltd] A view of the warping department at a Bayswater factory showing warp knit beaming machines producing 42 inch sections.

The yarn dyehouse of a Yarraville textile mill which handles dyeing of grey cloth and treatment for shrink resistance, crease resistance, etc.

{Davies Coop and Co. Ltd





A helicopter view of the Glomar III, drilling for oil and natural gas off the Gippsland coast.

[Esso Standard Oil (Australia) Ltd

A vital safety device in drilling is the blow out prevention stack weighing 30 tons. Its four valves are hydraulically controlled from the rig and are used to seal off any possible blow out of oil or gas caused by excessive pressure.

(Esso Standard Oil (Australia) Ltd

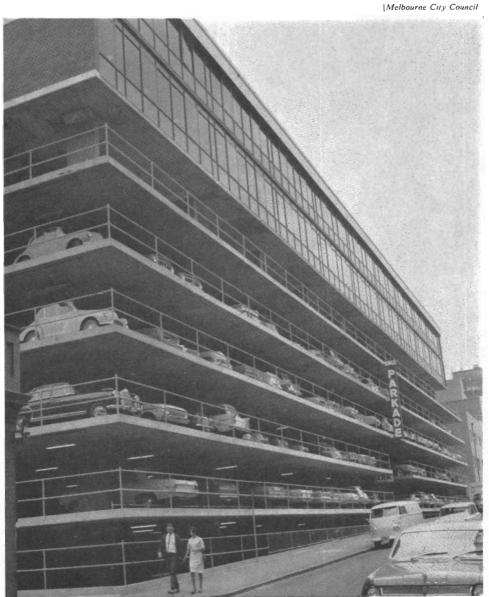


[Shell Development (Aust.) Pty Ltd The Sedco 135 E semi-submersible offshore rig drilling Nerita No. 1 well near Anglesea.



[Victoria Police An "Amphometer", a speed measuring device, being operated by mobile traffic police.

A modern parking project with offices and facilities for 800 cars.





The opening of La Trobe University, Victoria's third university, on 8 March 1967. It is at Bundoora, 9 miles north of Melbourne.





ABOVE

[Education Department Auditory training using group aid techniques at Glendonald, a special school for helping deaf children.

[Royal Victorian Eve and Ear Hospital CENTRE The laboratory of the University of Melbourne's Department of Ophthalmology situated in the Royal Victorian Eye and Ear Hospital.

An educational programme "Our northern neighbours Thailand" featured in a broadcast to schools. Programmes of this type are specially designed for use in schools.

[Australian Broadcasting Commission







[The Australian Ballet's production of Sir Robert Helpmann's "Yugen".

A scene from a Melbourne production in 1966 of Jean Anouilh's "The Cavern".

[St. Martin's Theatre





A stage in the construction of Melbourne's Arts Centre: this photograph was taken in September 1966.

An aerial view of further building progress on Melbourne's Arts Centre taken in February 1967.





The Portrait of a Young Man painted in the first half of the sixteenth century in north Italy.

It was purchased by the National Gallery of Victoria in 1966.

hospitals, special schools, and institutions. Provision is made for both primary and secondary pupils. Enrolments for special correspondence tuition include children who cannot be transported (for example, children in heavy plaster casts), and children temporarily prevented from attending normal schools by recurrent disabilities.

A comprehensive educational system provides for children so handicapped by defects of hearing and sight as to be unable to attend normal schools even with supportive specialised teaching and specialised aids. Specialised teaching methods appropriate to the diverse needs of deaf children are employed in schools conducted by the Education Department and the Catholic Church. Services range from parent guidance and pre-school provisions to pre-vocational training. A similar pattern is followed by the Education Department, the Catholic Church, and voluntary agencies in catering for blind and partially sighted children. Residential accommodation is provided by the various groups to enable country children handicapped by defects of sight and hearing to receive appropriate education.

Those physically handicapped children able to attend normal school may receive assistance from the officers of the Department's Psychology and Guidance Branch, hospital clinics, medical services, specialised visiting teacher services for deaf children, or by provision of specialised teaching aids. Free speech therapy services are provided at the Education Department's speech therapy centres for speech defective children from State and Registered schools, after approval by the School Medical Officer. As part of the services provided by the Physical Education Branch of the Education Department, programmes of exercises designed to correct specific weaknesses are conducted at corrective gymnasiums under the supervision of school medical officers.

#### Provisions for Children with Multiple Handicaps

Many slow learning or mentally handicapped children with minor physical handicaps receive appropriate special education in opportunity grades or in special schools for mentally handicapped children. Children with severe multiple handicaps are placed within those special provisions where they best fit, as in a "communications group" for deaf cerebral palsied children in a school for physically handicapped children. Selected children who are backward in the basic subjects (for example, due to broken schooling) may be enrolled in remedial centres.

#### Training and Employment

Problems of training and employment of handicapped young people are kept under review by various Commonwealth and State Government Departments together with the various voluntary agencies engaged in providing for the post-school years through sheltered employment or custodial care.

C.3636/67.--16

#### State Primary and Secondary Schools

Particulars of the number of State schools, teachers, and pupils for the years 1962 to 1966 are shown in the following table. In the tables, which include particulars of the Correspondence School, and Special schools, "primary" pupils have been considered as those up to and including the sixth grade, and "secondary" pupils as those above the sixth grade. Numbers of pupils refer to census date (1 August in the year concerned) and ages of pupils refer to age last birthday at census date.

### VICTORIA—STATE PRIMARY AND SECONDARY EDUCATION: NUMBER OF SCHOOLS, TEACHERS, AND PUPILS

Partic	ulars		1962	1963	1964	1965	1966
Primary Schools	<b>.</b> —						
Schools Teachers Pupils	::		1,866 † 304,371	1,859* 10,073 296,139	1,860* 10,426 301,851	1,856* 10,772 307,893	1,855* 10,984 320,009
Primary-Seconda	ary Schoo	ols—					
Schools Teachers Pupils—Prima Secon	 ry Grade dary Gra		} ‡	49* 635 12,708 4,760	45* 845 13,858 5,283	48* 885 14,046 4,929	46* 858 14,103 4,359
Secondary Scho	ols—						
Schools Teachers Pupils	 	••	269 † 150,536	287 8,041 153,735	297 9,032 164,171	300 9,940 175,083	311 10,900 183,067
Special Schools-	_						
Schools Teachers Pupils	·· ··	 	27 † 1,712	28 292 2,498	27 291 2,029	28 302 2,169	30 321 2,248
All Schools—							
Schools Teachers Pupils	 		2,195 † 456,619	2,223 19,041 469,840	2,229 20,594 487,192	2,232 21,899 504,120	2,242 23,063 523,786

Note.—In this table a primary school is considered to be one which has primary pupils only, a secondary school one which has secondary pupils only, and those which have both primary and secondary pupils are classified as primary-secondary schools.

 <sup>16</sup> consolidated and 4 group schools previously classified as primary were classified as primary-secondary from 1963.

<sup>†</sup> Prior to 1963 figures of teachers were not available on a comparable basis.

<sup>‡</sup> Prior to 1963 pupils in primary-secondary schools were classified to primary or secondary schools according to the level of education attained.

The following table shows the ages of pupils attending State primary and secondary schools for the five years 1962 to 1966:

VICTORIA—STATE PRIMARY AND SECONDARY SCHOOLS :
AGES OF PUPILS

	Age Last B	inthday	At 1 August—								
	(Years	i)	1962	1963	1964	1965	1966				
Under	6		 41,926	42,738	44,318	44,436	47,605				
6			 43,813	44,858	45,966	47,733	48,699				
7			 43,287	44,307	45,011	46,230	48,305				
8			 41,858	43,207	44,470	45,359	46,849				
9			 42,448	41,757	43,492	44,932	46,049				
10			 41,270	42,722	42,173	43,883	45,519				
11			 40,773	41,729	43,074	42,560	44,653				
12			 40,115	40,609	41,261	42,801	42,671				
13			 38,828	41,279	42,227	43,113	44,744				
14			 34,516	34,640	39,114	41,802	42,749				
15			 29,352	27,923	28,537	31,974	33,614				
16			 12,680	17,014	17,423	18,218	20,647				
17			 4,535	5,595	8,138	8,337	8,781				
18			 958	1,155	1,639	2,366	2,324				
19 and	over	••	 260	307	349	376	577				
	Total		 456,619	469,840	487,192	504,120	523,786				

The following tables show the age and grade of all pupils at the primary and secondary levels of education in State primary and secondary schools for the year 1966:

VICTORIA—STATE PRIMARY EDUCATION: AGE AND GRADE OF PUPILS, 1966

Age Last Birthday (Years)			Gra	de			Ungrad- ed	Total	
(At 1 Au- gust 1966)	1	2	3	4	5	6	Pupils		
Under 6 6 7 8 9 10 11 12 13 and over	47,518 46,533 6,779 411 92 34 19	2,072 38,791 7,221 481 78 50 17	3 2,594 36,178 7,484 596 109 35	2,869 34,657 7,940 825 100	10 3,144 33,393 8,243 946	    8 3,239 31,682 8,288 1,401	86 91 137 160 183 224 222 291	47,605 48,699 48,305 46,849 46,049 45,504 41,150 9,689 2,438	
Total	101,398	48,716	47,021	46,432	45,855	44,618	2,248	336,288	

### VICTORIA—STATE SECONDARY EDUCATION: AGE AND GRADE OF PUPILS, 1966

					,			
				Fo	rm			
Age Last Birthday (Years) (At 1 August 1966)		(or Grade 7)	(or Grade 8)	111	īV	v	VI	Total
Under 12		3,500	18			·		3,518
12		29,343	3,622	17			l	32,982
13		10,896	28,918	3,300	20			43,134
14		2,145	11,317	25,895	2,876	8		42,241
15		177	1,657	10,027	19,721	1,782	3	33,367
16		11	130	1,369	7,190	11,051	823	20,574
17			6	71	866	3,948	3,890	8,781
18			1	7	54	593	1,669	2,324
19 and over				1	4	103	469	577
Total		46,072	45,669	40,687	30,731	17,485	6,854	187,498

#### Scholarships and Bursaries

Victorian Government Scholarships and Bursaries

The Education Department makes available Junior Scholarships at Form II level. In 1966, their value was \$78, to be spread over four years, plus \$50 a year for fees at registered schools. There are also teaching bursaries of \$100 each to be taken at Leaving or Matriculation (or the equivalent Technical) standard.

Senior scholarships for University or Senior Technical education, varying in value from \$20 to \$80 per annum, and tenable for up to six years, and 60 University free places covering fees for lectures and examinations, together with a living allowance (subject to a means test) of up to \$520 per annum, are also available.

#### Commonwealth University Scholarship Scheme

The Commonwealth University Scholarship Scheme provides for the award of scholarships tenable at universities. There are 5,880 Open Entrance and 120 Mature Age scholarships awarded each year of which about 1,700 are for students in Victoria. Open Entrance scholarships are awarded to students under 25 years of age on the results of examinations qualifying for University Matriculation. "Mature Age" scholarships are awarded, on the basis of their whole educational record, to persons over 25 years of age. Additional scholarships, Later Years scholarships, are offered to students under 25 years of age who have completed one or more years of an approved course. Open Entrance and Later Years scholarships may be used for approved full-time or part-time courses, but Mature Age awards are for full-time study only.

#### Commonwealth Advanced Education Scholarship Scheme

As from the beginning of 1966 the Commonwealth Advanced Education Scholarship Scheme provided for the award of scholarships tenable at approved non-university institutions.

One thousand awards are offered each year, of which about 280 are for students in Victoria. Open Entrance and Later Years scholarships are awarded under conditions similar to those in the University Scholarship Scheme, except that under special circumstances Later Years awards may go to students over 25 years of age and there is no provision for Mature Age awards.

The scholarships cover all compulsory fees payable by the holder. A means test applies only in relation to the granting of living allowances, which provide up to \$520 per annum if living with parents, or up to \$793 if living away from home.

#### Commonwealth Secondary Scholarship Scheme

Commonwealth Secondary Scholarship Scheme provides assistance to students during the final two years of secondary schooling. Approximately 2,800 awards are made in Victoria each year on the results of a competitive examination set by the Australian Council for Educational Research together with ratings given by the schools.

Benefits comprise a maintenance allowance of \$200, a text book allowance of \$50, and a fees allowance of up to \$150 per year.

#### Commonwealth Technical Scholarship Scheme

The Commonwealth Technical Scholarship Scheme provides assistance for students during the Leaving Technical year and the first year of an approved Diploma course. Approximately 700 awards are made in Victoria each year on the basis of results gained in the Technical Intermediate examination. Benefits are the same as for Secondary Scholarship holders. Commonwealth Secondary Scholarships and Commonwealth Technical Scholarships are interchangeable.

The following table shows the number of scholarships awarded by both the Victorian Education Department and the Commonwealth Scholarships Board to commence in each year from 1962 to 1966:

VICTORIA—NUMBER OF GOVERNMENT SCHOLARSHIPS, FREE PLACES. AND BURSARIES GRANTED

D. (1. 1		Year o	f Commenc	ement	
Particulars	1962	1963	1964	1965	1966
State Government Scholarships—					
Secondary Education*—	ļ				
Free Places	650	650			
Junior Scholarships	1,870	2,270			
Junior Technical Scholarships	810	810			
Junior Scholarships					
(New Scheme)			17,700	18,566	19,530
Senior Technical Scholarships	285	285	285	285	285
Teaching Bursaries	2,150	2,400	2,400	2,400	2,400
University Education—					
Senior Scholarships	50	50	50	50	50
Free Places	80	80	80	60	60
Commonwealth Scholarships†—					
Secondary Education—	1				
Secondary Scholarships—					
One Year Tenure!				2,799	
Two Year Tenure				2,799	2,799
Tertiary Education—				,	
Open Entry	1,009	894	1,266	1,236	1,541
Later Years	207	221	492	398	438
Mature Age	28	27	34	34	29

<sup>\*</sup> In 1964, a new scheme of Junior Scholarships replaced the previous system of Free Places, Junior Scholarships. and Junior Technical Scholarships.

† Students who have accepted and are in training.

‡ These were granted only in the initial year of the scheme to enable students taking the final year of secondary education in 1965 to participate in the scheme.

#### Technical Education

Many diploma courses at senior technical schools have recently specified Form V or Matriculation as pre-requisites.

In 1964, Form V was introduced generally into the curriculum of junior technical schools. These factors should be taken into account in considering figures of numbers of students in 1964 and later years in the following table, which gives a summary of senior technical education in Victoria for the years 1962 to 1966:

VICTORIA—TECHNICAL EDUCATION : NUMBER OF SENIOR TECHNICAL SCHOOLS AND STUDENTS

Particulars	1962	1963	1964	1965	1966	
Number of Schools	••	 70	73	73	79	82
Number of Students— Full-time Part-time		 8,058 53,368	8,811 54,970	7,403 58,027	7,894 58,549	8,740 58,026
Total		 61,426	63,781	65,430	66,443	66,766

The following table gives details of students attending senior technical schools in 1966 showing the type of course taken and whether taken as a full-time or part-time student:

VICTORIA—TECHNICAL EDUCATION: COURSES AND STUDENTS, 1966

				Number of Enrolments					
	Courses	3		Full-time	Part-time	Total			
Diploma Certificate Technician Trade				7,053 910 160	6,112 8,742 1,652 31,206 10,314	13,165 9,652 1,812 31,206 10,931			
Other Cours	Total		-	8,740	58,026	66,766			

#### Further Reference, 1965

#### State Expenditure on Education

During 1965-66, \$183,419,966 was spent by and on behalf of the Education Department of Victoria. This amount covers expenditure from both revenue and loan and includes payments made by the Treasury to the universities, except for an amount paid for Bacteriological Laboratory Services. The expenditure shown in the following table differs from the figures on education expenditure shown

on pages 633 and 654-5 of the Year Book, in that the amounts shown in the Finance Section include expenditure on agricultural education, but exclude payments for superannuation and pensions and workers' compensation.

Expenditure on education for each of the years 1961–62 to 1965–66 is shown in the following table :

VICTORIA—STATE EXPENDITURE ON EDUCATION (\$'000)

		Yea	r Ended 30 J	ine	
Expenditure on—	1962	1963	1964	1965	1966
Primary and Secondary Education—		- Target			
Primary (Including Special Subjects) Secondary Buildings and Land Technical Education— Junior and Senior	37,512 20,526 15,322	40,678 23,388 16,494	44,737 27,239 15,051	52,191 33,050 16,439	56,544 37,347 17,526
Schools Buildings and Land	14,196 5,138	16,684 4,538	19,611 5,220	23,794 4,233	26,972 4,055
Training of Teachers Administration	8,450 1,790 2,040 2,518	10,186 1,986 2,186 2,678	11,337 2,134 2,421 3,304	12,816 2,482 2,645 3,742	14,534 2,779 2,968 5,188
University—					
Special Appropriation, etc	8,880	8,154	11,103	14,000	15,423
Scholarships and Bursaries, etc	24	28	29	26	25
Pharmacy College		40	115	96	60
Total	116,396*	127,040*	142,300*	165,515*	183,420*
Per Head of Population ; (\$)	39.37	42.19	46.32	52.80	57.47
*These Totals Exclude—					
Pay-roll Tax	1,464	1,670	1,897	1,945	2,351
Expenditure on School Medical and Dental Services	800	798	820	853	915

In addition to the expenditure shown in the preceding table, the following fees, donations, etc., were retained and expended by the various technical school councils:

1	d'	n	Λ	Λ	`
ι	\$'	v	v	v	,

1961–62	1962-63	1963-64	1964-65	1965–66
1,672	1,868	1,882	2,141	2,232

Of the amount of \$183,420,000 shown in the preceding table as being expended by the State on education in 1965–66, \$15,423,000 was appropriated to the universities and \$60,000 to the Victorian College of Pharmacy; \$25,000 was spent on university scholarships and bursaries; \$18,000 was granted to the Victoria Institute of Colleges; \$169,000 was spent on Adult Education; \$2,000 was granted to the Postgraduate Committee; and the remaining \$167,723,000 was expended on education in State schools, as shown in the following table:

# VICTORIA—EXPENDITURE ON EDUCATION IN STATE SCHOOLS, 1965–66 (\$'000)

Classification	General Expendi- ture	Primary Education	Secondary Education	Technical Education	Corres- pondence School	Teachers' Colleges	Total Expendi- ture
Cost of Adminis- tration	1,627	565	284	270	8	25	2,779
Cost of Co-ordi- nate Activities*		70				.,	70
Cost of Instruction	1,365	43,675	26,599	21,639	437	2,887	96,602
Operation of School Plant †	6	2,777	1,946	427	3	150	5,309
Maintenance of School Plant‡	1	2,558	877	1,012	٩	193	4,641
Auxiliary Costs§	2,531	2,134	3,400	1,401	2	10,772	20,240
Fixed Charges	4,064	5,357	4,089	2,523	2	537	16,572
Capital Expenditure		8,457	7,999	4,025		1,029	21,510
Total	9,594	65,593	45,194	31,297	453	15,592	167,723

<sup>\*</sup> Refers to Attendance Branch.

<sup>†</sup> Includes cost of cleaning, fuel, water, etc., and wages of caretakers.

Includes cost of repair of buildings, upkeep of grounds, etc.

<sup>§</sup> Includes cost of transportation of pupils, hostel expenses, and board allowances for teachers, etc.

<sup>||</sup> Includes pensions and superannuation, rent of buildings, workers compensation, and interest on loans.

<sup>¶</sup> Less than 500.

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#### Registered Schools of Victoria

The Registered schools of Victoria are those for which the Government takes no responsibility in the matter of their finance, staffing, or organisation. However, some control is exercised in that all such schools must be approved, before registration, by the Council of Public Education as having adequate buildings and trained staff. They are also subject to inspection by inspectors of the Education Department.

Registered schools in Victoria are not permitted to employ teachers who are not registered with the Council of Public Education, and to secure registration a teacher must have had some form of recognised training or hold a Diploma of Education from a university.

Registered schools derive their working income from fees charged, very few having any endowments. About 20 per cent of the schools have accommodation for boarders, the remainder functioning as day schools only. Scholarships are offered by competition by many schools, a full scholarship generally giving a remission of all tuition fees. Many of the schools encourage students to return to school for a second year of 6th Form study, and by providing a wide choice of subjects and cultural pursuits lying outside a set examination syllabus, aim to provide a suitable preparation for university life. Teaching methods within these schools are similar to those employed in the State schools but, in the denominational schools, more emphasis is given to religion.

Of the 579 Registered schools operating at 1 August 1966, 483 were provided by the Catholic Church, a large number of these being primary schools most of which were co-educational.

The remainder of the Registered schools, comprising 78 denominational and 18 undenominational schools, are generally not co-educational. At the secondary level many of them include boys' schools which are members of the Headmasters' Conference of the Independent Schools of Australia, and girls' schools which are members of the Headmistresses' Association of Australia. The ultimate control of each of these schools is vested in an autonomous, and usually incorporated, body independent of both the State and any other This body generally takes the form of a council made up of representatives of the church, if the school is denominational, and of interested men and women, who give their services to promoting the well-being of the school. The council appoints the Principal who The training of teachers is mainly in the in turn selects the staff. hands of the State through its training colleges, but the Registered schools other than Catholic have their own training institution at Mercer House, Malvern. Finance for Mercer House comes from donations from the schools and from fees from the students. courses are of one or three years' duration and, on completion, give the students registration as sub-primary, primary, or junior secondary teachers. One and two-year courses are conducted on a part-time basis for primary, junior secondary, arts, crafts and domestic science teachers.

Mercer House also conducts refresher seminars for practising teachers and has an in-service training course available throughout the year. Such seminars and in-service training concern themselves mainly with new developments in the teaching of mathematics, science, and other subjects.

Member schools of the Headmasters' Conference or the Headmistresses' Association are providing the salary for a Research Officer to be attached to the Victorian Universities and Schools Examinations Board.

During the past decade many Registered schools have made significant additions to their buildings, and these represent substantial increases in the value of their property. Over the past few years schools have been established in the newer suburbs, and some schools have moved from city sites to the outer suburbs, while others have opened new branches of their schools in an outer area. Many have improved, or increased the number of, their science laboratories, and some boys' schools which are members of the Headmasters' Conference have been given financial assistance to do this from the Industrial Fund for the Advancement of Scientific Education in Schools. This Fund has been provided for this specific purpose by donations from large firms throughout Australia. In 1965, the State budget made provision for an interest subsidy on capital loans raised by Registered schools for new school buildings.

In 1964, the Commonwealth Government legislated for \$10m to be spent annually (on a *per capita* basis) for the provision of adequate science laboratories and equipment in schools (both State and Registered) throughout Australia.

#### **Catholic Education**

#### General

Catholic education began in Victoria at the elementary school level. Since then, the system has developed into the secondary and tertiary levels as well, but the importance of elementary education has remained, and the aim of Catholic education has been to provide elementary schooling for every Catholic child in a Catholic school.

Historically, the first phase of primary schooling was mostly in the hands of lay teachers. This was during the period from 1840 to 1872. In 1872, Catholic schools relinquished the Government grant. In that year there were 94 schools, mostly taught by lay teachers with a reinforcement of teachers from religious congregations from 1857. With the cessation of the Government grant, lay teachers could no longer be engaged on account of expense, and the schools became staffed mostly by religious teachers. By 1900, there were 786 teachers from religious orders in the schools of Victoria. The number of lay teachers at the time is not available.

The elementary schools, known as parish primary schools, are attached to each parish and are mostly under the charge of different female religious congregations. Lay teachers have been employed in increasing numbers since the Second World War and now constitute 50 per cent of the teachers in parish schools. The Dioceses of Melbourne and Ballarat have established teachers' colleges to train these teachers.

The Catholic secondary schools are mostly under the control of religious orders, both male and female, who own the buildings, pay the teachers, and arrange enrolments. A new development is the establishment of regional high schools. The plan for these demands

that several parishes provide the money to build a school on land centrally situated within the region, and that they engage a religious teaching congregation to conduct the school, while they pay the stipends of the religious teachers and the salaries of the lay teachers. Five of these have already been established for boys and two for girls. Four more are being planned for boys.

The money to build, conduct, and maintain Catholic schools is provided by contributions and fees of the Catholic laity. An Education Advisory Council, consisting of clergy, religious and laity, was formed in Melbourne in 1963 to advise on education. Attached to this Council is an Academic Committee and a Building, Finance, and Planning Committee.

#### Teacher Training

With the increasing number of children in the community, resulting both from natural increase and from immigration, the necessity of providing a sufficient number of trained teachers has arisen. Since the early 1950s the religious congregations have been unable to provide sufficient teachers to keep pace with this increase and it was realised that the recruiting and training of more lay teachers was necessary.

A two-year course of teacher training for female lay teachers was instituted in 1955 and training was commenced at three religious establishments. Later attempts to extend the course were prevented by the expense involved. In 1966, the Education Advisory Council instituted a new two-year course at the Ascot Vale teacher training school, and also established a new teachers' college which had its first intake of students in 1967. This college, which is staffed by religious from many different congregations, and by lay teachers, is to supplant the other teacher training establishments. It is also planned to extend the course to three years when the three-year course is introduced by the Education Department in its training colleges.

#### Further References, 1962-1967

#### Council of Public Education

#### Constitution

The Registration of Teachers and Schools Act 1905 came into operation on 1 January 1906, and provided for the registration of schools, other than State schools, and of those teaching in them. It continued until the Education Act 1910 which provided, inter alia, for the appointment of the Council of Public Education to exercise these functions, came into operation.

#### Registration of Teachers

The Council's chief functions deal with the registration of teachers and schools, ensuring that schools are registered and properly staffed, and that persons employed in them are registered as teachers or have been granted temporary permission to teach. A Register of Schools and Teachers is kept by the Council with a Supplementary Register

prepared each year. Each person applying for registration has to give sufficient information to permit the Registration Committee to determine whether he should be registered as a sub-primary, primary, junior secondary, or secondary teacher, or as a teacher of special subjects.

#### Registration of Schools

Each school is registered in the Register of Schools as a sub-primary school, primary school, junior secondary school, secondary school, or school of any two or more of such descriptions.

Provision is also made in the *Education Act* 1958 for the registration of technical schools and special schools. In addition, the Council can refuse to register any school if it is satisfied that its premises or the instruction to be given in it will not be of a satisfactory standard.

Particulars of Victorian Registered schools (excluding Business and Coaching Colleges) are shown in the following tables. In these tables census enrolments are those at 1 August in the year concerned.

### VICTORIA—NUMBER OF REGISTERED SCHOOLS AND TEACHERS

Particulars		Number of Schools					Number of Teachers*				
		1962	1963	1964	1965	1966	1962	1963	1964	1965	1966
Denominational—											
Roman Catholic		448	457	469	485	483	3,091	3,686	3,941	4,215	4,482
Church of England		36	35	34	33	33	821	980	999	1,039	1,063
Presbyterian		14	14	14	14	14	416	461	485	519	577
Methodist		4	4	4	4	4	204	250	227	239	259
Other		24	25	27	27	27	277	339	371	389	409
Undenominational		25	22	20	19	18	293	300	307	299	291
Total	••	551	557	568	582	579	5,102	6,016	6,330	6,700	7,081

<sup>\*</sup> Includes part-time teachers since 1963. These figures were not available for previous years.

## VICTORIA—REGISTERED SCHOOLS: CENSUS ENROLMENTS BY DENOMINATIONS

				De	nominatio	T1	,,,	<b></b>		
At 1 August—		Roman Catholic	Church of England	Presby- terian	Meth- odist	Other	Total Denomi- national	Un- denomi- national	Total Enrol- ments	
1962 1963 1964 1965 1966	  	  	134,011 138,252 142,559 145,952 145,237	14,537 14,950 15,137 15,467 15,522	7,399 7,627 7,827 8,008 8,296	3,866 3,817 3,880 3,885 4,146	4,965 5,213 5,434 5,575 5,913	164,778 169,859 174,837 178,887 179,114	4,186 3,894 3,813 3,719 3,741	168,964 173,753 178,650 182,606 182,855

## VICTORIA—REGISTERED SCHOOLS: DENOMINATIONS: CENSUS ENROLMENTS BY AGES, 1966

<b>A</b> 1	Luck Dick	L.d	:	De	nominatio	n		T-4-1	Un-	Total
Age Last Birthday (At 1 August 1966) (Years)		Roman Catholic	Church of England	Presby- terian	Meth- odist	Other	Total Denomi- national	denomi- national	Enrol- ments	
Under	6		12,015	525	245	69	342	13,196	348	13,544
6			14,325	504	282	61	371	15,543	234	15,777
7			15,168	548	298	77	404	16,495	246	16,741
8			14,653	605	357	84	424	16,123	249	16,372
9			14,501	727	357	119	411	16,115	222	16,337
10			13,949	900	421	168	435	15,873	252	16,125
11			13,684	1,065	558	265	501	16,073	271	16,344
12			11,609	1,677	893	481	609	15,269	327	15,596
13			10,601	1,839	1,000	549	578	14,567	334	14,901
14			9,356	1,912	1,024	586	542	13,420	345	13,765
15			7,417	1,918	1,035	568	474	11,412	348	11,760
16			4,867	1,763	972	567	475	8,644	329	8,973
17			2,349	1,118	632	385	268	4,752	200	4,952
18			650	367	206	134	67	1,424	31	1,455
19 and	i over		93	54	16	33	12	208	5	213
	Total		145,237	15,522	8,296	4,146	5,913	179,114	3,741	182,855

### VICTORIA—REGISTERED SCHOOLS: CENSUS ENROLMENTS: AGES OF PUPILS

	Age Last B	rthday			At	1 August—		
	(Years	)		1962	1963	1964	1965	1966
Under	6			13,194	13,859	13,959	14,072	13,544
6				15,562	15,911	16,039	16,601	15,777
7				15,676	16,244	16,493	16,570	16,741
8				15,353	15,623	16,362	16,673	16,372
9				15,317	15,617	16,021	16,254	16,337
10				15,052	15,736	16,056	16,297	16,125
11				15,490	15,373	16,068	16,218	16,344
12				15,302	15,725	15,458	15,999	15,596
13				14,261	14,194	14,617	14,360	14,901
14	• 2			12,186	12,379	13,191	13,680	13,765
15				10,613	10,122	10,541	11,388	11,760
16				6,663	8,134	7,965	8,247	8,973
17				3,324	3,818	4,653	4,764	4,952
18		• •		822	858	1,060	1,301	1,455
19 and	over	••	••	149	160	167	182	213
	Total			168,964	173,753	178,650	182,606	182,855

A comparison between census enrolments in State schools (excluding senior technical) and Registered schools for the five years 1962 to 1966 is shown in the following table:

VICTORIA—STATE AND REGISTERED SCHOOLS: CENSUS ENROLMENTS

At 1 August—		State Schools	Registered Schools	Total Enrolments	
1962		 	456,619	168,964	625,583
1963		 	469,840	173,753	643,593
1964		 	487,192	178,650	665,842
1965		 	504,120	182,606	686,726
1966		 	523,786	182,855	706,641

The census enrolments and ages of pupils in State schools (excluding senior technical) and Registered schools for the five years 1962 to 1966 are shown in the following table:

VICTORIA—STATE AND REGISTERED SCHOOLS: CENSUS ENROLMENTS: AGES OF PUPILS

A	ge Last 1	Birthday	,	_	_ A	t 1 August—	-	
	(Years)			1962	1963	1964	1965	1966
Under 6				55,120	56,597	58,277	58,508	61,149
6				59,375	60,769	62,005	64,334	64,476
7		••		58,963	60,551	61,504	62,800	65,046
8				57,211	58,830	60,832	62,032	63,221
9				57,765	57,374	59,513	61,186	62,386
10				56,322	58,458	58,229	60,180	61,644
11				56,263	57,102	59,142	58,778	60,997
12				55,417	56,334	56,719	58,800	58,267
13				53,089	55,473	56,844	57,473	59,64
14				46,702	47,019	52,305	55,482	56,51
15				39,965	38,045	39,078	43,362	45,37
16				19,343	25,148	25,388	26,465	29,620
17				7,859	9,413	12,791	13,101	13,733
18				1,780	2,013	2,699	3,667	3,779
19 and ov	/er			409	467	516	558	790
	Total	••		625,583	643,593	665,842	686,726	706,64

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#### Victorian Universities and Schools Examinations Board

The Joint Matriculation Advisory Committee, appointed by the University of Melbourne and Monash University in July 1960, recommended the establishment of an independent examinations board which would determine and administer university entrance requirements.

Subsequently the Victorian Universities and Schools Examinations Board was established in June 1964, by agreement between the University of Melbourne and Monash University for the purpose of establishing uniformity of university entrance requirements. The constitution and duties of the Board are prescribed by statutes of the constituent universities.

The Board, which is appointed annually, consists of 38 members and includes representatives of the constituent universities, the Department of Education, Registered secondary schools, and commercial and industrial interests.

Standing Committees for the various subjects are appointed by the Board in July each year. Courses of study and details of subjects are submitted to the Board by the Standing Committees which report to the Board, through their examiners, on the examinations, and advise the Board on matters relating to the curriculum.

Whilst the passing of the Board's examinations is one of the conditions of university entrance, each university has reserved the right to prescribe particular faculty requirements and to admit to its courses, as it sees fit, students who have not fulfilled the normal requirements.

#### Intermediate Examination

The Victorian Universities and Schools Examinations Board decided to cease the conduct of the Intermediate examination after the end of 1967. Before making this decision it consulted educational authorities of the Education Department and the various Registered schools, and conferred with representatives of business and industry. It found a large measure of agreement that the Intermediate examination was no longer necessary, as children were staying longer at school and as many employers no longer felt the necessity for a certificate at this level of education.

This decision will enable children to follow a general course of education for the first four years of their secondary course without having to face a public examination at the age of about fifteen years. It also means that those students who continue to fifth and sixth forms will not, as at present, have to sit for public examinations for three consecutive years and that in the absence of a public examination, courses will be adapted much more easily to the needs and interests of pupils. As a result there will be more opportunity for a varied type of education between schools and between areas in Victoria. The

Board will continue to administer the Leaving and Matriculation examinations and, for the present, to provide suggested courses of study for the first four years of secondary education. Teachers will, however, be able to provide the type of education best suited to the needs of their own pupils.

#### Matriculation Examination

The Matriculation qualification for university entrance is gained primarily at the Matriculation examination at the Form VI level of education. The prerequisite to matriculating is the passing in the prescribed manner of certain subjects at the Leaving standard (Form V). Statistics of Matriculation examinations for the years 1962 to 1966 are as follows:

VICTORIA_	_MATRICIII	ATION	<b>EXAMINATIONS</b>

Candidates	1962	1963	1964	1965	1966
Total Entries	13,597	15,315	17,992	19,511	21,446
Number Who Attempted to Pass Fully	7,951	9,072	10,801	11,474	12,296
Number Who Passed Fully	5,090	5,948	7,054	7,435	8,096
Percentage Who Passed Fully	64.0	65.6	65.3	64.8	65.8

### University of Melbourne

#### General

The University of Melbourne was incorporated and endowed by an Act of the Governor and the Legislative Council of Victoria on 22 January 1853. The University consists of and is governed by a Council of 33 members and a Convocation consisting of all graduates. The University buildings, together with those of the affiliated residential colleges, are situated on 100 acres of land in Parkville.

#### Chairs

The University of Melbourne maintains Chairs either out of general revenue or from endowments, as follows: Accounting (G. L. Wood Professor), Agriculture, Anatomy, Applied Mathematics, Architecture (*The Age* Professor), Bacteriology, Biochemistry, Botany and Plant Physiology, Chemistry, Child Health, Civil Engineering, Classical Studies, Commerce (Sidney Myer Professor), Commercial Law, Conservative Dentistry, Dental Medicine and Surgery, Dental

Prosthetics, Economics (Truby Williams Professor), Economic History, Education, Electrical Engineering, English Language and Literature, Experimental Neurology, Fine Arts (The Herald Professor), French, Geography, Geology and Mineralogy, Germanic Languages, History, History (Ernest Scott Professor), Jurisprudence, Mechanical Engineering, Medicine (James Stewart Professor), Medicine, Metallurgy, Music (Ormond Professor), Obstetrics and Gynæcology, Ophthalmology, Organic Chemistry, Oriental Studies, Pathology, Pharmacology, Philosophy, Physics (Chamber of Manufactures Professor), Physiology, Psychiatry, Psychology, Public Law, Political Science, Mathematics, Semitic Studies, Statistics, Surgery (James Stewart Professor), Veterinary Science, and Zoology. Research chairs have been established in Economics (Ritchie Professor), Experimental Medicine, and Metallurgy.

In addition, other departments (under the charge of an Associate-Professor, senior lecturer-in-charge, or other officer) are Anthropology, Criminology, Forestry, History and Philosophy of Science, Indian, Indonesian and Malayan Studies, Industrial Relations, Journalism, Languages (Science Course), Medical Jurisprudence, Meteorology, Microscopy, Mining, Physical Education, Russian, Social Studies, Surveying, and Town and Regional Planning.

#### Fees

The annual fees payable to the University by a student in any course do not, in general, exceed \$300.

Fees include a Union fee, payable by all students, who are thereby entitled to share in the corporate and social activities centred around the University Union. The students, through their Students' Representative Council, have a large measure of self-government in all matters concerning the University Union.

Students may obtain financial assistance in many ways. Scholarship schemes based on academic merit are provided by the Commonwealth and State Governments and there is a great variety of scholarships provided by private foundations. In addition, the University makes loans in approved cases out of the Students' Loan Fund. In 1966, 62 per cent of all students were receiving some form of financial assistance. The largest group was that of Commonwealth Scholarship holders (4,589); another 2,153 students held Victorian Education Department Studentships which are granted to students who undertake to enter the teaching service on completion of their courses and to teach for a period of at least three years.

#### Student Enrolment

The following table shows the number of full-time, part-time, and external students for the five years 1963 to 1967:

VICTORIA—UNIVERSITY OF MELBOURNE: STUDENTS ENROLLED, CLASSIFIED BY SEX AND TYPE OF COURSE

Van	Year		Full-time		time	External		Total	
		Male	Female	Male	Female	Male	Female	Male	Female
1963		5,962	2,314	3,102	1,141	476	139	9,540	3,594
1964		6,275	2,569	3,167	1,242	475	164	9,917	3,975
1965		6,435	2,661	2,862	1,158	437	152	9,734	3,971
1966		6,488	2,897	2,861	1,114	384	159	9,733	4,170
1967		6,760	2,947	2,803	1,220	300	121	9,863	4,288

Enrolments in the various faculties for the years 1963 to 1967 are shown in the next table:

VICTORIA—UNIVERSITY OF MELBOURNE: ENROLMENTS
CLASSIFIED BY FACULTIES

Faculty	1963	1964	1965	1966	1967
Agricultural Science	 221	222	241	240	268
Applied Science	 96	111	116	129	153
Architecture	 571	606	625	632	646
Arts	 3,704	3,865	3,666	3,754	3,693
Commerce	 1,575	1,657	1,645	1,624	1,643
Dental Science	 211	199	197	265	261
Education	 860	938	788	746	697
Engineering	 847	868	877	914	958
Journalism	 36	29	48	45	53
Law	 1,289	1,324	1,312	1,251	1,226
Medicine	 1,007	1,038	1,033	1,008	1,114
Music	 230	220	215	243	253
Physical Education	 218	215	203	194	180
Science	 1,942	2,174	2,214	2,285	2,341
Social Studies	 192	246	286	280	299
Town and Regional Planning	 83	76	90	100	132
Veterinary Science	 52	104	149	193	234
Student Total	 13,134	13,892	13,705	13,903	14,151

Since the war many Asian students have been admitted to Australian educational institutions. Enrolments of Asian students at the University of Melbourne have increased from 100 in 1949 to 423 in 1967 of whom 37 were studying on Colombo Plan Scholarships. All South-East Asian countries are represented as well as India, Ceylon, Hong Kong, the Philippine Islands, and Fiji.

The following table shows the number of degrees conferred in faculties of the University of Melbourne from 1962 to 1966. In addition to degrees shown below, some faculties grant diplomas for certain sub-graduate and postgraduate courses.

VICTORIA—UNIVERSITY OF MELBOURNE : DEGREES CONFERRED IN FACULTIES

Faculty			1962	1963	1964	1965	1966
Agricultural Science			37	55	40	37	38
Architecture			37	62	62	69	86
Arts		]	418	500	477	466	551
Commerce			225	231	232	220	258
Dental Science			35	22	25	27	32
Education			52	62	64	67	74
Engineering			165	167	159	145	178
Law			174	133	161	171	183
Medicine			159	159	159	157	173
Music			24	30	25	23	27
Science			245	355	348	331	441
Veterinary Science					1	1	1
Bachelors' Degrees			1,455	1,621	1,616	1,540	1,852
Higher Degrees	• •		116	155	137	174	190
Total			1,571	1,776	1,753	1,714	2,042

#### Finance

Income and expenditure for the years 1961 to 1965 are shown in the following table:

## VICTORIA—UNIVERSITY OF MELBOURNE: INCOME AND EXPENDITURE

(\$'000)Particulars 1961 1962 1963 1964 1965 Source of Income 7,005 Commonwealth Government 3,212 4,672 5,481 5,668 . . 3,947 5,588 5,039 6,030 6,511 State Government Total Government Grant ... 7,159 10,260 10,520 11,698 13,516 Other Sources-Donations and Special Grants . . 1,037 1,152 1,324 1,272 2,312 1,070 2,169 2,020 3,141 Student Fees 1,912 Public Examination Fees 351 417 517 578 45 . . Other Fees 49 53 64 70 61 . . Endowment Income Charges for Services Halls of Residence 273 305 332 353 365 252 124 136 146 297 . . . . 74 67 86 119 127 201 Other Income 217 231 255 296 . . Total Other Sources 4,036 4,353 4,869 5,212 5,403 18,918 Total Income ... 11,195 14,613 15,389 16,911

### VICTORIA—UNIVERSITY OF MELBOURNE: INCOME AND EXPENDITURE—continued

(\$'000)

Particulars	1961	1962	1963	1964	1965
NATURE OF EXPENDITURE					
Teaching and Research— Salaries and Superannuation Equipment and Maintenance	4,919 737	5,489 1,119	6,200 1,173	6,924 1,606	9,555 1,580
Research Scholarships, Fellow- ships, and Study Leave Other Teaching and Research	263	348	536	647	755
Expenditure	539	639	523	585	689
Total—Teaching and Research	6,458	7,595	8,432	9,762	12,579
Administration and General Overhead— Salaries and Superannuation Other Administration Expenditure	396 306	517 278	567 311	613 297	760 410
Libraries— Salaries and Superannuation Other Expenditure on Libraries	196 208	216 234	248 286	284 296	362 400
Buildings, Premises and Grounds— New Buildings	2,361	4,050	2,798	2,910	1,737
cluding Salaries and Superan- nuation	786	884	904	1,006	1,273
and Heating	135	154	203	238	269
Other Expenditure on Buildings, etc.	433	321	203	218	170
Sundry Auxiliary Expenditure— Public Examinations Other Expenditure	287 565	346 673	390 788	444 840	35 981
Total Expenditure	12,132	15,270	15,131	16,908	18,975

Enrolment Problems, 1962; University Medical School, 1963; Postgraduate Education, 1964; Baillieu Library, 1964; Affiliated Residential Colleges, 1966

#### **Monash University**

#### General

Monash University was established by an Act of the Victorian Parliament on 15 April 1958. The University is named after General Sir John Monash, a distinguished Victorian who became a general in the First World War and who later was Chairman of the State Electricity Commission of Victoria. In June, 1958, an Interim Council was appointed and charged with the duty of taking "all such steps as may be necessary in order that the Council of the University may be duly constituted upon the appointed day".

An early task of the Interim Council was to secure a suitable site. After a close study of a number of possibilities an elevated area of 250 acres was obtained in the suburb of Clayton, 12 miles from the centre of Melbourne. The possession of an undeveloped site gave Monash the opportunity of adopting a master plan for the whole of its physical development. The whole conception is of buildings arranged around three sides of the campus and partly enclosing a pedestrian precinct open to the east.

The Vice-Chancellor, Registrar, and first Professor took up duty early in 1960. Rapid progress with the buildings and the appointment of additional staff leading to the development of the teaching programme enabled the opening of the University in its permanent quarters in March 1961. This was three years earlier than originally envisaged. Teaching began with an enrolment of 363 undergraduates and graduates in the faculties of Arts, Economics and Politics, Engineering, Medicine, and Science.

The Interim Council was replaced by the permanent Council in July 1961. Enrolments rose to 7,442 in 1967; the intention is that the University should grow to a total of 12,000 students. It is hoped that as many full-time students as possible will be housed in the halls of residence, the first of which was opened in 1962.

In the 1967–69 triennium, the following building projects are planned: Additional humanities lecture theatres; library (second stage of main library); education (new building); bio-medical library (second stage); science north building (new building to house mathematics, information science and computer centre); science south building (new building to house botany and laboratories for psychology, physiology, and histology); science lecture theatres; engineering (fourth stage of heavy laboratories); administration (annexe); Great Hall; and Union (extension of catering facilities).

The establishment of clinical and para-clinical facilities in teaching hospitals affiliated with Monash is expected to cost \$4m in addition to grants made by the Hospitals and Charities Commission. The major project, the medical school building at the Alfred Hospital, has been completed to stage I at a total cost of \$1.2m. Stage II, which will add a further three floors and complete the building, will cost a further \$639,000.

In order to provide teaching facilities for Monash medical students, plans have been made in co-operation with the Alfred, Queen Victoria, and Prince Henry's Hospitals for new buildings at these hospitals. There and at the Royal Children's Hospital, Royal Park Psychiatric Hospital, and Fairfield Hospital, clinical teaching will be given at least until Monash's own 1,000 bed teaching hospital becomes available on the south-west corner of the site.

#### Halls of Residence

Deakin Hall has now been extended to its full size and was opened at the beginning of the 1965 academic year. The building houses 150 students. The second hall of residence, Farrer Hall, was completed at the end of 1965 and accommodation has been provided for approximately 190 students. The third hall of residence, Howitt Hall, was occupied in the latter half of 1966. It is a 12 storied tower block which houses about 185 students.

The central building of the halls of residence complex has been completed and provides facilities for dining halls, serveries, kitchen, administrative centre, and a limited number of staff quarters. The total cost of the current halls of residence programme will be \$2.2m. About 600 persons will be housed in these three halls.

A fourth hall of residence is planned for the 1967-69 triennium.

#### **Faculties**

At present there are seven faculties: Arts, Economics and Politics, Education, Engineering, Medicine, Science, and Law. At a later date a Faculty of Architecture will be established.

#### Chairs

The following Chairs have been established in the University: Faculty of Arts—Anthropology and Sociology, Classical Studies, English (2), French, Geography, German, History (3), Indonesian and Malay, Japanese, Linguistics, Music, Philosophy (2), Russian; of Economics and Politics—Accounting, Agricultural Economics, Economics (4), Economic History, Politics (2); Faculty of Education—Education (2); Faculty of Engineering—Applied Mechanics, Chemical Engineering, Civil Engineering, Electrical Engineering, Mechanical Engineering; Faculty of Law-The Sir John Latham Chair of Law, The Sir Leo Cussen Chair of Law; Faculty of Medicine—Anatomy, Biochemistry (2), Medicine, Microbiology, Obstetrics and Gynæcology, Pædiatrics, Pathology, Physiology (2), Surgery; Faculty of Science-Applied Mathematics (2), Botany, Chemistry, Inorganic Chemistry, Organic Chemistry, Mathematical Statistics, Physics, Psychology, Pure Mathematics (3), Theoretical Physics, Zoology and Comparative Physiology, Information Science.

#### University Entrance

The normal entrance requirement for a student is to satisfy the Matriculation requirements prescribed by the Victorian Universities and Schools Examinations Board. Except in the case of the Faculty of Arts and the Faculty of Medicine there are no special faculty prerequisites, but in certain subjects it is assumed that Matriculation standard has been reached.

#### Student Enrolment

The following table shows full-time and part-time students at Monash University from 1963 to 1967:

#### VICTORIA—MONASH UNIVERSITY: STUDENTS ENROLLED

	Year	Full	-time	Part	-time	To	otal
		 Male	Female	Male	Female	Male	Female
1963		   966 1,818 2,519 3,389 4,051	432 754 1,087 1,462 1,750	139 251 393 719 897	50 100 200 364 419	1,105 2,069 2,912 4,108 4,948	482 854 1,287 1,826 2,169

<sup>\*</sup> Provisional figures.

The following table shows undergraduate and postgraduate enrolments in the various faculties in 1966 and 1967:

#### VICTORIA—MONASH UNIVERSITY: ENROLMENTS BY FACULTIES

		19	66			190	67	
Faculty*	Underg	raduate	Postgr	aduate	Underg	raduate	Postgr	aduate
	Male	Female	Male	Female	Male	Female	Male	Female
Arts	1,055	1,244	68	46	1,097	1,362	86	40
Economics and Politics	809	117	10	1	1,012	141	24	7
Education	69	16	125	94	63	21	194	165
Engineering	381	3	51		485	[ _5	62	
Law	348	44	3	3	499	68	4	4
Medicine	535	94	•:	l	623	111	5	4
Science	550	142	157	27	711	220	185	37
	3,747	1,660	414	171	4,490	1,928	560	257

<sup>\*</sup>Some students are enrolled in more than one faculty. There were 58 taking combined courses in 1966, and 118 in 1967.

#### Finance

The University's funds are derived mainly from the State and Commonwealth Governments, and from student fees. The State Government contributes equally with the Commonwealth to the cost of buildings and major items of equipment. With respect to recurrent expenditure, the Commonwealth contributes \$1 for every \$1.85 received by way of State grants and student fees. In the period of nearly six years from the date of incorporation of the University to 31 December 1963, recurrent expenditure totalled \$7.5m and expenditure on site acquisition and development, building funds, research projects, and union development totalled \$20.3m. In respect of the 1964–66 triennium, it is anticipated that recurrent expenditure and expenditure on site acquisition, etc., would be of the order of \$24m and \$12m respectively.

Full-time students pay one composite fee per annum, the amount being the same irrespective of faculty. All students contribute on a per capita basis to the development of the Union and sporting facilities, and fees for higher degree work are low in order to encourage postgraduate study.

Income and expenditure for the years 1961 to 1965 are shown in the following table:

# VICTORIA—MONASH UNIVERSITY: INCOME AND EXPENDITURE

(\$'000)

	(\$000)				
Particulars	1961	1962	1963	1964	1965
Sources of Income					
Commonwealth Government State Government	4,500 3,406	3,634 4,535	3,459 4,265	4,606 5,733	5,071 6,528
Total Government Grants	7,906	8,169	7,724	10,339	11,599
Other Sources— Donations and Special Grants	    18	137 144    48 11	198 280 3 3 62 21	230 509  160 71 26	756 1,025  41 145 46
Total Other Sources	92	340	568	996	2,012
Total Income	7,998	8,509	8,294	11,335	13,612
NATURE OF EXPENDITURE					
Teaching and Research— Salaries and Superannuation Equipment and Maintenance Research Scholarships, Fellowships, and Study Leave Other Teaching and Research Expenditure	384 880 8 52	803 627 39 92	1,394 935 96 153	2,297 1,571 188 186	4,093 1,426 251 238
Total—Teaching and Research	1,324	1,561	2,577	4,242	6,008
Administration and General Over- head— Salaries and Superannuation Other Administration Expenditure	114 132	149 55	188 98	294 220	568 357
Libraries— Salaries and Superannuation Other Expenditure on Libraries	50 298	73 87	103 317	181 434	278 295
Buildings, Premises, and Grounds— New Buildings Repairs and Maintenance—	5,410	6,583	4,248	4,430	3,946
Including Salaries and Super- annuation	180	421	524	572	700
Rents, Rates, Power, Lighting, Heating	14	50	88	170	177
Other Expenditure on Buildings, etc	292	27	44	53	44
Sundry Auxiliary Expenditure	28	48	67	104	321
Total Expenditure	7,842	9,055	8,254	10,701	12,693

Universities in Victoria, 1966

#### La Trobe University

La Trobe University was established by an Act of Parliament in 1964, 125 years after the arrival in Melbourne of Charles Joseph La Trobe from Sydney as Superintendent of the District of Port Phillip. La Trobe remained in Victoria until his resignation as Lieutenant-Governor of the State in 1854. The University is named in his honour.

In its recommendation for the 1964–66 triennium the Australian Universities Commission recommended a capital grant of \$2.2m for planning, site works, installation of services, and the construction of the first stages of accommodation for students. This was subsequently increased by \$1.5m and for recurrent purposes in 1966 a total of \$620,000 in grants was made available by the Commonwealth and State Governments.

The Planning Committee, established in July 1964, recommended a 500 acre site at Bundoora, nine miles north of Melbourne, and the State Government agreed to make the land available. The Interim Council of the University was appointed in December 1964 and replaced by the Council in December 1966.

To cater for an enrolment of about 500 students for 1967, two buildings, Glenn College and the first stage of the Library, were built in 1966. The college building cost \$1.5m and the first stage of the Library \$1m. In addition more than \$1m was spent on site development. Ten colleges are planned in all, each catering for up to 1,00° students and members of staff. Initially there were four schools: Humanities, Social Sciences, Physical Sciences, and Biological Sciences. Courses in Agriculture and Law are expected to follow in the near future, with courses in Education, Medicine, and Engineering being made available later. An area of land has been set aside for a teaching hospital, should it become desirable to establish one.

The Library has been planned to accommodate one million volumes and over 3,000 readers on three floors. When teaching began 45,000 volumes were available, and this number is expected to rise to 275,000 by 1969.

The University's Vice-Chancellor took up his appointment in September 1965. During 1965, the Chief Librarian and the Co-ordinator of Buildings and Services also took up duties. The first advertisements for academic staff were published in June 1965, and the first foundation professors joined the staff in January 1966. Eighteen foundation professors were on the staff for the beginning of the 1967 academic year.

The University was formally opened on 8 March 1967 and the first Chancellor was installed at the same ceremony.

The University is being built around a central area in which all the buildings catering for the principal activities of the students and staff will be placed within a radius of a maximum of five minutes walking distance. There will be no vehicular traffic through this area, which will be circled by a ring road separating it from car parks and sports ovals. In the centre will be the Library and the Agora, or commercial centre, surrounded by academic buildings. The colleges will be located in an arc around this area.

The following table shows enrolments in the various schools at La Trobe University for 1967:

### VICTORIA—LA TROBE UNIVERSITY: SCHOOLS, COURSES AND ENROLMENTS, 1967

School		Deg	gree Course Pursu	ed	Total
		Arts	Economics	Science	
Humanities Social Sciences Physical Sciences Biological Sciences		189 110 	 96 	 58 43	189 206 58 43
Total		299	96	101	496*

<sup>\*</sup> This total comprises 293 male and 203 female enrolments of whom 429 were full-time and 67 were part-time students. In addition, there were 14 male and 14 female enrolments pursuing higher degree courses and 1 male and 6 females pursuing other courses.

#### Further Reference, 1967; Universities in Victoria, 1966

#### Research in Victorian Universities

In 1946, the University of Melbourne drew up a Regulation for the degree of Doctor of Philosophy and in 1948 awarded the first Australian Ph.D. Since that time, research in all Australian universities has increased rapidly. At the University of Melbourne alone, 360 Ph.D. degrees have been awarded to 1966. The Ph.D. degree is generally regarded as a training degree involving closely supervised research and indicating that the recipient of the degree has been trained to a point at which he is capable of pursuing independent research. Research in universities is, therefore, of necessity, a vehicle for training young graduates, and whilst many projects may have useful practical consequences for the community, this, in itself, cannot be the only criterion of the validity of university research topics.

The type of research work being done throughout universities Basic research, which is undertaken primarily to varies widely. advance fundamental knowledge and is intellectually stimulating and thought provoking, is carried out in most departments to a varying degree and with different emphases between universities. The physics department at the University of Melbourne, for example, carries out fundamental research in diffraction physics, nuclear physics, and theoretical physics, whereas at Monash the emphasis is more on solid state and theoretical physics. At Melbourne the chemistry department undertakes structural and mechanistic studies in organic and inorganic systems, while Monash, in addition to these studies, has developed a strong school of theoretical chemistry and spectroscopy and some of its organic research projects are closely associated with biological and pharmacological problems. The botany departments at both universities do fundamental work in plant physiology. The zoology department at Melbourne carries out basic research in genetics and physiology whereas Monash does fundamental research in ecology and physiology of aquatic and terrestrial animals. Applied research finds its place in many departments and derives strength from more basic work proceeding concurrently elsewhere in the department or in the university. The Faculties of Engineering and Medicine at both universities, and the Faculties of Applied Science, Veterinary Science, and Dental Science at Melbourne are perhaps the chief areas in which applied research is pursued. Examples of such applied study are to be found also in the School of Agriculture at Melbourne, which carries out work of an applied nature using funds supplied by the various semi-government primary industry organisations. Much of the research work in physiology carried out in the Howard Florey Laboratories and in immunology carried out in the Walter and Eliza Hall Institute, is also of an "applied" nature.

Research in the humanities is proceeding at both universities. At Melbourne in the department of history alone, there are some 50 different studies under way, many of which are devoted to aspects of Australian history and development. The Faculty of Economics and Commerce has established separate research groups in the Institute of Applied Economic Research where matters of vital community interest, such as the Poverty Survey, are being pursued.

An instance of very close interdepartmental collaboration in research is the Centre of South-east Asian Studies at Monash which co-ordinates postgraduate work in the history, politics, economics, geography, and languages of the area. A further example of interdepartmental co-operation in research is the Centre for Research into Aboriginal Affairs, which concerns itself with such matters as aboriginal health and nutrition, education, employment and vocational training, social security, social change, and demography.

The rapid increase in research being undertaken during the 1960s is shown by the fact that the number of students studying for their Ph.D. at the University of Melbourne has risen from 425 in 1960 to 1133 in 1966. Monash began teaching in 1961; in that year it had 10 Ph.D. students and this number rose to 350 in 1966.

The implementation of the scheme of Commonwealth Postgraduate Awards has been a major factor in stimulating the growth of postgraduate numbers to a point at which approximately 9 per cent of the total student enrolment is now in the postgraduate sector. The University of Melbourne has set a provisional target of 12½ per cent postgraduate students in the total enrolment.

The Commonwealth Government, supported by the State Governments, is gradually placing more emphasis on financial assistance for research, partly through the Australian Universities Commission and partly through the Australian Research Grants Committee, which was set up in 1965 with the express purpose of assisting individual research projects. The role of the Australian Universities Commission, so far as research is concerned, has still to be more clearly defined but will probably involve research training aspects.

#### Victoria Institute of Colleges

The Institute was founded on 9 June 1965, with the passing of the *Victoria Institute of Colleges Act* 1965. For the first two years the Institute functioned under the direction of an Interim Council.

The Institute is empowered to admit to affiliation senior technical colleges and other tertiary institutions outside the university system whose work is conducted at an acceptable standard. The purpose is to foster in Victoria the development and improvement of non-university tertiary education in technical, agricultural, and other fields of learning. The functions of the Institute include making recommendations to the Victorian and Commonwealth Governments on the financial requirements of the colleges, methods of improving the standards of teaching, and the co-ordination of the activities of the colleges. Further, the Institute is empowered to award degrees, diplomas, and other awards to students of affiliated colleges.

The governing body of the Institute is the Council. It consists of not more than 28 members, and includes members of Parliament and representatives of the Education Department, the principals and teaching staff of the affiliated colleges, the universities, commerce, and industry. Both metropolitan and country areas are represented. The President and Vice-President of the Institute are ex officio members of the Council.

A Board of Studies is responsible to the Council for assessments relating to courses of study, examinations, and the awards of the Institute or its affiliated colleges.

Since the inception of the Institute, eleven colleges have been affiliated. They are: Royal Melbourne Institute of Technology, the Swinburne, Caulfield, and Footscray Technical Colleges, the Bendigo Institute of Technology, the School of Mines and Industries, Ballarat, the Gordon Institute of Technology at Geelong, the Victorian College of Pharmacy and the schools of speech therapy, occupational therapy, and physiotherapy. Applications for affiliation have been received from other technical colleges and from schools of domestic economy, nursing, and farm management.

For the triennium 1967–69, grants totalling \$21,529,580 for recurrent expenditure and \$11,124,000 for capital expenditure have been made to the affiliated technical colleges of the Victoria Institute of Colleges from State and Commonwealth sources. The Commonwealth matches State money on the basis of \$1 for \$1 for capital expenditure and \$1 for \$1.85 for recurrent expenditure. The Commonwealth Advisory Committee on Advanced Education has been set up to advise the Commonwealth Government regarding the financial requirements of these and similar tertiary colleges throughout Australia.

#### Royal Melbourne Institute of Technology

The Royal Melbourne Institute of Technology was founded as the Working Men's College in 1882 as a result of benefactions from the Hon. Francis Ormond (honoured as the College founder) and other citizens of Melbourne. In 1887, when the first permanent building

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was opened, over 600 students were enrolled part-time for single subjects of adult and general education or for lectures on technical subjects. Since then, enrolment has grown to 34,000 students (including correspondence students), accommodation from eleven class-rooms to 17 acres of studios, laboratories, workshops, and lecture-rooms, and the standard and diversity of the courses offered have greatly increased. In 1934, the name was legally changed to Melbourne Technical College, and in July 1954, Her Majesty Queen Elizabeth II conferred the title "Royal" upon the College and authorised the use of the Royal Cypher on its Diplomas. In December 1960, it was re-named the Royal Melbourne Institute of Technology.

The Council is a non-profit company consisting of members representing the Government, educational bodies, and business, industrial, and professional interests. It is responsible for control, appointment of staff, and administration of funds. The income of the Institute is derived from Government grants, fees, interest from investments, and various services to industry, Government bodies, and other schools.

In 1965, the Commonwealth Government agreed to provide grants for capital and recurrent expenditures. In 1966 and 1967, Federal grants totalling approximately \$2m matched by a similar amount from the Victorian Government, enabled construction to begin on a twelve storey building on the north-east corner of Swanston Street and Pharmacy Lane for tertiary level courses. When completed in mid-1968, it will provide permanent accommodation for the central library, civil engineering, electrical engineering, production engineering and, for an interim period, temporary quarters for mathematics and commercial practice. A separate building is also being erected on an adjoining site to house a school of foundry technology at a cost of \$496,560.

The Institute operates as two branches: the Professional Courses Branch and the Industrial Courses Branch.

Professional Courses Branch.—Professional courses, requiring school Leaving or Matriculation equivalent standard for entry, lead to associateship diplomas, which are generally recognised by appropriate professional bodies for membership. They are offered in various branches of engineering, applied science, art, architecture, business administration, mathematics, and librarianship.

Courses in engineering and some applied sciences need four years of full-time study, others three; for most of these a further year leads to a Fellowship, which has been recognised by universities as of first degree status. All courses may be taken by part-time study. Certificate courses reaching a lower standard are also offered.

Industrial Courses Branch.—Part-time courses prescribed by the Apprenticeship Commission lead to competency in a skilled trade or craft. They are of four or five years' duration, and generally require sub-intermediate as the entry standard.

Technician courses reach a standard intermediate between trade and professional qualifications. They usually require several years of part-time study after the completion of apprenticeship.

Details relating to the Institute during the years 1962 to 1966 are shown in the following table:

VICTORIA—ROYAL MELBOURNE INSTITUTE OF TECHNOLOGY

Particulars	1962	1963	1964	1965	1966
Individual Students Enrolled—					
Males	18,631	19,060	19,114	19,354	19,378
Females	2,793	2,646	2,599	2,537	2,470
Total*	21,424	21,706	21,713	21,891	21,848
Course Enrolments—					
Engineering	3,452	3,095	2,959	2,955	2,745
Applied Science	1,937	1,942	1,995	2,470	2,730
Business Administration	4,653	4,912	5,098	5,492	5,581
Art and Architecture	3,137	2,727	2,711	2,552	2,667
Industrial Trades	8,245	9,030	8,950	8,422	8,125
Total*	21,424	21,706	21,713	21,891	21,848
			\$'000		
Receipts—					
Government Grants	2,102	2,186	2,499	2,575	3,135
Fees	688	726	762	820	846
Sale of Class Material	28	26	26	24	28
Miscellaneous	92	84	108	109	114
Total	2,910	3,022	3,394	3,528	4,123
Expenditure—			<b>#</b>		•
Salaries—			\$'000		
Instructors	1,730	1,866	2,091	2,306	2,624
Other	564	586	616	651	770
Buildings, Furniture,					
etc	264	258	271	299	280
Miscellaneous	278	318	339	382	439
Total	2,836	3,028	3,317	3,638	4,112

<sup>\*</sup> These totals exclude Correspondence enrolments, which in 1966 were estimated at 12,000.

#### Gordon Institute of Technology, Geelong

The following table shows details of enrolments, staff, and receipts at the Gordon Institute of Technology, Geelong, for each year from 1962 to 1966:

VICTORIA—GORDON INSTITUTE OF TECHNOLOGY: ENROLMENTS, STAFF, AND RECEIPTS

Particulars		1962	1963	1964	1965	1966
Enrolments						
Full-time-						
Diploma Vocational	••	558 161	577 146	537 134	546 120	564 161
Part-time—						
Apprentices Other		541 1,676	608 1,536	768 1,485	804 1,574	895 1,654
Staff						
Full-time						
Teaching Other	••	8 <b>8</b> 37	96 36	100 38	105 41	127 69
Part-time —						
Teaching Other	••	58 12	65 11	64	61 16	61 20
RECEIPTS						
Government Grant Fees Other Receipts	\$ \$ \$	439,990 63,438 48,368	516,322 66,210 68,636	546,930 69,180 63,182	596,220 67,976 66,084	667,578 72,696 66,386

Further Reference, 1962; Swinburne Technical College, 1963; Commonwealth Scholarships, 1963; Technical Education, 1965

#### Victorian College of Pharmacy

#### General

The Victorian College of Pharmacy is a school owned and operated by the Pharmaceutical Society of Victoria which trains students as pharmaceutical chemists. Since 1884 it has taught specifically to a syllabus drawn up by the Pharmacy Board of Victoria and has thus prepared students for examinations conducted and controlled by the Board. In practice much co-operation exists between the Pharmaceutical Society, the Pharmacy Board, and the College of Pharmacy. All examinations are conducted in co-operation with these bodies.

In addition to lecture-rooms, laboratories, and other teaching facilities, the College possesses a large assembly hall, with seating accommodation for 750 people, a cafeteria, a library, and administrative offices. It is a meeting centre for the profession. The members of the profession and the drug industry subscribed \$500,000 towards the present building (completed in 1960), and many people thus have an interest in the College's welfare. The balance of the money for the building was made available from State Government sources.

In July 1966, the Victorian College of Pharmacy became an affiliated institution within the framework of the Victoria Institute of Colleges.

#### Course

The entrance requirement for the Pharmacy Course is the Matriculation examination. A three year full-time course of instruction is given to all students seeking registration as pharmaceutical chemists. The first year is equivalent to a first year university course in science, for which a block exemption is available. The second and third years are devoted to academic and professional subjects.

Three thousand hours (approximately eighteen months) of practical training are spent in a pharmacy or laboratory approved by the Pharmacy Board of Victoria. At least 2,000 hours (approximately twelve months) of practical training must be served after completion of the three-year academic course. After completing the practical training period students return to the College for a short practical examination prior to registration.

#### Enrolments and Finance

The number of students attending the College from 1962 to 1966 is shown below:

VICTORIAN COLLEGE OF PHARMACY—STUDE	N']	IJ	T	I	I	I	l	J				ľ	١	Ą	١	١	١	ľ	I	,	٤	4	Ċ	ŀ	J	)		L	1	J.	J	ι	Į	j	l		ï	S		-	_	-	_	٠.	ľ	ì		ľ	١	Ĺ	Į	١	Δ	. 1	1	۷	ľ	١.	₹	ŀ	L	٩	Ė	Ł		ŀ	'.	P	]		ľ	7	ŀ	J	)	C	(			3		Ŀ	ì	j	B	C	ľ	3	Е	]		Ĺ	L	]		Ĺ	I	IJ	)	)	C	(	ľ	)			C	(	(	(	1							ĺ	ſ	1	1	١	١	١	ľ	]	J	Ĺ	١	١	4	ŀ	1		I	I	]		Ľ	₹	2	F	ŀ	J	ľ	)
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	Course		1962	1963	1964	1965	1966
Pharmacy	·		 544	429	434	460	449
Medical*			 164	156	142	154	
Postgraduate	(Pharm	acy)	 21	9	5		2
Total	١		 729	594	581	614	451
				<u></u>	<u> </u>		

<sup>\*</sup> Course discontinued after 1965.

The following table gives details of the principal items of receipts and expenditure of the College for the years 1962 to 1966:

#### VICTORIAN COLLEGÉ OF PHARMACY—PRINCIPAL ITEMS OF RECEIPTS AND EXPENDITURE

(\$)

Particulars	1962	1963	1964	1965	1966
PRINCIPAL RECEIPTS					
Government Grants—Maintenance Capital	40,000	55,000	70,000 86,000	42,000	58,000 10,000
Lecture Fees Examination Fees*	154,724 1,448	131,962 152	133,344 14	187,145	183,741
Total Principal Receipts	196,172	187,114	289,358	229,145	251,741
PRINCIPAL EXPENDITURE					
Salaries and Fees to Lecturers Drugs and Chemicals	119,586 15,568 79,710	120,020 14,902 61,632	128,768 14,450 68,328	132,181 15,149 90,150	158,822 20,307 111,680
Total Principal Expenditure	214,864	196,554	211,546	237,480	290,809†
		I	I	,	'

<sup>\*</sup> Examination fees are now paid to the Pharmacy Board. † Includes expenditure on new Pharmacology Department.

#### Science and Technology Careers Bureau, 1964

#### Council of Adult Education

#### General

The Council of Adult Education is a statutory body charged with the broad functions of advising, reporting, planning, and administering adult education. Through the Minister of Education, the Council is responsible directly to the State Parliament, to which it reports annually.

#### Activities

The Council of Adult Education comprises 21 members, five ex officio and the others appointed for three year terms by the Governor in Council. Ex officio representation is from the University of Melbourne, Monash University, the Australian Broadcasting Commission, the Education Department, and the Council itself through its Director appointed by Cabinet. Eight of the appointed members are nominated by interested bodies named in the Act, and four by voluntary and other associations. Of the remaining four, two are Governor in Council nominees and two are co-opted on the recommendation of the Council.

Under the Director, four professional adult education officers, a librarian and two executive officers, assisted by full-time clerical officers, administer different sections of the Council's work.

C.3636/67.—17

The following table shows details of the Council's activities from 1964 to 1966:

### VICTORIA—ADULT EDUCATION: LECTURE CLASSES AND ENROLMENTS

			Year Ende	d 30 June		
Lecture Classes	19	64	19	65	19	66
	Spring Term	Autumn Term	Spring Term	Autumn Term	Spring Term	Autumn Term
Courses Offered Students Enrolled	 77 3,681	215 8,602	114 4,247	250 9,596	134 4,356	286 9,457

#### VICTORIA—ADULT EDUCATION: GROUP ACTIVITIES

Particulars	1964	1965	1966
Discussion Groups— Number of Groups Students Enrolled	 401 4,292	434 4,824	472 5,169
Performances, etc.—  Music	   47 59 53 29	* * * 21	* * *

<sup>\*</sup> Country touring activities have been suspended since 1964.

#### Finance

The following table shows the income and expenditure of the Council for the years 1961-62 to 1965-66:

## VICTORIA—COUNCIL OF ADULT EDUCATION: INCOME AND EXPENDITURE (\$'000)

Particulars -		Year	Ended 30 Jun	ie—	
Particulars	1962	1963	1964	1965	1966
INCOME					
Government Grant	126	120	158	161	160
Lecture Fees, etc	44	56	71	83	100
Conferences	11	13	18	14	21
Miscellaneous	44	71	48	14	13
Total Income	225	260	296	272	293
Expenditure					
Salaries	81	81	87	91	100
Classes, Library, and		-			
Discussion Groups	52	61	72	83	93
Administration	20	23	56	60	59
Miscellaneous*	72	92	85	38	40
Total Expenditure	225	258	299	272	292

Including expenditure for country touring activities in 1962, 1963, and 1964.
 Further Reference, 1963

#### Health and Medical Research

#### Health

General

Responsibility for the health of the community is vested in the Minister of Health. Through the Department of Health the Minister controls all health, hospital, and associated services that are either administered directly or supported financially by the Government. Legislative power to exercise this mandate stems from the Health Act 1958, which also charges him with the administration of various Acts governing aspects of today's health services. Most of these Acts are devoted to those parts of the health service that have assumed increased importance. These include hospital (including mental hospital) services, services for the treatment of cancer, control of poisons and drugs, and Acts empowering the registration of members of certain professions and other vocational groups whose work bears directly on public health.

In administering Victoria's health services the Minister is assisted and advised by the permanent head of the Department, the Chief Health Officer, the Chairman of the Hospitals and Charities Commission, and the Chairman of the Mental Health Authority on matters that come within their respective fields of responsibility. As occasion demands, other statutory bodies within the Ministry may be called upon for advice.

The Department of Health includes a central administrative branch, containing the Secretariat and associated service sections, and four branches, the General Health Branch, the Mental Hygiene Branch, the Maternal and Child Welfare Branch, and the Tuberculosis Branch. The General Health Branch is controlled by the Chief Health Officer and the Mental Hygiene Branch by the Mental Health Authority. Each of the remaining two branches is controlled by a medical specialist and an administrator.

Bridging the Department and the community in the public health field is the Commission of Public Health, a body which has been connected with the promotion of public health since 1919. The chairman is the Chief Health Officer; the remaining six members consist of two medical practitioners, three municipal councillors representing local government, and one other member. The Commission administers sections of the Health Act and its responsibilities are to promote the prevention, limitation and suppression of infectious and preventable diseases, to report to the Minister on health matters. to publish reports, information and advice on public health and the prevention of disease, and to educate the public in the preservation of health. It deals with all aspects of environmental health, including such matters of current importance as the prevention of air pollution, the control of food standards and purity, and regulations governing the use and transport of radio-active substances. The executive instrument of the Commission is the General Health Branch, the officers of which either carry out its policies directly or exercise general oversight over execution of these policies by the municipalities.

An important contribution to the maintenance of a high standard of community health is made by the Hospitals and Charities Commission which supervises and co-ordinates hospital and ambulance services throughout the State. Working within the framework of the Hospitals and Charities Act 1958, the Commission exercises general supervision over all subsidised charitable institutions (including public hospitals) and benevolent societies. It registers and supervises the operation of private hospitals, ambulance services, and other bodies established for charitable purposes, and recommends allocations from the Hospitals and Charities Fund to these bodies. At a time when the care of the aged is a major problem facing health administrators, the Commission's Geriatric Division supervises, and assists financially, institutions and homes that provide care for old people. It also conducts a placement service in private hospitals for patients awaiting admission to special hospitals for the aged, and, by means of geriatric conferences and training courses, disseminates information on the care and needs of the aged.

Under the guidance of the Mental Health Authority, mental health services have been expanded significantly in recent years to keep pace with the increasing incidence of mental ill-health. Mental hospitals throughout the State provide care, treatment, and rehabilitation for the mentally ill. In an effort to detect and treat mental illness at an early stage in its development, outpatient clinics have been established in Melbourne and various country centres. Cases requiring hospitalisation are treated at special psychiatric hospitals. Residential special schools are maintained for intellectually handicapped children, where diagnostic and training services are provided. Research is being conducted into the causes of mental and emotional illness and new methods of treatment, and programmes of community education aimed at increasing public understanding of the problem of mental ill-health are arranged. A personal emergency service operates 24 hours of every day for the benefit of those with urgent emotional problems.

Other important bodies within the Department are the Anti-Cancer Council, the Cancer Institute, the Fairfield Hospital Board, and the National Fitness Council, together with a number of boards catering for the registration, or in some cases, the registration and training of, doctors, dentists, pharmaceutical chemists, dietitians, opticians, nurses, masseurs, and hairdressers. There exist also consultative councils, bodies of experts appointed under the power of the Health Act to advise the Minister on such special problems as poliomyelitis, maternal mortality, and influenza.

Further References, 1964-67; Industrial Hygiene, 1964; Poliomyelitis and Allied Diseases, 1964; Food Standards and Pure Food Control, 1964; Communicable Diseases, 1964; Poisons and Deleterious Substances, 1965; Interdepartmental Committee on Pesticides, 1965; School Dental Service, 1966; Epidemics, 1967

#### Victorian School Medical Service

This Service was founded in 1909 as a branch of the Education Department and is concerned with promoting the health of school-age children in the State. Its functions are carried out through the medical examination of school children and the health promotion through teachers and parents. In 1944, the School Medical Service was incorporated in the Department of Health.

#### Medical Examination

Before 1967, this aimed at three routine examinations of children during their schooling—in Grades 2 and 5 and Form 3. Teachers also referred for examination any children in whom they suspected ill-health or medical handicap, and those who had previously shown signs of illness were reviewed at a later date.

In 1967, the plan was changed to the routine examination of most children in Grade 1, whilst follow-up examinations and examinations as the result of teacher referrals in higher grades were continued. Parents were sent questionnaires to identify those children needing further medical assessment, and screening procedures to check vision and hearing were instituted in later grades. Routine examinations of Form 3 pupils were continued.

The assessment of children who are unable to keep up with their contemporaries in the schoolroom takes most of the school doctor's time. When the cause is diagnosed, the child is given the necessary treatment. Mentally defective children become the responsibility of the Department of Health, which maintains institutions and day centres where social and handicraft skills are taught. Maladjusted children or those who lack emotional stability are referred to a consultant psychiatrist. Children with impaired hearing or defects of speech, the blind and partially sighted, and physically handicapped children are also able to receive the necessary medical treatment.

In addition to this work, the medical officers and nursing sisters attempt to aid communication between private medical practitioners, parents, and teachers. Familiarity with community facilities and welfare services greatly helps in the management of children and families in need of aid. The school medical officer and the sister who works with him have special skills and knowledge gained from their experience in the school situation. Though they play no part in conventional treatment they can contribute to the better management at school of the child whose health is impaired. Particularly is this so in cases of chronic or recurrent illness or where the child is handicapped by disease. Teachers are often the first to notice illness in a child because of its effect on general behaviour and classroom performance.

The School Medical Service staff aids the referral of sick or handicapped children to their own doctors for treatment. This is usually sought from a general practitioner. Those families who have no general practitioner are helped to find one. Limited use is made of staff specialists to advise on the problems of education of children with difficulties in vision, hearing, and speech.

Close liaison is maintained with the Mental Health Authority and the Psychology Branch of the Education Department, and some survey work is carried out to help in the assessment of health standards and delineation of health problems in school children. This survey work is done in co-operation with the Commonwealth Statistician's Office.

During 1966, there were 129,813 examinations in schools, 2,346 special examinations including referrals to specialists, and 11,700 medical examinations of teachers and student teachers.

#### Health Promotion

In Victoria, health education of children is mainly carried out by parents and teachers. The School Medical Service seeks to promote child health through school teachers because of their special relationship with children.

The Service advises the Education Department on the health standards of schools and school teachers, and the medical suitability of all applicants for teaching service is assessed.

Some school medical officers work in the teachers' colleges to promote the health of school children through the teachers of the future. This is done by individual and group health education and counselling of students. Also, the doctors help prepare the future teachers to present health as a curriculum subject in the schools.

#### Tuberculosis Branch

In recent years there have been many changes in the control of tuberculosis, a disease which has been listed amongst the causes of death in State records since the 1880s and as a notifiable infectious disease since early this century. Recorded rates indicate great improvements; the figures for deaths from tuberculosis have declined from 58.24 per 100,000 of population in 1930 to 3.29 in 1965.

Before the introduction of chemotherapy in 1948, patients depended largely on their own capacity to build up resistance to the disease, encouraged by an environment in a sanatorium if, and when, beds were available. With the introduction of streptomycin, P.A.S., and isonaizid, the average patient's stay in a sanatorium has been greatly reduced. The discharged patients continue to take chemotherapy for one to two years under the supervision of chest clinics. This programme is proving very effective and almost all patients are rendered non-infectious and return to good health.

Tuberculosis workers are now able to direct more time and attention to other facets of tuberculosis control, using mass miniature chest X-rays, more extensive contact surveys, tuberculin surveys of school children, B.C.G. vaccination programmes, chemoprophylaxis, and more detailed out-patient supervision.

Compulsory chest X-rays are bringing under treatment people with unsuspected active tuberculosis, and a greater number with evidence of past disease now must attend out-patient clinics regularly so that any variation in their condition can be observed. Records show that about 10 per cent of the active cases of tuberculosis each year come from previously notified cases of tuberculosis, especially those who have not had full courses of chemotherapy. Following tuberculin testing in schools those who show evidence of past tuberculosis infection are also referred to chest clinics for investigation. These groups and their contacts constitute a much greater risk of developing active tuberculosis than other members of the community and it is important that they should remain under prolonged regular supervision.

Such programmes throw the burden of the work on out-patient clinics, records sections, and domiciliary visiting services. A new clinic has recently been opened in Coburg and clinical facilities at Prahran are being used to provide a better service for people living in the south-eastern areas of Melbourne.

The following tables show particulars of the operation of the Tuberculosis Service:

VICTORIA—TUBERCULOSIS SANATORIA : ACCOMMODATION, ETC.

				· · · · · · · · · · · · · · · · · · ·		
Sanatoria		1962	1963	1964	1965	1966
		•	Ac	CCOMMODATIO	ON	
Metropolitan Country	::	541 203	541 203	526 203	<b>5</b> 17 198	518 187
Total	-	744	744	729	715	705
	Ì		Ä	Admissions	·	
Metropolitan Country		735 215	1,045 246	977 230	1,005 234	1,032 178
Total		950	1,291	1,207	1,239	1,210
				DISCHARGES		
Metropolitan Country		709 170	1,024 208	994 200	970 211	919 170
Total		879	1,232	1,194	1,181	1,089
		·		DEATHS		
Metropolitan Country		60 17	53 13	65 18	62 21	88 29
Total		77	66	83	83	117

VICTORIA—TUBERCULOSIS BUREAUX ACTIV	CTIVITY	BUREAUX	-TUBERCULOSIS	VICTORIA-
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Particulars		1962	1963	1964	1965	1966	
New Cases Referred for Re-attendances (Old Ca Visits to Patients' Hon X-ray Examination—F Large Micro Tuberculin Tests B.C.G. Vaccinations	uses and New nes by Nurse	(r) (s) (s) (s) (s) (s) (s) (s) (s) (s) (s	13,475 61,324 20,863 39,526 11,135 11,230 3,054	12,015 54,870 21,851 38,807 13,962 11,531 3,279	12,757 55,975 22,464 37,290 14,336 10,424 3,194	12,665 54,391 20,372 37,943 12,741 10,579 3,861	11,944 57,149 22,271 39,555 15,673 13,014 5,738

<sup>\*</sup> Excludes mass X-ray surveys with mobile units.

Compulsory Chest X-Rays, 1965; Tuberculosis and Mass X-Ray Surveys, 1964-66

#### Maternal, Infant, and Pre-School Services

The Maternal, Infant, and Pre-School Welfare Division of the Maternal and Child Welfare Branch of the Department of Health is responsible for administering the pre-natal clinics, infant welfare centres, and pre-school services in Victoria.

#### Infant Welfare Services

The pattern of development has been a decentralised one, the infant welfare centres being established in the municipalities throughout Victoria as a responsibility of the local authorities. The buildings are the property of the local municipal councils, although the State Government pays capital grants (a maximum of \$6,000) towards their erection. The councils employ the infant welfare sisters, but again the State Government pays a maintenance grant of \$1,500 per annum for each full-time sister employed.

The infant welfare service provided for a community varies with its population, composition, and density, and more specifically its number of births per year. It is estimated that for a municipality with 200 births each year, a full-time sister is required.

In the most sparsely populated areas, the shires are not able to meet the cost of providing static infant welfare centres and, in addition, many mothers would have to travel too great a distance to reach them. Consequently the Government provides Mobile Infant Welfare services, pays the infant welfare sisters, and provides specially fitted vans for their use as centres. Several shires may be served by one of these vans and may make contributions towards the cost in proportion to the amount of service received. As townships spring up and develop along these routes, temporary centres are established where the mothers can congregate and so save the sisters' travelling time. When these townships grow more permanent, the shires establish static centres and relieve the State of the heavy cost of providing the mobile services. Five of these mobile services are in operation.

There are some mothers who, because of their situation, are unable to avail themselves of either the static or the mobile services, and for these assistance is provided through the Infant Welfare Correspondence Scheme which is conducted by the Maternal and Infant Welfare Division. These mothers correspond regularly with the sister in charge and receive progress letters throughout their child's development. Many mothers in outback areas have benefited from this scheme.

Infant Welfare Sisters give courses of lectures to secondary school girls on the care of the young child in the home. During 1966, 173 schools were visited and in all 412 courses given; 11,081 students received lectures. Further details are as follows:

#### VICTORIA—INFANT WELFARE LECTURES

					Source of Infant Welfare Sisters Giving Lectures in 1966			
Particulars	lars 19		1964 1965		Department of Health	Victorian Baby Health Centres	Municipal Infant Welfare Centres (Country)	
Number of Schools Special Groups Total Schools and Groups Number of Courses Number of Lectures Number of Students Certificates Issued		170 5 175 369 3,806 10,263 9,208	177 6 183 401 4,057 10,926 9,705	173 7 180 412 4,170 11,081 9,842	109 5 114 283 2,842 7,620 6,723	37 90 900 2,455 2,290	27 29 39 428 1,006 829	

Particulars of Infant Welfare Centres in Victoria for the years 1964 to 1966 are listed below:

VICTORIA—INFANT WELFARE CENTRES

Particulars	1964	1965	1966
Municipal Centres	640	652	659
Centres on Mobile Circuits	16	16	17
Centres in Non-Ratepaying Areas—			
Migrant Hostels	9	9	9
Commonwealth Defence Stations	1	1	1
Total All Types	666	678	686
Number of Infant Welfare Nurses in Centres	339	345	353
Number of Birth Notifications Received	64,644	63,781	63,971
Number of Children Attending Centres	178,641	180,327	178,390
Total Number of Attendances at Centres	1,350,328	1,383,407	1,379,027
Infant Welfare Correspondence Scheme-			
Number of Children Enrolled	66	69	65

#### Pre-Natal Service

In all Infant Welfare Centres advice is given by the Infant Welfare Sister on health education, pre-natal care, and mothercraft. At 31 selected Infant Welfare Centres, a Pre-Natal Clinic is conducted by a Medical Officer employed by the Maternal and Child Welfare Branch, Department of Health. These clinics are run in conjunction with public maternity hospitals serving these areas. The extent of the service rendered is listed below:

#### VICTORIA—PRE-NATAL CLINICS AND ATTENDANCES

Particulars	1964	1965	1966
Total Number	 30 8,101 39,752	31 7,719 36,352	31 7,058 31,016

#### Pre-School Services

The building of pre-school centres throughout Victoria has been aided in a similar way to infant welfare centres. In this case, however, the building may be owned by the Council, and often it is then combined with the infant welfare centre to reduce cost, or it may be owned by a church body or a voluntary organisation. In these latter cases, the council must be willing to sponsor the project. A similar building grant on a two-to-one basis up to a maximum of \$6,000 is paid towards the erection of these buildings, which, like the infant welfare centres, have to be approved in the planning stage. Further information about these buildings is set out on page 251 of the Victorian Year Book 1962.

Although the most general type of pre-school centre required by a community is that of a kindergarten, in some areas a pre-school play group may be all that can be established at first. This type of pre-school centre is conducted by a pre-school play leader who is a person with less training than a kindergarten teacher. Only fifteen children can be cared for by such a person at any one time and she is not qualified for parent counselling.

In urban areas, a third type of pre-school centre is required for the all-day care of children whose mothers have to work. There are thirteen of these day nurseries, and one crèche providing emergency care, subsidised by the Government of Victoria. They take children from infancy to five years of age and the matron-in-charge must be a State registered nurse with experience in the care of infants and young children.

All children attending pre-school centres have a free medical examination conducted by a medical officer of the Maternal and Child Welfare Branch of the Department of Health, or Municipal Council or, in a few cases, by a private doctor. Of the 694 subsidised pre-school centres in 1966, 488 were examined by Department of Health medical officers, 34 by Municipal Maternal and Child Welfare medical officers, and 24 by private doctors. A total of 21,798 children was examined by Department of Health doctors at subsidised centres.

Since 1964, all unsubsidised pre-school centres and child minding centres have been given the opportunity to arrange free medical examinations for their children. In 1966, 2,640 children were examined. There were 93 centres involved.

In April, 1964, an act to regulate the business of child minding was passed and it is now encumbent upon the proprietors of child minding centres to apply to the Commission of Public Health for annual registration of any house or place where five or more children under the age of six years are received for fee or reward. Approval depends not only on the premises but also on the suitability of the proprietor and of the group leader in charge of each group of children.

#### Pre-School Maintenance Subsidies

The cost of maintaining this service is substantial and the State subsidises the pre-school centres to the extent of the salary entitlement of the kindergarten teacher, or pre-school play leader. The additional running cost has to be found by the community and may be met by subsidies from local councils, church organisations, voluntary effort, and individual contributions from parents.

The number of subsidised pre-school centres during the years 1964 to 1966 and their particulars are listed below:

## VICTORIA—SUBSIDISED PRE-SCHOOL CENTRES AND ENROLMENTS

		19	64	19	65	1966		
Particulars		Number	Enrol- ment	Number	Enrol- ment	Number	Enrol- ment	
Kindergartens Play Centres Day Nurseries Crèche (Emergency	  Care)	481 111 13 1	24,317 3,348 646 74	524 108 13 1	26,445 3,426 646 100	569 111 13 1	28,760 3,456 656 100	
Total		606	28,385	646	30,617	694	32,972	

Note.-Enrolment figures for Day Nurseries and the Crèche show capacity only.

#### Training Programmes

Infant Welfare Sisters.—Approximately 70 infant welfare sisters are trained each year. Three training schools, subsidised by the Department of Health, conduct the four-month infant welfare training course which can only be taken by double-certificated nurses. Twelve bursaries are awarded by the Department of Health for this training each year.

Mothercraft Nurses.—Nine Mothercraft Training Schools, subsidised by the Department of Health, conduct fifteen-month courses for girls training to become mothercraft nurses. Each year about 150 mothercraft nurses are trained.

Pre-School Mothercraft Nurses.—This six-month training course for registered mothercraft nurses is conducted by the Maternal and Child Welfare Branch of the Department of Health. Ten bursaries are awarded by the Department for this training each year.

Pre-School Kindergarten Teachers.—The Melbourne Kindergarten Teachers' College at Kew conducts a three year Diploma course for girls training to become kindergarten teachers. The Department of Health awarded 30 bursaries for this training during 1966—fifteen to metropolitan students and fifteen to country students.

Pre-School Play Leaders.—The Maternal, Infant, and Pre-School Division of the Department of Health conducts a one year course for students training to become pre-school play leaders, and eight bursaries were awarded in 1966.

#### **Building Grants**

The following table shows the number and amounts of capital grants made to infant welfare centres, pre-school centres, and day nurseries during each of the past three years:

## VICTORIA—INFANT WELFARE CENTRES, PRE-SCHOOL CENTRES, AND DAY NURSERIES

Buildings Subsidised	1	964	1	965	1966	
Bundings Subsidised	No.	Amount	No.	Amount	No.	Amount
Infant Welfare Centres Pre-School Centres Day Nurseries	16 42	(\$'000) 87 243	14 38 1	(\$'000) 78 206 20	15 29 	(\$'000) 84 165
Total	58	330	53	303	44	249

#### Expenditure

Expenditure of the Maternal and Infant Welfare Branch in the years 1963-64 to 1965-66 is shown in the following table:

## VICTORIA—EXPENDITURE ON MATERNAL, INFANT, AND PRE-SCHOOL WELFARE

(\$'000)

Particulars	1963-64	<b>1964-6</b> 5	1965 <b>-6</b> 6
Salaries	248	264	281
Subsidies to Municipalities, etc., towards Cost of Maintaining Infant Welfare Centres	523	536	540
Subsidies to Organisations towards Cost of Maintaining Pre-School Centres	1,060	1,250	1,409
Subsidies to Organisations towards Cost of Maintaining Day Nurseries and Crèches	138	140	151
Subsidies to Training Schools— Infant Welfare	12 22	12 22	12 22
Scholarships for Infant Welfare and Pre-School			
Training	56 65	63 67	73 78
Other Expenditure			
Total	2,124	2,354	2,565

#### Mental Health Authority

The functions of the Mental Health Authority, defined in the Mental Health Act 1959, are to formulate, control, and direct general policy and administration in regard to the treatment and prevention of mental illness and intellectual defectiveness.

In the planning of mental health services in Victoria, six country regions were selected (with about equal population in each). The Authority aims to provide a community mental health service in each region with early treatment centres, residential hospitals, day hospitals, out-patient clinics, and residential hostels. In the Metropolitan Area four early treatment units were planned of which three are now in use. Early treatment units are now established at Larundel, Royal Park, Ballarat, Dandenong, and Traralgon; further early treatment centres will be established at Shepparton, Geelong, Benalla, and Sunshine.

Training centres and schools for intellectually defective patients are functioning at Kew, Sunbury, Stawell, Bendigo, Janefield, Beechworth, Travancore, and St. Nicholas Hospital, Carlton.

A State-wide service of out-patient clinics has now been provided. These centres are subsidised by the Authority for their maintenance hospitals. They provide a service for the prevention and treatment of mental illness and the follow-up of discharged hospital patients.

Alexandra Parade Clinic, Melbourne, provides a personal emergency service and deals with alcoholism as well as the problems of forensic psychiatry. Some clinics serve many purposes, being concerned with sheltered workshops, children and family problems, counselling services, therapeutic social clubs, a follow-up service for discharged patients, and hostel supervision.

There are 32 Day Training Centres for intellectually handicapped persons functioning throughout the metropolitan and country areas. These centres are subsidised by the Authority for their maintenance and capital costs, while their management is under private committees supervised by the Authority's officers.

A specific function of the Authority is research and investigation into the causation and treatment of mental illness. For this purpose a statistical section and research unit which is now recognised as a training centre within the framework of the Department of Psychiatry, University of Melbourne, has been established at Royal Park.

The following table shows the numbers under the care of the Mental Health Authority for the years 1962 to 1966:

VICTORIA—MENTAL HEALTH: PERSONS UNDER CARE OF THE MENTAL HEALTH AUTHORITY

Particulars		,	At 31 Decen	mber	
	1962	1963	1964	1965	1966
RESIDENT PATIENTS-					
Recommended Patients In State Mental Hospitals In Repatriation Mental Hospital In Psychiatric Hospitals	5,327 241 117	5,237 262 148	4,842 303 168	4,594 310 141	3,682 299 153
Approved Patients In Intellectual Deficiency Training Centres	856	798	958	958	1,047
Voluntary Patients In State Mental Hospitals In Repatriation Mental Hos-	1,349	1,359	1,322	1,455	1,937
pital In Psychiatric Hospitals In Intellectual Deficiency Train-	3 374	1 357	2 335	381	7 374
ing Centres	504	700	769	766	1,095
Informal Patients In Informal Hospitals In Training Schools	31 501	47 510	78 519	94 533	112 521
Total—Resident Patients	9,303	9,419	9,296	9,234	9,227
Non-resident Patients-					
On Trial Leave, Boarded Out, etc.	1,807	1,928	2,214	1,905	1,537
Total under Care	11,110	11,347	11,510	11,139	10,764

The following table gives details of the numbers of patients under care of the Mental Health Authority during 1966:

## VICTORIA—MENTAL HEALTH: PERSONS UNDER THE CARE OF THE MENTAL HEALTH AUTHORITY, 1966

	Under Care at 1 January			Admit- Dis- ted, charged,			der Care at December		
Type of Institution	Resi- dent	Non- resi- dent*	Total	Trans- ferred In, etc.	Trans- ferred Out, etc.	Died	Resi- dent	Non- resi- dent*	Total
State Mental Hospitals Repatriation Mental Hos-	6,049	1,333	7,382	3,992	3,832	839	5,619	1,084	6,703
pital	312	71	383	226	178	40	306	85	391
Psychiatric Hospitals	522	369	891	6,597	6,641	77	527	243	770
Informal Hospitals Intellectual Deficiency	94	• • •	94	1,147	1,126	3	112	•••	112
Training Centres	1.724	132	1.856	812	355	53	2.142	118	2,260
Training Schools	533		533	98	100	3	521	7	528
Total	9,234	1,905	11,139	12,872	12,232	1,015	9,227	1,537	10,764

<sup>\*</sup> Non-resident patients are those on trial leave, boarded out, etc.

Further Reference, 1963; History of Hospitals in Victoria, 1964

#### Hospitals and Charities Commission

The Hospitals and Charities Act 1948 set up a Hospitals and Charities Commission, consisting of three full time commissioners, a secretary, and administrative staff to assist it. It is directly responsible to the Minister of Health.

#### **Functions**

The Commission is the authority under the Minister for the payment of maintenance and capital subsidies to registered hospitals and institutions. It exercises a close scrutiny over hospital budgets and expenditure for capital and maintenance purposes.

One of its most important functions is to co-ordinate hospital activities. It is the authority responsible for determining the site and extent of new hospital construction, and for co-ordinating hospital and institutional activities after these are established. As part of its general administrative responsibility, the Commission may enquire into the administration of institutions and societies. The Commission determines, in consultation with the Victorian Nursing Council, those hospitals which should be used for nurse training, and the standards required of nurses in hospitals. It conducts a continuous recruiting campaign for nurses, provides bursaries to encourage girls to enter the nursing profession, and generally assists hospitals in nursing matters.

The Commission promotes collective buying of standard equipment, furnishings, and supplies. This has led to the establishment of the Victorian Hospitals' Association, which acts as a central purchasing organisation for Victorian hospitals. It is a non-profit company of which the hospitals themselves are the shareholders. By way of encouragement to purchase, the Commission originally offered an inducement of a 33 per cent subsidy upon collective purchases made by hospitals from the Association; the amount of this subsidy has now been decreased to 15 per cent, and the Association operates as an active purchasing organisation handling all types of equipment, drugs, and commodities generally used by hospitals. Total sales by the Victorian Hospitals' Association in the year 1965-66 amounted to \$4.8m.

In the year 1965-66, the Commission distributed a gross amount of \$11m. from loan funds for new buildings, additions or remodelling projects, and furnishings and equipment for hospitals, institutions and ambulance services. It distributed \$35.5m. for maintenance purposes.

The Commission exercises control over State funds:

- (1) For capital works. Commission approval is required at all stages of the building project from the original narrative through the preliminary sketches to documentation, tendering, and supervision of the project.
- (2) For maintenance purposes. Each institution is required to submit for Commission approval a budget covering the succeeding year's operation.
- At 30 June 1966, the Commission had on its register 1,508 institutions and societies, which, besides 461 public and private hospitals, included 109 benevolent homes and hostels, 360 organisations for the welfare of boys and girls, 107 crèches, 106 relief organisations, and 365 other institutions or societies.

#### Charities in Victoria

#### Historical Development

The first charitable institution in Victoria was a hospital which was set up in the house of John Batman in Melbourne in 1838. As the population increased, especially after the discovery of gold, charitable institutions also developed and in 1857, there were nineteen hospitals, six benevolent asylums, three benevolent asylums and hospitals, and four orphanages. There were also many charitable societies and organisations. Hospitals at this time were maintained partly by private contribution and partly by public funds.

In 1864, the State required, for the first time, charities to be registered and introduced some control over financial assistance to public hospitals. The charitable societies bore most of the responsibility for the provision of "outdoor" relief and aid for destitute persons at this time.

A Royal Commission on charitable institutions, appointed in 1890, recommended ". . . the appointment of a central board of charity to allocate government grants to the various districts and for the control of all charities within the Colony". This recommendation was not implemented until the Charities Board of Victoria was formed under the *Hospitals and Charities Act* 1922. The Board exercised wide responsibilities and powers over the activities of charities seeking voluntary contributions from the public.

In 1923, there were 150 recognised public charities, consisting of 50 public hospitals, 50 benevolent homes, orphanages and other institutions, and 50 societies. There were also many church organisations, some friendly societies, and a few other social welfare organisations. Most of these were formed locally; comparatively few were State-wide in character; fewer still were branches of national or international bodies. The Board's authority over these organisations lay in its right to enquire into the administration (including the keeping of the accounts), management, activities of, and relief afforded by, any registered benevolent society. The growth of youth organisations, clubs, and societies for the welfare of boys and girls led to a re-definition of the term "benevolent society" in the Hospitals and Charities Act 1941 in order to include these institutions and provide for their registration.

In 1946 an expert committee reported to the Government that "... it is desirable to bring about greater co-ordination of the administration of the government powers in respect of hospitals, charitable institutions and societies". At this time there were 420 registered charitable institutions and societies; by 1967, registered charitable organisations numbered 1,250.

In 1948, the Government established the Hospitals and Charities Commission, vesting it with the authority formerly exercised by the Charities Board, and some additional powers designed to ensure better co-ordination of public and private hospitals, ambulance services, and charitable organisations. Minor amendments to the Hospitals and Charities Act since that date have varied slightly the Commission's powers.

#### Link between Charities and Hospitals

An interesting feature is the manner in which charities came to be associated with hospitals under the aegis of the Hospitals and In the beginning most hospitals and welfare Charities Commission. organisations were dissociated in their activities. The hospital cared for the sick and injured but generally ignored the community from which it derived its patients, while the welfare organisations cared for a limited sector of the community, i.e., the blind, the deaf, etc., in isolation. Welfare organisations generally supported themselves, with little Government assistance, but hospitals, almost from their inception, have received Government aid. Several factors have changed this picture. In the first place, there developed in the post-war period an increasing awareness of the close relationship which environment bears to illness and accident; at the same time, society became more aware that prevention was better than cure. Rising hospital costs also gave increasing significance and importance to this maxim, and medical work in general aimed to prevent disease or accident rather than to treat it in hospital, or failing that, to treat the patient in the early stages of his infirmity in the home in preference to the hospital.

These changes meant that the Hospitals and Charities Commission endeavoured to co-ordinate charitable activities at the same time as it brought hospitals themselves closer to the charities in which they were interested.

A typical example of this is the Handicapped Persons Co-ordinating Committee. The Commission found that many charitable organisations interested and engaged in children's welfare were duplicating their activities. The situation was remedied by the setting up of a Committee representative of all interested organisations, including the Commission itself. The Committee introduced co-ordination into the field of children's welfare; and as a representative of all organisations in the field provided valuable advice to the Commission itself.

Often aged persons, though recovered from the immediate cause of hospitalisation still require care which can best be provided by transfer to institutions specialising in the field of geriatrics. Such transfers whilst serving the interests of the patient also release hospital beds for other cases.

#### Public Hospitals

Since their inception in 1846, Victorian public hospitals have maintained a distinctive pattern. Firstly, they are managed by autonomous committees elected by contributors—following closely the practice applying in the United Kingdom prior to the introduction of the National Health Service. Secondly, they have received financial assistance by way of Government subsidies. With rising costs, this has steadily increased in amount and proportion. At present hospitals in Victoria derive some 58 per cent of their income from Government sources. Thirdly, medical staffing has followed the former traditional British pattern of honorary service. In recent years this has been necessarily supplemented by salaried doctors employed either in university teaching departments or in diagnostic and technical therapeutic fields.

Patients are broadly separated into two groups, according to an income test. Those earning below a determined level of income are eligible for public hospital care at a fee of approximately half the actual cost; medical care is free through the honorary system. Those patients whose incomes are above the level prescribed, are required to pay intermediate or private hospital accommodation charges at higher rates, but only rarely does the charge cover cost; they must, in addition, meet medical fees, against which they may insure.

For a moderate premium a public patient can cover himself and his family against the public hospital accommodation charges of \$10.00 a day. The insurance benefit includes an amount of \$2.00 per day derived from Commonwealth hospital benefits. Private and intermediate patients may insure against their higher hospital charges and may, in addition, take a medical benefits cover to help meet the doctor's bill.

Improved medical methods and more effective drugs have shortened the average patient stay in hospital, with an important effect upon the community need for acute hospital beds. In Victoria today, the acute hospital bed need is assessed at fewer than 4 beds per 1,000 of population as compared with 7.5 beds in 1948. The fall is significant, not only in its effect on hospital building costs to provide for an expanding population, but in terms of cost to the patient.

Improved medical and hospital care have shortened bed stay, but they have also increased the length of life expectancy, with a corresponding increase in the numbers of older people in the community. The effects of this trend are being met through energetic efforts by State instrumentalities, in collaboration with the hospitals, and with religious and charitable organisations.

#### Private Hospitals

The Hospitals and Charities Commission registers and controls the standards of private (or non-public) hospitals through regular inspections. These hospitals have medical, surgical, midwifery, convalescent, and chronic beds.

Bush nursing hospitals are registered with the Commission as private hospitals.

In recent years the bed capacity has increased with the registration of more private hospitals and additional wards to existing private hospitals. They, therefore, constitute an important aspect of the hospital facilities available in Victoria. At 30 June 1966, there were, in the Metropolitan Area, 211 registered private hospitals with 5,423 beds, whilst in country areas there were 96 registered private hospitals with a total of 1,688 beds.

#### Regional Planning

The Regional Hospital Service was instituted in 1954, when eleven Regions were formed, each centering around a base hospital. Regional Councils were appointed and these meet regularly to co-ordinate activities. Medical, administrative, nursing, engineering, and catering advisory committees also meet at regular intervals to discuss problems and make recommendations to the Regional Councils.

Services which are being set up in each Region as personnel becomes available will include pathology, radiology, blood banks, physiotherapy, speech therapy, and occupational therapy.

Reference libraries for doctors, managers, and nurses have been set up at each base hospital, and reserve equipment is held at these locations for use in emergencies. Group laundries are being established at strategic centres, and each hospital now has access to the services of a regional engineer. The Regional Plan has been the means of patients receiving a higher standard of medical and ancillary care throughout the State.

#### Nursing

The Commission has various responsibilities for nursing in Victoria. It decides in consultation with the Victorian Nursing Council whether any particular hospital will be made available for use as a training school in any branch of nursing; it determines the establishment of nursing staffs for hospitals; through the provision of bursaries it encourages prospective nurses to improve their general education prior to commencing training; it maintains a continuous nurse recruitment programme throughout Victoria; it produces publicity material including films on nursing; it directs a staff of competent nurses to relieve matrons in country hospitals for their leave and assists when urgent shortages of nursing staff occur; and it assists generally in nursing matters in hospitals.

Nurse Training, 1962; Care of the Aged, 1965; Hospital Architecture, 1966; Hospitals in Medical Education, 1967

#### Ambulance Services

Under the *Hospitals and Charities Act* 1958 the Commission is charged with the responsibility of ambulance services in this State.

For adequate and efficient provision of ambulance services, Victoria has been divided into sixteen regions, each with regional committees elected by contributors, each committee being autonomous and responsible for the provision of service under its own constitution and by-laws. Each regional committee appoints a full-time superintendent/secretary as executive officer.

Strategically placed throughout the regions are branch stations, most of which are manned by full-time officers, the remainder operated by qualified volunteers. The headquarters station is based in the largest town in the region (generally a base hospital town) and provides maintenance facilities for its fleet of vehicles, backing up of service, and co-ordination of ambulance transport.

Common two-way radio communication is established in all the regional services and ensures direct communication throughout the State on all matters relating to persons in need of prompt medical attention.

Funds are provided by the Commission for both maintenance and capital purposes.

Particulars of the ambulance services from 1963-64 to 1965-66 are shown in the following table:

P	'articular	4		1963–64	1964-65	1965-66			
Vehicles	••	••		253	263	271			
Staff		••		499	509	550			
Contributors	••	• •		341,572	330,649	347,416			
Patients Carried				263,997	271,835	280,052			
Mileage Travelled	by Am	bulances		4,435,487	4,242,668	4,342,920			
Maintenance Grant	is		\$	527,994	589,724	621,414			
Capital Grants	••		\$	238,528	236,216	247,093			
					l				

#### VICTORIA—AMBULANCE SERVICES

#### Public Hospitals and Charitable Institutions

Information dealing with the receipts, expenditure, accommodation, and inmates of public hospitals and charitable institutions (subsidised) in Victoria during the years 1961–62 to 1965–66 is contained in the following tables. The numbers of patients refer to the "cases" treated and not to persons. It is considered probable that some persons obtained relief or became inmates at more than one establishment, but there is no information upon which an estimate of the number of these duplications can be based.

#### VICTORIA—NUMBER OF PUBLIC HOSPITALS AND CHARITABLE INSTITUTIONS

	Year Ended 30 June—						
Institution	1962	1963	1964	1965	1966		
Hospitals—							
Special Hospitals*	11	11	11	12	12		
General Hospitals—							
Metropolitan	20	20	21	22	22		
Country	109	110	110	111	112		
Auxiliary Hospitals	1	1	1	1	1		
Convalescent Hospitals	1	1	1	1	1		
Hospitals for the Aged	2	4	5	5	6		
Sanatoria	2	2	2	2	2		
Mental Health Institutions-							
Mental Hospitals	9	10	10	10	10		
Psychiatric and Informal Hospitals	6	7	8	8	9		
Intellectual Deficiency Training Centres and Schools	6	6	8	9	10		
Total Hospitals	167	172	177	181	185		
Other Institutions and Societies—							
Infants' Homes	8	8	8	8	8		
Children's Homes	34	34	36	36	36		
Maternity Homes	4	4	4	4	4		
Institutions for Maternal and Infant Welfare	3	3	3	3	3		
Rescue Homes	4	4	4	4	4		
Benevolent Homes	9	7	6	6	5		
Institutions for the Deaf, Dumb, and Blind	6	6	6	6	6		
Hostels for the Aged	12	13	12	12	11		
Medical Dispensaries	2	2	2	2	2		
Total Other Institutions†	82	81	81	81	79		

<sup>•</sup> Special Hospitals are those that have accommodation for specific cases only or for women and/or children exclusively and in this table include the Cancer Institute.

† In addition to the institutions shown above, there were, in 1966, other institutions numbering 1,276, registered with the Hospitals and Charities Commission, including bush nursing centres, youth clubs, benevolent societies, and church relief organisations. Infant Welfare Centres are also excluded from this table. (See page 510.)

# VICTORIA—PUBLIC HOSPITALS AND CHARITABLE INSTITUTIONS: RECEIPTS AND EXPENDITURE (\$'000)

		Year Ended 30 June—*				
Institutions		1962	1963	1964	1965	1966
Hospitals— Receipts— Government		39,362	41,228	42.064	45,067	46,620
Patients§ Other		17,738 6,116	18,794 6,592	20,392 6,835	23,338 6,016	26,137 7,963
Total		63,216	66,614	69,291	74,421	80,720
Expenditure— Salaries and Wages Capital Other	:: ::	27,596 12,354 21,234	29,260 12,960 22,574	32,318 10,138 24,911	42,517 10,584 19,800	47,243 11,693 20,922
Total		61,184	64,794	67,367	72,900	79,859
Sanatoria— Receipts** Expenditure—		1,058	1,114	1,274	1,255	1,330
Salaries and Wages Other	::	658 400	670 444	777 497	786 469	808 522
Total		1,058	1,114	1,274	1,255	1,330
Mental Health Institutions†—		17,310	17,682	19,446	20,428	22,624
Expenditure—— Salaries and Wages Capital Other	 	9,792 2,102 5,416	10,186 1,980 5,516	10,905 3,522 5,019	11,748 2,300 6,380	13,074 3,337 6,212
Total		17,310	17,682	19,446	20,428	22,624
Other Charitable Institutions‡— Receipts—						
Government   Patients§ Other	••	7,976 4,214 5,056	8,034 4,882 6,090	8,464 5,520 5,224	7.873 5,805 6,093	8,770 6,768 5,980
Total		17,246	19,006	19,208	19,771	21,518
Expenditure— Salaries and Wages Capital Other	:: ::	6,514 3,122 7,764	8,008 3,520 7,360	8,659 3,644 6,734	9,450 3,219 7,654	10,308 3,130 8,576
Total		17,400	18,888	19,039	20,323	22,014
Total Receipts		98,830	104,416	109,220	115,876	126,192
Total Expenditu	re	96,952	102,478	107,125	114,907	125,826

Due to a change in accounting methods adopted by hospitals in 1964-65, figures from 1964-65 onwards are not strictly comparable with those for previous years.

<sup>\*\*</sup> Sanatoria and Mental Health Institutions are financed almost exclusively by Government contributions.

<sup>†</sup> Includes Mental Hospitals, Psychiatric and Informal Hospitals, and Intellectual Deficiency Training Centres and Schools.

<sup>‡</sup> Figures for hospitals for the aged are not available separately. They are included in Other Charitable Institutions. Infant Welfare Centres and Bush Nursing Hospitals and Centres are included in this and the following table.

<sup>|</sup> Includes municipal grants and contributions up to and including 1964.

<sup>§</sup> Commonwealth Hospital Benefits payments are included in patients' fees.

# VICTORIA—PUBLIC HOSPITALS AND CHARITABLE INSTITUTIONS: DETAILS OF SOURCES OF INCOME AND ITEMS OF EXPENDITURE

(\$'000)

Particulars		Year Ended 30 June— •								
		1962	1963	1964	1965	1966				
Іпсоме										
Government Aid Charitable Contributions Fees—		64,322 2,662	67,476 2,756	69,760 2,729	73,687 4,931	78,335 4,968				
Out-patients In-patients—	• •	1,870	1,950	2,175	2,922	3,734				
Public		12,252 7,828 9,896	13,790 7,936 10,508	15,405 8,372 10,778	16,456 10,081 7,799	17,593 11,922 9,640				
Total		98,830	104,416	109,220	115,876	126,192				
Expenditure										
Salaries and Wages Other Operating Expenses Non-operating Expenses Capital		44,560 33,018 1,797 17,578	48,123 33,929 1,965 18,461	52,659 35,487 1,675 17,305	64,501 31,854 2,448 16,103	71,432 34,833 1,401 18,161				
Total		96,953	102,478	107,125	114,906	125,826				

<sup>\*</sup> See note (\*) to previous table.

## VICTORIA—PUBLIC HOSPITALS: ACCOMMODATION AND INMATES, 1966

Institution		Number of Beds in—		Daily Average of Occupied Beds in		Total Cases Treated in—		
Institution	Public Section	Inter- mediate and Private Section	Public Section			Inter- mediate and Private Section	Cases Treated	
Special Hospitals* General Hospitals—	2,062	407	1,540	275	50,413	11,950	203,169	
Metropolitan Country	2,928 2,886	1,174 3,316	2,361 1,847	903 2,017	69,124 39,548	47,125 102,215	314,196 301,769	
Auxiliary Hospitals Convalescent Hospitals	428		383 35	::	2,357 182	::	32	
Sanatoria	367	::	205	::	717	::	::	
Total	8,715	4,897	6,371	3,195	162,341	161,290	819,166	

NOTE.—This table excludes Mental Hospitals, Psychiatric and Informal Hospitals, and Intellectual Deficiency Training Centres and Schools, which had 9,434 beds and treated 24,011 cases.

<sup>\*</sup> Special Hospitals include the Cancer Institute.

#### Victorian Bush Nursing Association

The Victorian Bush Nursing Association provides hospital and nursing facilities in country towns and districts throughout the State. A central council in Melbourne, comprising representatives of medical, nursing and welfare bodies, country members, the Hospitals and Charities Commission, and business and professional men and women, administers the Association.

At 31 March 1966, there were 39 hospitals with a total of 479 beds, and 18 nursing centres, the latter being established at places unable to support a hospital, but able to maintain a trained nurse for consultation or visiting the sick.

During the year ended March, 1966, 20,804 patients were treated in hospital—maternity 2,007, surgical and medical 10,109, and outpatients 8,688. There were no maternal deaths and perinatal mortality was 16·0 per 1,000 live births. A total of 12,143 individual patients was treated in bush nursing centres. The total number of centre treatments was 30,259—19,542 visits by patients to the nursing centres and 10,717 visits by nurses to patients' homes.

The hospitals are registered by the Hospitals and Charities Commission as private hospitals. They are supported locally by patients' fees, membership fees, donations, and proceeds of auxiliaries. Through the Association, hospitals receive government maintenance grants, a total of \$320,000 for 1965–66. The money for approved capital works, such as buildings and new equipment, is initially raised locally, then subsidised by the State Government on a three for one basis. The Government subsidy for capital works during the year 1965–66 was \$230,000.

Each bush nursing hospital elects its own committee of management at an annual meeting of members. Members pay a small annual fee, giving them the right to stand or vote for the committee of management and entitling them also to a rebate on fees should they become patients. The nursing centres are also controlled by a local committee of management and members receive free treatment. The nursing centres receive financial assistance from the State Government through the Hospitals and Charities Commission, and from the Commonwealth Government through a Home Nursing Subsidy Grant.

Details of the receipts and expenditure of bush nursing hospitals and centres for the years ended 31 March 1962 to 1966 are shown in the following table:

## VICTORIA—BUSH NURSING HOSPITALS AND CENTRES: RECEIPTS AND EXPENDITURE

(\$'000)

	(30)	00)						
	Year Ended 31 March—							
Particulars	1962	1963	1964	1965	1966			
RECEIPTS								
Grants— Government* and Municipal Collections, Donations, etc. Proceeds from Entertainments Patients' Fees Members' Fees Interest and Rent Miscellaneous	362 102 8 484 46 4 8	500 128 12 504 48 4 6	509 136 13 542 47 7 20	575 89 18 611 49 7 11	566 69 18 665 49 10 24			
Total Receipts	1,014	1,202	1,274	1,360	1,401			
EXPENDITURE  Salaries— Nurses (Paid to Central Council) Other Provisions, Fuel, Lighting, etc. Surgery and Medicine Repairs and Maintenance Furniture and Equipment Printing, Stationery, etc. Interest, Rent, Bank Charges, etc Miscellaneous Loan and Interest Repayments	340 224 162 42 36 46 14 2 24	378 232 166 40 34 64 16	395 242 170 41 36 57 15	433 276 159 38 38 28 18	506 269 148 47 53 72 19 4 61			
Land and Buildings Alterations and Additions	24 78	154 32	72 86	201 88	46 25			
Total Expenditure	1,002	1,148	1,162	1,358	1,269			

<sup>\*</sup> Includes \$68,000 received under the Hospital Benefits Scheme for 1962, \$76,000 for 1963, \$34,000 for 1964, \$35,000 for 1965, and \$34,000 for 1966. Since 1963 some hospital benefit payments previously paid direct to hospitals have been paid direct to patients.

#### **Poisons Information Centre**

In August, 1962, the Poisons Information Centre was established at the Royal Children's Hospital. This Centre was the first to be established in Australia and was the result of several meetings attended by officers of the Department of Health, medical superintendents of the metropolitan teaching hospitals, and representatives of the medical and pharmaceutical professions. The outcome of these discussions was a recommendation to the Commission of Public Health that a Poisons Information Centre should be established at the Royal Children's Hospital. This recommendation was endorsed by the Commission of Public Health and accepted by the Government of the day.

The Royal Children's Hospital made accommodation available and agreed to medical officers of the Hospital supervising the work in this Centre. The Centre is now staffed and maintained by the Department of Health but the overall supervision is carried out by the Medical Director of the Royal Children's Hospital.

In 1954, a survey showed that in one year between 400 and 500 children attended the Royal Children's Hospital for the treatment of accidental poisoning. Although only a small number of accidental poisoning cases are fatal, the distress caused is considerable particularly as many cases of accidental poisoning in children are preventable.

The Poisons Information Centre handles enquiries from doctors, pharmacists, and from the general public. It also collects and collates statistics and information concerning cases of poisoning; gathers from all available sources the details of substances containing poisonous agents; maintains liaison with other such organisations; and provides educational material to the public in regard to the dangers of accidental poisoning.

Since its establishment in 1962 the number of enquiries at the Centre has increased from 627 to 2,357 in 1965. An analysis of the figures of cases of accidental poisoning shows that approximately 40 per cent are due to swallowing some form of medication and 25 per cent due to swallowing household products such as disinfectants, detergents, etc.

# Lord Mayor's Fund

The Lord Mayor's Fund was inaugurated by the Lord Mayor of Melbourne in 1923. The object of the founder was to rationalise and regularise the collection and distribution of voluntary contributions to support the hospitals and charities of Melbourne. There are two methods of operation: the Hospitals and Charities Sunday Committee and the Lord Mayor's Fund. The Hospitals and Charities Sunday Committee raises its funds from an annual "one day" appeal to parishioners (4th Sunday in October) by means of specially printed offertory envelopes supplemented, latterly, by grants from Church budgets.

The Lord Mayor's Fund does not employ collectors nor does it pay commissions. Its appeal is presented to the public as directly as possible by advertising, personal correspondence, or by voluntary speakers addressing groups. The total annual receipts of the two funds during the period 1961–62 to 1965–66 were as follows:

# VICTORIA—LORD MAYOR'S FUND AND HOSPITALS AND CHARITIES SUNDAY FUND: RECEIPTS

(\$'000)

Yea	ar Ended 3	0 June—		Lord Mayor's Fund	Hospitals and Charities Sunday Fund	Total
962				512	60	572
963 964	••	• •	• •	478 486	66 65	544 551
965	• •	• • •		515	60	575
966				513	57	570

#### Further Reference, 1962

# Royal Victorian Eye and Ear Hospital

#### Introduction

The Royal Victorian Eye and Ear Hospital provides for the treatment of eye, ear, nose and throat conditions. Whilst most patients live in Victoria the hospital can and does treat patients living in other States and overseas.

# History

Dr. Andrew Sexton Gray, who arrived in Melbourne in 1862, had trained at St. Mark's Ophthalmic and Aural Hospital, Dublin, and had become a member of the Royal College of Surgeons in 1854. He soon recognised the task before him in this specialised field of surgery and founded "Gray's Institution for Attending to the Eyes and Ears of the Poor" in East Melbourne. For three years he worked single handed, personally financing the treatment of those needing his specialist skills. By 1866, his work was being recognised, as was the need for assistance, and a Committee of Management was established to relieve him of some of his responsibilities.

The Institution was officially renamed the Victorian Eye and Ear Hospital in 1873 following its amalgamation with the Ophthalmic and Orthopaedic Institution founded by Dr. Aubrey Bowen in 1869. It was offered a site at Eastern Hill, and with a government grant of \$2,000 a new building was completed in 1883 at a total cost of \$12,184. This building is part of the present hospital.

The prefix "Royal" was conferred on the hospital in 1960, and in 1963 a Coat of Arms was granted by the College of Arms, London.

# Specialised Treatment

The hospital has a capacity of 102 beds. It admits about 4,000 patients, and performs approximately 3,600 eye, ear, nose and throat operations annually, particular emphasis being placed on deafness, glaucoma, retinal detachments, and cataracts. The average stay per patient is 6.5 days. In 1965–66, 27,782 outpatients were treated and the attendances numbered 72,744. The average number of attendances per patient was 2.6.

There are four main departments concerned with outpatient treatment; the Eye Department which is assisted by special units such as the Glaucoma Investigation and Research Unit and the Orthoptic Department; the Ear, Nose and Throat Department, which is assisted by the Deafness Investigation and Research Unit; the Casualty Department, which is staffed by house surgeons who are specialists-in-training who provide emergency treatment; and the General Medical Department, which provides a consultant service in general medicine and surgery for those whose eye, or ear, nose and throat symptoms are due to a general medical or surgical cause, or for those patients who develop other illnesses.

Other specialist departments include the following:

Orthoptic Clinic.—Patients having some defect of the eye muscles, or imperfect co-ordination of the eyes are referred by eye specialists to this clinic where an orthoptist works in close co-operation with the eye specialist to improve the vision, appearance, and co-ordination of the eyes.

Department of Pathology.—The department provides an investigative and diagnostic service for specialists in diseases of the eye, ear, nose, and throat. Specimens for examinations also come from hospitals and ophthalmologists elsewhere in Australia, and from Asian countries. For this purpose a postal service for histological specimens was begun in 1955.

Clinical Photograph Department.—The staff of the hospital uses photography as an aid to disease control, as a source of material for the hospital's teaching programmes, and as a source for illustrations for medical publications. Photographs included in the patients' history folios provide accurate records, and where a lesion is changing in character, help the specialist in diagnosis and in choice of treatment. In the case of plastic-surgery operations to the nose, photographs taken before the operation are used in planning the operation. Teaching and display material is produced for lectures to undergraduate and postgraduate medical students, factory workers, hospital auxiliaries, and the general public.

X-ray Department.—This department provides a full radiological service for both routine investigations and specialised requirements. Its "Foreign Body Localiser Unit" is frequently used by other hospitals.

Eye Bank.—There are now more than 7,000 prospective donors recorded at the Eye Bank, and approximately fifteen to twenty corneal graft operations are performed annually from this source. The Bank also carries a small stock of processed corneas from overseas for emergency cases.

Physiotherapy.—The employment of a physiotherapist is helpful to patients suffering from multiple injuries or deterioration of muscles or joints.

Medical Reference Library.—The libraries of the Royal Victorian Eye and Ear Hospital and the Ophthalmological Society of Australia together form the major library in Australia in the field of ophthalmology and otorhinolaryngology.

Teaching.—Two recent events have affected the teaching work of this hospital. The first was the arrival in 1965 of the first Professor of Ophthalmology, and the establishment within the hospital of the University of Melbourne Department of Ophthalmology. The second was the establishment of "The William Gibson Lectureships" enabling the extension of the teaching programme in the ear, nose and throat speciality. Other teaching facilities include postgraduate training for house surgeons for higher qualifications in ophthalmology and otolaryngology; lectures in ophthalmology to final year students, and training programmes in anaesthetics and diseases of the eye.

Research into medical problems is closely allied to treatment and it is carried out by the following units:

The Glaucoma Investigations and Research Unit conducts tests which cannot be undertaken in the doctor's consulting room. It examines any unexplained phenomena arising from routine investigation of patients and aims to inform eye specialists and general practitioners of the latest developments in glaucoma so that any new developments are made available to patients at the earliest opportunity. Glaucoma is a major single cause of blindness and some 4 per cent of the population suffer from this disease.

The Jean Littlejohn Deafness Investigation and Research Unit functions primarily to determine a patient's hearing defects and to assist the surgeon in his diagnosis and in the treatment required. Special investigations such as Bekesy audiometry caloric tests and tests for malingering are also carried out. In cases of perceptive deafness further tests are done to aid the evaluation of the patient's suitability for a hearing aid. A special section of the unit is concerned with infant deafness.

The recent appointment of an audiologist meets the increasing demands of hospital otologists for precise hearing assessment in complex cases.

Speech Therapy Department.—A senior speech therapist is in charge of this department to which patients are referred from ear, nose, and throat clinics conducted within the hospital and from the Jean Littlejohn Deafness Investigation and Research Unit. The scope of the work embraces the entire field of speech and language abnormalities and there is specialised help available for the deaf from birth to old age.

A research project directed towards the improvement of techniques used in assisting largyngectomised patients to acquire "new" voices is in progress, and a great deal of work is done on other language disturbances as well as with children whose speech developments has been delayed. Speech Therapy students from the Victorian Training School attend regularly for observation and supervised practice of treatment.

Fairfield Hospital, 1961; Geelong Hospital, 1962; Royal Melbourne Hospital, 1962; Alfred Hospital, 1963; Prince Henry's Hospital, 1964; Royal Children's Hospital, 1964; St. Vincent's Hospital, 1965; Dental Hospital, 1965; Austin Hospital, 1966; Queen Victoria Memorial Hospital, 1967

#### Cancer Institute Board

#### General Functions

The Cancer Institute, which was incorporated in 1949, has as its objects the following:

- To provide facilities for research and investigation into the causation, prevention, diagnosis and treatment of cancer and allied conditions;
- (2) to undertake such research and investigation;
- (3) to provide, in Victoria or elsewhere, for the special training of persons in this research and investigation;
- (4) to provide out-patient and in-patient hospital treatment at the Institute:
- (5) to arrange for the provision, at any hospital within the meaning of the *Hospitals and Charities Act* 1958, of special clinics at which patients may seek relief from conditions for which appropriate treatment is available at the Institute;
- (6) to provide hostels, or make other arrangements where necessary, for the accommodation of out-patients who are undergoing treatment at the Institute or at any clinic associated with it;
- (7) to provide at the Institute and, at any clinic established at any hospital, to arrange for the provision of—
  - (i) teaching facilities for medical students;
  - (ii) postgraduate instruction for medical practitioners;and
  - (iii) instruction to nurses, technicians and physicists, with regard to cancer and allied conditions, including the diagnosis and treatment of those conditions; and
- (8) to co-ordinate all activities arising from the objects outlined above.

#### **Developments**

Almost every activity of the Institute has been affected in some way by the increasing number of patients, changes in techniques, and more sophisticated diagnostic methods. In addition, the research activities of the Institute are steadily increasing.

To meet this increasing need, a building has been purchased which when reconstructed will provide an additional 24,000 sq ft of floor space. This additional space will accommodate the Technical Services Division which is responsible for the maintenance and development of electronic equipment. The Pathology Department was rebuilt in 1967 to provide a wider range of diagnostic procedures and new techniques.

Following recommendations from the Board's Study Group, the Institute was affiliated with the University of Melbourne and Monash University as a special teaching hospital and can thus provide extended facilities for undergraduate and postgraduate medical education. Collaboration with the metropolitan teaching hospitals continues to expand and recently an agreement was made with the Alfred Hospital to provide a new Radiotherapy Department at that hospital. By arrangement, the Institute now provides the technical staff and allows for interchange of medical staff.

During 1966, the Institute became an accredited body for surgical training and the Royal Australasian College of Surgeons now approves training for Registrars in plastic and general surgery.

# Pathology Services

The main function of the Pathology Department is to act as an ancillary service to what is primarily a radiotherapeutic clinic. The laboratory is compact and therefore the departments of morbid histology, biochemistry, haematology, and microbiology are under one control, thus achieving integration of all the relevant pathological data.

During the last three years increased use has been made of biochemical investigations as it is realised that accurate knowledge of the chemical state of the patient can be of vital importance in the long term management of a variety of cancer sufferers. Newly developed techniques are also being constantly adapted to routine use.

# Medical Physics

The work of the department has continued to increase as a result of the general expansion of the Institute's activities, more requests for advice and assistance at other hospitals (mainly in the radio-isotope field), and the developing programmes of investigation, research and teaching.

The greater number of patients being treated at the Cancer Institute has meant a corresponding increase in the work of the treatment planning section of the department, which is responsible for the detailed calculations associated with the radiotherapists' radiation prescriptions and the preparation of a comprehensive treatment plan for each patient. In September, 1965, a special Planning Clinic was established.

The physical bases of a number of radiotherapy procedures are being re-evaluated with a view to possible improvements in technique. In the field of radio-isotopes new diagnostic techniques have been developed and a general study has begun of the wider use of the shorter lived isotopes in tracer investigations. A radio-isotope scanner has been purchased and will open up new fields of study. Assistance has also been given to the Royal Children's Hospital in establishing its radio-isotope unit and similar assistance is being given to the Alfred Hospital.

One aspect of the department's research programme is directed towards improving methods of radiation measurement, and over the past few years the special properties of semi-conductors have been exploited for this purpose. The uptake and turnover of radioactive phosphorus is also being used in the study of tumour activity. Special detectors and associated electronic instruments have been developed to permit the continuous measurement of the radiophosphorus content of tumour tissue.

# Central Cancer Library

The Central Cancer Library is the joint library of the Cancer Institute Board and the Anti-Cancer Council of Victoria. It endeavours to provide a comprehensive coverage of cancer literature and an information and research centre for inquiries. The monthly Library Bulletin contains an index of cancer articles selected from the Library's current journals, and also lists new books, journals and reprints received. It is distributed to external organisations and individuals.

During 1965-66, the Institute received 5,328 new patients. There were 50,192 attendances for treatment and 81,129 X-ray therapy fields were treated.

## Services in Operation

# Metropolitan Hospitals

The Institute continues to collaborate with the metropolitan hospitals and has now extended its field of collaboration to several Departments of the University of Melbourne. These Departments have provided nominees to act as sessional consultants in the following specialties: child health, clinical medicine, dental medicine and surgery, general surgery, obstetrics and gynaecology.

The Institute's specialists are permitted to accept honorary appointments to collaborating hospitals, and physics staff have been made available for advice and collaboration in radio-isotope planning and administration in these hospitals.

# Extra-Metropolitan Hospitals

Fourteen clinics are now in operation in country hospitals, and these include the 140 Kv. Superficial Therapy Units at Bendigo, Geelong, Ballarat and Mildura.

### **Anti-Cancer Council**

#### General

The Anti-Cancer Council of Victoria was established by Act of Parliament in 1936. The Council is responsible for fostering and co-ordinating in Victoria research into the causation, diagnosis, and treatment of cancer. In addition to research, the Council is concerned with education of the public and with assistance to cancer patients.

Funds to finance the Council's activities are obtained solely from public subscriptions. The Council's annual expenditure over the five year period, 1961 to 1965, averaged \$400,000. About 60 per cent of the annual budget is devoted to the support of cancer research. The Council fully maintains three Research Fellows, and makes grants-in-aid to cancer research projects in university departments, hospitals, and research institutes. The Council also maintains the Central Cancer Registry to keep continuous records of all cancer patients admitted to the ten participating hospitals, which include all the teaching hospitals in Melbourne.

# Early Diagnosis of Uterine Cancer

Cancer of the uterine cervix is one of the commonest cancers in women. Between 300 and 400 women are treated each year in Victoria for this form of cancer and of these slightly more than 100 die of the disease. By cytological methods this form of cancer can be diagnosed at a very early stage, long before it produces signs or symptoms. If cervical cancer is diagnosed early by cytology (the "cell" or "smear" test) it is practically always curable.

In 1964, the Government agreed to set up the Victorian Cytology (Gynaecological) Service to examine cervical smears free of charge to patient or doctor. The Anti-Cancer Council of Victoria has contributed \$50,000 towards the establishment and maintenance of the Service. The Council is conducting an educational campaign to induce adult women to have this test, with the ultimate objective of eliminating mortality from cervical cancer. There has been a good initial response—in the first eighteen months of operation, the service examined 70,878 smears and diagnosed 213 cervical cancers.

The following table gives revised details of expenditure by the Anti-Cancer Council during the years 1961–62 to 1965–66. Because of a change of classification, the table is not comparable with those published previously.

VICTORIA—ANTI-CANCER COUNCIL: EXPENDITURE (\$)

Particulars	Year Ended 30 June—							
raticulais	1962	1963	1964	1965	1966			
Research Professional and Public	235,784	262,230	248,028	241,610	148,283			
Education	59,036	55,832	66,542	65,094	41,247			
Aid to Patients	136,376*	30,126	38,106	55,332	41,858			
Central Cancer Registry	19,004	18,198	23,302	16,234	14,694			
Australian Cancer Society Administration and	4,000	4,000	8,000	8,000	8,000			
Public Relations	30,988	32,876	33,092	35,490	36,845			
Total Expenditure	485,188	403,262	417,070	421,760	290,927			

<sup>\*</sup> Including a capital grant of \$100,000 to Caritas Christi Hospice.

#### **Baker Medical Research Institute**

The Thomas Baker, Alice Baker and Eleanor Shaw Medical Research Institute was founded under the terms of a deed of settlement executed in 1926 between the settlors and the Board of Management of the Alfred Hospital. The Institute was established to provide an efficient hospital laboratory service and facilities for medical research. In the course of time it was found more satisfactory for these routine services to be placed under the control of the hospital staff, and this transfer was completed in 1948. Since then the Institute staff has been entirely concerned with research, with emphasis on the basic medical sciences.

In 1949, a Clinical Research Unit was set up by the Board of Management of the Alfred Hospital to provide facilities for clinical research complementary to those of the Institute. Both functionally and structurally these two research groups have been integrated and are now generally included under the title "Baker Medical Research Institute".

Prior to 1949, the research activities of the Institute were in the fields of bacteriology, serology, and biochemistry, with clinical interests in a variety of subjects. During this period important contributions were made concerning the metabolism of carbohydrates and the related disease *diabetes mellitus*, and the initial studies relating to the introduction of modern techniques of cardiac surgery into this community.

Since 1949, both the basic science and clinical projects have been oriented to studying the diseases of the cardiovascular system. However, the unity of biological science is such that it has been found advantageous to encourage projects in fields other than the cardiovascular system, in order that the techniques and ideas of those fields will be readily available to workers in the cardiovascular field. Current projects deal with the cardiac muscle, hypertension, mechanism of blood coagulation, cardiac surgery, the relationships between disease and blood proteins, and cellular metabolism and genetics. These are being studied from the aspects of physiology, biochemistry, physics, pharmacology, clinical medicine, and surgery.

In 1966 the staff included seventeen graduates (nine medical, eight science).

# Royal Children's Hospital Research Foundation

In 1963, the Royal Children's Hospital Research Foundation moved to its new quarters in the new Royal Children's Hospital at Parkville. The incorporation of the laboratories, wards, and personnel of the Research Foundation within the Hospital is the outcome of sound planning, to link its staff with that of the Hospital and the University of Melbourne Department of Pediatrics.

The scientific staff of the Research Foundation has been organised into three main groups of workers engaged in clinical research, surgical research, and gastroenterological research. The work of the Foundation thus covers a wide field in paediatrics.

The Department of Clinical Research has directed its studies in respiratory disease, with emphasis on respiratory disorders in the infant, and asthma in the school child. Studies in the genetic factors concerned in disease have also recently been commenced.

The Department of Surgical Research is engaged in studies in the field of urological disorders which are common problems in sick children. It has also developed work in immunology with the ultimate object of attempting to solve the problems of organ transplant.

Nutritional disorders have always been of particular interest to the paediatric physician, because optimum growth is so often related to optimum nutrition. The Gastroenterological Unit is studying the digestion of various foods, special emphasis being directed to those enzymes in the alimentary tract which are responsible for digestion and absorption.

Other aspects of the work of the Foundation are in the fields of haematology and experimental animal physiology. A trial of the value of chemotherapeutic agents in the treatment of leukaemia is being directed from the Foundation on a national scale with the support of the Australian Cancer Society. The experimental animal laboratory continues to assist in the design and techniques of animal experiments which are necessary and of importance in the work of members of the Research Foundation staff, and also of the medical staff of the Hospital and Department of Pediatrics.

As the staff of the Research Foundation has an intimate association with that of the Royal Children's Hospital, and the Department of Pediatrics, their skills are fully available and are used in advising and consulting on any research problem. The staff are also used in consulting on clinical problems in which they are able to help, and in the teaching of both undergraduate and postgraduate students.

## Walter and Eliza Hall Institute of Medical Research

#### Introduction

The Walter and Eliza Hall Institute of Medical Research, which celebrated its 50th jubilee in August, 1965, is an independent medical research institute, affiliated with the Royal Melbourne Hospital and the University of Melbourne.

While the Institute's main function is in basic medical research, it is also a postgraduate training centre by virtue of its affiliation with the University of Melbourne. The Director is Professor of Medical Biology in the University, and the Institute trains many students for the degrees of Master of Science and Doctor of Philosophy. Also, numerous young scientists come from the United States, England, Europe, and Asia to gain postgraduate training in research methodology.

Since 1957, the work of the Institute has moved largely into the field of immunology, a study of the body's defences against disease. This is an expanding branch of medicine, as, apart from the obvious importance of vaccination for the control of epidemics, immunology research is also closely linked up with cancer research, the study of organ transplantation, and the field of auto-immune and allergic diseases in man.

#### Activities

The work of the Institute is divided into five units.

# Cellular Immunology Unit

This unit, which is the largest, is devoted to a study of the normal immune process, and of auto-immune diseases in a series of special strains of inbred mice—the New Zealand Black and related strains. Cellular work on normal animals is gaining insight into how the body manufactures antibodies, the protective substances in the bloodstream which guard against disease. Attention is also being given to specific ways of turning the immune response off (inducing immunological tolerance), a procedure which is vital for the successful performance of organ transplantation (such as kidney transplantation).

The New Zealand mice represent a particularly important experimental effort, as these animals spontaneously develop a variety of auto-immune diseases extremely similar to conditions which develop in man, thus affording a valuable opportunity of studying the nature of these diseases, and of experimenting with various forms of treatment.

#### Cancer Research Unit

This unit is devoted largely to a study of lymphatic leukaemia, a malignant disease of the lymphocytes, one of the blood white cells important to bodily defences. Again, most of the work of this unit is performed in a special strain of mice, genetically pre-disposed to the development of leukaemia. Another facet of this unit's work is devoted to studying defence mechanisms in old mice, in an attempt to understand why ageing individuals are more prone to debilitating infections.

### Clinical Research Unit

The Clinical Research Unit is concerned with gaining deeper insight into auto-immune disease in man. Many of the patients in its twenty-six bed ward in the Royal Melbourne Hospital suffer from one of these diseases, including systemic lupus erythematosus, haemolytic anaemia, and certain forms of chronic kidney and liver disease. New methods of treating these conditions with cytotoxic drugs are being investigated. Furthermore, attention is being given to the question of whether certain forms of nervous system disease, including disseminated sclerosis, may fall into the auto-immune category.

# Biochemistry and Biophysics Unit

This unit is devoted to a study of the biochemistry of various bodily defence mechanisms, and to an understanding of how vaccines (antigens) really act. The unit also collaborates actively with all the other groups on molecular aspects of their research problems.

# Experimental Pathology Unit

This unit, created in 1966, is devoted largely to a study of the thymus gland and its importance in the development of normal immune functions. It has been found that removal of the thymus on the first day of life in the mouse causes a profound disturbance of bodily immune mechanisms, frequently leading to the death of the animal at a young age. This appears to be due, at least in part, to the production of one or more hormones by the thymus gland. Links between thymic deficiency and the development of cancer are being probed. Attention is also being given to the question of whether the thymus performs an equally vital role in adult life.

#### Conclusion

The research programme of the Walter and Eliza Hall Institute co-ordinates studies into the body's immune defences and the function of lymphocytes. This pattern, of collaborative experimentation in medical research and the teaching role of the Institute, is becoming increasingly important.

The Institute is financed almost entirely through grants from Australian and Victorian governmental sources, private foundations, private individuals, and companies.

Medical Research at the University of Melbourne, 1964; Royal Children's Hospital Research Foundation, 1964; National Heart Foundation of Australia (Victorian Division), 1964; Medical Research at the Royal Women's Hospital, 1965; St. Vincent's School of Medical Research, 1965; Mental Health Research Institute, 1966; Epidemiological Research Unit, Fairfield Hospital, 1966; Medical Research at Monash University, 1966; Melbourne Medical Postgraduate Committee, 1967; Commonwealth Serum Laboratories, 1967

# Social Welfare Commonwealth Social Services

#### Finance

When age and invalid pensions were introduced in 1909 and 1910, respectively, finance was provided from Consolidated Revenue. Maternity allowances, introduced in 1912, child endowment (1941), and widows' pensions (1942) were financed similarly.

A change was made when the National Welfare Fund was established in 1943. At first it was used to finance funeral benefits and maternity allowances, but as time went on, other benefits were made a charge on the Fund. At present, expenditure on all social and health benefits, except repatriation and a few minor benefits, is met from the Fund, but it is not used to finance the cost of administering benefits nor of the capital works associated with them.

Expenditure in Victoria from the National Welfare Fund in the years 1961-62 to 1965-66 is shown in the following table:

VICTORIA—NATIONAL WELFARE FUND: EXPENDITURE (\$'000)

	(+ 000	,			
Service		Year	Ended 30	June—	
	1962	1963	1964	1965	1966
Funeral Benefits	193	216	210	224	282
Age and Invalid Pensions*	89,365	93,728	100,236	107,408	111,019
Widows' Pensions	7,362	7,758	10,316	11,764	12,692
Maternity Allowances	2,114	2,118	2,065	2,058	2,040
Child Endowment†	36,042	36,860	46,866	48,018	49,235
Unemployment and Sickness Benefits	9,057	7,400	5,047	3,351	3,434
Commonwealth Rehabilitation Service	439	415	412	432	427
Medical Benefits	5,605	6,022	6,377	8,961	11,156
Medical Benefits for Pensioners	2,187	2,304	2,450	2,413	3,404
Hospital Benefits	10,984	11,303	13,094	13,267	13,349
Pharmaceutical Benefits	15,479	15,677	17,680	18,556	18,951
Pharmaceutical Benefits for Pensioners	4,164	4,594	4,819	5,165	5,674
Nutrition of Children	2,069	1,898	2,183	2,066	2,382
Miscellaneous Health Services	109	102	138	162	104
Tuberculosis Benefits	2,620	2,930	3,149	2,997	3,310
Home Savings Grants‡				3,536	4,184
Total	187,787	193,325	215,041	230,379	241,645

Includes allowances for wives and children of invalid pensioners.
 From 1964 includes student child endowment.
 Under the Home Savings Grant Act 1964.

# Social Security Benefits

The benefits provided under the Social Services Act at 30 June 1966 are outlined below:

### Age Pensions

Age pensions, or old age pensions as they were then called, were introduced in 1909 and were the first of the income security services to be introduced on a Commonwealth-wide basis. Though the rates of pension and qualifying conditions, e.g., the means test, have changed considerably since then, fundamentally the provisions have not altered. The main essentials throughout have been that pensions are granted subject to age, nationality, and residence requirements, and to a means test on income and on property. The nationality requirement was repealed in 1966.

On 30 June 1966, there were 636,984 age pensioners in the Commonwealth. Of these, 447,188 or 70 per cent were women and 189,796 or 30 per cent were men.

The proportion of age pensioners in those of pensionable age also shows a long-term increase. At the 1911 Census the percentage was  $32 \cdot 0$ , and at the 1966 Census the percentage was  $48 \cdot 6$ .

### Invalid Pensions

The original pensions legislation (introduced in 1910) contained provisions for invalid as well as age pensions, and, though some of the qualifying conditions necessarily differ, the two schemes have always had many common characteristics. This applies more particularly to the means test provisions.

As with age pensions, the conditions governing invalid pensions have changed over the years, but there have always been fundamental requirements connected with age, incapacity, residence, nationality, income, and property. The nationality requirement was repealed in 1966.

At 30 June 1966, there were 106,645 invalid pensioners in Australia, comprising 58,440 men and 48,205 women.

The percentage of invalid pensioners in the population at 30 June 1966, was 0.92.

The following table giving data for Victoria illustrates the growth in numbers of and expenditure on age and invalid pensioners during the past five years:

VICTORIA-	-AGE	AND	INVALID	PENSIONS

Year Ended 30		Pensioners					
June—	Age	Invalid	Total	Payments*			
1962 1963 1964 1965 1966†	152,533 156,578 159,658 162,108 163,156	21,519 22,982 24,962 26,794 25,187	174,052 179,560 184,620 188,902 188,343	\$'000 89,365 93,728 100,236 107,408 111,019			

<sup>·</sup> Includes allowances for wives and children of invalid pensioners.

<sup>†</sup> By statistical adjustment pensions were corrected from Invalid to Age pension in 1966.

# Funeral Benefits

A funeral benefit of \$20 is payable to the person who has paid, or is liable to pay, the cost of the funeral of an age or invalid pensioner. The amount of funeral benefit is increased to \$40 where an age, invalid or widow pensioner is responsible for the funeral expenses of a spouse, child, or another pensioner.

### Widows' Pensions

These pensions were introduced on a Commonwealth-wide basis in 1942. There have been some changes in conditions but, like age and invalid pensions, widows' pensions have always been subject to residence and nationality qualifications and to a means test on income and property. Widows' pensions are payable to widows and other women in several classes.

On 30 June 1966, there were in Australia altogether 68,606 widow pensioners.

Numbers and expenditure in Victoria during the past five years are shown in the table below:

	Year	r Ended 30	June—	Number of Widow Pensioners	Total Payments
					\$'000
62			• •	 14,251	7,362
53				 14,549	7,758
54				 15,581	10,316
55	• 4			 16,426	11,764
56				 17,251	12,692

VICTORIA—WIDOWS' PENSIONS

#### Maternity Allowances

When these were first introduced in 1912, they were paid to all mothers. During the depression years a means test was imposed, but this was abolished in 1943. The amount of allowance was increased at the same time.

The allowances are paid to mothers to help them with the expenses associated with childbirth and are additional to Commonwealth health benefits.

The number of maternity allowances paid annually increased greatly in the post-war period, reflecting the influence of the immigration programme and the increased number of births. The total number of allowances granted in Australia in 1965–66 was 224,311 and expenditure amounted to \$7,159,315.

Details of allowances paid in Victoria during the years 1961–62 to 1965–66 are set out in the following table:

VICTORIA—MATERNITY ALLOWANCES	VICTORIA-	MATERNITY	ALLOWANCES
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	Year	Ended 30	June—		Number Granted	Total Payments
						\$,000
962					65,847	2,114
963					66,021	2,118
964					64,438	2,065
965					64,424	2,058
966					63,934	2,040

#### Child Endowment

Though there had been discussion for many years of a system of family allowances and though a Royal Commission on Child Endowment had been conducted in 1927, no Commonwealth scheme was introduced until 1941. Initially this provided for child endowment to be paid at the rate of \$0.50 a week for each child under sixteen years, other than the first, in a family. The rate was increased on two occasions, and in 1950 the first child was included. In January, 1964, the rate for third and subsequent children under sixteen years in a family was increased. Provision was also made for endowment to be paid for a student child over sixteen years but under 21 years who is in the custody, care, and control of the parent or guardian, is receiving full-time education at a school, college, or university, and is not in employment or engaged in work on his own account.

Child endowment may now be claimed by any resident of Australia who has the custody, care, and control of one or more children. There is no means test.

Usually the mother makes the claim and receives the payments. There are special arrangements to meet cases where families are divided by divorce, separation, or death of parents.

Following demographic trends and migration influences, the number of endowed families and children has increased considerably in recent years. In relation to children under the age of sixteen years the total number of endowed families in the Commonwealth on 30 June 1966 was 1,610,490, and the number of endowed children in families was 3,593,933. There were also 25,287 endowed children under sixteen years and 349 students 16–21 years in institutions. Expenditure for all endowed children for the year 1965–66 was \$176m.

The following table gives details of endowment payments in Victoria since 1962:

#### VICTORIA—CHILD ENDOWMENT

Ye	ear En	ded 30 June-	-	Number of Endowed Families	Number of Endowed Children in Families	Number of Endowed Children in Institutions	Total Payments
1962 1963 1964† 1965 1966	:: :: ::			417,482 421,275 428,260 436,359 443,753	921,582 933,628 951,375 968,879 982,651	4,627 4,594 5,257 4,909 5,027	\$'000 36,042 36,860 46,866* 48.018 49,235

<sup>\*</sup> There were five twelve-weekly payments made to the credit of bank accounts instead of the usual four during this year,

# Unemployment, Sickness, and Special Benefits

Legislation for these benefits was enacted in 1944, and the programme came into operation the following year. Rates of benefit were increased in 1952, 1957, 1961, and 1962, and permissible income was raised in 1957. In March, 1962, the additional benefit for one dependent child was extended to all dependent children under the age of sixteen years in the family of the beneficiary.

Unemployment and sickness benefits are essentially short-term benefits. They are available to persons who are unemployed or who are temporarily incapacitated for work and thereby suffer loss of income. There is a means test on income, but none on property. Both benefits are payable subject to a waiting period of seven days. Though qualifying conditions differ to some extent between unemployment and sickness benefits, both benefits have many common characteristics.

The number of unemployment benefits granted varies from one year to another according to the general employment situation and to dislocations in industry caused by industrial stoppages. During 1965–66, a total of 114,497 unemployment benefits were granted, and on 30 June 1966 there were 19,058 persons receiving benefit. Comparable figures for Victoria were 15,833 and 3,450.

The number of sickness benefits shows little variation from year to year. Altogether 69,585 grants of sickness benefits were made in Australia during 1965–66 (15,908 in Victoria), and there were 10,220 persons on benefit at the end of the year (2,478 in Victoria). Total expenditure in the Commonwealth on unemployment, sickness, and special benefits in 1965–66 was \$15,557,000; expenditure in Victoria during the same period was \$3,434,000.

<sup>†</sup> The Commonwealth commenced to pay endowment for student children aged 16 but less than 21 years, from 14 January 1964. At 30 June 1964, there were 43,263, at 30 June 1965, 49,806, and at 30 June 1966 of st. 366 endowed student children in Victoria. Details of these are excluded from the numbers shown in this table, although payments made on their behalf are included in "Total Payments".

The table which follows gives details of the numbers of persons to whom unemployment, sickness, and special benefits have been granted, and the amount paid in such benefits for each of the five years 1961–62 to 1965–66:

VICTORIA—SOCIAL SERVICES: UNEMPLOYMENT, SICKNESS, AND SPECIAL BENEFITS

		Number Admitted to Benefit during Year			Number Receiving Benefit at End of Year			Amount Paid in Benefits during Year		
Year I 30 Ju		Un- employ- ment	Sick- ness	Spec- ial*	Un- employ- ment	Sick- ness	Spec- ial*	Un- employ- ment	Sick- ness	Spec- ial†
								l	\$'000	
1962		72,201	14,833	4,573	14,338	2,479	1,123	7,206	1,294	557
1963		38,892	15,820	5,439	8,548	2,569	1,190	5,195	1,648	557
1964		22,633	16,560	4,973	3,380	2,807	1,186	2,750	1,766	531
1965		11,394	15,682	4,119	1,960	2,677	1,137	1,160	1,645	546
1966		15,833	15,908	4,740	3,450	2,478	1,156	1,216	1,667	551

<sup>\*</sup> Includes migrants in reception and training centres.

#### Rehabilitation

The Commonwealth Rehabilitation Service is one of the more recent additions to the social security programme. In 1941, a limited scheme for the vocational training of invalid pensioners was introduced. Following war-time developments in the training of disabled ex-servicemen, a comprehensive civilian rehabilitation service was begun in 1948. Its general aim is to restore disabled men and women to a state of fitness enabling them to earn their own living and to lead independent, useful lives. Rehabilitation may be effected through medical and hospital treatment, physiotherapy, remedial physical training, occupational therapy, vocational training, and employment.

Rehabilitation is provided free to (1) those receiving or eligible for an invalid or widow's pension; (2) those receiving or eligible for a sickness, unemployment, or special benefit; (3) those receiving a tuberculosis allowance; and (4) boys and girls of fourteen or fifteen years who, without treatment or training, would be likely to qualify for an invalid pension at sixteen.

Persons are chosen from these groups if the disability is a substantial handicap for employment but is remediable (except in the case of the blind), and if there are reasonable prospects of the person going to work within three years of starting treatment or training.

<sup>†</sup> Includes amounts paid to migrants in reception and training centres.

Training and living-away-from-home allowances may be paid, and artificial aids and appliances are supplied free.

Disabled persons who cannot qualify for the free service may pay for rehabilitation themselves or may be sponsored by governmental or private organisations.

During 1965–66, 1,434 persons were accepted for rehabilitation, 261 of them being in Victoria; 1,117 were placed in employment, 200 of them being in Victoria. Expenditure on rehabilitation in Victoria during the year was \$426,825.

# Reciprocal Agreements

The Social Services Act provides, *inter alia*, for the Commonwealth to enter into reciprocal agreements with the government of any other country in matters concerning pensions and benefits under the Act. Arrangements of this kind have been made with New Zealand and with the United Kingdom.

The general basis of these agreements is that residence in New Zealand or the United Kingdom may be treated as residence in Australia. In return Australians who go to those countries for permanent residence receive concessions enabling them to qualify for equivalent benefits there.

### National Health Benefits

Commonwealth expenditure on hospital and nursing home benefits, medical benefits, pharmaceutical benefits and the Pensioner Medical Service is authorised by the *National Health Act* 1953–1966.

## Hospital and Nursing Home Benefits

Hospital benefits are available to patients receiving treatment in public and private hospitals approved under the National Health Act.

Insured patients, who are those fulfilling the conditions of eligibility regarding contributing to a hospital benefit fund registered under the National Health Act, or a dependant of any such person, are entitled to a Commonwealth hospital benefit of \$2 a day. The benefit is paid through the contributor's registered benefit organisation. Generally, the Commonwealth hospital benefit is paid direct to the contributor together with the fund benefit to which he is entitled.

The Commonwealth benefit of \$2 a day is paid direct to hospitals who make no charge (for instance, infectious disease hospitals). Where a public hospital does not charge any fees for an eligible pensioner or a dependant of such a person who is a public ward patient, the Commonwealth pays the hospital a benefit of \$5 a day. Eligible pensioners are those who are in possession of a Pensioner Medical Service entitlement card.

26,672

For uninsured patients a Commonwealth benefit of \$0.80 a day is paid direct to the hospitals, the same amount being deducted from the patients' accounts.

A Commonwealth nursing home benefit of \$2 a day is paid for a qualified patient who receives nursing home care in a convalescent home, rest home, or similar institution which is approved under the National Health Act. The benefit is paid whether or not the patient is insured. It is paid direct to the hospitals and the same amount is deducted from the patient's account.

The following table shows details of registered organisations, members, and benefits for the years 1961-62 to 1965-66:

	Year Ended 30 June—							
Particulars	1962	1963	1964	1965	1966			
Number of Registered Organisations	46	44	44	44	44			
Number of Members	901,596	923,469	955,902	1,006,780	1,024,209			
Benefits Paid during Year from Registered Organisations' Funds (\$'000)	7,310	8,248	8,408	10,049	13,777			
Commonwealth Benefits (\$'000)	9,754	10,326	12,052	12,353	12,895			

18,574

20,460

22,402

17,064

VICTORIA—HOSPITAL AND NURSING HOME BENEFITS

#### Medical Benefits

Total Benefits (\$'000)

Commonwealth Medical Benefits are paid in respect of medical expenses incurred by persons who are contributors to registered medical benefits organisations, or by the dependants of such contributors. The benefits are usually paid on a fee-for-service basis for the medical services specified in the National Health Act. However, some registered organisations provide medical services for their members under contract arrangements with doctors.

Payments of Commonwealth medical benefits on a fee-for-service basis are made only to financial contributors to registered medical benefits organisations, which, subject to their rules, also pay a fund benefit equal to or greater than the amount of Commonwealth benefit. Where medical services are provided by contract, the Commonwealth benefit is provided by way of cash reimbursement to the organisation of a proportion not exceeding one half of the payments made to the doctors for services covered by the contract.

The following table shows details of registered organisations, members, and benefits for the years 1961-62 to 1965-66:

### VICTORIA—MEDICAL BENEFITS

Posti su to co	Year Ended 30 June—							
Particulars	1962	1963	1964	1965	1966			
Number of Registered Organisations	23	21	21	20	20			
Number of Members	797,068	830,278	869,221	916,189	929,693			
Number of Services Received	5,644,558	6,059,989	6,378,157	6,977,006	8,000,119			
Benefits Paid during Year from Registered Organisations' Funds								
(\$'000)	6,470	7,200	7,752	8,525	10,539			
Commonwealth Benefits (\$'000)	5,494	5,934	6,270	8,850	11,030			
Total Benefits (\$'000)	11,964	13,134	14,022	17,375	21,569			

## Pharmaceutical Benefits

Under the Pharmaceutical Benefits Scheme, all prescriptions written in accordance with the regulations are available to the general public for the payment of a fee of 50 cents. Pensioners who are enrolled in the Pensioner Medical Service, and their eligible dependants, receive these prescriptions free of charge. Pharmaceutical Benefits are supplied by approved pharmaceutical chemists on prescriptions of medical practitioners, but in areas where there is no approved chemist a medical practitioner may be approved to supply pharmaceutical benefits.

Provision is made to approve hospitals for supplying pharmaceutical benefits and most public hospitals are thus approved. A few of the larger private hospitals having diagnostic facilities are similarly approved.

The drugs and medicinal preparations available as pharmaceutical benefits are determined by the Commonwealth Minister of Health on the advice of the Pharmaceutical Benefits Advisory Committee. Within the list of benefits so determined, a doctor may prescribe, subject to any restriction on its use as a benefit, the drug of his choice in the treatment of his patient.

The following table gives details of pharmaceutical benefits granted in Victoria during the years 1961–62 to 1965–66:

## VICTORIA—PHARMACEUTICAL BENEFITS

Province	Particulars				Year Ended 30 June						
Particulars					1965	1966					
Number of Prescriptions Cost of Prescriptions— Commonwealth Contribution—		9,578,615	10,540,865	11,597,283	12,520,493	12,947,000					
Pensioners Other Population Payments to Hospitals and	\$'000 \$'000	4,164 12,942	4,594 13,160	4,820 13,314	5,165 14,101	5,674 14,872					
Miscellaneous Services Patients' Contribution	\$'000 \$' <b>00</b> 0	2,536 3,508	3,360 3,858	4,300 4,246	4,455 4,652	4,000 <b>4,</b> 767					

#### Pensioner Medical Service

The Pensioner Medical Service is a general practitioner medical service provided free of charge to eligible pensioners and their dependants. Under this service the participating doctors provide medical attention of a general practitioner nature, such as ordinarily rendered by a general practitioner in his surgery or at the patient's home, to enrolled pensioners and their dependants.

The service includes treatment of a patient who has undergone a surgical operation from the time of his return home from hospital, but it does not extend to specialist treatment, general anaesthetics, or fractures. Doctors participating in the service are remunerated by the Commonwealth on a concessional fee-for-service basis. In addition to the general practitioner service given to enrolled pensioners, the full range of medicines of the Pharmaceutical Benefits Scheme is available free of cost from a chemist on presentation of a doctor's prescription. Persons eligible for the Pensioner Medical Service are persons receiving an age, invalid, or widow's pension under the Commonwealth Social Services Act, or a service pension under the Repatriation Act, subject to a means test, and persons receiving a tuberculosis allowance under the Tuberculosis Act. Dependent wives, children under sixteen years of age, and children who have attained the age of sixteen years but who are under the age of twenty-one years and are receiving full-time education at a school, college, or university, of persons who are eligible may also receive the benefits of the Pensioner Medical Service.

The following table shows details of the Pensioner Medical Service for the years 1961-62 to 1965-66:

VICTORIA—PENSIONER MEDICAL SERVICE

		Yea	r Ended 30 Ju	ine—	
Particulars	1962	1963	1964	1965	1966
Number of Pensioners and Dependants					
Enrolled Number of Participating	197,215	207,603	215,373	220,315	252,258
Doctors	1,788	1,758	1,744	1,640	1,661
Surgery	921,946 880,204	967,381 872,662	1,015,961 882,360	1,015,942 836,007	1,074,055 817,463
Payments to Participating Doctors for Medical Services (\$'000)	2,156	2,272	2,421	2,384	3,379

History of Social Services, 1962

# Social Welfare Department

#### Introduction

The Social Welfare Act 1960 provided for the establishment of a new branch of the Chief Secretary's Department under a Director-General of Social Welfare. All the functions previously exercised by the Children's Welfare Department and the Penal Department have been absorbed by the new branch (the Social Welfare Department) and a number of significant additional functions have been introduced. These have since been re-aligned and re-grouped into divisions.

In addition to a central administration which is primarily responsible for the whole Department there are the following divisions: Family Welfare, Youth Welfare, Prisons, Research and Statistics, Training, and Probation and Parole.

# Family Welfare Division

This Division, under the Director of Family Welfare, is responsible for promoting family welfare in the community and for controlling and supervising children and young persons in need of care and protection within the meaning of the *Children's Welfare Act* 1958.

It maintains reception centres and children's homes for the reception and treatment of children under the Department's care. It also supervises the care of wards placed in private foster homes and in approved children's homes conducted by the various voluntary agencies. There are regional offices at Ballarat, Mildura, Geelong, Bendigo, and Morwell, suburban offices at Dandenong and Preston, and reception centres at Melbourne, Ballarat, and Mildura. It is intended to develop further regional centres throughout the State so that local assistance will be readily available when necessary. Other functions of this Division are set out on page 313 of the Victorian Year Book 1964.

Since the Social Welfare Act came into operation in July 1961, preventive work has been developed. The Division has a Family Counselling Section for the benefit of persons with family problems. This section seeks to prevent the disruption of the family unit, since early preventive work is more effective than later remedial measures.

The Division has substantial responsibilities in relation to the adoption of children. Under the Adoption of Children Act 1964, which came into operation on 1 January 1966, only the Director-General and approved private adoption agencies may arrange the adoption of children, except that a relative may arrange a child's adoption by a relative. Only charitable organisations, as defined under the Act, may apply for approval as private adoption agencies. There are 22 approved agencies at the present time mainly associated with churches and some of the larger public maternity hospitals.

An adoption can only be arranged when the child's parents or guardians have consented in writing but, in addition, the Court has power to dispense with their consents in certain circumstances. When a parent or guardian signs a consent to an adoption, he has the right to nominate an approved agency or the Director-General to

arrange the adoption. If the principal officer of the nominated agency declines to act or if no agency is nominated, the adoption may be arranged by the Director-General. Pending the making of the adoption order by the Court, the Director-General or the principal officer, as the case may be, is the child's guardian. The person giving a consent to an adoption has a period of 30 days in which to revoke that consent by notice in writing served on the Registrar of the County Court but not otherwise.

On adoption, the child concerned ceases to be the child of his natural parents and becomes the child of his adopting parents just as if he had been born to them in lawful wedlock. Adoption orders made in other States or Territories of the Commonwealth are recognised in Victoria, and there is also provision for the recognition of foreign adoptions.

The following table shows details of the number of children made wards of the State during the years ended 30 June 1965 and 1966:

VICTORIA—REASONS FOR CHILDREN BEING MADE WARDS
OF THE SOCIAL WELFARE DEPARTMENT

		Yea	r Ended	1 30 Ju	ne—	
Type of Admission		1965		1966		
	Boys	Girls	Total	Boys	Girls	Total
By Children's Court—						
For Offences (Pursuant to Section 28, Children's Court Act)						i
Larceny and Stealing	55	3	58	47	1	48
Breaking and Entering	76	3	79	67		67
Illegally Using*	15		15	18		18
Miscellaneous	17	2	19	25	1	26
Total	163	8	171	157	2	159
Care and Protection Applications (Pursuant to Section						
16, Children's Welfare Act)			1			
Found Wandering or Abandoned	16	20	36	14	9	23
No Means of Support or No Settled Place of Abode	101	95	196	124	90	214
Not Provided with Proper Food, Nursing, Clothing,			1			
or Medical Aid	105	84	189	119	120	239
In Care of Unfit Guardians	58	68	126	52	64	116
Lapsing or Likely to Lapse into a Career of Vice						
or Crime	183	46	229	134	36	170
Exposed to Moral Danger	7	121	128	. 5	116	121
Truancy	2	2	4	15	9	24
Total	472	436	908	463	444	907
Uncontrollable (Pursuant to Section 19, Children's	J					
Welfare Act)	26	11	37	30	6	36
Total Made Wards by Children's Courts	661	455	1,116	650	452	1,102
Admissions on Application to Department	88	81	169	115	76	191
Total Made Wards	749	536	1,285	765	528	1,293

<sup>\*</sup> E.g., motor vehicles.

The following table gives details of the placement of wards at 30 June 1962 to 1966:

VICTORIA—PLACEMENT OF WARDS OF SOCIAL WELFARE DEPARTMENT

At 30 June—	Boarded Out in Foster Homes	In Foster Homes with a View to Legal Adoption	Placed, without Payment, with Relatives or Foster Parents	In Depart- mental Insti- tutions	In Non- Depart- mental Insti- tutions	In Govern- ment Subsi- dised Hostels	Under Employ- ment Agree- ment	On Parole	Total
1962	759	193	1,061	540	2,168	92	108	17	4,938
1963	760	191	1,063	610	2,443	123	132	30	5,352
1964	824	152	1,336	692	2,472	136	126	18	5,756
1965	715	156	1,529	792	2,598	131	124	15	6,060
1966	694	134	1,912	817	2,627	115	100	16	6,415

The following table gives details of family assistance rendered by the Family Welfare Division of the Social Welfare Department during the years ended 30 June 1962 to 1966:

# VICTORIA—FAMILY ASSISTANCE

Year 1	Ended 30 June		Number of	Applications	Number of Children Receiving	Cost of	
			Received	Approved	Assistance at End of Period	Assistance*	
						\$,000	
1962			3,762	2,750	7,413	818	
1963			2,883	2,041	7,253	720	
1964			2,538	1,806	5,626	632	
1965			2,624	1,628	6,131	596	
1966			3,035	1,662	6,209	573	

<sup>\*</sup> Excludes medical and school payments.

The following table gives details of the numbers of families receiving assistance from the Family Welfare Division of the Social Welfare

Department, at 30 June 1964 to 1966, classified according to the reason for the inability of the male parent to support the family:

VICTORIA—FAMILY ASSISTANCE : CLASSIFICATION OF FATHERS

			At 30	June			
Particulars	19	064	19	965	1966		
	Number	Percentage of Total	Number	Percentage of Total	Number	Percentage of Total	
Deceased Deserted Receiving Unemployment	330 1,013	16·7 51·2	347 1,084	16·1 50·3	324 1,045	15·1 48·7	
Benefit Temporarily or Partially	79	4.0	55	2.6	77	3.6	
Incapacitated War Service, Invalid, or	127	6.4	230	10.7	261	12.1	
Age Pensioner	251	12.7	243	11.3	242	11.3	
In Gaol	134	6.8	154	7.2	152	7.1	
In Mental Hospital	15	0.7	16	0.7	10	0.4	
Other	29	1.5	24	1.1	36	1.7	
Total	1,978	100.0	2,153	100.0	2,147	100.0	

The following is a statement of operations under Part VII of the Children's Welfare Act (Infant Life Protection) for the years ended 30 June 1962 to 1966:

VICTORIA—CHILDREN UNDER INFANT LIFE PROTECTION PROVISIONS

	Particulars		Year Ended 30 June					
		1962	1963	1964	1965	1966		
					i			
	Supervision at Beginning	250	260	227	200	217		
of Period		258	260	227	208	217		
		258 512	260 521	227 488	208 407	217 398		
of Period Children Placed								

# Youth Welfare Division

This Division, under the Director of Youth Welfare, is responsible for all functions dealing with the social welfare problems of young persons. In addition to promoting co-operation between the various organisations and individuals interested in youth welfare in the community, it is responsible for administering institutions known as Remand Centres and Youth Training Centres for the detention and treatment of delinquent youths placed in control of the Department by the Children's Court. The Division is also responsible for the supervision of State wards on after-care. The Director is a member of the Youth Advisory Council which advises the Government on youth activities and recommends the allocations of grants from the Youth Organisations' Assistance Fund.

The following tables give details of Youth Training Centres in 1965-66:

# VICTORIA—SENTENCES TO YOUTH TRAINING CENTRES, 1965–66

Length of Sentence		Fi Sent			ed on Persons ously	Total Sentences	
		Boys	Girls	Boys	Girls	Boys	Girls
Under 14 Days  14 Days and under 1 Month  1 Month and under 2 Months  2 Months and under 3 Months  3 Months and under 6 Months  6 Months and under 9 Months  9 Months and under 1 Year  1 Year and under 2 Years  2 Years and under 3 Years  3 Years and over	::	7 8 21 9 31 51 12 168 33	  1  3	4 8 7 19 27 11 57 17		7 12 29 16 50 78 23 225 50	   1  3
Total Sentences		344	4	155	1	499	5

# VICTORIA—YOUTH TRAINING CENTRES: OFFENCES FOR WHICH SENTENCES IMPOSED, 1965–66

	Offer	ice			Boys	Girls	Total
Homicide Assault Robbery with Vi Sex Breakings Larceny Motor Vehicles False Pretences Other Offences	olence				1 21 9 36 422 381 440 37 225	   5 1 1 1	1 21 9 36 427 382 441 38 226
Total Offence Total Person			tences Im	posed	1,572 433	9 5	1,581 438

The following table shows the location of sentenced young persons under the control of the Youth Welfare Division at 30 June 1966:

# VICTORIA—LOCATION OF SENTENCED YOUNG PERSONS UNDER CONTROL OF THE YOUTH WELFARE DIVISION

	<b>.</b>	.•	At 30 June 1966—			
	Loca	ation		Non-Wards	Wards	Total
Government You Non-Government Prison Escapees Other Locations	Youth		• • • • • • • • • • • • • • • • • • • •	129 100 9 18 95	25 47 7 6	154 147 16 24
Total			 	351	102	453

Note.—In addition to the young persons shown in this table, the Youth Welfare Division had control of 1,085 wards who were not under sentence at 30 June 1966. These, as well as the wards shown above, have been included in the table "Placement of Wards of Social Welfare Department", on page 548.

#### Prisons Division

This Division is under the Director of Prisons and is responsible for the control of all prisons. Victoria has eleven prisons for males and one for females. In addition, in some country centres police gaols are used for short sentences not exceeding 30 days.

Pentridge is the main central prison, and a classification centre established there enables the classification committee to transfer prisoners to the most appropriate institution. In addition there are separate divisions for trial and remand prisoners, a hospital and psychiatric clinic, a maximum security division, a young offenders' division, a vagrants' division, a long term division and other general divisions. Extensive educational services have been established with teachers provided by the Education Department and trade instructors and The Superintendent of Training has developed voluntary helpers. academic education and vocational training, whilst full-time Chaplains are responsible for spiritual training. Recreational training programmes have been developed by the Director of Prisons and prison staff. activity programme of all prisons is specifically designed to encourage the fullest participation by inmates, so that every prisoner has the opportunity to leave prison better equipped to live in the community than when he entered.

The following table contains information relating to gaols (excluding police gaols) in Victoria for the year ended 30 June 1966:

VICTORIA—GAOL ACCOMMODATION AND PRISONERS, 1965–66

				1	Number o	of Prisoner	rs	
Institution	Accommodation		Daily A	Average	(Incl	Received uding sfers)	In Confinement at 30 June 1966*	
	Males	Females	Males	Females	Males	Females	Males	Females
Pentridge	1,235		1,115		10,151		1,117	
Beechworth Training Prison	125		105		221		115	
Bendigo Training Prison	120		112		166		114	
Castlemaine	112		99		245		100	
Corriemungle Prison Farm	60		44		86		53	
Dhurringile Rehabilita- tion Centre	50		33		71		45	
Geelong Training Prison	130		118		653		124	
Sale	75		59		307		63	
McLeod Prison Farm (French Island) Morwell River Re-fores-	133		124		172		124	
tation Prison	80		63		106		66	
Won Wron Re-fores- tation Prison	32		30		33		31	
Fairlea Female Prison		100		47		642		42
Total	2,152	100	1,902	47	12,211	642	1,952	42

<sup>\*</sup> Including 115 males and 7 females awaiting trial.

The number of prisoners received at and discharged from the gaols (excluding police gaols) in Victoria is given in the following table for the years ended 30 June 1962 to 1966:

# VICTORIA—PRISONERS RECEIVED AT AND DISCHARGED FROM GAOLS

(Exclusive of Police Gaols)

	Year Ended 30 June						
1962	1963	1964	1965	1966			
1,827 138	1,844 150	1,942 102	1,981 147	1,879 120			
1,965	1,994	2,044	2,128	1,999			
8,737 1,528 2,601 289 192 13,445	9,016 1,594 114 2,305 310 340	9,105 1,778 98 2,617 93 228 13,919	8,029 1,987 115 2,340 180 77 247	7,971 1,574 96 2,686 205 29 292			
13,416	13,629	13,835	13,104	12,858			
1,844	1,942	1,981	1,879	1,872 122 1,994			
	1,827 138 1,965 8,737 1,528 2,601 289 2,601 192 13,445 13,416	1,827 1,844 138 150 1,965 1,994 8,737 9,016 1,528 1,594 1,528 114 2,601 2,305 289 310 192 340 13,445 13,679 13,416 13,629	1,827 1,844 1,942 1,965 1,994 2,044  8,737 9,016 9,105 1,528 1,594 1,778 114 98 114 98 109 2,601 2,305 2,617 289 310 93 192 340 228 13,445 13,679 13,919 13,416 13,629 13,835 1,844 1,942 1,981 102 147	1,827 1,844 1,942 1,981 150 102 147 1,965 1,994 2,044 2,128 8,737 9,016 9,105 8,029 1,528 1,594 1,778 1,987 115 2,601 2,305 2,617 2,340 289 310 93 180 93 180 93 180 150 150 150 150 150 150 150 150 150 15			

The following table shows the number of prisoners under sentence from 1962 to 1966:

## VICTORIA—PRISONERS UNDER SENTENCE

				At 30 Ju	ıne	
	Yea	г	Males Females		Total	Number per 10,000 of Population
1962			 1,814	30	1,844	6.16
1963	••		 1,908	34	1,942	6.36
1964			 1,949	32	1,981	6.33
1965			 1,838	41	1,879	5.86
1966			 1,837	35	1,872	5.82

### Research and Statistics Division

This Division conducts research into social welfare problems. It co-operates in non-governmental research projects and supervises any

investigations made in relation to such projects within the departmental organisation or institutions. It also supervises the preparation of statistics for all divisions and the collation of all material for issue from the Branch.

# Training Division

Under Division 5 of the Social Welfare Act 1960, a Social Welfare Training Council was established which provides courses with a wide range of subjects for persons engaged in social welfare work in governmental and non-governmental agencies.

In addition, the Division holds seminars for Superintendents and Matrons, arranges for practical training throughout the Department for University social studies students, and arranges programmes of observation and discussion for Colombo Plan and United Nations Fellows.

The Training Division is also responsible for educational programmes in all institutions in the Department and supervises the administration of batteries of tests to determine the suitability for training of those committed to Social Welfare Department institutions. An officer of the Division represents the Superintendent of Training on the Classification Committees for both the Youth Welfare and the Prisons Divisions.

In addition to the usual types of training available the Training Division arranges correspondence courses, for inmates of non-governmental youth training centres as well as for those of governmental institutions; and also for those officers who wish to study for promotion but are unable to attend courses at the Training Division.

In many Social Welfare Department institutions are Victorian Education Department teachers who are in charge of the non-technical training. The Division acts as the liaison authority between the Education Department and the Social Welfare Department in all matters pertaining to the normal schools' programme and controls a central reference library and institutional libraries throughout the Department.

#### Probation and Parole Division

#### General

This Division is responsible for all work relating to probation under the *Children's Court Act* 1958 and the *Crimes Act* 1958 and for the supervision of persons on parole from Youth Training Centres and prisons.

The Adult Parole Boards (Male and Female) have power to release on parole any prisoner after the expiration of the minimum term of sentence set by the Court and the Youth Parole Boards (Male and Female) have power to release on parole any trainee from any Youth Training Centre.

A staff of probation and parole officers, male and female, supervises persons released on probation or on parole, and furnishes reports as required by the courts or by the parole boards. The work of supervising probationers, especially in the juvenile field, is shared to a large extent by honorary probation officers.

## Adult Probation

Probation is an alternative to imprisonment and offenders may be admitted to probation for a period of between one and five years for any offence for which a term of imprisonment may be imposed. During the period of probation, probationers are required to observe the conditions laid down in the probation order to which they agree as a condition of probation being granted. They are under the supervision of trained probation officers. Further details are set out on page 322 of the 1964 Victorian Year Book.

The probation service prepares pre-sentence reports for Courts if required. For the years ended 30 June 1965 and 1966, the following reports were prepared:

			Year End	ed 30 June			
Court		1965		1966			
	Male	Female	Total	Male	Female	Total	
Supreme Court General Sessions Court Petty Sessions Court	6 139 220	2 5 22	8 144 242	11 112 249	 2 21	11 114 270	
Total	365	29	394	372	23	395	

### VICTORIA—PRE-SENTENCE REPORTS

The following table shows the number of persons placed on probation by the various courts in the years ended 30 June 1965 and 1966:

#### VICTORIA—PERSONS PLACED ON PROBATION BY COURTS

			Year Ende	d 30 June—								
Particulars		1966	56									
	Male	Female	Total	Male	Female	Total						
Placed on Probation by— Supreme Court General Sessions Court Petty Sessions Court	15 393 1,035	2 11 117	17 404 1,152	15 376 1,104	1 12 134	16 388 1,238						
Total	1,443	130	1,573	1,495	147	1,642						

The following table shows the ages of persons placed on probation in the years ended 30 June 1965 and 1966:

#### VICTORIA—AGES OF PERSONS PLACED ON PROBATION

		Year Ended 30 June—							
Age Group (Years)		1965		1966					
	Male	Female	Total	Male	Female	Total			
Under 17					8	·	8		
17–20		631	47	678	922	76	998		
21–24		342	11	353	263	20	283		
25–29		200	8	208	132	10	142		
30–34		133	1	134	61	13	74		
35–39		106	5	111	50	5	55		
40 and over		31	11	42	59	12	71		
Not Known		• •	47	47		11	11		
Total		1,443	130	1,573	1,495	147	1,642		

The following table shows details of persons on probation in the years ended 30 June 1965 and 1966:

# VICTORIA—PERSONS ON PROBATION

	Year Ended 30 June—								
Particulars			1965		1966				
		Male	Female	Total	Male	Female	Total		
Placed on Probation Completed Probation Breached Probation On Probation (At	30	1,443 1,254 113	130 97 8	1,573 1,351 121	1,495 1,231 295	147 146 13	1,642 1,377 308		
June)		3,256	252	3,508	3,225	240	3,465		

## Children's Court Probation

Provision for probation for persons under seventeen years charged in the Children's Courts has operated in Victoria since 1906. The duties of supervision were carried out by honorary probation officers.

Children's Court probation was transferred to the control of the Probation and Parole Division of the Social Welfare Branch by the Social Welfare Act 1960, Section 55, which amended the relevant sections of the Children's Court Act 1958.

In the year ended 30 June 1966, 1,219 boys and 379 girls were placed on probation. Of the boys, 309 were under 14 years of age and 910 were 14–17 years. Of the girls, 94 were under 14 years of age and 285 were 14–17 years.

There were 1,383 boys and 516 girls still under supervision at 30 June 1966.

#### Adult Parole

The Parole Board's major function is to implement the parole provisions of the Crimes Act. This provides that sentences of two years or more shall have a minimum term fixed by the Court, and for sentences of less than two years but more than one year a minimum term may be fixed.

The Board may release the prisoner at any time at its discretion after the minimum term has been served, and such prisoner is then on parole for the unexpired portion of his sentence. Provision is made for cancellation of parole at the discretion of the Board and for automatic cancellation by imprisonment for any offence committed during the period of parole.

The following table shows details of the Adult Parole Board for the years 1963-64 to 1965-66:

		<b>Y</b>	ear Ende	d 30 June	<b>;</b> —							
Particulars	19	64	19	65	1966							
	Males	Females	Males	Females	Males	Females						
Number on Parole at Beginning of Year	749	10	742	15	812	20						
Prisoners Released on Parole	787	18	926	33	598	17						
Parolees Returned to Gaol— Parole Cancelled by Re-conviction Parole Cancelled by Board	161 53	2 2	153 88	1 8	145 74	1 8						
Successful Completion of Parole during Year	580	9	615	19	554	16						
Number on Parole at End of Year	742	15	812	20	637	12						

VICTORIA-ADULT PAROLE BOARD

#### Youth Parole

The major function of the Youth Parole section is to implement the provisions relating to the supervision of youth trainees on parole as provided for in the Social Welfare Act. Young persons aged from fifteen to twenty years inclusive who are sentenced to detention in youth training centres, either by children's courts or by the adult courts, come under the jurisdiction of a Youth Parole Board, which may order their release on parole at any time during the currency of the sentence. Contrary to the practice in relation to prison sentences, no minimum terms are set in relation to sentences to youth training centres. Release of trainees on parole is determined by their institutional behaviour and progress and their estimated capacity to rehabilitate themselves.

The following table shows particulars of Youth Parole Board cases for the years 1964-65 and 1965-66:

## VICTORIA—YOUTH PAROLE BOARD

		Y	ear Endec	1 30 June-	_							
Details		1965			1966							
	Male	Female	Total	Male	Female	Total						
Trainees Paroled during Year Paroles Cancelled by the Board Paroles Cancelled by Conviction Paroles Successfully Completed On Parole at End of Year	138 4 29 141 61	6 1  5 2	144 5 29 146 63	244 3 42 164 96	5  1 6 	249 3 43 170 96						

The financial operations of the Social Welfare Department for the years ended 30 June 1963 to 1966 are shown below:

# VICTORIA—SOCIAL WELFARE DEPARTMENT: RECEIPTS AND EXPENDITURE (\$'000)

		Year Ended	30 June—	
Particulars -	1963	1964	1965	1966
RECEIPTS				
Sale of Manufactured Goods Child Endowment Maintenance Collections Miscellaneous Receipts Quarters and Rations	272 22 92 14 40	346 37 105 52 40	332 32 119 11 42	316 57 108 6 43
Total Receipts	440	580	536	531
Expenditure				
Administration, Research, etc Family Welfare Youth Welfare (Including Youth	138 2,644	158 2,864	176 3,027	200 3,143
Organisations Assistance) Prisons Social Welfare Training Probation and Parole Services	946 2,354 52 182	1,119 2,466 59 193	1,341 2,617 74 227	1,655 2,504 95 255
Total Expenditure	6,316	6,858	7,462	7,852
Net Expenditure	5,876	6,279	6,926	7,321

Further References, 1963-67

# Voluntary Social Welfare Work for the Physically Handicapped Introduction

Voluntary agencies to meet the needs of the physically disabled were first formed by a group of private citizens who, in 1918, recognised the need for specialised services for disabled children. In most cases the services are now extended to children and adults up to the statutory retiring age of 60 years for women and 65 years for men; then, geriatric services take over.

The first institution, a small kindergarten called Yooralla which is today a school for crippled children, resulted from co-operation between Government and voluntary agencies. The Yooralla Hospital School for Crippled Children, a voluntary organisation, provides hostel accommodation, nursing, and medical care for the children, all of whom are unable to attend ordinary schools. The Government provides the school and teachers for the 250 children now attending.

# Voluntary Agencies

Until 1935, there was little or no after care for children discharged from hospital with residual disabilities. In that year, a group of citizens, including doctors from the Royal Children's Hospital, formed the first agency to concern itself with the social welfare of disabled children. Originally called the Victorian Society for Crippled Children, it is now the largest single organisation in the field and has extended its services to adults. It is now known as the Victorian Society for Crippled Children and Adults. These services include social workers to provide personal counselling throughout the State, specially designed kindergartens, an adult hostel, special workshops, a craft training centre, an ambulance service, a pool of equipment operated in the Melbourne Metropolitan and suburban areas, and a holiday home situated at Yarra Junction. Public education on the nature of disabilities and the needs of the disabled plays a large part in the activities of the Society. The State Health Department in co-operation with the Red Cross Society also provides metropolitan accommodation for country patients in need of after care treatment. Handcraft training is also undertaken by the Red Cross Society for disabled ex-servicemen and women and, in some cases, dependants. The Friendly Hand Agency also provides an advisory service and assistance with some of the problems associated with a disability.

# Diagnostic Groups

After the Second World War, there was a world wide movement towards setting up agencies for individual diagnostic groups. In Victoria, the largest and most active of these was the Spastic Children's Society of Victoria which was formed primarily by the parents of children with cerebral palsy. Today the Society conducts several day

centres for children and adults where physiotherapy, occupational therapy, and speech therapy are provided. In co-operation with the Education Department, it also conducts a school for eighty children who do normal lessons. At the adult centre, the emphasis is on more practical craft training which allows some persons to earn an income to supplement their pensions. Day centres are also conducted in some country towns.

In the field of paraplegia, residential accommodation for independent employed, or employable paraplegics is available at a hostel administered by the Austin Hospital, Heidelberg. Other bodies include the Haemophilia Society which provides advice to parents and haemophiliacs about the disability and its management, and promotes research, and the Disabled Motorists Association which was formed by disabled people to provide advice to disabled drivers and help in car purchases. A more recently formed organisation concerned exclusively with multiple sclerosis is the Association Leading to Aid and Research for Multiple Sclerotics, primarily formed from those who have the disease and those closely concerned with the patient.

General facilities are provided by the Christian Service Centre and the Australian Jewish Welfare and Relief Society.

# Administration of Voluntary Agencies

All voluntary agencies in this field are registered, under an Act of Parliament, with the Hospitals and Charities Commission. Most receive a subsidy or grant for certain areas of their work and all are concerned with raising the bulk of their finances through voluntary donations. To co-ordinate the services, the Hospitals and Charities Commission has formed the Handicapped Persons Co-ordinating Committee with representation from a wide range of voluntary agencies, who meet with Government officers to discuss the best possible means of serving the disabled in the community. Recently a register of handicapped people under the age of 21 years was established.

Another co-ordinating committee under the aegis of the Victorian Council for Social Services ensures that the needs of the disabled are being continually examined and re-evalued in the best interests of the individual. In many cases the individual is served through a combination of the services of more than one voluntary agency. The voluntary agencies in Victoria are governed by volunteer councils and committees, but the staff of these agencies are trained professional workers in many fields of activity. The larger organisations implement programmes of public education to gain understanding of the problems of the disabled.

Voluntary social welfare work also plays a prominent part in the help to the blind, deaf and dumb. In the mental deficiency services of the Mental Hygiene Authority, various associations of relatives and friends of the handicapped children are very active as are the committees of the retarded children's centres. The activities of the Education Department in the rehabilitation of physically handicapped children is outlined on pages 466–7 of this Year Book.

Voluntary Social Services, 1965; Old People's Welfare Council, 1966; Voluntary Child Welfare, 1967

#### Friendly Societies

The Friendly Societies Act 1958 regulates the operations of friendly societies in Victoria. The societies eligible for registration are those which provide one or more of the benefits set out in Section 5 of the Act, and those which provide such other benefits as a law officer of the Crown certifies to be of mutual benefit to members and to which the facilities afforded by the Act should be extended. The latter are known as Specially Authorised Societies. Those societies which periodically close their funds, discharge their liabilities, and divide their assets, are known as Dividing Societies.

The benefits referred to include periodical payments during sickness, old age, and infirmity, as well as lump sum payments on death or on the attainment of a specified age (endowment benefits). They also include payments for hospital, medical, medicine, and dental expenses.

The following tables give details of Friendly Society activities in Victoria (excluding Specially Authorised Societies) for the years 1963–64 to 1965–66:

#### VICTORIA—FRIENDLY SOCIETIES: MEMBERSHIP, ETC.

_					Year	Ended 30	June
	Particulars				1964	1965	1966
ORDINARY F	RIENDLY	Societ	IES*				
Number of Societies Number of Branches Number of Members C		 ng for—	···		20 1,167	20 1,152	20 1,131
Sick and Funeral B Medical Services† Hospital Benefits† Number of Widows Reg		or Fune	  ral Benet	  fits	110,181 227,652 238,979 6,155	108,564 241,976 256,153 7,219	106,132 241,200 255,953 7,624
Number of Whole of Li Benefits in Force	fe and E	endowm •••	ent Assu	rance	12,087	13,755	15,433
DIVIDING AN	D OTHER	SOCIET	TES				
Number of Societies Number of Members	::	••	::	••	112 44,924	109 46,049	110 46,811
ALI	SOCIET	ŒS					1
Number of Members W Number of Weeks for W Number of Deaths of Sic Number of Deaths of W	hich Sicl k and Fu	c Pay W neral Be	as Allow nefit Me		27,224 442,963 2,576 818	27,468 436,304 2,632 870	26,009 427,048 2,225 846

<sup>\*</sup> Societies which provide the customary benefits, viz., sick pay, funeral, medicine, medical, and hospital benefits.

† A member may contribute for any number or all of these benefits and is entered in this table n each benefit for which he contributes.

### VICTORIA—FRIENDLY SOCIETIES: RECEIPTS AND EXPENDITURE

(\$'000)

	Year E	nded 30 Jus	ne—
Particulars	1964	1965	1966
RECEIPTS			
Ordinary Societies*— Sick, Funeral and Non-Contributory Endowment			
Funds	1,210	1,302	1,305
Whole of Life and Endowment Assurance Funds	463	606	746
Medical Services Funds	4,215	5,351	7,087
Hospital Benefit Funds	3,757	4,546	5,622
Medicine, Management, and Other Funds	1,281	1,429	1,414
Dividing and Other Societies	448	463	545
Less Inter-Fund Transfers	176	406	208
Total Receipts	11,198	13,291	16,511
EXPENDITURE Ordinary Societies*—			
Sick, Funeral and Non-Contributory Endowment	858	1,181	945
Whole of Life and Endowment Assurance Funds.	90	1,101	154
Medical Services Funds	4,291	5,357	6,377
Hospital Benefit Funds	3,371	3,983	5,052
Medicine, Management, and Other Funds	1,162	1,243	1,148
Dividing and Other Societies	378	399	426
Less Inter-Fund Transfers	176	406	208
Total Expenditure	9,974	11,868	13,894
Excess of Receipts over Expenditure	1,224	1,423	2,617

### VICTORIA—FRIENDLY SOCIETIES: FUNDS (\$'000)

Provide to	Particulars					
Particulars	Particulars -				1965	1966
Ordinary Societies*— Sick, Funeral and Non-Contr Funds Whole of Life and Endowment Medical Services Funds Hospital Benefit Funds Medicine, Management, and Or Dividing and Other Societies	Assu 	arance Fu		16,594 1,454 1,473 2,446 4,991 912	16,709 1,956 1,471 3,009 5,172 977	17,136 2,551 2,153 3,556 5,420 1,096
Total Funds				27,870	29,294	31,912

Societies which provide the customary benefits, viz., sick pay, funeral, medicine, medical, and hospital benefits.

The following table shows the amounts disbursed by societies (excluding Specially Authorised Societies) in sick pay, funeral and mortuary benefits, endowments, medical services, medicine, and hospital benefits during the years ended 30 June 1964 to 1966:

VICTORIA—FRIENDLY SOCIETIES: AMOUNTS DISBURSED IN BENEFITS
(\$'000)

<b>N</b> .	Year Ended 30 June—						
Nature of Benefit					1964	1965	1966
Sick Pay					588	561	559
Funeral Benefits					232	237	235
Non-Contributory Endo					42	82	157
Whole of Life and End	lowmer	it Assurance	e Bene	fits	56	59	61
Medical Services—				1			
Society Benefit					2,162	2,355	2,845
Government Subsidy					1,695	2,426	2,867
Hospital Benefits—					,		,
Society Benefit					2,061	2,522	3,417
Government Subsidy					923	1,015	1,069
Medicine					247	251	242

#### Dispensaries

At the end of 1965–66 there were 35 United Friendly Societies' Dispensaries registered under the Friendly Societies Act as separate friendly societies. The chief object for which the dispensaries are established is to provide the societies with a supply of medicine and medical and surgical appliances for members and for persons claiming through members. The number of members connected with dispensaries at the end of 1965–66 was 80,858. As the receipts and expenditure of the dispensaries are to some extent interwoven with those of the medicine and management funds of ordinary societies, they are not given here. The assets and liabilities of dispensaries at the end of 1965–66 amounted to \$2,739,668 and \$445,327, respectively.

#### Specially Authorised Societies

At the end of 1965–66 there were 4 societies, registered under the Friendly Societies Act, which did not provide any of the customary benefits of friendly societies. Their registration was specially authorised under Section 6 of the Friendly Societies Act. These four societies are known as Total Abstinence Societies. Their membership at the end of 1965–66 was 79 and their assets amounted to \$213,481.

#### Co-operative Societies

In December, 1953 the Victorian Parliament passed the Cooperation Act, now the *Co-operation Act* 1958. The Act, which was proclaimed on 2 August 1954, provides for the formation, registration, and management of co-operative societies which are classified into various kinds according to their objects. The Act permits the Treasurer of Victoria to guarantee the repayment of any loan raised by a society for the implementation of its objects. At 30 June 1966, 209 guarantees were in force, the amount involved being \$2,112,188.

Under the direction of the Treasurer, the Act is administered by the Registrar of Co-operative Societies, who is also Registrar of Cooperative Housing Societies. He is assisted by an advisory council constituted under the Act.

The numbers and types of co-operative societies registered under the Co-operation Act at 30 June 1962 to 1966 are shown in the following table:

VICTORIA—REGISTERED CO-OPERATIVE SOCIETIES

<b>T</b>	At 30 June							
Туре	1962	1963	1964	1965	1966			
Producer	44	54	57	60	65			
Trading	26	32	36	41	45			
Community Settlement	5	5	6	6	6			
Community Advancement	100	128	172	245	316			
Credit	72	86	105	127	144			
Associations	2	1	1	1	1			
Total	249	306	377	480	577			

Details of Co-operative Societies which submitted returns for the year ended 30 June 1966, are given in the following table:

VICTORIA—SUMMARY OF OPERATIONS OF SOCIETIES WHICH SUBMITTED RETURNS, 1965–66

	Number	Number	Liabi	lities	
Туре	of Societies		Members' Funds	External	Assets
				\$'000	
Producers	62 37 6	33,924 20,278 484	3,377 1,757 109	5,363 1,917 149	8,740 3,674 258
Community Advance- ment	267	21,339	805	1,550	2,355
Credit Associations	132	20,756	267	4,164 113	4,431 115
Total	505	96,863	6,317	13,256	19,573

<sup>•</sup> Further information regarding co-operative organisations is given on pages 689-90 of this Year Book.

#### Repatriation Department

#### Introduction

The Repatriation Department is responsible, subject to the control of the Minister for Repatriation, for the administration of the Repatriation Act and associated legislation designed for the care and welfare of ex-servicemen and women, and the dependants of those who have died as a result of their war service. The main responsibilities of the Department concern pensions and medical treatment; other functions include the education and training of children of certain ex-servicemen, the provision of gift cars for some severely disabled ex-servicemen, the payment of funeral grants for specified classes of ex-servicemen and their dependants, and various other forms of assistance.

#### War Pensions

War pensions are intended to provide compensation for ex-servicemen and women who have suffered incapacity as a result of their war service, for their eligible dependants, and also for the dependants of those who have died as a result of war service.

Pensions payable for war-caused incapacity fall into three main categories: the special rate, the intermediate rate, and the general rate. A pension at the special rate (normally known as the T.P.I. pension) is payable to an ex-serviceman who is totally and permanently incapacitated as a result of war service, i.e., incapacitated to such an extent that he is prevented from earning other than a negligible percentage of a living wage. The intermediate rate war pension is payable to an ex-serviceman who, because of the severity of his war caused incapacity, can only work part-time or intermittently, and in consequence, is unable to earn a living wage. The rate of this pension is midway between the special rate and general rate war pensions. The general rate war pension is paid to an ex-serviceman whose war caused disabilities do not prevent him from working, although they may reduce his earning capacity. Pensions range from 10 per cent to 100 per cent of the maximum general rate in accordance with the assessed degree of incapacity due to war service.

Pensions are payable to the wife of a disabled war pensioner and for his children under sixteen years of age at appropriate rates according to the ex-serviceman's assessed degree of incapacity.

If an ex-serviceman's death is accepted as being due to his war service, or if, at the time of his death, he was receiving the special rate of war pension, or the equivalent rate payable to certain double amputees, a war widow's pension is paid to his widow, and pensions are also paid for each of his children who are under sixteen years of age. Eligible war widows also receive an additional payment known as a domestic allowance. Excluding 1,243 pensions paid to miscellaneous personnel there were 645,587 war pensions payable to ex-servicemen and their dependants at 30 June 1966, and the annual expenditure on both types of pension was \$170,490,099. Of these pensions, 181,469 war pensions and 160 miscellaneous pensions were payable in Victoria and the annual expenditure was \$49,602,178.

#### Service Pensions

A service pension is paid to an ex-serviceman who served in a theatre of war, and who has either attained the age of 60 years (55 years in the case of an ex-servicewoman), or who is permanently unemployable. It may also be paid to an ex-serviceman who is suffering from tuberculosis, irrespective of the area in which he served. A service pension is subject to a means test (the same as applies to a social service or invalid pension). The service pensioner is eligible to receive a wide range of medical benefits.

Particulars of war and service pensions in Victoria for the years 1961-62 to 1965-66 are shown in the following table:

VICTO	RIAWAR	AND	SERVICE	PENSION	IS
					$\overline{}$

			Dependants-				Amount	
Year E	Year Ended 30 June—		Members of Forces	Of Incapacitated Members	Incapacitated Deceased		Paid during Year	
							\$'000	
			W	AR PENSIONS				
1962 1963 1964 1965 1966	  	:: :: ::	62,285 63,005 63,300 63,084 62,626	114,781 112,187 110,274 106,936 102,125	15,374 15,757 16,009 16,543 16,718	192,440 190,949 189,583 186,563 181,469	36,840 41,816 45,526 45,064 49,526	
			Serv	VICE PENSION	s			
1962 1963 1964 1965 1966			10,379 11,616 12,160 12,412 12,565	3,107 3,225 3,147 3,008 3,065	531 553 567 591 562	14,017 15,394 15,874 16,011 16,192	4,244 4,950 5,654 5,974 6,626	

#### Medical Care

A major responsibility of the Department is the medical care of eligible ex-servicemen and women, and the dependants of those who have died as a result of their war service. An extensive range of treatment is provided through general practitioners under the Department's Local Medical Officer Scheme, at the Repatriation out-patient clinics, and by specialists in the various branches of medicine who have been appointed to Departmental panels. There are some 5,600 doctors participating in the Local Medical Officer Scheme, of whom over 1,500 are practising in Victoria.

Treatment for in-patients is available at Repatriation General Hospitals in all States except Tasmania. In-patient treatment may also be provided, under certain conditions, in country hospitals at Departmental expense. For patients requiring long term treatment, Anzac Hostels are maintained in Victoria and Queensland.

In each State of the Commonwealth there is a Repatriation Artificial Limb and Appliance Centre, where artificial limbs and surgical aids are provided for those eligible. The services of these centres are also extended to other Commonwealth Government Departments and agencies, and, to the extent that production can be made available, to State Government Departments and philanthropic organisations, and to private persons who cannot be fitted satisfactorily elsewhere.

The Department maintains its own pharmacies at Repatriation hospitals and out-patient clinics, and arranges for the dispensing of prescriptions of Local Medical Officers through local chemists. Through its Local Dental Officer Scheme, comprising some 2,800 dentists throughout Australia, and dental units located at its institutions, a full range of dental services is provided for those eligible. A comprehensive rehabilitation and social worker service, under which programmes for the rehabilitation and social care of Departmental patients are carried out, is also available.

Medical treatment is provided for all disabilities which have been accepted as due to war service. In addition, and subject to certain conditions, treatment is provided for disabilities not due to war service.

#### Institutions

The largest of the Department's institutions in Victoria is the Repatriation General Hospital at Heidelberg. This institution is a recognised postgraduate training centre and teaching seminars are held weekly. Training facilities at the hospital also include schools for student nurses and nursing aides. Training is also given in pathology, radiography, pharmacy, and social work. At 30 June 1966, the number of staff employed full time at the hospital was 1,338 and during 1965–66, 11,276 patients were treated at the hospital with an average stay of 22·3 days per patient.

The other institutions conducted by the Department in Victoria are the Out-patient Clinic, St. Kilda Road, Melbourne; Anzac Hostel, North Road, Brighton; Repatriation Artificial Limb and Appliance Centre, South Melbourne; and Macleod Hospital, Mont Park.

#### Education and Training

#### Soldiers' Children Education Scheme

With the assistance of a voluntary Education Board in each State, the Department administers the Soldiers' Children Education Scheme. The object of this Scheme is to encourage and assist eligible children to acquire standards of education compatible with their aptitudes and abilities and to prepare them for suitable vocations in life. Assistance is provided under the scheme for the children of ex-servicemen whose deaths have been accepted as due to war service, or who, as a result of war service, are blinded or totally and permanently incapacitated.

From the commencement of their primary education, until they reach twelve years of age, the Scheme provides eligible children with school requisites and fares. From the age of twelve years, or from the beginning of secondary education, whichever is the earlier,

payment of an education allowance is made until the tertiary stage of education is reached when, in addition, compulsory fees, fares, and the cost of essential books and equipment are paid. Throughout their education, eligible children receive comprehensive guidance and counselling, and where it is considered advisable, they are encouraged to continue with secondary and tertiary education.

#### Disabled Members' and Widows' Training Scheme

Ex-servicemen who are substantially handicapped through warcaused disabilities, and for whom vocational training is necessary for their satisfactory re-establishment, may be assisted under the Disabled Members' and Widows' Training Scheme. Training is also provided for the widow of an ex-serviceman whose death is due to war service, where it is necessary to enable her to follow a suitable occupation.

#### Re-establishment Benefits for National Servicemen

Subject to prescribed conditions, special re-establishment benefits are provided for National Servicemen under the Defence (Re-establishment) Act. These benefits apply to all National Servicemen whether they have served on "Special Service" or on any other service, and ensure that servicemen will not be at a disadvantage on their return to civil life. The scheme includes appropriate full or part-time training as a supplement to skills acquired in the Army, refresher training for specialists, and training for those who, for various reasons, may not be able to return to their former employment. The assistance includes payment of tuition fees, other associated fees and fares, and provision of appropriate books and equipment. A training allowance is also provided for trainees undertaking full-time studies.

Re-establishment loans may be granted, subject to certain conditions, to those National Servicemen who prior to call-up were engaged in business, practice, or agricultural occupations, or who, because of their call-up, were prevented from engaging in these occupations, and who are in need of financial assistance for their re-establishment in civil life. The maximum amounts of the loans are: Business and Professional \$3,000 and Agricultural \$6,000.

#### General Assistance

The Department also provides various other forms of assistance for certain classes of ex-servicemen and their eligible dependants. These benefits include: gift cars and driving devices for some seriously disabled ex-servicemen; funeral benefits; immediate assistance; business re-establishment loans and allowances; and recreation transport allowance.

#### **Red Cross Society**

The Victorian Division of the Australian Red Cross Society is responsible for all the activities of the Society in Victoria.

Red Cross is a voluntary organisation and is maintained by donations and subscriptions. Its primary responsibility is the care of ex-service personnel and dependants, but since the Second World War its civilian activities have been extended to meet various needs of the

community. The principal activities carried out by the Division are listed in the table below, which gives some indication of the nature and scope of the work of the Victorian Red Cross Society:

#### VICTORIA—RED CROSS SOCIETY

B. 11.	Year Ended 30 June-							
Particulars	1962	1963	1964	1965	1966			
Income \$'000	955	1,002	1,048	1,118	1,197			
Expenditure \$'000	966	1,008	1,042	1,159	1,247			
Gross Expenditure over Income. \$'000	11	1 240	-6	41	50			
Accumulation Account \$'000   Expenditure on—	1,291	1,340	1,320	1,372	1,391			
Blood Transfusion Service \$'000	380	412	436	490	520			
Convalescent Homes and Hostels \$'000	179	173	177	190	214			
Handcraft and Curative Training \$'000	40	42	44	48	52			
Social Service and Welfare \$'000	67	73	62	64	68			
Service and Repatriation								
Hospitals, including Recreation					100			
Centres \$\$'000	103	97	93	143	120			
Civilian Hospital and Civilian Relief		1						
Red Cross Branches and Companies No.	523	547	553	555	569			
Junior Red Cross Circles No.	298	334	388	416	433			
Blood Donations No.	89,795	89,249	96,825	106,075	103,164			
Blood Distributed half-litres	57,964	58,331	66,118	71,395	70,171			
Serum Distributed litres	836	367	39		166			
Volumes in Red Cross Libraries No.	66,813	73,062	78,200	83,000	88,934			
Transport Mileage '000 miles	*	526	613	712	749			
Admissions to Convalescent Homes No.	1,122	1,061	1,014	1,000	969			

<sup>\*</sup> Not available on comparable basis.

#### Principal Activities

Services to Hospital Patients.—Contact is maintained with 107 hospitals and homes by Red Cross hospital visitors or voluntary aides who undertake a wide range of services including assistance with banking, shopping, arranging transport, caring for the next-of-kin of dangerously ill patients, or meeting trains, planes or ships when necessary.

Libraries.—There are now 123 libraries in hospitals throughout Victoria.

Picture Library.—This service for long term patients covers 32 hospitals, geriatric units, and Red Cross homes. There is a library of 1,822 prints representing all schools of art.

Mental Hospitals.—In addition to routine hospital visiting and the provision of libraries, a special service of "Music in Mental Hospitals" is arranged for 26 hospitals or clinics. From a library of 8,020 titles programmes are made up and annotations provided for music groups. Live artist recitals are arranged and percussion groups are conducted at hospitals near Melbourne.

Transport.—In the year ending 30 June 1966, almost 750,000 miles were recorded in transporting many thousands of people throughout Victoria. Specially trained Red Cross drivers teach paraplegics to drive and since this service commenced in 1961, 76 people have gained their driving licences. This has involved more than 1,250 lessons.

Handcrafts.—An increasing number of requests for occupations for elderly people has meant many additions to this service both in the metropolitan and country areas.

Social Work Service.—With the appointment of welfare representatives in country areas the growth of the service has developed. The main task of the welfare representatives is to build up a knowledge of local community resources and of the statutory benefits available and their application.

Blood Transfusion Service.—The demand for whole blood and blood derivatives continues to increase and in the year ending 30 June 1966 more than 100,000 units of blood were collected. The demand for blood for heart operations is also increasing as these operations become more frequent and more complex. The service operates a Central Blood Bank in Melbourne, and branch banks at the Royal Melbourne, Royal Women's, and Alfred Hospitals. There are 17 Regional Blood Banks and two Mobile Blood Collecting Units.

Service Corps.—An increase of service and active membership has been evident in the wide range of supplementary community services carried out by trained Red Cross personnel. These include transport, work in hospitals, assistance to many civic authorities and other organisations and services to the aged and to handicapped children.

Training.—One of the traditional functions of Red Cross is to provide personnel to assist the statutory authorities in time of emergency or disaster and the training programme of the Division has greatly expanded. Classes for both seniors and juniors have been conducted in first-aid and home nursing, and a total of 16,930 people have been trained in mouth-to-mouth resuscitation techniques.

#### Further References, 1962, 1963, 1966

#### Lord Mayor's Children's Camp, Portsea

The Lord Mayor's Children's Camp is situated on the Nepean Highway, Portsea, 59 miles from Melbourne, on high ground overlooking the entrance to Port Phillip Bay. Its object is to give selected children from country and metropolitan areas a holiday; to have each child medically and dentally examined; and to provide the services of qualified optometrists, physiotherapists, audiometrists, and radiographers. Ten camps are held annually, each camp accommodating 150 girls and 150 boys.

#### Further Reference, 1964

### Justice and the Administration of Law

#### Law in Victoria

#### Historical

Law is the body of rules, whether proceeding from formal enactment or from custom, which a particular state or community recognises as binding on its members or subjects, and enforceable by judicial means. It has been said that "substantially speaking, the modern world acknowledges only two great original systems of law, the Roman and the English".

English law came to Australia with Governor Phillip in 1788, though for many years in a severely attenuated and autocratic form. Immediately prior to Federation, the law operative in Victoria consisted of the laws enacted by its legislature up to that time; the law of England applicable to the Colony up to 1828; the laws of New South Wales up to 1851; and certain Imperial statutes since 1828 applicable as of paramount force, or adopted by the local legislature since. In addition, the common law applied.

In 1901 the Commonwealth of Australia was established by an Imperial Act under which certain powers were conferred upon the newly created Commonwealth Parliament, and the remaining powers were left to the Parliaments of the six States. Subject to that proviso, State law in Victoria continues as it did prior to Federation; and Victoria, like the other States, retains some sovereign powers.

#### Legal Profession

Prior to 1891, the legal profession in Victoria was divided into two separate branches, barristers and solicitors—as it still is in England and in New South Wales. Solicitors prepared wills, contracts, mortgages, and transfers of land, and instituted legal proceedings generally. Barristers appeared for litigants and accused persons in court and wrote opinions on legal questions in Chambers. A litigant or accused person could not approach a barrister directly, but only through a solicitor who "instructed" the barrister for him.

In 1891, Parliament amalgamated the two branches, and since then every Victorian lawyer has been admitted to practice as a barrister and solicitor, and is entitled to do the work of both. Despite this compulsory legal fusion most lawyers voluntarily continued the segregation of the profession into two separate branches as before, though a few practitioners took advantage of their legal rights. These latter have their successors today, although most Victorian lawyers, on admission to practice, still choose to make their career in one or other of the two branches—not in both.

#### Legal Departments and Officers

The political head of the Crown Law Department is the Attorney-General, under whose direction and control the department functions. The Solicitor-General, who advises the Government and appears for the Crown in important constitutional, criminal, and civil cases, is a practising barrister, appointed, under the provisions of the Solicitor-General Act, by the Governor in Council, from among Queen's Counsel.

The administrative problems of the Crown Law Department are the responsibility of the Secretary, who is a public servant. Included in the department is the Crown Solicitor, who gives legal advice to government departments, and acts as solicitor for the Crown in all its cases, both criminal and civil. In the former, he is the instructing solicitor to the Prosecutors for the Queen, who appear for the Crown in criminal matters in the Supreme and General Sessions Courts. There are eight such Prosecutors who, like the Solicitor-General, are not public servants, but barristers.

#### Public Solicitor

The Office of the Public Solicitor is controlled by the Attorney-General's Department through the Public Solicitor, who is appointed under the Poor Persons' Legal Assistance Act. The Act requires that the Public Solicitor shall be a barrister and solicitor of the Supreme Court of Victoria and he is the person assigned to act for those persons eligible under the Act. Assistance is available in criminal and civil proceedings. A person who is admitted to sue under this Act does so in forma pauperis. The effect of this is that he or she has the services of the Public Solicitor without charge both as to disbursements and professional charges. Where required, a barrister is employed at Government expense. In the event of an assisted person succeeding in his or her action the opposing party may be ordered to pay costs at a lower scale than provided by the Rules.

Set out below is a summary of the cases dealt with by the Public Solicitor's Office during the years 1963 to 1966:

VICTORIA—PUBLIC SOLICITOR'S OFFICE: CASES DEALT WITH

		Number of Cases Dealt With						
Type of Case		1963	1964	1965	1966			
Divorces		268	315	436	472			
Custody Applications		42	32	55	70			
Other Matrimonial Causes		48	41	85	124			
Motor Accident Claims		93	90	80	91			
Workers Compensation Claims	·	42	56	35	42			
Other Claims for Damages		56	34	41	35			
Criminal Matters		416	480	537	560			
Miscellaneous		983	910	966	915			
Total	••	1,948	1,958	2,235	2,309			

Further Reference, 1964

#### Law Relating to Export Trade

#### Introduction

The development of Australia's economy calls for a vigorous export programme. A Victorian manufacturer's decision to enter the international export trade raises legal implications. These implications will differ according to the type of export venture he undertakes. He may simply accept orders from a foreign importer who has seen an advertisement by the manufacturer or who has learned of his goods from an Australian trade commissioner stationed in the foreign country. For convenience, this type of venture may be designated an international sale.

Alternatively, he may carry on business in the foreign country through a branch established there to deal directly with foreign users or consumers. His employees there may carry out some manufacturing, assembling, or packaging functions in relation to the goods. A variant of the branch operation is for the Victorian manufacturer to incorporate a subsidiary company in the foreign country to buy goods from him and to resell them to users and consumers in the foreign country.

There may be further variations. The manufacturer's choice will depend on considerations of business expediency, the operation of taxation law, legal restrictions on transfer of funds, and the foreign country's attitude to investment by outsiders.

This article is concerned primarily with international sales of goods. Such a sale gives rise to several contracts. In addition to the basic contract of sale between the seller and the buyer, there will be contracts between the seller and his bank and between the buyer and his bank, as well as a contract of carriage and a contract of insurance.

All these contracts will necessarily touch foreign countries and there will be questions as to which legal system provides the solution to legal problems arising under them. Most countries have a law governing contracts but these laws differ from country to country. There is no accepted body of international law governing all international contracts, although in recent years attempts have been made to develop a special international code of law on sales. For the most part, the resolution of legal problems arising from an international contract will require a reference to the law of a particular country. In general, it is open to the parties when they make a contract to stipulate the country whose law is to govern their contract and the relative strength of their respective bargaining powers will determine which party's choice prevails. It is also open to the parties to provide that disputes arising under the contract are to be submitted to a tribunal in a particular country.

If the contract does not contain an express choice of a governing law, legal questions are resolved according to the law of the country with which the contract has the most real connection.

#### Terms of An International Export Contract of Sale

The rights and duties of the buyer and seller may be spelt out in great detail in a standard form of contract framed under the auspices of a particular trade association, or they may largely be left to the determination of the law contained in the Victorian *Goods Act* 1958.

A general description of Victorian law relating to sale of goods was given in the Victorian Year Book 1966, pages 298 to 301. Much of what is stated there is relevant to international sales. The parties in their negotiations will usually say that the contract is on f.o.b. terms or on c.i.f. terms. These symbols refer to the two main codes of terms which commercial usage has developed as standard terms for use whenever the seller is at some distance from the buyer and some third person is to carry the goods from seller to buyer.

#### Export Contract on f.o.b. Terms

The letters f.o.b. stand for "free on board" and indicate that the seller is obliged to make available at the port of loading and to ship free on board goods answering in all respects the description in the contract of sale. The seller is required to meet all charges arising in connection with the goods up to the time of their passing over the ship's rail. It is up to the buyer to arrange the necessary shipping space and to give the seller notice of the name of the ship and loading berth in time to enable the seller to deliver within the period agreed in the contract. Freight and the insurance of the goods, once they are shipped, are the responsibility of the buyer.

#### Export Contract on c.i.f. Terms

When the contract is on c.i.f. terms, the price includes cost of goods, insurance, and freight. The seller has to ship the goods, to procure a proper contract with the carrier of the goods for the transport of them to the agreed destination, and to arrange for appropriate insurance of the goods while in transit. The buyer for his part must pay the price when the seller or his agent tenders to the buyer a number of documents, namely, a bill of lading issued by the carrier, an invoice and a policy of insurance. The buyer is not entitled to withhold the price from the seller merely because the goods have not yet arrived at their destination: his obligation is to pay for the goods as soon as the seller tenders to him documents which would give the buyer control over the goods and the entitlement to their insured value if they should be lost in transit.

Although goods in transit are beyond the physical control of the seller or buyer, their ownership can nevertheless be transferred and money can be borrowed on the security of the goods. The fact that those dealings are possible provides a role for banks in the finance of exports. The exporter will not wish to be deprived of capital represented by the goods once he has fulfilled the order and it will be to his advantage if there is a bank to which he can look for prompt payment. The buyer, whose credit is unknown outside his own country, will not wish to be deprived of capital during the period between shipment and resale. In that period, a bank's financial assistance will usually be provided on terms that the bank gets a security interest in the goods and the right to control the goods while the bank's advance is outstanding.

To facilitate the transfer of ownership of goods in transit, and the creation of security interests in such goods, the law provides a system whereby a document, called the bill of lading, is treated as representing the goods so that by dealing with the document the goods themselves can be dealt with.

In addition to being a document of title, the bill of lading which is issued to the shipper by the carrier or its agent, serves as a receipt for the goods. It also provides a memorandum of the contract of carriage which governs the relations between the consignor of the goods and the carrier. When goods are consigned to another country by ship, many of the terms of the contract of sea-carriage are laid down by Although the contract of carriage is made by the consignor with the shipping company, other persons such as consignees, banks, and insurers who have not taken part in the formation of the contract may later acquire interests in the goods and may be concerned to hold the carrier liable for possible damage to the goods. The need to protect these people brought about legislative regulation of the contract's terms. International co-operation produced the Hague Rules 1921 to which effect has been given by most British Commonwealth countries and a number of other countries. Australia gave effect to the Hague Rules by the Sea-Carriage of Goods Act 1924. The Rules impose on the carrier duties to provide a seaworthy ship, to care for the safety of the goods, and to issue a bill of lading in a prescribed form. They impose liability for lack of care on the part of the carrier while affording him certain exceptions from liability which cannot be widened by contractual provision.

In performing a c.i.f. contract, the seller must ship the goods and procure a proper bill of lading which satisfies requirements stipulated by the buyer in the basic contract of sale. Usually the seller is required to obtain a "clean" bill of lading which means that it should contain an acknowledgment by the carrier that the goods have been shipped in apparent good order and condition. By this the buyer is assured by the carrier that the carrier has found no defect in the goods or the packaging. If the contract of carriage is subject to the Hague Rules,

the carrier will be liable to the consignee for damage found on delivery at the port of destination, unless the case falls within any of the exceptions set out in the Rules. From the seller's point of view, a clean bill of lading provides some evidence that he has carried out his duties under the contract of sale. Moreover, when the seller negotiates a clean bill of lading to the buyer, the latter is better enabled to sell the goods afloat by further negotiating the bill of lading.

Under a c.i.f. contract, the seller must insure the goods. The contract of sale may specify the kind of insurance to be procured. If the contract is not explicit on the matter, beyond saying that the contract is c.i.f., the seller's duty is to obtain at his own expense a valid policy of insurance, with reputable insurers, covering the transit contemplated by the contract, on the terms current in the trade, for an amount representing the reasonable value of the goods.

#### Finance of Exports

The contract of sale will stipulate the mode of payment. The mode usually specified by Australian exporters is payment by documentary letter of credit. A banker's letter of credit is a notification issued by a bank (the issuing bank) authorising the payment of money to a person known as the beneficiary.

In an export transaction, the foreign buyer's bank will be the issuing bank and the seller will be the beneficiary and the terms of the letter of credit will call for the seller to tender a number of documents, the most important of which are the bill of lading, the invoice, and insurance documents. When the exporter tenders the documents to the advising bank, care has to be exercised to ensure that they are in strict accordance with the terms of the letter of credit, because of the risk that a foreign buyer may be given a legal, if not meritorious excuse for not re-imbursing his bank if the market in the goods should fall before he resells. Under the auspices of the International Chamber of Commerce, a code of rules governing documentary letters of credit has been formulated and the banks of many countries, including Australia, have agreed to govern their handling of credits by it.

Criminal Law and its Administration in Victoria, 1963; Law of Torts in Victoria, 1964; Law of Contract in Victoria, 1965; Law of Retail Sales and Hire Purchase in Victoria, 1966; Company Law in Victoria, 1967

#### Courts in Victoria

The courts of justice are the base upon which administration of the legal system is built. They are graduated in status, according to the gravity of the matters which may be brought before them, and may be conveniently classified into three divisions: the Supreme Court, the County and General Sessions Courts, and Petty Sessions Courts.

#### Supreme Court

The Supreme Court, as its name implies, and by virtue of the Supreme Court Act, is the supreme court of the State, having jurisdiction over all matters, criminal and civil (including probate and divorce), which have not been excluded by statute. It is the counterpart of the

English Courts of Queen's Bench, Chancery, and Probate, Divorce and Admiralty. The Court consists of a Chief Justice and fourteen puisne\* judges, appointed from the ranks of practising barristers of not less than eight years' standing, and retiring at the age of 72.

The Full Court (usually three, and sometimes five judges) hears and determines appeals from single judges of the Supreme Court and from the County Court, and criminal appeals from the Supreme Court and General Sessions Courts.

The main activities of the Supreme Court are at Melbourne, but judges go "on circuit" to Ballarat, Bendigo, Geelong, Hamilton, Horsham, Mildura, Sale, Shepparton, Wangaratta, and Warrnambool.

The officers of the Court are the Masters (three at present), the Taxing Master, the Prothonotary, the Sheriff, and the Registrar of Probates. The Masters deal with various matters entrusted to them by Rules of Court made by the judges, are responsible for the investment of moneys ordered to be paid into court, and are Registrars in divorce. The Taxing Master taxes and settles bills of costs. The Masters and the Taxing Master must be barristers and solicitors of five years' standing, or, in the case of the Taxing Master, of equivalent experience. The Prothonotary is virtually the secretary of the Court. Writs are issued from his office, and he has the custody of documents filed therein. The Sheriff who, like the Prothonotary, is a public servant—the Masters and Taxing Master are not under the Public Service Act—is responsible for the execution of writs, the summoning of juries and the enforcement of judgments. There is a Deputy Prothonotary and a Deputy Sheriff at all Supreme Court circuit towns. The Clerk of Courts acts as such in each instance. The Registrar of Probates and the Assistant Registrar of Probates deal with grants of probate and administration of the estates of deceased persons in accordance with Section 12 of the Administration and Probate Act 1958.

Civil proceedings in the Supreme Court are commenced by the plaintiff issuing, through the Prothonotary's Office, a writ (properly called a writ of summons) against the defendant from whom he claims damages or other remedy. The writ is a formal document by which the Queen commands the defendant, if he wishes to dispute the plaintiff's claim, to "enter an appearance" within a specified time, otherwise judgment may be given in his absence. A defendant who desires to defend an action files a "memorandum of appearance" in the Prothonotary's Office.

When the matter comes before the Court, it is desirable that the controversial questions between the two parties should be clearly defined. This clarification is obtained by each side in turn filing documents, stating his own case, and answering that of his opponent. Such statements and answers are called "pleadings", and this method of clarifying the issues has been practised in England from the earliest times, and is as ancient as any part of English procedural law.

<sup>\*</sup> Judges of the Supreme Court other than the Chief Justice are called puisne judges.

Ultimately the action comes to trial, before a judge alone, or a judge and jury. When a judge sits alone he decides questions of both law and fact. If there is a jury, the judge directs them on the law; the jury decides the facts. The judgment of the Court usually provides for payment by the loser of his opponent's legal costs. Normally these are assessed by the Taxing Master. The disappointed party in the action has a right of appeal to the Full Court. If a successful plaintiff fails to obtain from the defendant money which the latter has been ordered to pay, he may issue a writ of fieri facias, addressed to the Sheriff and directing him to sell sufficient of the defendant's real and personal property to satisfy the judgment.

There is no general right of appeal in civil matters, on the facts, from a decision of a Petty Sessions Court. Nevertheless, a dissatisfied party may apply to a Supreme Court judge to review the case, on the law.

An appeal lies as of right from decisions of the Supreme Court to the High Court of Australia. An appeal from the Supreme Court or the High Court to the Judicial Committee of the Privy Council lies as of right in certain cases, and at the discretion of the Court in other cases.

The following table gives particulars of Supreme Court civil business during the five years 1962 to 1966:

VICTORIA-	-SUPREME	COURT	CIVII.	BUSINESS

Particulars	1962	1963	1964	1965	1966
Number of Places at Which Sittings Were Held	11	11	11	11	11
Causes Entered—					
For Assessment of Damages	28	26	24	26	28
For Trial	2,156	1,615	1,242	1,722	1,533
Number of Cases Listed for Trial-					
By Juries of Six	1,247	1,577	1,045	1,314	1,155
By a Judge	387	394	496	509	606
Verdicts Returned for—					
Plaintiff	263	287	144	122	123
Defendant ,.	28	36	18	14	6
Amount Awarded \$'000	1,690	1,920	1,783	1,705	795*
Writs of Summons Issued	4,978	5,647	5,542	5,816	5,804
Other Original Proceedings	174	276	315	347	300
Appellate Proceedings (Other than Criminal Appeals Heard and Determined)—					
By Full Court	73	68	59	57	53
By a Judge	81	59	83	66	77

<sup>\*</sup> Changes in the civil jurisdiction of the courts since 1964 and an increase in the number of cases being settled out of court have resulted in fluctuations in court business.

#### County Court

The County Court has jurisdiction in civil matters where the amount claimed does not exceed \$4,000 in ordinary cases and \$8,000 in motor vehicle accident cases. In 1966, there were twenty County Court judges, who were also Chairmen of General Sessions, and one acting Chairman of General Sessions. In General Sessions, all indictable criminal offences (i.e., broadly, those in respect of which the accused will be tried by a jury) are triable save treason, murder, attempted murder, and certain other statutory exceptions. General Sessions also sits, without a jury, as an Appeals Court to hear appeals from Petty Sessions Courts. In theory, justices of the peace may sit with the Chairmen of General Sessions, but in fact they never do. County Court judges (and Chairmen of General Sessions) must be practising barristers of seven years' standing and retire at the age of 72. No judge, either of the Supreme Court or County Court, is, of course, under the Public Service Act. All are appointed by the Governor, on the advice of the Government, and once appointed become independent of the executive.

The County and General Sessions Courts sit continuously at Melbourne, and visit eight circuit towns throughout the State as well as the ten towns also visited by the Supreme Court. The principal officer of the court is the Clerk of the Peace and Registrar of the County Court at Melbourne, who occupies a position parallel to that of the Prothonotary of the Supreme Court. He is a public servant, appointed from among senior clerks of courts. The clerk of courts at each circuit town is also Clerk of the Peace and Registrar of the County Court for his particular bailiwick.

Particulars of County Court cases for the years 1961 to 1966 are shown in the following table :

VICTORIA—CO	UNTY COUR	Γ CASES	
Year	Number of	Amount Sued	Ā

	 Year		Number of Cases Tried	Amount Sued for	Amount Awarded*
				\$'000	\$'000
1961	 	 	2,567	20,560	1,704
1962		 	2,816	23,986	2,066
1963		 	4,040	25,848	1,980
1964	 		3,465	22,295	1,684
1965	 	 	1,916	2,944	1,967
1966	 	 	1,966	8,323	992†

<sup>•</sup> These figures do not include instances where judgment was entered by consent or default.

<sup>†</sup> See footnote to table on previous page.

The table below shows the number of writs received by the Sheriff in the five years 1962 to 1966:

VICTORIA_	WRITS	RECEIVED	BY TH	HE SHERIFF

	Year			Sovereign's Writs against	Subjects' Wri	its against—	Total
		rear		Person and Property	The Person	Property	
1962				23	8	635	666
1963				12	7	745	764
1964				3	14	744	761
1965				1	3	807	811
1966					8	832	840

#### Courts of Petty Sessions and Stipendiary Magistrates

Petty Sessions Courts, which sit at Melbourne and suburbs, and at approximately 200 other towns throughout Victoria, are presided over by stipendiary magistrates and justices of the peace, the administrative work being done by a clerk of courts. Stipendiary magistrates are public servants, appointed under the Public Service Act, but independent in the exercise of their judicial functions. They retire at the age of 65. Justices of the peace are citizens of standing in the community—both men and women—who have been granted a Commission of the Peace, and who serve in an honorary capacity, being retired from judicial functions at the age of 72. As well as having practical experience in Petty Sessions Courts, a clerk of courts must pass an examination conducted by the Department. Stipendiary magistrates are, ordinarily, clerks of courts of ten years' standing, who have passed an additional examination, and they attain the Petty Sessions Bench as vacancies occur.

Petty Sessions Courts deal summarily with the less serious criminal cases; hold preliminary inquiries in indictable criminal offences; and have a civil jurisdiction where the amount involved does not exceed \$200 in ordinary debt cases, \$600 in cases of contract and, subject to certain exemptions, in cases of tort, and \$1,000 in any action in tort arising out of any accident in which a vehicle is involved. (A tort is a wrong or injury committed by one person against another, or an infringement by one person of another person's right.) Children's Courts deal with juveniles under seventeen years of age, and Coroners' Courts conduct inquiries where the cause of death appears to be violent or unusual.

When an accused person is charged with an indictable criminal offence, a Petty Sessions Court holds a preliminary inquiry to decide, not his guilt or innocence, but whether there is sufficient evidence to justify him being tried at all. If the evidence warrants it, the

magistrates transmit the matter to the appropriate court—Supreme Court or General Sessions. There the accused stands trial before a judge and jury, the prosecution case being conducted by a prosecutor for the Queen. The judge directs the jury on the law, and sentences the prisoner if he is convicted. The jury are the sole judges, on the facts, of the guilt or otherwise of the accused, who is presumed to be innocent until (and unless) they find him guilty. The onus is upon the prosecution to prove such guilt to the satisfaction of the jury, and to prove it beyond reasonable doubt.

In accordance with a cardinal principle of English law, justice in Victoria is administered publicly. In the words of a Lord Chief Justice of England: "It is not merely of some importance, but it is of fundamental importance, that justice should not merely be done, but that it should manifestly and undoubtedly be seen to be done".

Particulars of criminal cases and certain other misdemeanours heard in Courts of Petty Sessions are shown on pages 585-6.

Particulars of cases of a civil nature heard in Courts of Petty Sessions for the years 1962 to 1966 are shown in the following table:

VICTORIA—COURTS OF PETTY SESSIONS : CASES OF A CIVIL NATURE

Particulars	1962	1963	1964	1965	1966
Civil Cases—					
Number Heard	192,656	194,502	197,073	201,095	207,727
Debts or Damages—					,
Claimed \$'000	10,640	8,876	10,220	8,849	20,146†
Awarded \$'000	8,680	7,400	8,400	7,345	15,540†
Other Cases—					
Eviction Cases*	2,858	3,156	3,043	3,254	3,551
Fraud Summonses	12,744	14,809	12,102	11,389	9,099
Garnishee Cases	13,585	15,513	19,176	20,684	20,047
Maintenance Cases	2,309	2,461	2,502	4,852	5,460
Show Cause Summonses	29,845	34,970	36,485	35,569	32,501
Applications under Landlord and Tenant Acts	23	23	11	25	5
Miscellaneous	49,117	67,259	58,217	61,200	53,703
Licences and Certificates Issued	20,129	19,710	19,463	21,425	22,088

<sup>\*</sup> Figures shown represent cases listed before Courts.

Consolidation of the Statutes, 1961

<sup>†</sup> See footnote to table on page 577.

#### Bankruptcies

A Bankruptcy Act passed by the Commonwealth Parliament in October, 1924, and amended in 1927, was brought into operation on 1 August 1928. It supersedes the Bankruptcy and Insolvency Acts of the States, with the exception of any provisions relating to matters not dealt with in the Commonwealth Act.

The number of sequestrations, etc., in Victoria during the five years 1962 to 1966, under the Commonwealth Bankruptcy Act 1924-65, and the amount of liabilities and assets relating to them were as follows:

VICTORIA-	-BANKRUPTCY	BUSINESS

Year End 30 June-		Sequestration Orders and Orders for Administration of Deceased Debtors' Estates	Compositions, Assignments, etc., under Part XI of the Act	Deeds of Arrangement under Part XII of the Act	Total
			Number		
962		438	16	129	583
963		511	35	79	625
964		546	23	57	626
965		541	21	51	613
966	• •	522	32	40	594
		Li	ABILITIES (\$'000	)	
962		2,832	374	1,606	4,812
963		3,360	932	1,288	5,580
		4,381	575	1,038	5,994
965		4,690	912	741	6,343
966		4,450	2,052	721	7,223
			Assets (\$'000)		
962		288	326	1,392	2,006
963		1,244	778	1,340	3,362
964		1,597	242	808	2,647
965		1,043	407	638	2,088
966		1,591	2,074	460	4,125

#### Children's Court

#### General

The Children's Court, which began in Victoria in 1906, is held wherever a Court of Petty Sessions sits in the Melbourne Metropolitan Area and in various provincial towns and cities. Beyond the Metropolitan Area the Court is usually held on the same day as the Court of Petty Sessions and presided over by the same Stipendiary Magistrate, but honorary Special Magistrates are appointed for some Courts.

In the Metropolitan Area, two Stipendiary Special Magistrates are appointed and they visit about 30 Courts at regular intervals; all Metropolitan Children's Courts are administered from the Melbourne Children's Court.

#### Jurisdiction

The Court's jurisdiction is normally restricted to children under seventeen years of age. A child may be brought before the Court for an offence committed before his seventeenth birthday provided the appearance takes place before his nineteenth birthday.

Two types of cases come before the Court, namely, offences and applications under the Children's Welfare Act.

#### Offences

The Court has no jurisdiction in civil matters, adoption, or civil maintenance.

In dealing with offences the Court follows the practice and procedure of Courts of Petty Sessions. However, it has considerably wider powers than Petty Sessions and may deal with any offence except homicide.

The child (or the parent if the child is under fifteen years of age) must always consent to the Court dealing with an indictable offence in a summary manner, otherwise the matter would be tried by a jury in a higher court. Consent is given in almost all cases.

#### **Applications**

The police and certain others may apply to the Court for an order declaring a child "in need of care and protection". The Children's Welfare Act lists the categories which make such an application possible.

#### Order of the Court

The primary aim of the Children's Court is reformation and rehabilitation of the offender. Punishment is considered for consistent offenders and where attempts at reformation have failed. Indeed, the Court is bound by the *Children's Court Act* 1958 to give primary consideration to reformation. "The Court shall firstly have regard to the welfare of the child."

The most important method of dealing with a child is by releasing him on probation for a period not exceeding three years. Most terms of probation are for twelve months. A Probation Officer is expected to assist and guide the child during that period with reformation and rehabilitation as the goal (see page 555).

Probation Officers also assist the Court by furnishing reports on children's backgrounds. More Stipendiary Probation Officers are now being appointed to supplement the large number of Honorary Probation Officers throughout the State. Some Honorary Probation Officers are employed by the churches.

As a last resort children under fifteen years may be admitted to the care of the Social Welfare Branch and those fifteen or over may be ordered detention in a Youth Training Centre for periods up to two years. The Social Welfare Act 1960 has vested in the Youth Parole Board the authority to parole children who are serving periods of detention.

Allied to the Children's Court is the Children's Court Clinic which is staffed by a team of psychiatrists, psychologists, and social workers. The Clinic undertakes detailed investigations of problem cases referred to it by the Court and makes recommendations on its findings. In some cases the Clinic will offer counsel to parents and children after a court appearance.

Court proceedings are closed to the press and general public.

The number of cases prosecuted by the Victoria Police, excluding cases of neglected children and drunkenness, and summarily disposed of by the Children's Courts for the years 1965 and 1966 are given in the following tables:

#### VICTORIA—CHILDREN'S COURTS: CASES SUMMARILY DISPOSED OF: NUMBER OF CHARGES AND NATURE OF OFFENCE

Nature of Offence		1965		1966			
	Males	Females	Total	Males	Females	Total	
Against the Person	655	6	661	536	5	541	
Against Property	7,657	411	8,068	7,048	318	7,366	
Fraud, Forgery and False							
Pretences	88	7	95	106	9	115	
Against Good Order	633	30	663	659	29	688	
Driving Offences	441	2	443	437	5	442	
Miscellaneous Offences*	143	15	158	118	6	124	
Total	9,617	471	10,088	8,904	372	9,276	

<sup>\*</sup> Breaches of Acts of Parliament and by-laws of statutory bodies, escaping from legal custody, breach of bond or probation, etc.

#### VICTORIA—CHILDREN'S COURTS: CASES SUMMARILY DISPOSED OF: NUMBER OF CHARGES AND RESULT OF HEARING

D		1965		1966			
Result of Hearing	Males	Females	Total	Males	Females	Total	
Fined Placed on Probation	1,062 3,185	25 205	1,087 3,390	988 3, <b>0</b> 77	18 163	1,006 3,240	
Admitted to Social Welfare Department Sentenced to Youth Train-	1,234	46	1,280	1,077	36	1,113	
ing Centre	1,065	8	1,073	1,228	4	1,232	
Probation Other	1,844 730	97 54	1,941 784	1,657 403	92 43	1,749 446	
Total Convictions Dismissed, Withdrawn,	9,120	435	9,555	8,430	356	8,786	
Struck Out	497	36	533	474	16	49 <b>0</b>	
Total	9,617	471	10,088	8,904	372	9,276	

# VICTORIA—CHILDREN'S COURTS: CASES SUMMARILY DISPOSED OF: NUMBER OF CHARGES, NATURE OF OFFENCE AND RESULT OF HEARING, 1966

			Result of	Hearing			
Nature of Offence	Dis-	Convicted					
readile of Official	missed, With- drawn, etc.	Fined	Placed on Probation	Social Welfare Branch*	Ad- journed without Probation	Other	
Against the Person—							
Attempted Murder				1			
Assault and Grievous Bodily		60	63	27	15	16	
Harm	63	68	62 93	37	45	16	
Sex Offences		27	93	37	50	13	
Total	92	95	155	75	95	29	
Against Property—							
Robbery	12	7	19	18	2	2	
Breaking and Entering	53	48	1,032	865	344	49	
Larceny (Excluding Motor Vehicles)	118	162	1,059	579	726	220	
Motor Vehicles (Larceny and					_		
Illegal Use)	55	179	591	511	215	58	
Wilful Damage	35	46	62	45	56	14	
Other Offences against Property	15	12	72	28	43	14	
Total	288	454	2,835	2,046	1,386	357	
Fraud, Forgery and False Pretences	4	6	35	51	18	1	
Against Good Order—							
Indecent Behaviour, etc	4		22	1	13	5	
Other Offensive Behaviour	23	78	16	3	25	13	
Obscene and Insulting	8	53	8	2	19	5	
Language Firearms	14	56	25	1	50	2	
Other Offences against Good	14	36	23	1	30	2	
Order	35	58	59	24	46	20	
Total	84	245	130	31	153	45	
Driving Offences	11	189	70	90	73	9	
Miscellaneous Offences†	11	17	15	52	24	5	
GRAND TOTAL	490	1,006	3,240	2,345	1,749	446	

<sup>\*</sup> Includes "Admitted to Care" and "Placed in Custody" of the Social Welfare Branch of the Chief Secretary's Department,

Criminal Law and its Administration in Victoria, 1963

<sup>†</sup> Breaches of Acts of Parliament and by-laws of statutory bodies, escaping from legal custody, breach of bond or probation, etc.

#### **Crime Statistics**

#### Victoria—Courts of Petty Sessions

In the following tables details are given of the number of cases dealt with in Courts of Petty Sessions, excluding Children's Courts (details of which have been shown under that heading) and cases of a civil nature which are shown on page 580.

If it is desired to compare the figures in these tables with those relating to other States or countries, it is necessary that consideration be given to several points. The first is that the criminal law in the places compared be substantially the same; the second, that it be administered with equal strictness; and the third, that proper allowances be made for differences in the age and sex composition of the population.

Comparison with Victorian figures for earlier years may be affected by changes in the population structure in regard to sex and age, or by changes in the law. An amendment to the Justices Act, operative since February, 1963, enables Courts of Petty Sessions to deal summarily with certain offences nominated in the amendment and previously dealt with by the higher courts. Also, improved methods of statistical collection were commenced in 1963. Accordingly, figures for Courts of Petty Sessions since 1964 are not comparable with those of previous years.

The following tables give details of the number of cases summarily disposed of in Courts of Petty Sessions for the years 1965 and 1966:

# VICTORIA—COURTS OF PETTY SESSIONS: ARREST CASES SUMMARILY DISPOSED OF: NUMBER OF CHARGES AND NATURE OF OFFENCE

		19	65		1966			
Nature of Offence	Convicted		Witho	Dismissed, Withdrawn, or Struck Out		victed		nissed, drawn, ck Out
	Males	Females	Males	Females	Males	Females	Males	Females
Against the Person Against Property Fraud, Forgery and False	1,761 8,231	43 657	823 815	26 62	1,874 9,388	77 842	809 960	32 65
Pretences Against Good Order* Driving Offences Miscellaneous†	983 4,430 2,227 566	100 798 26 46	66 820 1,077 73	13 98 10 5	998 5,041 2,627 884	136 648 29 42	82 1,060 1,599 67	10 71 24 6
Total	18,198	1,670	3,674	214	20,812	1,774	4,577	208

<sup>\*</sup> This table excludes arrests for drunkenness. In 1965, 24,275 persons were charged with drunkenness; the corresponding figure for 1966 was 24,774. In most cases the result of hearing was a fine, with the alternative of imprisonment for default.

<sup>†</sup> Includes escaping from legal custody, offences concerning drugs, bribery, conspiracy breach of bond or probation, etc.

# VICTORIA—COURTS OF PETTY SESSIONS: ARREST CASES SUMMARILY CONVICTED: NUMBER OF CHARGES AND RESULT OF HEARING

Double of Marin	19	965	1966	
Result of Hearing	Males	Females	Males	Females
Fined	8,003	942	9,042	870
Imprisonment for— Under 1 month		56	1,128	85
1 Month and under 6 Months 6 Months and under 12 Months	803	145	4,165 826	192 13
1 Year and over	1 626	157	316 1,769	i58
Adjourned for a Period without Probation .	613	91 246	713 2,250	116 328
Other	108	17	603	12
Total	18,198	1,670	20,812	1,774

NOTE.-See footnotes to preceding table.

# VICTORIA—COURTS OF PETTY SESSIONS: SUMMONS CASES SUMMARILY DISPOSED OF: NUMBER OF CHARGES AND NATURE OF OFFENCE

	_	19	065	1966		
Nature of Offenc	ature of Offence		Dismissed, With- drawn, Struck Out	Convicted	Dismissed, With- drawn, Struck Out	
Against Property Against Good Order Driving Offences† Miscellaneous*		803 2,785 1,829 183,615 53,349 242,381	778 1,082 436 8,312 6,793	1,161 3,401 2,450 167,759 49,182 223,953	931 1,181 397 7,655 6,588 16,752	

Miscellaneous offences are generally breaches of State and Commonwealth Acts of Parliament.
 † Since August 1965, certain traffic offences can be disposed of by payment of a prescribed penalty, in lieu of a court prosecution.

NOTE.—Details of the sex of offenders are not available for Courts of Petty Sessions summons cases

#### Inquests

A coroner has jurisdiction to hold an inquest concerning the manner of death of any person who is slain or drowned or who dies suddenly or in prison or while detained in any mental hospital and whose body is lying dead within the district in which such coroner has jurisdiction.

His duties in relation to this are regulated by the Coroners' Acts and there are special provisions relating to inquests in other Acts, such as the Mines Act, Children's Welfare Act, and Registration of Births, Deaths, and Marriages Act. Coroners and deputy-coroners are appointed by the Governor in Council, every stipendiary magistrate being appointed a coroner for the State of Victoria. Deputy-coroners have jurisdiction in the districts for which they have been appointed. In addition, a justice of the peace has jurisdiction, within his bailiwick, to hold an inquest, but only if requested to do so by a police officer in charge of a station, or by a coroner.

In the majority of cases the coroner acts alone in holding an inquest, but in certain cases a jury is empanelled. This is done (a) when the coroner considers it desirable; (b) when in any specified case a law officer so directs; and (c) when it is expressly provided in any Act (as is the case under the Mines Act) that an inquest shall be taken with jurors. Amending legislation in 1953 provided that the viewing of the body is not essential and is necessary only where the coroner or jury deem it advisable.

When a person is arrested and charged before a justice or court with murder or manslaughter, those proceedings are adjourned from time to time pending the holding of the inquest. If the inquest results in a finding against that person of murder or manslaughter, the coroner issues a warrant committing him for trial, the other proceedings being then withdrawn.

The following table shows the number of inquest cases in Victoria during the years 1962 to 1966, and the number of persons subsequently committed for trial:

#### VICTORIA—INOUEST CASES\*

<b>T</b>	Inquest	s into Deat	hs of—	Persons Committed for Trial			
Year	Males	Females	Persons	Males	Females	Persons	
1962	 1,511 1,549 1,636 1,565 1,510	788 872 846 830 833	2,299 2,421 2,482 2,395 2,343	43 34 23 33 44	8 1 5 3 3	51 35 28 36 47	

<sup>\*</sup> The number of inquests shown for the years 1962 to 1964 are of inquests held during the year; those shown for 1965 and 1966 are of inquests of persons whose deaths were registered during the year.

The table below shows the charges on which persons were committed for trial by coroners during the years 1962 to 1966:

#### VICTORIA—COMMITTALS BY CORONERS

Year				Murder		Manslaughter			
	Year		Males	Females	Persons	Males	Females	Persons	
1962 1963 1964 1965	  	  	29 16 9 13 22	7 1 5 3 1	36 17 14 16 23	14 18 14 20 22	1   2	15 18 14 20 24	

#### Higher Courts

The tables which follow relate to distinct persons who have been convicted in the Supreme Court and Courts of General Sessions in Victoria in the years shown. In cases where a person was charged with more than one offence, the principal offence only has been counted.

### VICTORIA—HIGHER COURTS: NUMBER OF PERSONS CONVICTED OF SPECIFIC OFFENCES

		1965			1966	
Offence *	Males	Females	Persons	Males	Females	Persons
Against the Person						
Murder	6		6	8	1	9
Attempted Murder	2		2	ĭ	l ^	ĺ
Manslaughter	9	1	10	6		6
Manslaughter with Motor						
Vehicle	5		5	3		3
Assault with Grievous Bodily	40		40	40		
Harm Assault	40 31	• • •	40	42	2	44
Carnal Knowledge (Under 16	31	[	31	26	1	27
Years)	304		304	205		205
Carnal Knowledge (16 and	304		304	203		203
under 18 Years)	7		7	4		4
Incest	15	3	18	8	2	10
Rape	25		25	33		33
Indecent Assault on Female	30		30	37		37
Indecent Assault on Male	16		16	28		28
Unnatural Offences	21 4	4	21	25	1	26
Bigamy Other Offences against the	4	4	8	3	1	4
Person	12	4	16	15	2	17
1013011						
Total	527	12	539	444	10	454
4 · · · · · · · · ·						
Against Property—	20		20		_	7.5
Robbery	38	• • •	38	73	2	75
Houses	159	11	170	224	6	230
Shops	53	11	53	72	3	75
Other	37	1	38	54		54
Larceny (Excluding Motor						
Vehicles and Cattle and						
Sheep)	81	7	88	85	7	92
Illegal Use and Larceny of						
Motor Vehicles	73	• • •	73	102	1	103
Cattle and Sheep Stealing	14		14	18	3	18
Other Offences against Property	86	1	87	64	3	67
Total	541	20	561	692	22	714
Fraud, Forgery and False						
Pretences	92	23	115	115	19	134
Other Offences—						
Driving under the Influence	44		44	56		56
Dangerous, etc., Driving	123	2	125	109	1	110
Miscellaneous Offences†	224	10	234	248	9	257
Total	391	12	403	413	10	423
Grand Total	1,551	67	1,618	1,664	61	1,725

<sup>\*</sup> With the exception of Murder, for which separate figures of Attempted Murder are shown, all offences include attempts.

<sup>†</sup> Includes Breach of Bond, Probation, etc.

### VICTORIA—HIGHER COURTS: AGES OF PERSONS CONVICTED OF SPECIFIC OFFENCES, 1966

		Pe	rsons Co	nvicted-	-Age Gi	oup (Ye	ars)	
Offence*	Under 17	17–19	20–24	25-29	30-34	35-39	40 and over	Total
Against the Person-								
Murder	1	1	2	1			4	9
Attempted Murder						1		1
Manslaughter	1		2	2	1			6
Manslaughter with Motor Vehicle		1	1		1			3
Assault with Grievous Bodily Harm		7	16	5	4	4	8	44
Assault		4	9	9	4	1		27
Carnal Knowledge (Under 16 Years)	1	82	91	18	5	3	5	205
Carnal Knowledge (16 and under 18 Years)			2		1		1	4
Incest			2	1	2	1	4	10
Rape		10	15	3	1		4	33
Indecent Assault on Female		5	13	6	3	٠	10	37
Indecent Assault on Male		2	6	4	4	2	10	28
Unnatural Offences		3	8	3	2	2	8	26
Bigamy			1				3	4
Other Offences against the Person		3	6	2	2	1	3	17
Total	3	118	174	54	30	15	60	454
Against Property—							_	
Robbery		21	28	14	6	5	1	75
Breaking and Entering— Houses Shops Other	1	90 11 5	76 25 22	26 14 12	8 10 5	9 7 3	20 8 6	230 75 54
Larceny (Excluding Motor Vehicles and Cattle and Sheep)		9	31	18	13	9	12	92
Illegal Use and Larceny of Motor Vehicles	1	49	32	9	7	4	1	103
Cattle and Sheep Stealing		3	6	3	2	1	3	18
Other Offences against Property		14	15	13	14	4	7	67
Total	3	202	235	109	65	42	58	714
Fraud, Forgery and False Pretences		9	36	18	23	10	38	134
Other Offences—								
Driving under the Influence			3	5	6	13	29	56
Dangerous, etc., Driving		4	19	13	9	15	50	110
Miscellaneous Offences†	1	47	86	32	25	23	43	257
Total	1	51	108	50	40	51	122	423
GRAND TOTAL	7	380	553	231	158	118	278	1,725

<sup>\*</sup> With the exception of Murder, for which separate figures of Attempted Murder are shown, all offences include attempts.

<sup>†</sup> Includes Breach of Bond, Probation, etc.

### VICTORIA—HIGHER COURTS: PERSONS CONVICTED OF SPECIFIC OFFENCES: RESULT OF HEARING, 1966

				Result	of Hearin	ng		
Offence *	Fined	Im- prison- ed Twelve Months and under	Im- prison- ed over Twelve Months	Death Sen- tence	Sen- tence Sus- pended on Enter- ing a Bond	Placed on Pro- bation	Other	Total
Against the Person-			1				2	9
Murder Attempted Murder Manslaughter			6	6  				1 6
Manslaughter with Motor Vehicle			2				1	3
Assault with Grievous Bodily Harm	4	2	22		7	5	4	44
Assault	3	8	3		11	1	1	27
Years) Carnal Knowledge (16 and		30	11		94	66	4	205
under 18 Years)					3 6	1 1	,	4 10
Rape	::	10	27 13	::	1 10	3 4	1	33 37
Indecent Assault on Female Indecent Assault on Male	::	8 2	5 8	::	9	6	.:	28 26
Unnatural Offences	::	1		::	2	6 1	::	4
Other Offences against the Person		4	6		5	1	1	17
Total	7	67	105	6	158	95	16	454
Against Property— Robbery Breaking and Entering— Houses Shops Other Larceny (Excluding Motor Vehicles and Cattle and Sheep) Illegal Use and Larceny of Motor Vehicles Cattle and Sheep Stealing Other Offences against Property Total Fraud, Forgery and False Pretences	1 · · · · · · · · · · · · · · · · · · ·	19 81 21 27 30 41 4 20 243	23 25 25 10 11 14 1 10 119		15 50 12 5 36 19 9 14 160	8 47 11 8 9 14 2 11 110 21	10 26 6 3 2 14 10 71	75 230 75 54 92 103 18 167 714
Other Offences— Driving under the Influence Dangerous, etc., Driving Miscellaneous Offences† Total	36 90 19 145	6 3 83 92	3 1 25 29		8 15 68 91	1 1 46 48	2 16 18	56 110 257 423
GRAND TOTAL	165	450	262	6	455	274	113	1,725

 $<sup>^{</sup>ullet}$  With the exception of Murder, for which separate figures of Attempted Murder are shown, all offences include attempts.

<sup>†</sup> Includes Breach of Bond, Probation, etc.

<sup>‡</sup> The death sentence was not carried out in five cases, terms of imprisonment being substituted. In the sixth case, the convicted person was executed on 3 February 1967.

VICTORIA—HIGHER	COURTS:	<b>AGES</b>	OF	PERSONS
C	ONVICTED	)		

	-	- [		1965		1966				
A	ge Group (Years)		Males	Females	Persons	Males	Females	Persons		
Under 17						6	1	7		
17—19			363	17	380	368	12	380		
20—24		!	453	14	467	536	17	553		
25—29		1	222	5	227	224	7 i	231		
3034		,	144	10	154	153	5	158		
35—39			141	9	150	111	7	118		
40-44			84	4	88	105	5	110		
45-49			63	2	65	69	7	76		
50-54			40	1	41	50		50		
55—59			17	2	19	21		21		
60 and ove			24	3	27	21		21		
Tota	1		1,551	67	1,618	1,664	61	1,725		

#### VICTORIA—HIGHER COURTS: NUMBER OF PERSONS CONVICTED: RESULT OF HEARING

		1965		1966			
Result of Hearing	Males	Females	Persons	Males	Females	Persons	
Fined Imprisoned—	168	2	170	164	1	165	
Under 3 Months	57	3	60	76	2	78	
3 Months and under 6	102	4	106	95	l <sup>-</sup> l	95	
6 Months and under 12	171	1 1	172	138	5	143	
12 Months	117	2	119	131	3	134	
Over 12 Months and							
under 2 Years	60	1	61	74	1	75	
2 Years and over	166	2	168	185	2	187	
Death Sentence*	1		1	5	1 '	6	
Placed on Probation	380	22	402	255	19	274	
Released on Recognizance							
or Bond	302	29	331	428	27	455	
Other	27	1	28	113	••	113	
Total	1,551	67	1,618	1,664	61	1,725	

<sup>\*</sup> The death sentence was not carried out in 1965. For 1966, see footnote at foot of table ‡ on page 590.

#### Licensing Legislation

#### General

After fifty years of 6 p.m. closing, the *Licensing Act* 1965 extended the hour of closing of hotels to 10 p.m. as from 1 February 1966. This Act was designed to incorporate the recommendations made in the Report of the Royal Commission of Inquiry on Liquor in Victoria.

The Act, besides regulating the hours and conditions of trading for hotels and licensed restaurants, introduced two new types of licence—a Cabaret Licence and a Theatre Licence—and laid down the conditions under which these could be granted. It also provided for patrons to bring their own liquor to "unlicensed premises" for consumption there with a meal.

All fees taken under the Licensing Act are paid into the Licensing Fund and, after payment of all administrative expenses, compensation for licences deprived or surrendered, statutory payments to municipalities, and transfers to the Police Superannuation Fund, the balance is paid into Consolidated Revenue.

#### Licensing Fund

Revenue and expenditure of the Licensing Fund for the years 1962 to 1966 are shown below:

# VICTORIA—LICENSING FUND: REVENUE AND EXPENDITURE (\$'000)

Post to		Year	Ended 30 Jun	e	
Particulars	1962	1963	1964	1965	1966
REVENUE Licences, Certificates, and Permits Interest on Investments Fees and Fines	6,728 20 64	6,950 20 72	7,005 20 68	7,525 20 65	8,031 20 67
Total	6,812	7,042	7,093	7,610	8,118
EXPENDITURE Annual Payments to Municipalities Compensation Transfer to Police Superannuation Fund Salaries, Office Expenses, etc Transfer to Revenue	112 8 46 260 6,386	112 16 46 262 6,606	112 5 46 289 6,639	112 4 46 308 7,139	111 5 46 308 7,648
Total	6,812	7,042	7,093	7,610	8,118

#### Number of Liquor Licences

The following table gives details of liquor licences of various types in force in Victoria for the years stated:

#### VICTORIA-NUMBER OF LIQUOR LICENCES

There are the same		At 30 June—						
Type of Licence	1962	1963	1964	1965	1966			
Hotel		1,577	1,572	1,567	1,552	1,548		
Registered Club	• •	246	255	265	275	293		
Grocer	• •	424	450	472	494	511		
Wholesale Spirit Merchant		66	66	64	64	65		
Australian Wine		65	51	36	31	28		
Railway Refreshment Room		20	20	20	20	17		
Vigneron		11	11	11	11	10		
Brewer		6	6	6	6	6		
Restaurant		33	49	59	79	90		
Total		2,448	2,480	2,500	2,532	2,568		

Further References, 1965-67

#### Racing Legislation

The Racing Act 1958 regulates matters dealing with horse, pony, trotting, and dog racing. Under the Act the control of trotting and dog racing is vested in the Trotting Control Board and the Dog Racing Control Board, respectively.

Additional legislation, relating to totalizators and the Totalizator Agency Board, is found in the *Racing (Totalizators Extension) Act* 1960. Also, the *Stamps Act* 1958 contains provisions relating to the registration fees of bookmakers and bookmakers' clerks, and to the duty payable on betting tickets.

The following table gives details of horse race-meetings and trotting meetings conducted during the years ended 31 July 1963 to 1966:

#### VICTORIA—RACING AND TROTTING MEETINGS

Particulars			Year Ende	d 31 July—	-
		1963	1964	1965	1966
RACING					
Number of Meetings— Metropolitan Courses Other Courses	 •	66 322	66 330	65 322	65 342
Number of Events— Metropolitan Courses Other Courses	 • •	497 2,395	497 2,450	500 2,215	494 2,334
Amount of Stakes— Metropolitan Courses Other Courses	 (\$'000) (\$'000)	1,590 484	1,755 788	1,951 956	1,967 1,089
TROTTING					
Number of Meetings— Metropolitan Course Other Courses	 	36 155	37 175	36 183	37 189
Number of Events— Metropolitan Course Other Courses	 	252 1,030	259 1,090	252 1,241	259 1,427
Amount of Stakes— Metropolitan Course Other Courses	 (\$'000) (\$'000)	284 158	377 236	382 322	440 438

Further Reference, 1966

#### Victoria Police

#### Introduction

The preservation of law and order is the prime function of the Victoria Police Force. To carry out this function successfully, new methods must be adopted to keep abreast with the growing population and the complexity of social problems.

#### Recruitment

The actual strength of the Victoria Police at 30 June 1966 was 4,402. There are monthly intakes of recruits, spread over each financial year, to fill vacancies created by retirements, resignations, etc., as well as increases in strength authorised by the Government. Continuous efforts are being made to improve the recruiting rate.

#### Traffic

The increasing number of vehicles on the road, 1,109,817 being registered at 31 December 1966 (with 1,259,477 drivers' licences current at 30 June 1966) or approximately one vehicle for every three persons, is placing greater demands on members of the Force to control the flow of traffic. Each year an increasing proportion of Police time is taken up with traffic work.

In 1966, there were 479 officers in the Traffic Control Branch. In addition to these members who are specially allocated, all other members of the Force spend some time on traffic supervision.

Several innovations have recently been introduced to assist police in increasing the required supervision. The Road Traffic (Infringements) Act 1965, which was proclaimed on 9 August 1965, provides for an Infringement Notice to be served on a person detected committing certain traffic offences of a less serious nature and for the notice to be disposed of by the payment of a prescribed penalty within 28 days. The procedure has considerably reduced the time Police were required to spend at Court and has enabled road patrols to be extended.

In order to improve the movement of traffic, several arterial roads in the Metropolitan Area were proclaimed "Clearways" as from 27 April 1965, to enable key roads to be kept clear of standing vehicles during peak traffic hours, thus allowing an uninterrupted flow of traffic along main carriageways.

In addition, devices known as "Amphometers" have been purchased and these have been used in detecting speeding offences. This device is a portable electrical timing instrument, set in motion by air pressure operated switches, which enables the time taken by a vehicle to pass over two tubes to be registered on a meter in miles per hour. Another relatively new instrument in the forensic field is the "Breathalyzer". This instrument enables Police to detect, within certain known tolerances, the presence of alcohol in the blood stream of a driver by testing a sample of his breath. The sample is obtained by having the driver exhale through a tube into the instrument.

Although every effort is being made to enforce traffic laws, special attention is also being directed to the education of the public, particularly children, in road safety. Approximately 10,000 persons each year attend lectures by Police which are supported by specially selected traffic films exhibited by officers of the State Film Centre. Members of the Force also visit approximately 1,000 schools throughout the State and address 370,000 children on road safety annually.

Information on road traffic accidents and the number of casualties will be found on pages 774–6 of this Year Book.

#### Forensic Science Laboratory

The laboratory, whose operations have grown over recent years, has now moved to more spacious premises. This move has enabled further up-to-date scientific aids to be introduced in the investigation of crime. New equipment has been installed to examine and identify such substances as drugs, dye-stuffs, fibres, inks, petrol fractions, and rubber, etc., and to make visual examinations of suspected documents, fabrics, close range firearm wounds, etc.

#### Police Mobility

As part of a comprehensive plan to increase mobility to meet the demand for Police services in the community, a large number of additional vehicles has been purchased for the Police vehicle fleet. Several of these vehicles were made available for the Mobile Traffic Section, the Wireless Patrol, and some were allotted to selected Police Stations. The availability of a departmental vehicle at a Police Station enables ready attention to be given at all times to calls received at that Station.

#### Motor Registration Branch

There has been a marked increase in Motor Registration Branch business in the post-war years. Transactions dealt with by the Branch were 3,450,000 in 1965–66 and collections amounted to \$56m in the same period. A modern office building costing \$2.7m has been erected.

The following statement gives details of the strength of the Force and the number of inhabitants in Victoria to each Police Officer on the dates shown:

VICTORIA—POLICE FO	$\mathbf{RCE}$	STRENGTH
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	At 30 June—					
Particulars	Particulars 1962	1963	1964	1965	1966	
Authorised Strength	4,143	4,264	4,409	4,470	4,572	
Actual Strength*	4,127	4,223	4,330	4,405	4,402	
Number of Inhabitants per Active Police Officer	723	720	717	718	731	

<sup>\*</sup> Includes Police-women, but excludes Cadets and Police Reservists.

# Housing and Building

# Building Development in the City of Melbourne 1966

The value stated in applications for building permits during 1966 decreased by \$17m to \$38m although the number of permits issued was only two less than in 1965. Most of the new buildings are being erected by banks, insurance companies, or large corporations who are establishing their headquarters.

A noticeable development during the last two years was the number of shopping arcades that were opened, including the following during 1966: Hub Arcade, Little Collins Street; Elizabeth Arcade, with entrances from Elizabeth Street and Little Collins Street; and the Bank of New South Wales Arcade with entrances from Swanston Street and Collins Street.

Theatres are still tending to group in the Bourke Street-Exhibition Street area. Two cinemas, the Palladium and the Bercy opened in 1965, and now Hoyts Theatres Ltd., are to build a new complex on the site of Paynes Bon Marché in Bourke Street at an estimated cost of \$4m. The project will comprise three theatres seating 840, 960, and 804 persons each, following the change to smaller cinemas showing quality films. The project, to be known as "The Cinema Centre", is due to be completed in 1968.

Three major buildings completed, or under construction, during 1966 were the Customs House, Reserve Bank, and Stage 2 of the Commonwealth Centre. The Commonwealth Centre now has the largest floor area of offices of any building in Melbourne. However, if the car park area of the National Mutual building is added to its office and shops area, the National Mutual has the greatest area of lettable floor space.

The Melbourne City Council purchased the site of the old Victoria Buildings, on the south-east corner of Collins and Swanston Streets for \$2.75m as the first stage of its plan to create a Civic Square on the area bounded by Collins and Swanston Streets, Flinders Lane, and Regent Place. The Council also paid a premium of \$400,000 for a ninety-eight year lease of the area known as "Princes Plaza" which has now been sealed, landscaped, and developed.

In the industrial and transportation areas, work has commenced on the containerised cargo section of the Port of Melbourne at Appleton Dock. This area, formerly known as the West Melbourne Swamp, or Dudley Flats, is now very close to being fully occupied, mostly by the transport industry.

Major new buildings (of over \$1,000,000 each) completed in 1966 include:

A.C.I. Operations Pty. Ltd., 546-560 Bourke Street.

Alfred Hospital, W. S. Phillip Block, Commercial Road.

Australia and New Zealand Bank Ltd., 31-37 Elizabeth Street.

Bank of New South Wales, 225-231 Collins Street.

Cobb and Co. Centres Ltd., 374-380 Lonsdale Street.

Embank House Pty. Ltd., 319-325 Collins Street.

English Scottish and Australian Bank Ltd., 460 Bourke Street.

Mutual Underwriting and Development Ltd., (Savoy Project), corner Russell and Little Bourke Streets.

Northern and Employers Group Assurance Companies, 446-452 Collins Street.

Princes Gate Development Pty. Ltd., (First Tower), Flinders Street.

Reserve Bank of Australia, corner Collins and Exhibition Streets.

State Accident and Motor Car Insurance Offices, 480-490 Collins Street.

Trans-Australia Airlines, 42-56 Franklin Street.

United Land Properties Pty. Ltd., 184-190 Queen Street.

180 Flats, Housing Commission, Victoria, High Street.

180 Flats, Housing Commission, Victoria, Reeves Street.

Major new buildings (of over \$1,000,000 each), in course of erection at the end of 1966 include:

Alfred Hospital, East Block, Commercial Road.

Australasian Temperance and General Mutual Life Assurance Society Ltd., (McEwan's Corner), 119 Elizabeth Street.

Australian Gypsum Ltd., 348-358 Latrobe Street.

Australian Mutual Provident Society, 350 Collins Street.

Australian Mutual Provident Society, 54-62 Market Street.

Australian Mutual Provident Society, 111-137 William Street.

Commonwealth Centre (Second Stage), La Trobe Street.

Customs House, corner Flinders and William Streets.

Dalgety and New Zealand Loan Ltd., 457-471 Bourke Street.

Grand Central Car Park, 196-210 Little Collins Street.

Hammerson's Property and Investments (Aust.) Pty. Ltd., 97-101 Queen Street.

Law Courts, corner Lonsdale and William Streets.

Legal and General Assurance Society Ltd., corner Collins and Queen Streets.

Lonsdale Telephone Exchange, Lonsdale Street.

Melbourne Cricket Club Grandstand, Brunton Avenue.

Mercy Maternity Hospital, Clarendon Street.

Motor Registration Branch and Transport Regulation Board, Lygon Street.

Muirfield Properties Pty. Ltd., 189-203 William Street.

Princes Gate Development Pty. Ltd., (Second Tower), Flinders Street.

Royal Women's Hospital, Swanston Street.

S.L.B. Properties Ltd., corner Elizabeth and Bourke Streets.

Southdown Press Pty. Ltd., 30-36 Walsh Street.

State Electricity Commission, 15-27 William Street.

State Government, (Public Offices), Treasury Place.

Australia and New Zealand Bank Ltd.—Stock Exchange, 351 Collins Street.

University of Melbourne, (Medical Centre), Royal Parade.

University of Melbourne, (Union House), Royal Parade.

180 Flats, Housing Commission, Victoria, Boundary Road.

152 Flats, Housing Commission, Victoria, High Street.

Further References, 1961-67

# Early Building in Victoria

#### Beginnings

The first buildings at Port Phillip were made of turf sods and were roofed with bark or with a thatch of reeds gathered from the banks of the Yarra. Before long there appeared the more typical pioneers' houses of split timber slabs or of wattle-and-daub—interwoven twigs plastered over with clay—and with roofs of paling or shingle. The slab type with the shingle roof was to become the norm amongst the squatters of the outlying districts. The first houses of sawn timber had been brought from Van Diemen's Land in 1835, and because the timber near Melbourne was Red gum, and difficult to work, it was the practice to import most timber for building purposes until after the gold rushes.

The first land was sold in June, 1837, and between 1837 and 1838 the number of houses in the district rose from 36 to 300. In the following year the first local sawmills and the first quarries for bluestone and freestone were established, while local brickmakers succeeded for the first time in exporting a small amount of their produce. The bluestone which later became a characteristic material in Victorian buildings, was disliked for its appearance and the difficulty of working, so that it was popular only for foundations. The freestones were generally too soft to withstand normal weathering, as were the bricks, which were so light and moisture absorbent that they rapidly fell to pieces. Moreover, the development of a brick industry was hampered by the repeated flooding of the yards and kilns beside the Yarra.

Between 1838 and 1841 the population of the Port Phillip District increased six times to 20,416, although the Colony was also beginning to feel the effects of an economic recession. The combination of these factors encouraged minute subdivision in inner areas like Fitzroy, and the buildings erected were often of nothing more substantial than sods or canvas. Imports of pre-fabricated wooden houses continued, rising steadily in value to £28,777 (\$57,554) in 1852. With the return of prosperity in the later 1840s the building industry became more stable, and the artisans were able to build themselves decent dwellings with the aid of the newly formed building societies. Much of this progress was to be halted by the gold rushes.

# Effects of Gold Discoveries

The first effect of the gold discoveries was to drain the building industry of its labour force and cause a virtual cessation of building activity. Before long the influx of migrants caused a demand for accommodation which could not have been met even if the builders had remained to deal with it. The standard of building declined, the sanitary condition of the city became quite inadequate, and new projects such as the City of Melbourne Gas and Coke Company ceased.

It soon became apparent that substantial buildings could not be provided, and land was opened for sale in North, East, and South Melbourne specifically for the erection of wooden houses. An extensive city of tents known as 'Canvas Town' arose in South Melbourne, and large numbers of pre-fabricated houses began to arrive from overseas while local companies experimented with houses of slate and of papier mâché. In 1853, £111,380 (\$222,760) worth of iron houses were brought from Great Britain, and wooden houses valued at £246,371 (\$492,742) were brought, in roughly equal numbers, from Great Britain and from other colonies, of which Singapore seems to have been the most prominent.

The need for accommodation was even more urgent on the goldfields, with the added complication that most buildings were required to be portable. The commonest type was known as a "framed tent", but frequently had a boarded floor and a brick fireplace and chimney; sometimes parts were clad in weatherboard and a bark or iron roof added, so that by degrees a typical miner's cottage evolved. The miner's cottage consisted of one, two or three gabled units of a size small enough to be manageable, placed with the gables running parallel, an optional verandah along the side of the front one, and a lean-to kitchen against the back.

#### Consolidation

An economic recession in 1854 had further hindered the recovery of the building industry, and it was not until the period 1856 to 1860

that a recovery from the jerry-building of the gold rushes was effected. Sawmills were re-opened and local timbers came into wide demand, bricks of an acceptable quality were for the first time generally available, and with the now reduced wages of masons and the introduction of machinery, widespread use of bluestone became possible. Symptomatic of the new outlook was the establishment of a building museum to display and test materials and promote workmanship of a better quality than had been seen in Melbourne for some years.

In the 1860s land became open for selection and persons with little capital were able to become landowners and farmers in their own right. For 25 years city and country developed in an atmosphere of confidence and increasing prosperity. In the 1880s the prosperity had become a boom; skyscrapers began to rise in the city following the introduction of hydraulic passenger lifts in 1885; city land values became highly inflated; and speculation was rife. The city burst the limits of Carlton, Collingwood, Fitzroy, Richmond, Prahran, and North and South Melbourne, which had until now housed three-quarters of its population. From the limbs of the new suburban railway system developed whole new subdivisions which were the object of frenzied speculation.

In 1891, it became apparent that the end of the boom was in sight, and the community moved into a depression. In the field of building, recovery was slow and tentative, so that as late as 1910 the terraces and villas of the new Art Nouveau and Queen Anne styles incorporate occasional pieces of cast iron left over from the boom period.

From the 1860s there were few developments which were specifically local, but by far the most interesting and easily identified was the cast-iron lace work which adorned buildings of every type and size. This is Melbourne's unique contribution, and the most characteristic feature to the eyes of a visitor. Multi-story iron-framed buildings appeared in the boom period, and the cavity brick wall became accepted practice in the depression which followed. Between the world wars houses of the "Bungalow" style came to be built on separate allotments covering acres of countryside and creating the suburban environment. This period also saw the acceptance of brick veneer construction, and, shortly before the Second World War, the establishment of the State Housing Commission.

Development of Architecture in Victoria, 1962; Building Trends since 1945, 1963; Developments in Building Methods since 1945, 1964; Building Materials,

# Supervision and Control of Building

The Town and Country Planning Act 1961 and the Local Government Act 1958, provide regulations for the preparation of planning schemes and the uniform control of building operations throughout Victoria. In general, the administration of the provisions of these Acts is carried out by councils of the local government authorities in the areas to which they apply.

### Town and Country Planning

Statutory town and country planning was first introduced into Victoria in 1944 by the passing of the Town and Country Planning Act 1944. The duties of the Town and Country Planning Board, the procedure to be followed in the preparation of statutory planning schemes by responsible authorities, and other relevant information may be found on page 325 of the Victorian Year Book 1961 and page 370 of the Victorian Year Book 1964.

Of the total of 209 municipalities in Victoria there are now 153 in which approved planning schemes are in operation or in which planning schemes have been commenced. This has meant that approximately 92.5 per cent of the State's population is now living within areas which are subject to some form of planning control.

In 1966, centres subject to the provisions of approved planning schemes are Morwell, Moe, and Traralgon, located in the Latrobe Valley; Bulla, Croydon, Lillydale, and Lara on the fringe of the Metropolitan Area; the Shire of Knox and the Shire of Sherbrooke which include the southern part of the Dandenong Ranges; the Shire of Mornington and the Shire of Flinders on the Mornington Peninsula; while Ararat, Shepparton, Benalla, Numurkah, Cranbourne, Robinvale, Corryong, Cobram, and Warragul are other country towns which have approved schemes in operation. The planning schemes operating in Geelong and Portland, prepared by joint committees of the councils comprising these centres, illustrate the co-operation of municipal councils under the planning legislation.

Since its inception early in 1946, the Town and Country Planning Board has been requested on many occasions to prepare planning schemes to guide and control the development of areas which were considered of State or national importance and vital to the protection of specific resources, as well as other schemes to protect and preserve the scenic beauty of certain areas consistent with their development as holiday resorts. The Board has prepared fifteen planning schemes which have been approved by the Governor in Council and is currently preparing a further twenty-one planning schemes.

Two of the most important schemes prepared by the Board have been the Latrobe Valley Sub-Regional Planning Scheme 1949 and the Ocean Road Planning Scheme 1955.

The Latrobe Valley scheme embraces an area of 334 square miles, 90 per cent of which covers the large brown coal resources of Victoria, and this national asset has been safeguarded through the implementation of the provisions of the Town and Country Planning Act. Planning legislation has also preserved the scenic beauty of the Great Ocean Road, where 60 miles along the south-western coastline extending through four municipalities are covered by the scheme.

The Board was also responsible for the preparation of the planning scheme for the new township of Tallangatta which had to be re-sited because of the extension of the Hume Weir. The Eildon Sub-Regional Planning Scheme, the Eildon Reservoir Planning Scheme (Shire of Mansfield), and the French Island Planning Scheme are other examples of the Board's use of planning powers to safeguard land which required protection from speculative subdivision and at the same time needed the advantages of planning schemes to ensure the co-ordinated development of the area. Planning schemes have also been prepared by the Board to control and guide the growth of the townships of Club Terrace, Tyers, and Yallourn North.

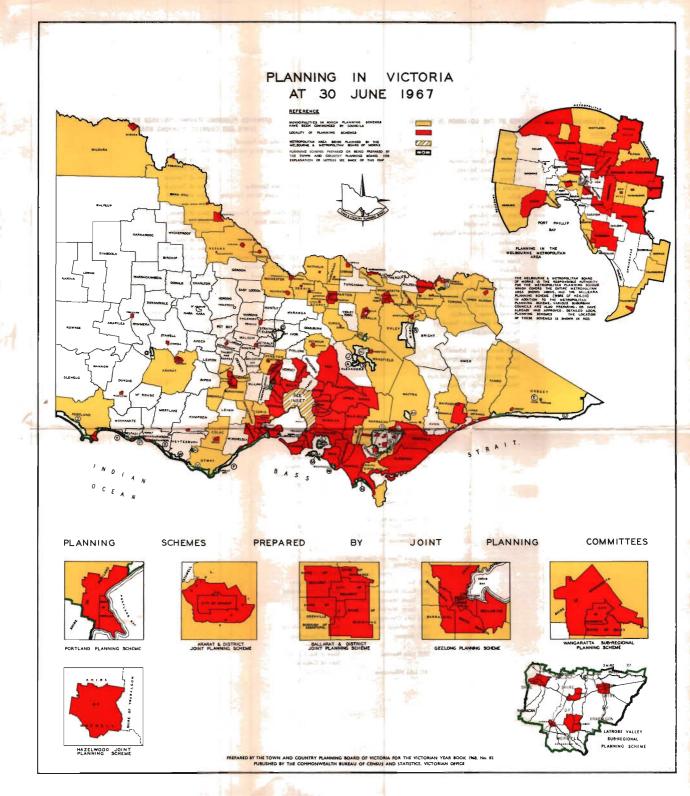
# Planning Control of Foreshores and Inland Waterways

Following an examination of the need for the protection and proper development of the State's coastline, the Government decided in 1964 that planning schemes should be prepared for the 300 miles of the coastline not then under planning control. In 1965 schemes for the coastal areas from Lake Tyers to Cape Howe in the east (130 miles) and from Apollo Bay to the South Australian border in the western part of the State (170 miles) were commenced by the Board. Thus the whole of the 1,000 miles of Victoria's coastline is now subject to planning control.

It has also been found that tourism from the increasing mobility of the public has not been confined to the coastal areas but that it 'as spread to inland areas and particularly those which have natural lakes or man-made lakes, the result of water conservation schemes. While the protection of natural lakes and their surroundings generally comes within the scope of planning schemes prepared by local councils, the preparation of planning schemes in connection with the State's major reservoirs has been a task which has been undertaken by the Board. The Board is currently preparing planning schemes for foreshore lands at the Eildon Reservoir (Shire of Alexandra), Lake Buffalo, Lake Bellfield, Lake Glenmaggie, Lake Eppalock, Lake Merrimu, Lake Nillahcootie, and at Tower Hill near Koroit. These are practical examples of the use of planning powers to conserve as far as possible the natural resources and scenic attractions of these areas consistent with their development as water storages, and in the case of Tower Hill, as a game reserve.

#### **Local Government Act**

Under the Local Government Act 1958, Uniform Building Regulations provide for the uniform control of building operations in Victoria. Particulars relating to some of the powers and controls provided by these regulations may be found on page 327 of Victorian Year Book 1961.



#### PLANNING SCHEMES APPROVED BY THE GOVERNOR IN COUNCIL

 CITIES
 SHIRES

 Ararat
 Altona

 Benalla (part)
 Ballarat (part)

Broadmeadows (part)

Brunswick

Camberwell

Bellarine (Joint Scheme)

Bellarine (Joint Scheme)

Coburg (Bell Street) Benalla (part)
Frankston (part) Bulla

Geelong (Joint Scheme) Cobram (Cobram Township)
Geelong West (Joint Scheme) Corio (Joint Scheme)
Moe Corio (Lara Township)

Moorabbin Cranbourne (Cranbourne Township)

Newtown and Chilwell
(Joint Scheme)
(Joint Scheme)
Nunawading (part)
Ringwood (part)
Sandringham (part)
Shepparton

Croydon
Flinders
Knox (part)
Lillydale
Mornington
Morwell (Boolarra Township)

Traralgon
Williamstown (part)

Morwell (Hazelwood Scheme-Churchill Township)

Morwell (Morwell Township)
TOWN Morwell (Yinnar Township)

Portland (Joint Scheme)

Portland (Joint Scheme)

Portland (Joint Scheme)

BOROUGHS Sherbrooke

Kyabram (part)

South Barwon (Joint Scheme)

Swan Hill (Castle Donnington)

Swan Hill (Robinvale Township)

Upper Murray (Corryong Township) Warragul (Warragul Township)

#### APPROVED PLANNING SCHEMES PREPARED BY THE TOWN AND COUNTRY PLANNING BOARD

(A) Eildon Sub-Regional Shire of Alexandra
(B) Latrobe Valley Sub-Regional Shire of Morwell

Shire of Narracan Shire of Rosedale

(C) Tyers Township Shire of Traralgon
(D) Yallourn North Township Shire of Morwell

nip Shire of Morwell Shire of Narracan

(E) Club Terrace Township (F) Ocean Road Shire of Orbost Shire of Barrabool Shire of Otway Shire of South Barwon Shire of Winchelsea

(G) Tallangatta Township Shire of Towong

Eildon Reservoir Shire of Mansfield
French Island (Outlying District-Town and Country Planning

Board Responsible Authority)

(O) Eppalock Shire of Metcalfe Shire of McIvor

Shire of Strathfieldsaye

(P) Tower Hill Shire of Belfast
Shire of Warrnambool
Borough of Koroit

# SCHEMES IN COURSE OF PREPARATION BY THE TOWN AND COUNTRY PLANNING BOARD

(J) Eildon Reservoir Shire of Alexandra

(M) Phillip Island
(N) Waratah Bay Shire of South Gippsi

Shire of South Gippsland Shire of Woorayl

(Q) Lake Belifield Shire of Stawell
(R) Lake Buffalo Shire of Myrtleford
Shire of Oxley

(S) Eildon Sub-Regional
Extension 'A' Shire of Alexandra

(T) Latrobe Valley Sub-Regional Extension 'A' Shire of Morwell

Shire of Traralgon
Shire of Orbost

(U) Lake Tyers to Cape Howe Coastal

(V) South Western Coastal Shire of Otway
(W) South Western Coastal Shire of Heytesbury
(X) South Western Coastal Shire of Warrnambool
(Y) South Western Coastal Shire of Belfast
(Z) South Western Coastal Shire of Portland
(AA) Lake Glenmaggie Shire of Maffra

(AB) Wonthaggi Coastal Borough of Wonthaggi
(AC) Simpson Shire of Heytesbury

Shire of Otway

(AD) Lake Merrimu Shire of Bacchus Marsh

Shire of Gisborne
[AE] Lake Nillahcootie Shire of Benalla

Shire of Mansfield

# **Building Statistics**

#### General

The statistics in succeeding pages deal only with the construction of buildings, as distinct from other construction such as railways, bridges, earthworks, water storage, etc. Additions of \$10,000 and over to existing buildings (other than houses) are included as new buildings. With the exception of the table relating to building approvals, particulars of alterations and minor additions are excluded, and in all tables particulars of renovations and repairs to buildings are excluded, because of the difficulty in obtaining complete lists of persons who undertake such operations. Figures for houses exclude converted military huts, temporary dwellings, flats, and dwellings attached to other buildings.

Since the September quarter 1945, a quarterly collection of statistics of building operations has been undertaken, comprising the activities of all private contractors and government authorities engaged in the erection of new buildings, and owner-builders who erect buildings without the services of a contractor.

The bases of the collection are building permits issued by local government authorities, and contracts let or day labour work authorised by Commonwealth, State, semi-governmental and local government authorities. As a complete list of government authorities and building contractors is maintained, details shown in succeeding tables embrace all local government areas. However, details for building approvals and owner-builders cover only those areas subject to building control by local government authorities, and exclude some rural areas not subject to permit issues.

The following definitions of terms used in the succeeding tables are necessary for an understanding of the data presented:

Building Approvals: These comprise private permits issued by local government authorities together with contracts let or day labour work authorised by Commonwealth, State, semi-governmental or local government authorities.

Private or Government: Building is classified as private or government according to ownership at the time of commencement. Thus, building carried out directly by day-labour or for government instrumentalities by private contractors, even though for subsequent purchase, is classed as government. Building carried out by private contractors for private ownership or which is financed or supervised by government instrumentalities but erected for a specified person is classed as private.

Owner-built: A building actually erected or being erected by the owner or under the owner's direction, without the services of a contractor who is responsible for the whole job. Commenced: A building is regarded as having been commenced when work on foundations has begun. Owing to the difficulty of defining the exact point that this represents in building operations, interpretations made by informants may not be entirely uniform.

Completed: A building is regarded as having been completed when the building contractor has fulfilled the terms of the contract or, in the case of owner-built houses, when the house is either completed or substantially completed and occupied (the value shown in this case is that of the owner-built house as a finished project). As with commencements, the interpretation placed on this definition by informants may not be entirely uniform.

Under Construction (i.e., Unfinished): Irrespective of when commenced, and regardless of whether or not work has actually proceeded at all times, once a building has been commenced it continues to be shown in the tables as under construction (i.e., unfinished) until completed. Buildings on which work has been permanently abandoned are excluded.

Numbers: The numbers of houses, flats, and shops with dwellings attached, represent the number of separate dwelling units. Each flat in a block of flats is counted as a separate dwelling unit.

Values: All values shown exclude the value of the land and represent the estimated cost of the buildings on completion.

#### Building Approvals

The following table shows the value of private and government building approved in Victoria for the years 1961-62 to 1965-66:

# VICTORIA—VALUE OF PRIVATE AND GOVERNMENT BUILDING APPROVED

(\$'000)

Year End	led 30 June	<u>-</u>	Houses and Flats	Other New Buildings	Alterations and Additions to Buildings	Total All Buildings	
1962			150,426	128,196	36,674	315,296	
1963			186,268	142,074	40,548	368,890	
1964			229,472	163,456	40,782	433,710	
1965			240,278	197,236	47,142	484,656	
1966			225,170	233,438	47,922	506,530	

In normal circumstances, information concerning building approvals is a primary indicator of building trends and gives some indication of the effect of varying economic conditions on the building industry. However, a complete comparison of buildings approved cannot be made against buildings commenced, as the relationship is affected by the fact that (a) some intended buildings are never begun, and new building plans may be re-submitted later, (b) estimated values recorded for building approvals may be affected by rising costs owing to delays in the commencement of buildings, and (c) as previously mentioned, building permits do not embrace the whole of the State.

# Value of New Buildings Commenced

The following table shows the value of all new buildings commenced in Victoria, according to the type of building, for the years 1961–62 to 1965–66. It should be noted that additions of \$10,000 and over to existing buildings (other than houses) are included and alterations, renovations, repairs and minor additions to buildings are excluded.

VICTORIA—VALUE (WHEN COMPLETED) OF TOTAL NEW BUILDINGS COMMENCED: CLASSIFIED BY TYPE (\$'000)

Town of Politica		Year Ended 30th June-						
Type of Building		1962	1963	1964	1965	1966		
Houses		137,754	159,002	186,816	184,984	183,625		
Flats		17,530	20,898	38,624	54,164	45,090		
Shops		7,490	10,522	9,618	16,016	18,248		
Hotels, Guest Houses, etc		6,270	2,788	3,130	6,016	4,993		
Factories		44,894	46,890	40,532	60,222	68,112		
Offices		27,968	14,146	48,346	30,862	36,100		
Other Business Premises		9,414	11,396	17,486	15,102	18,500		
Educational		24,116	21,734	18,916	24,782	30,839		
Religious		5,418	3,466	3,980	3,632	3,536		
Health		8,892	11,834	14,952	7,084	18,703		
Entertainment and Recreation		4,022	4,254	5,072	5,314	5,643		
Miscellaneous		10,418	9,552	7,226	11,686	17,348		
Total		304,186	316,482	394,698	419,864	450,737		

As with building approvals, increases in the value of buildings commenced are not wholly attributable to increased building activity, but are partly the result of an almost continuous rise in the cost of building. It should also be realised that, in any period, where there are appreciable increases in the value of buildings commenced for industrial, commercial, business, health, etc., purposes, this movement could be misinterpreted to some extent, as these buildings may include the commencement of large scale projects, the completion of which may spread over several years.

# Value of New Buildings Completed

The following table shows the value of all new buildings completed in Victoria, according to the type of building, for the years 1961–62 to 1965–66. As with commencements, additions of \$10,000 and over to existing buildings (other than houses) are included and alterations, reports and minor additions to buildings are excluded.

# VICTORIA—VALUE OF TOTAL NEW BUILDINGS COMPLETED: CLASSIFIED BY TYPE (\$'000)

_			İ		Year En	ded 30 June		
Туре	of Build	ling		1962	1963	1964	1965	1966
Houses				142,536	154,358	175,846	185,692	184,060
Flats			]	26,686	23,184	23,734	47,564	52,663
Shops				8,604	8,326	9,456	11,518	14,629
Hotels, Guest Ho	ouses, etc			4,894	12,894	2,754	3,398	5,982
Factories				36,094	50,444	46,212	54,612	58,876
Offices				13,108	12,486	18,042	34,082	24,590
Other Business P	remises			10,870	10,754	12,324	18,596	13,176
Educational				25,154	20,494	21,396	17,394	29,127
Religious				4,060	4,482	3,532	5,380	3,492
Health				12,308	21,032	10,054	8,848	11,149
Entertainment an	d Recrea	tion		4,396	4,498	4,620	7,858	4,668
Miscellaneous				7,640	10,616	6,860	7,338	12,963
	Total			296,350	333,568	334,830	402,280	415,375

The text to the previous table, regarding the reasons for movements in the value of new buildings over a period of time, also applies to the foregoing table.

# Value of New Buildings under Construction (i.e., Unfinished)

The value of all new building work remaining unfinished increased from \$327,310,000 at 30 June 1965 to \$369,747,000 at 30 June 1966.

# Value of Work Done during Period

The following table shows the estimated value of work actually carried out during each year 1961-62 to 1965-66. For any building the sum of these values obtained during its construction equals the value of the building on completion. The figures include estimates for the value of work done on owner-built houses. The increases in value of work done over the periods are not necessarily wholly attributable to increased building activity, but are partly the result of increases in the cost of building.

# VICTORIA—VALUE OF WORK DONE ON NEW BUILDINGS : CLASSIFIED BY TYPE

(\$'000)

		Year Ended 30 June—						
Type of Building		1962	1963	1964	1965	1966		
Houses		140,298	155,716	180,342	186,452	183,444		
Flats	'	21,520	22,058	28,772	53,872	49,964		
Shops		7,956	8,444	10,946	12,582	19,676		
Hotels, Guest Houses, etc		10,188	5,308	2,864	4,942	5,566		
Factories		41,906	45,290	48,362	51,962	65,875		
Offices,		14,328	16,932	28,204	31,948	44,122		
Other Business Premises .		10,316	10,786	15,320	17,106	14,956		
Educational		23,618	22,332	21,660	21,558	26,735		
Religious		4,658	4,224	3,680	4,732	3,837		
Health		11,080	10,408	9,172	10,988	11,834		
Entertainment and Recreation	·	5,096	4,534	5,190	6,382	4,198		
Miscellaneous		7,508	10,618	8,228	10,972	12,195		
Total .		298,472	316,650	362,740	413,496	442,402		

Note,—The above table includes partly estimated values for owner-built constructions where actual value of work done during the period was not available.

# Number of New Dwellings

The following table shows the number of new houses and individual flat units (excluding conversions to flats) commenced, completed and under construction in the Metropolitan Area and the remainder of the State of Victoria for the years 1961–62 to 1965–66:

# VICTORIA—NUMBER OF NEW HOUSES AND FLATS: GEOGRAPHICAL DISTRIBUTION

	r Ended June—		Comm	enced	Comp	leted	Under Construction (i.e., Unfinished) at End of Period	
	June—		Houses	Flats	Houses	Flats	Houses	Flats
		·	(	Меткоро	LITAN AREA	'	,	
1962 1963 1964 1965 1966	:: :: ::	::	11,990 14,099 16,218 14,071 12,807	2,885 3,410 6,601 9,362 7,764	12,395 13,745 15,638 15,170 13,388	3,954 3,564 3,954 8,077 8,924	6,389 6,743 7,323 6,224 5,643	2,145 1,991 4,638 5,923 4,763
				REMAINDER	OF THE STATE	3		
1962 1963 1964 1965 1966	::	::	6,549 6,712 7,430 7,696 7,723	116 252 488 692 785	6,574 6,583 7,161 7,651 7,541	116 208 316 597 582	5,191 5,320 5,589 5,634 5,816	97 141 313 408 611
				STATE '	TOTAL			
1962 1963 1964 1965 1966	::	::	18,539 20,811 23,648 21,767 20,530	3,001 3,662 7,089 10,054 8,549	18,969 20,328 22,799 22,821 20,929	4,070 3,772 4,270 8,674 9,506	11,580 12,063 12,912 11,858 11,459	2,242 2,132 4,951 6,331 5,374

The following table shows the number of new houses and individual flat units (excluding conversions to flats) commenced, completed, and under construction in Victoria for government and private ownership for the years 1961–62 to 1965–66:

VICTORIA—NUMBER OF NEW HOUSES AND FLATS: CLASSIFIED BY OWNERSHIP

				New	Houses and	Flats Erected f	or—	Total	
Year Ended 30 June—				Pr	Private Ownership*				
			Government Ownership*	By Contractors	By Owner- Builders	Total Private	and Flats		
				,	COMMENCED	,			
962 963 1964 1965 1966	:: ::	::	::	2,648 2,355 3,130 3,150 2,865	15,645 18,939 24,832 25,804 23,271 COMPLETED 16,529	3,247 3,179 2,775 2,867 2,943	18,892 22,118 27,607 28,671 26,214	21,540 24,473 30,737 31,821 29,079	
963 964 965 966	::	::	::	2,111 2,425 2,830 2,935	18,016 21,203 25,388 24,233	3,973 3,441 3,277 3,267	21,989 24,644 28,665 27,500	24,100 27,069 31,495 30,435	
		Unde	R CONS	TRUCTION (i.e.,	Unfinished)	AT END OF PE	RIOD		
962 963 964 965 966	::	::	:: ::	960 1,204 1,909 2,229 2,159	6,245 7,168 10,797 11,213 10,251	6,617 5,823 5,157 4,747 4,423	12,862 12,991 15,954 15,960 14,674	13,822 14,195 17,863 18,189 16,833	

<sup>•</sup> See definitions on page 603.

# Number of New Houses

Particulars of the number of new houses, classified by the material of outer walls, commenced, completed, and under construction for the years 1961-62 to 1965-66 are shown in the following table:

VICTORIA—NUMBER OF NEW HOUSES: CLASSIFIED BY MATERIAL OF OUTER WALLS

						New Ho	ouses		
Ye	Year Ended 30 June— Bric Concretan Store				Brick Vencer	Wood	Fibro- Cement	Other	Total
		_		,	COMMENCED	,			
1962 1963 1964 1965 1966	::	::	::	1,023 772 750 927 411	10,526 13,838 17,516 16,556 16,416	5,122 4,508 3,387 2,313 1,916	1,728 1,578 1,870 1,747 1,567	140 115 125 224 220	18,539 20,811 23,648 21,767 20,530
					COMPLETED				
1962 1963 1964 1965 1966	::	::	::	1,339 865 929 910 650	10,058 12,555 15,998 16,925 16,232	5,751 5,203 4,020 2,901 2,233	1,673 1,574 1,728 1,854 1,678	148 131 124 231 136	18,969 20,328 22,799 22,821 20,929
		Uni	DER CO	NSTRUCTION (	i.e., Unfini	SHED) AT E	ND OF PERIO	D	
1962 1963 1964 1965 1 <b>966</b>	::	::	:: :: ::	993 900 721 738 499	4,883 6,166 7,684 7,315 7,499	3,744 3,049 2,416 1,828 1,511	1,842 1,846 1,988 1,881 1,770	118 102 103 96 180	11,580 12,063 12,912 11,858 11,459

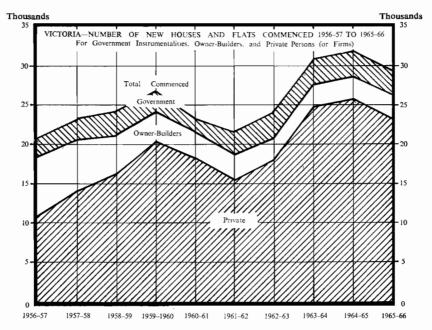


FIGURE 16.—Graph showing number of new houses and flats commenced, classified according to ownership.

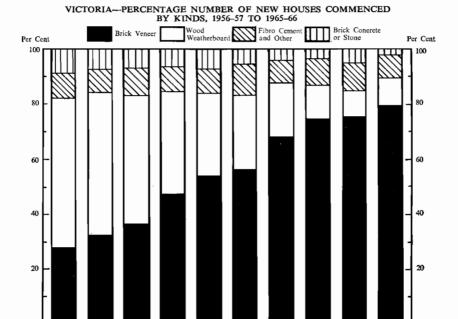


FIGURE 17.—Graph showing percentage number of new houses commenced, classified according to materials of outer walls.

1961-62

1958-59 1959-1960 1960-61

1963-64

1964-65

1965-66

1962-63

1957-58

# **Employment**

An indication of the labour resources of the building industry is shown in the following table. The information is obtained from returns collected from private builders and governmental authorities and relates to persons actually working on the jobs of contractors who undertake the erection of new buildings, and on the jobs of government instrumentalities which erect new buildings on their own account. Persons actually engaged on alterations, additions, repairs and maintenance are included when these jobs are undertaken by such contractors and instrumentalities. The figures include working principals and their employees, men working as or for sub-contractors, and men temporarily laid off on account of weather. Contractors and government instrumentalities are asked to give details of the number of persons employed on a specified day, but because of frequent movement between jobs and because some tradesmen (such as electricians, etc.) may work on several jobs which are under construction simultaneously by different contractors, some duplication may The figures exclude persons working on owner-built houses, and employees of builders who undertake only alterations, additions, repairs and maintenance.

VICTORIA—NUMBER OF PERSONS WORKING ON JOBS CARRIED OUT BY BUILDERS OF NEW BUILDINGS

					1	At 30 June-	_	
	Particulars			1962	1963	1964	1965	1966
			CLAS	SIFIED BY	STATUS			
Contractors*				2,882	2,910	3,239	3,365	3,416
Sub-contractor	rs*			5,886	6,729	8,122	9,421	9,005
Wage Earners		••		25,395	27,305	28,336	30,209	29,884
Total Persons	Working			34,163	36,944	39,697	42,995	42,305
			CLASSIFIE	ED BY OC	CUPATION			
Carpenters				12,708	14,056	14,784	15,282	15,070
Bricklayers				3,733	4,358	4,892	5,347	5,216
Painters				3,381.	3,410	3,666	3,950	3,518
Electricians				1,715	1,897	2,103	2,462	2,370
Plumbers				3,028	3,192	3,541	3,998	3,882
Builders' Labo	ourers			4,195	4,688	4,590	5,229	5,173
Other	••	••		5,403	5,343	6,121	6,727	7,076
Total Persons	Working			34,163	36,944	39,697	42,995	42,305

# VICTORIA—NUMBER OF PERSONS WORKING ON JOBS CARRIED OUT BY BUILDERS OF NEW BUILDINGS—continued

Paris de la constante			At 30 June—						
Particula	1962	1963	1964	1965	1966				
	CLASSIF	ED BY	TYPE OF	Building	Work	1	•		
New Buildings— Houses and Flats Other Buildings	::	• •	16,315 12,965	18,318 13,421	21,071 13,884	21,621 16,650	20,678 16,540		
Total			29,280	31,739	34,955	38,271	37,218		
Alterations and Add Houses and Flats Other Buildings	itions—		754 2,795	1,035 2,559	1,133 2,004	1,275 2,035	1,321 2,251		
Total			3,549	3,594	3,137	3,310	3,572		
Repairs and Mainter Total	nance—		1,334	1,611	1,605	1,414	1,515		
Total Persons Worki	ng		34,163	36,944	39,697	42,995	42,305		

<sup>\*</sup> Excludes persons not actually working on jobs.

# Government Housing Activities

#### Commonwealth Authorities

Department of Housing

The principal functions of the Commonwealth Department of Housing include the administration of the Commonwealth–State Housing Agreements, the War Service Homes Act, and the Home Savings Grant Scheme.

# Commonwealth-State Housing Agreements

Since 1945, the Commonwealth has entered into a series of Housing Agreements with the State of Victoria (and all other States) under which the Commonwealth advances funds to the State for the construction of dwellings primarily for families of low or moderate means. These Agreements were made in 1945, 1956, 1961, and 1966. An important feature of the 1956 and subsequent Housing Agreements has been the emphasis placed on the construction of homes for private ownership. Thus, a significant proportion—at least 30 per cent annually, since the 1958–59 financial year—of the moneys advanced by the Commonwealth to the State each financial year under the Agreements has been allocated to building and co-operative housing societies for lending to private home seekers. The remaining 70 per cent of the advances made by the Commonwealth each financial year is allocated to the State Housing Commission for the erection of dwellings, many of which are purchased by the families to whom they are allocated.

The Commonwealth charges a concessional interest rate on the advances it makes under the current Agreement of 1 per cent per annum less than the long-term Commonwealth bond rate. The present long-term bond rate is 5½ per cent per annum. The amount of advances made

to Victoria by the Commonwealth in 1965–66 (including special advances for housing for serving members of the Defence Forces) was \$33,566,506. The total of advances made to Victoria between 1 July 1945 and 30 June 1966 under the various Housing Agreements was \$427,276,160, which permitted the erection of 69,477 homes in Victoria during that period.

#### War Service Homes

Under the War Service Homes Act 1918–1966, the Commonwealth Government provides assistance in acquiring a home to persons who were members of the Australian Forces and Nursing Services enlisted or appointed for or employed on active service outside Australia or on a ship of war, during the First and Second World Wars, and persons who served in the war-like operations in Korea or Malaya, or who have served on "special service" as defined in the Repatriation (Special Overseas Service) Act 1962–1965. Assistance may be granted also to dependent widowed mothers of unmarried eligible persons and to the widows of eligible persons.

The Director of War Service Homes is responsible for the administration of the War Service Homes Act, subject to the directions of the Minister for Housing. The Director may erect homes on land acquired for that purpose or owned by an eligible person; sell homes on a rent-purchase system, and make advances for the erection or purchase of homes and, subject to certain conditions, for the discharge of a mortagage on a home.

The maximum loan which may be made available is \$7,000 and a period of repayment may be granted up to 45 years. In the case of a widow or widowed mother of an Australian ex-serviceman the period may be extended to 50 years. The rate of interest is 3\rightarrow per cent per annum.

The following table shows the number of homes provided in Victoria under the War Service Homes Act, the total amount advanced under the Act, the instalments paid and the number of loans repaid in each of the last five years:

Year	Hor	nes Provide	d during Ye	ar	Total Homes			
Ended 30 June—	By Erection	By Purchase	By Discharge of Mortgage	Total	Provided from Inception to End of Year	Annual Expen- diture	Instal- ments Paid*	Loans Repaid
1962 1963 1964 1965 1966	755 562 499 360 373	2,327 1,823 1,752 1,780 1,956	429 443 520 521 461	3,511 2,828 2,771 2,661 2,790	66,487 69,315 72,086 74,747 77,537	\$'0 19,248 17,922 18,227 17,642 18,394	13,301 14,360 16,415 18,134 18,681	882 916 1,237 1,396 1,395

<sup>\*</sup> Includes excess instalment payments.

# Home Savings Grant Scheme

The purpose of the Home Savings Grant Scheme is to assist young married persons, and young widowed persons with dependent children, to purchase or build their own homes. The Scheme is also aimed at increasing the proportion of total private savings available for housing by encouraging young people to save with those institutions that provide the bulk of long-term housing finance.

The Scheme is governed by the *Homes Savings Grant Act* 1964–1967. Amendments made to the Act in May, 1967 have extended the original Scheme, which was introduced in 1964, to young widowed persons with dependent children, raised the limit on the value of a home that may attract a grant from \$14,000 to \$15,000, and have given the Department of Housing wider discretionary powers to deal with certain types of hardship cases under the Scheme. The Act authorises the payment of the grants from the National Welfare Fund.

The Scheme provides for the payment of grants of \$1 for every \$3 saved by eligible persons under 36 years of age for the first home they own after marriage. The savings must be made over a period of at least three years in an approved form. The maximum grant to a married couple, to a husband or wife if only one is eligible, or to a widowed person, is \$500 on savings of \$1,500 or more. Smaller grants, down to a minimum of \$10, are payable on lesser amounts saved.

The grant is payable in respect of existing homes and homes being built. A home unit or own-your-own flat may also qualify. The home, including the land, the house itself and any other improvements, must not cost more than \$15,000; or \$14,000 if the contract to buy or build the home was made, or building of the home began, before 28 November 1966. Most homes are eligible, the main exception being homes purchased from State housing authorities that have been built with money advanced by the Commonwealth under the Commonwealth—State Housing Agreement at concessional rates of interest.

The main forms of saving acceptable under the Scheme are Home Savings Accounts with savings banks, fixed deposits with trading banks designated Home Savings Accounts, and deposits with or shares in registered building or co-operative housing societies.

The following tables prepared by the Home Savings Grant Branch of the Department of Housing show particulars of its activities for the years 1964–65 and 1965–66:

VICTORIA—HOME	<b>SAVINGS</b>	<b>GRANT</b>	<b>SCHEME:</b>
Ol	PERATION	TS .	

Year	Applications Received	Applications Approved	Grants Approved	Average Grant	Expenditure from National Welfare Fund
	No.	No.	\$'000	\$	\$'000
1964-65	 10,723	7,621	3,582	470	3,536
1965–66	 9,219	9,193	4,214	458	4,184

As grants are payable only to eligible persons under the Act, details in the following tables should not be regarded as being applicable to home-owners in general.

# VICTORIA—HOME SAVINGS GRANT SCHEME: APPLICATIONS APPROVED, MANNER OF ACQUISITION, AND TOTAL COST OF HOMES

		1964	<b>⊢65</b>	1965–66		
Manner of Acquisition		Applications Approved	Total Cost	Applications Approved	Total Cost	
Purchase of House* Purchase of Flat/Home Unit Being Built under Contract Being Owner-built Total All Homes		No. 3,749 11 3,466 395	\$'000 36,570 118 36,434 4,042†	No. 4,762 18 3,862 551	\$'000 46,941 190 41,782 5,525†	

<sup>\*</sup> Includes purchase of occupied and not previously occupied houses.
† Based on the cost of the land and on estimated value of the house.

The average costs of homes in respect of which applications for grants were approved during 1964–65 and 1965–66 were \$10,126 and \$10,273 respectively.

# VICTORIA—HOME SAVINGS GRANT SCHEME: APPLICATIONS APPROVED, METHOD OF FINANCING, AND AVERAGE AMOUNT OF MORTGAGE FINANCE

Year	First Mortgage Loan Only	First and Second Mortgage Loans	Other*	Total	Average First Mortgage Loan†	Average Second Mortage Loan
	No.	No.	No.	No.	\$	\$
1964–65	 5,681	1,449	491	7,621	6,734	1,092
1965–66	 7,134	1,213	846	9,193	6,729	1,455

<sup>\*</sup> Homes financed either from the applicant's own resources or with personal or unsecured loans or purchased under a terms contract of sale.

† Includes homes financed with both first and second mortgage loan.

#### Housing Loans Insurance Corporation

The Housing Loans Insurance Corporation was established by the Housing Loans Insurance Act 1965-66 to administer the Commonwealth Government's Housing Loans Insurance Scheme under which approved lenders may be insured against losses arising from the making of housing loans. The Corporation consists of a Chairman (who is also Managing Director) and a Deputy Chairman, who are full time members, and three part-time members, all of whom are appointed by the Governor General.

The main purpose of the Housing Loans Insurance Scheme is to assist people to borrow as a single loan, at a reasonable rate of interest, the money they need and can afford to re-pay to obtain a home suited to their requirements.

To encourage lenders to make high ratio loans, the Corporation may insure a loan, up to 95 per cent of valuation, for a house valued at \$15,000 or less. Where the valuation exceeds \$15,000 the maximum insurable amount may be 95 per cent of the first \$15,000 of valuation plus 70 per cent of the balance, or \$20,000, whichever is the lesser.

A once and for all premium, normally 2 per cent of the amount of the loan, is charged by the Corporation. The premium is payable by the borrower but lenders may agree to add it to the amount of the loan for re-payment by the borrower over the period of the loan. The maximum rate of interest that may be charged on insured loans is 7½ per cent per annum (July, 1967) and the maximum period for re-payment is 35 years. The maximum rate of interest is kept under review and may be varied by the Corporation with the concurrence of the Commonwealth Minister for Housing.

The Corporation will insure a loan made to enable a borrower who is to occupy the dwelling to buy or build a house, to buy a home unit or to discharge an existing mortgage. A loan for a dwelling consisting of two units of accommodation is insurable if one of the units is to be occupied by the borrower. Loans for alterations and extensions and loans to meet expenses of providing or improving lighting, sewerage, drainage, fences, roads etc. are also insurable. An insurable loan normally must be secured by a first mortgage over the property concerned, but a second mortgage may be an acceptable security for a loan for such purposes as minor alterations or improvements to the property.

An insured loan may be made only by an approved lender. Approved lenders are appointed by the Corporation from within approved classes of lenders specified by the Commonwealth Minister for Housing. Approved classes include banks, building societies, co-operative housing and building societies, life insurance companies, and trustee companies.

The Housing Loans Insurance Corporation commenced its insurance operations in November, 1965.

At 30 June 1966, 164 housing loans totalling \$1.2m, including premium amounts advanced, had been insured in Victoria.

#### State Authorities

Housing Commission, Victoria

The recommendation of a Board of Inquiry in 1936, which investigated housing conditions within the State, resulted in the passing of the *Housing Act* 1937, and the appointment of the Housing Commission in March, 1938, to be the central housing authority of the State.

The main objects of the Commission as now laid down are the improvement of existing housing conditions; the provision of adequate and suitable housing accommodation for persons displaced from slum reclamation areas or living under unsatisfactory conditions, and for persons of limited means; the sale of houses to eligible persons and the making of advances to such persons to enable them to own their homes; the development of land for housing and related purposes; and the responsibility of maintaining housing standards.

Until the 1945 Commonwealth-State Housing Agreement was completed, the construction of dwellings by the Commission had been financed by loan funds provided by the State and by three specific debenture issues raised by the Commission. Since the signing of the 1945 Commonwealth-State Housing Agreement, finance for the construction of dwellings has been obtained from the Commonwealth Government.

Very few houses were sold by the Commission until 1954, but the added emphasis given to the construction of homes for private ownership by the amendments in the Commonwealth-State Housing Agreement in 1955-56 has had the effect of substantially increasing the number of houses sold.

The following tables, which are compiled from annual reports published by the Housing Commission, show its activities for the years 1961–62 to 1965–66:

# VICTORIA—HOUSING COMMISSION: DWELLING CONSTRUCTION

				House	s and Flat	Units		
Geographical Distribution			Year Ended 30 June—					
			1962 1963 1964 1965					
			COMPL	ETED		'	•	
Metropolitan Area* Remainder of State*	••	::	1,452 948	1,351 671	1,382 942	1,475 1,213	1,279 1,407	
State Total		ľ	2,400	2,022	2,324	2,688	2,686	
Under Construction	ON AT E	END OF I	Period (In Not Sta		Contract	rs Let, W	ORK	
Metropolitan Area* Remainder of State*			829 358	1,096 766	1,351 1,127	1,133 1,465	924 1,251	
State Total	••	[	1,187	1,862	2,478	2,598	2,175	

<sup>\*</sup> Figures are according to boundaries defined for statistical purposes on 1 January 1961. Details of these boundary changes are given on page 240.

# VICTORIA—HOUSING COMMISSION: REVENUE, EXPENDITURE, ETC.

(\$'000)

	Year Ended 30 June—					
Particulars	1962	1963	1964	1965	1966	
REVENUE  Rentals Gross Surplus—House Sales Loan Redemption Written Back	11,096 2,490	11,410 2,286	12,024 2,221	12,360 2,525	12,983 2,460	
less Allowances to House Purchasers Interest—House Sales (Net) Sundry Miscellaneous	236 1,382 150 114	248 1,540 144 80	258 1,672 179 88	375 1,756 290 97	329 1,762 161 126	
Total Revenue	15,468	15,708	16,442	17,404	17,822	

# VICTORIA—HOUSING COMMISSION: REVENUE, EXPENDITURE, ETC.—continued (\$'000)

Particulars		Year	Ended 30	June	
	1962	1963	1964	1965	1966
EXPENDITURE  Interest—Less Amounts Capitalised and Applied to House Sales  Loan Redemption— Commonwealth—State Agreement  Contribution to National Debt Sinking Fund  Redemption of Debentures and Debenture Loan Sinking Fund Contribution  Administration—General  House and Land Sales Rates—Less Amount Capitalised Provision for Accrued Maintenance Provision for Irrecoverable Rents House Purchasers' Death Benefit Fund Appropriation  Transfer to House Sales Reserve Suspense Account  Transfer to House Purchasers' Interest Receivable Reserve  Appropriation of House Sales Profits for Slum Reclamation Works  Other  Total Expenditure	5,196  1,574  4  12  762  406  1,804  1,926  32  464  1,962   410  14,552	5,220 1,612 4 12 810 406 1,962 1,928 32 478 1,540 422 14,426	5,469 1,690 4 12 883 467 1,990 2,104 15 482 1,649 991 458 16,214	5,672 1,800 4 12 868 574 2,026 2,222 44 479 1,711 1,090 300 498 17,300	5,574  1,834  4  8 1,050 611 2,057 2,463 21 485 1,561 992 300 615  17,574
Fixed Assets at 30 June  Loan Indebtedness at 30 June*—  Government Advances  Debenture Issues  Death Benefit Fund Advances	198,930 253,190 1,012 834	207,382 270,792 868 1,046	216,646 288,815 864 871	231,762 313,478 600 998	243,762 335,849 600 1,564

<sup>\*</sup> Excluding subsidies from State Loan Fund for slum reclamation.

#### Further Reference, 1965

### Aborigines Welfare Board

Under the Aborigines Act 1958, as amended by the Aborigines (Housing) Act 1959, the Aborigines Welfare Board is empowered to buy houses, or land on which to erect houses, for occupation as dwellings by Aborigines.

At 30 June 1966, 78 houses had been completed and 5 were still under construction. Of these houses, the Housing Commission had completed fifteen.

### Rural Finance and Settlement Commission

The Rural Finance and Settlement Commission was constituted in March, 1962, by the passing of the Rural Finance and Settlement Commission Act 1961, which provided for the merger of the Rural Finance Corporation and the Soldier Settlement Commission.

The Commission provides for the settlement of eligible discharged servicemen on the land as part of a general scheme of rehabilitation of ex-servicemen. During the year 1965–66, 62 houses were erected. At 30 June 1966, a total of 3,239 houses had been completed since the inception of the Commission in 1945, and 30 were still under construction or not started.

#### Home Finance Trust

The Home Finance Trust is a corporate body constituted under the *Home Finance Act* 1962. It is authorised to receive money on deposit, the repayment of which is guaranteed by the Government of Victoria, for the purpose of making housing loans on the security of first and second mortgages.

Under the terms of the Act the Trust is precluded from making loans in certain circumstances.

Loans granted by the Trust to 30 June 1966, and subsisting totalled 3,078 on the security of first mortgages and 1,373 on second mortgages, the amounts involved being \$19m and \$1.3m, respectively.

#### Further Reference, 1967

# Approved Housing Institutions

The *Home Finance Act* 1962 empowers the Treasurer of Victoria, *inter alia*, to guarantee, in certain circumstances, the repayment of part of a housing loan made by an approved institution on the security of a first mortgage.

The Treasurer's guarantee covers that portion of a loan which exceeds the institution's loan limit, whether statutory or under the terms of a trust, or where there is no such limit, the guarantee applies to the amount of loan in excess of 60 per cent of the valuation of the security.

Guarantees are available under the Act for loans up to 95 per cent of the value of the security.

At 30 June 1966, there were 21 approved institutions. Guarantees given by the Treasurer and subsisting totalled 244, the amount involved being \$420,144.

#### Further Reference, 1967

### Co-operative Housing Societies

The Co-operative Housing Societies Act 1958 empowers societies to raise money on loan for the purposes of making advances to their members to erect houses; to purchase houses (within certain age limits); to meet street-making and sewerage installation charges; to

undertake additional permanent improvements to a dwelling acquired through a society; to maintain and keep the house in proper repair; and to purchase a residential flat on the security of a stratum title.

Until 30 June 1956, co-operative housing societies were entirely dependent on institutional finance for their funds, but from 1956 they have received a portion of this State's housing loan allocation under the Commonwealth-State Housing Agreements.

The following table, compiled from annual reports published by the Registrar of Co-operative Housing Societies, provides particulars relating to the operations of societies at 30 June of each of the five years 1962 to 1966:

# VICTORIA—OPERATIONS OF CO-OPERATIVE HOUSING SOCIETIES

Desident			As at 30 June—							
Particulars	Units	1962	1963	1964	1965	1966				
Societies Registered	No.	689	740	797	871	902				
Members Registered	No.	44,743	46,022	47,803	48,948	49,610				
Shares Subscribed	No.	2,005,749	2,102,446	2,249,624	2,369,745	2,529,821				
Nominal Share Capital	\$m	204.1		228.1	239.9	253.				
Advances Approved	No.	37,231	39,174	41,419	42,850	43,882				
- " -	\$m	179.0	192.4	210.1	223.7	231.				
Government Guarantees					4					
Executed	No.	480	524	581	617	648				
**	\$m	141.1	149.4	160.8	168.4	175.				
Indemnities Given and Sub-										
sisting	No.	2,188	2,039	2,246	2,260	2,190				
Indemnities Subsisting	\$'000	830.1	787.8	947.2	969	965				
Housing Loan Funds Paid										
into Home Builders'		1								
Account	\$m	34.7	42 4	50.4	58.5	67.				
Dwelling-houses Completed	١	İ		10.501	-2.000	#C 000				
to Date	No.	42,127	46,001	49,504	53,060	56,088				
Dwelling-houses in Course	.,	2 00=	2 424	2.422	2 (54					
of Erection	No.	3,937	3,101	3,123	2,651	2,111				

#### Further Reference, 1967

#### State Savings Bank of Victoria

The State Savings Bank of Victoria grants loans to enable eligible persons to build, purchase, or improve homes, upon such terms and subject to such covenants and conditions as are prescribed or are fixed by the Commissioners.

Most, but not all, of the loans are made by the Credit Foncier Department of the Bank. Particulars of advances, repayments, etc., for the year ended 30 June 1966, may be found on page 676.

#### Other State Authorities

State Government Authorities (other than those providing rental housing under Housing Agreements) such as the Public Works Department, State Electricity Commission, Victorian Railways, State Rivers and Water Supply Commission, etc., from time to time provide the necessary land and finance for the erection of dwellings for employees of those departments. The rentals charged are fixed according to the salaries of the officers occupying the dwellings. The dwellings erected by these authorities do not come under the control of the Housing Commission.

#### Other Lenders

Details of all loans made to home purchasers are not available. However, particulars of the permanent finance made available by the major institutions to persons buying or building new homes in Victoria for their personal use are shown, for each of the years 1962–63 to 1966–67, in the following table. The amounts shown are actual payments during the periods indicated, as distinct from loans approved, and do not include loans made to institutions, public authorities, corporate bodies, or to persons building or buying homes for resale or for investment purposes. A new home is regarded as a house or flat not more than twelve months old and permanent finance means finance granted for a term of three years or more.

VICTORIA—HOUSING FINANCE STATISTICS: PERMANENT FINANCE FOR NEW HOMES ONLY: PARTICULARS OF AMOUNTS PAID OVER BY MAJOR INSTITUTIONS IN RESPECT OF LOANS TO PERSONS BUYING OR BUILDING HOMES IN VICTORIA FOR THEIR PERSONAL USE

(\$'000)

Institution	Payments During Year Ended 30 June-							
Institution	1963	1964	1965	1966	1967			
Savings Banks and Co-operative Housing Societies Life Insurance Offices Friendly Societies Building Societies Government Instrumentalities	62,720 4,032 259 898 22,107	90,385 3,920 283 721 24,486	85,994 5,822 472 2,014 22,880	78,224 6,562 814 2,570 20,266	80,024 6,694 645 3,440 20,239			
Total	90,015	119,796	117,182	108,436	111,043			

# National Trust of Australia (Victoria)

The objective of the National Trust is to preserve the finest of Australia's historic heritage as a basis for educational and cultural purposes and to endeavour to save places and things of natural and historic importance or beauty.

Further Reference, 1962

# **FINANCE**

# Introduction of Decimal Currency

A decimal system of currency—dollars and cents—was introduced in Australia on 14 February 1966 (C-day), to replace the £ s. d. system. The relationship between the two currencies is: £1 = \$2, 1s. = 10c and 1d. =  $\frac{\pi}{2}$ c.

New notes of the denominations of \$1, \$2, \$5, \$10, and \$20 have replaced the £ s. d. notes. Coins of 50c, 20c, 10c, 5c, 2c, and 1c are replacing the £ s. d. coins.

For the transition period which extended from C-day to 1 August 1967, both the \$c\$ system and the £ s. d. system were legal currencies. The notes and coins of both currencies were legal tender for the payment of amounts of money in either currency.

The Commonwealth Currency Act 1965 established the new currency and provided, with other supporting Commonwealth legislation, for the replacement of all amounts of £ s. d. in Commonwealth laws by amounts of \$c. The Currency Act 1965 did not extend to references to £ s. d. in State Acts and each State passed complementary legislation.

In Victoria, the following Acts were passed to accomplish the changeover to \$c:

The Decimal Currency Act 1965, No. 7315, provided that references to \$c were substituted for references to £ s. d. in all legislation. Where appropriate, the exact equivalent in \$c was substituted for the £ s. d. amount. Where exact equivalents were not appropriate, new substitutions of \$c were included in schedules to the Act. Provision was also made for the amendment of subordinate legislation—rules, regulations, etc.

The Superannuation Act 1965, No. 7357, provided new schedules of contributions in \$c.

The Land Tax (Rates) Act 1965, No 7352, provided new rates of tax to operate from 14 February 1966.

Prior to C-day, all Victorian Government departments, under the direction of a committee of Treasury officers, and the majority of private firms planned extensively for the changeover. Planning was, done against the background of a complete changeover of the banking system on C-day, the concurrent use of both currencies during the transition period, and the progressive conversion of monetary machines.

School curricula were amended to incorporate instruction in the new system of currency.

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On C-day, all banks and post offices, the majority of State Government organisations, including the Victorian transport authorities, and many private firms changed to decimal currency. Other firms deferred their changeover to coincide with the conversion of their machines to decimal operation.

The Decimal Currency Board, appointed by the Commonwealth Government, was responsible for the official machine conversion programme. This was done on a regional zone basis. Melbourne city was divided into five zones, the suburban areas into 10 zones, and the country areas into 10 zones. Conversion of machines commenced simultaneously in the first of each of the city, suburban, and country zones.

From 1 August 1967 the decimal system of dollars and cents is the sole legal currency system in Australia.

# Public Finance

# Economic Importance of Government Financial Activity

#### Financial Transactions

During the last three or four decades, governments have come to accept new and wider responsibilities for economic stability and growth and for the social welfare of their peoples. They are now in a position where a large proportion of their actions is undertaken to achieve economic and social ends. This applies not only to their regulatory activities but also to their financial transactions. These transactions may be classified in the following ways:

#### Purchases of Goods and Services

Governments are important purchasers of goods and services which they require to provide current services, e.g., defence services, health and educational facilities; and capital assets such as office buildings, power installations, and railway track and rolling stock. Expenditure of this kind generates income and, consequently, rises or falls in its level affect the purchasing power of the community. In addition, governmental requirements determine the allocation of national resources and the composition of national capital assets.

#### Transfers of Income between Sections of the Community

Governments are also agents for the redistribution of incomes throughout the community. Their role of tax-gatherers permits them to do this by compulsorily withdrawing purchasing power from one section of the community and transferring it to another in the form, for example, of social service benefits or subsidies to producers. The receipt and payment of interest are other ways in which governments redistribute income.

# Production and Trading

As well as providing a considerable volume of services free (or at nominal charges), governments also engage in trading activities in which they produce and sell goods and services at prices designed substantially to cover costs. These services are usually of the public utility type, e.g., the supply of gas and electricity, transport services, and water supply and sewerage, of which governments are usually the sole providers. Their distinguishing characteristic is that they are, to a certain extent, subject to market forces.

# Victorian Governmental Activity

Victorian governmental activity is carried out by:

- (1) The legislative, executive, and judicial organs of the State;
- (2) semi-governmental bodies being statutory authorities created to carry out specific activities, e.g., the provision of gas, electricity, water supply, and sewerage facilities on behalf of the State Government or bodies in which the State Government has a controlling interest; and
- (3) local government bodies set up under the Local Government Act to carry out the functions of local government in defined areas (known as municipalities), and which are elected by the residents or property owners or both in the area. This category also includes authorities created or acquired by local government authorities.

Particulars of the activities of semi-governmental and local government authorities are to be found in Part 5 and other appropriate Parts of this Year Book. It is informative, however, in this Part to summarise the public authority activity in the State.

Particulars of Commonwealth and State transactions classified so as to facilitate economic analysis are included in the Australian National Accounts, National Income and Expenditure, published by the Commonwealth Statistician, Canberra. The following summaries of the transactions of Victorian Public Authorities are on the same basis as to scope and classification as tables of the Current and Capital Accounts of State and Local Government Authorities published in the Australian National Accounts, National Income and Expenditure, and in the annual budget paper National Income and Expenditure. They are a consolidation (necessarily approximate) of the activities of the major funds and authorities in the State.

Particulars in the summaries were compiled from financial statements published by the authorities concerned which, in some instances, did not contain all the information desired. For this reason, the figures shown must be regarded as estimates only and subject to revision as further investigation proceeds. A large proportion of governmental financial transactions is in the nature of transfers between funds, e.g., transfers from the Consolidated Revenue Fund to the Hospitals and Charities Trust Fund, and between authorities, such as transfers from the Loan Fund to the State Electricity Commission of Victoria. Where they could be identified, such transfers have been cancelled out. In some cases, different bases of classification from those used in succeeding sections of this Part were adopted for national income purposes.

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# VICTORIA—PUBLIC AUTHORITIES' CURRENT ACCOUNT (\$m)

-					
Particulars	1961–62	1962–63	1963-64	1964–65	1965-66
RECEIPTS Taxation	175.1 8.7 76.5 161.5	185.3 9.7 88.8 172.6	202.8 10.5 95.5 183.3	228.0 11.8 109.2 187.4	252.8 12.5 112.9 209.1
Total Receipts	421.8	456.4	492.1	536.4	587.3
OUTLAY  Net Current Expenditure on Goods and Services	224.0 0.5 108.3 0.5 2.0 0.5 86.0	240.2 0.5 120.5 0.4 2.2 0.5 92.1	261.8 0.6 128.8 0.4 2.7 0.5 97.3	283.8 0.5 139.8 0.4 2.7 1.6 107.6 536.4	320.0 1.3 149.1 0.3 3.2 1.6 111.8

# VICTORIA—PUBLIC AUTHORITIES' CAPITAL ACCOUNT (\$m)

Particulars	1961–62	1962–63	1963–64	1964–65	1965–66
Sources of Funds			_		
Depreciation Allowances	23.3	27.3	34.9	37.8	47.5
Net Sale of Securities—					
Commonwealth Securities—					
Securities Other than Treasury					
Bills—					
Australia	65.9	55.6	77.0	87.6	100.7
Overseas	4.9	15.1	4.8	<b>—5.1</b>	<b>—2.2</b>
Local and Semi-Governmental					
Securities	63.7	64.2	62.3	66.2	73.4
Advances from Commonwealth	20.1	24.2	24.0	31.5	20.0
Government Authorities	28.1	24.3	24.8	31.3	30.9
Grants from Commonwealth Government Authorities	29.7	29.0	27.8	34.8	36.9
Surplus on State and Local Govern-	29.1	29.0	27.0	34.6	30.9
ment Authorities Current Account	86.0	92.1	97.3	107.6	111.8
Other Funds Available (Including	30.0	72.1	77.3	107.0	111.0
Errors and Omissions)	6.9	5.0	2.4	11.7	14.4
Increase in Cash and Bank Balances	0.1	-13.4	1.9	1.5	5.0
Total Sources of Funds	308.6	299.2	333.1	373.6	418.4
		l	<u> </u>	'	

VICTORIA—PUBLIC	AUTHORITIES'	CAPITAL	ACCOUNT—continued
	(\$m	)	

Particulars	1961–62	1962–63	1963-64	1964–65	1965-66
Uses of Funds Fixed Capital Expenditure on New Assets Expenditure on Existing Assets Increase in Value of Stocks Advances to Public Financial Enterprises Net Increase in Financial Assets of Public Financial Enterprises Public Financial Enterprises	294.2 - 6.8 - 0.6 22.7 - 0.9	285.6 - 5.6 - 0.3 18.5	317.9 - 4.7 - 1.0 17.9 3.1	348.6 —1.4 2.0 22.7	393.6 4.0 2.3 25.4
Total Uses of Funds	308.6	299.2	333.1	373.6	418.4

#### Financial Relations with the Commonwealth

#### General

The Federal Constitution enumerates the matters regarding which the Commonwealth Parliament has power to legislate. They include defence, external affairs, trade and commerce with other countries and between the States, customs and excise, posts and telegraphs, navigation, lighthouses, quarantine, census and statistics, currency and banking, insurance, copyright and trade marks, naturalisation, immigration, invalid and old age pensions, social services, industrial relations where disputes extend beyond the boundaries of a State, taxation that does not discriminate between States or parts of States, the taking over by the Commonwealth of the public debts of the States, and the borrowing of money by the Commonwealth for the States. Some of these powers are given exclusively to the Commonwealth, e.g., defence, and customs and excise, but, in the majority of matters, the Commonwealth and State Governments have concurrent powers, Commonwealth law prevailing where there is conflict. Matters other than those enumerated in the Constitution remain the concern of the States. Governmental activity at the State level embraces education, health and welfare services, the development of internal resources, e.g., irrigation and water supply, land settlement, soil conservation, maintenance of law and order, and the provision of public utility services, e.g., roads, electricity and gas, public transport, water supply and sewerage. These activities are carried out by State Departments and by statutory and local governing bodies created by the State Governments. States have direct access to a small proportion only of moneys required for revenue and capital purposes. This has come about in three ways:

- (1) Through the surrender, under the Constitution, of the right to levy customs and excise duties;
- (2) through the Financial Agreement of 1927, between the Commonwealth and State Governments, under which the Commonwealth became the borrowing agent for the States; and
- (3) through the Commonwealth exercising its right to impose taxation in the field of personal and company income.

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The lack of balance between the spending functions and the sources of revenue available to the Commonwealth and the States respectively has given rise to a system of grants from the Federal Government to the States. These grants may be unconditional or may be earmarked for specific purposes such as roads and universities. Important examples of the former are the financial assistance grants payable under the uniform tax system and special grants payable under section 96 of the Constitution, which provide assistance to those States experiencing difficulty in raising revenue or providing services on a comparable level with the other States.

Commonwealth fiscal superiority is supported by present-day acceptance of the role of governments as agents of economic control and providers of social services on a large scale. In order to carry out these functions, the central government must have a substantial measure of control over taxation revenue and the level of public investment.

# Financial Agreement between the Commonwealth and the States

The Financial Agreement of 12 December 1927 between the Commonwealth and the States came into being because it was thought desirable to adopt a co-ordinated approach to the loan market instead of independent approaches by the several governments, and because of the necessity of establishing sound sinking fund arrangements. It also provided for the sharing of State debt charges by the Commonwealth. The following is a summary of the main provisions:

# (1) Consolidation of Public Debt

On 1 July 1929, the Commonwealth took over the existing public debts of the States and assumed responsibility for the payment of related interest. This interest is reimbursed by the States, less the sum of \$15,169,824 per annum which the Commonwealth agreed to contribute for a period of 58 years. Of this amount, Victoria receives \$4,254,318 annually. This payment is in compensation to the States for relinquishing, after Federation, the right to levy customs and excise duties.

### (2) Regulation of Government Borrowing

The Australian Loan Council was set up to co-ordinate the public borrowings of the Commonwealth and the States. It consists of the Prime Minister (or his nominee) as Chairman, and the State Premiers (or their nominees). Each financial year, the Commonwealth and the several States submit to the Loan Council programmes setting out the amounts they desire to raise by loan during the ensuing year. Revenue deficits to be funded are included in the borrowing programmes, but borrowings for "temporary purposes" need not be included. Borrowing by the Commonwealth for defence purposes is outside the Agreement.

If the Loan Council considers that the total amount of the programmes cannot be borrowed at reasonable rates and conditions, it determines what amount shall be borrowed and may, by unanimous decision, allocate such amount between the Commonwealth and the States. In default of a unanimous decision, the allocation is determined by means of a formula written into the Agreement. Subject to the decisions of the Loan Council, the Commonwealth arranges all borrowings including those for conversions, renewals, and redemptions.

However, the Commonwealth or a State may borrow for "temporary purposes" by way of overdraft or fixed deposit, subject to limits fixed by the Loan Council. In addition, the Commonwealth may borrow within the Commonwealth, or a State within its territory, from authorities, bodies, or institutions, or from the public by counter sales of securities, subject to Loan Council approval. Commonwealth securities are issued for moneys borrowed in this way, and amounts so borrowed are treated as part of the borrowing programme for the year.

# (3) Sinking Fund Provisions

The Financial Agreement also provided for the creation of sinking funds for debt existing at 30 June 1927, or incurred subsequently. Contributions to these are made jointly by the Commonwealth and the States on bases laid down. The sinking funds established under the Agreement are under the control of the National Debt Commission, an Authority constituted under Commonwealth legislation and consisting of the Treasurer of the Commonwealth, the Chief Justice of the High Court, the Secretary to the Commonwealth Treasury, the Governor of the Reserve Bank, the Secretary to the Commonwealth Attorney-General's Department, and a representative of the States.

Sinking fund moneys are used to redeem unconverted securities at maturity, and to re-purchase securities on the stock market.

# (4) Borrowing by Semi-Governmental Authorities

Under a "Gentlemen's Agreement", originally entered into by the members of the Loan Council in 1936, the Loan Council approved an aggregate yearly borrowing programme for semi-governmental and local authorities proposing to raise more than \$200,000 in a year. In June, 1967 the Loan Council increased this amount to \$300,000. Individual borrowings by each of these authorities are also subject to Loan Council approval.

Prior to 1962–63, the Loan Council had approved overall borrowing programmes for authorities with individual programmes of \$200,000 or less. Since 1962–63, the Loan Council has placed no overall limits on the programmes of these smaller authorities. In keeping with the decision of June, 1967 noted above, authorities may now borrow up to \$300,000 individually without any limit being placed on their aggregate borrowings.

The terms and conditions on which the Loan Council from time to time approves loan raisings are the same for both the large and small authorities.

# (5) Commonwealth Influence on Supply of Loan Moneys

The Commonwealth is in a position to control the supply of local loan moneys through the influence of Commonwealth policy on the banking system, indirectly through alterations in rates of taxation (which affect personal savings), and through the money it is prepared to make available from its own trust funds. Although loan raisings for each of the years 1962–63 and 1963–64 were adequate to complete governmental expenditure programmes (including redemptions), Commonwealth support was needed in other years. From 1 July 1951

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to 30 June 1966, out of loan programmes amounting to \$7,447m, the Commonwealth has provided \$2,067m from the Australian currency proceeds of overseas loans and from budget surpluses.

# Grants to the States

#### General

The following table shows, for each of the years 1961-62 to 1965–66, particulars of grants paid to Victoria:

# VICTORIA—COMMONWEALTH PAYMENTS TO OR FOR THE STATE\*

(\$'000)

Particulars	1961–62	1962–63	1963–64	1964-65	1965-66
Financial Agreement—				 	
Interest on State Debt	4,254	4,254	4,254	4,254	4,254
Sinking Fund on State Debt†	3,131	3,390	3,700	3,938	4,225
Financial Assistance Grants	146,029	152,268	159,482	171,750	191,922
Additional Assistance Grants	3,600	7,454	10,280		
Commonwealth Aid Roads	20,159	21,754	22,824	25,576	27,508
Tuberculosis Hospitals—Reimburse-	20,100	,	,		,
ment of Capital Expenditure, etc.	116	110	50	308	169
Mental Institutions—Contribution					
to Capital Expenditure				712	1,567
Coal Mining Industry—Long Service					1,00.
Leave	ł +	t t	t	1	
Grants to Universities	7,409	9,310	9,926	10,386	12,496
Research Grants	1,102	,,,,,,	,,,,,	10,000	331
Science Laboratories			• • •	2,800	2,799
Technical Training				2,826	336
Tobacco Industry Extension Services	1	16	16	_,,,_,	
Dairy Industry Extension Services	130	130	178	178	ו רו
Expansion of Agricultural Advisory	150	150	1.0	1.0	≥ 298∥
Services	120	120	120	132	-> 0
Minor Agricultural Research	8	8	14	12	
Road Safety Practices	3 20	3 20	20	20	20
Housekeeper Services	8	8	8	8	8
Blood Transfusion Services	106	112	122	128	144
Water Resources	100		122	90	80
Total	185,082	198,946	210,994	223,118	246,157

<sup>\*</sup> Excludes subsidies and bounties to primary producers and payments for medical research, social services, natural disasters, etc., also payments under the provisions of the Railway Standardisation (New South Wales and Victoria) Agreement Act 1958.
† Paid to National Debt Sinking Fund.
‡ Under \$500.
§ Not available.

|| As from 1965-66 known as "Grants for Agricultural Extension Services".

The history of the principal payments to Victoria can be summarised as follows:

# Financial Agreements

Commonwealth contributions to interest and sinking fund charges on State debt have been described above.

# Financial Assistance Grants

The States were supplanted by the Commonwealth as income taxing authorities during the Second World War when the Commonwealth needed to exploit this field of taxation to the full to meet its wartime

obligations. Under the uniform taxation scheme, the Commonwealth became the sole authority levying taxes upon income. In return for vacating that field of taxation, the States received an annual payment from the Commonwealth as reimbursement for the loss of income tax revenue. A similar arrangement was made for entertainments tax, but this tax is no longer levied by the Commonwealth Government.

Details of the States Grants (Income Tax Reimbursement) Act 1942, the States Grants (Entertainments Tax Reimbursement) Act 1942 and the States Grants (Tax Reimbursement) Act 1946–48, are given in the Official Year Book of the Commonwealth of Australia, No. 37, pages 635 to 637 and No. 46, pages 837 and 838. Grants under the provisions of the 1946–48 Act ceased after 1958–59.

The whole question of Commonwealth-State financial relations was reviewed in 1959 and this resulted in the enactment of the State Grants Act 1959 (operative until 1964-65—see 1965 Victorian Year Book and previous issues). These arrangements were again reviewed in 1965 and 1967 when certain modifications, which will apply to the period 1965-66 to 1969-70, were made. Under the new arrangements which are embodied in the States Grants Act 1965-67, the grant for each State for each financial year during the period is determined by taking that States's grant for the previous year (with the addition of \$2m each year up to 1969-70 in the case of Queensland) and increasing it by the percentage change in the population of that State during the year ending 31 December of the year of payment; the amount so obtained is increased by the percentage increase in average wages for Australia as a whole for the year ended 31 March of year of payment; and this amount is increased by a "betterment factor" of 1.2 per cent. In addition, the grant so determined for Victoria in 1965-66 was increased by \$1.2m and the resulting amount was the amount to which the formula was applied in calculating Victoria's grant for 1966-67.

Western Australia and Tasmania will continue as claimant States under section 96 of the Constitution and it is expected that each of the four existing non-claimant States will remain non-claimant for the period of the new arrangements.

# Grants for Road Construction

The Commonwealth has made grants to the States for road purposes for some considerable time. Particulars of Acts (commencing with the *Main Roads Development Act* 1923–25), under which these payments were made, are given in the publication "Commonwealth Payments to or for the States" which is issued annually with the Commonwealth Budget.

Under the provisions of the Commonwealth Aid Roads Act 1964, which is to operate for a period of five years as from 1 July 1964, the Commonwealth will make available to the States a total amount of up to \$750m for the construction, reconstruction, maintenance, and repair of roads. Of this amount, \$660m will be payable as basic grants, which will increase from \$124m in 1964-65 to \$140m in 1968-69, and which will be distributed each year among the States on the basis that Tasmania will receive 5 per cent and that, of the remainder, one-third will be shared by the other States in proportion

to their respective populations at the date of the last preceding census, one-third in proportion to their respective areas, and one-third in proportion to the number of motor vehicles registered in those States at 31 December preceding the year of payment.

The balance of \$90m takes the form of matching assistance. The amount available for this purpose will increase from \$6m in 1964-65 to \$30m in 1968-69. Each State may participate in the matching assistance for each year, up to the share of the assistance for which it is eligible. Its share is determined by allocating the amount of matching assistance available each year in the same proportions in which the basic grant for that year is distributed. In 1966-67, Victoria received \$29.4m by way of basic grant and matching assistance.

#### Grants to Universities

Commonwealth assistance to the States in respect of the recurrent expenditures of universities dates from 1951–52; in 1957–58 assistance was first given in respect of capital expenditures. An outline of assistance prior to 1966 is given in previous issues of the Victorian Year Book.

In its third report the Australian Universities Commission recommended that the Commonwealth make grants of \$199.4m to the States for universities over the three calendar years 1967 to 1969. In the main these recommendations were accepted and incorporated in the *Universities* (Financial Assistance) Act 1966 which provided for payments of \$175.6m to the States during the triennium.

Victoria's share of this assistance for 1966-67 was \$9.2m for recurrent expenditures and \$5.3m for capital expenditures.

## Grants for Colleges of Advanced Education

The Report of the Committee on the Future of Tertiary Education in Australia recommended the establishment of a new type of educational institution to supplement universities and to be developed from, and around, segments of existing technical colleges.

In March, 1965, the Commonwealth indicated its willingness to provide financial assistance for capital and recurrent purposes for these new institutions and agreed to provide grants amounting to about \$5m for the remainder of the 1964–66 triennium.

Subsequently the recently established Commonwealth Advisory Committee on Advanced Education submitted proposals for grants for Colleges of Advanced Education in the 1967–69 triennium. These proposals, slightly modified, were embodied in legislation which provides for total grants of \$42.3m for the triennium. Victoria's share in 1966–67 was \$1.3m for recurrent expenditures and \$0.9m for capital expenditures.

Grants for Science Laboratories and Equipment in Secondary Schools

Under the States Grants (Science Laboratories and Technical Training) Act 1964, an amount of \$9.9m was made available to the States in 1964–65 for the purpose of improving science teaching in secondary schools. The States Grants (Science Laboratories) Act 1965, provides for the continuation of these grants in each of the three financial years 1965–66 to 1967–68.

The grants are applicable to both government and non-government schools. Victoria's share of this assistance for 1966–67 was \$2.8m of which \$2.0m was available for government schools and \$0.8m for non-government schools.

# Grants for Technical Training—Buildings and Equipment

The States Grants (Science Laboratories and Technical Training) Act 1964, also introduced in 1964–65 grants of \$10m to the States towards the building and equipment cost of technical schools or colleges conducted by the States. Continuation of these grants for the three financial years 1965–66 to 1967–68 was authorised by the States Grants (Technical Training) Act 1965. During 1966–67 Victoria received \$3.0m from this grant.

Further information about Commonwealth payments to or for the States is set out on pages 617 to 621 of the Victorian Year Book 1966.

# Revenue and Expenditure

#### General

The financial transactions of the State of Victoria are concerned with (a) Consolidated Revenue, (b) Trust Funds, and (c) Loan Fund. Payments from Consolidated Revenue are made either under the authority of an annual Appropriation Act or by a permanent appropriation under a special Act.

In the following tables, details of Consolidated Revenue and Expenditure are shown for each of the years 1961–62 to 1965–66. The figures are not comparable, in all cases, with those shown in issues of the Year Book prior to 1961 (No. 75), in which the Public Revenue and Expenditure of certain special funds were added to Consolidated Revenue and Expenditure, while recoups by the Treasury to the Victorian Railways for specified purposes were excluded from the figures.

#### Consolidated Revenue Fund

The following table shows, for each of the years 1961–62 to 1965–66, the Consolidated Revenue and Expenditure of Victoria, the surplus or deficit, and the accumulated deficit at the end of each year:

# VICTORIA—CONSOLIDATED REVENUE FUND: REVENUE, EXPENDITURE, SURPLUS OR DEFICIT, ETC. (\$'000)

	Ye	ear Ended 3	0 June—	Revenue	Expenditure	ł	plus(+) or icit (—)	Accumulated Deficit at End of Each Year (i.e., 30 June)
1962 1963 1964 1965 1966				 392,618 414,151 444,369 480,668 508,554	392,597 414,149 444,874 480,668 516,689	++-	21* 2* 505  8,135	52,786 52,765 52,764 53,269 61,404†

<sup>\*</sup> Applied towards the reduction of the Consolidated Revenue Accumulated Deficit,

<sup>†</sup> Of this amount, \$49,372,000 was provided from Loan Fund and \$12,032,000 from the Public Account.

Consolidated Revenue: Details of the principal sources of revenue are shown in the following table for each of the years 1961-62 to 1965-66:

VICTORIA—CONSOLIDATED REVENUE FUND: REVENUE (\$'000)

(\$000)				
	Year	Ended 30	June	_
1962	1963	1964	1965	1966
86,766	90,772	101,515	115,642	123,454
85,966	87,128	92,376	102,027	99,673
1,384	1,356	1,743	2,408	2,037
'	,	,	,	
9,978	10,158	11,147	11,865	13,102
	1	1		
7,862		9,334	9,964	11,051
504		504	461	404
756	656	610	691	505
106,450	108,402	115,715	127,416	126,773
656	672	122	430	526
				1,609
				5,560
				959
		400	933	
6,538	6,738	6,898	7,933	8,654
14,390	15,984	17,289	19,064	20,735
4,254 146,030 3,600	4,254 152,266 7,454	4,254 159,482 10,280	4,254 171,750	4,254 191,922
153,884	163,974	174,017	176,004	196,176
2,294	2,666	2,868	2,739	3,013
170	314	132	237	280
				710
2,503	3,017	3,262	3,616	4,003
4,746	4,840	5,639	6,998	7,754
17,341	20,424	20,035‡	23,995§	21,004
	1962 86,766 85,966 1,384 9,978 7,862 504 756 106,450 656 1,142 4,390 350 6,538 14,390 4,254 146,030 3,600 153,884 2,294 170 39	1962         1963           86,766         90,772           85,966         87,128           1,384         1,356           9,978         10,158           7,862         8,588           504         756           656         108,402           656         1,142           1,200         4,520           350         346           6,538         6,738           14,390         15,984           4,254         152,266           7,454         153,884           153,884         163,974           2,294         2,666           170         314           39         37           2,503         3,017	Year         Ended 30           1962         1963         1964           86,766         90,772         101,515           85,966         87,128         92,376           1,384         1,356         1,743           9,978         10,158         11,147           7,862         8,588         9,334           504         516         504           756         656         610           106,450         108,402         115,715           656         672         423           1,142         1,200         4,302           4,390         4,520         4,705           350         346         468           6,538         6,738         6,898           14,390         15,984         17,289           4,254         4,254         159,482           3,600         7,454         10,280           153,884         163,974         174,017           2,294         2,666         2,868           170         314         132           39         37         262           2,503         3,017         3,262	Year Ended 30 June—           1962         1963         1964         1965           86,766         90,772         101,515         115,642           85,966         87,128         92,376         102,027           1,384         1,356         1,743         2,408           9,978         10,158         11,147         11,865           7,862         8,588         9,334         9,964           504         516         504         461           756         656         610         691           106,450         108,402         115,715         127,416           656         672         423         430           1,142         1,200         1,302         1,416           4,390         4,520         4,705         5,153           350         346         468         933           6,538         6,738         6,898         7,933           14,390         15,984         17,289         19,064           4,254         4,254         4,254         171,750           3,600         7,454         10,280            153,884         163,974         174,017         17

<sup>\*</sup> For details of total taxation collections see page 634.

Expenditure from Consolidated Revenue: The principal items of expenditure during each of the years 1961-62 to 1965-66 are shown in the following table. Public debt charges, pensions and gratuities, and pay-roll tax have not been allotted to the respective heads of expenditure, but are shown as separate items.

<sup>†</sup> Includes repayments of advances by Housing Commission under the Commonwealth-State Housing Agreements.
‡ Includes \$1,200,000 repaid by State Superannuation Board.
§ Includes \$3,138,000 transferred from Police Pensions Fund.

# VICTORIA—CONSOLIDATED REVENUE FUND : EXPENDITURE

(\$'000)

Particulars		Year	Ended 30	June	
Particulars	1962	1963	1964	1965	1966
Public Debt Charges-					
Interest	55,794	61,692	65,755	70,594	76,650
Exchange	1,920	2,166	2,380	2,529	2,344
Debt Redemption	12,452	13,476	14,364	15,564	16,514
Other	366	316	340	371	431
Other				89,057	95,940
Less Chargeable to Railways	70,532	77,650	82,839		
•		<u> </u>	• •	3,186	4,031
Total	70,532	77,650	82,839	85,871	91,909
Business Undertakings—					
Railways*	80,963	81,630	86,317	96,377	98,909
Harbours, Rivers, and Lights	1,267	1,090	1.341	1,408	1,395
Water Supply, Sewerage,	1,20.	1,000		-,	1,570
Irrigation, and Drainage	8,179	8,274	8,336	8,926	9,419
C+ + C- 1 \ Y C'	1,022	924	811	791	711
0.1	512	452	423	449	436
Total	91,943	92,370	97,228	107,951	110,870
Social Expenditure—		1	-	ı	
Education—					J
State Schools	68,262	76,090	84,595	91,333	101,533
Technical Schools	13,850	16,426	18,822	20,803	23,770
Universities	3,930	4,266	6,209	8,908	10,527
Libraries, Art Galleries, etc	1,814	2,014	2,106	2,200	2,412
Agricultural Education, Re-	-,	_,-,	_,	,_,_	_,
search, etc.	1,592	1,668	1,682	1,775	1,866
Other	140	154	190	180	180
Public Health and Recreation	5,052	5,488	6,375	6,964	7,425
Charitable—	3,032	3,400	0,575	0,501	7,423
Hospitals—	)	ĺ			ĺ
C-mana1	33,020	33,604	34,205	36,865	40,650
3.6 . 1	15,254	15,320	15,865	16,914	18,506
CT 11 1 777 10	3,452	3,708	4,023	4,392	4,865
Other		1,052	942	966	1,030
Law, Order, and Public Safety—	1,052	1,032	942	900	1,030
T4:	3,946	4,120	4,567	4,752	4,956
D 11				20.068	21,038
Police	16,510	17,370	19,046		
Penal Establishments	2,578	2,736	2,811	3,003	2,916
Public Safety	44	56	56	62	74
Total	170,496	184,072	201,495	219,184	241,748
All Other Expenditure—					
Public Works, n.e.i	4,894	3,944	3,849	4,126	4,446
Lands and Survey	3,492	3,316	3,533	3,522	3,775
Agriculture	4,616	4,838	5,104	5,464	5,772
Forestry	4,266	4,544	4,522	5.012	5,323
Legislature and General Adminis-	1,200	1,5-1-1	.,522	-,	,525
44:	12,662	12,750	13,657	14,519	14,750
2 1 2	10,334	9,486	9,773	10,338	11,294
D11 70	4,334	4,506	4,883	5,197	5,592
Pay-roll Tax			17,991	19,483	21,211
Miscellaneous†	15,028	16,673			
Total	59,626	60,057	63,312	67,661	72,163
Grand Total	392,597	414,149	444,874	480,668	516,689
		,	, ,	,	

<sup>\*</sup> As from 1 July 1964, interest, exchange and sinking fund payments on Railways loan expenditure incurred since 1 July 1960 are charged against Railways.

<sup>†</sup> Includes interest and repayments of advances under the Commonwealth-State Housing Agreements.

#### **Taxation**

#### General

In this section, some particulars are given of the principal taxes collected in Victoria by the State Government and the Commonwealth Government.

As mentioned on page 625 the Commonwealth Government alone exercises the right to impose customs and excise duties, and taxation on personal and company incomes. Sales and pay-roll taxes are other important sources of taxation revenue exploited by the Commonwealth exclusively. For the most part, the field now left to the States comprises motor taxation, stamp duties, liquor, land, lottery, racing, and entertainments taxes. Estate duties are shared between the two Governments.

In Victoria, taxation collections by the State Government are allocated by statute either to Consolidated Revenue or to special funds. One of the principal items of Victorian taxation—motor taxation—was formerly credited entirely to special funds. Since 1958-59, however, a proportion of motor taxation has been paid to Consolidated Revenue. (See page 635 for 1965–66 allocation.)

In the following table, particulars of taxation collected in Victoria by the State Government and the total amounts paid to Consolidated Revenue and to special funds are shown for each of the years 1961–62 to 1965–66:

VICTORIA—TAXATION COLLECTIONS (\$'000)

Particulars		Year Ended 30 June—						
Turioditi's	1962	1963	1964	1965	1966			
Motor— Registration Fees and Taxes Drivers' Licences Other	1,040	20,166 1,274 10,730	21,938 1,190 12,155	26,669 1,797 11,582	39,380 2,850 10,711			
Total Motor	29,864	32,170	35,283	40,048	52,942			
Probate and Succession Duties Stamp Duties, n.e.i. Land Income (Arrears) Liquor Tattersall Duty Racing Entertainments (Excl. Racing Admission Tax) Licences, n.e.i.	23,996 14,812 6,726 6,350 6,406	24,644 25,678 17,090 2 6,950 6,404 7,470 732 824	29,453 29,176 18,265 * 7,004 6,609 9,014 † 954	31,614 34,398 19,725 1 7,524 6,717 10,425 † 1,186	32,003 36,443 19,881 * 8,031 6,294 12,190 † 1,246			
Grand Total	115,638	121,964	135,757	151,640	169,028			
Paid to Consolidated Revenue Paid to Special Funds	86,766 28,872	90,772 31,192	101,515 34,242	115,642 35,998	123,454 45,575			
Per Head of Population	\$39.12	\$40.51	\$44.19	\$48.38	\$52.96			

<sup>\*</sup> Under \$500.

<sup>†</sup> As from 29 December 1962, entertainments tax was payable only on admissions to horse racing and trotting.

#### Motor Taxation

The principal source of motor taxation is the amount collected by the Motor Registration Branch of the Police Department by way of fees for the registration of motor vehicles, the issue of drivers' licences, etc. In addition, the Transport Regulation Board's charges for the issue of licences, etc., and the amount collected under the provisions of the Commercial Goods Vehicles Act, are included in motor taxation.

Further items of motor taxation, which are paid to Consolidated Revenue, are a surcharge of \$2 imposed on each third-party insurance premium under the authority of the *Motor Car* (*Insurance Surcharge*) *Act* 1959, and a stamp duty, levied under the authority of the *Stamps* (*Motor Car*) *Act* 1964, at the rate of \$1 per \$100 of the market value of motor vehicles, payable when the vehicle is initially registered or when the registration is transferred. This latter Act came into force as from 14 December 1964.

The Motor Car (Hospitals and Charities Contributions) Act 1966, which came into force on 15 November 1966, provided that, from each third party insurance premium paid in respect of a motor car, an amount of \$1.40 shall be deducted and paid to the Hospitals and Charities Fund. The Act also provided that, whenever premium rates are varied in future, the deduction shall be an amount not greater than 5 per cent of the maximum amount of third party insurance premium payable on a motor car used for private purposes. Prior to the commencement of this Act, an amount of 18 cents was deducted from each third party insurance premium and paid to the Motor Car (Hospital Payments) Fund, as provided by the Motor Car Act 1958.

As from 1 January 1965, as provided by the *Motor Car* (Fines and Drivers' Licence Fees) Act 1964, the triennial fee for a motor driver's licence was increased from \$3 to \$6. After allowing for cost of collection, one half of the fees collected is payable to Consolidated Revenue with the balance divisible equally between the Country Roads Board Fund and the Municipalities Assistance Fund.

Particulars of the total amount of motor taxation collected and credited to the various funds during 1965-66 were as follows:

Consolidated Revenue—	\$'000	
Motor Car Third Party Insurance Tax	 2,271	
Drivers' Licence Fees (part)	 1,421	
Stamp Duty-Motor Vehicles	 4,844	
	8	.536

		\$'(	000
Country Roads Board Fund—			
Motor Registration Fees		24,643	
Drivers' Licence Fees (part)		715	
Drivers' Test Fees		188	
Examiners' Licences		8	
Additional Registration Fees (part)		1,505	
Road Charges—Commercial Go	ods		
Vehicles Act		6,379	
			33,437
Level Crossings Fund—			
Additional Registration Fees (part)			752
Additional Registration Pees (part)	• •		132
Municipalities Assistance Fund—			
Drivers' Licence Fees (part)			715
Transport Deculation Fund			
Transport Regulation Fund—		12	
Motor Omnibus Registration Fees	• •		
Licences, etc.	• •	818	
Permits	• •	833	1,662
			1,002
Motor Car (Hospital Payments) Fund—			
Deductions from Third Party Insura	nce		
Premiums	• •		202
Roads (Special Projects) Fund—			
Increase in Registration Fees (Act 1	No.		
7283)	• •		7,637
·	•		<del></del>
Total Motor Taxation, 1965–66	• • •		52,942

## Probate Duties

The *Probate Duty Act* 1962 (a completely revised Act) fixed the rates of duty payable on the estates of deceased persons leaving property, whether real or personal, in the State of Victoria, and personal property wherever situate if the deceased was domiciled in Victoria at the date of death. The Act provides for discriminatory rates of duty in favour of estates passing to close relatives. Categories of beneficiaries are:

- A. Widow, widower, children under 21 years of age, wholly dependent adult children, or wholly dependent widowed mother.
- B. Children over the age of 21 years not being wholly dependent, or grandchildren.
- C. Brothers, sisters, parents.
- D. Other beneficiaries.

Further amending legislation is contained in the *Probate Duty* (*Reduction*) Act 1962. Under the provisions of this Act, estates passing to widow, widower, children under 21 years of age, wholly dependent adult children, or wholly dependent widowed mother, are exempted from duty if the final balance of such estates does not exceed \$12,000, while certain reductions were made to the rates of duty payable.

A brief summary, expressed in decimal currency, of the rates of duty payable, as from 17 December 1962, according to the various types of beneficiaries, is shown in the following table:

### VICTORIA—RATES OF PROBATE DUTY

									_		_
								A	В	C	D
				\$						ts in \$	
					exceed	1,200		Nil	Nil	Nil	Nil
Exceeds		but	does	not	exceed	3,000		Nil	Nil	. 5	7.
**	3,000	,,	,,	,,	,,	10,000		Nil	Nil	10	10
,,	10,000	,,	,,	,,	,,	12,000		Nil	10	15	17.
,,	12,000	,,	,,	,,	,,	13,000		10	10	15	17.
,,	13,000	,,	,,	,,	,,	20,000		10	15	15	20
**	20,000	,,	,,	,,	,,	30,000		10	10	12.5	17.
**	30,000	,,	,,	,,	,,	48,000	1	10	12.5	17.5	20
19	48,000	,,	,,	,,	,,	50,000		12.5	12.5	17.5	20
,,	50,000	,,	,,	,,	,,	60,000		12.5	15	20	20
,,	60,000	,,	,,	,,	,,	70,000		17.5	20	20	20
**	70,000	,,	,,	,,	,,	90,000		20	22.5	25	25
,,	90,000	,,	,,	,,	,,	110,000		22.5	27.5	30	37.
,,	110,000	,,	,,	,,	,,	120,000		25	30	30	37.
,,	120,000	,,	,,	,,	,,	130,000		30	30	32.5	37.
,,	130,000	,,	• • •	,,	,,	150,000		35	35	37.5	37.
.,	150,000	,,	,,	,,	,,	170,000		37.5	37.5	40	42.
,,	170,000	,,	,,	,,	,,	189,334 (a	)	37.5			
,,	170,000	,,	,,	,,		194,332 (b	·)		40		
,,	170,000	,,	,,	,,		227,680 (c	·)			42.5	
,,	170,000	,,	,,	,,	,,	233,250 (a	<b>)</b> (	l	l		45

The amount of probate duty assessed in Victoria during each of the five years to 1965–66 was as follows: 1961–62, \$25,015,478; 1962–63, \$27,455,242; 1963–64, \$28,321,264; 1964–65, \$33,179,802; 1965–66, \$32,128,887.

#### Commonwealth Estate Duty

The Commonwealth Government also levies probate and succession duties. The amount of duty collected throughout Australia during each of the five years to 1965–66 was: 1961–62, \$34,057,922; 1962–63, \$35,699,086; 1963–64, \$39,871,044; 1964–65, \$41,530,722; 1965–66, \$36,124,380.

#### Land Tax

The Land Tax Act 1928 provided for a tax on the unimproved value of land in Victoria. For the purpose of this Act, unimproved value is the estimated selling value of the land assuming that improvements, if any, had not been made. This tax is levied on land even if built on or otherwise improved, at a rate declared for each year by Act of Parliament.

The following is a brief summary of the rates of land tax payable in Victoria for the year 1967 under the provisions of the *Land Tax* (*Rates*) Act 1966:

# (a) Land used for primary production purposes—

A tax of 0.4167 cents in the dollar on the unimproved value of land up to \$30,000. On the excess over \$30,000, a progressive rate applies commencing at 0.625 cents in the dollar and reaching 1.875 cents in the dollar on the unimproved value exceeding \$140,000.

(b) Land used for other purposes-

A tax of 0.4167 cents in the dollar on the unimproved value of land up to \$17,500 with a graduated increase in the rate to reach 2.916667 cents in the dollar where the unimproved value exceeds \$170,000.

Land used for primary production purposes is exempted from land tax if the unimproved value of such land is not more than \$10,000, and a partial exemption is allowed up to \$20,000 while the exemption in respect of land used for other purposes is \$6,000, with a partial exemption to \$9,000.

The following table shows particulars, in specified groups of unimproved value of holdings, of land tax assessments for 1965. Tax was assessed on the basis laid down by the *Land Tax (Rates and Appeals) Act* 1963. The raising of the amount of the exemption from land tax is mainly responsible for the decrease in figures shown for 1965 as compared with previous years.

# VICTORIA—ANALYSIS OF STATE LAND TAX ASSESSMENTS, 1965

(Based on Unimproved Value at 31 December 1964)

τ	Jnimproved Va	alue of	Holdings		Number of Taxpayers	Total Unimproved Value*	Tax Payable
	\$					\$'0	000
6,001	,, 7,000				17,127	111,600	115
7,001	,, 8,000				11,378	83,505	203
8,001	,, 10,000				13,866	107,785	364
10,001	,, 12,000				11,576	122,575	319
12,0 1	,, 14,000				7,550	96,889	251
14,001	,, 16,000				5,573	80,316	285
16,001	,, 17,500				3,073	50,072	182
17,501	,, 20,000				4,201	75,596	305
20,001	,, 30,000				6,626	163,754	705
30,001	,, 40,000				3,269	108,547	571
40,001	,, 50,000				1,549	67,361	401
50,001	,, 60,000				983	51,542	347
60,001	,, 70,000				604	37,937	282
70,001	,, 80,000				451	32,893	282
80,001	,, 100,000				576	49,068	467
100,001	,, 150,000				610	71,058	863
150,001	,, 170,000				155	24,319	359
170,001	,, 200,000				153	27,963	431
200,001	,, 300,000			]	235	56,958	1,203
300,001	,, 400,000				103	34,545	867
400,001	and over	••	••	••	264	330,689	9,883
	Total				89,922	1,784,974	18,686

<sup>\*</sup> Of land not exempted from land tax.

In the following table, details are shown of the assessments made during each of the years 1961 to 1965:

## VICTORIA—STATE LAND TAX ASSESSMENTS

	Year		Number of Taxpayers	Total Tax Payable	Average Tax Payable per Taxpayer	Total Unimproved Value*
				\$'000	\$	\$'000
1961	 		149,770	14,164	94.58	1,521,584
1962	 		151,205	14,990	99.13	1,677,224
1963	 		138,884	15,739	113.32	1,765,178
1964	 		185,694	19,836	106.82	2,280,940
1965	 		89,922	18,686	207.81	1,784,974

<sup>\*</sup> Of land not exempted from land tax.

# Stamp Duties

Under the provisions of the Stamps Act 1958 and subsequent amendments thereto, stamp duty is imposed in Victoria on a wide range of legal and commercial documents.

The rates of duty payable, as from February, 1967, on the principal dutiable classes of documents are shown in the following table:

	Dutiable	Class		1	Duty Payable
RECEIPTS			\$10 and under \$200		3с
			\$200 and under \$1,000		10c
			\$1,000 and over .		20c
BILLS OF EXCHA	NGE-		ŕ		
Payable on	demand (d	cheque, etc.)			5c
Others (incl	uding prom	issory notes)	not above \$50		5c
`		• ,	to \$100		10c
			to \$150		15c
			to \$200		20c
			for extra \$100 or part.		10c
SHARE TRANSFE	rs—On sa	le for full	to \$20		8c
value—Based			above \$20		₹%
TRANSFER OF R	EAT PROPE	TV_Based	to \$7,000—for each \$	00	\$1.25
on considerat	ion	··	above \$7,000—for each		\$1.50
LEASES AND ASS REAL PROPER			Variable scale according	to nature	
212112 2 1101 211			\$ <b>\$</b>		0/_
GIFTS AND SETT	TEMENITO		up to 2,000 .		$2^{\circ}$
CHEIS AND SELL	LEMENIS		over 2,000 to 10,000		31
			10,000 20,000		41
			20,000 30,000	j	51
			30,000 40,00		61
			40,000 50,000		71
			50,000 60,00		81
			" 60,000 ° 70,00		91
			70,000 80,000	ó ::	% 2½ 3½ 4½ 5½ 6½ 7½ 8½ 9½ 10¼
			80,000 100,00	j	$11\frac{1}{2}$
			100,000 150,00		$14\frac{1}{3}$
			″ 150,000 ″ 200,00		$19\frac{1}{3}$
			,, 130,000 ,, 200,00		

Dutiable Class—continued	outy Payable— continued
Insurance Companies (Other Than Each \$200 (or part) Life)—Annual Licences annual premium income	of \$10
LIFE ASSURANCE POLICIES—On the sum insured	2,000
plus per \$200 or part remainder  Mortgages, Bonds, Debentures and	20c
COVENANTS—On amount secured up to \$8,000 over \$8,000—\$4 for first \$8, plus per \$200 or part	of
Power of Attorney or Appointment of Agent	50c
INSTALMENT PURCHASE (Including hire purchase) Purchase price \$20 or more	$1\frac{1}{2}\%$
GUARANTEES AND INDEMNITIES	50c
CREDIT AND RENTAL BUSINESS Based on amount of credit,	
OTHER AGREEMENTS AND INSTRUMENTS—	$1\frac{1}{2}\%$
Partnerships, sale of business, etc	::]
Licence to use real property, etc	> \$3 each
Appointment of trustee	\$3
Motor Car—	
On every application for registration and every notice of acquisi of a motor car or trailer—	
For every \$200 and part of \$200 or the market value of s motor car or trailer	such . \$2
STATEMENT ON SALE OF CATTLE OR SWINE-	
(i) Cattle Statement	
For every \$5 and part of \$5  (a) of the amount of the purchase money in respect of on head of cattle sold singly; or  (b) of the total amount of the purchase money in respect of any number of cattle sold in one lot	1
Provided that the stamp duty in respect of the amount of the purchase money of any one head of cattle, whether sold singly or as part of a lot, shall not exceed 20 cents.	er
(ii) Swine Statement	_
For every \$2.50 and part of \$2.50  (a) of the amount of the purchase money in respect of one pig sold singly; or  (b) of the total amount of the purchase money in respect of any number of pigs sold in one lot	} 2c
Provided that the stamp duty in respect of the amount of the purchase money of any one pig, whether sold singly o as part of a lot, shall not exceed 32 cents.	
Liquor Tax	

The Licensing Court controls the issue of liquor licences in Victoria. The principal sources of taxation are the fees received for liquor licences and club certificates. All receipts of the Licensing Court are paid into the Licensing Fund. After payments have been made to municipalities and the Police Superannuation Fund, and costs for compensation, administration, etc., have been met, the excess of receipts is transferred each year from the Licensing Fund to Consolidated Revenue.

The following table shows the amount of liquor tax paid into the Licensing Fund during each of the years 1961-62 to 1965-66:

# VICTORIA—LIQUOR TAX

(\$'000)

	Year Ended 30 June—						
Particulars	1962	1963	1964	1965	1966		
Licences— Victuallers	5,190 1,088 24 30 310	5,272 1,198 20 38 330	6,568	7,048 369	7,522 387		
Permits—Extended Hours, etc	84	92	100	108	122		
Total	6,726	6,950	7,004	7,524	8,031		

# Lottery (Tattersall) Duty

With the object of providing additional finance for hospitals and other charitable institutions, the trustees of the will and estate of the late George Adams, founder of Tattersall's Consultations, were granted a licence to promote and conduct sweepstakes in Victoria in accordance with the provisions of the *Tattersall Consultations Act* 1953.

The Act provides that, within seven days after the drawing of each consultation, duty equivalent to 31 per cent of the total amount of subscriptions to the consultation shall be paid to Consolidated Revenue. Each year, an equivalent amount is paid out of Consolidated Revenue, in such proportions as the Treasurer determines, into the Hospitals and Charities Fund, and the Mental Hospitals Fund.

In the following table, the amounts subscribed to consultations, the duty paid to Consolidated Revenue, and the amounts allocated to the Hospitals and Charities Fund and the Mental Hospitals Fund, are shown for each of the years 1961–62 to 1965–66:

## VICTORIA—TATTERSALL LOTTERIES: SUBSCRIPTIONS, ETC. (\$'000)

			Duty Paid to	Allocated to-		
	ear End 30 June-	Subscriptions to Consultations	Consolidated Revenue	Hospitals and Charities Fund	Mental Hospitals Fund	
1962 1963 1964		 19,976 20,684	6,350 6,404	6,056 6,104	294 300	
1965 1966		21,340 21,675 20,396	6,609 6,717 6,294	6,309 6,427 5,994	300 290 300	

# Racing Taxation

The principal sources of revenue from racing taxation are turnover tax on bookmakers' holdings, the percentage received from investments on the totalizator, stamp duty on betting tickets, and tax on admissions to race meetings.

In Victoria, a deduction of 13 per cent is made from all on-course investments on the totalizator at horse races (including trotting), and at dog races. In the case of city racing clubs, the percentage deducted is divided as follows: doubles and quinella investments, 5 per cent to revenue and 8 per cent to the club; win and place investments, 8 per cent to revenue and 5 per cent to the club. In respect of country race meetings, 3 per cent of the total investments is paid to revenue and 10 per cent to the club.

Under the provisions of the *Racing (Totalizators Extension) Act* 1960, off-course betting is permitted on race-course totalizators. The Totalizator Agency Board, appointed under the Act, conducts the off-course betting scheme which came into operation on 11 March 1961.

The Racing (Interstate Totalizators) Act 1964 empowered the Totalizator Agency Board, with the approval of the Minister, to enter into any agreement or arrangement for the provision of off-course totalizator facilities in any other State or Territory of the Commonwealth where such facilities may be provided. On 15 October 1964, an agreement was entered into with the Australian Capital Territory Totalizator Agency Board for off-course betting, by persons in the Australian Capital Territory, on totalizators in Victoria.

From off-course investments the commission deducted—13 per cent—is allocated as follows:

- (a) Commission derived from Victorian investments—
  - (i) To Consolidated Revenue—43 per cent.
  - (ii) to the Totalizator Agency Board Trust Account (held at State Treasury)—<sup>1</sup>/<sub>4</sub> per cent.
  - (iii) to the Totalizator Agency Board—8 per cent.
- (b) Commission derived from Australian Capital Territory investments—
  - (i) to Consolidated Revenue—2 per cent.
  - (ii) to the Australian Capital Territory Totalizator Agency Board—11 per cent.

The abovementioned allocations applied as from 25 October 1966, when the *Racing (Totalizator Percentages) Act* 1966 came into force.

Government receipts from the totalizator, including fractions and unclaimed dividends, are specially appropriated to the Hospitals and Charities Fund.

The following table shows particulars of investments on the totalizator, investments with licensed bookmakers, and the amount of tax collected from racing for each of the years 1961–62 to 1965–66:

## VICTORIA—TOTALIZATOR INVESTMENTS, INVESTMENTS WITH LICENSED BOOKMAKERS, AND TOTAL RACING TAXATION

(\$'000)

Year Ended 30 June—			izator ments	Invest- ments with		Racing Ta	xation	
		On- course	Off- course	Licensed Book- makers*	Totaliz- ator	Book- makers' Turnover	Other†	Total
1962		27,838	26,418	151,648	2,774	2,802	830	6,406
1963		29,122	51,136	151,082	3,926	2,758	786	7,470
1964		31,024	78,221	154,445	5,349	2,848	817	9,014
1965		34,019	108,939	159,723	6,678	2,917	831	10,425
1966		34,828	129,109	160,453	8,460	2,921	809	12,190

<sup>\*</sup> Estimated.

#### Entertainments Tax

A tax payable on admissions to entertainments was levied by the Victorian Government up to 31 August 1943, when legislation was passed making the Commonwealth Government the sole authority for levying the tax. In 1953, the Commonwealth vacated this field of taxation and the Victorian Government re-imposed a tax on entertainments as from 8 October 1953, under the provisions of the Entertainments Tax Act 1953.

Under the provisions of the *Entertainments Tax (Amendment)* Act 1961, which came into operation as from 1 January 1962, the tax on live artist entertainments and on amateur sport was abolished, and a separate reduced scale of rates was applied to cinematograph films and dancing.

The Entertainments (Partial Abolition) Act 1962, abolished tax on all classes of entertainments, except horse-racing and trotting, as from 29 December 1962.

The amount of entertainments tax collected in Victoria during each of the five years to 1965–66 was as follows: 1961–62, \$2,221,435; 1962–63, \$1,222,549; 1963–64, \$512,241; 1964–65, \$516,226; 1965–66, \$502,000.

### Commonwealth Income Tax

Uniform taxation on incomes throughout Australia was adopted in 1942 when the Commonwealth Government became the sole authority levying this tax.

<sup>†</sup> Includes entertainments (admission) tax, stamp duty on betting tickets, and club and bookmakers licences, etc.

The tax, which is imposed on both individuals and companies, was known as "Income Tax and Social Services Contribution" until December, 1965, when the citation of the Act was altered. Since that date the levy has been referred to as "Income Tax".

Certain types of income are exempt from tax in Australia. These include income from gold mining and uranium mining; war, invalid, age, and widows' pensions; child endowment; and unemployment and sickness benefits. The service pay of members of the defence forces engaged in war service in Borneo and Vietnam is also exempt from tax.

Expenses incurred in earning income and losses incurred in previous years are allowable deductions.

For the income year 1966-67, Income Tax is payable on the incomes of individuals commencing at a taxable income of \$417. However, certain limitations apply to the tax payable by aged persons, over 65 years of age in the case of a male and over 60 years in the case of a female.

Concessional deductions are allowed to taxpayers on account of dependants, certain medical and dental expenses, life insurance premiums, superannuation contributions, medical or hospital benefit fund payments, education expenses, etc., and are deductible from income to calculate taxable income. Dependants include spouse, parents, parents-in-law, children under sixteen years of age, student children under 21 years of age, invalid child, brother or sister over sixteen years of age, or daughter-housekeeper for widow or widower. A concessional deduction may be allowed for a housekeeper having the care of children under sixteen years of age or of an invalid relative where the taxpayer did not contribute to the maintenance of a spouse or daughter-housekeeper. The amount of concessional deduction allowable in respect of each type of dependant and housekeeper is:

			\$		
Spouse			286		
Parent or parent-in-	law		286		
Child under sixteen	years of ag	e—			
One child			182		
Other children			130	each	dependant
Student child 16 to	21 years of	age	182	each	dependant
Invalid relative not	less than	sixteen			
years of age			182	each	dependant
Housekeeper or da	ughter-hous	ekeeper	286		

The following table shows the rates of Income Tax for individuals for the income year 1966-67:

AUSTRALIA—RATES OF INCOME TAX FOR INDIVIDUALS, 1966–67\*

Total Tax	table Income-	Tax	Tax
Column 1 Exceeding—	Column 2 Not Exceeding—	on Amount in Column 1	on Each \$1 of Balance of Incom-
\$	\$	\$	cents
Nil	200	Nil	0.4
200	300	0.80	1.2
300	400	2.00	2.9
400	500	4.90	4.5
500	600	9.40	6.1
600	800	15.50	8.2
800	1,000	31.90	10.8
1,000	1,200	53.50	12.5
1,200	1,400	78.50	14.2
1,400	1,600	106.90	15.9
1,600	1,800	138.70	17.6
1,800	2,000	173.90	19.3
2,000	2,400	212.50	21.6
2,400	2,800	298.90	24.6
2,800	3,200	397.30	27.1
3,200	3,600	505.70	29.6
3,600	4,000	624.10	32.1
4,000	4,800	752.50	35.4
4,800	5,600	1,035.70	38.3
5,600	6,400	1,342.10	41.2
6,400	7,200	1,671.70	43.8
7,200	8,000	2,022.10	46.3
8,000	8,800	2,392.50	48.7
8,800	10,000	2,782.10	51.7
10,000	12,000	3,402.50	55.0
12,000	16,000	4,502.50	57.9
16,000	20,000	6,818.50	60.4
20,000	32,000	9,234.50	63.3
32,000		16,830.50	66.7

<sup>\*</sup> Additional tax equal to  $2\frac{1}{2}$  per cent of the tax at general rates is also payable for the 1966-67 financial year.

Income Tax is payable on the whole of a person's taxable income if that income exceeds \$416.

Special concessional rates apply to incomes of \$417-\$429.

A deduction is available to individuals who reside in certain remote areas of the Commonwealth or its Territories, and to members of the Defence Forces who serve in certain overseas localities.

A system is in operation to assist the majority of taxpayers in the payment of their taxes by means of regular deductions from salaries or wages. The amounts deducted are regulated so that the employee will have paid the approximate amount of his taxation by the end of the income year.

The following table shows the number of taxpayers, taxable income, and Income Tax and Social Services Contribution assessed during the year 1964–65 (based on incomes received during the year 1963–64). The particulars are classified according to grades of actual income and relate only to individuals resident in Victoria.

# VICTORIA—INCOME TAX AND SOCIAL SERVICES CONTRIBUTION: INDIVIDUALS, 1964–65\*

			Taxable Incom	e	Net Income Tax and
Grade of Actual Income†	Taxpayers	Salaries and Wages	Other	Total	
\$	No.		S	3'000	
417- 599	40,699	16,411	3,563	19,974	357
600– 799	54,760	29,520	6,362	35,883	1,072
800- 999	63,847	43,486	9,241	52,727	2,171
1,000- 1,199	73,210	58,726	13,709	72,436	3,718
1,200- 1,399	83,159	80,212	16,688	96,900	5,958
1,400- 1,599	84,005	92,272	19,248	111,521	7,825
1,600- 1,799	78,206	93,195	21,999	115,194	8,944
1,800- 1,999	86,655	113,457	23,597	137,054	11,433
2,000- 2,199	94,131	134,430	25,023	159.452	14,240
2,200- 2,399	92,459	140,621	25,066	165,687	15,705
2,400- 2,599	85,700	140,351	25,944	166,296	16,784
2,600- 2,799	76,705	132,896	24,958	157,854	16,746
2,800- 2,999	63,099	115,617	23,875	139,492	15,654
3,000- 3,999	178,937	363,410	103,946	467,356	59,979
4,000- 5,999	96,733	222,544	136,453	358,998	59,560
6,000- 7,999	26,098	63,065	82,316	145,381	31,258
8,000- 9,999	10,894	28,042	53,109	81,151	21,018
10,000–19,999	12,492	35,139	106,995	142,135	48,836
20,000–29,999	1,551	7,810	25,317	33,127	14,801
30,000-39,999	409	2,503	10,055	12,558	6,196
40,000-59,999	249	2,065	8,719	10,784	5,724
60,000–99,999	82	868	4,796	5,664	3,193
100,000 and over	43	261	5,732	5,993	3,531
Total	1,304,123	1,916,903	776,713	2,693,616	374.704

<sup>\*</sup> Includes 7,253 taxpayers, resident in Victoria, who derived income from more than one State.

<sup>†</sup> Actual income is defined briefly as "Gross income, including exempt income, less expenses incurred in gaining that income".

# Australia—Dividend Withholding Tax

The Income Tax legislation was amended in 1959 to provide for the levying of a flat rate of tax on income derived by non-residents of Australia from dividends paid by Australian companies to nonresidents on and after 1 July 1960.

The rate of tax is 30 per cent, except for dividends paid to residents of countries with which an agreement for the relief of double taxation has been completed, i.e., the United Kingdom, Canada, New Zealand, and the United States of America, in which case the rate is 15 per cent.

# Company Tax

The following table shows the rates of Income Tax payable by companies for the financial year 1966-67 (income year 1965-66):

AUSTRALIA—RATES OF INCOME TAX PAYABLE BY COMPANIES, 1966–67

Туре	Type of Company								
					Up to \$10,000	Balance			
					cents	cents			
Private			• •		27.5*	37.5*			
Non-private— Co-operative					32.5	42.5			
Life Assurance— Mutual					27.5	37.5			
Other Life Assurance— Resident—	-								
Mutual Income Other Income		• •	• •		27.5 37.5†	37.5 42.5			
Non-resident— Mutual Income Dividend Income Other Income		·· ·		 	27.5 32.5† 37.5‡	37.5 42.5 42.5			
Non-profit§— Friendly Society Dis	nensarv				32.5	32.5			
Other					32.5	42.5			
Resident					37.5	42.5			
Non-resident— Dividend Income Other Income					32.5 37.5	42.5 42.5			
All Companies— Interest¶ (Section 125)	Rate pe	r \$1			42.:	5			

<sup>\*</sup> Further tax at 50c in the \$1 payable on undistributed amount.

<sup>†</sup> Maximum income subject to this rate is \$10,000 Iess mutual income.

<sup>‡</sup> Maximum income subject to this rate is \$10,000 less the sum of mutual income and dividend income.

<sup>§</sup> Incomes not exceeding \$416 are not liable to tax. Where the taxable income does not exceed \$1,188, the tax payable is limited to one-half of the amount by which the taxable income exceeds \$416, less any rebate or credit to which the company is entitled.

<sup>#</sup> Maximum income subject to this rate is \$10,000 less dividend income.

<sup>¶</sup> Interest paid to non-residents. If the non-resident is not a company, tax is paid only on interest in excess of \$416 (increased from \$208 from 31 October 1963).

#### Pensions and Gratuities

The following table shows details of State Government expenditure on pensions, gratuities, etc., during each of the years 1961-62 to 1965-66:

# VICTORIA—GOVERNMENT EXPENDITURE ON PENSIONS, GRATUITIES, ETC.

(\$'000)

Paris de	Year Ended 30 June-					
Particulars	1962	1963	1964	1965	1966	
Superannuation Fund—						
Railways	4,516	4,656	4,797	4,870	4,945	
Other	3,793	4,178	4,575	5,061	5,618	
Total Superannuation Fund	8,309	8,834	9,372	9,931	10,562	
olice Pensions Fund	1,739	130	100	100	380	
olice Superannuation Fund	136	141	149	148	150	
Coal Mine Workers Pensions Fund	162	160	137	113	136	
arliamentary Contributory Retirement Fund	71	313	103	108	104	
Married Women Teachers' Pensions Fund	39	33	36	38	44	
other Pensions, Gratuities, etc	10	11	21	43	63	
Grand Total	10,466	9,622	9,917	10,482	11,440	

Superannuation Fund

This Fund was established under the Superannuation Act 1925 to provide superannuation benefits, on a contributory basis, for public servants, teachers, railway employees, and employees of certain statutory bodies. The scope of the Fund was widened by amending legislation in 1963 to include, inter alia, members of the Police Force of Victoria (see Police Pensions Fund, page 650), and in 1966 an amending Act considerably increased the range of benefits available.

A summary of the main provisions of the current Superannuation Act is as follows:

- (1) Male and female officers may contribute on the basis of retirement at age 60 or age 65.
- (2) Officers are required to pay fortnightly contributions to the Fund according to the age next birthday at which they become entitled to contribute for each unit of superannuation.
- (3) The amount (units) of pension for which an officer may contribute is regulated by salary.
- (4) A pension, according to the number of units for which contributions were paid, is payable to a "normal" contributor who attains the maximum age for retirement, or who retires on account of ill health.
- (5) A male contributor or pensioner (other than an ill health pensioner) may, within three months prior to his sixtyfifth birthday, elect to convert part of his pension entitlement to a lump sum entitlement. A female

contributor or a widow in receipt of a pension may also, in certain circumstances, convert part of her pension entitlement to a lump sum entitlement.

The widow of a deceased contributor or pensioner is entitled to five-eighths of the rate of the full pension for which the officer was contributing or five-eighths of the full pension which he would have been receiving had he not converted part of his pension.

(6) A pension of \$156 per annum is payable in respect of each child of a deceased contributor or pensioner until the age of eighteen years, provided that, if both parents are deceased, this amount is increased to \$312.

The following table shows cash transactions of the Superannuation Fund and other particulars for each of the years 1961-62 to 1965-66:

#### VICTORIA—SUPERANNUATION FUND

					Year E	nded 30 Jun	<b>e</b> —		
	Particular	rs es		1962	1963	1964	1965	1966	
Receipts—				\$'000					
Contribut Officers Consoli Interest Transferre	dated Re		  sions	5,800 8,284 3,630	5,952 8,806 4,038	6,638 9,316 4,415	7,639 9,895 4,802	8,332 10,517 5,547	
Fund Other	 				28		· . 145	4,719† 168	
	Total	• •		17,750	18,824	20,404	22,480	29,283	
				10,728 4 1,648 38	11,472 2 618 66 12,158	12,186 5 723 1,258‡ 14,172	13,006 14 885 §	13,918 86 1,062 6	
Balance in	Fund at 3	30 June		77,274	83,940	90,173	98,749	112,960	
Contributor Males Females	s at 30 Ju	ıne— 		37,810 7,167	39,157 7,662	No. 43,736 7,883	43,622 8,025	44,200 8,600	
	Total		٠.	44,977	46,819	51,619	51,647	52,800	
Pensioners a		e—							
Males Females Widows Children		•••	••	8,224 1,299 6,321 561	8,197 1,336 6,464 796	8,151 1,397 6,604 832	8,293 1,477 6,893 862	8,415 1,541 7,093 889	
	Total			16,405	16,793	16,984	17,525	17,938	

<sup>These figures do not agree with those shown on page 648, as the latter include Consolidated Revenue's share of pensions accrued at the end of each year.
† Includes accrued interest \$262,000.
‡ Includes \$1,200,000 advance repaid to State Treasury.</sup> 

<sup>§</sup> Under \$500.

#### Police Pensions Fund

This Fund was established by the *Police Pensions Act* 1923 which came into operation on 1 January 1924, and applied to all members who joined the Police Force on or after 25 November 1902. This legislation was embodied in the *Police Regulation Act* 1958, consolidating the law dealing with the Police Force in Victoria. A further amending Act was passed in December 1958.

The Superannuation Act 1963 amended the Superannuation Act 1958 and the Police Regulation Act 1958 and provided that all new entrants to the Police Force on and after 1 February 1964 would be required to contribute to the Superannuation Fund, and that existing members at that date could remain as contributors to the Police Pensions Fund or elect to transfer their superannuation rights to the Superannuation Fund. The 1963 Act also provided for an actuarial investigation of the Police Pensions Fund and for the transfer of any surplus disclosed to the Consolidated Revenue.

The receipts of the Police Pensions Fund during 1965–66 amounted to \$1,248,381, comprising deductions from pay, \$55,034; special appropriation from Consolidated Revenue, \$380,000; interest on investments, \$804,538; and other receipts \$8,810. During the year, \$1,462,865 was paid in pensions, \$23,746 in gratuities, \$9,805 represented deductions from pay returned on resignation, \$4,693,457 (securities, accrued interest, etc.) was transferred to the State Superannuation Fund, and \$9,262 was transferred to Consolidated Revenue. The balance in the Fund at 30 June 1966 was \$14,331,168. Of this amount, \$14,290,500 was invested in government and semi-government securities.

The number of contributors to the Fund at 30 June 1966 was 471 males and 7 females.

# Police Superannuation Fund

Pensions are payable out of this Fund on account of those who joined the Police Force prior to 25 November 1902.

The Fund is maintained by an annual subsidy of \$4,000 from Consolidated Revenue; by a moiety of the fines inflicted by the Court of Petty Sessions; by transfers from the Licensing Fund under the provisions of the Licensing Act; and, should the foregoing sources prove insufficient, by a further grant in aid from Consolidated Revenue. Police contributions to the Fund ceased in 1940–41.

During the year 1965-66, the total receipts of the Fund from all sources amounted to \$182,563, while pension payments totalled \$26,012. The balance in the Fund at 30 June 1966, was \$1,415,653 of which \$612,250 was invested in Commonwealth Government securities.

# Pensions Supplementation Fund

This Fund was established pursuant to the *Pensions Supplementation Act* 1966, to meet the cost of supplementing, as from 1 April 1966, the pensions of officers who retired on or before 1 April 1966 or the widows of such officers or of those officers who died prior to that date.

In terms of the Act, credits to the Fund will consist of:

- (i) transfers of money or assets which will equal in value the amounts debited to the Fund in respect of the supplementation of pensions and which are to be made from any surplus in the Superannuation Fund revealed at the preceding quinquennial actuarial investigation;
- (ii) payments representing the amount standing at the credit of the Police Superannuation Fund at 30 June 1965 and at 30 June in each succeeding year; and
- (iii) interest earned on investments made out of the Fund.

At 30 June 1966, no transactions had been recorded in the Fund.

#### Coal Mine Workers Pensions Fund

This Fund was established under the Coal Mine Workers Pensions Act 1942. The Coal Mines Act 1958 consolidated the law relating to coal mines and coal mine workers, and, together with the amending Acts of December, 1958, November, 1959, June, and December, 1960, and December, 1963, define contributions and benefits in connection with the Coal Mine Workers Pensions Fund. The annual contribution to the Fund is fixed by the Government Actuary after an actuarial valuation once in every three years. Mine workers contribute to the Fund at the rate of 90 cents weekly. Of the balance of the amount required, one-half is paid by the Treasurer of Victoria and one-half by the mine owners. A pension is payable to a mine worker on attaining the maximum age for retirement (in most cases 60 years), provided certain conditions as to length of service in the mining industry are satisfied. A pension is also payable to those qualified mine workers who are totally or partially incapacitated by an injury arising out of, and in the course of, their employment as mine workers. A widow of a pensioner, or a widow of a mine worker whose death was due to an injury as a mine worker, is entitled to the pension until death or remarriage. Allowances for children under the age of sixteen are also provided under the Act.

During 1965-66, the Government contributed \$65,736 to the Fund, and the State Coal Mine (as owners) \$70,576.

## Parliamentary Contributory Retirement Fund

This Fund was established under authority of the *Parliamentary Contributory Retirement Fund Act* 1946 to provide pensions for ex-members of the Victorian Parliament. The legislation affecting this Fund was subsequently embodied in the *Constitution Act Amendment Act* 1958 which was amended by the *Parliamentary Contributory Superannuation Act* 1962.

This amendment, effective from 6 January 1963, restricted the application of the Fund to those ex-members of the Victorian Parliament who were entitled to benefits from the Fund on 5 January 1963, to their widows, and to the widows of ex-members who had an entitlement to a widow's pension on that date. In each case, the pension payable is at the rate of the basic wage payable in Melbourne.

As a result of the amending legislation the only credit in this Fund available for meeting benefits payable is that specially provided for the purpose from Consolidated Revenue. The amount so provided in 1965–66 was \$103,878.

# Parliamentary Superannuation Fund

This Fund was established under the authority of the *Parliamentary Contributory Superannuation Act* 1962 which came into operation on 6 January 1963. Under the Act, the future liability for superannuation benefits of members of the Victorian Parliament at that date was transferred to this Fund from the Parliamentary Contributory Retirement Fund.

As from 6 December 1964, the rate of contribution to, and benefits payable from, the Fund were increased under the Authority of the Parliamentary Salaries Pensions and Superannuation Act 1964.

Members now contribute to the Fund at the rate of \$24 per fortnight. Any further sums required to pay pensions, etc., are paid from Consolidated Revenue.

Every person who has ceased to be a member and has served as a member for at least fifteen years, is entitled to be paid out of the Fund a pension at the rate of twice the basic wage payable in Melbourne. However, in certain circumstances, a person who has ceased to be a member and has served at least eight years may also receive a pension of the same amount.

Provision is also made for payments of certain sums to ex-members who do not fulfil the conditions necessary for a pension, and the payment of a pension to the widow of a deceased member or exmember at the same rate as that paid to ex-members.

During 1965-66, receipts of the Fund totalled \$81,017, made up of members' contributions, \$64,608, and interest on investments \$16,409, while pension payments amounted to \$34,211. The balance in the Fund at 30 June 1966 was \$385,700 of which \$355,992 was invested in government and semi-government securities.

#### Married Women Teachers' Pensions Fund

This Fund was established under the provisions of the *Teaching Service* (*Married Women*) Act 1956 and came into operation on 1 July 1957. This Act was repealed in 1958 and included in the *Teaching Service Act* 1958 which consolidated all laws relating to the teaching service in the Education Department.

The Act provides, *inter alia*, for retirement benefits for married women who are permanently employed in the teaching service and are not eligible to contribute to the Superannuation Fund. A deduction of 5 per cent is made from the salary of each contributor and paid into the Fund together with a similar amount from Consolidated Revenue. On reaching the retiring age (60 or 65 at her option), a pension is payable according to the amount accumulated to her credit (including interest).

Receipts for 1965-66 amounted to \$114,888, consisting of teachers' contributions, \$42,189; contribution from Consolidated Revenue, \$44,000; and interest on investments, etc., \$28,699. Payments from the Fund during the year totalled \$20,039. The balance in the Fund at 30 June 1966, was \$628,569 of which \$582,979 was invested in government and semi-government securities.

### **Commonwealth Superannuation Fund**

The Commonwealth Superannuation Scheme established under the provisions of the Superannuation Act 1922 provides pensions on retirement for officers and employees of the Commonwealth and certain Authorities of the Commonwealth and for their widows and children. Pensions are on a contributory basis. On retirement, contributors are entitled to \$91 per annum in respect of each unit contributed for and contributions of members provide \$26 of this. Each widow is entitled to a pension equal to a minimum of one-half or a maximum of five-eighths of that for which her husband was contributing or (if a pensioner) receiving. A pension of \$208 per annum is paid in respect of each child under sixteen years or up to 21 years for children undergoing full time education, of a married contributor or pensioner on his death. For orphan children \$520 per annum is paid.

In addition to the pension scheme, a Provident Account, established in 1937, provides a lump sum benefit to employees who for various reasons cannot become contributors for pension benefits. Contributions to the Provident Account are at the rate of five per cent of salary. The benefit payable is the total of the contributions actually paid plus compound interest, multiplied by three, or an amount equal to one-half of annual salary, if greater.

At 30 June 1966, there were 130,300 contributors to the Superannuation Fund and 14,255 to the Provident Account, while the number of pensions in force was 23,511. At the same date, the assets of the Fund (including those applicable to the Provident Account) were \$283.3m.

# Trust Funds and Special Accounts

Under the provisions of the Constitution Act, revenues of the State are payable to Consolidated Revenue with the exception of certain revenues which have been set aside by various Acts of Parliament for specific purposes and are payable into special funds or accounts kept at the State Treasury. Numerous funds or accounts consisting of moneys collected for, or held for expenditure on behalf of, the Commonwealth Government, moneys provided for specified purposes by outside bodies, and amounts held in trust for government departments and for other accounts are also included in trust funds. The balances of all funds or accounts are held by way of investment or on general account and the operations of many are regulated by statute.

The transactions recorded annually are numerous and of considerable magnitude. During 1965–66, the debits of all trust funds or accounts amounted to \$494,747,640, while credits totalled \$497,945,516.

At 30 June 1966, the liability of the State on account of all trust funds or accounts amounted to \$114,079,292. Of this total, \$48,378,285 was invested in Commonwealth Stock or other securities, and cash advanced totalled \$16,724,441. The balance—\$48,976,565—was at the credit of the Public Account.

# **Expenditure from Loan Fund**

In addition to the ordinary expenditure from revenue, certain sums are disbursed annually for various purposes from the Loan Fund and on account of loan. Details of such expenditure for each of the years 1961–62 to 1965–66 are shown in the following table. The total expenditure from all sources to 30 June 1966, regardless of whether the loans have been repaid or are still in existence, was \$2,173m.

VICTORIA—EXPENDITURE FROM LOAN FUND AND ON ACCOUNT OF LOAN (\$'000)

		Year	Ended 30	ed 30 June—				
Expenditure on—	1962	1963	1964	1965	1966			
Public Works—								
Railways	15,328	15,618	15,620	15,501	16,300			
Roads and Bridges	2,220	1,006	1,083	2,463	2,390			
Harbours and Rivers	834	610	1,180	4,408	3,453			
Water Supply	15,912	16,170	17,266	17,720	17,953			
Sewerage	824	820	1,210	1,410	986			
Electricity Supply	14,000	17,000	16,000	16,000	15,000			
Gos and Fuel Componetion	140	100	60	80	60			
Public Buildings—		100						
Cabaala	28,316	27,872	30,123	30,450	31,900			
Licenitale ata	12,744	12,394	13,520	16,519	16,752			
Othor	3,492	5,272	7,970	7,847	9,834			
Immigration	*	70	23	*	*			
Municipalities-Loans, Grants, et	c. 1,330	1,906	1,711	2,234	2,044			
Housing	1,420	1,680	1,639	1,675	1,803			
Other Public Works	526	658	594	632	552			
Primary Production—								
Land Sattlement	3,008	2,828	2,272	2,430	2,532			
Soldier Sattlement	592	182	185	78	64			
Wire Netting Advances	2	2	1	1	*			

<sup>\*</sup> Under \$500.

# VICTORIA—EXPENDITURE FROM LOAN FUND AND ON ACCOUNT OF LOAN—continued

(\$'000)

<b>T</b> 10				Year Ended 30 June-					
Expenditure	1962	1963	1964	1965	1966				
Primary Production	•	/)—			The state of the s				
Other Advances (Including Droug Relief)		ettlers , etc.,	78	36	240	560	229		
Forestry			1,830	2,020	2,025	2,092	2,077		
Mining, n.e.i			158	134	124	132	218		
Cool Stores			108	136	176	194	180		
Destruction of Noxious Weeds	Vermin	and	1,354	1,426	1,658	1,993	1,864		
Other Primary Pro	duction		694	648	943	1,179	1,473		
Other Purposes			1,924	2,076	2,125	2,258	3,181		
Total			106,834	110,664	117,750	127,855	130,848		

The figures in the table above do not include discounts and flotation expenses on loans for works and redemption purposes, particulars of which are as follows: 1961–62, \$854,694; 1962–63, \$1,592,534; 1963–64, \$1,000,497; 1964–65, \$610,698; 1965–66, \$1,036,344. The aggregate expenditure to 30 June 1966 was \$36,255,344.

### **Public Debt**

#### General

The public debt chiefly comprises moneys raised and expended with the object of assisting the development of the resources of the State and is, to a large extent, represented by tangible assets.

Loan moneys have been used in Victoria principally for the construction of railways, roads, water supply and sewerage works, schools, hospitals, and other public buildings, improvements to harbours and rivers, electricity supply, land settlement, and forestry.

A notable feature of the public debt of the State is that approximately 90 per cent of indebtedness is now domiciled in Australia. There has been a gradual change from the situation which existed a century ago

when nearly all loans were financed in London. Even at the turn of the century, only 10 per cent of State indebtedness was domiciled in Australia.

In the tables in this section relating to the public debt of Victoria, loans domiciled in overseas countries have been converted to Australian currency at rates of exchange ruling at 30 June in each respective year.

Advances made by the Commonwealth Government to Victoria, under the Commonwealth-State agreements relating to housing and soldier settlement, are not included in the public debt statements in this Year Book. The total of such advances owing at 30 June 1966, was \$406,354,048, of which \$392,806,928 was for housing, and \$13,547,120 for soldier settlement. These liabilities should be taken into account when considering the total debt position of Victoria.

#### Public Debt Transactions

The following table shows particulars of the loans raised and redeemed during, and the amount outstanding at the end of, each of the years 1961–62 to 1965–66. The variations from year to year in the Australian currency equivalent of overseas loans, resulting from application of the rates of exchange ruling at 30 June in each year, are shown. Separate particulars are shown for loans raised in Australia and London, while loans raised in New York, Canada, Switzerland, and the Netherlands are grouped under one heading.

# VICTORIA—STATE PUBLIC DEBT: SUMMARY OF TRANSACTIONS

(\$A'000)

Particulars		1961–62	1962-63	1963–64	1964–65	1965–66
	DEBT M	ATURING IN	Australia			
Debt Outstanding at 1 July New Debt Incurred—		1,166,110	1,246,406	1,320,866	1,411,589	1,518,481
Commonwealth Government Flotations Domestic Raisings Less Conversion and Redemption	Loan  Loans	159,494 2,716 68,120	282,244 1,640 194,226	190,960 2,101 87,042	256,472 4,391 139,519	313,629 2,228 191,394
Total New Debt Incurred Repurchases and Redemptions National Debt Sinking Fund	from	94,090 13,794	89,658 15,198	106,019 15,297	121,344 14,452	124,463 16,043
Net Increase in Debt		80,296	74,460	90,722	106,892	108,420
Debt Outstanding at 30 June		1,246,406	1,320,866	1,411,589	1,518,481	1 626 901

# VICTORIA—STATE PUBLIC DEBT: SUMMARY OF TRANSACTIONS—continued

(\$A'000)

Particulars	1961–62	1962–63	1963–64	1964-65	1965-66
Debt	MATURING I	n London			
Debt Outstanding at 1 July	102,924	102,762	108,848	115,151	112,201
New Debt Incurred—					
Commonwealth Government Loan Flotations		6,198	7,358		.,
Total New Debt Incurred		6,198	7,358		
Repurchases and Redemptions from National Debt Sinking Fund	162	112	1,054	2,950	6,696
Net Increase in Debt	-162	6,086	6,303	-2,950	-6,696
Debt Outstanding at 30 June	102,762	108,848	115,151	112,201	105,505
DEBT MATURING IN NEW YORK,	Canada, S	WITZERLAND	, AND THE	Netherland	os
Debt Outstanding at 1 July	38,478	43,372	52,546	50,981	48,657
New Debt Incurred—		·			
Commonwealth Government Loan Flotations	8,924	10,144			3,460
Less Conversion and Redemption Loans	2,170				
Total New Debt Incurred	6,754	10,144			3,460
Repurchases and Redemptions from National Debt Sinking Fund	1,670*	970	1,564	2,325	2,980
Adjustment due to Variation in Rate of Exchange	- 190				
Net Increase in Debt	4,894	9,174	-1,564	2,325	480
Debt Outstanding at 30 June	43,372	52,546	50,981	48,657†	49,138
	TOTAL				
Debt Outstanding at 1 July	1,307,512	1,392,540	1,482,260	1,577,721	1,679,338
New Debt Incurred					
Commonwealth Government Loan Flotations	168,418	298,586	198,318	256,472	317,089
Domestic Raisings	2,716	1,640	2,101	4,391	2,228
Less Conversion and Redemption Loans	70,290	194,226	87,042	139,519	191,394
Total New Debt Incurred	100,844	106,000	113,377	121,344	127,923
Repurchases and Redemptions from National Debt Sinking Fund	15,626	16,280	17,915	19,727	25,718
Adjustment due to Variation in Rate of Exchange	-190				
Net Increase in Debt	85,028	89,720	95,461	101,617	102,205
Debt Outstanding at 30 June	1,392,540	1,482,260	1,577,721	1,679,338	1,781,543

<sup>\*</sup> Includes \$A39,000 discount expenses on conversion loans met from National Debt Sinking Fund.

 $<sup>\</sup>dagger$  Includes New York, \$A41,407,000; Canada, \$A3,072,000; Switzerland, \$A2,600,000; and The Netherlands, \$A2,059,000.

Particulars concerning the due dates of loans outstanding at 30 June 1966, are given in the following table. Where the Government has the option of redemption during a specified period, the loans have been classified according to the latest date of maturity.

VICTORIA—DUE DATES OF LOANS AT 30 JUNE 1966 (\$A'000)

				Amount M	faturing—		
Due Date	(Financial	Year)	In Australia	In London	In New York	Elsewhere Overseas	Total
1966–67			169,735	10,600	3,438		183,773
1967–68			175,459	20,795			196,254
1968-69			136,346			• •	136,346
1969-70			100,550	19,263	1,746		121,558
1970-71			66,489	,	821		67,311
1971-72			69,240		3,133		72,374
1972-73			111,433	16,103	3,554		131,090
1973-74			41,694		l '		41,694
1974–75			84,179				84,179
1975–76			91,911	700		2,600*	95,211
1976–77			327				327
1977–78			341	6,148			6,489
1978–79			357	23,790	3,052		27,199
197}–80			51,291		3,633		54,924
1980–81			41,815		3,750	3,072†	48,637
1981–82			55,939	7,358	5,810	2,059‡	71,165
1982–83			18,104		9,010		27,114
1983–84			80,286	750			81,036
1984–85			117,705				117,705
1985–86			72,179		3,161		75,640
1986–87			38,758				38,758
1987–88			98,790				98,790
Not Yet F	ixed	• •	3,972	• •		• •	3,972
Tota	al		1,626,901	105,505	41,407	7,730	1,781,543

<sup>\*</sup> Maturing in Switzerland.

The following table shows details of the amounts of loans outstanding in Australia, London, New York, Canada, Switzerland, and The Netherlands, and the amount of debt per head of population at the end of each of the years 1961–62 to 1965–66:

VICTORIA—PUBLIC DEBT: LOANS OUTSTANDING IN AUSTRALIA, LONDON, NEW YORK, CANADA, SWITZERLAND, AND THE NETHERLANDS

			Total Debt						
At 30 Ju	ne—	Australia	London	New York	Canada	Switzer- land	The Nether- lands	Amount	Per Head of Population
			ı——ı		\$A'000				\$A
1962		1,246,406	102,762	35,208	3,506	2,600	2,059	1,392,540	466.92
1963		1,320,866	108,848	44,404	3,484	2,600	2,059	1,482,260	487.63
1964		1,411,589	115,151	42,964	3,359	2,600	2,059	1,577,721	508.30
1965		1,518,481	112,201	40,729	3,269	2,600	2,059	1,679,338	531.04
1966		1,626,901	105,505	41,407	3,072	2,600	2,059	1,781,543	553,65

<sup>†</sup> Maturing in Canada.

<sup>‡</sup> Maturing in The Netherlands.

The following table shows the rates of interest which were payable on the public debt at 30 June 1966, and the portions of the debt at each rate in Australia, London, New York, and elsewhere overseas, respectively:

VICTORIA—RATES OF INTEREST ON PUBLIC DEBT AT 30 JUNE 1966
(\$A'000)

	Date of Interest			Amount Maturing—					
Rate	e of Interest		In Australia	In London	In New York	Elsewhere Overseas	Total		
p	er cent								
6.0				1,450			1,450		
5.75					3461	3,072*	6,533		
5.5				53,398	14,820		68,217		
5.375			67,305		l (		67,305		
5.25			203,876		7,383		211,259		
5.0			652,104		6,185	2,059†	660,347		
4.75			142,309		3,554		145,863		
4.625			14,150				14,150		
4.5			329,438		821	2,600‡	332,859		
4.25			136,754			]	136,754		
4.0			17,131				17,131		
3.875			106		l		106		
3.75			54,772		1,746		56,518		
3.5				10,600	3,438		14,038		
3 · 4875			1				1		
3.25				19,263			19,263		
3.1			553		l		553		
3.0			1,876	20,795			22,671		
2.7125			233		l l		233		
2.325			1,202				1,202		
1.0	••		5,089			••	5,089		
Tot	tal		1,626,901	105,505	41,407	7,730	1,781,543		
Average F	Rate of Inte	erest	4.79	4.40	5.08	5.13	4.77		

<sup>\*</sup> Maturing in Canada.

In the next table the annual interest liability of the State has been calculated on the basis of the debt outstanding at the end of each of the years 1961–62 to 1965–66. The liability, therefore, represents the amount of interest payable in the ensuing year without regard to new loan raisings and redemptions during that year.

<sup>†</sup> Maturing in The Netherlands.

<sup>#</sup> Maturing in Switzerland.

The table shows particulars of the annual interest payable in Australia and in overseas countries, respectively, the total liability per head of population, and the average rate of interest liability.

#### VICTORIA—ANNUAL INTEREST LIABILITY

	At 30 June-	Payable in Australia	Payable in Overseas Countries	Total	Per Head of Population	Average Rate
			\$A'000		\$A	%
1962	••	 56,028	6,394	62,422	21.11	4.48
1963		 59,110	7,240	66,350	22.04	4 · 48
1964	••	 63,361	7,529	70,890	23.08	4 · 49
1965		 70,341	7,310	77,650	24.77	4.63
1966	••	 77,879	7,144	85,023	26.64	4.77

The interest and expenses associated with the public debt of Victoria, for each of the years 1961–62 to 1965–66 are shown in the following table:

# VICTORIA—INTEREST AND EXPENSES OF PUBLIC DEBT (\$A'000)

		Interest	Paid on l	Loans Mat	uring—		Exchange	Commis- sion on Payment	
	r Ended June	In Australia	In London	In New York	Elsewhere Overseas	Total Interest	on Pay- ment of Interest Overseas	of Interest Overseas, Expenses of Conversion Loans, etc.	Grand Total*
1962		51,692	3,410	746	146	55,994	1,920	312	58,226
1963		57,120	3,432	924	214	61,690	2,166	254	64,110
1964		60,729	3,782	1,029	214	65,755	2,380	272	68,407
1965		66,189	3,963	998	210	71,361	2,398	300	74,059
1966		72,058	3,877	1,007	209†	77,150	2,344	353	79,847

<sup>\*</sup> Includes \$A4,254,000 contributed each year by the Commonwealth Government in accordance with the provisions of the "Financial Agreement" (see page 626), but excludes interest paid on advances received from the Commonwealth Government for housing and soldier settlement.

# National Debt Sinking Fund

Under the Financial Agreement of 1927 between the Commonwealth and the States, it was arranged that the Commonwealth assume responsibility for the public debt of the States. The securities covering these debts would be redeemed or repurchased by payments from the National Debt Sinking Fund (which had been in existence from 1923) and the Commonwealth and the States were to make annual contributions to the Fund for this purpose.

<sup>†</sup> Includes Canada, \$A95,000; Switzerland, \$A45,000; and The Netherlands, \$A69,000.

Details of transactions of the National Debt Sinking Fund in respect of the Public Debt of the State of Victoria, for each of the years 1961–62 to 1965–66 are shown in the following tables. The first table shows particulars of the receipts of the Fund, and the second table shows details of the expenditure on, and face value of, securities repurchased and redeemed.

VICTORIA—NATIONAL DEBT SINKING FUND: RECEIPTS (\$'000)

Particulars	1961–62	1962–63	1963–64	1964-65	1965–66
Contributed under Financial Agreement— Victoria	12,350 3,130	13,392 3,390	14,275 3,700	15,333 3,937	16,437 4,225
Total Contributions under Financial Agreement	15,480 Dr. 2 108	16,782 Dr. 26 102	17,975 24 102	19,271 Dr. 12 102	20,662 5 102
Total	15,586	16,858	18,101	19,361	20,769
Total to Date	174,976	191,834	209,934	229,295	250,064

# VICTORIA—NATIONAL DEBT SINKING FUND: SECURITIES REPURCHASED AND REDEEMED (\$A'000)

Particula	rs		1961–62	1962–63	1963-64	1964–65	1965-66
Australia— Face Value Net Cost			13,794 13,788	15,198 15,192	15,297 15,289	14,452 14,447	16,043 16,027
London— Face Value Net Cost			162 148	112 114	1,054 1,010	2,950 2,727	2,820 2,667
New York— Face Value Net Cost		::	1,632 1,654*	950 942	1,438 1,440	2,235 2,246	2,783 2,765
Canada— Face Value Net Cost			.:	20 20	126 126	90 90	197 197
Total— Face Va Net Co			15,588 15,590	16,280 16,268	17,915 17,866	19,727 19,511	21,842 21,656
Total to D Net Cos			174,552	190,820	208,686	228,197	249,853

<sup>\*</sup> Includes \$A39,000 discount on conversion loans in New York.

#### Further Reference, 1964

# Private Finance

# Commonwealth Banking Legislation

Information about the provisions of Commonwealth banking legislation will be found on pages 648 to 650 of the Victorian Year Book 1966.

# Banking during 1966

#### General

During 1966, the Reserve Bank eased its constraints on bank lending, which were in force over the previous two years. Although borrowing by companies owned or controlled outside Australia was subject to official guidance, banks had to observe only mild restraint over their lending generally. Also, they were officially encouraged and helped to provide easier credit for drought relief and housing.

The Reserve Bank relaxed its bank lending restraints by making three reductions in the trading banks' Statutory Reserve Deposit Ratio (S.R.D.). The first was on 5 April 1966 when the Ratio was reduced by 2.4 per cent to 10.4 per cent of bank deposits. next was on 26 April 1966 when it was reduced by 1 per cent to 9.4 per cent. On 6 December 1966, there was a further reduction of 0.5 per cent to 8.9 per cent—the lowest level since introduction These reductions released about \$200m, a of the S.R.D. system. proportion of which was allocated for augmenting the banks' Term Loan Fund (established in April 1962) and for establishing, in April 1966, a Farm Development Loan Fund. The latter was set up because, early in 1966, the Commonwealth Government found it necessary to extend trading bank loan facilities for farm development purposes, including measures for recovery from the severe drought in eastern Australia and for mitigation of future droughts.

The introduction of farm development loans, available for fixed periods up to 15 years with longer periods possible in special cases, at the usual preferential lending rates which are applicable to farmers, was designed to supplement those available from banks on overdraft and term loans. This new rural credit policy represents a net addition to bank lending to the rural sector, and a widening of the range of bank credit in that the loans are for terms longer than existing bank lending.

### Trends in Bank Lending

The S.R.D. reductions placed trading banks in a better position than they were in 1965 to meet credit demands, which were fairly strong in late 1966. During 1966, major trading bank advances rose at a faster rate than their deposits. Advances rose by \$291m to \$2,952m. Of this increase, about \$41m was in term loans and \$8m in farm development loans. (In 1965, advances rose by \$275m).

In the second half of 1966, rates of new and increased lending commitments were running well in excess of cancellations and reductions of limits. Thus outstanding overdraft limits rose by over \$200m between June and December. Also, in 1966, the degree to which these limits were utilised by bank customers in actual advances, was somewhat higher than in 1965. As from 1 January 1966, a charge was introduced on the unused portion of some overdraft limits.

# Deposits and Interest Rates

On 17 August 1966, the Reserve Bank announced small interest rate reductions in the following categories of trading bank fixed deposits:

	Current Rate (per cent per annum)	Previous Rate (per cent per annum)
30 days and less than 3 months (Amounts of \$100,000 and over)	4.00	4.25
3 months and less than 12 months	4.00	4.25
12 months to 18 months	4.25	4.50

The Reserve Bank made these reductions because of the need to restore somewhat greater differentiation between rates on various terms of fixed deposits, and for consistency with rates in other sections of the capital market.

During 1966, major trading bank deposits rose by \$319m to \$5,298m. Of this rise, only about \$130m was in fixed deposits, the rest in current deposits. By contrast, in 1965, current deposits had fallen by about \$56m and fixed deposits had risen by \$255m, giving a net of \$200m.

# **Banking Services**

Victoria is provided with a comprehensive range of both trading and savings bank facilities, the most important of which are:

- Accounts: Current (cheque) accounts; Savings accounts (including special purpose accounts); Interest-bearing term deposits; Periodical payments; Special arrangements for accounts of charitable and non-profit organisations.
- Credit: Loans on overdrafts; Discounting bills and promissory notes; Loans for fixed periods for special purposes (exports, development, rural, etc.); Housing loans; Personal loans.
- Remittances (within Australia): By drafts, mail transfers, and telegrams.
- International Banking: Collection and negotiation of bills of exchange, commercial letters of credit, purchase and sale of overseas exchange, forward exchange.
- Safe Custody: Deposit vaults and night safes.

- Information: Banking assessment of individuals, firms and companies; information for immigrants; introductions; trade, industrial, and economic enquiries. Publications on economic conditions, trade, and industry are provided by some banks.
- Investment Services: Nominee, registrar, and other services, for investors, superannuation funds, and unit trusts.
- Travel: Information, accommodation, currency and travel arrangements, including bookings, reservations, itinerary planning, travellers' cheques, letters of credit, baggage insurance, and passports.

#### History of Banking in Victoria, 1961

# **Trading Banks**

The following table shows the number of branches and agencies in Victoria conducted by individual trading banks at 30 June 1964, 1965, and 1966:

# VICTORIA—TRADING BANKS: NUMBER OF BRANCHES AND AGENCIES

Bank		At 30 June—					
	196	1965	1966	1964	1965	1966	
Commonwealth Totaling Book		Branch	es		Agencies		
A	of      11	4   127	133	81	79	82	
Private Trading Banks-							
Australia and New Zealand Ban Ltd	ık . 18	5 190	199	106	123	125	
The Bank of Adelaide		2 2	2			٠.	
The Bank of New South Wales	. 15	8 163	167	20	21	23	
The Commercial Bank of Austral	ia . 16	2 164	166	68	67	67	
The Commercial Banking Co. Sydney Ltd	of . 12	0 125	129	39	40	40	
The English, Scottish, and Austra ian Bank Ltd	.l- . 14	8 150	153	34	33	33	
The National Bank of Australas	ia 23	1 239	243	97	102	91	
Total Private Trading Bank	cs 1,00	6 1,033	1,059	364	386	379	
Total Trading Banks	. 1,12	1,160	1,194	445	465	461	
Metropolitan Area	. 60	4 656	670	209	229	224	
Remainder of State	. 51	6 504	524	236	236	237	

The following tables show particulars of the averages of deposits with, and advances by, trading banks in Victoria during the month of June, 1966. Comparable figures for the month of June for each of the preceding four years are also shown in the second table. The monthly averages are obtained by recording the amounts of deposits and advances at the close of business on Wednesday of each week.

# VICTORIA—TRADING BANKS: AVERAGES OF DEPOSITS AND ADVANCES, MONTH OF JUNE, 1966

(\$'000)

		Deposits		Loans,
Bank	Not Bearing Interest	Bearing Interest	Total	Advances, and Bills Discounted
Commonwealth Trading Bank of Australia Private Trading Banks— Australia and New Zealand Bank	85,946	85,765	171,712	104,385
Ltd The Bank of Adelaide	158,132 2,960	127,739 6,809	285,871 9,770	155,834 4,086
Bank of New South Wales The Commercial Bank of Australia	103,340	85,113	188,452	109,493
Ltd The Commercial Banking Co. of	111,794	102,221	214,015	124,901
Sydney Ltd The English, Scottish, and	64,460	69,928	134,388	62,246
Australian Bank Ltd The National Bank of Australasia	106,221	84,957	191,178	89,607
Ltd	160,966	179,776	340,743	148,087
Total	793,819	742,308	1,536,129	798,639

# VICTORIA—TRADING BANKS: AVERAGES OF DEPOSITS AND ADVANCES (\$'000)

Month of June—				Loans, Advances,		
		une—	Not Bearing Interest	Bearing Interest	Total	and Bills Discounted
1962			741,218	431,800	1,173,018	601,772
1963 1964	• •	::	738,336 813,276	473,778 574,108	1,212,114 1,387,384	638,974 657,138
1965 1966			795,002 793,819	669,750 742,308	1,464,752 1,536,129	719,518 798,639

A classification of persons and authorities in receipt of trading bank advances for each of the years 1961–62 to 1965–66 is given in the following table. Business advances are classified according to the main industry of the borrower.

# VICTORIA—TRADING BANKS: CLASSIFICATION OF ADVANCES

(\$m)

Classification	At End of June—						
Classification	1962	1963	1964	1965	1966		
Resident Borrowers— Business Advances—		06.5	400.5		440.0		
Agriculture, Grazing, and Dairying	90.3 168.4	96.7 177.0	100.2 163.4	110.2 196.8	119.2 212.6		
munication Finance	8.3 55.1	9.9 40.6	16.2 51.8	15.4 49.1	16.6 49.4		
Commerce Building and Construction Other Businesses Unclassified	124.5 19.1 43.8 7.2	132.6 18.7 51.6 5.2	126.2 20.2 52.8 5.6	136.0 24.3 55.5 6.8	151.9 25.5 75.5 7.3		
Total Business Advances Advances to Public Authorities	516.7	532.3	536.4 10.4	594.0 10.1	658.1 14.9		
Personal Advances	88.1 9.6	98.0 10.5	106.4 10.8	110.0 11.0	119.4 12.9		
Total Advances to Resident Borrowers	622.0	647.8	664.0	725.1	805.4		
Non-resident Borrowers	0.2	0.3	0.4	0.4	0.3		
Grand Total	622.2	648.1	664.4	725.5	805.7		

A classification of bank deposits is available only on a Commonwealth basis, and is to be found in the *Banking and Currency Bulletin* issued annually by the Commonwealth Statistician.

The following table shows, for each of the years 1956–57 to 1965–66, the average weekly amounts debited by cheque paying banks to customers' accounts. Particulars relate to the operations of trading banks transacting business in Victoria (as set out in the tables on pages 664–5) together with the Bank of New Zealand, and the Banque Nationale de Paris (all of which are cheque paying banks) and, in addition, the Rural Credits Department of the Reserve Bank and the Commonwealth Development Bank (prior to 14 January 1960, Industrial Finance and Mortgage Bank Departments of the Commonwealth Bank). Debits to Australian Government accounts at city branches are excluded from the table.

# VICTORIA—CHEQUE PAYING BANKS: AVERAGE WEEKLY DEBITS TO CUSTOMERS' ACCOUNTS

(\$m)

Y	ear End	ed 30 June	_	Average Weekly Debits	Year End	led 30 June	_	Average Weekly Debits
1957				390.9	1962			590.0
1958				414.1	1963			650.5
1959				449.5	1964			733.2
1960				529.1	1965		\	825.3
1961			[	565.9	1966			847.7

### Reserve Bank of Australia

### General

The Reserve Bank is Australia's central bank and acts as banker and financial agent of the Commonwealth. The Reserve Bank Act 1959–1966 (which came into operation on 14 January 1960) preserved and continued in existence the original body corporate known as the Commonwealth Bank of Australia under the new name, Reserve Bank of Australia, and also preserved within it the special departments of Note Issue and Rural Credits.

Further information about the functions of the Reserve Bank, including its Note Issue and Rural Credits Departments, is set out on page 655 of the Victorian Year Book 1966.

### Financial Statements

The Bank's liabilities and assets, for each of the years 1961–62 to 1965–66 are shown in the following tables, together with net profits and their distribution:

AUSTRALIA—RESERVE BANK OF AUSTRALIA: CENTRAL BANKING BUSINESS (INCLUDING NOTE ISSUE DEPARTMENT): AVERAGE LIABILITIES AND ASSETS (\$'000)

(\$0	00)			
1961–62	1962–63	1963–64	1964–65	1965-66
855,006	876,524	876,721	887,073	871,614
435,466	424,508	531,354	701,634	607,790
302,072	356,422	420,306	434,366	437,142
2,071,352	2,090,668	2,250,244	2,435,029	2,327,857
			_	
1,052,118 15,970	1,095,658 18,236			
3,580	3,860	3,694	5,644	8,077
380,228 471,502 7,450	308,788 515,118 5,130	232,486 428,662 2,940	193,028 534,408 246	294,949 539,013
12,540	15,316	18,256	19,388	24,033
127,964	128,562	145,144	175,669	231,756
2,071,352	2,090,668	2,250,244	2,435,029	2,327,857
	52,000 855,006 435,466 62,908 302,072 363,900 2,071,352 1,052,118 15,970 3,580 380,228 471,502 7,450 12,540 127,964	52,000 57,026 855,006 876,524 435,466 424,508 62,908 119,024 302,072 356,422 363,900 257,164 2,071,352 2,090,668 1,052,118 1,095,658 15,970 18,236 3,580 3,860 380,228 308,788 471,502 7,450 5,130 12,540 15,316 127,964 128,562	1961-62         1962-63         1963-64           52,000         57,026         60,604           855,006         876,524         876,721           435,466         424,508         531,354           62,908         119,024         82,857           302,072         356,422         420,306           363,900         257,164         278,402           2,071,352         2,090,668         2,250,244           1,052,118         1,095,658         1,399,722           15,970         18,236         19,340           3,580         3,860         3,694           380,228         308,788         232,486           471,502         515,118         428,662           7,450         5,130         2,940           12,540         15,316         18,256           127,964         128,562         145,144	1961-62         1962-63         1963-64         1964-65           52,000         57,026         60,604         65,375           855,006         876,524         876,721         887,073           435,466         424,508         531,354         701,634           62,908         119,024         82,857         62,376           302,072         356,422         420,306         434,366           2,071,352         2,090,668         2,250,244         2,435,029           1,052,118         1,095,658         1,399,722         1,490,690           15,970         18,236         19,340         15,956           3,580         3,860         3,694         5,644           380,228         308,788         232,486         193,028           471,502         515,118         428,662         534,408           7,450         5,130         2,940         246           12,540         15,316         18,256         19,388           127,964         128,562         145,144         175,669

<sup>\*</sup> Treasury notes were first issued on 16 July 1962, to replace seasonal securities; earlier figures include seasonal securities.

# AUSTRALIA—RESERVE BANK OF AUSTRALIA: RURAL CREDITS DEPARTMENT: AVERAGE LIABILITIES AND ASSETS

(\$'000)

Particulars	1961–62	1962-63	1963–64	1964–65	196566
Liabilities (Excluding Capital and Contingencies)	115,212	111,080	119,080	133,912	167,740
Assets— Loans, Advances, etc. Other Assets	136,958 92	133,362 1,048	143,712 286	159,626 736	195,820 164
Total Assets	137,050	134,410	143,998	160,362	195,984

# AUSTRALIA—RESERVE BANK OF AUSTRALIA : NET PROFITS

(\$'000)

Department	1961-62	1962–63	1963-64	1964-65	1965-66
Central Banking Note Issue Rural Credits	  13,346 31,502 938 45,786	6,702 25,562 888 33,152	9,966 26,982 986 37,934	15,293 30,521 1,000 46,814	8,713 31,070 1,196 40,979

# AUSTRALIA—RESERVE BANK OF AUSTRALIA : DISTRIBUTION OF PROFITS

(\$'000)

Particulars	1961–62	1962–63	1963–64	1964–65	1965-66
Commonwealth of Australia	40,474 4,372	28,912 3,352	31,965 4,983	41,021 4,793	35,783 4,000
ment— Reserve Fund Development Fund  Total	470 470 45,786	33,152	493 493 37,934	500 500 46,814	598 598 40,979

### Commonwealth Banking Corporation

### General

The Commonwealth Banking Corporation, established under the Commonwealth Banks Act 1959, came into being on 14 January 1960, and is the controlling body for the Commonwealth Trading Bank of Australia, the Commonwealth Savings Bank of Australia, and the Commonwealth Development Bank of Australia.

The Corporation Board consists of three ex officio members, viz., the Managing Director and Deputy Managing Director of the Corporation and the Secretary to the Commonwealth Treasury, plus eight members (who include the Chairman and Deputy Chairman) appointed from private enterprise other than the private banking industry.

It is the duty of the Board, within the limits of its powers, to ensure that the policy of the Corporation and the banking policy of the Trading Bank, of the Savings Bank, and of the Development Bank are directed to the greatest advantage of the people of Australia and have due regard to the stability and balanced development of the Australian economy.

### Commonwealth Trading Bank of Australia

The Commonwealth Trading Bank was established in 1953 when it took over the general banking division of the Commonwealth Bank of Australia. (The Commonwealth Bank of Australia commenced general banking activities in January, 1913.)

The Commonwealth Trading Bank is today one of the largest trading banks in Australia. At June, 1966, deposits totalled \$923m, or 18.5 per cent of the total deposits of all major Australian trading banks, advances to customers were \$493m, customers' accounts numbered 938,000, and it had 1,062 branches and agencies throughout Australia.

The Trading Bank has agents and correspondents throughout the world. It has always helped the promotion of Australia's international trade and finances a large volume of export and import business. Its officers have been members of Commonwealth Government trade missions and gather information overseas on economic conditions and market prospects for use by the Bank's Trade Service.

The Bank's Stock and Share Department provides facilities for the conduct of share, stock, note, and debenture registers, on behalf of public companies and local and semi-governmental authorities.

### Commonwealth Savings Bank of Australia

The Commonwealth Savings Bank of Australia was established in July, 1912. It is the largest savings bank in Australia, having total assets in excess of \$2,440m.

At the end of June, 1966, amounts on deposit with the Savings Bank within Australia totalled \$2,318m and it was conducting 6,346,000 active accounts. The Savings Bank's depositors' balances are widely invested in the development of Australia; apart from advances (mainly for housing) of \$640m outstanding in June, 1966, investments in Commonwealth and State Government securities totalled \$1,167m and in local and semi-governmental securities amounted to \$308m.

Between 1946 and June, 1966, \$923m has been provided for housing purposes, assistance having been provided to 203,000 families.

The Commonwealth Savings Bank and the Commonwealth Trading Bank provide special services to facilitate the assimilation of newcomers to Australia through the Australian Financial and Information Service in London, the Migrant Information Service in all capital cities and other major centres, and agencies conducted on migrant vessels and at hostels.

### Commonwealth Development Bank of Australia

The Commonwealth Development Bank of Australia commenced operations on 14 January 1960, taking over the assets and liabilities of the Industrial Finance and Mortgage Bank Departments of the former Commonwealth Bank of Australia.

The Development Bank is a source of development finance supplementary to the trading banks and other recognised sources of finance. It provides assistance for primary production and for the establishment or development of industrial undertakings, particularly small undertakings, where the funds sought are not otherwise available on reasonable and suitable terms and conditions, and, in the opinion of the Bank, the provision of finance is desirable.

Rural loans are made for a variety of purposes, e.g., clearing, fencing, pasture improvement, farm water conservation, erection of essential farm buildings, and the stocking of properties. Other aspects of assistance granted include aid to successful applicants in government sponsored rural development schemes and land ballots. Special attention is also given to providing finance to applicants opening up new areas.

Further information on the Development Bank is set out on page 659 of the Victorian Year Book 1966.

The following tables illustrate various activities of the Commonwealth Banking Corporation:

# AUSTRALIA—COMMONWEALTH TRADING BANK: DEPOSITS, ADVANCES, AND NUMBER OF ACCOUNTS

At 30 June			Repayable in ge for Month of			
		Bearing Interest	Not Bearing Interest	Total	Advances	Number of Accounts
			\$1	n		'000
1962 1963 1964 1965 1966	  	 232 246 319 403 469	372 390 431 443 454	604 636 750 846 923	324 360 380 440 493	760 773 821 878 938

# AUSTRALIA—COMMONWEALTH SAVINGS BANK: NUMBER OF ACTIVE ACCOUNTS, AMOUNT AT CREDIT OF DEPOSITORS, LOANS AND ADVANCES OUTSTANDING, ETC.

	At 30 June—			Number of Active Accounts	Amount at Credit of Depositors	Loans and Advances Outstanding	Commonwealth and Other Securities Held
1962 1963 1964 1965 1966				'000 5,560 5,660 5,860 6,120 6,346	1,746 1,878 2,063 2,200 2,318	\$m 328 364 452 546 640	1,220 1,290 1,367 1,442 1,475

Details of financial assistance approved by the Commonwealth Development Bank during the period 14 January 1960 to 27 May 1967 are set out in the following tables:

### AUSTRALIA AND VICTORIA—COMMONWEALTH DEVELOP-MENT BANK: LOANS APPROVED, 14 JANUARY 1960 TO 27 MAY 1967

Particulars		Rura	al Loans	Indust	trial Loans	Total		
		No. Amount		No.	Amount	No.	Amount	
			\$'000		\$,000		\$'000	
Australia		16,674	175,306	1,798	54,663	18,472	229,969	
Victoria		2,673	26,502	423	15,334	3,096	41,836	

### AUSTRALIA AND VICTORIA—COMMONWEALTH DEVELOP-MENT BANK: EQUIPMENT FINANCE ON HIRE PURCHASE TERMS, 14 JANUARY 1960 TO 27 MAY 1967

		Number of Advances	Amount Advanced			
						\$'000
Australia			 	 	95,363	256,118
Victoria		••	 	 	19,479	58,923

Advances by the Commonwealth Development Bank to rural and other industries outstanding in Australia at 30 June 1966 were as follows:

AUSTRALIA—COMMONWEALTH DEVELOPMENT BANK OF AUSTRALIA: ADVANCES TO RURAL AND OTHER INDUSTRIES OUTSTANDING AT 30 JUNE 1966

Rural Industri	es	Other Industries			
Type of Industry	Advances Outstanding	Type of Industry	Advances Outstanding		
Cattle	\$'000 47,157 10,740 10,627	Chemical Products Electrical Manufacturing Food Processing Engineering	\$'000 1,780 788 4,028 5,023		
Emit 1	3,780 2,579 6,600	Other Manufacturing Transport Miscellaneous	6,607 1,813 7,172		
Total	. 92,234	Total	27,211		

### State Savings Bank of Victoria

### General

The State Savings Bank of Victoria was established in 1841, is constituted under Victorian statutes, and operates branches and agencies throughout Victoria. It is directed by a Government appointed board of seven commissioners, who exercise control through a general manager. The business of the bank is conducted in two Departments. The Savings Bank Department accepts interest-bearing savings (passbook accounts) and fixed deposit funds and provides cheque account, safe deposit, and other banking facilities. The Credit Foncier Department makes long-term loans to finance the erection and purchase of homes and farms. At 30 June 1966, there were 2·4 million operative accounts at the Bank's 491 branches and 700 agencies and depositors balances aggregated \$894m. Total assets of the Bank were \$973m.

### Investment of Funds

The Bank's funds are principally invested in loans to semi-governmental, municipal, and other public authorities within Victoria; loans on the security of first mortgage over freehold land in Victoria, and in Commonwealth Government Securities. All funds used by the Credit Foncier Department are obtained from the Savings Bank Department and are secured by debentures. Over many years, loans by the Bank have greatly assisted the financing of development projects of semi-governmental and other authorities throughout the State. The

electricity and gas supply, water storage and reticulation, sewerage installations, construction of streets, and the provision of parks and gardens, are but a few examples of public works that have been made possible through loan money provided by the Bank. At 30 June 1966, outstanding loans to semi-governmental and municipal authorities totalled nearly \$298m.

### Housing

The State Savings Bank through both its Savings Bank and Credit Foncier Departments, is the largest single lender for housing in Victoria. At 30 June 1966, mortgage loans outstanding totalled \$307.9m made up of \$261.9m advanced to 56,795 home owners; \$13.1m advanced to 1,482 farmers; \$6.6m on loan to 534 churches and social organisations; \$17.6m to Co-operative Housing Societies; and \$8.7m to the Home Finance Trust.

### Cheque Accounts

Under a 1957 amendment to the State Savings Bank Act, the Bank is empowered to conduct cheque accounts which, except in the case of non-profit organisations, do not bear interest. The charge for keeping an account is a fee of 5 cents for each cheque and is collected on the issue of a cheque book. At 30 June 1966, the number of cheque accounts was 165,537 with total balances of \$39.9m.

### Christmas Club Accounts

In November, 1964, the Bank introduced Christmas Club accounts. In December, 1966, at the end of the second Christmas Club year, the funds of the 86,741 members enrolled amounted to \$5.6m. Members receive a book of 50 coupons in denominations of \$1, \$2, \$3, \$5, or \$10, pre-punched with account and serial numbers. As each deposit is made, a coupon is detached and forwarded for recording in the Bank's data processing centre. The club year encompasses a cycle of about 50 weeks and ends on 30 November. A cheque representing the total of coupons lodged plus interest is posted to the member early in December.

### School Banking

Established in 1912, the State Savings Bank's school bank system has given generations of Victorian children an introduction to money management. At 30 June 1966, banks were established at 2,550 schools, and the total balances held on behalf of 422,490 students were \$8m. Since 1957, the Bank has further assisted students by

establishing student-operated banks at many secondary schools. As the name implies, this type of bank is staffed by the students themselves. At 30 June 1966, such banks were operating in 259 Victorian secondary schools.

### Industrial Savings Facilities

The original form of banking-at-work, introduced to Australia in 1927 by the State Savings Bank of Victoria, still enables employees to lodge envelopes containing their deposits in strong boxes, which are cleared by the bank staff. Three other forms of banking-at-work operate through State Savings Bank branches. These are National Savings Groups, Pay-Roll Savings Plan, and Employees Savings Groups. In 1965–66, the Bank received \$13.2m in deposits lodged through these schemes now established at 2,120 centres.

### Personal Loans

Since November 1963, the Bank has granted personal loans to depositors to meet the cost of urgent personal needs; to purchase, improve, and maintain real property; to carry on farming operations and purchase farm equipment; and to establish, purchase, or carry on small businesses. The loans are repayable by instalments over periods of from one to four years. At 30 June 1966, \$1.3m was owing by 1,788 borrowers.

### Bursaries

Since 1939, the Bank has granted bursaries to selected student depositors who have qualified for the Intermediate Certificate or its equivalent. The bursaries are for one year, but may be extended for a further year. In 1966, the Bank awarded 81 new bursaries, valued at \$90 each, and extended 54 existing bursaries.

### Other Services

Depositors may arrange for payments from Government Departments (including child endowment, military pay, allotments, and war pensions), dividends on shares, interest on stocks and debentures, and other special credits to be made direct to their accounts. Full facilities are provided at all branches for the acceptance of cash and conversion applications for Commonwealth Government loans and for public loans raised by Victorian semi-governmental authorities. The State Savings Bank accepts payments due to the State Electricity Commission of Victoria, the Gas and Fuel Corporation of Victoria, and several other public utilities. During 1965–66, the Bank accepted

 $3\cdot4$  million such payments totalling \$37m. The total assests of the Bank at 30 June 1966, after the exclusion of inter-departmental items, were \$973m.

Profits accruing from the activities of the Savings Bank Department were: 1961–62, \$447,742; 1962–63, \$2,495,008; 1963–64, \$4,029,744; 1964–65, \$2,843,338; 1965–66, \$2,453,078. Reserve Funds totalled \$28.4m at 30 June 1966.

The following table shows the number of accounts open and the amount remaining on deposit for each year from 1961–62 to 1965–66:

## VICTORIA—STATE SAVINGS BANK: ACCOUNTS AND DEPOSITS\*

		Passbo Cheque	ok and Accounts		t Stock ounts	School Bank Accounts		
	t une—	Number of Operative Accounts	Amount at Credit of Depositors	Number of Operative Accounts	Amount at Credit of Stockholders	Number of Operative Accounts	Amount at Credit of Depositors	
		'000	\$'000	'000	\$'000	'000	\$'000	
1962 1963		1,765 1,774	614,432 649,520	14 17	42,914 57,422	371 393	6,324 6,742	
1964 1965		1,805 1,839	704,073 740,806	20 25	68,644 89,516	403 415	7,152 7,671	
1966		1,860	772,914	31	109,736	422	8,046	

<sup>\*</sup> Excluding Christmas Club Accounts. At 30 June 1966, the amount at credit of 82,662 club members was \$2,901,000.

The following table shows the transactions of the Bank for each year from 1961-62 to 1965-66:

### VICTORIA—STATE SAVINGS BANK TRANSACTIONS

		Num	ber of Acc	ounts—				
Year Ended 30 June—		Opened	Closed	Operative Accounts Remaining Open at End of Period	Deposits	Withdrawals	Interest Added	Amount at Credit of Depositors
			'000			\$'0	00	
1962		371	311	2,150	765,782	738,056	19,332	663,670
1963		375	320	2,184	877,418	847,578	20,174	713,684
1964		368	312	2,228	994,477	946,989	18,697	779,869
1965		390	323	2,279	1,170,668	1,132,970	22,008	839,575
1966		406	337	2,314	<b>1,</b> 357,131	1,327,491	24,387	893,602

Note.—In the above table increases shown by accounts opened and closed differ from actual increases in operative accounts because of transfers to inoperative accounts.

Details of transactions in the Credit Foncier Department are shown below:

VICTORIA—STATE SAVINGS BANK : CREDIT FONCIER TRANSACTIONS

		Year Ended	30 June—		Total to
Particulars	1963	1964	1965	1966	30 June 1966
Stock and Debentures-					
Issued \$'000	81,000	147,500	184,500	192,000	1,438,690*
Redeemed \$'000	66,000	130,000	169,500	184,000	1,250,690
Outstanding at 30 June \$'000	147,500	165,000	180,000	188,000	188,000
Pastoral or Agricultural Property—					
Advanced \$'000	346	467	302	337	27,394
Repaid \$'000	116	172	171	206	25,688
Outstanding at 30 June \$'000	1,150	1,444	1,575	1,706	1,706
Loans Current, 30 June No.	432	451	457	460	460
Dwelling or Shop Property-					
Advanced \$'000	25,952	31,838	30,751	26,122	382,183
Repaid \$'000	11,162	14,877	16,583	17,185	191,159
Outstanding at 30 June \$'000	150,958	167,919	182,087	191,024	191,024
Loans Current, 30 June No.	40,021	42,005	44,139	45,225	45,225
Housing Advances—					
Advanced \$'000				•••	19,680
Repaid \$'000	54	42	27	22	19,622
Outstanding at 30 June \$'000	148	107	80	58	58
Loans Current, 30 June No.	315	233	154	117	117
Country Industries-					
Advanced \$'000			٠.		391
Repaid \$'000			1	1	391
Outstanding at 30 June \$'000	2	2	1		
Loans Current, 30 June No.	1	1	1		
Total Transactions-					
Advanced \$'000	26,298	32,305	31,052	26,459	429,648
Repaid \$'000	11,332	15,091	16,782	17,414	236,860
Outstanding at 30 June \$'000	152,258	169,472	183,743	192,788	192,788
Loans Current, 30 June No.	40,769	42,690	44,751	45,802	45,802

<sup>\*</sup> Including conversion loans, and \$5,275,000 stock inscribed in exchange for debentures.

The net profit of the Credit Foncier Department for the year ended 30 June 1966, after making provision for bad and doubtful debts, was \$258,138. This sum was added to General Reserve, which amounted to \$5,250,074 at 30 June 1966. There are provisions for depreciation and long service leave amounting to \$400,000.

### History of the State Savings Bank, 1961

### **Private Savings Banks**

Private savings banks in Victoria are part of a nation-wide savings bank network conducted by the wholly owned subsidiaries of each of the seven major private banks operating in Australia which are themselves public companies listed on local stock exchanges. Deposits with the private savings banks are guaranteed by the parent trading bank companies.

Private savings banks have been operating in Victoria since January, 1956, when two of the banks commenced operations in this field. By July, 1962, all seven banks were participating in this business.

The following table shows the total amount of deposits in private savings banks in Victoria at 30 June in each of the years 1962 to 1966, together with the proportion which these deposits bear to the total Victorian savings bank deposits:

VICTORIA—PRIVATE SAVINGS BANKS: DEPOSITS AND PROPORTION OF ALL VICTORIAN SAVINGS BANK DEPOSITS

	At 30 June—							Proportion of Deposits with All Savings Banks in Victoria
							\$'000	per cent
1962							193,012	16.9
1963							273,134	21.0
1964							349,946	23.7
1965							401,458	24.8
1966							447,865	25.7

At 30 June 1966, private savings banks had 1,059 branches and 1,054 agencies throughout Victoria.

### Total Deposits, etc., in Savings Banks

The next table shows the amount of depositors' balances in each savings bank in Victoria at the end of each of the years 1961–62 to 1965–66. The total amount of deposits per head of population is also shown.

### VICTORIA—SAVINGS BANKS: DEPOSITS

Savings Bank		Depositors' l	Balances at 3	0 June-	
	1962	1963	1964	1965	1966
			\$*000		
State Savings Bank of Victoria*	663,562	713,564	779,728	839,390	893,410
Commonwealth Savings Bank of Australia	285,124	311,364	349,294	379,560	404,704
Private Savings Banks— Australia and New Zealand Savings Bank Ltd	78,046	90,800	105,988	115,634	123,859
The Bank of Adelaide Savings Bank Ltd	54	330	514	580	671
Bank of New South Wales Savings Bank Ltd	64,998	76,536	90,854	100,660	109,993
The Commercial Savings Bank of Australia Ltd		15,126	26,946	34,938	41,840
C.B.C. Savings Bank Ltd	33,210	39,096	46,332	50,102	53,743
E. S. and A. Savings Bank Ltd	13,264	25,100	35,394	43,098	49,474
The National Bank Savings Bank Ltd	3,440	26,146	43,918	56,446	68,285
Total Deposits	1,141,698	1,298,062	1,478,968	1,620,408	1,745,979
Denoite no Heat of			\$		
Deposits per Head of Population	382.82	427.04	476.48	512.41	542.59

<sup>\*</sup> Including School Bank and Deposit Stock Accounts, but excluding balances held in London.

### Life Insurance

The first purely mutual life office with headquarters in Victoria was established in 1869, although branches of other Australian and overseas insurance offices were operating in the Colony before this time.

In 1965, there were 40 companies transacting life business in Victoria, compared with 20 in 1946, with assets throughout Australia of more than \$3.265m.

Section 51 (xiv) of the Commonwealth of Australia Constitution Act empowers the Commonwealth Parliament to legislate on insurance extending beyond any one State. Control of the activities of life offices in Victoria and the rest of Australia is vested in the Insurance Commissioner under the *Life Insurance Act* 1945–1965. The main categories of life insurance are ordinary, collector (industrial), and superannuation. Under a collector policy, premiums are payable at intervals of less than two months to collectors.

In general, there are five main types of life policy: Whole of life, under which the amount of the policy, plus any bonuses, is payable on death; endowment insurance, which provides for payment of the sum insured, plus any bonuses, when the life insured reaches a specified age or date, or if death occurs before; "pure" endowment, under which the amount of the policy is payable, plus any bonuses, only if the life insured reaches a specified age or date (if death occurs before, all premiums paid are generally returned, plus compound interest); temporary insurance for short terms; and annuities. There are many variations of these five basic types available. Since 1946, the number of ordinary and superannuation life policies in force in Victoria has more than doubled to 1,184,146 at the end of 1965, and the total sum insured increased in the same period almost elevenfold from \$379m to \$4,164m.

The following table gives some indication of the growth and volume of life insurance business conducted in Victoria during the period 1961 to 1965:

# VICTORIA—LIFE INSURANCE: PREMIUM RECEIPTS AND POLICY PAYMENTS (INCLUDING ANNUITIES)

**(**\$'000)

			Premiums	Payments—						
	Year		Received (Incl. Single Premiums)	Claims	Surrenders	Annuities and Cash Bonuses	Total			
1961			99,174	31,206	17,306	1,516	50,028			
1962			94,024	32,064	14,260	924	47,248			
1963			104,869	33,735	14,390	1,287	49,412			
1964			112,783	37,435	15,403	1,646	54,484			
1965			126,574	42,583	18,946	1,807	63,336			

The following table contains summarised information about new business written by all life insurance companies during each of the five years 1961 to 1965:

VICTORIA—LIFE INSURANCE: NEW POLICIES ISSUED (EXCLUDING ANNUITIES)

Particulars	1961	1962	1963	1964	1965
Ordinary Business— Number of Policies Sum Insured \$'000 Annual Premiums ,,	95,616 350,001 8,248	88,217 358,844 8,310	89,156 383,841 8,719	90,853 434,089 9,292	98,464 509,373 10,986
Superannuation Business- Number of Policies Sum Insured \$'000 Annual Premiums ,,	23,076 203,560 4,469	17,598 177,658 3,477	16,119 189,291 3,706	18,045 253,089 4,975	20,125 312,716 6,204
Industrial Business— Number of Policies Sum Insured \$'000 Annual Premiums ,,	48,295 26,680 1,112	43,705 31,068 1,232	36,007 30,181 1,176	34,713 32,811 1,245	34,482 33,610 1,273

Sums insured under new policies issued during 1965 averaged \$5,173 in the Ordinary Department, \$15,539 in the Superannuation Department, and \$975 in the Industrial Department.

The following table gives particulars of the policies which were discontinued or reduced during each of the years 1963 to 1965:

VICTORIA—LIFE INSURANCE: POLICIES DISCONTINUED OR REDUCED (EXCLUDING ANNUITIES)

		63	19	64	190	65				
Cause of Discontinuand	Number of Policies	Sum Insured	Number of Policies	Sum Insured	Number of Policies	Sum Insured				
	ORDINARY BUSINESS									
	1	\$'000	200111200	\$'000		\$'000				
Death	. 4.884	7,912	5,251	8,791	5.602	10.014				
Madualta E-si	10,500	28,860	17,143	25,510	17.115	28,129				
	1 22 162	50,622	22,475	53,766	30.512	119,358				
TCaltura	10 205	62,792	16,835	62,824	15,160	60,714				
O41 *	1 '(2)	6,180	<b>—</b> 963	561	501	4,752				
Other		0,180			i	7,132				
Total .	. 63,301	156,366	60,741	151,452	68,890	222,966				
Superannuation Business										
	1	\$'000	1	\$'000	1	\$'000				
Death	. 638	2.736	574	3,450	597	3.921				
Maturity or Expiry .	0.267	36,906	2,307	21,069	2,270	21.803				
Surrender	10,452	36,196	7,488	49,203	7,178	64,914				
Forfeiture	1 174	4,168	568	3,412	445	6,440				
Other *	14,095	9,630	9,133	36,184	6,723	50,637				
Total :	20.027	89,636	20,070	113,318	17,213	147,716				
	-	Industrial	L BUSINESS							
	1	\$'000		\$'000		\$'000				
Death	4.050	628	4.021	664	3.930	733				
Maturity or Expiry .	40,004	5.014	39.822	4.860	40,483	5.168				
Surrender	20,071	7,122	17,146	6,402	16,856	6,700				
Forfeiture	0,007	7,462	7,651	7,247	7,434	7,540				
Other *	402	124	289	176	- i,ii6	<del>- 467</del>				
Total .	. 76,501	20,350	68,929	19,349	67,587	19,674				

<sup>\*</sup> Includes net loss or gain resulting from transfers, cancellations of, and alterations to, policies, etc.

Note.—Minus sign (—) indicates an increase in existing business in the registers concerned due to an excess of transfers from other States or conversions from other classes of business over discontinuances in those registers.

The following table shows, for each of the years 1961 to 1965, particulars of life insurance business in existence in the relevant departments of the companies:

VICTORIA—LIFE INSURANCE: BUSINESS IN EXISTENCE (EXCLUDING ANNUITIES)

Particulars	1961	1962	1963	1964	1965
Ordinary Business-					
Number of Policies	947,452	976,756	1,002,610	1,032,722	1,062,297
Sum Insured \$'000	1,921,183	2,138,607	2,366,081	2,648,718	2,936,951
Annual Premiums "	55,402	60,094	64,902	70,432	76,272
Superannuation Business-					
Number of Policies	152,866	132,883	120,975	118,939	121,849
Sum Insured \$'000	778,746	824,381	924,037	1,063,808	1,226,995
Annual Premiums "	18,357	19,297	20,954	23,553	26,823
Industrial Business					
Number of Policies	981,034	938,393	897,899	863,683	830,578
Sum Insured \$'000	215,702	226,932	236,763	250,225	264,16
Annual Premiums	9,772	10,036	10,250	10,601	10,979

In 1965, the average amount of policy held in the Ordinary Department was \$2,765, in the Superannuation Department, \$10,070, and in the Industrial Department, \$318.

### Further References, 1962, 1964, 1967

### Fire, Marine, and General Insurance

### Organisation

The insurance industry in Victoria, as in the whole of Australia, follows basic English underwriting principles and procedures which have been adapted over a century to meet local problems and conditions.

Today, in Victoria, over 230 companies, many with overseas affiliations, provide a range of policies and services comparable with those available in other countries. Organisation of the market may be summarised as follows:

- (1) Tariff companies
- (2) Non-tariff companies
- (3) Representatives of brokers at Lloyds
- (4) State Government insurance offices
- (5) Brokers operating in their own right in Australia.
- (6) Local representatives of overseas re-insurance companies.

### Types of Insurance Cover Provided

The types of insurance cover issued by underwriters in Victoria are many and varied, including amongst others:

All Risks Motor Vehicle (Physical Damage) Baggage Motor Boiler Explosion Burglary Cash in Transit Crop (Fire and Hail) Fidelity Guarantee Fire and Loss of Profits Houseowners and Householders

Vehicle—Third (Compulsory) Personal Accident Plate Glass Physins Public Liability Tourists and Travellers Personal Accident Wool ("Sheep's Back to Store")

Live Stock Workers Compensation (Compul-Marine sory)

### Compulsory Covers

The Victorian Government, as is the case with other State Governments, legislates as to workers compensation and motor vehicle (third party) insurances. All employers are compelled to insure their employees against death or physical injury during employment and under certain other circumstances. Every owner of a motor vehicle is compelled to insure against any liability for death or injury to others caused by, or arising out of, the use of such vehicle.

#### Statistics

Selected statistics relating to all classes of fire, marine, and general insurance are collected annually from insurers licensed to operate in Victoria. They refer to all policies issued in this State on Australian risks wherever situated, but do not include data for policies issued in other States to cover Victorian risks.

Returns are for the year ended 30 June or for the immediately preceding accounting periods of the insurers concerned. Since the accounting years of many insurers end on dates other than 30 June the figures are not for a uniform time period.

The statistics have been compiled on the following basis:

- (1) Premiums are the total amounts received and receivable during the year for policies issued and renewed, after deduction of returns of premium and rebates and bonuses paid or credited to policy holders.
- (2) Claims consist of payments during the year plus the estimated amount of claims unsettled at the end of the year, less the estimated amount of claims unsettled at the beginning of the year.
- (3) Contributions to fire brigades, commission and agents' charges, and expenses of management are charges paid during the year.
- (4) Taxation consists of payments during the year for all forms of taxation including stamp duty, licence-fees, and pay-roll tax as well as income tax.

It should be noted that the figures shown for premiums are different from the premium income earned by insurers during the year, as no

adjustment is made for premiums unearned at the beginning and end of the year. When, as in recent years, the premium volume is increasing, the figures in the tables are greater than the premiums earned by insurers and the amount of the difference is often substantial. For this reason, the relationship of claims and other charges to premiums should be used only as a basis of comparison with ratios calculated under similar headings in previous years.

The following tables, which show details of fire, marine, and general insurance business transacted in Victoria during each of the years 1961–62 to 1965–66, should not be construed as "Profit and Loss Statements" or "Revenue Accounts" as they contain selected items of statistics only:

# VICTORIA—FIRE, MARINE, AND GENERAL INSURANCE : TOTAL REVENUE : CLASS OF BUSINESS

(\$'000)Year Ended 30 June-Class of Business 1962 1963 1964 1965 1966 PREMIUMS (LESS RETURNS, REBATES AND BONUSES) 21.998 22,352 23.132 24,597 25,728 Householders' Comprehensive 9,937 8,082 9,066 10,819 11,939 Sprinkler Leakage 66 68 69 69 77 2,768 3,555 2,580 Loss of Profits ... 2,797 3,293 Hailstone 664 812 837 945 820 Marine 5,746 6,098 6,427 7,286 7,692 Motor Vehicles (Other than Motor 36,540 44,944 Cycles) 34.674 40,350 47,797 .. .. .. 39 Motor Cycles 36 31 43 46 Compulsory Third Party (Motor Vehicles) 14,464 16,857 18,214 20,848 13,626 Employers' Liability and Workmen's 35,744 5,792 2,864 Compensation \* 28,768 28,334 30,231 49,064 .. .. 4,672 2,593 6,173 3,049 295 4,134 2,170 4,564 2,312 Personal Accident Public Risk, Third Party . . General Property ... 308 330 337 331 ٠. Plate Glass ... 664 927 550 698 871 . . .. Boiler 80 128 122 64 78 . . Live Stock 178 216 249 168 225 . . . . 2,172 Burglary 2,251 2,719 3,005 2,148 . . 346 Guarantee 306 358 330 386 . . . . Pluvius 50 54 51 48 51 .. . . 92 318 224 209 231 Aviation . . . . 1,297 All Risks 1,132 1,475 1,793 1,048 .. ٠. .. 394 94 1,112 55 Television 532 . . . . 2,509 Others 1.824 2,003 2,368 1,736 Total .. 129,702 135,488 | 145,832 163,408 186,402 INTEREST, DIVIDENDS, RENTS, ETC. (NET OF EXPENSES) Investments, etc. 7,730 | 8,098 | 8,807 | 8,635 | 9,511 .. | TOTAL REVENUE Grand Total .. | 137,432 | 143,586 | 154,639 | 172,043 | 195,913

See references pages 206 to 208.

# VICTORIA—FIRE, MARINE, AND GENERAL INSURANCE: TOTAL EXPENDITURE: CLASS OF BUSINESS

(\$'000)

	_	_			Year I	Ended 30 Ju	ine—	
Class	of Busine	ess		1962	1963	1964	1965	1966
	Gre	oss Claims	s (I	LESS AMOU	UNTS REC	' OVERABLE)	)	1
Fire				7,800	7,964	6,925	7,677	10,351
Householders'	··· Comprel	nensive		2,198	2,582	2,465	2,598	3,306
Sprinkler Leaka				16	38	34	71	51
Loss of Profits	_		• •	568	278	467	716	1,292
Hailstone		• •	• •	300	652	553	701	489
Marine	• •	••	• •	3,078	2,904	3,266	4,037	4,711
	· ·	 than Mata	• •	3,076	2,904	3,200	4,037	7,711
Motor Vehicles Cycles)	•			22,162	23,300	27,458	33,148	34,681
Motor Cycles	• •		• •	28	24	27	33	27
	 hird Pa	rty (Mot	 OF					
Vehicles)	mu Pa	irty (Miot		13,542	15,034	15,932	18,721	21,497
Employers' Liab	 vility and	 I Workmer		,	,		,	,
Compensation				21,024	21,854	24,110	26,173	31,007
Personal Accide				1,970	1,972	2,040	2,519	2,821
Public Risk, Th		tv		1,052	1,106	1,221	1,343	1,600
General Proper		•		198	158	145	171	268
Plate Glass				394	428	440	477	479
Boiler			• •	26	6	103	Cr. 12	24
Live Stock		• •	• •	84	76	72	148	115
Burglary	• •		• •	1,176	1,392	1,559	1,742	2,096
Guarantee	• •	••	• •	154	226	92	50	96
Pluvius	• •	• •	• •	8	38	29	21	12
Aviation	• •	• •	• •	46	112	116	157	208
All Risks	• •	••	• •	668	800	902	920	1,121
	• •	• •	• •	752	332	227	27	1,121
Television	• •	• •	• •		974	795	1,008	960
Others	• •	• •	٠.	946	9/4	193	1,000	900
Total	••			78,190	82,250	88,977	102,443	117,228
		O1	тнен	R EXPEND	ITURE			
Contributions to	o Fire I	Brigades		3,092	3,182	3,430	3,680	4,168
Commission and		0		13,134	13,850	14,731	16,870	18,232
Expenses of Ma				21,634	22,672	24,400	26,193	29,004
Taxation				4,124	4,398	3,847	3,727	4,505
2001011	• •			7,127	7,570	3,047	3,727	
Total		••		41,984	44,102	46,408	50,470	55,909
		To	тат	. Expendi	TURE			
~						1405.505	1 4 50 045	150 100
Gran	nd Total		• •	120,174	126,352	135,385	152,913	173,138
						1		!

The percentage of claims to premium income for each of the years 1961–62 to 1965–66 in respect of the various classes of insurance was as follows:

VICTORIA—FIRE, MARINE, AND GENERAL INSURANCE: PERCENTAGE OF CLAIMS TO PREMIUM INCOME

Class of Business		Year	Ended 30 J	June—	
Class of Business	1962	1963	1964	1965	1966
Fire Householders' Comprehensive Sprinkler Leakage Loss of Profits Hailstone	35·46 27·18 23·73 22·04 45·27	35·63 28·49 54·33 10·08 80·32	29·94 24·81 49·23 16·70 66·05	31·21 24·01 102·61 21·74 74·12	40·23 27·69 66·23 36·34 59·63
Marine	53.55	47.61	50.81	55 · 40	61 · 25
Motor Vehicles (Excl. Motor Cycles) Motor Cycles	63·92 57·94 99·36	63·77 69·14 103·95	68·05 86·29 94·51	73·75 76·44 102·79	72·56 69·23 103·11
Employers' Liability and Workmen's Compensation	74·20	75.96	79 • 75	73 · 22	63 · 20
Personal Accident	47.66	43 · 20	43.66	43 · 49	45.70
Public Risk, Third Party General Property Plate Glass Boiler Live Stock Burglary Guarantee Pluvius Aviation All Risks Television Others	48·48 64·50 71·62 40·68 49·72 54·71 50·76 17·11 50·18 63·67 67.74 54·42	47·85 47·93 64·34 8·95 42·70 64·16 62·89 69·50 35·14 70·57 62·17 53·40	47.08 43.05 63.08 127.69 33.28 69.24 26.65 56.71 49.90 51.84 57.68 39.67	46.88 51.57 54.71  65.80 64.08 15.31 42.95 75.06 62.36 28.33 42.56	52·48 90·85 51·67 19·67 46·18 69·75 24·87 23·53 90·04 62·52 32·73 38·26
All Classes	60.28	60.71	61.01	62.69	62.89

### Motor Vehicle Insurance (Compulsory Third Party)

The Motor Car (Third Party Insurance) Act 1939 which came into force on 22 January 1941, made it compulsory for the owner of a motor vehicle to insure against any liability which may be incurred by him, or any person who drives such motor vehicle, in respect of the death of, or bodily injury to, any person caused by, or arising out of, the use of such motor vehicle.

The number of vehicles insured during each of the years 1961–62 to 1965–66 is shown in the following table:

### VICTORIA—MOTOR VEHICLE INSURANCE (COMPULSORY THIRD PARTY): NUMBER OF MOTOR VEHICLES INSURED

Class of Motor Vehicle	Year Ended 30 June—						
Class of Motor Venicle	1962	1963	1964	1965	1966		

### MOTOR VEHICLES USUALLY GARAGED WITHIN A RADIUS OF 20 MILES OF THE POST OFFICE, ELIZABETH STREET, MELBOURNE

Private Business Light Goods Heavy Goods Miscellaneous Motor Cycles Visiting Motor				390,125 48,753 41,878 20,376 10,460 9,696 2,272 523,560	409,189 52,168 40,964 20,556 10,518 8,485 1,133 543,013	445,474 56,531 42,914 22,213 12,064 7,777 832 587,805	477,724 60,621 42,397 22,932 12,797 7,293 267 624,031	497,039 68,717 42,890 23,312 13,196 6,970 374
Total	• •	• •	• •	323,360	343,013	387,803	024,031	032,498
					l	<u> </u>	<u> </u>	

### MOTOR VEHICLES USUALLY GARAGED OUTSIDE A RADIUS OF 20 MILES OF THE POST OFFICE, ELIZABETH STREET, MELBOURNE

Private Business Light Goods Heavy Goods Miscellaneous Motor Cycles Visiting Motor	    Cars			263,285 11,649 53,112 34,589 41,316 5,480 98	275,368 13,133 52,885 34,438 43,649 5,076 118	291,126 14,937 56,353 37,045 48,099 5,359 71	307,325 16,158 55,845 37,601 49,844 4,738 537	20,616 55,331 37,640 51,469
Total				409,529	424,667	452,990	472,048	491,495
Gı	and Tota	ıl	••	933,089	967,680	1,040,795	1,096,079	1,143,993

### State Motor Car Insurance Office

The State Motor Car Insurance Office was established under the Motor Car (Third Party Insurance) Act 1939 (now embodied in the Motor Car Act 1958) for the purpose of enabling owners of motor cars to obtain from the State policies of third party insurance required under that Act, and policies generally in relation to insurance of motor cars. Business commenced on 24 January 1941. The Office is managed and controlled by the Insurance Commissioner, and the policies issued are guaranteed by the Government of Victoria.

The proportion of total Victorian motor insurance business underwritten by the Office for the year 1965-66 represented  $7\cdot0$  per cent of comprehensive and  $37\cdot4$  per cent of third party premiums received in Victoria.

The following table shows the trading results for each of the five years 1961–62 to 1965–66:

# VICTORIA—STATE MOTOR CAR INSURANCE OFFICE: PREMIUMS RECEIVED, CLAIMS PAID, ETC.

(\$'000)

Year 1 30 Ju	Premiums Received Less Reinsurances, Rebates, etc.	Increase in Unearned Premium Provision	Claims Paid and Outstanding	Expenses	Underwriting Profit
1962	 5,830	316	5,384	378	248*
1963	 6,470	294	5,870	468	162*
1964	 7,798	637	6,513	548	100
1965	 8,574	393	8,648	643	1,111*
1966	 11,154	1,428	10,195	771	1,240*

\* Loss.

### State Accident Insurance Office

The State Accident Insurance Office was constituted under the Workers Compensation Act 1914 for the purpose of enabling employers to obtain from the State policies of insurance indemnifying them against their liability under the Workers Compensation Act, or at common law, or otherwise. The Office is managed and controlled by the Insurance Commissioner, and the policies issued are guaranteed by the Government of Victoria.

The Office is conducted on a mutual basis so that all profits, exclusive of amounts transferred to reserves and to Consolidated Revenue, are refunded as bonuses to policy holders.

The Office has made steady progress during 52 years of operation and, for the year ended 30 June 1966, its premium income represented 18.8 per cent of the total premiums received by all insurance companies in Victoria on account of Employers' Liability and Workmen's Compensation Insurance.

The following table shows the trading results for each of the five years 1961–62 to 1965–66:

# VICTORIA—STATE ACCIDENT INSURANCE OFFICE: PREMIUMS RECEIVED, CLAIMS PAID, ETC.

(\$'000)

Year Ended 30 June—	Premiums Received Less Reinsurances, Rebates, etc.	Increase in Unearned Premium Provision	Claims Paid and Outstanding	Expenses	Underwriting Profit
1962 1963 1964 1965	5,810 5,946 6,022 6,780 9,200	292 - 64 - 156 164 694	4,434 4,310 5,114 5,372 6,949	384 392 435 449 558	700 1,308 629 794 999

Note.—Minus sign (-) denotes a reduction in unearned premium provision.

The accumulated funds at 30 June 1966 were: General Reserve, \$6,000,000; Building and Other Reserves, \$77,846; and Bonus Equalisation Reserve, \$1,519,923.

### **Building Societies**

The provisions of the *Building Societies Act* 1874 made it compulsory for building societies to effect registration. Current legislation regulating the activities of these societies is embodied in the *Building Societies Act* 1958 and subsequent amending Acts.

Up to 31 December 1966, the number of societies that had been registered was 201 and of these, 40 societies were still operating in 1966.

### VICTORIA—BUILDING SOCIETIES, 1966

Particulars			Permanent Societies	Starr- Bowkett Societies	Total All Societies
Number of Societies Shareholders Borrowers			39 6,958 15,324	2,929 903	40 * 9,887 † 16,227
Transactions during the Year—				\$'000	l
Interest on Mortgage Loans			3,534	102	3,636
Other			316	5	321
Total			3,850	107	3,957
Expenses—					
Interest Payable			2,232	36	2,268
Administration, etc			560	36	597
Total			2,793	72	2,865
Loans and Advances—					
Paid			12.892	434	13.326
Repaid			9,039	401	9,440‡
Deposits—	••	• • •	7,037	701	2,110#
Received			19 745	61	19,807
Repaid			17,163	38	17,201
Liabilities					
Investing Members' Funds—					
Paid-up Capital			10,065	1,078	11,143
Reserves, etc	• •	• • •	3,659	119	3,778
Borrowing Members' Funds—	••	• • •	1 5,055	***	3,770
Share Subscriptions			477		477
Other			20	••	20
Deposits			20,979	536	21,515
Loans (Including Bank Overdraf	t)		17,863	130	17,994
Other	•••		1,061	113	1,174
Total			54,124	1,976	56,100
Assets—					
Loans on Mortgage			50,971	1,933	52,904
Land and House Property			1,298	.,,,,,,	1.298
Other Investments			7775	26	801
Cash and Deposits			724	§ Š	724
Other			356	<b>1</b> 7	373
Total			54,124	1,976	56,100

<sup>\*</sup> One society has both a Permanent and a Starr-Bowkett branch.

<sup>†</sup> Includes 1,053 shareholders holding borrowers' shares.

<sup>‡</sup> Includes payments made and interest accrued on borrowers' shares during the year.

<sup>§</sup> Under \$500.

### Co-operative Organisations

Co-operative organisations operating in Victoria are registered under the provisions of the Companies Act, the Industrial and Provident Societies Act, the Co-operation Act, and the Co-operative Housing Societies Act. They are engaged in a number of activities chief amongst which are the production, marketing, and distribution of goods, and in the provision of finance for home building. In recent years, a number of co-operative credit societies which extend credit facilities to members to enable them to finance the purchase of household durables, or to discharge financial liabilities, etc., have also been registered.

Further information about these organisations is set out on page 677 of the Victorian Year Book 1966.

Particulars of producer and consumer societies for the year 1965-66 are given in the following table:

VICTORIA—CO-OPERATIVE ORGANISATIONS: PRODUCER AND CONSUMER SOCIETIES, 1965–66

		Societies-		
Particulars	Producers'	Consumers'	Producers' and Consumers'	Total All Societies
Number of Societies Number of Members	102 66,468	42 32,703	11 13,223	155 112,394
Transactions during the Year—Income—		\$'(	000	
Sales	84,744 4,820 89,564	10,147 333 10,480	37,212 184 37,396	132,103 5,337 137,440
	89,364_		37,390	137,440
Expenditure— Purchases Working Expenses, etc Interest on—	10,022	8,478 1,567	32,271 4,250	108,000 24,840
Loan Capital Bank Overdraft	} 538	74	73	685
Rebates and Bonuses		173	143	866
Total		10,292	36,738	134,392
Dividend on Share Capital	579	47	236	863
Liabilities— Share Capital Loan Capital Bank Overdraft Accumulated Profits Reserve Funds Sundry Creditors Other Total	12,118 3,381 8,441 1,316 11,831 11,521 2,506 51,115	1,803 1,197 371 513 791 737 360 5,772	3,084 616 982 415 3,327 3,964 1,040	17,005 5,194 9,793 2,245 15,949 16,223 3,905 70,315
Assets— Land and Buildings Fittings, Plant, and Machinery	} 23,572	2,239	8,270	34,081
Stock Sundry Debtors	7,753 13,683	1,361 985	1,918 2,848	11,032 17,515
Cash in Bank, in Hand, or on Deposit	1,369 897 3,840	528 80 580	202 38 151	2,099 1,016 4,571
Total	51,115	5,772	13,428	70,315

### Co-operative Credit Societies

Since the passing of the Co-operation Act 1954, co-operative credit societies have made steady progress. The following table illustrates the growth of these societies during the period 1961–62 to 1965–66:

VICTORIA—CO-OPERATIVE ORGANISATIONS: CREDIT SOCIETIES

Particulars			1961-62	1962–63	1963–64	1964–65	1965–66
Number of Societies Number of Members	::		70 10,430	85 12,648	103 15,728	113 18,890	133 22,496
Transactions during the Income—	Ye	ear			\$'000		
Interest Other Income			68 5	105 9	151 8	222 9	318 16
Total	••		73	114	158	231	334
Expenditure— Interest on Deposi Working Expenses	ts		36 24	56 39	82 49	122 75	177 106
Total	••	•.•	60	95	131	197	283
Liabilities — Share Capital Reserves Depositors Sundry Creditors Other			115 13 991 10 28	137 17 1,539 42 38	167 29 2,105 48 84	193 44 2,903 76 138	214 61 4,080 47 188
Total		• •	1,157	1,773	2,433	3,354	4,590
Assets— Loans to Members Cash in Hand or Other	on 	Deposit	1,032 97 28	1,548 171 54	2,129 223 81	2,941 306 106	3,962 378 250
Total			1,157	1,773	2,433	3,354	4,590

### **Public Trustee**

The Public Trustee was constituted and incorporated by the *Public Trustee Act* 1939 (which came into operation in 1940) and became the successor in law of the Curator of the Estates of Deceased Persons, and of the Master-in-Equity with respect to the administration of mental patients' property.

He is empowered by the Public Trustee Acts, under the guarantee of the State of Victoria, to act as a trustee, executor, administrator, and attorney, and in certain other capacities, and is required to undertake the protection and management of the property of certified patients in

mental hospitals and of Infirm Persons. An Infirm Person is a person certified by the Public Trustee to be incapable of managing his affairs on account of age or infirmity. Certificates in prescribed form (obtainable from the Public Trustee's Office) must be given by two medical practitioners acting independently of each other, before the Public Trustee may certify.

Any person may name the Public Trustee as his executor in his will, and may deposit such will with him for recording and safe custody. If the original will is not deposited with the Public Trustee, it is highly desirable that a copy of the will be sent to him with the name and address of the person holding the original will. A person may also obtain advice about his will at the Public Trustee's Office if he intends to appoint him his executor.

The Public Trustee Acts enable the person appointed executor of a will to authorise the Public Trustee to act as executor in his place, and the next of kin of any one dying intestate, or any other person entitled to a grant of administration, may also authorise the Public Trustee to act as administrator in his place. In cases where there is no one else entitled and ready to apply for a grant of administration, the Public Trustee is authorised to apply for a grant of administration himself

Consequent on the passing of the *Public Trustee Act* 1948, the Public Trustee Fund at the State Treasury was abolished and the proceeds of all estates, as from 1 October 1948, were invested in a Common Fund under the control of the Public Trustee. In the following table, particulars of the Common Fund are shown for each of the years 1961–62 to 1965–66:

VICTORIA—PUBLIC TRUSTEE: COMMON FUND (\$'000)

Particular	s	1961–62	1962-63	1963-64	1964–65	1965–66
Proceeds of Realisa Interest, etc Investments, Distribu		 7,840	8,044	8,876	10,392	10,558
etc		 6,666	6,754	7,678	8,752	8,850
Cash Variation Balance at 1 July		 1,174 10,624	1,290 11,798	1,198 13,088	1,640 14,286	1,708 15,926
Balance at 30 June		 11,798	13,088	14,286	15,926	17,634

The number of applications for probate and letters of administration (including election to administer), etc., made by the Public Trustee for each of the years 1956–57 to 1965–66 are shown in the following table:

VICTORIA—APPLICATIONS BY PUBLIC TRUSTEE FOR PROBATE, LETTERS OF ADMINISTRATION, ETC.

Year	No.	Year	No.
1956–57	1,135	1961–62	994
1957-58	1,130	1962-63	1,005
1958-59	1,066	1963-64	1,087
1959-60	919	1964-65	1,098
19 <b>60</b> –61	1,084	1965-66	1,018

The number of wills (under which the Public Trustee was appointed executor) lodged for safe custody during each of the years 1961–62 to 1965–66 was as follows: 1961–62, 2,662; 1962–63, 2,836; 1963–64, 2,785; 1964–65, 2,875; 1965–66, 3,145.

### **Trustee Companies**

Statutory Authority

A special Act of Parliament specifically authorises the six Victorian Trustee Companies to act, amongst other things, as executor; it also entitles them to apply for and to obtain probate of the will of a testator or, in appropriate circumstances, to obtain letters of administration, and to act as administrator of the estate of a deceased person.

### Business Activities

The value of assets in estates committed to the care of Victorian trustee companies at 30 June 1961 and 1966, was as follows:

# VICTORIA—TRUSTEE COMPANIES : VALUE OF ESTATES ADMINISTERED

(\$m)

Part	iculars	Value at 30 June 1961	Value at 30 June 1966	
Stock and Debentures		 	103.42	108.45
Advances on Mortgag	es	 	29.29	49.59
Property and Livestoc	k	 	75.31	75.90
Shares		 	135.71	177.65
Fixed and Other Depo		 	9.93	11.04
Cash at Bank		 	7.43	13.55
Other		 ::	18.38	22.82
Total		  -	379.47	459.00

The values shown above are probate values or values of assets at the time of their being committed to the care of the Trustee Companies. The figures do not include the very substantial value of debentures and notes where the companies have been appointed to act as trustees for the holders.

### Further Reference, 1964

### **Probate**

Under the general words of Section 17 of the Supreme Court Act 1958, the Court has power to do everything which is necessary or desirable in connection with the grant of probate or administration.

The Administration and Probate Act 1958, Section 6, confers jurisdiction on the Court to grant Probate of the Will or Letters of Administration of the estate of a deceased person leaving property, whether real or personal, within the State of Victoria. Grants are made to the executor of a will, the next of kin of an intestate, or the creditor of an intestate. A person receiving such a grant becomes the legal personal representative of the deceased, and is thus empowered to deal with all his assets and generally administer the estate.

Provision is made in Part III. of the Administration and Probate Act 1958, for the sealing by the Supreme Court, of Probates or Letters of Administration which have been granted in Great Britain, Australia

(other than Victoria), New Zealand, or certain British possessions, when the deceased has left real or personal estate in Victoria. The object of this provision is simply to put the executor or administrator under it in the same position as if he were an original executor or administrator.

The Administration and Probate Act 1958 also gives the Court jurisdiction to grant Probate or Administration of the estate of a person who is presumed to have died, but, in such a case, it prohibits the distribution of the estate without the leave of the Court.

The accompanying table shows the number and value of estates of deceased persons of each sex in connection with which probates or letters of administration, etc., were finally completed during each of the years 1962 to 1966. Particulars of estates administered by the Public Trustee are included. The figures shown for Gross Value of Estates and for Liabilities are not comparable with those shown for years prior to 1962 due to administrative changes in the treatment of certain assets arising from the Probate Duty Act 1962. Under this Act, which came into force on 1 July 1962, certain limits have been imposed on the previously unrestricted concessions in respect of superannuation benefits payable to a widow and to other dependants, the deceased's interest in a jointly owned matrimonial home, and payments in lieu of long service leave. To ensure that the respective concessions are not exceeded, the total value of these assets is now included in Gross Value of Estates and the appropriate concessions are included in Liabilities. Particulars of estates are excluded where the liabilities equal, or exceed, the gross value of the estate.

VICTORIA—PROBATES, LETTERS OF ADMINISTRATION, ETC.

Yea	r	Number of		Value of ates—	Liabilities	Net Value of	Average Net Value
		Estates	Real	Personal		Estates	per Estate
				\$'0	00	ı	\$
				Ma	LES		
1962 1963 1964 1965 1966		9,817 10,149 10,305 11,534 10,665	51,972 59,916 55,504 77,526 71,769	93,314 102,534 105,618 123,186 109,909	9,464 14,822 16,850 23,330 20,192	135,822 147,628 144,272 177,382 161,486	13,836 14,546 14,000 15,380 15,142
				Fema	LES		
1962 1963 1964 1965 1966		7,207 7,395 7,468 7,960 7,613	27,406 32,486 30,046 40,746 37,175	49,108 53,348 51,384 63,662 59,482	3,056 5,164 5,199 6,731 5,397	73,458 80,670 76,231 97,678 91,260	10,192 10,908 10,208 12,272 11,987
				To	TAL		
1962 1963 1964 1965 1966		17,024 17,544 17,773 19,494 18,278	79,378 92,402 85,550 118,273 108,944	142,422 155,882 157,002 186,848 169,391	12,520 19,986 22,049 30,061 25,590	209,280 228,298 220,503 275,060 252,746	12,294 13,012 12,407 14,110 13,828

The number and value of estates dealt with in each of the years 1964 to 1966, grouped according to net value and distinguishing the estates of males from those of females, were as follows:

VICTORIA—NUMBER AND NET VALUE OF ESTATES OF DECEASED PERSONS

	19	064	19	65	19	66
Group	Number	Net Value	Number	Net Value	Number	Net Value
		\$'000		\$'000		\$'000
\$		]	Males			
Under 200 200 - 599 600 - 999 1,000 - 1,999 2,000 - 3,999 4,000 - 5,999 6,000 - 7,999 8,000 - 9,999 10,000 - 19,999 20,000 - 29,999 30,000 - 49,999 50,000 - 99,999 100,000 - 199,999 200,000 - 199,999 200,000 and over	819 640 1,151 1,517 1,141 945 763 1,306 494 483 418 128	42 319 528 1,675 4,387 5,702 6,587 6,796 18,381 11,996 18,543 26,622 17,241 25,452	415 790 578 1,181 1,646 1,187 1,019 872 1,795 652 611 530 208 50	44 305 479 1,735 4,806 5,883 7,120 7,808 25,159 15,892 23,516 36,482 27,925 20,228	446 781 538 1,117 1,579 1,149 920 827 1,499 544 561 483 158 63	41 303 433 1,625 4,581 5,674 6,507 7,377 21,019 13,312 21,710 33,987 21,373 23,544
Total Males	10,305	144,272	11,534	177,382	10,665	161,486
\$		· <b>F</b>	EMALES			
Under 200 200 - 599 600 - 999 1,000 - 1,999 2,000 - 3,999 4,000 - 5,999 6,000 - 7,999 8,000 - 9,999 10,000 - 19,999 20,000 - 29,999 30,000 - 49,999 50,000 - 99,999 100,000 - 199,999 200,000 and over	569 434 855 1,248 906 840 585 985 328 262 158	24 218 347 1,265 3,658 4,498 5,867 5,207 13,654 7,972 10,115 10,681 6,525 6,200	188 523 385 808 1,133 929 803 699 1,350 443 342 258 84	18 206 303 1,194 3,357 4,595 5,605 6,247 18,848 10,750 13,120 17,604 11,322 4,509	217 565 435 840 1,019 895 788 678 1,142 405 343 200 59 27	21 222 343 1,253 3,085 4,436 5,518 6,072 15,749 9,800 13,144 14,307 7,833 9,476
Total Females .	7,468	76,231	7,960	97,678	7,613	91,260
Grand Total .	. 17,773	220,503	19,494	275,060	18,278	252,746

### Transfer of Land

### Transfer of Land Act

The "Torrens System", whereby a person becomes registered as the proprietor of land and is issued with a Certificate of Title, indefeasible and guaranteed by the State, was introduced into Victoria in 1862. The system has simplified procedure in, and reduced the cost of, dealing in real estate, and gives a title to the registered owner free of any latent defect. The original Crown grant, or subsequent Certificate of Title in lieu thereof, issues through the Titles Office. Further information about the Torrens System is set out on page 684 of the Victorian Year Book 1966.

In order to bring under the Transfer of Land Act land that was alienated by the Crown prior to 1862 (5,142,321 acres), application must be made to the Registrar of Titles accompanied by the deeds in the chain of title or, if adverse possession is relied upon, strict proof of the applicant's interest in the land. During 1965, 244 such applications were submitted. The land actually brought under the Act as a result of these applications was 3,395 acres valued at \$5,810,104. To the end of 1965, 3,352,457 acres valued at \$186,839,196 had been brought under the Act. The area of land still under the Old Law System at the end of 1965 was 1,789,864 acres. A summary of dealings under the Transfer of Land Act will be found on page 697.

### Further Reference, 1966

### Assurance Fund

The Transfer of Land Act provides for an Assurance Fund out of which persons sustaining loss or damage (whether by deprivation of land or otherwise) through the operation of the Act may be indemnified. This Fund is built up by contributions levied upon applicants first bringing land under the Act and upon grantees of Crown land at the rate of 1 cent for every \$5 of the value of the land applied for or the price paid to the Crown, and by contributions levied by the Registrar on various other applications where any uncertainty or risk is involved.

During the financial year 1965–66, receipts of the Fund comprised contributions, \$39,996 and interest on stock, \$6,667. Claims of \$561 were met from the Fund during the year. The sum of \$10,189 was paid out in accordance with section 3 of the *Special Funds Act* 1920 to provide for interest on loan moneys expended on University buildings. The balance at the credit of the Assurance Fund at 30 June 1966 was \$389,599. The total amount paid to 30 June 1966, as compensation and for judgments recovered, including costs, was \$29,940 in respect of 110 claims.

Subdivision of Land in Strata and the Issue of Separate Titles to Flats, etc.

The Strata Titles Act 1967 which (except as to Part IV. thereof) came into operation on 1 July 1967, introduced into Victoria a further method, additional to existing methods (see page 700 of Victorian Year Book 1967), for the subdivision of land in strata. Existing methods can still be used, as registration of a plan under Part II. of the Act is not compulsory.

Part I. of the Act applies to the preparation of plans of strata subdivision and their consideration by local municipal councils. The provisions of this Part apply to plans prepared both for existing systems and for registration under the Strata Titles Act.

Part II. of the Act provides for the registration of plans of strata subdivision. Separate titles will be issued for the strata on a plan so registered or, as they are called, the units. Common property on a registered plan (which corresponds with residual land under existing systems) is vested in the registered proprietors of the units as tenants in common in shares proportional to unit entitlement. No separate title issues for common property, the title to a unit being the title to the undivided share in common property appropriate to that unit. The control and administration of common property is vested in a statutory body corporate which comes into existence automatically on the registration of the plan and to which the provisions of the Companies Act do not apply. The registered proprietors of the units are the members and the only members of the body corporate. The rights and obligations of the members are fixed by scheduled by-laws which can, subject to the Act and to certain limitations, be added to, amended or repealed. Easements for the protection and enjoyment of the units and common property are provided for.

Part III. of the Act regulates re-subdivision of a unit or units on a registered plan and the enlargement of a unit by the addition of part of common property.

Part IV. of the Act provides for the conversion of schemes of strata subdivision established under existing systems to the type of scheme provided for in Part II.

Provision is made for the insurance of buildings and improvements on the land in a registered plan by the body corporate and also for mortgagee insurance by a member. These provisions in no way limit the right of a member to insure his own unit independently.

A registered plan can also be cancelled either upon the application of all registered proprietors or following upon an Order of the Court. Upon cancellation the whole of the land in the subdivision vests in the registered proprietors as tenants in common in shares proportional to their unit entitlement and the body corporate is dissolved. In the event of damage or destruction, where it is not desired to cancel the plan, the Court can settle a scheme for reinstatement in whole or in part.

The Act requires both a schedule of unit entitlement and of unit liability to be endorsed on a registered plan. Each unit has allocated to it a particular entitlement and a particular liability. The entitlement determines the extent of the undivided share in the common property of the registered proprietor of a unit, the quantum of the undivided share in the land in the subdivision which will be vested in a registered proprietor of a unit upon cancellation, and the voting rights of a member when a poll is demanded or a special resolution proposed. Unit liability determines the amount which a member may be called on to pay under certain provisions of the Act.

### Titles of Land Issued

The following table shows the number of titles of land issued during each of the years 1962 to 1966. In February, 1961, the Titles Office introduced a new system for the issue of certificates of title in the case of land approved for subdivision. Individual certificates are now issued for each lot in the estate at the time the plan of subdivision is approved. Prior to February, 1961, a separate certificate of title for each lot was not issued until a transfer of ownership in respect of such lot was recorded in the Titles Office. The introduction of this new method is mainly responsible for a large increase in the number of titles issued since 1960, when the number issued was 39,247.

VICTORIA-	ZTITI ES	OF	LAND	ISSLIED

				Number of—								
Year				Certificates of Title	Crown Grants	Crown Leases	Total Titles					
1962				54,819	1,068	469	56,356					
1963				67,134	1,183	363	68,680					
1964				67,908	1,434	523	69,865					
1965				69,027	1,254	397	70,678					
1966				53,660	1,063	315	55,038					

### Land Transfers, Mortgages, etc.

A summary of dealings lodged at the Titles Office under the Transfer of Land Acts is given in the following table for each of the years 1962 to 1966:

VICTORIA—DEALINGS LODGED AT THE TITLES OFFICE UNDER THE TRANSFER OF LAND ACTS

			Mortgages*		Number of—					
Year		Number of Transfers	Number	Amount	Entries of Executor, Adminis- trator, or Survivor	Plans of Sub- division	Caveats	Other Dealings	Total Dealings	
				\$'000						
1962		89,870	43,734	273,408	11,643	2,319	22,514	50,566	220,646	
1963		101,066	54,011	356,108	13,134	3,553	20,167	57,822	249,753	
1964		115,860	63,657	478,167	13,628	4,435	18,843	64,979	281,402	
1965		107,572	57,727	462,754	14,617	4,476	17,477	62,546	264,415	
1966		107,331	58,388	451,264	14,370	4,254	17,759	67,152	269,254	

<sup>\*</sup> Excluding certain mortgages, principally to trading banks to secure overdrafts on current ccounts.

Mortgages, reconveyances, and conveyances registered at the Office of the Registrar-General under the *Property Law Act* 1958 are shown for each of the years 1962 to 1966 in the following table:

### VICTORIA—DEALINGS UNDER THE PROPERTY LAW ACT

	Year -			Mortgages*		eyances	Conveyances	
	iear		No.	Amount	No.	Amount†	No.	Amount
1962 1963 1964 1965		:: :: ::	965 1,102 1,255 1,235 1,113	\$'000 7,572 10,490 12,480 11,136 9,786	1,163 1,197 1,397 1,312 1,359	\$'000 1,932 3,046 4,754 3,268 2,167	3,204 3,244 3,453 3,067 3,060	\$'000 22,778 26,844 27,331 26,900 27,880

<sup>\*</sup> Excluding certain mortgages, principally to trading banks to secure overdrafts on current accounts.

### Mortgages of Real Estate

Details of mortgages lodged for registration under the Transfer of Land Acts and the Property Law Act (mentioned in the two preceding tables) are shown in the following table.

Certain mortgages (principally to trading banks to secure overdrafts on current accounts) have not been included in the figures as only the number of such mortgages, and not the amounts involved, are available.

Particulars of mortgages not lodged for registration are not available.

The number of mortgages and the amount of consideration involved for each of the years 1964 to 1966, classified according to type of mortgagee, are as follows:

VICTORIA—MORTGAGES OF REAL ESTATE LODGED FOR REGISTRATION

		Mortgages*								
Type of Mortgagee	19	1964		1965		1966				
	Number	Amount	Number	Amount	Number	Amount				
		\$'000		\$'000		\$'000				
Banks	19,076 2,025	120,589 9,402	17,032 2,014	111,368 10,704	19,226 2,324	128,202 12,957				
Co-operative Housing Societies Insurance Companies	2,787	25,345 65,680	3,648 2,769	20,528 61,402	3,251 2,479	18,892 51,014				
Government Institutions Trustee Institutions Hire Purchase and Finance Companies	5,890 580	33,305 11,573	4,987 579	44,960 10,476	4,457 399	32,991 6,564				
etc	6,415 23,592	57,133 167,620	6,162 21,771	60,432 154,020	6,968 20,397	56,531 153,898				
Total	64,912	490,647	58,962	473,890	59,501	461,050				

<sup>\*</sup> Excluding certain mortgages, principally to trading banks to secure overdrafts on current accounts.

<sup>†</sup> Excluding repayments designated "Principal and Interest".

### Stock Mortgages and Liens on Wool and Crops

The number and amount of stock mortgages, liens on wool, and liens on crops registered at the Office of the Registrar-General during each of the years 1962 to 1966 are shown in the following table. Releases of liens are not required to be registered as, after the expiration of twelve months, the registration of all liens is automatically cancelled. Very few mortgagors of stock secure themselves by a registered release.

VICTORIA---STOCK MORTGAGES AND LIENS ON WOOL AND CROPS

	Security	,		1962	1963	1964	1965	1966
Stock Mortga	ages		Ì					
Number				478	422	404	370	301
Amount			\$'000	998	1,080	1,127	1,064	790
Liens on Wo	ol							
Number				209	148	68	45	31
Amount			\$,000	954	580	246	220	116
Liens on Cro	ps—							
Number				83	80	100	97	87
Amount			\$'000	94	92	52	296	195
Total			-					
Number				770	650	572	512	419
Amount		••	\$'000	2,046	1,752	1,425	1,580	1,101

### Bills of Sale

The following are the numbers and amounts of bills of sale which have been filed at the Office of the Registrar-General during each of the years 1962 to 1966:

### VICTORIA—BILLS OF SALE

	Securit	у		1962	1963	1964	1965	1966
Bills of Sale-	_							
Number				5,462	6,550	6,408	6,390	9,360
Amount			\$'000	17,502	15,830	16,469	13 <b>,3</b> 38	15,679

### **Companies**

Company Legislation

In recent years, the Victorian Parliament has given much attention to company legislation and, following the passage of a new Companies Act in Victoria in 1958, company legislation has been passed throughout the Commonwealth in substantially similar form. In Victoria, the current legislation is the *Companies Act* 1961 and subsequent amendments.

The Act is administered by the Registrar of Companies and companies may be incorporated either as limited companies, unlimited companies, or no liability companies. The most numerous are limited companies, namely, companies in which the liability of the members is limited (in the case of companies limited by shares) to the amount (if any) unpaid on their shares, or (in the case of companies limited by guarantee), to a specified amount which the members undertake to pay in the event of the company being wound up. Unlimited companies are companies in which the liability of the members is unlimited. No liability companies, which may be formed only for mining purposes, are companies in which members take no liability for calls on their shares. Companies limited by shares may be either public or proprietary (private) companies. All other companies are public companies.

As many companies seek to raise money from the public, the Act requires them to comply with particular conditions where public subscriptions are involved. No form of application for shares or debentures being offered to the public can be issued, circulated, or distributed until a prospectus has been registered.

There must be at least three directors of a public company and at least two directors of a proprietary company. In the case of a public company at least two of the directors, and, in the case of a proprietary company at least one of them, must ordinarily reside in Australia.

A company must hold a meeting of its shareholders at least once in every calendar year and must file an annual return with the Registrar. Except in the case of an exempt proprietary company, a copy of the annual accounts must accompany the annual return.

Corporations incorporated outside Victoria must register as "foreign" companies if they establish a place of business or carry on business within the State.

The following table shows details of companies registered during each of the years 1962 to 1966:

### VICTORIA—COMPANIES REGISTERED, ETC.

Particulars		1962	1963	1964	1965	1966
New Companies Registered—				No.		
Viotorion		2,821	2,691	2,978	3,182	3,089
0.1	• • •		1 '	1 1	1 -	_ ′
Other	• •	249	255	310	283	285
Total		3,070	2,946	3,288	3,465	3,374
Nominal Capital of New O	Com-		!	\$,000		j
panies—						
Victorian		240,914	161,610	201,357	121,051	130,379
Other	••	425,686	171,056	145,562	276,477	201,363
Total	••	666,600	332,666	346,919	397,529	331,742
Existing Companies (At End Year)—	d of			No.		•
Victorian		36,082	38,144	40,894	42,968	44,371
Other		2,620	2,842	3,150	3,177	3,312
Total	••	38,702	40,986	44,044	46,145	47,683
			J	\$'000	I———	I
Increase in Nominal Capita Victorian Companies during		387,966	240,054	214,530	278,136	210,726

### Stock Exchange of Melbourne

### Introduction

The Stock Exchange of Melbourne was established in 1859. Over the years, there has been continuous growth in share ownership and large amounts of capital have been raised for public works and for the expansion of industry. In these ways, the Stock Exchange has fulfilled its functions in the economic development of the Commonwealth as well as of the State. 702 Finance

#### **Functions**

The basic function of the Stock Exchange is to provide the means by which investment securities, stocks, bonds, shares, etc., may be conveniently bought and sold. The type of market has varied over the years from the old "call-room" style of trading to the present posttrading method which is practised in most exchanges throughout the world.

#### Membership

The Stock Exchange of Melbourne is an association of 166 members. It is governed by a chairman and committee (twelve including the chairman), elected by the members.

#### Official List

At 30 September 1966, 2,978 separate securities (including options) with a nominal value of \$12,791m and a market value of \$18,384m were quoted on the Exchange. The market value of \$7,358m in Commonwealth loans represents 40 per cent of all securities listed.

In the following table, the number of issues (excluding options) and their nominal value are classified according to class of security. Particulars are shown as at 30 September for each of the years 1963 to 1966.

MELBOURNE STOCK EXCHANGE—ISSUES LISTED\* AND NOMINAL VALUE

		Listed at 30 September—									
Class of Security	1963		19	1964		1965		1966			
	No. of Issues	Nominal Value									
		\$m		\$m		\$m		\$m			
Commonwealth Loans Semi-Government Loans Foreign Government Loans Industrial Company Securities—	38 725 10	6,326 790 12	738 14	6,662 704 18	49 784 15	7,056 700 20	50 798 14	7,358 783 18			
Debentures Unsecured Notes Preference Shares Ordinary Shares Mining Company Securities	540 335 294 785 131	514 282 138 2,638 206	560 311 289 811 132	570 260 144 2,788 220	552 294 287 825 130	640 248 140 3,086 258	642 265 279 815 115	729 216 169 3,248 270			
Total	2,858	10,906	2,899	11,366	2,936	12,148	2,978	12,791			

<sup>\*</sup> Excludes options.

Twelve companies were added to the official list during 1966 and their combined nominal capital was \$20m. In addition, new capital issues made by companies already listed amounted to \$330m. At the close of the year, the official list comprised 880 companies—787 commercial and industrial and 93 mining companies.

Because of take-overs and mergers, 31 companies were removed from the official list during the year.

#### Turnover

Turnover in all sections of the market except semi-government loans, debentures and unsecured notes increased during the year; sales of Commonwealth loans rose by 111 per cent to \$242m—the highest since 1959. Turnover of share securities rose by 19 per cent to 169·6 million units—the third highest total ever recorded: part of the increase was due to the splitting of shares associated with the conversion to decimal currency.

Sales of mining shares increased by 59 per cent to 46.6 million units reflecting the revived interest by investors in oil, iron ore, and nickel shares.

The following table shows details of the turnover of stocks and shares during each of the years 1961–62 to 1965–66:

### MELBOURNE STOCK EXCHANGE—TURNOVER OF STOCKS AND SHARES

(Million Units)

		Year En	ded 30 Sep	tember-	
Class of Security	1962	1963	1964	1965	1966
Commonwealth Loans	62.6	108·6 4·4	130·0 4·6	114·4 16·0	242·0 14·7
Company Debentures, Unsecured Notes	10.8	14.6	14.8	14.2	10.4
Total Loan Securities	77.2	127.6	149 · 4	144.6	267 · 1
Preference Shares Ordinary Shares, Rights, and	1 · 1	1.3	2.5	1.7	2.6
Options Mining	109·3 33·6	144·0 28·0	153·1 33·2	111·4 29·4	120·4 46·6
Total Share Securities	144 · 0	173 · 3	188.8	142.5	169.6

Note: In the above table turnover of loan securities prior to 14 February 1966 have been converted to units of one dollar.

In the following table the number of transactions and value of turnover of stocks and shares are shown for each of the years 1962–63 to 1965–66:

MELBOURNE STOCK EXCHANGE—NUMBER OF TRANSACTIONS AND VALUE OF TURNOVER OF STOCKS AND SHARES

			Year	Ended 3	0 Septemi	ber—		
Class of Security	1963		190	64	190	65	1966	
·	Trans- actions	Value	Trans- actions	Value	Trans- actions	Value	Trans- actions	Value
Commonwealth Loans Semi-Government Loans Debentures, Notes	No. 15,877 4,622 7,030	\$m 113.0 4.6 6.8	No. 17,677 3,703 6,262	\$m 133.7 4.2 7.8	No. 15,506 3,433 4,258	\$m 98.7 14.3 8.8	No. 16,475 4,339 8,230	\$mi 241.5 14.7 9.5
Total Loan Securities	27,529	124.4	27,642	145.7	23,197	121.8	29,044	265.7
Preference Shares	4,409 371,365 76,528	2.2 215.5 25.1	4,345 408,874 90,913	4.7 261.7 38.1	3,102 290,000 75,094	2.7 190.8 39.5	3,670 272,212 99,513	4.3 179.1 45.0
Total Share Securities	452,302	242.8	504,132	304.5	368,196	233.0	375,395	228.4
Grand Total	479,831	367.2	531,774	450.2	391,393	354.8	404,439	494.1

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#### **Underwriting**

Member Firms of the Exchange have played a prominent part in Australia's underwriting activities for many years. During the year ended 30 September 1966, there were 32 semi-government loans of which 24 were underwritten—18 by Member Firms; the amount sought by these 18 loans was \$80m.

New brokerage rates were adopted by all Australian stock exchanges in July, 1965; the objective being to rationalise commission charges and to provide a rate structure compatible with decimal currency. The change embodied the introduction of a flat rate based on consideration as against the price of the security.

#### Decimal Currency

Decimal currency was introduced on 14 February 1966. New scales were fixed for marketable parcels and market bids. Many companies followed the Stock Exchange recommendation and published their latest accounts in both currencies and a growing number of listed companies announced their intention to convert their shares to one dollar units. At 30 September 1966, 69 companies had converted their shares to a par value of \$1.

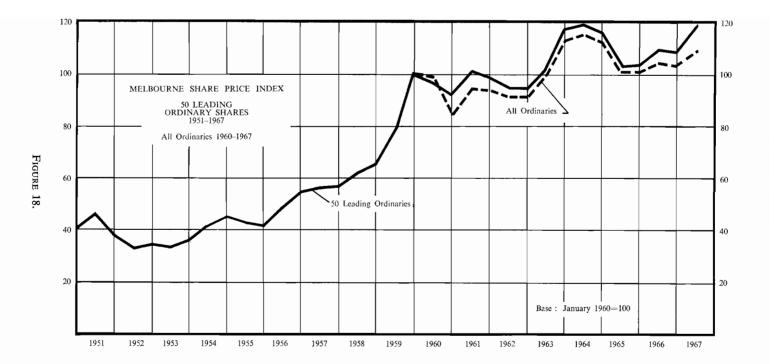
#### New Building

The Stock Exchange is to move to a new 27-storey building in June, 1968. It is being built in partnership with the A.N.Z. Bank and is located at 351 Collins Street with an arcade through to Flinders Lane. The Committee is investigating the installation of a computer-communication system and automatic display boards for share prices in the new building.

#### New Transfer System

A new share transfer system was introduced in 1967; pilot legislation in the form of the Marketable Securities Act was passed in Victoria in May, 1966. The new system is based on three new concepts:

- (1) The conversion of a transfer signed by the transferor into a valid document, which is achieved by the warranty of the selling broker;
- (2) the elimination of the transferee's signature; and
- (3) the elimination from the transfer of adhesive duty stamps, to be replaced by a weekly remittance by brokers.



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#### Melbourne Share Price Index

The Melbourne Share Price Index is compiled by the Stock Exchange of Melbourne. (For the method of its compilation, see page 710 of the 1965 Victorian Year Book).

The Index includes an All Ordinaries Index and a 50 Leaders Index, the former commencing in 1960 and the latter in 1948. The coverage of the Melbourne Share Price Index was extended during 1963–64 by the addition of three groups, namely, preference shares, gold, and oil and gas. These are not part of the All Ordinaries Index.

There has been a close correlation between the Indices for All Ordinaries and 50 Leaders. Based on monthly averages for 1965–66, the disparity at no time exceeded 2½ per cent.

The All Ordinaries Index which is published daily is subdivided into fifteen Industrial Groups. To measure short-term trends the 50 Leaders series is published three times daily.

At 30 September 1966, the Aggregate Market Value (A.M.V.) of stocks included in the All Ordinaries Index was \$8,040m or 88 per cent of the A.M.V. of all ordinary shares on the Official List. The 50 Leaders represent approximately 45 per cent of the A.M.V. of the total listed ordinary shares.

The accompanying graph shows the trend of the 50 Leaders Index from 1951 and that of the All Ordinaries Index from 1960. The base period for all groups is January, 1960.

#### **Short-Term Money Market**

The short-term money market in Australia in 1966 comprised nine dealer companies whose business is the borrowing of money and its investment in specified types of securities, and trading in those securities.

In February, 1959, the central bank (now the Reserve Bank of Australia) announced that it had agreed to grant a line of credit to several dealer companies which had been established to operate in the short-term money market. Under the line of credit, the Reserve Bank, as lender of last resort, grants loans to dealer companies so that their liquidity can be assured.

The rate of interest at which the Bank is prepared to lend to the market is penal, its function being normally to discourage frequent borrowing by dealers. A perhaps more unattractive feature to the market of the Bank's last resort loans is that they cannot be repaid earlier than seven days from the date of drawing even though money may be readily available from ordinary lenders within a day or so of the drawing.

Because of the responsibilities for the market which the Reserve Bank has assumed, dealer companies are required to observe a number of conditions. Dealers accept loans overnight, at call or for fixed periods, in minimum amounts of \$50,000. The funds so borrowed are used to purchase securities of the type described above. These securities may be lodged with lenders as cover for loans accepted or, as is mostly the case, the securities may be lodged by the dealer with the Reserve Bank for safe custody. The Bank then issues certificates in the dealer's name certifying that it is holding certain stated securities for safe custody on his behalf. These safe custody certificates are lodged by the dealer with the lender as evidence that securities are held against loans accepted; when loans are repaid, the lender returns the certificates to the dealer.

When loans are called, the dealer has three possibilities of obtaining funds to effect repayment. He can try to borrow the amount required from someone else or, alternatively, sell securities from his portfolio and use the proceeds in repayment. Failing either of these two possibilities, he can approach the Reserve Bank as lender of last resort and borrow the amount required against lodgment of security.

The rate of interest paid by dealers for funds may vary from day to day and may indeed change during the day depending on the general supply of funds. The gross return to the dealer is the difference between the rate paid for money and the interest received on his portfolio of securities, together with the margin, if any, between the price paid for securities and the proceeds of sales.

Lenders to the market may be classified into four main groups: major trading banks and other cheque-paying banks, savings banks, public authorities, and private lenders (e.g., large companies). The following tables show dealers' liabilities and assets, interest rates charged, and a classification of liabilities by type of client:

## AUSTRALIA—SHORT-TERM MONEY MARKET: LIABILITIES, ASSETS AND INTEREST RATES OF AUTHORISED DEALERS

Month of	Liabilities to Clients	Gover	Asset Holommonwer nment Sec Face Value	alth curities	Com-	Interest Rate Accepted du		Weighted Average Interest Rate on Loans
June		Treasury Notes	Other	Total	cial Bills	At Call	For Fixed Periods	Out- standing *
	A	verage of	Weekly (\$m)	Figures		Per	Cent per Ann	um
1960	159.8 194.3 232.9 267.1 320.8 312.7 350.2	200	4.6 0.8 2.3 233.3 303.0 335.0 362.6	164.6 200.8 242.3 286.8 341.2 343.4 373.3	7.6 25.2	2·75-3·50 2·50-4·88 2·00-4·00 2·00-4·25 1·50-4·50 1·50-6·00 3·00-6·10	3·00-3·50 3·50-4·83 3·00-3·88 3·13-4·25 3·38-4·50 2·00-5·53 4·25-5·80	3·25 4·17 3·45 3·75 3·71 4·16 4·73

[Source: Reserve Bank of Australia

<sup>\*</sup> From 1960 to 1963 inclusive as at last Wednesday of month of June. For 1964, 1965, and 1966, average of weekly figures for month of June.

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AUSTRALIA—SHORT-TERM MONEY MARKET: AUTHORISED DEALERS' LIABILITIES, CLASSIFIED BY TYPE OF CLIENT\*
(\$m)

	Clients							
All Cheque-paying Ban	ıks				93.9	91.1		
Savings Banks					32.1	35.6		
Insurance Offices					6.7	12.5		
Superannuation, Pensio	n, and	Provident :	Funds		6.7	6.2		
Hire Purchase and Othe	r Insta	lment Credi	t Comp	anies	4.7	6.3		
Companies (n.e.i.)					56.5	95.1		
Commonwealth and Sta	ate Go	vernments			33.6	30.4		
Local Government and (n.e.i.)	Semi-C	Governmenta	l Autho	orities	52.3	51.0		
All Other Lenders (Inc Trustee Companies)		Marketing	Boards	and	15.7	18.4		
Total					302.2	346.5		

[Source: Reserve Bank of Australia

#### Further Reference, 1967

#### **Instalment Credit for Retail Sales**

All types of Instalment Credit Schemes in which repayments are made by regular, predetermined instalments are included in this collection. These include Hire Purchase, Time Payment, Budget Accounts, and Personal Loan Schemes which relate primarily to the financing of retail sales of goods. The statistics do not cover lay-bys, credit accounts not involving regular predetermined instalments, financing of sales of land and buildings, property improvements, services such as repair work and travel facilities, or rental and leasing schemes.

In addition to businesses which finance the sale of goods by retail, but do not retail goods themselves (called Non-Retail Finance Businesses), information is also collected from retailers who provide their own finance and from retailers' subsidiary companies (called Retail Businesses). Retailers' subsidiary companies are businesses which have been set up by retailers, or by groups mainly engaged in retailing, primarily for the purpose of financing their retail sales.

<sup>\*</sup> Compiled from returns supplied by authorised dealers in the short-term money market. Liabilities to Reserve Bank as lender of last resort are excluded.

Figures for retail subsidiary companies are included with Retail Businesses in order to permit compilation of figures on a comparable basis over a period of time even when the retailer sets up a subsidiary company to conduct the financing which was previously done by the retail business itself.

The statistics are classified by type of business according to the nature of the business on whose paper the agreement was written, even if the agreement was subsequently assigned, discounted, or mortgaged with another type of business.

Particulars of total instalment credit transactions of Non-Retail Finance Businesses are collected regularly from all such businesses. However, particulars from Retail Businesses are derived from a sample of these businesses based on the Census of Retail Establishments for 1961–62. Because of this, the figures shown below for Retail Businesses are subject to revision. Revision to data for Non-Retail Finance Businesses also may be necessary from time to time as problems are encountered about coverage and classification. All types of goods sold to final purchasers are included, whether producer goods (such as plant and machinery) or consumer goods.

The following table shows the amounts financed by all businesses during the year ended 30 June 1966, in Australia, classified by States and by groups of commodities financed. It also shows the balances outstanding at 30 June 1966, for each State and Australia.

AUSTRALIA—INSTALMENT CREDIT FOR RETAIL SALES
(Retail Businesses plus Non-Retail Finance Businesses)
(\$m)

	Amount	Balances Outstanding			
State	Motor Vehicles, Tractors, etc.†	Plant and Machinery‡	Household and Personal Goods§	Total All Goods	at 30 June 1966
New South Wales¶	201.5	25.3	147.2	374.0	559.1
Victoria	135.5	16.1	83.2	234.8	344.5
Queensland	86.7	12.2	50.1	149.1	232.3
South Australia°	49.6	4.9	28.8	83.3	133.3
Western Australia	51.8	11.3	19.7	82.8	115.3
Tasmania	18.5	2.7	8.4	29.6	45.3
Australia	543.6	72.5	337.4	953.5	1,429.8

<sup>\*</sup> Includes amounts financed on both Hire Purchase and Other Instalment Credit Schemes valued at net cash or list price (excluding hiring charges and insurance).

<sup>†</sup> Includes new and used motor cars, motor cycles, commercial vehicles, tractors, caravans, motor parts and accessories.

<sup>‡</sup> Includes farm machinery and implements, earth-moving equipment, aircraft, industrial plant and machinery, business machines and equipment (including commercial refrigeration equipment),

<sup>§</sup> Includes furniture and furnishings, domestic refrigerators, electrical goods, television and accessories, radios, musical instruments, bicycles, and other household and personal goods.

<sup>|</sup> Includes hiring charges, interest and insurance.

<sup>¶</sup> Includes Australian Capital Territory.

o Includes Northern Territory.

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The following table shows the amounts financed during recent years in Victoria classified according to type of business and groups of commodities financed:

# VICTORIA—INSTALMENT CREDIT FOR RETAIL SALES: AMOUNTS FINANCED BY COMMODITY GROUPS\*

(m)

Year Ended 30 June—	Motor Vehicles, Tractors, etc.†	Plant and Machinery‡	Household and Personal Goods§	Total All Goods
	R	ETAIL BUSINESSES		
1962	4.9	0.4	73.1	78.4
1963	5.7	0.7	75.7	82.2
1964	5.4	1.2	74.2	80.8
1965	5.9	1.0	77.4	84.2
1966	4.8	1.0	69.9	75.7
	Non-Reta	AIL FINANCE BUS	SINESSES	
1962	90.4	10.3	15.4	116.1
1963	113.1	11.8	15.5	140.5
1964	124.6	12.9	15.7	153.0
1965	140.9	14.9	15.3	171.1
1966	130.7	15.1	13.3	159.0
		ALL BUSINESSES		
1962	95.3	10.7	88.5	194.5
1963	118.9	12.5	91.3	222.6
1964	130.0	14.1	89.9	233.9
1965	146.7	15.8	92.7	255.3
1966	135.5	16.1	83.2	234.8

<sup>\*</sup> Includes amounts financed on both Hire Purchase and Other Instalment Credit Schemes valued at net cash or list price (excluding hiring charges and insurance).

The following table shows the balances outstanding in Victoria at 30 June 1962 to 1966, and the relationship between Retail and Non-Retail Finance Businesses in this respect:

### VICTORIA—INSTALMENT CREDIT FOR RETAIL SALES: **BALANCES OUTSTANDING\***

(\$m)

	At 30 June—			Retail Businesses	Non-Retail Finance Businesses	Total All Businesses
962				117.0	185.6	302.7
963				115.0	203.3	318.3
964				106.7	227.8	334.6
965				101.0	253.9	354.9
966				91.0	253.5	344.5

<sup>\*</sup> Includes amounts owing on both Hire Purchase and Other Instalment Credit combined.

<sup>†</sup> Includes new and used motor cars, motor cycles, commercial vehicles, tractors, caravans, motor parts and accessories.

<sup>‡</sup> Includes farm machinery and implements, earth-moving equipment, aircraft, industrial plant and machinery, business machines and equipment (including commercial refrigeration equipment), etc.

<sup>§</sup> Includes furniture and furnishings, domestic refrigerators, electrical goods, television and accessories, radios, musical instruments, bicycles, and other household and personal goods.

At 30 June 1962, of the total balances outstanding in Victoria for all instalment credit (\$302,658,000), Hire Purchase comprised 81·2 per cent and Other Instalment Credit 18·8 per cent. The latter has grown since then and at 30 June 1966, totalled \$156,546,000 or 45·4 per cent of the total instalment credit outstanding balances of \$344,516,000. This increase has continued.

Cross-classifications of the statistics by type of instalment credit (i.e., Hire Purchase or Other Instalment Credit) and type of business (i.e., Retail Businesses or Non-Retail Finance Businesses) are not available for publication.

#### Retail Hire Purchase Operations

The following table shows the main features of hire purchase operations in Victoria for the years ended 30 June 1962 to 1966.

It should be noted particularly that these statistics cover hire purchase operations by all businesses.

#### VICTORIA—RETAIL HIRE PURCHASE OPERATIONS

Class of Cards		Year	Ended 30 Ju	ine—	
Class of Goods	1962	1963	1964	1965	1966
Nume	BER OF AGE	REEMENTS N	√IADE '	,	
Motor Vehicles, Tractors, etc.* Plant and Machinery† Household and Personal‡	85,024 11,376 422,149	98,529 10,836 418,114	89,502 10,941 392,776	72,360 10,570 369,494	58,330 10,551 294,145
Total Agreements	518,549	527,479	493,219	452,424	363,026
Motor Vehicles, Tractors, etc.* Plant and Machinery† Household and Personal‡	(\$n 129.5 15.6 63.5	150.4   18.2   62.4	134.0 19.7 57.9	113.9 21.3 55.9	89.9 21.6 46.2
Total Value	208.6	231.0	211.6	191.0	157.6
Amount F	INANCED U		REEMENTS	1	
Motor Vehicles, Tractors, etc.*   Plant and Machinery† Household and Personal‡	84.4 10.6 53.5	99.5 12.5 52.3	88.8 13.7 48.9	75.2 14.5 46.9	60.0 14.7 38.6
Total Amount Financed	148.5	164.3	151.3	136.6	113.3

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#### VICTORIA—RETAIL HIRE PURCHASE OPERATIONS—continued

#### BALANCES OUTSTANDING AT END OF YEAR¶

(\$m)

All Classes of Goods .. 245.8 248.8 240.6 211.6 188.0

<sup>\*</sup> Includes new and used motor cars, motor cycles commercial vehicles tractors, caravans, motor parts, and accessories.

<sup>†</sup> Includes farm machinery and implements, earth-moving equipment, aircraft, industrial plant and machinery, business machines and equipment (including commercial refrigeration equipment), etc.

<sup>‡</sup> Includes furniture and furnishings, domestic refrigerators, electrical goods, television and accessories, radios, musical instruments, bicycles, and other housebold and personal goods.

<sup>§</sup> Value at net cash or list price (excluding hiring charges and insurance).

<sup>||</sup> Excludes hiring charges and insurance.

<sup>¶</sup> Includes hiring charges and insurance.

# TRADE, TRANSPORT, AND COMMUNICATIONS

#### Retail Trade

#### Census of Retail Establishments

#### General

Statistics of retail sales have been compiled for the years 1947–48, 1948–49, 1952–53, 1956–57, and 1961–62 from returns supplied by all retail establishments in Australia.

In general terms, these Censuses have covered the trading activities of establishments which normally sell goods at retail to the general public from shops, rooms, kiosks, and yards. Particulars of retail sales obtained from these Censuses are designed principally to cover sales to the final consumer of new and second-hand goods generally used for household and personal purposes. For this reason, sales of building materials, farm and industrial machinery and equipment, earth-moving equipment, etc., have been excluded from this and previous Censuses. For the same reason, and also because of difficulties in obtaining reliable and complete reporting, sales of builders' hardware and supplies, business machines and equipment, grain, feed, fertilizers and agricultural supplies, and tractors have been excluded from the 1961–62 Census. Retail sales of motor vehicles, parts, etc., are included whether for industrial, commercial, farm, or private use.

In order to make a comparison between the 1956–57 and 1961–62 Retail Census results, it has been necessary to revise some figures for 1956–57 published previously to take account of the changes in scope in the 1961–62 Census mentioned above.

The first table of the two Censuses shows the number of establishments selling goods in each of 30 broad commodity groups, the value of these sales, and the value of sales per head of population. The numbers shown for each commodity group represent the total number of Census returns which recorded sales in that particular commodity group. Some retailers selling small quantities of particular commodities may not show these sales separately in their returns. Therefore, the particulars of number of establishments which sold goods in each commodity group should not be regarded as more than an approximate indication of the pattern of retail outlets for those commodity groups. In general, this factor would not have a significant effect on particulars of the value of sales for each commodity group.

#### VICTORIA—CENSUSES OF RETAIL ESTABLISHMENTS: ESTABLISHMENTS AND SALES BY COMMODITY GROUPS\*

	N1	6	Value	e of Retail	Sales of C	Goods
Commodity Group†		per of shments	То	otal		ead of lation
	1956–57	1961–62	1956–57	1961-62	1956-57	1961-62
72 1			\$'(	000	\$	,
Foodstuffs— Groceries	0 124	0.010	180,068	232,608	68.6	78.6
Destabased March	8,134 2,589	8,819 3,674	100,528	123,854	38.4.	41.8
D 1 D 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	3,683	4,429	45,726	56,748	17.4	19.2
Donald Colors of D	6,127	7,725	43,652	54,898	16.6	18.6
Confectionery, Ice Cream, etc	8,634	10,434	55,806	75,484	21.2	25.6
Other Types of Food	3,952	5,606	26,850	38,418	10.2	13.0
Beer, Tobacco, etc.—	3,552	3,000	20,000	00,710		1
Beer, Wine and Spirits	2,119	2,106	126,992	151,702	48.4	51.2
Tobacco and Cigarettes	13,450	16,003	58,460	73,170	22.2	24.8
Clothing, Drapery, etc.—	,	,		,		
Clothing—Men's and Boys' Wear	2,303	2,376	66,872	78,082	25.4	26.4
Clothing-Women's, Girls' and	,	,	, ,,,,,	,		
Infants' Wear	3,589	3,502	110,586	126,298	42.2	42.6
Drapery, Piece Goods, etc	1,796	2,327	41,978	54,310	16.0	18.4
Footwear—Men's and Boys' Footwear—Women's, Girls' and	1,509	1,724	12,518	15,774	4.8	5.4
Footwear-Women's, Girls' and						
Infants'	1,306	1,453	22,352	31,328	8.6	10.6
Hardwaret, Electrical Goods, etc	0.710	2 2 4 7	l			١
Domestic Hardware, etc	2,713	3,247	34,272	39,904	13.0	13.4
Radios, Radiograms, etc	1,262	1,244	10,046	8,560	3.8 7.6	2.8
Television and Accessories	777	1,226	19,696	27,584	7.6	9.4
Musical Instruments, etc	539	503	5,536 14,242	5,460	2.2	1.8
Domestic Refrigerators Other Electrical Goods, etc	1,160	1,175	14,242	18,828	5.4	6.4
Furniture and Floor Coverings—	2,142	2,303	20,976	34,058	8.0	11.6
Furniture (Including Mattresses)	1,002	1,076	37,782	44,700	14.4	15.0
Floor Coverings	738	827	18,906	21,452	7.2	7.2
Other Goods—	130	621	16,500	21,732	/ .2	/ . 2
Chemists' Goods	2,871	3,990	42,562	73,688	16.2	24.8
Newspapers, Books and Stationery	3,026	3,524	43,002	51,708	16.4	17.4
Sporting Requisites and Travel	,020	0,02	,,,,,,,	01,700		
Goods	1,197	1,275	8,584	11,140	3.2	3.8
Jewellery, Watches and Clocks	1,254	1,396	15,886	17,576	6.0	6.0
Other Goods	2,997	3,500	38,554	49,828	14.6	16.8
Total (Excluding Motor Vehicles,						
etc.)	§	§	1,202,432	1,517,160	458.0	512.6
Motor Vehicles, etc.   - Motor Vehicles (Including Motor Cycles)—						
New	847	852	136,490	171,500	52.0	58.0
Used	1,068	1,130	74,198	114,990	28.2	38.8
Motor Parts, Accessories, etc	2,763	3,795	38,890	50,696	14.8	17.2
Petrol, Oils, etc	3,536	4,262	70,212	94,046	26.8	31.8
Total Motor Vehicles	§	§	319,790	431,232	121.8	145.8
GRAND TOTAL	34,754¶	37.2689	1,522,222	1,948,392	579.8	658.4
GRAND IOTAL	34,7341	31,200	1,322,222	1,570,352	319.6	030.4

<sup>\*</sup> The figures refer to establishments with total retail sales of \$1000 or more.

The second table shows the number of establishments and the value of retail sales for the years 1956-57 and 1961-62, and the value of stocks on hand at 30 June for each of these years. All establishments were classified according to type of business. the purposes of such classification, reference was made to the type of goods sold as indicated by the commodity sales recorded on the Census

<sup>†</sup>Only main commodities descriptive of the particular groupings are shown details see Retail Census Bulletins.

<sup>‡</sup> Excludes basic building materials, builders' hardware and supplies (such as tools of trade, paints, etc.). § Not available.

<sup>||</sup> Excludes tractors, farm machinery and implements, earth-moving equipment, etc.

<sup>¶</sup> Total number of individual establishments. Many establishments showed sales in more than one commodity group. Thus the number of establishments selling goods in each commodity group does not add down to the total number of individual establishments.

returns. In the case of some types of business, the descriptions given by the proprietors were also taken into account. For most types of business the procedures used in 1961–62 followed those used in 1956–57. Four types of business which were included in 1956–57 are not applicable in 1961–62 because of the change in scope. The types of business concerned are Builders' Hardware Stores, Grain and Produce Merchants, Business Machine Firms, and Tractor Dealers. In addition, a separate type of business classification has been included for department stores and figures for 1956–57 have been revised to incorporate this change in classification.

# VICTORIA—CENSUSES OF RETAIL ESTABLISHMENTS: ESTABLISHMENTS, SALES, AND STOCKS ACCORDING TO TYPE OF BUSINESS\*

Type of Business	Re	oer of tail shments		ie of Sales†	Value of Retail Stocks at 30 June—‡	
	1956–57	1961-62	1956–57	196162	1957	1962
Earl Secret			\$'0	000	\$'0	000
Food Stores, etc.— Grocers	5,244	4 201	213,074	272,666	24,068	27,052
Details	2,242	4,381 2,628	100,240	122,210	1,046	986
Fruiterers	2,038	2,135	46,580	55,272	902	960
Bakers	1,371	1,350	34,032	40,904	768	1,044
Confectioners and Milk Bars	3,129	4,007	63,430	105,352	3,428	5,484
Cafés	693	675	7,084	5,516	422	444
Fishmongers and Poulterers	504	730	7,996	11,386	72	176
Other Food Stores	467	811	12,206	26,424	546	1,038
Hotels, Tobacconists, etc	1			,		
Hotels, Wine Saloons, etc	1,845	1,798	131,796	154,754	4,082	5,062
Tobacconists	377	414	7,492	7,074	722	634
Tobacconists and Hairdressers	1,133	1,125	10,488	6,714	1,018	790
Department Stores, Clothiers, Drapers,						
etc.— Department Stores	35	47	117,006	164,796	20,484	25,606
CI. II.	4,162	4,123	179,234	196,686	44.454	51,376
Footwear Stores	711	818	24,610	31,638	8,544	9,874
Hardware, Electrical Goods and	/11	010	24,010	31,036	0,544	2,074
Furniture Stores, etc.—				1		
Domestic Hardware Stores	997	1,078	18,998	22,846	5,312	6,472
Electrical Goods, etc., Stores	1,057	1,108	55,876	72,988	9,950	14,190
Furniture, etc., Stores	710	739	50,876	54,838	12,554	13,374
Other Goods Stores—			,			
Chemists	1,174	1,390	35,572	62,336	6,684	10,484
Newsagents and Booksellers	931	922	38,400	45,292	4,660	5,762
Sports Goods Stores	181	234	6,022	7,686	1,506	1,970
Watchmakers and Jewellers	561	528	13,080	12,996	6,398	6,156
Cycle Stores	208	156	2,626	1,956	562	434
Florists and Nurserymen Other Types of Business	385	437	4,608	5,970	334	534
Other Types of Business	1,205	1,259	21,982	27,486	4,744	5,526
Total (Excluding Motor Vehicle						
Dealers)	31,360	32,893	1 203 3088	1,515,7868	163,260	195,428
2001013)	51,500	32,073	1,203,3008	1,515,7608	103,200	
Motor Vehicle Dealers—						
New Motor Vehicle Dealers, Garages						
and Service Stations	2,887	3,717	265,040	355,766	27,726	34,052
Used Motor Vehicle Dealers	258	308	39,606	58,696	4,384	6,468
Motor Parts and Tyre Dealers	249	350	14,268	18,144	2,804	2,918
Total Mates Valida Delica						
Total Motor Vehicle Dealers,	2 204	4 275	210 01 45	422 606	24.014	42 420
Garages and Service Stations, etc.	3,394	4,375	318,914¶	432,606¶	34,914	43,438
GRAND TOTAL	34,754	37,268	1,522,222	1,948,392	198,174	238,866
SKARD TOTAL	37,734	37,200	1,922,222	1,340,332	170,174	230,000

<sup>\*</sup> The figures refer to establishments with total retail sales of \$1,000 or more.

<sup>†</sup> Total value of all commodities sold by retail.

<sup>‡</sup> Total value of all goods held for retail sale (including stocks of materials for use in repairs to customers' goods and foodstuffs for the provision of meals and refreshments).

<sup>§</sup> Figures differ from those contained in the table on page 714 in that they include retail sales of motor vehicles, etc., made by establishments whose main type of business is other than motor vehicles, and exclude retail sales of goods, other than motor vehicles, made by establishments whose main type of business is motor vehicles.

<sup>¶</sup> See note § above.

The third table shows a comparison of the number of retail establishments and the value of retail sales in Statistical Divisions in Victoria for the years 1956–57 and 1961–62:

#### VICTORIA—CENSUSES OF RETAIL ESTABLISHMENTS: RETAIL SALES IN STATISTICAL DIVISIONS\*

			No. of Esta	ablishments	Value of I	Retail Sales
Statis	tical D	ivision	1956-57	1961–62	1956-57	1961-62
					\$'(	000
Metropolitan			 21,932	23,781	1,027,448	1,339,066
Central			 2,797	3,014	100,604	127,130
North-Central			 1,010	1,031	28,630	32,582
Western			 2,544	2,574	108,030	128,888
Wimmera			 941	927	32,716	37,166
Mallee			 835	900	35,146	44,370
Northern			 2,159	2,241	79,750	102,820
North-Eastern			 976	1,038	37,080	46,574
Gippsland			 1,560	1,762	72,818	89,796
Total			 34,754	37,268	1,522,222	1,948,392

Note,-For boundaries of Statistical Divisions, see map inside back cover.

The table which follows shows, for the year 1961–62, the number of retail establishments and the value of retail sales classified according to total retail sales size:

VICTORIA—CENSUS OF RETAIL ESTABLISHMENTS, 1961–62: SIZE OF RETAIL ESTABLISHMENTS \*

	Establ	ishments	Value of Retail Sales		
Total Retail Sales Size	Number	Percentage in Each Group	\$'000	Percentage in Each Group	
Under \$2,000	997	2·7	1,444	0·1	
\$2,000 and under \$6,000	3,834	10·3	14,676	0·7	
\$6,000 and under \$10,000	3,439	9·2	27,058	1·4	
Under \$10,000	8,270	22·2	43,178	2·2	
\$10,000 and under \$20,000	7,718	20·7	113,018	5·8	
Under \$20,000 \$20,000 and under \$40,000	15,988	42·9	156,196	8·0	
	10,053	27·0	288,380	14·8	
Under \$40,000	26,041	69·9	444,576	22·8	
\$40,000 and under \$100,000	8,062	21·6	482,664	24·8	
Under \$100,000	34,103	91·5	927,240	47·6	
\$100,000 and under \$200,000	1,896	5·1	258,032	13·2	
Under \$200,000	35,999	96·6	1,185,272	60·8	
\$200,000 and under \$500,000	927	2·5	280,100	14·4	
Under \$500,000	36,926	99·1	1,465,372	75·2	
\$500,000 and over	342	0·9	483,020	24·8	
Total	37,268	100.0	1,948,392	100.0	

<sup>•</sup> Table refers to establishments with total retail sales of \$1,000 or more.

<sup>\*</sup> Table refers to establishments with total retail sales of \$1,000 or more.

Traders were also asked to supply details of the number of persons working at the establishment on the last pay day in June, 1962. They were requested to provide separate details of persons working mainly on retail activities and others engaged on wholesaling, manufacturing, etc. Persons who were normally working in the business but were absent through sickness or on holidays were included in the figures. The following table shows the number of males, females, and the total number of persons working mainly on retail activities on the last pay day in June, 1962, classified according to the main type of business and category of employment:

## VICTORIA—NUMBER OF PERSONS WORKING MAINLY ON RETAIL ACTIVITIES ON THE LAST PAY DAY IN JUNE, 1962

	Category of Employment							
Main Type of Business		Members	Paid	Total				
	Owners	of Family	Employees †	Full Time	Part Time	Total		
			MALES	s				
Food Stores-		1	1					
Grocers Butchers Fruiterers Bakers Confectioners and Milk	3,223 2,103 2,190 881	320 85 163 63	5,218 5,636 951 2,381	8,038 7,449 2,945 3,180	723 375 359 145	8,761 7,824 3,304 3,325		
Bars All Other Food Stores	3,082 1,984	523 135	882 1,521	3,466 3,236	1,021 404	4,487 3,640		
Hotels, etc.—								
Hotels, Wine Saloons, etc.	1,314	198	8,064	6,251	3,325	9,576		
Department Stores, Clothiers, Drapers, etc.— Department Stores Clothiers and Drapers Footwear Stores	1,560 417	96 22	6,004 4,765 869	5,913 5,572 1,197	93 849 111	6,006 6,421 1,308		
Hardware, Electrical Goods, etc		4						
Domestic Hardware Stores Electrical Goods, Radio and Musical Instrument	579	46	978	1,372	231	1,603		
Stores Furniture and Floor	663	40	2,925	3,434	194	3,628		
Coverings Stores	404	30	2,244	2,572	106	2,678		
Other Goods Stores-								
Newsagents and Book- sellers Chemists Other	766 1,138 3,338	66 24 197	924 1,328 3,259	1,455 1,882 6,052	301 608 742	1,756 2,490 6,794		
Total (Excluding Motor Vehicle Dealers, Garages and Service Stations, etc.)	23,644	2,008	47,949	64,014	9,587	73,601		
Total Motor Vehicle Dealers, Garages and Service Stations, etc	3,484	299	18,791	20,401	2,173	22,574		
Total	27,128	2,307	66,740	84,415	11,760	96,175		

For footnotes see end of this table on page 719.

# VICTORIA—NUMBER OF PERSONS WORKING MAINLY ON RETAIL ACTIVITIES ON THE LAST PAY DAY IN JUNE, 1962—continued

			Category of	Employmen	t			
Main Type of Business		Members	Paid	Total				
	Owners	of Family	Employees †	Full Time	Part Time	Total		
			FEMAI	LES				
Food Stores— Grocers Butchers Fruiterers Bakers Confectioners and Milk	2,314 420 1,072 708	619 171 477 190	5,478 1,083 2,457 2,262	6,697 1,125 2,347 2,307	1,714 549 1,659 853	8,411 1,674 4,006 3,160		
Bars All Other Food Stores	3,063 1,181	813 376	3,586 4,103	5,097 3,697	2,365 1,963	7,462 5,660		
Hotels, etc.— Hotels, Wine Saloons, etc.	1,022	342	6,587	5,967	1,984	7,951		
Department Stores, Clothiers, Drapers, etc.— Department Stores Clothiers and Drapers Footwear Stores	2,227 209	297 59	8,393 12,660 1,460	7,357 11,158 1,356	1,036 4,026 372	8,393 15,184 1,728		
Hardware, Electrical Goods, etc.— Domestic Hardware Stores	345	85	776	895	311	1,206		
Electrical Goods, Radio and Musical Instrument								
Stores Furniture and Floor Coverings Stores	193 138	79 41	1,419 970	1,450 1,009	241 140	1,691 1,149		
Other Goods Stores— Newsagents and Book- sellers Chemists Other	515 204 1,215	128 99 444	1,694 3,410 2,557	1,865 2,848 3,149	472 865 1,067	2,337 3,713 4,216		
Total (Excluding MotorVehicle Dealers, Garages and Service Stations, etc.)	14,826	4,220	58,895	58,324	19,617	77,941		
Total Motor Vehicle Dealers, Garages and Service Stations, etc	811	363	2,819	3,315	678	3,993		
Total	15,637	4,583	61,714	61,639	20,295	81,934		
•			Perso	NS				
Food Stores— Grocers Butchers Fruiterers Bakers Confectioners and Milk	5,537 2,523 3,262 1,589	939 256 640 253	10,696 6,719 3,408 4,643	14,735 8,574 5,292 5,487	2,437 924 2,018 998	17,172 9,498 7,310 6,485		
Bars All Other Food Stores	6,145 3,165	1,336 511	4,468 5,624	8,563 6,933	3,386 2,367	11,949 9,300		
Hotels, etc.— Hotels, Wine Saloons, etc.	2,336	540	14,651	12,218	5,309	17,527		
Department Stores, Clothiers, Drapers, etc.— Department Stores Clothiers and Drapers Footwear Stores	3,787 626	393 81	14,397 17,425 2,329	13,270 16,730 2,553	1,129 4,875 483	14,399 21,605 3,036		
FOI	roothotes so	~ end of th	us table on p	Jugo /15.				

## VICTORIA—NUMBER OF PERSONS WORKING MAINLY ON RETAIL ACTIVITIES ON THE LAST PAY DAY IN JUNE, 1962—continued

	Category of Employment							
Main Type of Business		Members	Paid	Total				
	Owners of Family		Employees †	Full Time	Part Time	Total		
Hardware, Electrical Goods, etc.—		ı	Perso	ons				
Domestic Hardware Stores Electrical Goods, Radio	924	131	1,754	2,267	542	2,809		
and Musical Instrument Stores	856	119	4,344	4,884	435	5,319		
Furniture and Floor Coverings Stores	542	71	3,214	3,581	246	3,827		
Other Goods Stores— Newsagents and sellers	1,281 1,342 4,553	194 123 641	2,618 4,738 5,816	3,320 4,730 9,201	773 1,473 1,809	4,093 6,203 11,010		
Total (Excluding MotorVehicle Dealers, Garages and Service Stations, etc.)	38,470	6,228	106,844	122,338	29,204	151,542		
Total Motor Vehicle Dealers, Garages and Service Stations, etc	4,295	662	21,610	23,716	2,851	26,567		
Total	42,765	6,890	128,454	146,054	32,055	178,109		

<sup>\*</sup> Includes members of owner's family and friends assisting in the business but not receiving a definite wage for their work,

The next table shows, for each State, particulars of the number of retail establishments and the value of retail sales for the year ended 30 June 1962, together with the value of stocks of goods on hand at 30 June 1962:

## AUSTRALIA—CENSUS OF RETAIL ESTABLISHMENTS\*: ESTABLISHMENTS, SALES, AND STOCKS, 1961–62

State			Va	lue of Retail	Sales	Value of		
		Number of Retail Es- tablishments	Excluding Motor Vehicles, etc.	Motor Vehicles, etc.†	Total	All Retail Stocks at 30 June, 1962		
			\$'000					
New South Wales Victoria Queensland South Australia Western Australia Tasmania		46,209 37,268 17,065 11,812 8,559 4,270	2,060,412 1,517,160 701,642 451,564 360,304 166,060	623,082 431,232 218,010 143,144 133,854 53,872	2,683,494 1,948,392 919,652 594,708 494,158 219,932	328,128 238,866 114,284 75,406 61,184 30,130		
Total		125,183	5,257,142	1,603,194	6,860,336	847,998		

<sup>\*</sup> Table refers to establishments with total retail sales of \$1,000 or more. Excludes Australian Capital Territory and Northern Territory.

<sup>†</sup> Includes friends and relatives who are paid a definite wage.

<sup>†</sup> Includes new and used motor vehicles, motor parts and accessories, petrol, lubricating oils, tyres, tubes, etc.

#### Survey of Retail Establishments

During the period between Censuses, estimates of the value of retail sales are made on the basis of returns received from a representative sample of retail establishments. Sample returns are supplied by retail businesses which account for approximately 45 per cent of all retail sales in Australia. Estimated totals are calculated by methods appropriate to a stratified sample.

The following table shows the value of retail sales of goods in Victoria in each of the commodity groups specified for the years 1962–63 to 1966–67:

VICTORIA—VALUE OF RETAIL SALES\*
(\$m)

Community Community		Year	Year Ended 30 June—						
Commodity Group	1963	1964	1965	1966	1967				
Groceries	240.5	261.8	287.8	307.6	330.4				
Butchers' Meat	130.6	139.7	154.6	169.8	178.2				
Other Food†	237.1	244.2	257.8	264.3	282.0				
Total Food and Groceries	608.2	645.7	700.2	741.7	790.6				
Beer, Wine and Spirits††	158.4	166.6	177.7	196.7	215.1				
Clothing and Drapery	268.7	291.1	312.0	318.2	326.1				
Footwear	48.1	52.2	54.7	55.2	61.1				
Domestic Hardware, China, etc.;	40.8	43.2	46.9	48.3	50.8				
Electrical Goods§	97.2	104.3	111.6	110.9	112.5				
Furniture and Floor Coverings	68.7	77.5	84.8	87.1	88.7				
Chemists' Goods	80.2	84.9	91.7	97.4	102.9				
Newspapers, Books and Stationery	51.7	60.4	63.4	66.3	70.4				
Other Goods	163.2	168.9	179.0	192.8	200.6				
Total (Excluding Motor Vehicles, Parts, Petrol, etc.)	1,585.2	1,694.8	1,822.0	1,914.6	2,018.8				
Motor Vehicles, Parts, Petrol, etc.¶	525.1	575.7	629.2	625.5	637.2				
GRAND TOTAL	2,110.3	2,270.5	2,451.2	2,540.1	2,656.0				

<sup>\*</sup> Compiled on the basis comparable with the 1961-62 Retail Census.

<sup>†</sup> Includes fresh fruit and vegetables, confectionery, soft drinks, ice cream, cakes, pastry, fish, etc., but excludes some delivered milk and bread.

<sup>††</sup> Excludes sales made by licensed clubs, canteens, etc.

<sup>‡</sup> Excludes basic building materials, builders' hardware and supplies.

<sup>§</sup> Includes radios, television and accessories, musical instruments, domestic refrigerators.

Includes tobacco, cigarettes, sporting goods, jewellery, etc.

<sup>¶</sup> Excludes tractors, farm machinery and implements, earth-moving equipment, etc.

#### Overseas and Interstate Trade

#### Overseas Trade: Legislation and Agreements

#### General

Of the three components of Victoria's trade, namely, transactions within the State, those with other Australian States, and those with countries outside Australia, the first two are, in practice, free of control or restriction; trade with overseas countries is subject to the customs laws of the Commonwealth Government.

By the Commonwealth of Australia Constitution Act, the power to make laws about trade and commerce with other countries was conferred on the Federal Parliament, and by the same Act, the collection and control of customs and excise duties passed to the Executive Government of the Commonwealth on 1 January 1901.

The first Commonwealth Customs Tariff was introduced by Resolution on 8 October 1901, from which date uniform duties came into effect throughout Australia. The Australian Customs Tariff has been developed in conformity with the policy of protecting economic and efficient Australian industries, and of granting preferential treatment to certain imports from countries of the Commonwealth. Some goods, generally those of a luxury nature, are subject to duty for revenue purposes. Customs collections are a major source of revenue, and the protective character of the tariff has an important influence on the Australian economy.

The present tariff provides for general and preferential rates of duty, and its structure is based on the "Brussels Nomenclature" which has its origins in the Convention on Nomenclature for the Classification of Goods in Customs Tariffs, signed in Brussels on 15 December 1950. Australia has operated a "Brussels-type" tariff since 1 July 1965.

Preferential rates apply to goods, the produce or manufacture of the United Kingdom, Ireland, Canada, New Zealand, Papua and New Guinea, and certain goods, the produce or manufacture of specified countries, provided that such goods comply with the laws in force at the time affecting the grant of preference.

General rates apply to goods from all countries which do not qualify for preferential rates of duty under a particular tariff classification.

#### Primage Duty

In addition to duties imposed by the Customs Tariff 1965, ad valorem duties at 5 per cent or 10 per cent are charged on some goods according to the type of goods and their origin. Goods, the produce or manufacture of New Zealand, Norfolk Island, Fiji, Cocos Islands, Christmas Island (Indian Ocean), the Territory of Papua and New Guinea, are exempt from primage duty.

#### Tariff Board

The Tariff Board is set up under the provisions of the Tariff Board Act to advise the Commonwealth Government on matters relating to the protection and encouragement of Australian industry.

### Bilateral Trade Agreements

Australia has numerous trade agreements with overseas countries, the principal agreements being outlined below:

Country	Main Features of Agreement
United Kingdom	Dated 1956. Preservation of security for Australian exports in United Kingdom markets. Lowering of obligatory margins of preference which Australia extends to the United Kingdom.
Canada	Dated 1960. Mutual accord of preferential tariff treatment with certain specified exceptions as for 1931 agreement plus concessions granted in 1932 and 1937.
New Zealand	Dated 1966. Provides for free trade in certain scheduled goods. Provision is made for addition of items to the schedule. The 1933 Agreement continues in force as part of the 1966 Agreement except as superseded or modified by it.
Malaysia	Dated 1958. Agreement negotiated with the Federation of Malaya and applies only to that part of Malaysia formerly comprising the Federation. Records exchange of preferential treatment with special protection for Australia's wheat and flour markets in Malayan States, and for Malayan rubber and tin in Australia.
Rhodesia, Zambia, and Malawi	Dated 1955. Agreement negotiated with Federation of Rhodesia and Nyasaland. Preference for Australian exports (mainly primary produce). Preferential tariff treatment on exports to Australia with an exclusive special tariff on unmanufactured tobacco. Following dissolution of the Federation in December, 1963, the agreement was applied on a provisional basis to each of the constituent territories. On 30 June 1966, Zambia terminated the agreement. Following the unilateral declaration of independence by the Rhodesian Government in November, 1965, tariff preferences to Rhodesia were suspended. Re-negotiation of the agreement with Malawi is at present under consideration.
Indonesia	Dated 1959. Records desirability of expanding trade between Australia and Indonesia. Gives recognition to importance of flour trade from Australia to Indonesia.
Japan	Dated 1963. Mutual exchange of most-favoured-nation treatment. Japan to accord preferential treatment to Australian wool and wheat as well as expanded opportunities for imports into Japan of other Australian primary produce and motor vehicles. Australia to consult Japan on temporary protection cases affecting Japanese products.
Philippines	Dated 1965. Provides for an exchange of non-discriminatory treatment while recognising existing preferences.
South Korea	Dated 1965. Provides for an exchange of non-discriminatory treatment with allowances for existing preferences. Both Governments undertake to endeavour to increase volume of trade with each other.
U.S.S.R	Dated 1965. Provides for an exchange of non-discriminatory treatment and for consultation on request about any matter affecting the operation of the Agreement.

#### General Agreement on Tariffs and Trade (G.A.T.T.)

The General Agreement on Tariffs and Trade, to which Australia was one of the original contracting parties, is an international trade agreement which has been in operation since 1 January 1948. In 1966, 67 countries were full contracting parties to the agreement. They comprise most of the world's larger trading nations. A further thirteen countries participated with less than full contractual obligations.

Five series of tariff negotiations have been conducted, as a result of which Australia has obtained tariff concessions on almost all the principal products of which Australia is an actual or potential exporter to the individual countries concerned.

#### Excise Tariff

The Excise Tariff applies to certain articles which can only be manufactured under licence and subject to certain conditions. The tariff relates to beer, spirits, amylic alcohol and fusel oil, saccharin, liqueurs, flavoured spirituous liquors, tobacco, cigars, cigarettes, snuff, coal, certain petroleum, shale, or coal tar distillates, playing cards, cigarette papers, matches, wine (certain types), wireless valves, and canned fruit.

#### Customs (Import Licensing) Regulations

Import licensing, introduced at the beginning of the Second World War, was relaxed progressively after the war so that by March, 1952, goods from the non-dollar area (except Japan, to which special conditions applied until 1957) were virtually free from import licensing controls. A fall in the price of wool and a large increase in imports in the year 1951–52 so endangered Australia's external financial position that in March, 1952, the import restrictions were again intensified. The war-time regulations were subsequently replaced by regulations made under the *Customs Act* 1901–54.

Between March, 1952, and February, 1960, import restrictions were varied broadly in line with Australia's balance of trade position.

After the changes made in February, 1960, only about 10 per cent of imports remained subject to control. The remaining restrictions were removed in October, 1962, for all commodities, with the exception of a small group which were retained under control for reasons of association with the protection of the Australian industries concerned.

#### Export Controls and Incentives

The Customs Act makes provision for the prohibition of exportation of certain goods from Australia either absolutely, or to a certain place, or unless prescribed conditions are complied with. The *Banking Act* 1959 contains provisions to ensure that the full proceeds of exports are received into the Australian banking system in the currency and in the manner prescribed by the Reserve Bank of Australia.

The Commonwealth Government provides taxation concessions as financial incentives to export. A special Income Tax allowance, equal and additional to the ordinary allowable deduction in respect of specified expenses, is designed to encourage firms to incur promotion expenditure in advance of export sales. Rebates of payroll tax are also granted to employers whose export sales have increased above their average annual level in a base period.

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#### Australian Trade Missions

During the last decade, trade missions have become an integral part of the Commonwealth Department of Trade and Industry's campaign to develop and expand Australia's export trade. They have proved successful in creating an awareness, especially in new markets, of Australia as a producer of quality primary and secondary commodities, in establishing Australia as a source of supply, in establishing a basis for long-term business, and in producing valuable export business from "on the spot" trading. Trade missions have been directly responsible for substantial and permanent increases in export earnings.

Trade missions may be of the survey or selling type. The general survey mission is designed to carry out a survey of a particular area, obtain market information, and assess the market potential for Australian products. The specialised survey mission undertakes a market survey on behalf of a particular industry or for specific commodities. A survey mission usually comprises about five members. The Government selects suitable specialists and meets the full cost of the project. The mission reports back and recommends appropriate follow-up trade promotional activity.

The general selling mission is a planned "hard sell" overseas visit of a group of businessmen whose products have market prospects in the countries to which the mission will travel. Membership is usually about twenty although numbers have been as high as 40 and as low as seven members. The specialised selling mission is similar to the general selling mission in relation to the responsibilities of members and the facilities provided by the Government but differs in that it is concerned with specific industries, normally is smaller, and sometimes is backed up by small displays at selected centres to give additional impact.

As members of a selling mission, businessmen pay their own fares and accommodation and contribute towards the cost of mission entertainment. The Government meets the costs of a leader and manager, determines the itinerary, makes all necessary arrangements in Australia, and through Trade Commissioners in the countries being visited, organises government and business contacts, press receptions, and supporting advertising and publicity for the mission while it is away. A report on the mission's findings and recommendations is published and distributed.

Since 1954, Australia has sent overseas three general and twelve specialised survey missions, seventeen general, and three specialised selling missions, and five trade ships. The countries visited include Africa and the Rhodesias, South-east Asia, New Zealand, India and Ceylon, North America and Canada, Pacific Islands, the Middle East and Mediterranean, South America and the Caribbean, and Britain and Northern Europe.

#### Victoria's Pattern of Trade, 1964

#### Overseas Trade: Recorded Value of Imports and Exports

The recorded value of goods imported is the actual money price paid plus any special deduction or the current domestic value of the goods, whichever is the higher, plus all charges ordinarily payable for placing the goods free on board (f.o.b.) at the port of export. When

the invoiced value of the imported goods is in a currency other than equivalent value in Australian currency Australian, the The recorded value of exports, if before sold recorded. export, is equivalent to the f.o.b. value of the goods. If shipped on consignment, the value recorded is the Australian f.o.b. equivalent of the current price offering for similar goods of Australian origin in the principal markets of the country to which the goods are consigned for sale. With regard to wool shipped on consignment, the f.o.b. equivalent of the current price ruling in Australia approximates sufficiently to the f.o.b. equivalent of the price ultimately received. For information about the law relating to exports, see pages 572-5.

#### Overseas Trade of Victoria

#### General

Statistics of Australia's overseas trade passing through Victorian ports are compiled from documents obtained under the Customs Act, and are presented in the following series of tables.

The total values of the overseas trade of Victoria for each of the five years 1961–62 to 1965–66 are set out below. Exports do not include the value of stores shipped at Victorian ports on board overseas ships.

VICTORIA—OVERSEAS TRADE: RECORDED VALUES OF IMPORTS INTO AND EXPORTS FROM VICTORIAN PORTS (\$'000 f.o.b.)

Year Ended				Exports				
30 June	e—	- Imports Aust		Imports Australian Produce		Re-exports	Total	of Imports
1962 1963 1964 1965 1966	::	610,584 780,058 833,847 1,026,834 1,017,360	563,432 588,210 736,388 708,395 753,514	10,168 8,670 10,252 14,652 14,549	573,600 596,880 746,640 723,047 768,063	36,984 183,178 87,207 303,787 249,297		

That portion of the value of Australian trade handled at Victorian ports for each of the five years 1961–62 to 1965–66 is shown in the following table:

VALUE OF AUSTRALIAN TRADE, AND PORTION HANDLED AT VICTORIAN PORTS

Year Ended 30 June—		ustralian Trad	e	Proportion of Australian Trade Handled at Victorian Ports			
30 Jul	ie—	Imports	Exports	Total	Imports	Exports	Total
			\$'000 f.o.b	-		<del></del> ;	
1962		1,769,492	2,154,568	3.924.060	34.5	26.6	30.2
1963		2,162,670	2,151,812	4,314,482	36.1	27 · 8	32.0
1964		2,372,658	2,782,460	5,155,118	35.1	26.8	30.7
1965		2,904,703	2,651,449	5,556,152	35 • 4	27 · 3	31 · 5
1966		2,939,492	2,720,953	5,660,445	34.6	28 · 2	31.5

Classification of Overseas Imports and Exports

The following table shows value of imports and exports for the years 1963-64 to 1965-66 grouped in 22 statistical classes:

### VICTORIA—CLASSIFICATION OF OVERSEAS IMPORTS AND EXPORTS

(\$'000 f.o.b.)

	Im	ports*	]	Exports	
Classification	1963–64	1964-65	1963–64	1964–65	1965–66
I. Foodstuffs of Animal Origin	9,112	9,116	141,330	173,000	164,433
II. Foodstuffs of Vegetable Origin	22,520	26,225	169,287	149,515	159,528
III. Spirituous and Alcoholic Liquors	1,367	1,503	1,446	1,217	1,313
IV. Tobacco and Preparations thereof V. Live Animals	13,695 772	13,058 922	193 328	269 259	257 315
VI Animal Substances	7.584	8.042	318,337	268.072	288.147
VIII Vesstable Colores and Dile	24.384	29.030	871	1.158	1.561
VIII. (a) Yarns and Manufactured Fibres	23,929	29,877	4.789	3,819	3,147
(b) Textiles	63,363	72,793	2,121	2,497	3,427
(c) Apparel	9,414	10,691	550	675	636
IX. Oils, Fats and Waxes	79,053	82,171	19,134	13,203	11,188
X. Pigments, Paints and Varnishes	5,567	6,356	947	870	1,157
XI. Rocks, Minerals and Hydrocarbons	5,607	7,149	1,336	3,438	4,357
XII. (a) Metals and Metal Manufactures					
(Except Electrical Appliances and					
Machinery)	166,289	226,916	26,886	37,190	49,693
(b) Dynamo Electrical Machinery and	20.422	44.405	4.025	2 050	4 222
Appliances	39,423	44,405	4,025	3,859	4,222
(c) Machines and Machinery (Except Dynamo Electrical)	137,214	181,231	14.037	13.900	18.114
XIII. (a) Rubber and Rubber Manufactures	20,193	24,942	1,960	2,597	2,802
(b) Leather and Leather Manufactures	2,198	2,638	2.458	2,567	2,895
XIV. Wood and Wicker	8,105	9,830	307	319	383
XV. Earthenware, Cement, China, Glass, etc.	12,594	14,627	807	859	958
XVI. (a) Pulp, Paper and Board	29,271	32,957	1,279	1,737	1,665
(b) Paper Manufactures and Stationery	16,559	17,086	2,054	1,771	1,560
XVII. Sporting Material, Toys, Jewellery, etc	10,285	12,419	1,276	1,357	1,662
XVIII. Optical, Surgical, and Scientific					
Instruments, etc	14,559	16,506	2,323	3,004	3,278
XIX. Chemicals, Medicinal and Pharmaceutical		57.400	0.270	11.707	15 000
Products, etc XX. Miscellaneous	46,464	57,198	9,379	11,707	15,998 13,885
VVI Cil	64,207	89,050	11,908	14,942	13,863
XXI. Silver	10				14
Total Merchandise	833,746	1,026,741	739,368	713,801	756,595
XXII. Gold, Commodities and Transactions of	033,740	1,020,741	, 55,500	. 12,001	,,,,,,,,
Non-Merchandise Trade	101	93	7,272	9,247	11,468
Grand Total	833.847	1.026,835	746,640	723,047	768,063

\* See table below.

Details of imports during 1965-66 under a new classification applying from 1 July 1965 are:

Classification	Value \$'000	Classification	Value \$'000
<ol> <li>Food and Live Animals</li> <li>Beverages and Tobacco</li> <li>Crude Materials, Inedible</li> </ol>	38,028 14,269	8. Manufactured Miscellaneous Articles 9. (a) Commodities and	77,109
except Fuels	67,273	Transactions of Mer- chandise Trade, Not Else-	
3. Mineral Fuels, Lubricants and Related Minerals	72,919	where Classified	35,567
4. Animal and Vegetable Oils and Fats	4,280	Total Merchandise	1,011,935
<ul><li>5. Chemicals</li><li>6. Manufactured Goods Classi-</li></ul>	96,696	9. (b) Commodities and Transactions Not In-	
fied Chiefly by Material 7. Machinery and Transport	217,565	Cluded in Merchandise	5,425
Equipment	388,229	Grand Total	1,017,360

Victoria's export trade comprises largely agricultural, dairying, and pastoral products which in 1965–66 amounted to 81 per cent of merchandise exports. Wool alone accounted for 31 per cent of total exports, while wheat and flour exports represented a further 11 per cent.

### Recorded Values of Principal Articles Imported

The following table shows the recorded values of the principal articles imported into Victorian ports for the years 1963-64 to 1965-66:

VICTORIA—PRINCIPAL ARTICLES IMPORTED FROM OVERSEAS

Article and Unit of Quantity		Quantity		Value		
	1963-64	1964-65	1965-66	1963-64	1964-65	1965-66
		'000			\$'000 f.o.b	
Fish	22,804 11,831 24,254 17,083 16,377	23,281 12,657 31,166 17,750 18,817	13,373 27,428 15,606 10,326	6,562 3,483 8,970 12,135 4,304	6,858 3,735 11,603 11,601 4,870	8,941 4,360 10,432 11,276 2,580
Wool	5,652 210 1,241 2,295 361	6,261 250 1,569 4,705 414	6,526 208 1,642 2,225 109	3,408 3,595 2,313 3,908 596 2,189	3,664 3,451 2,693 6,883 741 1,646	3,560 1,934 2,614 3,370 163 1,911
Bags and Sacks doz Cotton Piecegoods—	1,158	1,134	1,061	4,993	5,188	5,879 1,205
Grey Unbleached sq yd Bleached, Printed, Dyed, or Coloured sq yd	19,526	26,063 70,754	7,709 24,965	3,019 17,817	3,589 18.657	6.779
Carpets and Carpeting sq yd Petroleum, Crudes	1,191 1,200,755 78,482 33,460 15,595	1,544 1,290,045 17,699 52,914 9,417	1,891 1,265,612 31,741 61,875 5,032	3,039 55,613 3,774 3,703 4,351	4,684 58,167 1,078 5,466 2,512	5,808 56,196 1,722 6,418 1,545
Dyes, Including Organic Pig- ment Dyestuffs (n.e.i.) 1b Iron and Steel—	2,210	2,674	3,018	3,280	4,293	5,144
Bar and Rod cwt Plate and Sheet—Plain cwt —Tinned cwt	186 739 55	409 1,057 302	398 807 33	4,408 6,574 507	5,270 8,867 2,884	5,215 7,555 319
Hand Tools Taps and Valves for Gases and Liquids Aircraft	::	::	::	2,615 2,991 1,507	3,319 3,511 19,748	4,122 3,605 13,960
Aircraft Parts  Motor Vehicles, Chassis, Bodies, and Parts				13,4 <b>64</b> 98,349	23,415 109,671	31,970 90,374
Radio and Television Equipment Tractors—Crawler Type —Wheeled Type				7,469 6,197 11,022	9,667 8,715 10,698	10,645 6,576 12,550
Tractor Parts Knitting Machines Bearings, Roller and Ball Crude Rubber (Including Crepe		•••		9,901 2,773 7,054	12,241 3,324 8,822	6,898 3,775 6,856
and Latex) lb Synthetic Rubber (Including	42,031	50,091	36,271	8,746	10,602	7,450
Latex) lb Timber, Undressed— Douglas Fir (Oregon) sup ft	18,139	20,274	18,681	4,597 2,828	4,906	4,357
Crockery Plate Glass, Polished and	30,446	29,138	30,587	2,320	2,748 2,626	2,824 2,765
Patent sq ft Pulp for Paper-making ton Newsprinting Paper, Not Glazed etc.ton Transparent Cellulose	6,288 60 88	8,281 76 91	8,782 72 96	2,503 6,030 12,510 4,134	3,063 8,166 12,311 4,845 10,922	2,769 6,481 12,765 5,429
Books, Magazines, etc. Rock Phosphate ton Polyethylene (Polythene) Resin Polyamide (Nylon, etc.) Resins Army, Navy, and Air Force Stores and Equipment	665 13,827	853 17,013	994 18,771	10,655 4,509 3,263 7,825	6,320 3,811 11,061	11,068 7,641 4,014 8,779
Stores and Equipment Outside Packages All Other Articles	:: 	::	::	3,002 14,101 420,941	3,721 16,518 533,684	1,191 16,450 577,120
Total Imports				833,847	1,026,835	1,017,360

NOTE.—In the above table, separate details are shown of articles for which the value of imports amounted to more than \$2m in any one of the three years.

<sup>\*</sup> Not available.

### Recorded Values of Principal Exports

The following table shows the recorded values of the principal articles exported to overseas countries from Victorian ports during each of the years 1963–64 to 1965–66:

VICTORIA—PRINCIPAL ARTICLES EXPORTED OVERSEAS

Article and Unit of (	Duantity	,		Quantity			Value	
			1963-64	1964-65	1965–66	1963-64	1964-65	1965–66
Meats Preserved by Cold	Process-	_	'000			\$'000 f.o.b.		
Beef and Veal		1b	122,323	147,631	132,764	33,637	41,434	41,026
Lamb		lь	20,877	30,290	17,960	3,658	6,029	4,332
Mutton		1b	104,409	107,178	108,353	16,591	18,969	22,661
Rabbits and Hares-Sk	inned	1b	11,714	11,210	11,607	2,858	2,887	3,096
Meats, Tinned			1				Į.	
Meat Loaf		1b	14,731	13,790	11,183	3,041	3,027	2,545
Beef or Veal	••	1b	11,833	14,855	12,545	2,301	3,556	3,130
Sausage Casings-Natura			1,796	1,670	1,887	3,735	3,786	4,366
Milk—			1,	1,0,0	1,00	3,755	3,700	1,500
Preserved, Sweetened			(7.60)		40.600			
	•••	1b	67,659	75,248	42,633	8,887	9,947	5,360
Dried or in Powdered F Full Cream		ſЬ	9,867	10.550	14.505	2.755	2442	2.422
GI :	••		,	12,553	14,595	2,755	3,442	3,423
D44	• •	1b 1b	30,991	49,943	36,159	2,285	5,249	4,623
<b>~</b> 1	••	lb	140,568	148,389	125,222	40,751	46,841	38,112
Na ri	••	ton	28,451	28,393	28,428	7,299	7,526	7,857
Rice		ton	1,572	1,223	1,406	82,200	64,179	72,644
Oats		ton	19	17	15	2,644	2,090	1,993
White Flour—Plain		ntal	190	213	71	7,819	8,974	3,371
Malt		lb	5,360	3,967	2,643	15,634	12,693	8,339
Fruit, Fresh-Pears	 b		151,712	154,775	176,036	7,258	7,471	8,737
Dried-Sultanas	0	lb	1,097	1,049	1,493	3,611	4,003	5,581
Canned—Peaches	••	lb	99,657	113,899	128,539	13,413	16,137	18,038
—Pears	••	lb	67,609	56,575	72,836	7,805	6,536	8,366
	••	10	119,416	85,395	106,998	14,512	10,530	13,410
Hides and Skins-								
Sheep and Lamb Skins	with							
Wool on	••	1b	83,346	82,870	92,419	33,189	26,074	29,598
Other	••					5,383	6,581	8,630
Wool-							ļ	
Greasy	••	lb	383,921	375,140	394,231	246,854	206,073	217,856
Washed and Scoured	••	lb	21,064	22,319	25,412	16,274	15,083	16,152
Carbonised	••	lb	5,870	6,076	1,916	4,423	4.044	4,531
Tallow, Inedible		cwt	893	867	570	5,167	6,894	4,716
Petroleum Oils—								ŕ
Diesel Distillate (Incl. G	ıs Oil)	gal	20,351	5,958	14,296	2,380	649	1,249
	(Incl.		1					
Residual Oil)		gal	152,936	95,395	52,424	9,703	3,634	2,296
Iron and Steel Scrap		cwt	2,229	3,099	2,741	2,580	4,747	4,099
Motor Vehicles and Parts			'	••		13,767	17,688	21,329
Agricultural Machinery			••	••	• •	2,072	2,531	2,809
Casein	(	cwt	315	314	372	5,055	5,888	9,797
						117,099	137,855	163,991
All Other Articles	••		•••			117,099	137,033	105,551

NOTE—In the above table, separate details are shown of articles for which the value of exports amounted to more than \$2m in any one of the three years.

#### Trade with Countries

The value of trade with overseas countries from 1963-64 to 1965-66 is shown in the following table:

### VICTORIA—OVERSEAS IMPORTS AND EXPORTS: COUNTRIES OF ORIGIN AND CONSIGNMENT (\$'000 f.o.b.)

Country		Imports			Exports	
Country	1963-64	1964-65	1965-66	1963-64	1964–65	1965-66
Commonwealth Countries—						
United Kingdom	247,618	282,287	283,866	139,783	148,465	130,686
Canada	33,562	42,288	34,091	13,186	14,921	19,367
Ceylon	6,481	7,009	6,731	5,451	7,638	7,083
Hong Kong	7,275	9,179	9,048	11,081	12,782	11,368
India	10,838	13,236	10,415	13,915	22,753	9,445
Malaysia	9,900	12,825	9,166	22,048	29,242	14,983
New Zealand	16,495	15,949	15,179	46,850	44,020	51,087
Pakistan	4,367	4,674	5,591	2,453	5,165	4,604
Papua and New Guinea	3,063	3,940	3,510	6,919	7,229	9,740
Other Commonwealth Countries	20,446	21,852	15,583	20,930	25,040	24,659
Total Commonwealth Countries	360,045	413,240	393,180	282,616	317,254	283,022
Foreign Countries						
Arabian States-	ĺ					
Kuwait	12,144	14,415	10,165	1,573	1,214	1,210
Saudi Arabia	16,519	17,263	8,184	2,112	2,165	3,649
Qatar	10,165	10,379	7,339	185	150	134
Other Arabian States	3	1,935	11,643	524	756	727
Belgium-Luxembourg	5,700	7,087	5,977	12,516	11,454	10,484
China, Republic of (Mainland)	5,638	7,634	7,486	51,160	27,382	37,109
Czechoslovakia	1,981	2,275	2,451	3,867	3,536	2,506
France	18,060	30,089	53,339	52,412	42,788	47,344
Germany, Federal Republic of	61,558	75,214	73,844	25,486	23,096	23,658
Indonesia	8,226	10,393	7,278	2,227	2,020	1,888
Iran	8,713	3,732	6,819	1,555	2,685	2,578
Italy	12,984	17,727	17,925	30,758	24,308	33,484
Japan	53,320	81,570	94,028	106,835	96,911	105,703
Mexico	1,442	1,173	1,590	3,978	6,474	5,450
Netherlands	8,562	9,976	14,741	4,207	5,287	6,585
Poland	614	950	886	4,090	4,680	5,216
South Africa, Republic of	6,579	5,806	5,427	7,960	10,447	9,331
Sweden	16,225	20,236	21,754	1,685	2,565	3,202
Switzerland	10,478	11,167	13,352	316	568	833
U.S.S.R	570	672	583	34,524	18,934	16,303
United States of America	175,549	241,290	209,002	59,563	57,421	85,525
Yugoslavia	119	139	230	7,419	5,182	7,101
Other Foreign Countries	38,533	42,377	49,782	49,055	55,754	74,936
Total Foreign Countries	473,683	613,500	623,825	464.008	405,776	484,956
All Countries (Transfers of Bullion and Specie)	119	95	355	16	17	85
Grand Total	833,847	1,026,835	1,017,360	746,640	723,047	768,063

The relative importance of various countries as participants in the trade of Victoria is indicated in the following table. Figures given are exclusive of transfers of bullion and specie.

# VICTORIA—OVERSEAS IMPORTS AND EXPORTS : COUNTRIES OF ORIGIN AND CONSIGNMENT

(Per Cent)

		Imports			Exports			
Country	1963-64	1964-65	1965-66	1963-64	1964-65	1965-66		
Commonwealth Countries—								
United Kingdom	29.70	27 · 50	27.91	18.72	20.54	17.02		
Canada	4.03	4.12	3 · 35	1.77	2.06	2 · 52		
Ceylon	0.78	0.68	0.66	0.73	1.06	0.92		
Hong Kong	0.87	0.89	0.89	1.48	1.77	1 · 48		
India	1.30	1.29	1 · 03	1.86	3 · 15	1.23		
Malaysia	1 · 19	1 · 25	0.90	2.95	4 · 04	1.95		
New Zealand	1.98	1.55	1 · 49	6.28	6.09	6.65		
Pakistan	0.52	0.46	0.55	0.33	0.71	0.60		
Papua and New Guinea	0.36	0.38	0.35	0.93	1.00	1.27		
Other Commonwealth Countries	2.45	2.13	1 · 53	2.80	3.46	3.21		
Total Commonwealth Countries	43 · 18	40.25	38 · 66	37.85	43.88	36 · 85		
Foreign Countries—  Arabian States—								
77	1.46	1.40	1.00	0.21	0.17	0.16		
	1.98	1.68	0.81	0.21	0.17	0.10		
•	1.22	1.08	0.72	0.02	0.30	0.47		
0.1 4 11 6			1.14	0.07	0.02	0.02		
	0.68	0.19	0.59	1.68	1.58	1.36		
•	0.67	0.09	0.74	6.85	3.79	4.83		
China, Republic of (Mainland)	0.67	0.74	0.74	0.83	0.49	0.33		
		2.93	5.24	7.02	5.92	6.16		
	2.17		7.26					
Germany, Federal Republic of	7.38	7 · 33		3.41	3.19	3.08		
Indonesia	0.99	1.01	0.72	0.30	0.28	0.25		
Iran	1.05	0.36	0.67	0.21	0.37	0.34		
Italy	1.56	1.73	1.76	4.12	3.36	4.36		
Japan Mexico	6.40	7.95	9·25 0·16	14·31 0·53	13·40 0·89	13·76 0·71		
N. d. d. d.	0·17 1·03	0·11 0·97	1.45	0.53	0.89	0.71		
			0.09	0.56		0.86		
	0.07	0·09 0·57	0.09	1.07	0·65 1·44	1 · 22		
	1.95	1.97	2.14	0.23	0.36	0.42		
Contract of		1.09	1.31	0.23	0.36	0.42		
TICCD	1.26					2.12		
	0.07	0.07	0.06	4.63	2.62			
United States of America	21.05	23 · 50	20·55 0·02	7.98	7.94	11.14		
Yugoslavia Other Foreign Countries	0·01 4·62	0·01 4·13	0·02 4·89	0·99 6·57	0·72 7·71	0·92 9·76		
Total Foreign Countries	56.82	59.75	61 · 34	62 · 15	56.12	63 · 15		
Grand Total	100.00	100.00	100.00	100.00	100.00	100.00		

#### Interstate Trade

Statistics of trade between Victoria and other Australian States are incomplete and relate mainly to seaborne trade. Although a substantial quantity of freight is carried by road and rail transport between Victoria and neighbouring States, no details of this traffic are available. A small tonnage of freight is carried interstate by air (see page 782).

#### Interstate Trade by Sea

In relation to quantity, the principal cargoes carried interstate by ship to and from Victorian ports are coal, oils, steel, sugar, and timber. In addition, however, there is a considerable trade in foodstuffs, motor vehicles, and other manufactured goods particularly through the Port of Melbourne.

The following tables show tonnages of the principal commodities of interstate origin or destination handled in the Ports of Melbourne and Geelong, respectively, during the five years 1962 to 1966. Some cargoes, as indicated, are recorded in tons weight, while others are recorded in units of 40 cu ft, which measurement is taken as the equivalent of 1 ton.

VICTORIA—PORT OF MELBOURNE: PRINCIPAL INTERSTATE EXPORTS

(000)

Commodity and Unit of	Commodity and Unit of Quantity			1963	1964	1965	1966
Ale, Beer and Stout		40 cu ft	11	9	11	8	9
Fruit, Fresh and Preserved		40 cu ft	27	33	32	36	31
Groceries		40 cu ft	14	17	16	17	16
Malt		ton	6	8	16	22	17
Machinery		ton	16	19	22	12	16
Motor Vehicles		40 cu ft	93	113	133	131	116
Motor Parts and Accessorie	es	40 cu ft	20	24	18	11	6
Oils—							
Aviation Spirit (Bulk)		40 cu ft	28	14	12	14	12
Aviation Turbine Fuel (I			امند	6		3	1
Fuel Oil (Bulk) Motor Spirit (Bulk)			248 70	98 114	92 36	9 83	16 67
	• •	40 cu ft	23	114	17	18	18
Paper and Stationery	• •		8	8	7	8	18
Plaster	• •	ton	8	-	. 1	-	_
Scrap Metal	• •	ton	ا ـ	1	4	2	11
Steel	• •	ton	5	6	9	7	22
Tourists' Cars	• •	40 cu ft	88	89	75	89	106
All Other	ton o	r 40 cu ft	472	564	538	532	546
Total			1,129	1,142	1,038	1,002	1,018

# VICTORIA—PORT OF MELBOURNE: PRINCIPAL INTERSTATE IMPORTS

(000)

Commodity as	nd Un	it of Quanti	ty	1962	1963	1964	1965	1966
Barley			ton	48	16	15	15	55
Coal			ton	495	423	453	363	357
Gypsum			ton	102	121	127	119	116
Iron			ton	36	43	42	58	31
Molasses			ton	33	35	31	48	22
Oils								
Fuel Oil			40 cu ft	70	253	229	176	169
Kerosine			40 cu ft	48	11	37	19	19
Motor Spirit (Bu	ılk)		40 cu ft	97	281	273	305	123
Paper and Statione			40 cu ft	137	131	131	144	142
Pyrites	٠		ton	43	37	62	48	73
Steel			ton	306	237	216	245	189
Sugar			ton	203	168	217	207	203
Timber			40 cu ft	136	143	126	179	148
Tourists' Cars			40 cu ft	80	79	80	69	96
All Other			0 cu ft	404	527	736	802	794
Total				2,238	2,505	2,775	2,797	2,537

# VICTORIA—PORT OF GEELONG: PRINCIPAL INTERSTATE EXPORTS AND IMPORTS

(000)

	<u> </u>	<u> </u>											
Commodity and Unit of	Commodity and Unit of Quantity			1964	1965	1966							
Exports													
Bitumen	ton ton 40 cu ft ton ton n or 40 cu ft	890 5 	3 5 803 2 1	27 4 839 4 *	44 760 3 9	18 476 4 11							
Total Exports		903	814	874	821	515							
	Імро	RTS											
Alumina	ton ton ton 40 cu ft ton ton ton ton n or 40 cu ft	205 216 17 5	70 215 99 64 6	38 74 224 124 130 7	77 57 222 102 147 9	82 28 206 31 126 14							
Total Imports		492	457	598	614	500							

<sup>\*</sup>Under 500 tons.

#### Trade of Victoria with Western Australia and Tasmania

Detailed statistics of the interstate trade between Victoria and other States are available only for trade with Western Australia and Tasmania. The principal items of the trade between Victoria and Western Australia during the years 1963–64 to 1965–66 are given in the next table.

In recent years, the value of exports by Victoria to Western Australia has been above \$130m per annum and has represented about 40 per cent of the total value of goods imported by that State from all States of the Commonwealth. Clothing and accessories, foodstuffs, machinery, and motor vehicles account for more than half of this total.

Exports from Victoria are valued at "landed cost" (i.e., on a c.i.f. basis) at the port of entry. Imports from Western Australia are valued at the f.o.b. equivalent (f.o.r. in the case of the small proportion of goods received by rail) at the port of shipment of the price at which the goods were sold.

INTERSTATE TRADE BETWEEN VICTORIA AND WESTERN AUSTRALIA

Commodity and Unit of Quant	titu	Qı	uantity ('0	00)	v	alue (\$'00	0)						
		1963-64	1964 -65	1965-66	1963-64	1964–65	1965–66						
Ехр	EXPORTS TO WESTERN AUSTRALIA												
Clothing and Accessories					17,114	15,915	18,807						
Foodstuffs—	11_	2 970	2 (77	2.652	1 200	1 200	1 201						
Cheese	lb	3,870	3,677	3,653	1,298	1,268	1,291						
Confectionery	lb	3,423	3,017	3,113	1,441	1,182	1,257						
Milk Products	lb	7,240	6,020	7,527	1,686	1,289	1,827						
Other	• •		•••		9,714	8,862	8,595						
Footwear	• •				3,871	3,434	4,181						
Machinery—					<b>.</b>								
Agricultural	• •				5,808	4,904	6,573						
Tractors and Parts			į ••		3,439	4,758	5,744						
Other					7,183	10,029	19,360						
Medicinal Products					1,701	1,922	2,003						
Metals, Non-ferrous	cwt	39,746	36,432	41,341†	1,189	1,016	1,871						
Paper and Paper Board, etc					2,474	2,427	3,685						
Petroleum Oils and Spirits	gal	11,985	14,931	*	1,243	1,816	1,027						
Piecegoods			·		2,948	3,393	4,391						
Plastic Material and Manu	fac-				-								
tures		·	.,		2,639	3,548	4,280						
Radio and T.V. Equipment		l	l		1,512	2,178	1,611						
Soaps		l			1,345	1,180	1,293						
Tobacco and Cigarettes	lb	2,833	1,974	*	6,891	6.444	7,421						
Tyres and Tubes			, ,		4,759	3,884	4,349						
Vehicles and Parts			::		26,717	22,153	27,492						
Other Commodities	••	ļ			34,332	35,574	35,515						
Total					139,305	137,176	162,573						

<sup>\*</sup> Not Recorded.

<sup>†</sup> Quantity not recorded for exports worth \$324,009.

INTERSTATE TRADE BETWEEN VICTORIA AND WESTERN AUSTRALIA—
continued

Commodity and Unit	of Ouar	ıtitv	Qu	antity ('00	00)	v	/alue (\$`00	0)
			1963-64	1964-65	1965-66	1963-64	1964–65	1965-66
	Тмр	ODTS	FROM WI	STEDNI A	LISTRALI	1		
A.1	IMP							350
Asbestos Fibre	• •	cwt	32	25	24	393	239	258
Foodstuffs—						40.5		
Confectionery		lb	616	608	600	185	177	172
Fish, Fish Prepara	ations	lb	723	747		242	280	377
Meat		lb	897	437	230	346	183	96
Vegetables, Fresh		lb	4,338	4,741	6,137	184	232	274
Other						83	292	146
Hides and Skins		lb	1,382	1,133	1,909	156	169	354
Iron and Steel		cwt	1,526	1,842	1,397	6,826	8,440	6,753
Machines and Machin	nery (Ex	cept				i		
Tractors)						1,232	1,681	2,480
Petroleum Oils and	Spirits	gal	111,678	99,478	*	10,387	9,983	9,698
Silver Bullion	fi	ne oz	243	195		284	229	
Textiles (Except App	oarel)					231	271	327
Timber		ıp ft	2,620	2,404	1,707	336	319	223
Tractors and Parts		•	ĺ	ĺ		1,510	1,586	1,224
Wool		lb	8,373	9,275	9,784	5,465	5,775	5,815
Other Commodities						3,611	8,716	8,334
Total				•••		31,471	38,572	36,531

<sup>\*</sup> No quantities recorded.

The next table shows the principal items of the trade by sea between Victoria and Tasmania during the years 1963-64 to 1965-66. Exports and imports are both valued on an f.o.b. basis.

INTERSTATE TRADE BY SEA BETWEEN VICTORIA AND TASMANIA

Commendation and Mark of Committee	Qu	antity ('00	00)	v	alue (\$'000)	
Commodity and Unit of Quantity	1963–64	1964–65	1965-66	1963–64	1964–65	1965–66
]	Exports	TO TASE	MANIA		•	
Alcoholic Beverages— Wines and Spirits gal Other gal Clothing and Accessories Explosives Food and Live Animals— Biscuits and Cakes Confectionery . lb Fruit, Fresh . bush Milk, Processed . lb Sugar ton	115 307  * 1,208 235 6,572 4	162 264  * 1,144 276 6,197 6	226 342  2,102 1,453 244 7,305	695 473 * * * 674 871 1,399 717	856 426 * * 665 1,081 1,298 1,024	1,215 582 4,235 1,032 755 879 963 1,579 1,346
Tea lb Other Iron and Steel cwt Machinery— Electrical	1,994	1,925	2,156	1,166 5,274 *	1,117 5,133 *	1,279 6,339 3,879 5,831
Other	١			*	*	9,434

### INTERSTATE TRADE BY SEA BETWEEN VICTORIA AND TASMANIA—continued

Commedity and Main of O		Q	uantity ('C	000)		Value (\$'00	00)
Commodity and Unit of Qu	antity	1963–64	1964–65	1965-66	196364	1964–65	1965-66
M con Willia	Expor	т <b>s</b> то Т.	ASMANIA-	–continu	ed	,	
Motor Vehicles— Tourist Other Paper Products Petroleum and Oils—	No.	} 21	} <u>20</u>	11 11	}36,473 4,051	34,643 4,048	17,519 18,577 4,324
Motor Spirit Furnace Oils Other	gal gal	22,809	36,105 *	37,063 44,657	2,554 } 4,119	4,104	4,371 4,479 1,585
Pigments, Paints, etc. Soap Tobacco and Cigarettes	•••				1,092 9,774	1,221 9,440	1,950 1,318 10,433
Tyres and Tubes Wool Other Commodities	ib 	4,553	4,380	3,804	3,001 39,448	2,964 42,303	2,116 2,427 18,133
Total		••			111,781	115,076	126,580

<sup>\*</sup> Included with other commodities.

			IM	PORTS FI	ROM TAS	MANIA			
Foodstuffs-	_					}		l	l
Butter			cwt	18	10	10	586	372	400
Fish							307	154	309
Fruit—									
Fresh			bush	142	53	81	222	94	148
Dried,	Preserve	d, etc.	lb	2,010	1,426	1,858	235	181	236
Hops	• •		lb	668	374	161	425	241	104
Potatoes			ton	14	8	54	793	1,139	337
Other *							10,834	13,200	14,484
Hides			cwt	14	17	12	203	269	198
Metals and	Ores—							ŀ	
Zinc Ing	ots		ton	15	22	24	3,182	5,274	6,769
Other		• •			¦		5,573	5,911	7,167
Metal Man	ufacture	s					704	2,164	761
Motor Veh	icles		No.	11	11	12	17,015	16,966	18,295
Timber-					ļ			ľ	
Dressed			sup ft	11,835	12,665	13,225	2,579	2,932	3,111
Undresse	d		sup ft	44,119	51,279	48,738	6,040	7,214	7,108
Wool			lb	1,966	2,344	3,980	873	1,322	2,081
Other Com	modities	†					27,666	28,887	35,885
To	tal						77,237	86,320	97,393
				I			I		I

<sup>\*</sup> Includes confectionery-not available for publication.

<sup>†</sup> Includes calcium carbide, aluminium, hardboard, paper and stationery, and plywood—not available for publication.

#### **Customs and Excise Revenue**

The total gross customs duties collected by the Commonwealth in Victoria in each of the three years 1963–64 to 1965–66 was \$88,722,384, \$104,780,390 and \$104,786,642 respectively. Collections include duty received on account of goods transferred to other States for consumption and exclude duty in respect of goods imported into other States but consumed in Victoria.

The principal commodities produced in Victoria on which the Commonwealth imposes excise duty are set out in the table below, together with the gross amount of duty collected on account of each item for each of the three years 1963–64 to 1965–66. As with customs duties, collections include duty levied on goods exported to other States for consumption and exclude duty in respect of goods produced in other States, but consumed in Victoria.

# VICTORIA—GROSS EXCISE DUTY COLLECTED ON PRINCIPAL COMMODITIES

Article and Unit o		ty on Whice		Gross Excise Duty Collected			
		1963–64	1964-65	1965-66	1963–64	1964-65	1965–66
			) '000	l		\$'000	I
Beer* Spirits (Potable) Tobacco Cigars and Cigarettes Petrol All Other Articles	g	1 562 b 2,682 b 17,970	601 2,075 18,958 467,501	* 561 1,994 19,595 487,784	71,894 4,411 4,939 57,063 44,257 5,238	4,074 4,152 68,270 45,644 79,843	5,059 4,363 79,907 57,492 95,095
Total			•••	•••	187,802	201,983	241,916

<sup>\*</sup> Not Available. Excise duty collected on Beer now included under "All Other Articles."

The overseas trade and the gross revenue collected at Victorian ports during the year 1965-66 are shown in the following table:

### VICTORIA—OVERSEAS TRADE AND GROSS REVENUE COLLECTED AT VICTORIAN PORTS, 1965–66

(\$'000)

Particulars				Melbourne*	Geelong	Portland	Total
Overseas Transports Exports	rade— 		::	952,250 658,629	62,196 89,677	2,914 19,757	1,017,360 768,063
,	Total			1,610,879	151,873	22,671	1,785,423
Gross Reve Customs Excise	enue— 	::	::	102,738 233,367	1,230 4,882	819 3,667	104,787 241,916
	Total			336,105	6,112	4,486	346,703

<sup>\*</sup> Includes Port of Melbourne, Essendon Airport, and Parcels Post.

### AUSTRALIA—VALUE OF OVERSEAS TRADE, GROSS CUSTOMS, AND EXCISE DUTY COLLECTED BY STATES, 1965–66

(\$'000)

G. v.		Exports	Excess of	Gross Duty Collected	
State	Imports		Exports	Customs	Excise
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Australian Capita	. 1,017,360 . 240,349 . 198,156 . 175,690 . 43,585 . 5,596	781,206 768,063 462,597 296,277 314,403 92,007 6,398	476,397 249,297 222,248 98,121 138,713 48,422 802	134,810 104,787 22,725 16,416 15,251 2,667 1,003	288,538 241,916 88,952 62,622 53,536 19,211 2,067
Territory	. 1,153	1	- 1,152	52	14
Australia	. 2,939,492	2,720,953	-218,539	297,711	756,856

Note-Minus (-) sign denotes excess of imports.

### Transport

#### Shipping

#### Coastal Trade

In the post-war years, particularly since 1959, significant changes have taken place in the carriage of goods by sea around the Australian coast. The Port of Melbourne, the principal sea terminal for Victoria which is the centre of the coastal trade routes around the mainland coast and to Tasmania, has been experimenting with new methods of cargo handling and "packaging" and the introduction of new specialised ships. In the years following the Second World War, Australian shipowners revised their trading practices in the face of vigorous competition from the land based transport operators. As a result the entire coastal trade by sea was transformed, and ships modified to make them more useful as a means of transportation around the coast.

One of the results of this was the expansion of the bulk cargo trade in which more goods (such as sugar and a variety of oils and oil products) began to be carried in bulk. Later, single bags, boxes, packages began to be packed into unit loads and containers which facilitated handling on ship and shore by means of new and improved mechanical cargo handling equipment. These new methods led to the specialised ship, exclusively designed and equipped to meet the requirements of the particular trade. These were the roll-on roll-off stern loading ships for cargo packed on road vehicles which travelled in the vessel, and the container ship designed for containerised cargo and other unit loads. The first roll-on roll-off ship in Australia was introduced in 1959 between Melbourne and Devonport in northern Tasmania.

Australia's first specially designed container ship came into service between Melbourne and Launceston in 1961, and was followed in 1964 by a larger container ship for the Melbourne–Fremantle trade. By then, between 7,000 and 8,000 containers were in transit between all States on these ships as well as on conventional and specially modified ships. These new methods are now well established and are being extended to the ports of Sydney and Brisbane.

Efforts are continuing to improve the handling and carrying of general cargo in addition to bulk cargoes which are most suitably carried by sea. More specialised and larger ships in the bulk trades are also proving valuable.

New packaging and cargo handling methods, as well as new ships, are bringing changes to port facilities, where specially designed wharves, equipment, and port modifications are matching the new concepts in ship and cargo handling around the Australian coast. These new concepts are also being extended to Australia's overseas trade.

#### Searoad Service between Victoria and Tasmania

The following table gives details of the searoad service operated by the Australian Coastal Shipping Commission between Victoria and Tasmania:

#### VICTORIA-TASMANIA: SEABOARD SERVICE, 1965-66

Name of Vessel	Passengers	Accompanied Vehicles	Trade Vehicles*	Commercial Units, etc.	Mail Vans
"Princess of Tasmania"	88,274 1,613 	21,270 733	2,955 4,509 330 36	8,131 26,648 8,681 10,011	320 301
Total	89,887	22,003	7,830	53,471	621

<sup>\*</sup> Motor vehicles available for sale.

#### Vessels Entered and Cleared

The number of vessels entering Victorian ports, the number cleared from those ports, and their total tonnage in each of the five years 1961–62 to 1965–66 were as follows:

#### VICTORIA—OVERSEAS AND INTERSTATE SHIPPING

	Particul			Year	Ended 30 J	une—	
	1962	1963	1964	1965	1966		
Entrances Clearances		No. '000 net tons No. '000 net tons	3,545 14,909 3,537 14,872	3,581 15,183 3,581 15,187	3,717 16,137 3,681 15,940	3,690 16,534 3,679 16,448	3,753 16,380 3,754 16,384

<sup>†</sup> Includes container units, trailers, timber packs, etc., as well as powered commercial vehicles.

#### Shipping with Various Countries

The principal countries having shipping communication with Victoria are set out in the following table. The table does not include the intra-state activities of overseas or interstate vessels.

Voyages and tonnages of vessels arriving from or departing to particular countries are recorded against the country of origin or destination, notwithstanding that the same vessel on the same voyage may carry cargo or passengers to or from Victoria from or to several countries. Thus, vessels calling at New Zealand on voyages to and from the United States of America or Canada are not shown in shipping communication with New Zealand, and likewise, vessels calling at ports en route to and from the United Kingdom are credited to the United Kingdom only.

VICTORIA—SHIPPING WITH VARIOUS COUNTRIES
('000 Net Tons)

Country		Year l	Ended 30 J	une	
50 <b>2</b> ,	1962	1963	1964	1965	1966
		VESS	sels Ente	ERED	
COMMONWEALTH COUNTRIES—		[			
Australian States	5,548	5,291	5,735	5,869	5,733
United Kingdom	1,513	1,535	1,474	1,506	1,522
Nauru	348	338	385	291	198
Canada	378	416	359	463	498
India, Pakistan, and Ceylon	257	170	155	182	166
Malaysia	*	*	*	356	258
New Zealand	452	502	411	269	518
Other Commonwealth Countries	999	834	970	687	564
Total Commonwealth Countries	9,495	9,086	9,489	9,623	9,457
Foreign Countries—					
Arabian States	1,313	1,982	1,600	2,144	2,033
China, Republic of (Mainland)	77	36	104	51	105
Germany, Federal Republic of	335	367	391	359	492
Indonesia	308	222	269	266	216
Iran	364	339	445	109	166
Italy	225	221	228	262	265
Japan	838	809	1.152	968	1,069
Netherlands	189	136	97	90	56
United States of America	548	652	789	897	868
Other Foreign Countries	682	640	957	1,001	1,026
Total Foreign Countries	4,879	5,404	6,032	6,145	6,296
Grand Total	14,374	14,490	15,521	15,768	15,753

<sup>\*</sup> Included under "Other Commonwealth Countries."

### VICTORIA—SHIPPING WITH VARIOUS COUNTRIES—continued ('000 Net Tons)

_		Year 1	Ended 30 J	и <b>пе-</b>	
Country	1962	1963	1964	1965	1966
	ı				
	VES	SELS CLEA	RED		
COMMONWEALTH COUNTRIES-				l 1	
Australian States	5,912	5,803	6,260	6,520	6,264
United Kingdom	1,630	1,412	1,480	1,486	1,403
Nauru ,.	195	221	305	162	197
Canada	308	322	261	297	324
India, Pakistan, and Ceylon	314	219	276	333	248
Malaysia	*	*	*	397	346
New Zealand	454	379	441	317	555
Hong Kong	268	235	271	321	366
Other Commonwealth Countries	654	845	697	462	380
Total Commonwealth Countries	9,735	9,436	9,991	10,295	10,083
Foreign Countries—					
Arabian States	1.324	1,470	1,310	1,988	2,108
China, Republic of (Mainland)	259	217	393	210	343
Germany, Federal Republic of	248	279	337	280	360
Indonesia	170	162	205	211	226
Iran	240	377	455	285	214
Italy	281	265	273	300	268
Japan	593	753	894	804	833
Netherlands	140	180	206	59	79
Poland	57	85	63	154	109
United States of America	437	532	379	304	365
Other Foreign Countries	791	709	829	823	857
Total Foreign Countries	4,540	5,029	5,344	5,417	5,762
Grand Total	14,275	14,465	15,335	15,712	15,845

<sup>\*</sup> Included under "Other Commonwealth Countries."

#### Nationality of Shipping

The countries of registration of vessels which entered or were cleared at Victorian ports during the years 1964-65 and 1965-66 were as follows:

### VICTORIA—NATIONALITY OF SHIPPING ('000 Net Tons)

	Vessels	Entered	Vessels Cleared		
Vescels Registered at Ports in—	1964-65	1965-66	1964-65	1965-66	
COMMONWEALTH COUNTRIES— Australia United Kingdom New Zealand Hong Kong Other Commonwealth Countries	2,786 6,060 167 215 153	3,195 5,322 203 233 160	2,813 5,967 162 225 142	3,199 5,327 227 215 133	
Total Commonwealth Countries	9,381	9,113	9,309	9,101	

### VICTORIA—NATIONALITY OF SHIPPING—continued ('000 Net Tons)

Vessels Re	oistered	at Ports in	_	Vessels l	Entered	Vessels Cleared		
V 035013 110	giatorou	ar rolls i	•	196465	1965–66	1964-65	1965–€6	
Foreign Coun	TRIES-	_						
Denmark				255	210	263	206	
France				221	341	206	339	
Netherlands				925	843	883	830	
Germany, F	ederal	Republic	of	709	568	735	528	
Greece				432	549	412	553	
Italy				828	730	819	732	
Japan		••		540	717	535	722	
Liberia				918	1,059	908	1,067	
Norway				1,260	1,258	1,297	1,275	
Sweden				587	515	593	554	
United State	s of A	merica		167	165	171	170	
Panama				155	189	158	180	
Other Foreig	gn Co	untries		157	122	159	128	
Total For	eign C	ountries	••	7,154	7,266	7,139	7,283	
Grand '	Total		)	16,534	16,380	16,448	16,384	

#### Shipping Entered at Victorian Ports

Particulars of shipping which entered each principal port of Victoria are given in the following table for the years 1964-65 and 1965-66:

#### VICTORIA-VESSELS ENTERED AT EACH PORT

G		Melb	Melbourne		Geelong		Portland	
Class of Vessel		1964–65	1965–66	1964-65	1965-66	1964–65	1965-66	
0	_		1	Nun	nber			
Overseas— Direct Other Interstate	 	264 1,602 1,072	221 1,574 1,213	247 206 196	251 166 220	9 81 13	10 79 19	
Total		2,938	3,008	649	637	103	108	
			1	'000 1	Net Tons			
Overseas— Direct Other Interstate	:: ::	1,341 9,039 2,084	983 8,980 2,304	1,957 1,074 582	1,969 873 772	42 340 76	53 331 115	
Total		12,464	12,267	3,612	3,614	458	499	

#### Cargoes Discharged and Shipped

The following tables show the tonnage of overseas and interstate cargoes discharged and shipped in Victorian ports during 1964–65 and 1965–66, as well as the tonnage of overseas cargoes discharged and shipped during the years 1963–64 to 1965–66 according to the nationalities of the vessels in which the cargoes were carried:

### VICTORIA—CARGOES DISCHARGED AND SHIPPED AT EACH PORT

('000 Tons)

The order to the		Melbourne		Gee	long	Portland	
Particulars		1964-65	1965-66	1964–65	1965-66	1964-65	1965–66
DISCHARGED Interstate— Weight Measure		1,818 681	1,718 830	594 *	558 1	86 	79 
Overseas— Weight Measure	••	3,657 1,521	3,220 1,550	3,581 1	3,867 27	*	23
SHIPPED Interstate— Weight Measure	••	375 699	440 702	931 1	758 2	19	
Overseas— Weight Measure	••	1,061 662	1,017 675	1,506 2	1,461 2	176 • •	69 

Note-1 ton measurement = 40 cubic feet.

# VICTORIA—OVERSEAS CARGOES DISCHARGED AND SHIPPED ACCORDING TO NATIONALITIES OF VESSELS ('000 Tons)

W	196	1963-64		1964-65		1965-66	
Vessels Registered at Ports in—	Dis- charged	Shipped	Dis- charged	Shipped	Dis- charged	Shipped	
Commonwealth Countries—							
Australia United Kingdom New Zealand Other Commonwealth	8 2,896 92 117	44 1,291 132 159	57 3,252 94 110	9 1,091 124 185	3 3,039 93 181	49 1,110 182 102	
Total Commonwealth Countries	3,113	1,626	3,513	1,410	<b>3,</b> 316	1,443	

<sup>\*</sup> Less than 500 tons.

VICTORIA—OVERSEAS CARGOES DISCHARGED AND SHIPPED ACCORDING TO NATIONALITIES OF VESSELS—continued ('000 Tons)

Vessels Registered	1963	3-64	1964	4-65	1965-66	
at Ports in—	Dis- charged	Shipped	Dis- charged	Shipped	Dis- charged	Shipped
Foreign Countries—						
Denmark	281	87	237	55	100	40
France	180	10	396	9	647	7
Germany, Federal						
Republic of	236	177	607	150	500	128
Greece	96	648	70	280	122	322
Italy	453	8	432	53	224	4
Japan	156	121	209	120	314	134
Liberia	1,006	118	1,112	82	1,277	130
Netherlands	479	393	498	342	418	244
Norway	1,217	609	1,176	489	1,308	437
Panama	265	41	97	77	169	69
Sweden	484	154	326	157	231	142
United States of America	63	25	50	34	37	27
Other Foreign	42	176	38	149	24	98
Total Foreign Countries	4,958	2,567	5,247	1,996	5,371	1,782
Grand Total	8,071	4,193	8,760	3,406	8,687	3,225

Note.—In this table tons measurement have been added to tons weight.

#### Port Phillip Sea Pilots

Thirty-six former shipmasters are licensed by the Marine Board of Victoria to perform all pilotage duty within Port Phillip Bay. One is in charge of the Williamstown office as Secretary-Treasurer; the others, in turn, take a week in command of the pilot steamer cruising off Point Lonsdale to put pilots aboard incoming ships or take them off departing vessels.

Thirty-four pilots are rostered for the various pilotage duties: from the Heads to Port Melbourne, Williamstown, Geelong, and Westernport; between Geelong and Melbourne; in the Yarra River or Victoria Dock; or elsewhere as required. Pilots for inward ships are organised by the Pilot-in-Charge of the steamer; those for departing ships and ships berthing by the Williamstown office staff.

Tide is the pilot's greatest hazard at the Heads. Flowing over an uneven, rocky bottom at a rate of up to 10 knots, it creates a steep and turbulent sea at the narrowest part of the entrance. These strong tides have scoured out a deep gutter round Point Nepean, and the main stream of the tide following this gutter has the effect of setting ships sideways, towards the dangerous reefs bordering Point Nepean.

Inside the Heads is the 12-mile long South Channel for deep-loaded ships and the shorter and narrower 8-mile long West Channel for ships under 17 ft draught. From the end of these channels, vessels may proceed either to the Port of Geelong or to the Port of Melbourne.

Vacancies in the Pilot Service are filled by shipmasters with a pilotage exemption certificate who have traded regularly to the Port. Each pilot must purchase a share in the pilot vessels and other necessary plant. Pilotage dues are set and collected by the Marine Board. Ten per cent of these are taken out for expenses and contributions to the Pilots Sick and Superannuation Fund, the balance of 90 per cent being paid to the pilots for disbursements, crew and staff wages, and for pilots' remuneration.

The following table shows the number of ships (sailing inwards and outwards) piloted through Port Phillip Heads during the years 1957 to 1966:

VICTORIA—NUMBER OF SHIPS PILOTED THROUGH PORT PHILLIP HEADS

Year		No. of Ships		Year		No. of Ships	
1957			3,054	1962			4,177
1958			3,311	1963			4,333
1959			3,593	1964			4,505
1960		(	3,768	1965			4,738
1961			4,228	1966			4,759

Further Reference, 1963

#### **Melbourne Harbor Trust**

#### Administration

The Melbourne Harbor Trust Commissioners are an independent, autonomous, corporate body operating under the provisions of the Melbourne Harbor Trust Act of 1876, and subsequent amendments and variations. The land and waters of the  $10\frac{1}{2}$  square mile port area are vested in the six Commissioners who are appointed by the Governor in Council. They comprise a full-time chairman who also is virtually the port's managing director, and five part-time commissioners who, in accordance with the Act, must be associated with various port activities, i.e., shipping, primary production, imports, exports, and port labour.

The Melbourne Harbor Trust Commissioners are both the Port Authority and the Conservancy Authority of the Port of Melbourne. The Trust maintains, improves, and develops the port, and is empowered under its Act to make regulations for the management and financing of the port subject to the approval of the Governor in Council.

#### Finance

The Port of Melbourne is self supporting, and does not receive any financial grants from the State Government. The Trust is financed by the users of the port, and it derives its income from a number of charges, principally wharfage rates, levied on each ton of cargo landed, and tonnage rates—levied on the gross registered tonnage of ships and the time they spend in port. Other charges cover rent of sheds, hire of port owned cargo handling equipment, general port services, and rental of land reserved for essential long term port development. Expenditure is on port maintenance, reconstruction, modernisation, and development, with any surplus put back into port development. In 1966, the Trust had more than \$40m invested in assets. Capital

works are financed out of revenue and out of private and public loans which are raised and financed by the Trust itself, and which are guaranteed by the Trust's income from wharfage and tonnage. The Trust is required to pay into the Consolidated Revenue of the State Government approximately one-fifth of its revenue from wharfage and tonnage.

#### Changing Trends in Port Development

Since 1958, there have been marked changes in the type of facilities required in the Port of Melbourne, Victoria's principal sea terminal, to cater for new and improved methods of cargo handling on ship and shore. Before that there were relatively few changes in the techniques of handling general cargo in and out of ships, although previously major changes had been made in the handling of the cargo on shore.

Containerisation and unitisation are the new methods of handling general cargo both on shore and in specially designed ships, and the Port of Melbourne has been very active in the development and extension of this type of cargo handling on the Australian coast.

By 1966, the development of special ships and the new cargo handling methods resulted in the provision of six special berths with increased adjoining land areas to cater for the new methods in the trade between Melbourne and the ports of Devonport, Burnie, Bell Bay, Launceston, and Hobart in Tasmania; Fremantle in Western Australia; and Currie on King Island in Bass Strait. The busiest specialised berth in 1966 handled a cargo volume of more than 500,000 tons of imports and exports, with a berth utilisation of 50 per cent; a ship turn round time of eight hours; and a cargo clearance from the wharves of about 24 hours.

Expansion of existing specialised shipping services is now planned and the port has estimated its expenditure on additional facilities at \$1.2m for 1967–68. Projects already started are planned for completion by 1968.

The new techniques of cargo handling are now being introduced into the overseas trade through the port, and to meet the requirements of shipping companies who are planning or committed to the new methods with specialised ships, a new dock system is under construction.

The first stage is expected to be in operation by 1968. Construction, started in 1966, includes the widening of the River Yarra navigation channel to a width of 400 ft at an estimated expenditure of \$3m, and dredging, reclamation, and construction of the first specialised overseas berth at an estimated cost of \$5m. Expenditure for 1967–68 is estimated to be \$1.8m. The new berth will guarantee a depth of water for a draught of 35 ft and will comprise a total area of 18 acres for container marshalling and access roads alongside the berth.

The pattern of overseas cargo throughout, turn round, and cargo clearance is expected to be on similar lines as in the existing coastal trade through the port.

A list of port facilities is to be found on page 748 of the *Victorian Year Book* 1967.

The following table shows particulars of the financial operations of the Melbourne Harbor Trust for the years 1962 to 1966:

## VICTORIA—MELBOURNE HARBOR TRUST: REVENUE, EXPENDITURE, ETC. (\$'000)

Particulars	1962	1963	1964	1965	1966
			-		
REVENUE Wharfage and Tonnage Rates	4,884	5,442	7,145	7,058	6,393
D C Cl 1	208	326	637	606	572
	362	428	456	431	317
Special Berth Charges		662		725	949
Rent of Lands	610		666		
	1,296	1,436	1,613	1,800	1,672
Other	598	676	796	814	792
Total Revenue	7,958	8,970	11,312	11,434	10,695
EXPENDITURE AND APPROPRIATIONS					
Administration and General Expenses	474	500	710	784	874
Port Operating Expenses	1,768	1,916	2,160	2,413	2,422
Maintenance —	<b>,</b>	,	′	'	′
Dredging	822	846	1,326	508	265
Harbour	60	90	75	123	110
Wharves	656	494	502	648	638
Approaches	72	78	90	117	125
Railways	46	32	44	51	79
Cargo Handling Equipment	244	288	304	325	342
Other Properties	44	48	38	62	93
Interest	1,384	1,440	1,482	1,465	1,551
Depreciation and Renewals	882	1,386	1,647	1,486	1,584
Insurance	86	160	165	96	99
Sinking Fund	404	458	1,150	928	160
Comoral Dosors	707	450	1,150	800	900
Payments to Consolidated Revenue	984	1,100	1,437	1,420	1,287
Other	6	20	*	1,420	2
		20			
Total Expenditure and Appropriations	7,932	8,856	11,132	11,226	10,530
CAPITAL OUTLAY					
Land and Property	100	82	253	224	106
Reclamation	24	56	23	32	312
Deepening Waterways	536	592	154	786	1,239
Wharves and Sheds Construction	878	970	1,423	1,709	1,760
Cargo Handling Equipment	72	116	294	359	1,252
Approaches Construction	214	142	361	464	303
Floating Plant	618	152	59	11	95
Other Works, etc	176	306	253	768	675
Total Capital Outlay	2,618	2,416	2,821	4,352	5,742
Loan Indebtedness at 31 December	29,750	29,836	29,773	30,473	32,247

<sup>\*</sup> Under \$500

#### Geelong Harbor Trust

The Port of Geelong is under the control of the Geelong Harbor Trust which was constituted under an Act of 1905. The Trust consists of three Commissioners appointed by the Governor in Council.

Entrance to the port is by 15 miles of channel dredged to a depth of 36 ft and a width of 400 ft.

There are nineteen effective berths in the port and two berths at the Commonwealth Explosives Pier, Point Wilson—owned and operated

by the Commonwealth. Maximum water depths are 36 ft at eight berths, 32 ft at ten berths (all within the inner harbour), and three outer harbour berths of 30 ft. Special berths are provided for the handling of coal, grain, phosphatic rock and sulphur, oil, frozen meat, and alumina. The bulk grain terminal has a 26 mill. bushel storage capacity, and is capable of loading ships at the rate of 1,600 tons per hour.

Refinery Pier can accommodate simultaneously four oil tankers with maximum drafts of 34 ft. The Harbor Trust cool stores have a storage capacity of 900,000 cu ft. Adequate open coal storage is available. The port has good clearance facilities, with direct rail loading at seven berths and road clearance at all berths.

During 1966 two new berths came into operation—one at Corio Quay South for meat and general cargo, the other, at Point Henry, for bulk discharge of alumina. A modern dry bulk berth equipped with four 7½-ton kangaroo cranes giving an initial discharge rate of 1,000 tons per hour was commenced in 1966, the adjoining Kings Wharf having been strengthened in the meantime to accommodate the cranes which are now in operation.

The Harbor Trust has floating plant which includes seven tugs, six barges, and one diesel-powered floating crane.

Particulars of the financial operations of the Geelong Harbor Trust for the years 1962 to 1966 are shown in the following table:

VICTORIA—GEELONG HARBOR TRUST : REVENUE, EXPENDITURE, ETC.

(\$'000)

Particulars	1962	1963	1964	1965	1966
Revenue					-
Wharfage, Tonnage, and Specia	al				
Donth Dotes	. 1,996	2,156	2,284	2,238	2,373
Olaine in a Camaiana	. 444	517	615	722	838
Danta Essa and Lisaness	. 32	36	38	43	45
Europina Warles and Abattains	. 36	44	50	63	64
Oak	. 70	79	115	159	120
Total Revenue	. 2,578	2,832	3,102	3,225	3,440
			-,		
EXPENDITURE AND APPROPRIATION	NS				
Management Expenses	. 242	252	272	344	366
Ohimmin - Commission	. 409	464	516	622	647
Maintenance—					
Wharves and Approaches .	. 42	82	70	77	102
Harbour	. 74	78	78	85	71
Floating Plant	. 20	10	24	10	13
Other	. 16	22	22	18	17
	. 310	320	344	390	401
Sinking Fund	. 62	60	72	77	76
	. 378	394	414	432	515
Port Development Fund .					1,007
Othor	. 51	54	102	72	62
Total Expenditure an					
Appropriations .	. 1,604	1,736	1,914	2,127	3,277

VICTORIA—GEELONG HARBOR TRUST: REVENUE, EXPENDITURE, ETC.—continued
(\$'000)

Particulars	1962	1963	1964	1965	1966
CAPITAL OUTLAY (NET)					
Floating Plant	72	178	592	100	
Land and Property	54	84	104	294	70
Deepening Waterways	652	636	228	500	69
Wharves and Approaches	364	498	898	2,332	431
Other	6	34	30	46	11
Total Capital Outlay	1,148	1,430	1,852	3,272	581
Loan Indebtedness at 31 December					
State Government	234	234	228	193	124
Public	5,900	5,878	6,958	7,490	7,404
Total Loan Indebtedness	6,134	6,112	7,186	7,683	7,528

#### Portland Harbor Trust

Situated on the south-west coast of Victoria, the Port of Portland has been administered by the Portland Harbor Trust Commissioners since 1951 and serves an area of about 40,000 square miles of western Victoria and the south-east of South Australia. The Port is within a few miles of the main overseas and coastal shipping routes and provides direct access for vessels right up to the entrance of the harbour basin.

Two breakwaters enclose an area of 250 acres of sheltered water to form the harbour basin, while all cargo berths have rail and road access to main Victorian and interstate traffic routes. While the original construction of the deep water port was designed primarily to handle the maritime trade of a predominantly rural area, current planning embraces the needs of secondary industry, with particular emphasis on those associated with wool, petroleum, timber processing, and the manufacture of fertilizers.

The main factors associated with the recent increase of trade are the volume of petroleum products imported into and distributed from the town, the establishment of Portland as a major wool selling centre, and the export of bulk grain. The importation of coffee beans and paper pulp is also planned.

A capital works programme involving the expenditure of \$950,000 was to be undertaken by the Portland Harbor Trust during 1967-68. Major items of expenditure involve the completion of the new bulk shipping berth, installation of associated services to No. 2 Quay, and

the removal of overburden at Cape Grant quarry to open up new reserves of high quality basalt rock. Provision has also been made for the construction of a spur line from the port railway to service a new fertilizer complex being erected adjacent to the main shipping berths, extension of the Harbor Trust sorting sidings, re-alignment of a section of the harbour canal, and the reclamation of additional industrial land fronting the canal. Extensions to the grain terminal receival depot, together with provision for the receipt of bulk grain from road transport are due to be completed within 1967–68, and a dredging programme will be commenced along the west side of No. 1 Dock.

Particulars of the financial operations of the Portland Harbor Trust for the years 1961–62 to 1965–66 are set out in the following table:

VICTORIA—PORTLAND HARBOR TRUST: REVENUE, EXPENDITURE, ETC. (\$'000)

Particulars .	1961–62	1962–63	1963-64	1964-65	1965-66
Revenue					
Wharfage Rates Tonnage Rates Shipping Services State Government Grant Grain Terminal Other	16 36 604	126 22 44 498  64	130 22 42 646  86	117 24 84 711 5 53	137 21 63 576 82 46
Total Revenue	808	754	926	994	925
EXPENDITURE AND APPROPRIATION	s				
Administration	48 14 512 44	64 80 70 14 562 42 	58 60 74 16 562 42 	59 67 92 12 622 47 4	68 78 61 26 677 83 35 4
Total Expenditure and Appropriations .	764	834	814	911	1,032
CAPITAL OUTLAY Floating Plant	50 290 148	2  50 302 160 46	3 133 30 68 70 48	30 1,036 173 18 131	315 111 51 386
Total	. 709	560	352	1,388	1,048
Loan Indebtedness at 30 June— State Government	0.704	4,092 10,274	4,092 10,952	4,083 12,310	4,083 13,027
Total Loan Indebtedness .	. 13,886	14,366	15,044	16,393	17,110

Lighthouses, 1964

#### Westernport

In June, 1963, the Victorian Government passed the Westernport (Oil Refinery) Act to give effect to an agreement between the State and BP Refinery (Westernport) Pty Ltd for the establishment of a refinery and the development of port facilities to service it in Westernport.

Westernport is eastward of and adjacent to Port Phillip, and is separated from it by the nine-mile wide Mornington Peninsula. The port is sheltered from Bass Strait by Phillip Island at its southerly end, and the waters between the western side of this island and the mainland form the entrance to the port. The entrance to the port contains some extensive sand banks; however, a deep water channel exists close in to the island with depths as great as 17 fathoms, the minimum low water depth being 47 ft. Tidal rises are of the order of 9 to 10 ft springs and 7 ft 6 in neaps.

The depths available in Westernport are sufficient for tankers of 47 ft draught, and, with some dredging in the vicinity of Crib Point, a marine terminal has been established capable of berthing tankers of 100,000 tons deadweight. The main terminal provides two berthing heads, the northern one being capable of taking tankers up to 100,000 tons deadweight, and the southern one 40,000 ton tankers. In the first year of operations some 80 tankers used the port. To facilitate berthing, two ocean-going tugs—each of 1,500 hp and with a bollard pull of 20 tons—are provided. These tugs are fitted with fire-fighting equipment and lifting gear capable of handling the 6-ton navigation buoys in service at the port.

The navigable channel extending from Crib Point to the Western Entrance is 14½ miles long, the low water depth in the Northern Arm being 47 ft and in the Western Arm 49 ft. This channel is marked by 27 light buoys, spaced at distances not exceeding one nautical mile; at the entrance is situated the fairway buoy and off Flinders the pilot boarding ground buoy. A landfall light—170 ft above sea level—has been established at Grant Point on the western extremity of Phillip Island. This has a range of 19 miles. At McHaffie's Point 4½ miles to the north-east along the coast of Phillip Island a navigation light, with a range in the white sector of 15 miles at an elevation of 90 ft provides a leading arc as a guide for vessels up to the fairway buoy. The structure has also been constructed to act as a day marker; timber planks forming this are angled to reflect sunlight on to the western or seaward face.

Port maintenance facilities are centred around the existing jetty at Stony Point (2 miles south of Crib Point). At the root of the jetty an area of 4 acres has been reclaimed providing an area for a depot for the servicing of buoys, navigation lights, tugs, and pilot launch. It also includes administrative offices and radio-telephonic equipment. Maritime VHF radio is established at the maintenance depot at Stony Point, with remote control to the Harbour Master's quarters at Crib Point.

A 200 ft extension to Stony Point Jetty provides a berth for the two tugs, and a new parallel jetty is used to berth smaller craft. Pilotage for the port is undertaken by the Port Phillip Sea Pilots. Large tankers

coming from the west generally take on their pilot at the Pilot Boarding Station off Port Phillip Heads; small coastal tankers from the east take on their pilot off Flinders, where a 36 ft pilot launch is provided.

Further Reference, 1967

#### Railways

#### Geographical Factors

The Victorian transport system, generally, is centred around Melbourne, the capital of the State. The existence of considerable gaps in the Great Dividing Range has allowed the railway system to fan out to the main agricultural and pastoral areas like the spokes of a wheel.

The line to the north-east and Sydney passes through the Kilmore gap; through the Woodend gap goes the northern line to Bendigo and beyond; the Geelong line crosses the basalt plains to the south-west; and to the east, the Gippsland valley (between the Dividing Range and the Strzelecki Ranges) provides a convenient path for the electrified main line handling the vast brown coal resources of the Latrobe Valley.

In the north-western part of the State—the Mallee region—the railway has stimulated development of what was previously regarded as arid, worthless land into prosperous farm lands. It also links the Metropolis with Mildura, centre of the dried fruit industry.

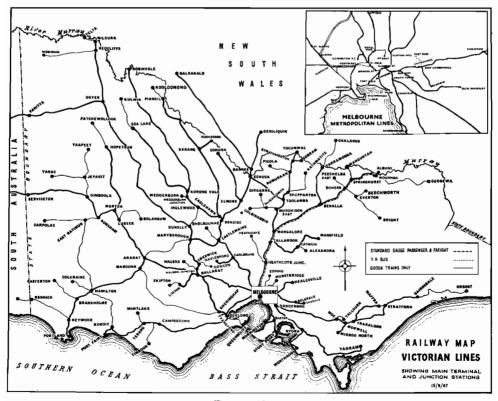


FIGURE 19.

#### Historical Development

The first proposed railway for Victoria dates back to March, 1839, when Robert Hoddle, Government Surveyor at Port Phillip, marked out a town site at the Beach (Port Melbourne) and planned a line from Melbourne. Seven years later, Geelong residents proposed the construction of a 200-mile line from Geelong to the vicinity of Portland and Hamilton in the Western District. In 1852–53, private railway companies were formed in Victoria and given Government approval to build lines.

Australia's first steam railway was operated between Flinders Street and Sandridge (now Port Melbourne) on 12 September 1854, and was opened by the Hobson's Bay Railway Company for public traffic the following day. The first Victorian country railway—Melbourne to Geelong—was opened on 25 June 1857, and private companies' lines were built from Melbourne to Windsor, Brighton Beach, and Hawthorn between 1859 and 1861.

In 1862, Government lines were opened to Ballarat and Bendigo, and two years later, from Bendigo to Echuca. (The Geelong-Melbourne railway had been purchased by the Government in 1860.)

In less than a decade, Victoria saw fulfilled the promise of building the main trunk railways. Through the 1870s, construction proceeded to the south-west from Geelong and to the south-east from Melbourne. In 1870, contracts were let for building the line from Essendon to Wodonga. The north-eastern railway, opened in sections, reached Wodonga in 1873. Nearly ten years elapsed before junction was made with the New South Wales system at Albury on 14 June 1883. This was the beginning of the break of gauge, which persisted to plague New South Wales and Victoria until 79 years later, when the standard gauge track between Melbourne and Albury was opened for traffic in 1962.

#### Administration and Functions

The Victorian Railways Department was established on 19 March 1856. It is administered by a Board of three Commissioners, appointed by and responsible to the Government through the Minister of Transport. Each Commissioner gives special attention to particular branches of railway operation. They are also responsible for a number of sections of railway constructed in New South Wales under the Border Railways Agreement. The lines in the Riverina district are extensions of Victorian lines.

#### Main Locations of Tracks

The main interstate lines are the north-east to Sydney, comprising both broad (5 ft 3 in) and standard (4 ft  $8\frac{1}{2}$  in) gauge tracks to the border city of Albury (190 $\frac{1}{2}$  miles), and the north-western broad

gauge line linking Melbourne with Adelaide. The Victorian terminal station on this line is Serviceton (287 miles). The north-east line branches at Mangalore to serve the Goulburn Valley. The north-western line branches at Ballarat (74 miles) to Maryborough (112 miles), thence to Mildura (351 miles—the State's longest country main line), and at Ararat to Portland, the Western District's new port (251½ miles).

The Gippsland line is electrified as far as Traralgon (97½ miles), and thence is diesel operated to Bairnsdale (171 miles). The goods service, also diesel operated, is continued through to Orbost (231 miles). Lines branch from Dandenong to Nyora and from there to Wonthaggi (86 miles) and Yarram (136 miles), in South Gippsland.

Other main lines are Melbourne-Bendigo (101 miles—known as the "main line") from where lines branch further north; and Melbourne-Geelong (45 miles), continuing to Warrnambool (166 miles) and to Port Fairy (186½ miles).

#### Main Types of Rolling Stock and Services

Diesel-electric locomotives—the S class and X class (1,800 hp) and B class (1,600 hp)—haul Victorian Railways fast passenger and freight trains. The T class (950 hp) diesel-electric locomotive is mainly a freight train operator, but it also hauls selected passenger trains. The Y class (650 hp) diesel-electric locomotive hauls branch line freight trains and is also used on freight yard work. The W class (650 hp) diesel-hydraulic locomotive and the F class (350 hp) diesel-electric are almost exclusively used on shunting and transfer work. The L class (2,400 hp) electric locomotive hauls passenger and freight trains on the Gippsland line—Victoria's longest electrified track. Country passenger train services are supplemented by 102 hp, 153 hp, and 280 hp diesel, and 260 hp diesel-electric rail-cars. R, J and K class steam locomotives now haul only freight trains. Modern multiple-unit saloon type suburban electric trains are progressively replacing obsolete swing-door compartment type trains on the suburban electric service.

Most carriages on interstate and many on mainline country trains are of steel construction and air-conditioned; but a number of excursion and corridor compartment-type, non air-conditioned carriages of wooden construction are also used for country passenger traffic.

Freight wagons are of the fixed wheel or bogie types. They include many types of wagons and vans, up to 57-ton capacity, and a wide variety of specially designed wagons to carry loads ranging up to 170 tons.

#### Suburban Tracks

Victoria's first section of 5 ft 3 in gauge suburban line was built from Flinders Street station to Sandridge (now Port Melbourne) in 1854 for Australia's first train. Construction of other lines was as follows: Flinders Street to St. Kilda (1857); Footscray to Williamstown (1859); Princes Bridge to Hawthorn, Richmond to Brighton Beach (1859-61); Melbourne to Essendon (1860); Essendon to Broadmeadows (1872): South Yarra to Dandenong (1877-1879); to Frankston (1881-1882); Hawthorn to Lilydale (1882); Brighton Beach to Sandringham (1887); North Melbourne to Somerton (1884-1889); Collingwood to Heidelberg (1888); Ringwood to Upper Ferntree Gully, Clifton Hill to Preston (1889); Burnley to Darling and Camberwell to Ashburton (1890); Princes Bridge to Collingwood (1901); Heidelberg to Eltham (1902); Eltham to Hurstbridge (1912); Darling to Glen Waverley (1929-30); Ashburton to Alamein (reconditioned and reopened in 1948); Fawkner to Upfield (reopened in 1959); Upper Ferntree Gully to Belgrave (converted to broad gauge and electrified in 1962); and Lalor to Epping (reopened in 1964).

The line from Essendon to Sandringham was converted from steam to electric traction in 1919, and four years later the electrification of Melbourne suburban railways, as originally planned, was completed. Since then electric traction has been extended to several sections of the outer suburban area. Victoria which was first with the steam train was also first with electric traction in Australia.

#### Passenger and Goods Traffic, Fares, and Freight Rates

The general conditions under which goods and livestock are carried by rail are published in the Goods Rates Book, and for rating purposes, goods are classified alphabetically into 20 main class rates, whilst special rates are provided for livestock. Relatively low rates are applicable to agricultural produce and concessions are provided for country industries.

Competitive freight contract rates to meet road transport activities operate in the main Victorian country towns, particularly those close to the borders where road competition is intense.

Special rates, under agreement with forwarding agents and manufacturers, provide for the transport of goods in specified wagon-loads between the capital cities and also for the carriage of goods in various containers, including Flexi-Vans.

The bulk of the passenger revenue is derived from the operation of the suburban electrified service; traffic on this has fallen slightly in recent years. Following elimination of break of gauge at Albury for passenger trains during April, 1962, a significant gain has been recorded

in passenger traffic between Melbourne and Sydney, and interstate passenger business generally has been active. Introduction of air-conditioned carriages on several country lines in recent years has also resulted in improved services.

The ordinary fares are competitive and attractive concessions are available, e.g., to students travelling on vacation, and party travel.

Parcels sent by passenger trains are a large revenue earner.

#### Standardisation of Gauge in Australian Network

The track mileage of the standard gauge line between Melbourne and Albury, including loops, departmental sidings, and dual gauge, but not including private sidings, is 243 miles.

Linking of Sydney with Perth, by an all standard gauge route when the existing gaps—Broken Hill to Port Pirie and Kalgoorlie to Perth—are filled, will not be to the disadvantage of Victoria. Melbourne consignors have direct access to the Sydney standard gauge line connecting with every station in New South Wales and with Brisbane, and to the broad gauge line to Adelaide, connecting with practically every important centre of population in South Australia. These connections give direct rail access to about three-quarters of the population of Australia.

The development of bogie exchange at Melbourne and Wodonga (Victoria) and Port Pirie (South Australia) has facilitated the interstate railing of freight as far as Kalgoorlie (Western Australia) as it has overcome the disabilities inherent in the transhipment of goods. Bogie exchange has also extended the advantages of standard gauge throughout Victoria for many classes of freight. The volume of standard gauge freight is increasing from year to year.

#### Developmental Programme

The Victorian Railways are pursuing a policy within the limits of available finance, of modernising the system by purchasing more diesel-electric locomotives, suburban electric trains, and other rolling stock, and are continuing the programme of track relaying and duplication in suburban and country districts.

The current financial programme provides for further work to proceed on the Melbourne Goods Yard re-arrangement project (including an automated shunting hump), additional suburban track work, automatic signalling improvements, etc.

Money has been made available also to eliminate more level crossings by grade separation and protect other crossings with flashing light signals and boom barrier installations.

Additional amounts have been allocated for building vehicles for general merchandise and to handle specialised traffic, such as flexivans, steel sections, motor cars, bulk cement, and freight consignments of unusual length.

#### Further References, 1961-1967

The succeeding tables relate to the State railways and road motor services under the control of the Victorian Railways Commissioners. Certain border railways in New South Wales are, by agreement between the Victorian and New South Wales Governments, under the control of the Victorian Railways Commissioners. Particulars of these have been included with those of the State railways being operated within the State. Details of the operations of the road motor services are shown on page 762.

#### Capital Cost of Railways and Equipment

The capital cost of all lines constructed and in course of construction, and of all works, rolling-stock and equipment of the Railways Department as at 30 June of each of the five years 1962 to 1966 is shown in the following table:

### VICTORIA—TOTAL CAPITAL COST OF RAILWAYS, ETC., EQUIPMENT AND ROLLING-STOCK

(\$'000)

	At 30 Jun	e—	Rail Lines Opened	Lines in Process of Construction	Road Motor Services	Total Capital Cost*
1962 1963 1964 1965 1966	 ··· ··· ··		 291,008 302,402 312,512 322,259 332,956	1,948 2,224 2,478 2,686 2,693	20 14 47 38 61	293,264 304,856 315,172 325,053 335,710

<sup>\*</sup> Written down in accordance with Railways (Finances Adjustment) Act 1936, and allowing for depreciation since 1 July 1937. Particulars are exclusive of the cost of stores and materials on hand and in course of manufacture.

At 30 June 1966 the capital cost of the broad gauge rolling-stock, after being written down in accordance with the *Railways* (*Finances Adjustment*) Act 1936, and allowing for depreciation was \$93.5m; of the narrow gauge \$0.01m; and of the uniform gauge \$6.8m.

#### Loan Liability and Interest

The face value of stock and bonds allocated to the Railways Department, as reduced in accordance with the Railways (Finances Adjustment) Act 1936, amounted to \$362.8m at 30 June 1966.

After deducting the value of securities purchased from the National Debt Sinking Fund and cancelled (\$47.3m), the net liability on current loans outstanding at that date was \$315.5m.

The total liability of the State for railways construction, etc., at 30 June 1966 (which includes the liability referred to in the previous paragraph) was \$424.5m. Deduction of securities purchased from the National Debt Sinking Fund and cancelled (\$68.2m) together with cash at credit in the Fund (\$0.06m) reduced the amount outstanding at the end of the year to a net liability of \$356.3m.

The Railways (Funds) Act 1961 provided that interest and other charges on moneys borrowed for the purposes of the Railways Act 1958 should not henceforth be included in the accounts of the Victorian Railways, but would be charged against the revenues of the State. However, the Railways (Funds) Act 1964 reimposed on the Railways, with effect from 1 July 1964, the obligation to pay interest and debt charges on moneys borrowed for the purposes of the Railways Act 1958 on and after 1 July 1960. The total annual interest payable on the liability of \$356.3m at 30 June 1966, amounted to \$16.7m at an average rate of \$4.683 per cent. Of this amount, the Victorian Railways are liable for \$4.5m. In addition, the State is required to pay a contribution of \$3.1m at a rate of \$4.50 per cent on cancelled securities.

Additional funds, which amounted to \$50.6m at 30 June 1966, have been provided for railway construction, equipment, stores, etc., out of Consolidated Revenue, the National Recovery Loan, the Uniform Railway Gauge Trust Fund, and other funds. No interest is charged against railway revenue on these amounts with the exception that interest at 5 per cent is payable to the Commonwealth on the repayable principal amount outstanding in respect of expenditure on the uniform gauge. (See page 621 of the Victorian Year Book 1966.)

#### Railways Staff

The number of officers and employees in the Railways Service (including casual labour and butty-gang workers), and the amount of salaries and wages (including travelling and incidental expenses) paid in each of the five financial years 1961–62 to 1965–66 are shown in the following table:

#### VICTORIA—RAILWAYS STAFF: NUMBERS, SALARIES, ETC.

				Number o	Salaries, Wages,		
,	Year Ended 30 June—		Permanent	Supernumerary and Casual	Total	and Traveiling Expenses	
							\$'000
1962				17,624	11,356	28,980	68,914
1963				18,047	11,202	29,249	66,156
1964				17,848	10,349	28,197	69,087
1965				16,859	10,604	27,463	75,760
1966				16,158	11,473	27,631	77,980

#### Railways Route Mileage

The route mileage of the railways (exclusive of road motor service route mileage) for each of the years 1961-62 to 1965-66 is given in

the following table. The opening of the standard gauge line in January, 1962 resulted in an increase in the mileage of lines with two or more tracks as at June 1962.

It should be noted that the Victorian Railways operate certain services in New South Wales. At 30 June 1964, the total length of these services was 204 route miles. This distance is included in the Single Track Broad Gauge Section of the table.

#### VICTORIA—RAILWAYS ROUTE MILEAGE (EXCLUDING ROAD MOTOR SERVICES)

Particulars	At 30 June						
rarticulars	1962	1963	1964	1965	1966		
LINES OPEN FOR TRAFFIC	route miles						
Single Track—Broad Gauge* Narrow Gauge Double Track—Broad Gauge* Other Multi-Track—Broad Gauge*	3,756 34 426 75	3,756 8 426 75	3,700 8 425 77	3,694 8 431 78	3,671 8 431 78		
Total Route Mileage	4,291	4,265	4,210	4,211	4,188		

<sup>\*</sup> Broad gauge refers to 5 ft 3 in gauge track and since 1961 has included 4 ft  $8\frac{1}{2}$  in gauge track and dual track.

#### Railways Rolling Stock

The following table provides a description of the various types of rolling stock in service (exclusive of road motor rolling stock) for each of the years 1961-62 to 1965-66:

#### VICTORIA—RAILWAYS ROLLING STOCK IN SERVICE (EXCLUDING ROAD MOTOR SERVICES)

D - 111 04 1 - 1 - 1			At 30 June—						
Rolling Stock in	1962	1963	1964	1965	1966				
Locomotives— Steam			272	258	246	220	181		
Electric	••		35	35	35	35	35		
Diesel Electric			105	105	139	161	185		
Other*	••	• •	79	83	84	87	85		
Total			491	481	504	503	486		
Passenger Coaches—									
Electric Suburban			1,068	1,080	1,074	1,080	1,089		
Other†	• •		649	614	614	600	590		
Total			1,717	1,694	1,688	1,680	1,679		
Goods Stock ‡			21,667	21,761	21,792	21,891	21,910		
Service Stock			1,729	1,667	1,660	1,676	1,659		

Other Locomotives comprise diesel hydraulic locomotives, cranes, rail motor diesel power units, and non-passenger carrying rail tractors.

<sup>†</sup> Passenger coaches owned jointly with New South Wales and South Australia have been excluded.

<sup>‡</sup> All parcels and brake vans are included, and since 1962 standard gauge stock has been included.

#### Railways Traffic

The traffic of the railways (exclusive of road motor traffic) for each of the years 1961-62 to 1965-66 is shown in the table below:

VICTORIA—RAILWAYS TRAFFIC (EXCLUDING ROAD MOTOR SERVICES)

	During Year Ended 30 June-						
Traffic	1962	1963	1964	1965	1966		
Traffic Train Mileage—Country '000 Suburban '000 Goods '000	4,720 8,296 5,887	4,829 8,303 6,345	4,835 8,369 6,909	4,836 8,480 7,172	4,738 8,458 6,949		
Total '000	18,903	19,477	20,113	20,488	20,145		
Passenger Journeys—Country '000 Suburban '000	4,790 147,977	5,140 147,587	5,082 148,313	4,907 144,846	4,793 144,332		
Total '000	152,767	152,727	153,396	149,753	149,125		
Goods and Livestock Carried '000 tons	10,350	10,841	12,132	12,596	12,156		

The tonnage of various classes of goods and the total tonnage of livestock carried by the Victorian Railways for each of the years 1961-62 to 1965-66 are shown in the following table:

VICTORIA—RAILWAYS GOODS AND LIVESTOCK TRAFFIC (Excluding Road Motor Goods Services)
('000 Tons)

c	lass of Go	ods			Qu	antity Carr	ied	
		-		1961-62	1962–63	1963-64	1964–65	1965–66
Butter				80	85	86	90	82
Grain								
Barley	• •			175	177	177	215	210
Wheat				1,902	1,887	2,368	2,235	2,035
_Other				289	318	307	343	220
Flour				179	168	218	197	153
Bran, Pollard Fruit—	l, and Sh	arps	• •	75	67	82	76	53
Fresh				112	111	109	110	92
Dried				64	65	67	71	74
Beer				121	119	124	129	134
Briquettes				1,608	1,526	1,586	1,594	1,571
Cement				473	468	573	731	782
Coal—								
Black				245	205	219	214	195
Brown				422	390	483	389	363
Galvanised In	ron			116	80	111	111	104
Iron, Steel	Bar Roo	ls, etc.,	Un-					
prepared				206	404	448	473	424
Manures				751	818	951	1,077	1,154
Motor Cars	and Bodi	es		94	140	175	192	182
Petrol, Benzii	ne, etc.			205	207	195	155	132
Pulpwood				91	97	83	109	124
Pulp and Pag	per			138	141	128	129	125
Timber	• •			197	234	264	292	272
Wool				134	115	132	136	133
All Other Go	oods			2,409	2,726	2,934	3,169	3,303
Tota	I Goods			10,086	10,548	11,820	12,237	11,917
	Livesto		• • •	264	293	312	359	239
Gran	nd Total	Goods	and			-		
Li	vestock			10,350	10,841	12,132	12,596	12,156

#### Railways Revenue and Expenditure

The revenue and expenditure of the Railways Department during each of the five financial years 1961-62 to 1965-66 were as follows:

VICTORIA—RAILWAYS REVENUE AND EXPENDITURE (\$'000)

	Year Ended 30 June—						
Particulars	1962	1963	1964	1965	1966		
Revenue							
Passenger, etc., Business-							
Passenger Fares Parcels, Mails, etc Other	25,026 2,810 76	25,104 2,894 80	25,201 3,044 77	27,455 3,376 87	27,826 3,630 163		
Goods, etc., Business—							
Goods	48,724 1,848 900	50,470 1,988 628	56,121 1,941 677	60,488 2,158 722	59,276 1,478 692		
Miscellaneous—							
Dining Car and Refreshment Services  Rentals  Bookstalls  Advertising  Other	3,056 1,536 808 200 234	3,004 1,568 828 210 206	2,964 1,588 828 219 219	3,058 1,653 920 208 201	3,345 1,710 1,054 211 234		
Total Revenue	85,218	86,980	92,878	100,326	99,619		
Expenditure							
Working Expenses—							
Way and Works Rolling Stock	17,008 23,592 27,564 4,222 1,134 4,516	17,068 24,246 27,958 4,234 1,206 4,658	17,633 26,388 28,857 4,328 1,277 4,797	18,851 29,071 31,743 4,471 1,406 4,870	19,633 28,997 32,939 4,563 1,426 4,945		
Gratuities* Contributions to Railway Renewals and Replacement Fund	1,550	1,520 400	1,566 400	1,343 400	1,173 400		
Contributions to Railway Accident and Fire Insurance Fund Pay-roll Tax Long Service Leave Other	1,008 1,670 1,246 2,048†	1,100 1,586 1,010 2,142†	1,163 1,647 1,236 2,344†	1,533 1,803 1,371 2,606†	1,315 1,744 1,353		
Total Working Expenses	85,958	87,128	91,636	99,470	101,151		
Net Revenue	-740	-148	+1,243	+856	-1,532		

For footnotes see next page.

### VICTORIA—RAILWAYS REVENUE AND EXPENDITURE—continued (\$'000)

Particulars		Year 1	Ended 30th	Year Ended 30th June-							
rationals	1962	1963	1964	1965	1966						
Expenditure—continued											
Debt Charges—											
Interest Charges and Expenses‡	η	]	1	2,918	3,726						
Exchange on Interest Payments and Redemption	} §	} §	} §	131	176						
Contribution to National Debt Sinking Fund	}	]		137 !	129						
Net Result for Year				-2,330	-5,563						
		i	Per Cent								
Proportion of Working Expenses to Revenue	100.9	100-2	98-7	99·1	101 · 5						

<sup>\*</sup> Commenced during 1960-61 as a result of a Commonwealth industrial award.

Revenue for 1965-66 decreased by \$706,977 compared with 1964-65. Total working expenses increased by \$1,681,391 as compared with the previous year.

Under the provisions of the Railways (Funds) Act 1961, an account was created in the Trust Fund and called the "Railway Equalisation Account". The Act provided for the annual appropriation out of the Consolidated Revenue and the payment into the Equalisation Account of any excess of railway income over railway operating expenses for the preceding year. Moneys standing to the credit of the Account were to be available for the purpose of supplementing railway income in the event of its falling short of railway operating expenses. The amounts paid into the Equalisation Account were \$1,840,692 for the year 1960-61, \$7,318 for 1961-62, and \$740,758 for 1963-64. To offset deficits for the years 1962-63 and 1964-65, amounts of \$419,168, and \$2,169,601, respectively, were transferred to Railway Revenue from the Equalisation Account, the latter transfer extinguishing the balance in the Account. The calculation of these amounts was based on Treasury figures (which on the income side are mainly cash records) and not on net revenue shown in the previous table.

<sup>†</sup> Including interest paid to Commonweath under Railways Standardisation Agreement viz., 1962, \$160,084; 1963, \$216,832; 1964, \$234,692; 1965, \$229,796, and 1966, \$224,898.

<sup>‡</sup> Including Loan Conversion Expenses.

<sup>§</sup> Under provisions of the Railways (Funds) Act 1961, interest and other charges on borrowed moneys were not charged to Railways Accounts during the years 1961-62, 1962-63, and 1963-64

<sup>||</sup> Under the provisions of the Railways (Funds) Act 1964, interest and debt charges on moneys borrowed on and after 1 July 1960 became chargeable against Railway Revenue, with effect from 1 July 1964.

The earnings, expenses charged to railway revenue, and gross revenue per average mile of railway worked for each of the five years 1961-62 to 1965-66 were as shown in the following table:

#### VICTORIA—RAILWAYS REVENUE AND EXPENDITURE PER AVERAGE MILE OPEN (EXCLUDING ROAD MOTOR SERVICES)

-		Year Ended 30 June—						
Particulars	1962	1963	1964	1965	1966			
Average Number of Miles Open Traffic	for 4,291	4,265	4,242	4,211	4,189			
Open Working Expenses per Average M	\$ 19,842	20,376	21,878	23,807	23,765			
Open	\$ 19,998	20,398	21,572	23,590	24,112			

#### Road Motor Services

The following table gives, for each of the five years 1961-62 to 1965-66, particulars of the operations of the road motor services under the control of the Railways Commissioners:

#### VICTORIA—ROAD MOTOR SERVICES (Under the Control of the Railways Commissioners)

Particulars		Yea	ar Ended 30 Ju	ne—	
Particulars	1962	1963	1964	1965	1966
Car Mileage	326,094	321,680	341,304	329,635	314,337
Passenger Journeys	1,308,416	1,252,167	1,243,820	1,154,104	1,060,324
Gross Revenue	74,768	73,648	72,800	73,274	68,225
Working Expenses	146,816	128,262	122,132	133,138	145,393
Interest Charges and Exchange	ş   *	*	*	750†	
Capital Expenditure a End of Year (Less Depreciation Write	3				
ten Off)	20,410	14,452	46,962	38,156	60,859
		I			

Note.—The apparent discrepancy between the amount of working expenses and revenue was brought about by revenue not having received a proportion of combined rail and road services earnings, while working expenses have been charged with road motor operating cost in full.

• Under provisions of the Railways (Funds) Act 1961, interest and exchange were not charged to Railways Accounts during the years 1961-62, 1962-63, and 1963-64.

† Under the provisions of the Railways (Funds) Act 1964 interest and debt charges on moneys borrowed on and after 1 July 1960 become chargeable against Railway Revenue, with effect from 1 July 1964.

#### Tramway and Omnibus Services

#### Melbourne and Metropolitan Tramways Board

The Melbourne and Metropolitan Tramways Act provides for a Board consisting of chairman, deputy chairman, and member appointed by the Governor in Council. Subject to the direction of the Minister, the Board controls, manages, operates, and maintains the tramways of the Metropolitan Area, and a fleet of buses plying on routes permitted by the Transport Regulation Board.

As the community grows and the use of private motor vehicles extends, passengers using public transport become fewer and this causes financial strain. Notwithstanding this, the Board has a policy of expansion and in 1961 acquired a privately owned network of buses in the rapidly developing suburbs of Box Hill, Nunawading, Ringwood, Mitcham, Doncaster, Bulleen, and Warrandyte, and extended some other services.

Details of the revenue and expenditure of the Melbourne and Metropolitan Tramways Board for the years 1962–63 to 1965–66 are shown in the following table:

VICTORIA—MELBOURNE AND METROPOLITAN TRAMWAYS BOARD: REVENUE, EXPENDITURE, ETC. (\$'000)

	(4000)			
Post los		Year Ende	d 30 June	
Particulars	1963	1964	1965	1966
Revenue	,			
Traffic Receipts	16,770	16,474	17,580	17,421
Miscellaneous Operating Receipts	126	166	171	177
Non-operating Receipts	476	297	290	356
rron-operating receipts	470			
Total Revenue	17,372	16,937	18,041	17,954
Expenditure				
Traffic Operation Costs Maintenance—	7,664	7,819	8,311	8,430
Permanent Way	772	770	910	924
Tramcars	2,042	2,055	2,229	2,315
Buses	754	744	7773	774
Electrical Equipment of Lines and		1		1
Sub-stations '	410	433	483	501
Buildings and Grounds	246	254	257	229
Electric Traction Energy	924	908	889	884
Fuel Oil for Buses	230	213	200	171
Bus Licence and Road Tax Fees	22	21	25	27
General Administration and Stores	004	006		1.100
Department Costs	904	996	1,172	1,183
Pay-roll Tax	292	297	320	326
Workers Compensation Payments	318	328	359	338
Depreciation	886	902	922 59	1,013
Non-operating Expenses	54	52	39	63
Provisions—	234	225	240	318
Long Service Leave	412	434	436	587
Retiring Gratuities Accrued Sick Leave	32	36	436	57
Dublic Diele Incomence	206	207	230	234
Interest on I come	952	945	1,035	1,129
Obsolescence in Stores Stock	8	8	6	7
Total Expenditure	17,362	. 17,647	18,902	19,509
Net Surplus (+) or Deficit (-)	+10	-710		-1,555
Capital Outlay	892	1,101	2,886	1,442
Loan Indebtedness at 30 June	18,324	18,497	20,950	22,396
	,	10,	,	

Particulars relating to the tramway systems under the control of the Melbourne and Metropolitan Tramways Board are shown for each of the years 1961–62 to 1965–66 in the following table:

VICTORIA—MELBOURNE AND METROPOLITAN TRAMWAYS BOARD: TRAMWAYS

Year So June-		Track Open at 30 June—		_	Operating		At 30 June-	
	Single	Tram Mileage			Operating Expenses	Rolling- Stock	Persons Em- ployed	
	miles		³000		\$'000 		No.	
1962	138	4	18,814	167,250	14,344	14,170	715	4,298
1963	135	4	17,708	162,692	13,860	13,764	712	4,204
1964	134	4	17,575	160,479	13,630	14,011	712	3,968
1965	134	4	16,920	147,891	14,552	15,047	703	3,793
1966	134	4	16,609	140,556	14,727	15,636	693	3,786

In the following table, the operations of the motor omnibus systems of the Melbourne and Metropolitan Tramways Board are shown for each of the years 1961–62 to 1965–66:

VICTORIA—MELBOURNE AND METROPOLITAN TRAMWAYS BOARD: MOTOR OMNIBUS SYSTEMS

						At 30.	June	
	Route Miles	Bus Mileage			Operating Expenses	Rolling- Stock	Persons Em- ployed	
		°000		\$10	000	No.		
1962	123	6,993	31,313	2,978	3,570	238	937	
1963	123	7,341	32,634	3,036	3,544	238	918	
1964	123	7,283	32,426	3,010	3,583	232	869	
1965	123	7,267	29,812	3,199	3,797	223	842	
1966	123	6,763	25,120	2,871	3,809	231	828	

The following tables give an analysis of operating receipts, operating expenses, etc., for each of the five years 1961-62 to 1965-66:

#### VICTORIA—MELBOURNE AND METROPOLITAN TRAMWAYS BOARD: TRAMWAYS: OPERATING RECEIPTS, OPERATING EXPENSES, ETC., PER MILE, ETC.

			Ope	rating Rece	eipts	Operatin	g Expenses	Ratio Operating
	Year Ended 30 June—		Amount	Per Vehicle Mile	Per Passenger	Amount	Per Vehicle Mile	Expenses to Operating Receipts
			\$,000	cents	cents	\$,000	cents	%
1962			14,344	76.239	8.576	14,170	75.316	98.787
1963			13,860	78.272	8.519	13,764	77.731	99 · 307
1964			13,630	77.551	8.493	14,011	79.721	102 · 795
1965			14,552	86.005	9.840	15,047	88.931	103 - 402
1966			14,727	88.667	10.477	15,636	94.145	106 · 172

## VICTORIA—MELBOURNE AND METROPOLITAN TRAMWAYS BOARD: MOTOR OMNIBUS SYSTEMS: OPERATING RECEIPTS, OPERATING EXPENSES, ETC., PER MILE, ETC.

			Ope	erating Reco	eipts	Operating	Ratio Operating					
	Year Ended 30 June—						Amount	Per Vehicle Mile	Per Passenger	Amount	Per Vehicle Mile	Expenses to Operating Receipts
			\$,000	cents	cents	\$'000	cents	%				
1962			2,978	42.590	9.511	3,570	51.045	119.879				
1963			3,036	41.356	9.303	3,544	48.281	116.733				
1964			3,010	41.329	9.283	3,583	49.196	119.037				
1965			3,199	44.021	10.731	3,797	52.242	118 · 693				
1966			2,871	42.451	11.429	3,809	56.319	132.672				

#### Metropolitan Private Omnibus Services

A summary of the activities of omnibus systems operated by private enterprise in the Melbourne Statistical Area for the year 1965-66 is given in the following table:

### VICTORIA—MELBOURNE STATISTICAL DIVISION: PRIVATE MOTOR OMNIBUS SERVICES, 1965–66

	Particulars											
Number of Omnibuses at End of Year:												
				Operating			725					
				Substitute			60					
Omnibus Miles Run						('000')	20,597					
Passenger Journeys						(000)	78,853					
Gross Revenue						(\$'000)	6,942					
Value of Omnibuses						(\$'000)	2,402					
Value of Other Equi	ipment					(\$'000)	72					
Number of Drivers	Employ	ed					931					

#### Tramways in Extra-Metropolitan Cities

The cities, other than the Metropolis, having electric tramway systems are: Ballarat, with 13.84 miles of lines (2.33 double and 11.51 single track) and Bendigo, with 8.64 miles of lines (2.43 double and 6.21 single track). Both of these systems are operated by the State Electricity Commission of Victoria.

The traffic particulars of these lines for each of the five years 1961-62 to 1965-66 are summarised in the following table:

#### VICTORIA—TRAMWAYS IN EXTRA-METROPOLITAN CITIES

Year Ended	Track Open		Tram	Passenger	Traffic	Operating	Rolling	Persons Em-
June—	Double	Single	Mileage	Journeys	Receipts	Expenses	Stock	ployed
	miles		'000		\$'000		No.	
1962	5	18	841	6.005	196	568	47	185
1963	5	18	839	5.583	210	558	46	183
1964	5	18	840	4,945	244	605	46	191
1965	5	18	828	4,728	230	661	46	184
1966	5	18	830	4,333	248	720	46	187
				, .				

#### Motor Vehicles

Registration, Licences, etc.

Every motor car and motor cycle must be registered with the Chief Commissioner of Police if used on Victorian roads. All trailers (except certain small trailers for private use and agricultural implements), fore-cars, and sidecars drawn by or attached to motor cars or motor cycles must also be registered.

The following is a brief summary of the annual fees applicable at 30 June 1967, in respect of the principal types of registration and for the licensing of drivers and riders:

Type of Registration or Licence	Annual Rate
REGISTRATION—	
Motor Cycle (without trailer, etc.)	\$3.70
Motor Cycle (with trailer, etc., attached)	\$5.50
Motor Car (private use)	\$0.55 for each power-weight unit*
Motor Car (private and business use)	\$0.65 for each power-weight unit*
Trailer (attached to motor car)	From \$2.00 each, according to the unladen weight and the type of tyres
Motor Car (Commercial Passenger Vehicle) operating on a stage omnibus service or a temporary school service licence.	\$15.00
Motor Car (used for carrying passengers or goods for hire or in the course of trade).	From \$0.85 to \$1.95 for each power- weight unit* according to the unladen weight and the type of tyres
Motor Car (constructed for the carriage of goods owned by primary producers and used solely in connection with their business).	From \$0.30 to \$1.10 for each power-weight unit* according to the number of wheels and the type of tyres. (When more than one motor car is so owned, the rate shall apply to one motor car only.)
Mobile Crane, self-propelled (used otherwise than for lifting and towing vehicles).	\$24.45 (Unless a lower fee would otherwise have been payable.)
LICENCE—	
Driver or Rider Licence	\$6.00 issued for a three year period (An additional fee of \$2.00 is payable by all applicants for new licences.)
Instructors' Licences	\$20.00 issued for a three year period

<sup>\*</sup> The number of power-weight units is that number which is equal to the sum of the horsepower and the weight in hundredweights of a motor car unladen and ready for use.

Note.—The minimum annual fee for the registration of any motor vehicle other than a motor cycle is \$11.00.

The following table shows the number of motor vehicles on the register by type at the end of each of the years 1955, 1962 (census years), 1964, 1965, and 1966. Particulars of Commonwealth-owned vehicles with the exception of Defence Service vehicles are included. Tractor-type vehicles, plant, and trailers are excluded.

### VICTORIA—MOTOR VEHICLES ON THE REGISTER ACCORDING TO TYPE

Type of Vehicle		At 31 December—							
		1955	1962	1964	1965	1966			
Cars*	,	422,543	611,496	676,890	706,067	731,647			
Station Wagons		5,690	69,528	112,437	131,128	146,032			
Utilities		75,721	94,470	94,558	93,414	92,216			
Panel Vans		19,913	31,328	33,129	33,648	34,253			
Trucks†		70,362	79,482	85,661	87,870	89,713			
Omnibuses	• • •	2,580	3,409	3,815	3,979	4,145			
Total (Excluding Mo Cycles)	otor	596,809	889,713	1,006,490	1,056,106	1,098,006			
Motor Cycles§		26,406	15,802	13,051	12,095	11,811			
GRAND TOTAL	[	623,215	905,515	1,019,541	1,068,201	1,109,817			

<sup>\*</sup> Includes ambulances and hearses.

The following tables show, for each of the years 1961–62 to 1965–66, the number of drivers' and riders' licences in force, and the total revenue received at the Motor Registration Branch of the Police Department:

#### VICTORIA—DRIVERS' AND RIDERS' LICENCES IN FORCE AT 30 JUNE

Type of Licence			1962	1963	1964	1965	1966
Drivers'			1,052,757	1,084,931	1,133,387	1,185,050	1,227,990
Riders'			26,994	27,819	29,061	30,385	31,487
	Total		1,079,751	1,112,750	1,162,448	1,215,435	1,259,477

#### VICTORIA—GROSS REVENUE COLLECTED BY MOTOR REGISTRATION BRANCH (\$'000)

Particulars		1961-62	1962-63	1963–64	1964-65	1965–66
Registrations and	Tax	22,212	23,792	26,038	29,714	41,052
Drivers' Licences	!	1,054	1,288	1,222	1,824	2,872
Other	••	226	252	356	605	581
Total		23,492	25,332	27,616	32,143	44,505

<sup>†</sup> Includes trucks and truck-type vehicles, but excludes tractors, plant, and trailers.

<sup>§</sup> Includes motor-scooters.

The following tables, giving new vehicle registrations by types and makes of vehicles, include details of Commonwealth-owned vehicles (other than those of the defence services), and are based on the year ended 31 December. They are not comparable with the first table on page 768.

#### VICTORIA—REGISTRATIONS OF NEW MOTOR VEHICLES ACCORDING TO TYPE

(Includes Commonwealth-owned Vehicles Other than Those of the Defence Services)

Year	Motor Vehicles (Excluding Motor Cycles)								
	Motor Cars *	Station Wagons	Utilities	Panel Vans	Trucks	Omni- buses	Total	Cycles §	
1962	55,628	17,578	5,677	3,269	4,123	284	86,559	712	
1963	62,911	20,807	6,525	3,436	5,279	321	99,279	640	
1964	68,083	23,418	6,747	4,179	6,311	371	109,109	864	
1965	72,234	20,940	7,193	3,940	6,265	408	110,980	1,058	
1966	68,372	16,765	7,070	3,693	5,364	337	101,601	1,413	

- Includes ambulances and hearses. Includes trucks and truck-type vehicles, but excludes tractors, plant, and trailers.
- Includes motor-scooters.

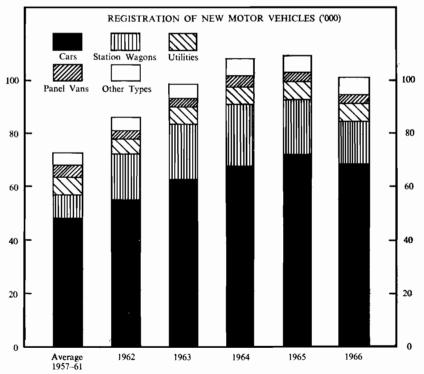


FIGURE 20.—Graph showing new motor vehicle registrations, 1957 to 1966.

### VICTORIA—REGISTRATIONS OF NEW MOTOR CARS AND STATION WAGONS ACCORDING TO MAKE

(Includes Commonwealth-owned Vehicles Other than Those of the Defence Services)

Make			Motor Cars	3	Station Wagons			
	1964	1965	1966	1964	1965	1966		
Austin Chevrolet Chrysler Datsun Fiat Ford Hillman Holden Humber Isuzu Mercedes Benz Morris Peugeot Rambler Studebaker Toyota Triumph Vauxhall		615 675 5,620 536 373 10,665 2,003 22,453 917 11 390 9,051 195 341 490 917 355 2,057	669 569 7,162 581 388 13,108 1,190 22,673 1,063 536 410 8,779 426 407 344 2,653 371 2,091	2,724 507 7,557 788 238 13,928 1,143 20,777 432 382 512 5,973 347 383 411 3,936 411 3,936 1,546	304 17 2,443 176 42 3,296 203 14,835 1  41 55 37 387 	51 9 2,706 148 19 3,278 171 12,760 1  6 74 46 27 625  29	2 2 2,265 175 6 3,527 140 9,431  3 45 37 44 622 	
Volkswagen Wolseley Other	•••	7,305 876 2,238	5,952 540 2,322	4,048 264 2,185	1,063  470	619 371	288  151	
Total		68,083	72,234	68,372	23,418	20,940	16,765	

#### VICTORIA—REGISTRATIONS OF NEW MOTOR VEHICLES OTHER THAN MOTOR CARS, STATION WAGONS, AND MOTOR CYCLES ACCORDING TO MAKE

(Includes Commonwealth-owned Vehicles Other than Those of the Defence Services)

		1965				1966				
Make	Utilities	Panel Vans	Other*	Total	Utilities	Panel Vans	Other*	Tota1		
Austin		1	. 387	388	1	2	354	357		
Bedford	9	141	2,211	2,361	8	113	1,668	1,789		
Chrysler	651	1		652	910	::-		910		
Commer	18	326	304	648	14	248	213	475		
Dodge	118	22	538	678	123	36	514	673		
Ford	1,593	552	742	2,887	1,424	523	718	2,665		
Holden	3,100	1,470		4,570	3,081	1,594		4,675		
International	245	64	1,252	1,561	183	48	1,116	1,347		
Land Rover	330		1	331	326	6	2	334		
Morris		670	114	784	167	608	123	898		
Toyota	588	19	336	943	423	24	309	756		
Volkswagen	96	546	46	688	63	396	54	513		
Other	445	128	742	1,315	347	95	630	1,072		
Total	7,193	3,940	6,673	17,806	7,070	3,693	5,701	16,464		

<sup>\*</sup> Other vehicles include trucks, omnibuses, milk tankers, petrol tankers, etc.

#### Transport Regulation Board

#### General

The Transport Regulation Board is a government authority charged with the task of regulating the operation of road transport in Victoria (see page 698 of the Victorian Year Book 1961). The Board derives its authority from the Transport Regulation Act 1958 and the Commercial Goods Vehicles Act 1958.

Any person operating a vehicle for hire or reward, or in the course of any trade, must, in addition to registering the vehicle as a commercial vehicle, have it licensed by the Transport Regulation Board. Licences issued by the Board are designed to meet the requirements of road transport needs. They may be grouped into two broad categories:

- (1) Those licences issued at the discretion of the Board; and
- (2) those licences issued "as of right".

All licences issued to owners of commercial passenger vehicles are issued at the discretion of the Board; the bulk of licences issued to owners of commercial goods vehicles are issued "as of right". The holder of a discretionary licence must operate the vehicle in a manner set down in the conditions of licence. These conditions of licence are set by the Board. The holder of an "as of right" licence must also operate under the terms of his licence but here the terms of licence are written into legislation.

On 15 May 1967, the Motor Car (Hours of Driving) Act was proclaimed in Victoria. The Act has introduced amendments to hours of driving and rest periods for drivers of vehicles which have a tare weight in excess of two tons. Drivers are required to purchase an authorised log book from the Transport Regulation Board or the Victoria Police and record their driving and rest periods. A reciprocal law has been introduced in New South Wales.

There was an increase in the number of licences issued for commercial goods vehicles during the year; of the 2,816 additional commercial goods vehicles licences, 2,693 were issued "as of right".

Costs of operating commercial passenger vehicles increased during the year, primarily on account of rising wage, petrol, and third party insurance costs. In November, 1965, fares for metropolitan taxis and hire cars were increased, as were fares for taxis and hire cars in other areas later in the year. All bus fares rose on the conversion to decimal currency in February, 1966, and metropolitan and urban bus fares again in August, 1966. Fares for services in other areas also followed this trend during the latter part of the year.

The number of permits—temporary authority to operate vehicles outside conditions of licence—issued during the year was 143,347, a decrease of 4,412 from the previous year.

#### Motor Boats

The Board was appointed, under the *Motor Boating Act* 1961, as the registration authority for motor boats, and at 30 June 1966, 32,689 boats were registered. Registration fees collected by the Board are paid, less cost of collection, to the Tourist Development Authority for use "in the provision of facilities for motor boating in Victorian waters".

#### Tow Trucks

The Commercial Goods Vehicles (Tow Trucks) Act became effective as from 1 January 1962. Regulations came into force from 1 June 1962, and at 30 June 1966, there were 797 tow trucks specially licensed. During the year, 537 applications were recorded from tow truck drivers wishing to be issued with driving certificates—a number of these were refused because the applicants were under the required minimum age of 21 years or the Board did not consider the applicants "fit and proper" persons within the meaning of the Transport Consolidated Regulation.

The following table shows the number of passenger vehicle licences and the discretionary goods vehicle licences current at the end of each year, the number of goods vehicle licences issued "as of right", and brief details of the financial activities of the Transport Regulation Board during the years 1961–62 to 1965–66:

VICTORIA—TRANSPORT REGULATION BOARD: LICENCES ISSUED: SUMMARY OF FINANCIAL OPERATIONS

Particulars	Year Ended 30 June-						
7 4111001413	1962	1963	1964	1965	1966		
		I	No.		1		
Temporary Licences-	161	172	192	223	221		
Commercial Passenger Vehicles	2,621	1,187	1,224	1,502	963		
	2,021	1,107	1,224	1,302	903		
Permanent "Discretionary" Licences— Commercial Passenger Vehicles	5,797	5,832	5,871	6,101	6,269		
0 110 1 1111	7,226	8,044	8,516	10,333	10,995		
Licences Issued "As of Right"—	7,220	0,044	6,510	10,333	10,553		
To operate for hire or reward within 25 miles of							
the G.P.O. or P.O.—		1					
3.7.11	12,772	13,140	13,466	14,067	14,798		
D-11	72,772	13,140	15,400	14,007	14,796		
<b>5</b>	1,439	1,527	1.594	1.618	1.537		
Geelong	1,435	1,527	1,004	1,010	1,557		
Within 20 miles of place of business of the	,		1				
owner; generally outside the radius of 25					-		
miles from the G.P.O. or P.O. Melbourne.					1		
Ballarat, Bendigo, and Geelong	7,259	7,066	7,171	7.018	6,714		
Primary Producers (vehicles over 2 tons	7,200	7,000	, ,,,,,	7,010	0,714		
capacity)	15,428	15,857	16,680	17,086	17,080		
Commercial Goods Vehicles owned by butter	15,420	15,057	10,000	17,000	17,000		
and cheese factories	824	915	787	758	708		
Commercial Goods Vehicles authorised to carry	02.	1	,,,	/50	,,,,		
goods in connection with the owner's business				i			
(50 miles radius—vehicles up to 80 cwt		İ	-				
capacity)	38,499	40,756	42,108	45,756	47,218		
Commercial Goods Vehicles being used as—	7	400,000	12,100	45,750	47,210		
Carriers of all "Third Schedule" goods					1		
Racehorse Floats	i	i	1				
Tank Waggons for carriage of petroleum	8,139	9,930	10,857	11,434	12,203		
products	1 -7	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	11,10	1 -,-01		
Commercial Travellers' Cars	l i						
Commercial Goods Vehicles operated by		-	:				
authorised decentralised industries		1	223*	507	679		
Additional Licences to Commercial Goods							
Vehicles to carry passengers	79	72	64	56	52		
to turn'y francourage.			-  <u>-</u>				
Total Licences Issued .	100,244	104,498	108,753	116.459	119,437		

For footnote see next page.

### VICTORIA—TRANSPORT REGULATION BOARD: LICENCES ISSUED: SUMMARY OF FINANCIAL OPERATIONS—continued

	Year Ended 30 June—						
Particulars	1962	1963	1964	1965	1966		
			\$'000				
Financial Transactions—  Revenue  Expenditure (including payments to local	1,444	1,542	1,680	1,749	2,025†		
authorities for road maintenance, comfort stations, and bus shelters)	1,302	1,296	1,390	1,475	1,636		
Balance	142	246	290	274	389		
Road charges collected and transferred direct to Country Roads Board	4,526	4,924	5,630	5,927	6,378		
Motor Boat registration tees collected and paid to Tourist Fund‡	88	110	134	163	179		

- \* Amendment to Commercial Goods Vehicles Act, December, 1963.
- † Includes amount recouped from Country Roads Board for road charges collected.
- ‡ Registration of motor boats commenced January, 1962.

#### **Traffic Commission**

#### General

The Traffic Commission was constituted by the provisions of the Road Traffic Act 1958 and consists of three members—one member nominated by the Police Department, one by the Country Roads Board, and one by the Melbourne and Metropolitan Board of Works. The function of the Commission is to advise the Governor in Council on any matter for the improvement of traffic conditions and control of traffic, and to make such inquiries as it thinks fit on that behalf.

The Commission draws up the Road Traffic Regulations and recommends them to the Governor in Council. These Regulations not only prescribe rules to be observed by persons using roads, but also require highway authorities to obtain the Commission's approval before erecting major traffic control items such as traffic signals, stop signs, etc.

The Commission advises municipal councils of the standards required by traffic control items and on matters relating to the control of traffic. The principal traffic control items in use in Victoria at 30 November 1966 were:

- 384 stop-go traffic signals at intersections;
- 251 pedestrian-operated stop-go signals not controlling an intersection;
- 301 pedestrian crossings; and
- 1,159 school crossings.

#### Metropolitan Route Marking Scheme

Following complaints that existing direction signs on metropolitan roads were inadequate and should be improved, the Traffic Commission called a meeting of representatives of organisations interested in road transportation in the Metropolitan Area. At several meetings, these representatives agreed that sufficient through roads in the

Metropolitan Area should be signed and marked as "metropolitan routes" to permit convenient travel between any two areas in Melbourne. Following examination of the metropolitan road system, 580 miles of road were selected to form a "metropolitan route" system.

Each route in this system was allocated a two-figure number, odd numbers being used for north-south routes and even numbers for east-west routes, with numbers increasing in magnitude from south to north and from east to west. Routes selected were signed with distinctive shields showing the route number and direction boards displaying the road or street name. These were erected on all principal intersections on metropolitan routes, and advance markers showing the number and direction of the route ahead or crossing were erected before all important intersections along the route. Reassurance markers bearing the route number were also erected after the more important intersections.

The signs were erected by the municipalities concerned. The Country Roads Board agreed to provide a half subsidy for all signs and markers erected on councils' roads, and to bear the full cost of erecting markers and shields on declared Board's roads as a charge against Main Road or Highway Maintenance as appropriate. The cost of the scheme totalled approximately \$100,000.

#### Road Traffic Accidents

The following tables include particulars of all road traffic accidents reported by the Victoria Police during the periods specified, which satisfied the following conditions:

- (1) That the accident occurred on any road, street, lane, thoroughfare, footpath or place open to or used by the public by right or custom, at the time of the accident:
- (2) that it involved:
  - (i) any road vehicle which, at the time of the accident, was in motion; or
  - (ii) any animal which, at the time of the accident, was in motion and was being used for the purpose of transportation or travel; or
  - (iii) any train passing over a level crossing for the time being open to the public; and
- (3) that the accident resulted in:
  - (i) death of any person within a period of 30 days after the accident; or
  - (ii) bodily injury to any person to an extent requiring surgical or medical treatment.

The tables do not include figures of accidents on railway lines (except at level crossings), or on private property. For these and other reasons, the total number of deaths shown in these tables is not comparable with those shown on page 165.

## VICTORIA—ROAD TRAFFIC ACCIDENTS INVOLVING CASUALTIES: NUMBER OF PERSONS KILLED OR INJURED

Y	Year Ended 30 June—			nded 30 June— Accidents Involving Casualties Killed			
				METROPOLITAN A	Area		
1962				7,646	398	9,972	
1963	• •		]	8,180	397	10,763	
1964				8,790	422	11,676	
1965				9,672	422	13,082	
<b>19</b> 66			\	9,390	466	12,916	
				REMAINDER OF S	TATE		
1962			1	3,993	420	6,102	
1963				4,150	406	6,386	
1964				4,277	416	6,725	
1965				4,760	485	7,400	
1966				4,720	467	7,361	
				VICTORIA			
1962				11,639	818	16,074	
1963		• •		12,330	803	17,149	
1964				13,067	838	18,401	
965		• •	::	14,432	907	20,482	
1966		• • • • • • • • • • • • • • • • • • • •		14,110	933	20,277	

The table which follows provides a description of types of road users killed or injured in road traffic accidents occurring during the years 1963-64 to 1965-66:

#### VICTORIA—ROAD TRAFFIC ACCIDENTS INVOLVING CASUALTIES: DESCRIPTION OF PERSONS KILLED OR INJURED

Description	1963	1963–64		1-65	1965	5–66
	Killed	Injured	Killed	Injured	Killed	Injured
Pedestrian	270	2,617	234	2,757	246	2,543
Driver of Motor Vehicle Other than Motor Cycle	279	6,590	349	7,722	356	8,005
Motor Cyclist	12	437	10	423	16	356
Passenger (Any Type)	217	7,561	253	8,386	274	8,314
Pedal Cyclist	56	1,101	52	1,105	39	985
Other	4	95	9	8-3	2	74
Total	838	18,401	907	20,482	933	20,277

Particulars of victims of road traffic accidents during the years 1963-64 to 1965-66 are shown according to age in the following table:

VICTORIA—ROAD TRAFFIC ACCIDENTS INVOLVING CASUALTIES: AGE OF PERSONS KILLED OR INJURED

Age Group (Year	s)	1963	3-64	1964	<b>⊢</b> 65	1965–66		
ango anomp (anno		Killed	Injured	Killed	Injured	Killed	Injured	
Under 5		31	644	25	780	26	725	
5 and under 7		17	428	12	434	12	392	
7 and under 17		76	2,412	66	2,497	72	2,371	
17 and under 21		95	3,460	133	3,911	154	4,182	
21 and under 30		123	3,905	141	4,422	165	4,397	
20 and under 40		112	2,458	104	2,670	99	2,590	
40 and under 50		97	1,914	99	2,180	109	2,201	
50 and under 60		103	1,493	122	1,640	93	1,587	
60 and over		177	1,396	196	1,621	203	1,510	
Not Stated		7	291	9	327		322	
Total		838	18,401	907	20,482	933	20,277	

#### Australian Road Safety Council, 1966

#### Metropolitan Transportation Committee

#### General

The Metropolitan Transportation Committee was established by the provisions of *The Metropolitan Transportation Committee Act* 1963. The members of this Committee are the Minister of Transport (chairman); the Minister for Local Government; the chairmen of the Victorian Railways Commissioners, Melbourne and Metropolitan Tramways Board, Transport Regulation Board, Country Roads Board, Traffic Commission, and Melbourne and Metropolitan Board of Works; a councillor nominated by the Melbourne City Council; the Chief Planner of the Melbourne and Metropolitan Board of Works; the Director of Finance; and the Co-ordinator of Transport.

The functions of the Committee are to advise the Governor in Council on any matter relating to the planning, development, and improvement of transport services within the Metropolitan Area, and the supervision, co-ordination, and control of the activities of the bodies concerned, and to make such inquiries as it thinks fit in that behalf. The Act requires that no body represented on the Committee shall proceed with any major project or plan which may affect public transport provided by any other such body in the Metropolitan Area unless it has first been submitted to and considered by the Committee. The provision does not apply to the granting of licences or permits for public transport services.

#### Melbourne Metropolitan Transportation Study

In September, 1963, the Committee commenced a comprehensive transportation study within the Metropolitan Area. The study comprises four phases—surveys, analysis, projection, and planning. The surveys conducted in 1964 recorded the movement of people and goods by road and rail, and provided an inventory of travel, landuse and transport facilities within the Area. The main surveys were the home interview, truck and external cordon surveys supplemented by a parking survey in the central business district, and a public transport survey. The analysis phase comprised the development of formulae to relate the amount of travel to land use development, the transportation system, and social characteristics of the population. The formulae developed from the surveys were used to estimate future travel based on projected land use development and population characteristics.

At present a Planning Group of engineers drawn from the bodies represented on the Transportation Committee are preparing a comprehensive plan of roads and public transport which will be needed to carry the traffic projected for the year 1985.

The results of the study were published in *Travel in Melbourne*: A Summary of the Consultant's Report, (1966): Government Printer, Melbourne.

#### Some Survey Results

The population within the 583 square miles of the survey area in 1964 was estimated to be 2,012,000 of whom 833,900 were workers. The number of cars garaged at home totalled 464,000 and 37 per cent of the households had no cars available for use. Residents of the area made 3,300,000 trips per day—a trip being defined as the one-way travel between one place and another by public or private transport. Approximately 38 per cent of the daily trips were made by public transport and 62 per cent by car. The Central Business District, which is 0.8 square miles in area, attracted nearly 20 per cent of all trips made in the survey area. About 72 per cent of the central area trips were by public transport—27 per cent train, 39 per cent tram and 6 per cent bus—and the remaining 28 per cent were by car.

Almost one-third of all vehicular trips undertaken in the survey area were made by commercial vehicles—544,000 by truck and 106,000 by taxi. Each day 310,000 tons of goods were moved to, from, within or through the survey area. Three-quarters of the total were moved wholly within the survey area (99.6 per cent by road), 23 per cent to and from (60 per cent by road) and 2 per cent through (20 per cent by road). The Railways Department carried 35,000 tons of goods daily in the survey area—28,000 tons to and from, 6,000 tons through, and 1,000 tons within.

#### Civil Aviation

#### Control of Aviation

The Victorian State Air Navigation Act 1958 prescribes that control of aviation within the State shall be vested in the Commonwealth. The Air Navigation Act and Regulations in Victoria are consequently administered by the Department of Civil Aviation through its Regional Director in Melbourne.

The functions performed by the Department include the following:

- (1) The registration and marking of aircraft;
- (2) the determination and enforcement of airworthiness requirements for aircraft and the issue of certificates of airworthiness, certificates of type approval, and supervision of aircraft design;
- (3) the licensing of pilots, navigators, aircraft radio operators, flight engineers, and aircraft maintenance engineers;
- (4) the licensing of airline, aerial work, and charter operators, and supervision of their activities;
- (5) the provision and maintenance of aeronautical communications, navigation aids, aerodromes, and landing grounds;
- (6) the establishment and operation of Air Traffic Control, Aeronautical Information, and Search and Rescue Services; and
- (7) the investigation of aircraft accidents, incidents, and defects.

#### Aerodromes

Victoria is served by Commonwealth Government owned aerodromes at Melbourne (Essendon and Moorabbin), Avalon, Bacchus Marsh, Benalla, Echuca, Mallacoota, Mangalore, and Sale, and by licensed aerodromes at Ararat, Ballarat, Bairnsdale, Corryong, Grovedale, Hamilton, Horsham, Kerang, Latrobe Valley, Mildura, Nhill, Shepparton, Swan Hill, Warracknabeal, Warrnambool, Yarram, Portland, Birchip, Orbost, and Stawell.

Construction of a new \$40m airport for Melbourne to accommodate international and domestic aircraft is under way at Tullamarine. This is now officially titled Melbourne Airport.

All the licensed aerodromes, except the Grovedale aerodrome, are licensed to the local government authority. Under the Aerodrome Local Ownership Plan assistance is given to local authorities to maintain licensed aerodromes on a \$1 for \$1 basis. Similar assistance is given the local authority to develop and maintain aerodromes which are or will be served by a regular public transport service. Local authorities which have received developmental assistance include Corryong, Horsham, Mildura, Portland, Warracknabeal, and Warrnambool. The assistance authorised by the Commonwealth to

Victorian local authorities for aerodrome works in the year ending 30 June 1968, amounts to \$54,730 for development and \$46,937 for maintenance works.

In addition to these main aerodromes, there are hundreds of authorised landing grounds which serve the needs of the growing numbers of light aircraft users throughout the State.

#### Private Operations

In this category, aircraft are used for the personal purposes of the owner. The extent of this activity within the State may be gauged from the fact that there are 184 aircraft registered in the private category and approximately 1,930 licensed private aeroplane pilots in Victoria.

#### Aerial Work Operations

Aerial survey, spotting, agricultural operations, advertising, flying training, aerial ambulance operations, and flying for government purposes are examples of the operations included in this category. In terms of hours flown, the most significant operations are agricultural (see page 782) and flying training. In 1966, 70,000 training hours were flown by training organisations in Victoria. In the interests of encouraging flying for defence and commercial purposes, training organisations receive financial assistance from the Commonwealth. They receive direct assistance in the form of subsidy payments and provision of facilities and indirect assistance through the Australian Flying Scholarship Scheme under which, in 1965–66, 60 Victorian resident pilots commenced flying training.

#### Charter Operations

These consist of flights for the carriage of passengers or cargo for hire or reward, but which may not be notified to the general public as being operated between fixed terminals or to fixed schedules, or for the carriage of passengers or cargo between fixed terminals to fixed schedules in circumstances in which the accommodation in the aircraft is not available to members of the public. During the 1950s most charter operations were conducted in single engine aircraft, but there is now an increasing use of the modern small twin engine "executive" aircraft. There are now 67 Victorian based operators licensed to conduct charter operations and flying hours have increased, over a seven-year period, from 1,825 in 1959 to 24,400 in 1966.

#### Regular Public Transport

For geographical reasons, Melbourne is the centre of Australia's domestic airline network which covers 100,000 miles of air routes throughout the Commonwealth and the Australian sector of Papua/New Guinea. Most of the major air routes radiate from Melbourne—west to Adelaide and Perth, north to Canberra, Sydney and Brisbane, and south to Launceston and Hobart. This makes Melbourne the centre of the domestic network and the home-base of Australia's two major airlines—Trans Australia Airlines and Ansett/A.N.A. Both have established their administrative, operational, and maintenance headquarters in Melbourne with decentralised offices in the other State capitals and major centres.

Regular jet and turbo-prop services operate from Melbourne daily giving fast and frequent connections with all major centres throughout Australia. During 1966, Australia's domestic airlines carried over 4·3 million passengers.

In 1964, T.A.A. and Ansett/A.N.A. introduced 600 m.p.h. Boeing jets on the main trunk services out of Melbourne and these were followed, in early 1967, by Douglas DC9-30 twin jets. These jet aircraft will provide the main domestic services into the 1970s, backed up where necessary by turbo-prop Electras and Viscounts, although these latter types are being progressively phased out of service. Feeder route services are mainly provided by pressurised turbo-prop Fokker Friendships which, in the period from 1959, progressively replaced the DC3.

Services within Victoria—between Melbourne and the State's major country centres—are limited. Several airlines have operated intra-state services since the Second World War—but they have proved uneconomic, largely because of low traffic volume and competition from efficient surface transport. Only short distances are usually involved (about 130 to 170 miles) and this has been a further retarding influence. There was some activity in 1957-58 when Southern Airlines and Ansett/A.N.A. operated competitive services on a number of Victorian intrastate routes. These operations proved uneconomic and Southern Airlines, which operated 15 passenger Heron and 8 passenger Dove aircraft, finally ceased commercial operations in November, 1958. In a bid to improve the economics of Victorian intrastate services and stimulate traffic, Ansett/A.N.A. introduced special "coach services". These were operated by highdensity seating DC3 aircraft with a "no-luxury" cabin service. Fares were set deliberately low to be competitive with surface transport. However, apart from one or two routes, the service failed to win sufficient support.

Most Victorian services are now operated by Fokker Friendship aircraft with fares set at the level charged by most intrastate airlines throughout Australia. (In late 1966, this was approximately 6.5 cents per passenger mile.) Services have tended to concentrate in the western, south-western and northern areas of the State (Mildura, Warrnambool, Portland, Horsham, Warracknabeal, Hamilton, and Swan Hill). The Gippsland area east of Melbourne has, as yet, seen few, if any, airline services. This has been largely due to the factors mentioned earlier, and, in particular, the very short distances between the major Gippsland towns and Melbourne. However, the rapid industrial expansion of the area, particularly in the Latrobe Valley, shows some long-term promise of stimulating the demand for feeder air services probably with small 8–10 passenger twin-engined aircraft.

A major aviation development affecting Victoria is the transfer of airline operations from Melbourne's existing airport at Essendon to the new airport now under construction at Tullamarine. The Federal Government is spending over \$40m at Tullamarine which is scheduled to be in use for international services in late 1968 and for domestic services in late 1969. The new airport will replace Essendon which is incapable of extension because of topography and surrounding residential development.

The Tullamarine project involves the construction of an entirely new airport on 5,300 acres of land about 12 miles from the city centre. The new airport will have two runways of 8,500 ft and 7,500 ft and a combined international-domestic terminal supported by the latest air safety aids and long range radar. There will be emphasis on domestic operations because of Melbourne's position as the centre of Australia's domestic airline network, but there will be adequate provision for international operations. International services into Melbourne during the past few years have been limited mainly to turbo-prop Electra services across the Tasman to New Zealand. This is because the airport's runways (5,500 ft and 6,100 ft) cannot accommodate commercial operations by large jet transport aircraft of the Boeing 707 and Douglas DC8 type. This situation will be remedied by the change to the new airport at Tullamarine.

Passenger movements which represent the total number of passengers embarking on and disembarking from regular public transport services are given below for 1966 for each Victorian aerodrome to which a regular public transport service operates:

Airport	Passenger Movements	Airport		Passenger Movements	
Essendon— Domestic International Bairnsdale Corryong Hamilton Kerang	1,788,536 42,784 389 5,776 7,968 5,741 65	Mallacoota Mildura Portland Sale Swan Hill Warracknabeal Warrnambool		273 19,092 5,026 95 670 3,555 7,644	

#### VICTORIA—PASSENGER MOVEMENTS, 1966

Essendon Airport continues to be unique in having the only regular public transport helicopter service between a capital city airport and the city area.

#### Gliding Clubs

Gliding is carried out mainly by clubs which operate at Bacchus Marsh, Benalla, Colac, Horsham, and Mildura. A Commonwealth subsidy is granted to clubs through the Gliding Federation of Australia.

#### Air Traffic Control

Control of air traffic is maintained by the Department of Civil Aviation through its Air Traffic Control organisation. This embraces the closely co-ordinated sections of Operational Control which concerns each individual flight; Airport Control which applies to all movements on or within 20 miles of an aerodrome; and Area Control which

controls aircraft along the main air routes to ensure collision avoidance. In conjunction with Air Traffic Control, the Department maintains a wide range of Air Navigation Aids and a comprehensive Search and Rescue Organisation. This is described in detail on pages 773–775 of the Victorian Year Book 1965.

#### Aircraft Parts and Materials

There are about 220 organisations in Victoria which have been approved by the Department of Civil Aviation to distribute aircraft parts, materials, and fuel.

#### Aerial Agricultural Operations

As shown in the following table, aircraft are being increasingly used for appropriate agricultural operations. These include the spreading of fertilizer, seed, and insecticides. The table shows Victorian statistics for the period 1962 to 1966.

#### VICTORIA—AERIAL AGRICULTURE

Particulars	1962	1963	1964	1965	1966
Superphosphate ('000 acres)	585	817	1,232	1,510	1,690
Seed Sown ('000 acres)	77	19	148	55	17
Insecticides, Herbicides ('000 acres)	198	291	359	717	386
Other Treatment ('000 acres)	68	63	75	130	106
Total Area ('000 acres)	928	1,190	1,814	2,412	2,199
Aircraft Hours Flown	7,240	10,400	12,490	18,797	18,020

#### Civil Aviation Statistics

The following table shows particulars for 1966 of regular interstate and intrastate air services terminating in Victoria:

#### VICTORIA—REGULAR INTERSTATE AND INTRASTATE AIR SERVICES TERMINATING IN VICTORIA, 1966

	Part	iculars			Interstate	Intrastate	Total
Paying Passenger Passenger Miles	· ·	:: ::	:: ::	'000 '000 '000	20,021 1,978 780,299	309 27 4,581	20,330 2,005 784,880
Ton Miles	::	::	::	'oòò	43,038 17,863	46 8	43,084 17,871
Short Tons	· ·			'oòò	4,391 1,980	22 4	4,413 1,984

The first of the following tables deals with aircraft registered and licences issued by the Department of Civil Aviation in Victoria, and the second with details of Essendon Airport activities:

#### VICTORIA—CIVIL AVIATION

Particulars	1962	1963	1964	1965	1966
Registered Aircraft Owners	149	210	238	236	332
Registered Aircraft	307	387	395	510	630
Student Pilot Licences	852	1,005	1,500	1,726	2,574
Private Pilot Licences	757	866	1,210	1,271	1,927
Commercial Pilot Licences	187	214	266	259	481
Airline Pilot Licences	341	591	506	510	501
Aircraft Maintenance Engineers Licences	681	651	662	728	757

#### VICTORIA—ESSENDON AIRPORT

Particulars	1963	1964	1965	1966
Domestic Aircraft Movements	39,928	46,918	47,938	48,243
Domestic Passengers Embarked	632,768	743,352	856,536	890,043
Domestic Passengers Disembarked	644,669	7 <b>5</b> 3,155	849,203	898,493
International Aircraft Movements	844	1,085	1,201	1,120
Passengers Arriving/Departing Overseas	28,831	37,929	43,306	42,784

History of Civil Aviation, 1962; Classification of Flying Activities, 1964; Radio Aids to Air Navigation in Victoria, 1965; Aerial Agricultural Operations, 1966; Flying Training in Victoria, 1967.

#### **Communications**

#### Posts, Telegraphs, Telephones, Radio, and Television

#### History

With the formation of the Port Phillip Settlement in 1835, mail to or from the Settlement was deposited or collected at the home of John Batman. By 1837, the rapidly growing community required the services of a full-time postmaster, and accordingly, E. J. Foster, Clerk to the Bench, was officially appointed to the position. In August, 1841, the first official post office was erected on the site of the present General Post Office. The postmaster was provided with a regular salary, in place of the percentage of postal business transacted that he had previously received, and he had a clerk and a letter carrier to assist him. Mail deliveries, therefore, began with the opening

of this office. Victoria's second post office was opened at Geelong in May, 1840, followed by one at Portland in November of the same year. By 1845, fourteen post offices were operating in the State, and by 1852, this number had grown to 46.

On 1 January 1850, an Act to establish a uniform rate of postage came into force. The weight of a single letter was fixed at one half ounce. Postage on Inland letters was two pence, and on Town letters one penny. Under this Act, the Governor-General was authorised to permit the placing of a contract for the printing of the Colony's first adhesive postage stamps. This contract was awarded to Thomas Ham, a local engraver, and the stamps became available to the public on 3 January 1850.

The Post Office has continued to improve its facilities. The first telegraph circuit was installed between Melbourne and Williamstown in 1854; a Money Order service was provided in 1858; Post Office Savings Banks were introduced in 1865; and the General Post Office was rebuilt, and the new building (still in use today), was opened on 1 July 1867. Australia's first telephone service, established at Melbourne in 1880 by a private company, The Victorian Telephone Exchange Co. Ltd., was taken over by the Postmaster-General's Department in September, 1887. The Post Office became a Commonwealth Department on 1 March 1901, but postage rates were not standardised until 1911, and the first issue of uniform postage stamps was made throughout the Commonwealth on 2 January 1913.

#### General

Postal, telegraphic, and telephone services are under the control of the Postmaster-General of the Commonwealth of Australia who also makes available transmitting and other technical facilities to the national broadcasting and television services. The general supervision of broadcasting stations and television stations, however, is vested in the Australian Broadcasting Control Board under the Broadcasting and Television Act 1942–56, while, under the same Act, the Australian Broadcasting Commission controls the activities of the National Broadcasting Service and the National Television Service.

At 30 June 1966, the Postmaster-General's Department employed in Victoria a staff of 29,155 persons, who provided and operated its systems of communications. Post Office facilities were available throughout Victoria at 330 official and 1,775 non-official post offices. In addition to normal postal services, many of these offices transact business on behalf of the Commonwealth Savings Bank and several Commonwealth Government Departments.

#### Postal and Mail Services

Steady development with the establishment of additional industries and the continued residential expansion has been maintained throughout the Metropolitan Area. To meet the extended development here and the normal steady growth in other parts of the State additional facilities, comprising letter receivers, new and extended mail services, and letter and telegram delivery services have been provided, while a number of new post offices have also been established.

The Melbourne Mail Exchange Branch is virtually the clearing house in this State for all classes of mail matter. The direction of the Branch is under the control of the Superintendent assisted by three Assistant Superintendents, and field supervision is performed by twenty-three Supervisors and eighty-three Overseers. The operatives are designated Mail Officers, and special duties above that level are performed by a Senior Mail Officer group of ninety-eight officers.

The Branch consists of five main traffic sections, and these, together with their functions, are as follows:

Inland and Receiving Section.—Treatment of inward mails received from all sources, and despatch of outward mails to all post offices within Victoria.

Interstate and Overseas Section.—Treatment of air and surface mail (except parcels) posted in Victoria for despatch to interstate and overseas destinations.

Chief Parcels Office.—Treatment of parcels traffic received from all sources, and despatched to offices of destination both within and beyond the Commonwealth. The Chief Parcels Office operates in conjunction with the Customs Department to facilitate examination of parcels received from overseas countries in accordance with the provisions of the Customs Act.

Registration Section.—This section is responsible for the treatment of registered mails received from all sources, and despatch of mails to places within and beyond the Commonwealth.

City Section.—Sorting and delivery of mail to addressees within the Melbourne City area and to approximately 3,500 box-holders.

In addition there is an Administrative Section, a Mail Officers Training School, and sub-sections, namely, Bulk Postage; Dead Letter Office; Waybills Office; Canvas Workshops; and Printing Office. The average quantities of postal articles dealt with each day are: letters, 2,300,000 (including 700,000 received from city and suburban pillar boxes), packets, newspapers, etc., 553,000, registered articles, 14,000, parcels, 19,000. The number of bags of mail handled daily are: inward 6,800, outward 6,900. Air mail articles despatched to and received from overseas countries averaged daily 84,000 and 120,000, respectively.

At Christmas time the daily traffic load is trebled. Last year more than seventy million letters, packets, etc., circulated the Branch during the fortnight preceding Christmas Day. To handle this additional load an extra 1,560 persons were employed, and a percentage of these were trained for sorting duties. The normal staff totals 2,442 and operations are continuous, excepting between 6 p.m. and 9.30 p.m. on Sundays.

#### Transport Branch

The functions of the Transport Branch are broadly divided between the organisation and management of non-engineering transport within the State and arrangement of the most efficient and economical means of transporting mail whether by road, rail, sea, or air. The Departmental transport operations involve the management of a fleet of vehicles and the oversight of staff engaged in the delivery of mails and the movement of stores and equipment. A significant aspect of the Branch responsibilities for mail services conducted by non-departmental means is reflected in the financial delegations afforded the Superintendent for establishing road services under contract or porterage conditions. Conveyance of mails by private individuals provides an important supplement to the use of Departmental vehicles in carrying out the work of the Post Office.

#### Telecommunication Services

Two divisions of the Postmaster-General's Department are broadly responsible for telecommunication services; the Engineering Division provides and maintains the technical facilities for telephone and telegraph services and for the national radio and television networks, and the Telecommunications Division operates the telephone and telegraph services, allots frequencies, monitors transmissions, and issues licences for privately operated radio services.

#### Telephone Services

The system of communications in Victoria is part of the Australia wide Community Telephone Plan which was drawn up in 1960 and makes provision for the next 50 years. The plan has as its ultimate objective subscriber to subscriber dialling through Victoria and also on a nationwide basis for local and trunk calls.

Subscriber Trunk Dialling (S.T.D.).—S.T.D. was first introduced in Victoria in December, 1960, when Geelong and Bendigo subscribers were given direct dialling access to the Melbourne telephone network. Since 1961, rapid development of S.T.D. facilities has occurred in both the Melbourne Metropolitan Area and in many Victorian provincial centres. S.T.D. is operating on a reciprocal basis between Melbourne, Morwell, Yallourn, and Traralgon in the Latrobe Valley, as well as Benalla, Ballarat, Bendigo, and Geelong. Many Melbourne and metropolitan subscribers already have direct access to Sydney, Canberra, Albury, and to more than 160 centres in New South Wales, the Australian Capital Territory, and Victoria. A steady growth in the development of S.T.D. availability from Victorian subscribers' services is assured in conformity with the Community Telephone Plan.

Modern Telephone Switching System.—New automatic equipment of modern design is also being installed progressively in metropolitan exchanges and at many provincial centres throughout Victoria. The new equipment has many technical advantages including notably greater reliability and flexibility for inter-working with modern switching systems both in the local and trunk networks.

Broadband Network.—The major trunk line routes of telecommunications are being enlarged. This development is occurring throughout Victoria and other States. These new trunk systems (some are co-axial cable and others micro-wave radio) are marked only by repeater (booster) station buildings throughout the country and towers and aerials for terminal stations in the city. facilities form the Broadband Network. The main spine reaches from Cairns through Brisbane, Sydney, Canberra, and Melbourne down to Hobart and from Melbourne across to Adelaide and Port Augusta. Spurs are leading out to and between virtually every major centre They will carry previously very large of population in Victoria. volumes of telecommunications traffic. As well as telephone and telegraph traffic most will also relay radio programmes and quite a number will provide relay facilities for television programmes. One of the prime benefits to come from the Broadband Network is that it will establish subscriber trunk dialling between subscribers in separate cities and towns in Victoria and throughout Australia. Among these already established are a co-axial cable system between Melbourne, Dandenong and Morwell, and micro-wave systems between Melbourne-Ballarat and Melbourne-Bendigo. An increasing number of these systems is being introduced progressively throughout Victoria.

#### Telegraph Services

An automatic telegraph switching system called TRESS (Teleprinter Reperforator Switching System) which enables telegrams to circulate automatically through major centres without manual intervention is operating at some 180 Post Offices throughout Victoria. A telegram transmitted by teleprinter from the originating office to

the switching centre is reproduced on perforated tape and re-transmitted over the appropriate circuit to the office of destination. The switching equipment is similar to that employed in directing automatic telephone calls. TRESS is available to more than 700 Post Offices in Australia, providing speedier transmission service, greater accuracy, and lower handling costs than the former Morse telegraph system.

The Telex service is similar in most respects to the telephone subscribers' service. except that the printed and not the spoken word is communicated. Automatic Telex was introduced to Victoria and throughout Australia in June 1966, thus giving Telex subscribers the facility of calling each other direct without the assistance of a Post Office operator. The service provides speedier connection and cheaper rates similar to subscriber trunk dialling (S.T.D.) by telephone.

Victorian Telex subscribers already have access to more than 2,400 services in Australia and, to some 81 overseas countries. The Australian Post Office publishes a Telex Directory annually with an Alphabetical List of Subscribers in all States showing name and address, teleprinter exchange number, and answer back code. Telex subscribers are able to transmit messages for onward transmission as telegrams. Inland and overseas telegrams addressed to a subscriber will be transmitted by teleprinter to the premises of the subscriber unless he has requested otherwise.

#### Telecommunications Facilities for Data Transmission

In view of the increasing demand for facilities to enable digital data for computers to be transmitted over telephone and teleprinter lines, the Australian Post Office has adopted the name "DATEL Service" to identify communications services catering for data transmission which may be achieved by use of the telephone network on local and trunk calls, the Telex Network, private lines (telephone or teleprinter) according to the customer's particular requirements.

#### Radio Communications

Civil radio communication stations are licensed and controlled by the Radio Branch of the Telecommunications Division. Technical standards for equipment, design, and performance have been set and these are rigidly enforced by regular inspection, by monitoring, and by frequent transmission checks. The Australian Post Office, as a member of the International Telecommunications Union, observes and checks all radio transmissions received in Australia. Results of these observations are forwarded to the International Frequency Registration Board in Geneva, Switzerland. Complaints by broadcast listeners and television viewers of interference to reception are also investigated. Radio inspectors of the Radio Branch, on behalf of the Department of Shipping and Transport, inspect the radio installations aboard vessels in the ports of Melbourne and Geelong.

Melbourne-Sydney Co-axial Cable, 1964; Victorian National Television Network, 1965

#### Post Office Statistics

#### Revenue and Expenditure

Particulars concerning the revenue and expenditure of the Postmaster-General's Department in Victoria for each of the years 1961–62 to 1965–66 are contained in the following table:

#### VICTORIA—POSTMASTER-GENERAL'S DEPARTMENT: REVENUE AND EXPENDITURE (\$'000)

Particulars		Year Ended 30 June-						
		1962	1963†	1964†	1965†	1966†		
REVENUE		25,324	26,050	27,838	29,549	30,293		
Money Order Commission	. 'i	598	628	654	672	695		
ostal Note Poundage, Postal Order	_			144	152	158		
Private Boxes and Bags		134	138	144	132	136		
Total Postal		26,056	26,816	28,636	30,373	31,146		
Telegraph		3,812	3,574	3,900	4,129	4,292		
		49,960	52,706	58,735	68,027	75,800		
Miscellaneous*		34	144	221	209	123		
Total Revenue		79,862	83,240	91,492	102,737	111,361		
Expenditure								
lalaries and Contingencies—— Salaries and Payments in the Nature	of Salary	27,390	27.762	29.302	32,209	34,720		
	· · · · ·	3,424	3,440	4.135	4,785	5,543		
0. 136.61		1.206	888	936	953	1,341		
Mail Services		1,962	1,994	2,098	2,214	2,535		
Engineering Services (Other than No	ew Works)	23,350	19,280	20,499	23,409	24,857		
Rents, Repairs and Maintenance .		1,050	1,150	1,539	1,971	2,166		
		36	9	9	ş	194		
Furniture and Fittings		‡	j +	j +	÷	194		
Telegraphs, Telephones, and Wirele	ess	23,706	31,524	34,273	39.612	43,895		
N. D. Hallman		2,944	2,808	3,371	3,260	3,760		
Total Expenditure .	<i>.</i>	85,068	88,846	96,153	108,413	119,012		

<sup>\*</sup>In respect of the years 1961-62 to 1963-64, amounts formerly classified as Miscellaneous revenue have been allocated to Telegraph and Telephone revenue.

#### Activities

The number of post offices and telephone offices and the number of persons employed by the Postmaster-General's Department in each of the five years 1961–62 to 1965–66 were as follows:

# VICTORIA—POST OFFICES, TELEPHONE OFFICES, PERSONS EMPLOYED

			Persons Employed							
At 30 June—	No. of Post Offices	No. of Telephone Offices	Permanent	Temporary and Exempt	Semi- and Non-Official Postmasters and Staffs	Mail Contractors	Other*	Tota		
1962 1963 1964 1965 1966	2,219 2,197 2,174 2,136 2,094	167 159 141 129 109	16,154 16,405 16,462 16,385 16,160	8,148 8,121 8,467 9,007 9,555	2,495 2,545 2,489 2,427 2,387	1,071 1,097 1,096 998 942	727 723 705 783 813	28,595 28,891 29,219 29,600 29,857		

<sup>\*</sup> Includes telephone office-keepers and part-time employees.

<sup>†</sup>As from 1962-63, certain items of Victorian Post Office revenue have been credited to Central Office.

<sup>§</sup>Now included with Administrative Expenses.

<sup>‡</sup>Previously included under New Works.

Particulars relating to the number of letters, etc., posted and received within Victoria during the years 1961-62 to 1965-66 were as follows:

VICTORIA—LETTERS, ETC., POSTED AND RECEIVED ('000')

Year Ended 30 June—		Letters, Postcards, etc.	Registered Articles (Except Parcels)	Newspapers and Packets	Parcels (Including Those Registered)
	Po	STED FOR DELIVE	ERY WITHIN THE C	OMMONWEALTH	1
1962		489,436	2,953	74,364	4,486
1963		519,132	2,961	78,411	4,773
1964		555,636	2,498	84,536	4,789
1965		542,554	2,313	89,312	5,183
1966		577,379	2,414	99,611	4,943
1962 1963 1964 1965	 	40,530 56,794 62,816 71,489 76,393	787 932 982 1,059 1,062	12,743 13,415 14,379 16,348 16,102	441 448 477 544 625
		Total	POSTED AND REC	EIVED	
1962		529,966	3,740	87,107	4,927
1963		575,926	3,893	91,826	5,221
1964		618,452	3,480	98,915	5,266
		614,042	3,372	105,660	5,726
1965 1966		653,773		115,714	5,568

The following table shows the total number and value of money orders and postal notes issued and paid in each of the five years 1961–62 to 1965–66:

#### VICTORIA—MONEY ORDERS AND POSTAL NOTES‡

			Money	Orders		Postal Orders				
Year Ended 30 June—		Issued		Paid		Issued		Paid		
		No.	Value	No.	Value	No.	Value	No.	Value	
		'000	\$,000	'000	\$'000	,000	\$,000	'000	\$'000	
1962 1963 1964 1965 1966	:: :: ::	2,526* 2,829* 2,943† 3,031† 3,230	47,420 82,430 89,614 100,446 107,608	2,622* 2,721† 2,800† 2,922† 2,980	47,762 82,324 90,068 99,174 107,197	3,959 4,145 4,029 3,818 3,846‡	3,998 4,218 4,167 4,019 3,863‡	5,443 5,730 5,589 5,334 4,918‡	4,948 5,282 5,256 5,056 4,747‡	

Of the money orders issued in 1965–66, 3,100,373 for \$106,710,183 were payable in the Commonwealth of Australia and 129,541 for \$897,481 in other countries. The orders paid included 2,931,705 for \$106,392,147 issued in the Commonwealth, and 48,951 for \$804,563 in other countries.

Estimated.
 Includes official money orders.
 From 1 June 1966 Postal Notes were replaced by Postal Orders.

Information relating to the telephone service is given below for the years 1961-62 to 1965-66:

#### VICTORIA—TELEPHONE SERVICES

Particulars	Year Ended 30 June—					
	1962	1963	1964	1965	1966	
Telephone Exchanges Public Telephones Services in Operation Instruments Connected Instruments per 1,000 of Population	1,744 6,498 536,229 728,704 243.9	1,723 6,829 568,946 772,565 252·8	1,680 7,121 601,714 819,037 261 · 6	1,625 7,279 631,950 860,438 268 · 2	7,292 660,974 404,925 281 · 2	

The number of radio communication stations authorised in Victoria at 30 June in each of the years 1963 to 1966 is shown in the following table. Figures relate to radio communication (radio-telegraph and radio-telephone) stations only.

#### VICTORIA—RADIO COMMUNICATION STATIONS AUTHORISED

	At 30 June—						
Class of Station	1963	1964	1965	1966			
Transmitting and Receiving— Fixed Stations*—		,	,				
Aeronautical	6	4	4	4			
Services with Other Countries	13	13	13	13			
Other	186	221	222	241			
Land Stations†— Aeronautical	27	16	20	23			
Base Stations—							
Land Mobile Services	947	1,061	1,158	1,279			
Harbour Mobile Services	17	18	24	22			
Coast‡	14	14	15	15			
Special Experimental	114	135	135	150			
Mobile Stations§—							
Aeronautical	229	274	316	362			
Land Mobile Services	9,658	11,049	13,128	14,655			
Harbour Mobile Services	120	142	162	150			
Ships	328	370	407	473			
Amateur Stations	1,414	1,454	1,511	1,567			
Total Transmitting and Receiving	13,073	14,771	17,115	18,954			
Receiving				10,551			
Receiving Only— Fixed Stations*	178	177	193	198			
Mobile Stations§	43	• •	• •	• •			
Total Receiving Only	221	177	193	198			
Grand Total	13,294	14,948	17,308	19,152			

<sup>\*</sup> Stations established at fixed locations for communication with other stations similarly established.

<sup>†</sup> Stations established at fixed locations for communication with mobile stations.

<sup>‡</sup> Land stations for communication with ocean going vessels.

<sup>§</sup> Equipment installed in motor vehicles and harbour vessels.

#### Broadcast and Television Licences in Force

The number of stations licensed for broadcasting and television, and the number of holders of Broadcast Listeners' and Television Viewers' Licences in Victoria at the end of each of the years 1961–62 to 1965–66 are shown below:

VICTORIA—NUMBER OF BROADCASTING AND TELEVISION LICENCES IN FORCE

	At 30 June—							
Class of Licence	1962	1963	1964	1965	1966			
Broadcasting Stations*	20	20	20	20	20			
Television Stations†	6	6	6	8	9			
Broadcast Receiver	585,752	607,036	622,663	512,205	141,639			
Television Receiver	460,558	530,256	581,286	488,583	87,640			
Combined Broadcast and Television Receiver:			••	132,413	574,955			
Amateur	1,351	1,414	1,454	1,511	1,567			

<sup>\*</sup> Exclusive of eight broadcasting stations (including three shortwave), operated by the National Broadcasting Service.

Combined Licences were introduced on 1 April 1965.

#### Overseas Telecommunications Commission

#### General

The Overseas Telecommunications Commission (Australia) is the authority responsible for Australia's external telecommunication services by cable and radio.

The Commission was established in August, 1946 under the Overseas Telecommunications Act. This Act implemented, in Australia, a recommendation of the 1945 Commonwealth Telecommunications Conference for national ownership of the external telecommunication services of the British Commonwealth countries concerned and for establishment of a representative advisory board, the Commonwealth Telecommunications Board, to co-ordinate their development.

The Commission provides telegraph, telex, phototelegraph and, in conjunction with the Postmaster-General's Department, telephone services with overseas countries and Australian territories. Leased one

<sup>†</sup> Exclusive of eight television stations operated by the National Television Service.

and two-way circuits are also provided for large commercial users. In addition, it operates the Australian coastal radio services for communication with ships at sea in Australian waters and high frequency radio services in communication with ships in any part of the world. The Commission's coastal radio stations also provide certain services to a number of remote stations within Australia and its territories.

To meet Australia's increasing demand for overseas communication channels, and because of limitations to performance and capacity inherent in current forms of telegraph cables and high frequency radio systems, the Commission, in partnership with the overseas telecommunications authorities of Britain, Canada, and New Zealand, has installed a large capacity co-axial cable across the Pacific Ocean connecting Australia, New Zealand, and Canada via Suva and Honolulu.

Work was commenced in August, 1960, and the cable (COMPAC) was opened in December, 1963. This cable forms part of a British Commonwealth round-the-world large capacity cable scheme in which a complementary cable between Britain and Canada was opened late in 1961. The Commonwealth cable system feeds into the United States of America network at Hawaii and into the European network at London.

The next stage of the system, the South-East Asia cable project (SEACOM), extends the large capacity telephone cable from Sydney to Singapore and Kuala Lumpur via Cairns, Madang, Guam, Hong Kong, and Jesselton. The Singapore–Jesselton section was opened for service on 15 January 1965, the Jesselton–Hong Kong section on 31 March 1965, and the final section, Hong Kong–Sydney, on 30 March 1967. Separate management committees, comprising representatives of the overseas telecommunication authorities and the partner governments administered COMPAC and SEACOM projects up to November, 1965 when these committees were amalgamated into the Commonwealth Cable Management Committee.

Two years of international discussion and negotiations were climaxed by the signing in August, 1964, by a number of countries, including Australia, of agreements to establish the first global commercial communications satellite system, of which the "space segment" is estimated to cost \$U.S.200m. "Space segment" is a broad description of the communications satellites and the tracking, control, command and related facilities required to support operation of the satellites. Australian ground stations, owned and operated by the Overseas Telecommunications Commission, have been built at Carnarvon, Western Australia and Moree, New South Wales at a cost of almost \$7m. These stations now operate into communications satellite INTELSAT II launched in January, 1967 and positioned in geostationary orbit 22,300 miles above the equator at longitude 175° E.

The following tables give statistics of Australia's overseas radiotelephone services, and overseas cable and radio telegraph services over a five-year period. Statistics of services with the Australian Territories are not included.

# AUSTRALIA—OVERSEAS TELECOMMUNICATIONS COMMISSION: OVERSEAS RADIOTELEPHONE SERVICES: NUMBER OF PAID MINUTES

('000')

			Year Ended 31 March—					
Particulars			1962	1963	1964	1965	1966	
British Commonwealth From Australia To Australia	Coun	tries—	176 198	260 338	431 557	774 893	935 1,114	
Total			374	598	988	1,667	2,048	
Non-British Countries From Australia To Australia	·		110 122	131 135	184 204	371 350	503 468	
Total			232	266	387	722	972	
All Countries— From Australia To Australia			286 320	391 473	615 761	1,146 1,243	1,438 1,582	
Total			606	864	1,376	2,389	3,020	

# AUSTRALIA—OVERSEAS TELECOMMUNICATIONS COMMISSION: INTERNATIONAL TELEGRAPH SERVICES (CABLE AND RADIO): NUMBER OF WORDS TRANSMITTED ('000)

Providente un			Year Ended 31 March—					
Particulars	3		1962	1963	1964	1965	1966	
British Commonwealth From Australia To Australia	Coun	tries—	22,099 30,106	25,588 26,723	23,978 27,039	24,370 29,706	27,948 26,870	
Total			52,205	52,311	51,016	54,076	54,817	
Non-British Countries- From Australia To Australia	- ::		13,403 11,288	14,789 12,844	16,191 13,830	17,671 15,724	19,434 17,259	
Total	••		24,691	27,633	30,021	33,395	36,693	
All Countries— From Australia To Australia	::		35,502 41,394	40,377 39,567	40,168 40,869	42,041 45,430	47,382 44,128	
Total			76,896	79,944	81,037	87,471	91,510	

Further References, 1962 Commonwealth Year Book, 1946

### Appendix A

#### Wangaratta

#### History

Wangaratta, which was surveyed by Thomas Wedge, Assistant to Surveyor Hoddle, in 1848, is situated at the junction of two fertile river valleys, those of the Ovens and King Rivers, which are among the upper tributaries of the Murray River system.

In 1838, the site of Wangaratta became known as the Ovens Crossing Place which was on the 'line' established by Major Sir Thomas L. Mitchell, when completing his famous "Australia Felix" expedition in 1836. The year 1838 also saw the commencement of local development. There was much activity at the Crossing Place as early pastoralists with their herds and flocks moved overland from Sydney towards the Port Phillip District to establish extensive pastoral runs.

The first to favour occupying land close to the Ovens Crossing were two brothers, George and William Faithfull, who grazed the Bontharambo Plains. Here they built a slab and bark hut and also a stockyard, but because of clashes with the aboriginals, moved a few miles from the downstream side of the Crossing Place to a few miles on the upstream side. Here they settled on the Oxley Plains and named the homestead they built "Wangaratta" from the two native words, "Wanga" meaning 'a cormorant' and "Ratta" meaning 'to sit', as there were numerous rookeries of these birds in the area. However, the site of the present City of Wangaratta was still known as the Ovens Crossing Place for more than a decade. During 1843, the establishment of a Post Office was announced at the Ovens Crossing bearing the new Thus the name "Wangaratta" was brought closer to the Crossing Place with the establishment in 1848 of the "Wangaratta Hotel", a popular accommodation house for travellers. This proved to be the link between the name of the Faithfull homestead and the official acceptance of the name "Wangaratta" which was proclaimed in the Government Gazette in 1849. Its existence until this time was as a suitable halting place for travellers and a centre for collecting mail and provisions for the pastoralists of the region, many of whom occupied up to 100 square miles of country.

The first pastoralists had quite large flocks of sheep and herds of cattle and having established themselves, lived in their isolation under most difficult and unrewarding conditions till they faced the great impact brought by the discovery of gold in the region in 1852, less than a year after the separation of Victoria from New South Wales. The small number of large pastoralists immediately found themselves being called upon to supply, in particular, the meat and later the cereals for the thousands associated with a gold rush. Then the whole economy of the region was subjected to great adjustment

and development. After four years, much gold had been sent from the Ovens Gold Fields, but the easily won gold had now been largely recovered and many men found themselves in need of livelihood. By 1856, rather than leave the country, numerous groups were formed under various names, generally referred to as "Land Leagues", who at their meetings spoke with envy of the pastoralists and suggested that the "Land League" supporters protest and obtain the opportunity of buying land. Eventually, some pastoral holdings under lease were made available at land sales. Country lots of land were offered for sale at Wangaratta by late 1857 and land unsold was opened up for selection, often being advertised as "agricultural land of the best description, admirably suited for cultivation".

The Municipal District of Wangaratta was proclaimed in 1863, while its neighbouring Oxley District became a Shire in 1865, and the North Ovens District in 1867. Later, the name of the North Ovens Shire was changed to that of Shire of Wangaratta and the Municipal Offices of both this and the Shire of Oxley were eventually brought into the city area of Wangaratta.

The railway linking Melbourne to Wangaratta was completed and opened in 1873. Farming now showed increasing signs of mechanisation and some small industries came to be established. The carriage makers, with a range of more than a dozen products, were among the first of these to flourish. There were also dairy product factories, a number of small flour mills, breweries, cordial manufacturers, brickyards, sawmills, and soapworks.

Mining continued, but the trend was more towards working at greater depths involving capital calling for the formation of companies. The wine producing industry commenced following the first planting of vines in the early 1850s. By the 1880s it was a flourishing industry with more than 30,000 acres. However, the industry declined because of phylloxera, which spread into the region at the turn of the century. There was some revival in this century but the wines of the north-east today come from barely a tenth of the acreage of the 1890s.

The rich fertile valleys of the converging rivers at Wangaratta contributed to the development of the dairy industry, the tobacco growing industry, as well as to hop gardens and to small seeds and vegetable production.

This was the background of the progress of Wangaratta and its district through two world wars until the years of post-war development which witnessed the growing industrial development and its attendant expansion of housing, services, and educational and cultural activities.

#### Climate

Wangaratta has a hot, dry summer and a mild winter. The average maximum temperature in January is  $87^{\circ}$ , which is  $10^{\circ}$  higher than in Melbourne. However, the humidity is considerably less than at places near the coast. The average summer minimum temperature of  $58^{\circ}$ 

is similar to that in Melbourne. In July, the average maximum temperature is 55°, the same as in Melbourne, but winter nights are colder than those near the coast. The average minimum temperature in July is 38°. Severe frosts occur on an average of 12 days and light frosts on 14 days per year.

The average annual rainfall at Wangaratta is 25 in. Rainfall is heavier to the south and east (the average is 29 in at Moyhu and Whorouly), while less rain falls to the north and west (the average is 21 in at Goorambat and Peechelba). The rainfall is more variable from year to year than in southern Victoria. At Wangaratta, the standard deviation from the average is  $6\frac{1}{2}$  in, i.e., in one year in three the rainfall is either less than  $18\frac{1}{2}$  in or more than  $31\frac{1}{2}$  in. Over 85 years the annual rainfall has varied between 12 in (in 1938) and  $45\frac{1}{2}$  in (in 1939). More rain falls during the winter than the summer, and only 8 to 12 in usually fall during the hottest months of November to April.

Thunderstorms occur on an average of eighteen days a year, mostly in the summer months, but severe storms with damaging winds or hail are a rare occurrence. Light snow falls at infrequent intervals of some years.

The Ovens at Wangaratta is subject to flooding, usually of a minor nature. The river has exceeded flood level in 30 out of 52 years.

#### Geography and Topography

The City of Wangaratta is situated at latitude 36 degrees 21 minutes south, longitude 146 degrees 19 minutes east, and is bisected by the Hume Highway and the Melbourne-Sydney railway, 145 miles northeast of Melbourne. It lies at an altitude of approximately 500 ft in a broad valley between the Warby and Pilot Ranges, occupying a gently undulating tract on the higher left banks of the King and Ovens Rivers near their confluence.

The rivers and streams of the area meander north-west in a pattern of anabranches and effluents through a wide peneplain of deep alluvium and red brown pedocal soils to combine in the Ovens River before that stream joins the stored waters of the Murray in Lake Mulwala some twenty direct miles away. The mean yearly flow of the Ovens system past Wangaratta now regulated by the Buffalo River Dam is 1,372,000 acre ft which is adequate for the City's domestic and industrial needs and which permits intensive tobacco culture in selected areas.

The most prominent high lands in the area lie in the due north-south Warby Ranges about five miles west of the City, where altitudes are generally about 1,000 ft, but Mount Morgan near Glenrowan rises to 1,695 ft and the Glenrowan Gap, through which both the highway and the railway pass, lies at 747 ft. Alluvial fans of granitic sand at the foot of the Warbys are ideally used for the successful production of wine grapes, citrus fruits, and cherries whilst in other surrounding areas rich mixed farming and extensive wheat growing and cattle raising are the principal pastoral pursuits.

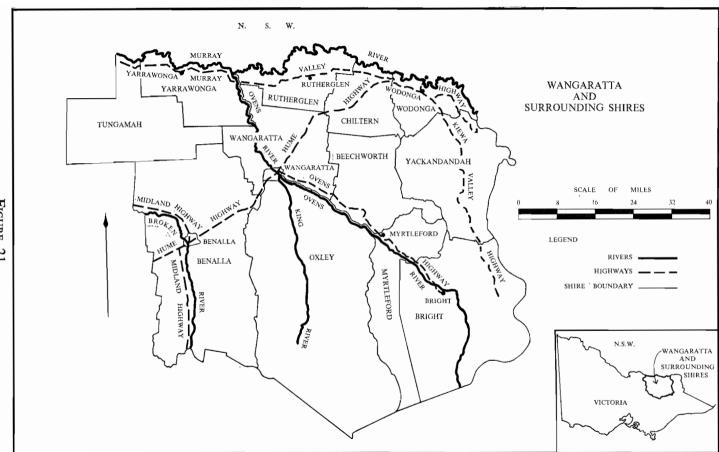


FIGURE 21.

#### Geology

Wangaratta is situated on the broad alluviated valley of the Ovens and King Rivers, the lower part of the valley being a graben or sunkland approximately thirteen miles wide and twenty-five miles long. This graben is bounded on the east, west, and south by faults but is open to the Murray Valley to the north. Outside the graben the mountainous terrain consists of both granitic rocks and sediments of Ordovician age. The sediments consist of slates, shales, mudstones, siliceous sandstones, and occasional grits, folded into anticlines and synclines.

The Ordovician sediments have been intruded and metamorphosed by granitic rocks of the Warby Ranges, Buffalo Plateau, Pilot, and Mt Stanley Ranges. These granitic rocks being overlain unconformably by Upper Devonian and Lower Carboniferous sediments, are, therefore, either Silurian or Devonian in age. The granitic rocks are much more resistant to erosion than the softer sedimentary rocks and they consequently stand out as prominent mountain ranges up to 5,645 ft above sea level at Mt Buffalo.

Following the intrusion of the granites there was a long period of erosion and denudation including glacial activity during Permian times when tillites were deposited. These glacial sediments are now preserved as down faulted remnants near Springhurst, Moyhu, and Greta. They have also been recorded beneath the alluvium of the Ovens Valley where they are several hundreds feet thick.

Following Permian glaciation a long period of erosion resulted in the formation of an almost flat featureless plain or peneplain; this was subsequently broken up by faulting and uplift during Jurassic times. Dissection of these uplifted mountainous areas resulted in the cutting of deep river valleys which, on becoming more mature streams, were filled with alluvial sediments with a thickness of 300 ft or more including tin and gold-bearing gravels.

#### Mineral Resources

In the district surrounding Wangaratta, three important gold fields have been discovered at Beechworth–Eldorado, Chiltern, and Rutherglen. In addition to gold, tin has been produced from each of the above fields, and the Beechworth–Eldorado field has, in fact, yielded the major portion of tin concentrates produced in Victoria. This field is also notable for the number and variety of gemstones found including diamonds, topaz, garnet, tourmaline, sapphire, zircon, beryl, amethyst, and citrine.

The earliest discoveries of gold and tin were in shallow alluvial deposits in 1852. As elsewhere in Victoria, working of the shallow alluvial deposits was replaced by deep alluvial and reef mining. The wide and deep alluviated valleys of the district were ideally suited to working by hydraulic sluicing or dredging and up to forty dredges operated in the Ovens Valley between 1900 and 1922.

On the Beechworth-Eldorado field a major proportion of the gold and almost all the tin production has come from alluvial workings along Reedy Creek and its tributaries. At Eldorado where the thickness of alluvium in Reedy Creek increases rapidly after crossing a fault, payable wash horizons occurred at 30, 50, 70, 90, and 180 ft below the surface. Two of the more successful companies at Eldorado were the Cocks-Pioneer Company which between 1901 and 1941 produced 117,379 oz of gold and 1,618 tons of tin concentrate, and the Cocks-Eldorado Gold Dredging Company which between 1936 and 1955 produced 70,664 oz of gold and 1,356 tons of tin concentrate.

On the Chiltern and Rutherglen gold fields there was an extensive development of both reef mines and buried placer, or deeplead mines. In places the leads which were worked at depths of 400 ft below the surface had a gutter width of up to 500 ft. One of the most productive mines was the Chiltern Valley Gold Mine which produced over 300,000 oz of gold.

The only other important metallic mineral produced within the district is 320 tons of molybdenite concentrate from Everton. Nonmetallic minerals, of which there has been minor production, include building stones from the Warby Ranges and felspar from pegmatites in some of the granitic rocks.

#### Soils

Four broadly defined soil groups, which appear to correspond to four major periods of alluvial deposition, are recognised in the Wangaratta area.

Solodic Soils. In this group, the loam or sandy loam surface soil abruptly overlies a heavy clay at depths of about 6 to 10 in. Colours are dark, greyish brown in the few inches near the surface but are much paler for the few inches above the clay which is usually dark yellowish brown or olive brown. Ironstone gravel is often present just above or in the upper few inches of the clay.

These soils, which occur mainly on the remnants of the upper terraces and in some shallow drainage lines, are most common to the south and south-west of Wangaratta. Because they occur mainly on flat topography and have impermeable clay subsoils, they become waterlogged in winter and generally require drainage. They have a high erosion hazard on sloping land because of the poor structure of the surface soil and the subsoil clay's tendency to disperse.

Red-brown Earth Soils. These soils resemble those above in the depth and sharpness of the change to a clay subsoil, but the colour of the surface soil is brown or reddish brown and there is no prominent bleaching of the soil just above the clay, which is red, reddish brown, or yellowish red. Ironstone gravel may be present just above the clay but it is not as abundant nor as massive as in some solodic soils.

The red-brown earth soils occur on gently sloping or undulating terraces or the surfaces formed by mild dissection of the upper terrace. They usually occur along most streams above the lower flats and are most common to the north-east and north-west of Wangaratta. They are generally well-drained soils and are easier to manage, and probably are more productive than solodic soils. Because they occur on sloping topography these soils may become eroded: however, they are less erodable than solodic soils.

Podzolic Soils. These are generally sandy soils that have a gradual increase in texture from a loam or sandy loam at the surface to light clay or sandy clay in the subsoil. The soils formed on coarse sandy material are generally greyish brown and have yellowish brown subsoils. Those formed on fine sandy or loamy material are usually brown with brown or reddish brown subsoils. The brown forms are better drained than the grey.

The grey soils are most common on the alluvial fans and hillwash sheets which extend east from the footslopes of the Warby Ranges, but they also occur on relic levees on the upper terrace to the east and south-east of Wangaratta. The brown forms are generally associated with relic levees on the upper terrace to the east and north-east, although there are a few to the west of Wangaratta. The grey coarse-textured soils, on even gentle slopes, can become gully eroded, but the brown forms are less erodable.

Brown Earth Soils. Soils of this group are well structured brown or greyish brown loams and silty loams which gradually become slightly more clayey and more yellowish with depth. These are the freely draining soils of the lower stream flats, where they are associated with lagoons which often contain water throughout the year. They have been used for irrigated row crops, particularly tobacco. They are not generally prone to erosion other than along the stream banks where undercutting and slumping can be a serious problem.

#### Forestry

#### General Description

The North Eastern Division of Victoria is well endowed with natural forest cover, State Forests occupying 2,500,000 acres or 41.6 per cent of the total land area. It embraces the Counties of Benambra, Bogong, and Delatite, and part of the Counties of Moira and Wonnangatta. Elevations range between 370 ft above sea level at Ulupna to 6,508 ft at Mt. Bogong. The Division is well suited to the growth of softwood species and the older plantations at Bright, Myrtleford, and Stanley yield a high proportion of the total output of mill logs and other produce from Forests Commission plantations. The establishment of new plantations is proceeding at the rate of 2,800 acres annually. The native hardwood forests include several valuable timber species particularly in the high rainfall areas. Slower growing, more durable species, occur at lower elevations.

Timber production is a primary objective of forest management, but in this Division water conservation is an equally important function of the forests particularly in the high rainfall mountain zone. Here, headwaters of streams feed the Hume Reservoir, Eildon Reservoir, and the newly constructed Buffalo River Dam.

Native forests in the region can be classified into several forest types. These are listed below with the principal eucalypt species occurring in each type:

		Eucalypt Species				
1. 2.	Riverine Box, Ironbar	k		river red gum grey box yellow box red box red ironbark		E. camaldulensis E. hemiphloia E. melliodora E. polyanthemos E. sideroxylon
3.	Peppermint, bark	gum,	stringy-	narrow leaf peppermint broad leaf peppermint blue gum manna gum white brittle gum messmate red stringybark		E. radiata E. dives E. bicostata E. viminalis E. maculosa E. obliqua E. macrorrhyncha
4. 5.	Alpine Ash High Plains	::		alpine ash snow gum treeless plains		E. delegatensis E. pauciflora

Under Forest Type 3 in the Beechworth area, the black cypress pine, *Callitris endlicheri*, occurs in mixture with red stringybark principally.

Forest Types 1, 3, and 4 yield the entire volume of hardwood mill logs. The volume percentage of each type is 1.5 per cent, 36.5 per cent, and 62.0 per cent, respectively. The total annual cut of hardwood mill logs is steady at 60 mill. superficial ft.

#### Watershed Management

Mainly because of the extent of the high mountain country with prolonged periods under snow, the forests in the Division are an important source of water for domestic and industrial use, watering of stock, irrigation of pastures and crops, and generation of hydro-electric power.

To help the supply of information regarding the relative efficiency of softwoods as a water conservation crop compared with indigenous forests of eucalypts and associated vegetation, a long range hydrological project has been commenced in the Buffalo River Valley. Two comparable water catchments have been selected, one of which will be managed as hardwood forest and the other converted to a softwood plantation. Daily records of water discharge from each catchment and other relevant data will be kept and ultimately should yield interesting and factual information.

#### Timber Production

Wood is produced for a variety of uses. Native timbers are utilised for mill logs, railways sleepers, piles, poles, fencing timbers, and firewood. Alpine ash is the most valuable native species and when kiln dried and dressed is used for weatherboards, flooring, panelling, furniture and other high-grade products. Other species yield timber for building scantling, tool handles, heavy construction, and bridge decking.

Softwood timber from plantations is converted mainly to weatherboards, flooring, furniture, joinery, and plywood, but other uses include pulpwood, wood flour and poles and fencing material after preservation treatment.

A major aim of forest management is to ensure the supply of timber in perpetuity and this necessitates that following harvesting of the mature crop, steps be taken to ensure its replacement by a new crop. In the case of alpine ash stands, aerial or ground seeding is carried out following an autumn burn of logging slash. With other native species, natural regeneration generally occurs following selective fellings.

In softwood plantations, final fellings are usually followed by replanting with seedling stock. A 2,800 acre annual planting programme requires the provision of 1,900,000 plants each year and these are raised in local nurseries.

#### Recreation and Tourism

The Division offers a wide variety of interesting forest country ranging from picturesque forests along the Murray River and its upper tributaries to the magnificent scenery of the Victorian Alps.

#### Lake Buffalo Dam Project

The development of Victoria's northern streams and the increasing demand for irrigation water has led to the conservation of the waters of the Ovens catchment. Irrigation demand in the catchment itself reflected concern for the security of primary producers along its rivers and for the water supply to the City of Wangaratta, which draws its supplies from the Ovens. The total annual flow of the Ovens River system averages 1½ mill. acre ft—a little less than the Goulburn into Lake Eildon or about six times the flow of the Campaspe into Lake Eppalock.

The State Rivers and Water Supply Commission in 1961 decided that a large storage on the Buffalo River at Yarrarabula would be the best way to provide for a large regulated flow—300,000 to 400,000 acre ft annually—from the Ovens River to support irrigation in Victoria along the Murray River. It would provide the water necessary for the development of the City and industries of Wangaratta and would safeguard the many private diverters in the Valley of the Ovens and Buffalo Rivers.

Before the Lake Buffalo Dam was built, Wangaratta's water supply was frequently in jeopardy because of low summer flows caused by inadequate run-off and the diversion of large volumes of water upstream of the City by irrigators, especially tobacco growers. Now the water stored in the new Lake, released in the summer in regulated quantity, will safeguard supplies for the irrigator diverters upstream of Wangaratta, for the City's requirements, and for the requirements of diverters on the Ovens downstream of the City.

There are nearly 700 private diverters in the Ovens catchment, over 500 of whom are irrigators, mostly for tobacco. Over 4,000 acres of the irrigated land in the catchment is along the Buffalo and Ovens

Rivers downstream of the dam, and is safeguarded by the waters of Lake Buffalo. Lands in the Ovens River valley above the Buffalo River junction will also be given greater security because private diverters will be able to use the whole Ovens flow above the junction when the river is low. A similar situation will prevail on the King River, as it will not be necessary for the King River to supply any appreciable quantity of water into the Ovens at Wangaratta.

The Buffalo Project involves two stages: the first is the present 20,000 acre ft storage which was built in less than two years. This dam, in a narrow river section, is 95 ft high—an earth and rockfill embankment with a concrete spillway on outcropping rock on the right bank. Its storage covers 860 acres. The second stage will further develop the site with a very much larger dam to control most of the Buffalo River flow. It is expected to be constructed of earth and rockfill, more than 250 ft in height and to store not less than 800,000 acre ft.

The project is part of a ten year programme of Victorian water conservation works approved by the State Government in 1963.

#### Agriculture

Wangaratta is the centre of an agricultural and pastoral area which produces a wide range of primary products. Farming is very diversified and is governed by the local climate, togography, and soil fertility.

#### Pasture Improvement

This has been the basis for the development and expansion of the beef, sheep, and dairying industries. The introduction of subterranean clover and the use of superphosphate have more than doubled the carrying capacity of pastures and substantially improved soil fertility. In those areas with an average rainfall of 30 in or higher, perennial pasture species grow well along the river valleys. Molybdenum—a trace element—has given excellent pasture responses when applied in conjunction with superphosphate on much of the rising country.

#### Agricultural Production

Sheep. On the undulating country west of the Hume Highway, sheep are the main livestock on the farms. Here, Crossbred ewes and Dorset Horn rams are most commonly used for the production of prime lambs. In the foothills and rising country adjoining the valleys some finer-woolled sheep are run for wool production.

Dairying. The main dairying areas are along the river flats and adjacent slopes of the Ovens and King Rivers. The industry is based mainly on the seasonal production of butter fat. Pigs are kept as an adjunct to dairying.

Beef Cattle. These cattle are widely distributed and are raised extensively in the valleys and mountainous areas. Range grazing on unalienated Crown lands provides subsistence for beef cattle, and the stock are fattened on the lush pastures in the valleys. Summer grazing on the High Plains is important, but the number of cattle is now

limited to conserve the soil vegetation in these important water catchment areas. In addition to locally bred cattle, considerable numbers from other districts are fattened.

Cereal Cropping. Wheat is an important crop grown in the Yarrawonga, Rutherglen, Chiltern, and Wangaratta areas, where the average rainfall is between 18 and 25 in. Wheat growing is combined with grazing activities in a clover-ley system of farming. High yields are recorded following the improvement in soil fertility by subterranean clover. Smaller acreages of oats and barley are also grown in rotation.

Special Crops. These include tobacco, hops, maize, and vegetables, which are grown on the irrigated flats adjacent to the Ovens, Buffalo, and King Rivers. Stage One of the Buffalo River Dam was completed in 1965 with a capacity of 16,000 acre ft and this has assured the supply of summer irrigation water along the Ovens and Buffalo Rivers.

The tobacco industry has prospered in recent years and now produces a crop of more than \$10m. Much of this expansion has been made possible by research and extension work carried out at the Tobacco Research Station at Myrtleford, particularly in the control of blue mould.

Orchards and Vineyards. Orchards flourish in the more protected areas such as the Warby Ranges, and Beechworth. Fruit growing includes apples, pears, citrus, cherries, peaches, apricots, nuts, including almonds, and passion fruit.

Vineyards in the Rutherglen, Chiltern, and Wangaratta districts produce grapes which are processed in local wineries.

Beekeeping. Honey production is well established around Wangaratta, and large quantities of honey and beeswax are produced annually. The main honey flows in the area occur from the flowering of forest trees, e.g., River Red Gum, Hill Gum, Red Stringybark, Red Box, Red Ironbark, Yellow Box, Grey Box, Blue Gum, Manna Gum, Messmate, and in some years the flow of nectar available to the bees is very high.

#### Rutherglen Research Station

This Research Station was originally established in 1896 as a viticultural college to study vine growing and wine making. After a few years, the training of students in viticulture was discontinued in favour of research work. In 1912, the research activities were expanded into the fields of agriculture and animal husbandry.

#### Viticulture

The early history is enriched by important achievements which enabled the vineyards of this and other districts of Victoria to be re-established on resistant rootstocks introduced from Europe and America after the disastrous outbreak of phylloxera in the latter part of the nineteenth century. Sherry making has been given distinction following the introduction of the sherry "flor" from Spain, and the Station has given impetus to the improvement of dry wines by the propagation of high-quality wine varieties.

#### Early Research

In 1912, a series of permanent experimental plots were established on crop rotation, fertilizer and green manurial practices with cereals, and the topdressing of pastures. Certain of these original plots are still maintained to study long-term effects on soil fertility. Seventy-five farmers inspected these plots at the first annual field day held in October, 1912, and observed the marked response of pastures to topdressing with superphosphate. By comparison, field days in the 1960s are attracting 1,200 visitors.

The water requirements of farm crops were studied both in the field and the glasshouse, and these results, reported in 1923, led to a better understanding of the relationship between soil moisture and crop production.

Wimmera ryegrass was introduced in 1919, and in the following year, subterranean clover and Wimmera ryegrass were first officially tested in swards. Paddock sowing commenced in 1921, and this marked the beginning of clover-ley farming.

#### Clover-ley Farming

The first wheat crop after clover-ley was harvested in 1927, and showed superior growth and yield compared with adjoining paddocks producing wheat on the old cropping system. The first ley-farming experiment was commenced in 1931 and showed that clover-ley was more efficient in improving soil fertility than volunteer pasture. This work pioneered the application of ley-farming principles to Australian agriculture, and demonstrated the potential of a system which has had far-reaching effects throughout southern Australia. The work on the improvement and maintenance of soil fertility by subterranean clover-ley rotations has been continued over the years. Current soil fertility experiments study both long and short-term effects of various management practices under clover-ley farming.

#### Cereal Research

The soils on the Rutherglen Research Station are now much more fertile and productive than they were prior to the introduction of clover-ley farming. Winter fallowing has been replaced by an autumn ploughing only a few weeks before seeding. Wheat yields of between 40 to 50 bush per acre are common now on clover improved land, whereas in the earlier years the crops on the less fertile soil rarely exceeded half these amounts. Several high-yielding cereal crops can now be grown in successive years. In addition, clover-ley farming has made a substantial contribution towards improving the baking quality of district flour by increasing the grain protein of the wheat.

The development of new wheat varieties and chemical sprays for the control of weeds and insects is assuming greater importance in the research programme as soil fertility continues to rise under clover-ley farming.

#### Pasture Research

New species and strains of grasses and clovers are tested in experimental plots each year. This and other research projects on fertilizer requirements, management practices, weed control, and fodder conservation are aimed at improving the carrying capacity of district pastures. Whereas the native pasture originally carried one dry sheep to about  $1\frac{1}{4}$  acres, improved pastures of Wimmera ryegrass and subterranean clover can now carry  $3\frac{1}{2}$  breeding ewes an acre.

#### Livestock Research

The first series of sheep experiments, commencing in 1932, compared the economic production from different breeds of ewes and rams for prime lamb production. This demonstrated the superiority of the Border Leicester x Merino ewe and the Dorset Horn ram, and this cross is now widely used throughout the district. Recent research is directed towards studying problems in sheep management such as time of mating, fertility, supplementary feeding, and lamb growth.

Experiments with beef cattle since 1964 indicate that the fattening of steers could develop into a valuable enterprise as an adjunct to sheep raising in the district. The Rutherglen Research Station has also made a useful contribution in research on pigs and dairy cattle.

#### **Secondary Industries**

The history of Wangaratta's modern industrial development began in 1922, when the Wangaratta Woollen Mills were founded by a group of local businessmen who felt that the future of the City depended on a proper balance between agricultural and pastoral activities on one hand, and manufacturing and service industries to provide employment on the other.

The basis of the City's industrial development is the Wangaratta Planning Scheme which covers the municipality and parts of the shires of Oxley and Wangaratta. The Plan is based on Wangaratta's role as a commercial centre for the north-east; an industrial centre producing for local and national markets; a convention centre for the north-east and other State conventions; and a cultural centre of the north-east, especially in the fields of music, drama, and adult education. It includes commercial, industrial, and residential zones as well as lines of development for all essential services.

Secondary industry at Wangaratta and surrounding districts consists of three broad classifications:

- Processing of primary products. This includes dairy products processing, winemaking, honey processing, and sawmilling.
- (2) Manufacture of goods for distribution in the area. This includes the manufacture of concrete and steel pipes, bricks, premixed concrete, and soft drinks.
- (3) Processing and manufacture of natural and synthetic fibres.

The main factors which have been responsible for these lines of industrial development are the agricultural and pastoral products of the district; the growth of service industries to underpin the two large textile factories and other smaller factories; the stable labour force; adequate housing; and access to markets not least because Wangaratta is situated on the main highway between Melbourne and Sydney.

The two largest enterprises are Bruck Mills (Australia) Ltd and the Wangaratta Woollen Mills Ltd. Bruck Mills (Australia) Ltd aluminium factory established by the Victorian Government during the Second World War. This company now employs 850 people and its operations include weaving, throwing, dyeing, finishing, and printing of a large range of fashion fabrics for the dresswear trade, men's wear, sportswear, furnishings, industrial fabrics, and many fabrics (including coated fabrics) for the Defence The buildings cover 5 acres under one roof situated on a 48 acre property. More than 75 per cent of the company's staff are males and the annual payroll is in excess of \$2m, most of which is spent locally. As a result of the company's establishment in Wangaratta, succeeding State Governments have undertaken large Housing Commission projects, whilst Co-operative Housing Societies have assisted many employees to own their own homes.

Wangaratta Woollen Mills Ltd commenced production in 1922 with ten Bradford frames and ancillary equipment capable of processing 125 lb of yarn per hour. Fifteen operators were employed and buildings totalled 16,000 sq ft. Since then, the plant has been modernised and expanded, especially after 1960. The company currently employs 490 people, and buildings occupy some 140,000 sq ft. It produces a wide range of yarns spun on worsted system from wool and synthetic fibres. In the dyehouse, one of the most modern in Australia, tops and/or yarns are processed by either top, pressure, or hank dyeing methods. Senior staff are sent overseas annually to keep abreast of developments.

Other industries include Sinclair and Powell Pty Ltd (sheet metal manufacturing), North-Eastern Ready Mix Concrete Pty Ltd, National Tyre Service, Whitelaw-Monier Pty Ltd (cement tiles), and Hume Bottlers Pty Ltd (soft drink manufacturer).

#### Commercial Facilities

As it is the main commercial City of north-eastern Victoria, people from a 50 mile radius make Wangaratta their shopping centre. The City has seventeen chain stores, four large department stores, and a large shopping centre comparable to suburban standards.

Wangaratta's medical and dental facilities as well as the Government offices which serve much of north-eastern Victoria are other major factors in bringing people to Wangaratta. Most banks, insurance companies, and major wool firms are represented in Wangaratta.

#### Education

The growth of Wangaratta is indicated by the increase in the school population of the City. When the first school was opened in 1848, the enrolment was sixteen. Today, more than 5,000 girls and boys attend the six primary and four secondary schools. In addition, there are three kindergartens, a training centre for the intellectually handicapped, and a Church of England theological college.

Three State primary schools and three Catholic primary schools provide a full primary syllabus. A new course in mathematics is being carried through to Grade 6 in all primary schools and a sequential reading programme is being developed in all schools beyond the barrier of grade levels. Provisions have been made for the construction of two additional primary schools.

Wangaratta High School is the largest secondary school in the northeast of Victoria. The school opened as an Agricultural High School in 1909 with eighteen students. This type of education was not supported and by 1928 the school farms had been dispersed and the land leased. Having outgrown the old site at Chisholm Street, a new school was built at Yarrawonga Road which was fully occupied in 1961. The rapid growth of the City has resulted in great expansion of the school numbers, courses, and amenities. In 1966 the school had an enrolment of more than 1,200 pupils coming from a large district within the valleys of the Ovens and King Rivers. Twenty-two buses bring the students into Wangaratta, who then disperse to the various city schools. The school has a staff of 53. There are 37 class rooms, the latest addition being a science block and a hall which seats 800. Basically, its curriculum leads to Matriculation and university or technical school diploma courses. However, courses are also provided in arts and crafts, domestic science, and commercial studies.

The Wangaratta Technical School commenced in 1928 with an enrolment of 61 junior day students, three senior students, and a large number of part-time students. Since then, the school has grown and in 1966 had a total enrolment of 1,133 students, including 630 secondary students, 55 diploma and trade students, and 151 apprentices. Wangaratta Technical School introduced the first course in Agricultural Science in technical schools in Victoria and has pioneered curriculum changes. It is one of the first schools to introduce the new Intermediate and Leaving subjects of Wool Technology (1967), having conducted schools in wool handling and shearing for many years. The school offers courses of instruction to Leaving Technical Certificate and Apprenticeship Training in the five trades of carpentry and joinery, plumbing, turning and fitting, motor mechanics, and electrical trades. It conducts courses for the first two years of the Diploma of Engineering, Certificate of Dress Design, and Diploma of Art. New courses introduced in 1967 were the Certificate of General Business Studies and Certificate of Engineering.

To provide accommodation for country students beyond daily bus travel, a hostel was established in 1946. This hostel is subsidised by the State Government and is controlled by the Church of England, providing accommodation for 60 boys.

The denominational schools, St. Joseph's Brigidine Convent and the Marist Brothers' Champagnat College, provide education facilities to Matriculation level for Catholic secondary students in Wangaratta and the surrounding district. Erected in 1955, at a cost of \$240,000, Champagnat College is situated two miles from the centre of the City. It provides education from Grade 5 to Matriculation level.

#### The Centre, Wangaratta

The Wangaratta Adult Education Centre was established in 1962 in a vacated high school building under the Victorian Education Department. It is administered by a local voluntary committee of nominated representatives from major organisations in Wangaratta, which is responsible for policy-making and finance, planning programmes, engaging tutors, overseeing the use of the buildings, and developing activities and district services. The Department provides a professional educator to be seconded from the High School as executive officer. This co-ordination of departmental support, local participation, and professional competence gives The Centre its special character as an example of decentralised adult education.

The Centre offers a programme of activities in three areas:

- Formal activities—classes, schools, workshops, seminars, public lectures, recitals, exhibitions, screenings, and readings;
- (2) facilities and meeting rooms for various local and outside organisations; and
- (3) the provision of district and other services—special exhibitions on tour, lectures, screenings, etc., the publication and distribution of educational material, and advice and encouragement in the formation of new groups.

There are about 1,000 enrolments annually; 25 to 35 different courses are offered each year; six to twelve special schools and workshops; over ten exhibitions; and a flexible number of public lectures, recitals, and screenings. The buildings are used for about 900 meetings a year, by up to forty organisations.

The Centre Committee invites about sixty lecturers to Wangaratta each year from Melbourne, Sydney, Albury, and Canberra. Its classes range from high-level, short-term academic and liberal studies, through business and commercial training, domestic studies, cultural activities, and creative hobbies, and depend upon close liaison with Universities and Government and semi-government authorities, from whom it receives considerable co-operation.

#### **Arts Council and Festival**

An Arts Festival has been held annually at Wangaratta since 1952, organised by the Wangaratta Arts Council, a voluntary organisation of some 450 individual and corporate members, which also co-ordinates the activities of cultural and artistic groups during each year, and promotes concerts, recitals, lectures, and exhibitions.

The annual twelve day Arts Festival provides the opportunity for performances by local artists as well as by those from overseas and other parts of Australia. It includes exhibitions, plays, films, choral and classical music performances, recitals, and other items.

The Arts Council provides a framework in which diverse groups and individuals whose interests lie under the general category of arts and culture can pursue their activities. In its sponsoring of the Arts Festival it receives assistance from the State Government, the Council of Adult Education, the Wangaratta City Council, the National Gallery of Victoria, and other State and Commonwealth organisations, as well as local groups.

#### Mass Media

The Wangaratta Chronicle covers an area within a 50 mile radius of Wangaratta. It provides the national news service of Australian United Press and local news. Its circulation is over 5,000 copies and it covers an average of ten pages.

Wangaratta radio station 3NE is a commercial station serving the whole of the north-east. It was established in 1954. Television facilities are provided by two commercial channels transmitting from Albury and Shepparton and one National programme relay from Albury.

#### Wangaratta District Base Hospital

The Hospital was opened in 1872 after several citizens had elected a committee two years previously to discuss the building of a hospital in Wangaratta. Additional wards were erected in succeeding years and the present main block was opened in 1933. The number of patients treated each year increased from 181 in 1874 to 3,725 in 1953. In 1948, a three-storey nurses home was opened and in 1960 the new development programme was approved. The first stage (the J. P. Larkings wing) of this was completed in 1966, when the number of patients had increased to 5,160 in-patients and 21,182 out-patients. The second stage will entail the building of a five-storey ward block.

At present the Wangaratta District Base Hospital serves as the base hospital for the north-eastern region of Victoria, which covers approximately 10,000 square miles and has a population of over 80,000 persons. There are ten other district hospitals and three bush nursing hospitals in the region. The Hospital is a training school for nurses and provides specialist services in radiology, radiotherapy, pathology, physiotherapy, pediatrics, obstetrics, and general medicine and surgical facilities. It also has the service of an aerial ambulance scheme for outlying districts.

#### **Public Utilities**

Water Supply

Water for Wangaratta was originally supplied by the Victorian Railways from a steam plant pumping from the King River. The Wangaratta Waterworks Trust was constituted and gazetted in 1904 and took over the supply of water from the Railways. The plant was located at Millard Street, and was electrified in the 1920s.

The King River plant was supplemented by underground bore supply in 1936. The first stage of the Faithfull Street filter plant operated in 1938 and treated bore water with a heavy iron content requiring aeration plant. Its capacity was about 900,000 gals per day. The plant was extended in 1948 by filtration and water softening

equipment to a capacity of 2 mill. gals per day and again in 1957 to 3 mill. gals per day, which is the present capacity. It is currently being extended to provide a new sedimentation basin and pumping equipment to cater for a capacity of 6 mill. gals per day. The storages in Wangaratta are 1·2 mill. gals at ground level and 190,000 gals at elevated sites.

#### Sewerage System

The Wangaratta Sewerage Authority commenced operations in 1934. The first connections were made early in 1935. At that time about 4,500 persons were served and the system operated by gravity to two ejector stations. Minor extensions were made and in 1946, ejector stations were converted to pumping stations to cater for the increased flow, with a growing population of about 6,000. This permitted sewer extensions to Housing Commission estates at Yarrunga. In 1948, Bruck Mills (Australia) Ltd installed an effluent treatment and pumping plant to cater for further housing and industrial development in this area. In 1961, a major sewerage scheme extension commenced and about five miles of sewer has been laid down each year and four new pump stations constructed to serve a growing population.

#### Electricity

Wangaratta is on the State grid system. Power is fed to Wangaratta through 66 K.V. power lines from three directions: north from Hume Reservoir, east from Kiewa and the Snowy Mountains Authority, and south from Benalla.

#### Roads and Drainage

All Government roads within the City of Wangaratta have been sealed and re-development of main roads within the City is currently projected. There are few major drainage schemes necessary as the rivers and creeks are largely utilised for this purpose. These include the King River, Ovens River, One Mile Creek (which dissects the City itself), and the Fifteen Mile Creek.

#### **Bridges**

There are sixteen road bridges throughout the City over the rivers and creeks as follows: One Mile Creek (10), Fifteen Mile Creek (3), Ovens River (2—Major Mitchell Bridge over Hume Highway and Stock Bridge Bickerton Street), and King River (1—Wilson Road currently under construction).

#### Municipal Administration

An omnibus organisation in Wangaratta is responsible for the administration of the following authorities at the municipal offices: City of Wangaratta, Wangaratta Sewerage Authority, Wangaratta Waterworks Trust, Wangaratta Sub-Regional Planning Committee, Wangaratta Cemetery Trustees, and Wangaratta Regional Library Service Headquarters. This large local governing complex allows for all the planning, programming, and works to be co-ordinated by the one administering body.

The Shire of Oxley and the Shire of Wangaratta also have their municipal offices based at Wangaratta.

# Appendix B

#### Australian National Accounts

#### General

The information given in this appendix has been derived from the publication Australian National Accounts, National Income and Expenditure, 1953–54 to 1965–66 published by the Commonwealth Statistician, Canberra.

National accounting aims at providing a systematic summary of the transactions taking place in the economy, especially those that relate to the production and use of goods and services and to transfers of income or capital between sections of the economy.

#### Concepts

The following notes describe briefly the fundamental concepts of production and the income and expenditure involved.

Gross National Product at Market Prices (usually referred to as the Gross National Product) is the total market value of goods and services produced in Australia within a given period, after deducting the cost of goods and services (other than capital equipment) used in the process of production. It is the sum, for all producers, of the value of their sales (including any indirect taxes levied thereon) plus increases in their stocks, less their purchases of goods and services from other producers. For those producers, like public authorities and financial enterprises who do not actually sell their output, it includes their output, instead of their sales, valued at cost.

Gross National Product at Factor Cost is defined as gross national product at market prices, less indirect taxes, but with the addition of subsidies, and is the total amount of gross national product accruing to the factors of production employed.

Net National Product is the resulting aggregate if depreciation is deducted from gross national product at factor cost. In the national accounts, allowances for depreciation are restricted to public and private enterprises, no depreciation being attributed to assets used by public authorities, non-profit making organisations, etc.

National Income is defined as the value of net national product, less total income payable overseas in the form of interest, dividends, undistributed income, etc., plus income receivable from overseas in

these forms. Adjustments are also made to deduct wages, professional earnings, etc., earned in Australia by non-residents, and to add similar incomes earned abroad by persons normally resident in Australia.

National Turnover of Goods and Services is the sum of the Gross National Product plus imports of goods and services. In turn, the total turnover of goods and services equals the sum of Gross National Expenditure and exports of goods and services.

Gross National Expenditure is the total expenditure within a given period on final goods and services bought for use in the Australian economy. It consists of personal consumption expenditure, fixed capital expenditure by private and public enterprises and public authorities, any increase in the value of stocks, and net current expenditure on goods and services by public authorities and financial enterprises.

#### Sectors

The following is a brief description of the sectors into which the economy has been divided for the purposes of the National Accounts:

- (1) The personal sector includes all persons and private nonprofit organisations serving persons other than those included in the financial enterprises sector.
- (2) The public authority sector includes the whole of the activities of the Commonwealth Government, State and Local Governments, and semi-governmental bodies with the exception of the current operations of public trading and financial enterprises which are excluded. Public trading and financial enterprises are defined as bodies which aim at covering the bulk of their expenses either by sales of goods and services (trading), or by charges for services and net interest receipts (financial).
- (3) The financial enterprises sector includes both public and private financial enterprises which are regarded as providing the financial mechanism for the functioning of the economy rather than producing or distributing goods and services. In one way or another they are engaged mainly in the borrowing and lending of money. Examples of the enterprises included in this sector are banks, hire purchase companies, co-operative building societies, life insurance companies, and superannuation funds.
- (4) The trading enterprises sector includes all business undertakings engaged in producing goods and services. Thus it includes companies, public enterprises, partnerships, and self-employed persons, including farmers. Owners of all dwellings are included because they are regarded as operating businesses, receiving rents (from themselves), and paying expenses.

(5) The overseas sector accounts record all transactions between Australian persons, businesses, and governments, and overseas residents.

#### National Accounts

Tables 1 to 7, which follow, summarise the transactions which have taken place in the Australian economy during 1965–66 with a production account and a capital account for the economy as a whole. For each of the different sectors, however, a current (or income appropriation) account is given. The following is a short description of the accounts which appear in the tables:

(1) The National Production Account is a consolidation of the production accounts of each sector. Credited to the account are the following items: Net current expenditure on goods and services; gross fixed capital expenditure; change in value of stocks; and exports of goods and services.

The payments side shows wages and salaries, indirect taxes, and imports of goods and services. The balance, which represents the gross operating surplus of trading enterprises, is carried to the Trading Enterprises Income Appropriation Account.

- (2) The Trading Enterprises Income Appropriation Account is shown as receiving the gross operating surplus of trading enterprises from the National Production Account, and property income, viz., dividends, non-dwelling rent, and interest from other sectors. This total is allocated to depreciation allowances and to various transfer payments.
- (3) The Financial Enterprises Income Appropriation Account shows property income as the sole receipt. The net current expenditure on goods and services of these enterprises is shown on the outlay side.
- (4) The Personal Current Account records as receipts, wages and salaries and transfer incomes. Payments include current payments for goods and services and transfer payments. The balance is transferred to the national capital account under the heading "Personal Saving".
- (5) The Public Authorities Current Account records receipts of taxes (direct and indirect), interest, and the net income of public trading and financial enterprises. Expenditure includes net current expenditure on goods and services by those government and semi-governmental bodies which are not trading or financial enterprises. Also included are cash benefits (paid to persons in return for which no service is rendered or goods supplied), interest paid, subsidies granted, overseas gifts, and grants towards private capital expenditure.

- (6) The Overseas Current Account records all transactions of a current nature between Australian and overseas residents. The balance of the account reflects the net inflow of capital from overseas and withdrawal from monetary reserves.
- (7) The National Capital Account shows, on the receipts side, the savings of the various sectors. The public authority surplus includes the net income of public enterprises. Payments include, for all sectors, purchases of new buildings and capital equipment and the increase in value of stocks.

#### AUSTRALIAN NATIONAL ACCOUNTS, 1965-66

#### 1. National Production Account

(\$m)

Wages, Salaries, and Supplements 10,592 Gross Operating Surplus of	Net Current Expenditure on Goods and Services—
Trading Enterprises—	Personal Consumption 12,531
Companies 2,847	Financial Enterprises 279
Unincorporated Enterprises 3,326	Public Authorities 2,372
Dwellings Owned by Persons 959	Gross Fixed Capital Expenditure—
Public Enterprises 643	Private 3,639
	Public Enterprises 1,096
Cross Notional Deaduct of	
Gross National Product at	Public Authorities 872
Factor Cost 18,367	Increase in Value of Stocks 186
Indirect Taxes, less Subsidies 2,224	Statistical Discrepancy 93
Gross National Product 20,591 Imports of Goods and Services 3,625	Gross National Expenditure 21,068 Exports of Goods and Services 3,148
National Turnover of Goods and Services 24,216	National Turnover of Goods and Services 24,216

# 2. Trading Enterprises Income Appropriation Account (\$m)

Depreciation Allowances Interest, etc., Paid Company Income— Income Tax Payable Dividends Payable Undistributed Income Unincorporated Enterprises come	2,418	Gross Operating Surplus Interest, etc., and Dividends Received Undistributed Income Accruing from Overseas	7,775 146 20
Personal Income from Dwe Rent Public Enterprises Income  Total Outlay	lling 528 458 7,941	Total Receipts	7,941

### AUSTRALIAN NATIONAL ACCOUNTS, 1965-66-continued

#### 3. FINANCIAL ENTERPRISES INCOME APPROPRIATION ACCOUNT

### (\$m)

Depreciation Allowances		29	Interest, etc., Received	1,237
Net Current Expenditure on Go	ods		Dividends Received and Un-	
and Services		279	distributed Income Accruing	
Interest Paid		420	from Overseas	35
Company Income—				
Income Tax Payable	)			
Company Income— Income Tax Payable Dividends Payable Undistributed Income	}	111		
Undistributed Income				
Public Enterprises Income	´	130	: 	
Retained Investment Income	of			
Life Insurance Funds, etc.		303		
	_			
Total Outlay	1	,272	Total Receipts	1,272

#### 4. Personal Current Account

(\$m)

		i
Personal Consumption Interest Paid Income Tax Payable Estate and Gift Duties Paid Remittances Overseas Saving	12,531 170 1,661 137 73 1,195	Wages, Salaries, and Supplements 10,592 Interest, etc., Received
Total Outlay	15,767	Total Receipts 15,767

#### 5. Public Authorities Current Account

#### (\$m)

Net Current Expenditure on C	Goods		Indirect Taxes		2,364
and Services		2,372	Income Tax, Estate and	Gift	,
Subsidies		140	Duties		2,681
Interest, etc., Paid		530	Interest, etc., Received		112
Overseas Grants		129	Public Enterprises Income		588
Cash Benefits to Persons		1,181			
Grants towards Private Ca	pital	-			
Expenditure		53			
Surplus on Current Account		1,340			
	-	<del></del>		-	
Total Outlay		5,745	Total Receipts		5,745

#### AUSTRALIAN NATIONAL ACCOUNTS, 1965-66-continued

# 6. Overseas Current Account

(\$m)

Exports of Goods and Services 3,148 Interest, etc., Received from Overseas Dividends Receivable from Overseas Undistributed Income Accruing from Overseas 20 Personal Remittances from Overseas	Interest, etc., Paid and Dividends Payable and Profits Remitted Overseas
Total Debits to Non-Residents 4,223	Total Credits to Non-Residents 4,223

# 7. NATIONAL CAPITAL ACCOUNT (\$m)

Gross Fixed Capital Expenditure— Private 3,639	Depreciation Allowances 1,695 Increase in Dividend and Income
Public Enterprises 1,096 Public Authorities 872	Tax Provisions102 Undistributed Company Income
Increase in Value of Stocks 186	Accruing to Residents 572 Retained Investment Income of
Total Use of Funds 5.793	Life Insurance Funds, etc 303
	Personal Saving 1,195
	Public Authority Grants towards Private Capital Expenditure 53 Public Authorities Surplus on
	Current Account 1,340
Statistical Discrepancy 93	Deficit on Current Account with Overseas 830
Total Capital Funds	Total Capital Funds
Accruing 5,886	Accruing 5,886

The following tables are included to provide information of personal income and personal consumption expenditure within Victoria, during each of the years 1961–62 to 1965–66, together with an analysis of Victorian farm income during the same period. Tables are also given to show total Victorian figures relative to those of other Australian States.

#### VICTORIA-PERSONAL INCOME

(\$m)

Particulars	1961-62	1962–63	1963-64	1964–65	1965-66
Wages, Salaries, and Supplements	2,230	2,369	2,573	2,881	3,101
Farm Income*	275	330	413	404	316
Income from Dwelling Rent	141	152	160	166	163
Cash Benefits from Public Authorities	238	246	270	288	307
	612	634	699	765	803
Total	3,496	3,731	4,115	4,504	4,690

<sup>\*</sup> Unincorporated farms only.

# AUSTRALIA—TOTAL PERSONAL INCOME BY STATES (\$m)

State		1961-62	1962-63	1963-64	1964-65	1965-66
New South Wales Victoria Queensland South Australia Western Australia Tasmania		 4,648 3,496 1,512 1,045 737 345	4,943 3,731 1,650 1,110 778 358	5,452 <b>4,115</b> 1,850 1,266 856 391	5,954 <b>4,504</b> 1,950 1,380 895 422	6,106 <b>4,690</b> 2,037 1,432 1,053 449
Total Aus	tralia	 11,784	12,571	13,930	15,106	15,767

# VICTORIA—PERSONAL CONSUMPTION EXPENDITURE (\$m)

Particulars	1961–62	1962–63	1963–64	1964-65	1965-66
Food	662 96 163 306 74	689 99 166 316 80	729 102 179 343 85	787 112 189 365 91	839 118 212 371 96
Medical, Hospital, and Funeral Expenses Rent	83 329 91 209 52 90 349 278	92 351 96 215 52 94 400 301	103 375 103 238 60 96 442 323	111 400 112 255 63 102 485 348	119 419 119 255 65 111 491 372
Total	2,779	2,951	3,175	3,421	3,588

# AUSTRALIA—TOTAL PERSONAL CONSUMPTION EXPENDITURE BY STATES

(\$m)

State		1961-62	1962–63	1963-64	1964-65	1965–66
New South Wales Victoria Queensland South Australia Western Australia Tasmania		 3,800 2,779 1,242 832 643 293	4,077 <b>2,951</b> 1,343 902 689 311	4,349 <b>3,175</b> 1,462 992 741 327	4,685 <b>3,421</b> 1,569 1,085 796 348	4,933 <b>3,588</b> 1,650 1,133 862 366
Total Aus	tralia	 9,591	10,272	11,047	11,904	12,531

# VICTORIA—FARM INCOME

(\$m)

Particulars	1961–62	1962-63	1963-64	1964–65	1965–66
Gross Value of Farm Production— Wool Other Pastoral Products Wheat Other Grain Crops Other Crops Farmyard and Dairy Products	148 139 86 17 128 191	158 161 99 24 130 204	209 174 108 18 146 225	176 182 109 22 169 243	842
Total	709	776	881	901	842
Less Costs—  Marketing Costs Seed and Fodder Depreciation Wages and Salaries Other Costs	80 92 71 48 141	85 82 72 50 151	83 93 79 51 154	95 82 89 53 171	518
Total	432	440	460	490	518
Total Farm Income  Less Company Income	277	336	421 8	411	324
Income of Farm Unincorporated Enterprises	275	330	413	404	316

# AUSTRALIA—TOTAL FARM INCOME BY STATES (\$m)

State		1961–62	1962–63	1963-64	1964-65	1965-66
New South Wales		 311	373	465	425	191
Victoria		 277	336	421	411	324
Queensland		 179	235	292	232	180
South Australia		 89	103	160	142	112
Western Australia		 66	71	81	56	111
Tasmania		 28	32	36	41	34
Total Aus	stralia	 951	1,150	1,455	1,307	952

# Appendix C

#### Principal Events from 1 July 1966 to 30 June 1967

1966

- July 4 Melbourne City Council approves purchase of the south-east corner site of Swanston and Collins Streets intersection for development as a civic square.
- July 7 The Victoria Institute of Colleges has accepted the Victorian College of Pharmacy as its eighth affiliated college.
- July 19 State Cabinet decided to increase rail and tram fares and the price of gas within the next two months.
- July 31 Victoria will receive over \$29m during 1966-67 in Commonwealth Aid Road Grants.
- August 1 Petrol stations are now allowed to open 24 hours a day, seven days a week, after legislation was passed by Parliament.
- August 8 The Acting Treasurer (Hon. A. G. Rylah) announced an immediate allocation of \$36.5m for new housing in Victoria.
- August 14 Twenty-nine men died in a fire which swept through the Salvation Army's William Booth Memorial Home in Little Lonsdale Street, Melbourne.
- September 9 The Burramys—a pygmy possum of a type thought to be extinct—was found alive on Mt. Hotham in the Victorian Alps.
- October 12 The Victorian State Government is to establish a Port Phillip Bay Authority to control foreshore development, prevent foreshore deterioration, and improve bayside facilities.
- October 21 President Lyndon B. Johnson, the first American President ever to visit Australia, flew from Canberra to Melbourne.
- November 14 Work started on Melbourne's tallest building—a 372 ft office block at the corner of William Street and Little Collins Street.
- November 15 Melbourne's population has been officially recognised at more than two million persons at June 30.
- November 23 Melbourne had its first November century temperature for 39 years with the peak of  $102^{\circ}$ F.
- December 6 A new reservoir for Melbourne's water supply is to be built near Beaconsfield and will be called the Cardinia Creek Reservoir. Its capacity is to be about 60,000 mill. gals.
- December 12 State Cabinet approved a \$130,000 development plan for the Lake Tyers aboriginal settlement, the first stage of a five year development plan.

1967

- January 31 The State Government has proclaimed two new scenic reserves on 196 acres of rain forest in East Gippsland—120 acres at Fairy Dell, near Bruthen and 76 acres on the Mottle Range, near Orbost.
- February 3 Ronald Joseph Ryan was hanged at Pentridge Gaol for the murder of prison warder Hodson in December 1965.
- February 6 Melbourne's temperature reached 105.3°F at 3.30 p.m.—the hottest February day for 28 years.
- February 17 Australia's first licence for the production of offshore oil and gas was signed. The licence is for the Marlin and Barracuda fields in Bass Strait.
- February 21 A bequest of more than \$500,000 has been left to the Public Library, National Gallery, and the National Museum in the will of the late Mrs. Maud Matilda Nott.
- February 22 The State Government announced the appointment of the chairman and members of the Victorian Pipelines Commission.
- February 28 A Bill was introduced in Parliament to amend the Crimes Act 1958 which inter alia would abolish suicide and attempted suicide as a crime.
- March 6 The former Prime Minister, Sir Robert Menzies, was appointed Chancellor of the University of Melbourne.
- March 8 Opening of La Trobe University by the Premier, Hon. Sir Henry Bolte, and installation of first Chancellor by the Governor, Sir Rohan Delacombe.
- April 3 It was announced that a development programme to extract and refine natural gas for delivery to Melbourne and other parts of Victoria will be completed within two years.
- April 29 More than 1,700,000 Victorians went to the polls to elect a State Government for the next three years. The election is the first since the electoral redistribution in 1965. The present Government led by the Premier, Hon. Sir Henry Bolte, was returned to office.
- May 3 Melbourne had its hottest May day for 29 years with a temperature of 77°F in the city at 3.20 p.m.
- May 9 The period from 1 January until 8 May this year has been the driest on record with only 229 points of rain.
- May 19 Esso and the Broken Hill Proprietary Co. Ltd. announced the natural gas and oil development project for Tyabb on Westernport Bay. A 110 mile pipeline will link Sale and Tyabb and liquids will be piped through it.

# Appendix D

# Index of Special Articles in Previous Victorian Year Books (Commencing with New Series: Volume 75, 1961)

The following is a list of *major* articles which have appeared in the new series of *Victorian Year Books* commencing with Volume 75, 1961, and which have been omitted in the current edition to make room for new material. Where an article has already appeared more than once, the reference to its latest appearance only is given, as earlier references can be traced back in previous appendices. References to articles and shorter sections which have been extensively altered in this edition are shown in the body of the text under the appropriate heading. This list will be revised each year to provide readers with an up-to-date cumulative index of special articles.

	1	-	
Contents	Year	Contents	Year
Aborigines in Victoria	1965	Crown Law Department	1965
Aeronautical Meteorology	1967	Currency, History of	1961
Agent-General for Victoria	1964	Drama	1963
Alfred Hospital	1963	Dried Fruits Industry	1967
Aluminium Industry	1967	Education—	
Animal Husbandry	1963	Australian College of	1961
Architecture in Victoria,		History of Catholic	1961
Development of	1962	History of Primary	1963
Assurance, Life	1962	History of State	1961
Audio-Visual Education	1964	Technical	1965
Austin Hospital, Heidelberg	1966	in Victoria, 1945-60,	
Australian Administrative Staff		Secondary	1962
College	1961	University	1966
Australian College of Education	1961	Electricity Commission, State,	
Australian Road Safety Council	1966	History of	1961
Automation and Technical		Employers' Associations	1964
Development in Industry	1967	Farming Industry, Government	
Aviation, Civil, History of	1962	Assistance	1964
Ballarat	1963	Farm Management in Victoria	1967
Bank, State Savings of Victoria,		Farming, Mechanisation of	196 <b>2</b>
History of	1961	Fish of Victoria	1967
Banking, History of	1961	Flora of Victoria	196 <b>2</b>
Bendigo	1964	Geelong	1962
Birds of Victoria	1966	Geology	1961
Broadcasting, History of	1961	Glass Industry	1965
Broadcasting and Television		Gordon Institute of Technology	1962
Standards	1965	Governors, List of	1961
Brown Coal Production: State		Health, History of Public	1961
Electricity Commission of	40.0	History of Victoria	1961
Victoria	1962	Hospitals—	
Building, Developments in	1061	Alfred	1963
Methods since 1945	1964	Austin	1966
Building Materials	1966	Dental	1965
Chemical Industry	1963	Fairfield	1961
Children's Welfare Department,	1000	Geelong	1962
History of	1961	in Victoria	1964
Civil Defence and the State	1000	Queen Victoria Memorial	1967
Disaster Plan	1966	Prince Henry's	1964
Coastline of Victoria	1966	Royal Children's Royal Melbourne	1964
Company Law in Victoria	1967		1962 1965
Commonwealth Serum Lab-	1064	St. Vincent's	1965
oratories	1964	Housing Commission of Victoria	1903
Country Roads Board, History of Criminal Law	1961 1963	Industrial Development in the	1962
Criminai Law	190)	Post-War Period	1902

# Appendices

# APPENDIX D—continued

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Contents	Year	Contents	Year
		l	
Irrigation	1962	Planning, Regional	1962
Lakes	1965	Planning, Town and Country	1961
Land Settlement, History of	1961	Port Phillip Pilot Service	1963
La Trobe University	1966	Premier's Department, History of	1964
Latrobe Valley	1965	Private Legislation	19 <b>62</b>
Law of Contract in Victoria	1965	Post Office in Victoria, History	
Law, Function of	1961	of	1961
Law of Retail Sales and Hire		Public Works Department,	10.5
Purchase in Victoria	1966	History of	1967
Law of Torts in Victoria	1964	Publishing, Book Quarrying	1965 1966
Legislation, Private	1962	Detailing in Victoria	1960
Libraries, Victoria's Special and		Rivers and Water Resources	1963
Research	1964	Royal Society of Victoria	1963
Library Services, Regional	1965	Rural Finance	1965
Lighthouses	1964	St. Vincent's School of Medical	
Mammals	1963	Research	1965
Management Techniques in	1062	Sanctuary, Sir Colin MacKenzie	1965
Manufacturing Industry Manufacturing, History of	1963 1961	Scallop Fishery	1967
Marina Matagralagu	1966	Sculpture in Victoria Secondary Industry, Development	1964
Medical Research at Monash	1900	Of .	1965
University	1966	Secondary Industry and Its	1703
Medical Research at the Royal	1700	Educational Requirements	1964
Women's Hospital	1965	Shepparton	1967
Medical Research at the		Short Term Money Market	1967
University of Melbourne	1964	Social Services, Voluntary	1965
Medical School, University of		Soil Conservation Authority	1961
Melbourne, 1862 to 1962	1963	Soils of Victoria	1964
Medicine, Developments from		Sport in Victoria	1964
1910 to 1960	1963	State Electricity Supply, History	
Melbourne City Council	1961	of	1961
Melbourne Tramways, History of	1961	State Savings Bank, History of	1961
Mines Department, History of Ministers of the Crown,	1961	Teacher Training	1967
1951_1955	1961	Telecommunications, Overseas, History of	1962
Ministries and Premiers,	1701	Television and Broadcasting	1902
1855–1955	1961	Standards	1965
Money Bills	1963	Television Programme Research	1966
Motor Vehicle Industry	1962	Tertiary Agricultural Education	1966
Mountain Regions	1962	Tourist Attractions in Victoria	1966
Music	1965	Trade, Victoria's, Pattern of	1964
Nursing, History of	1961	Tramways, History of Melbourne	1963
Oil Refining Industry	1961	Treasury, The	1966
Old People's Welfare Council	1966	TRESS System, P.M.G.	1963
Painting in Victoria to 1945	1964	University Development in	2,700
Palaeontology of Victoria	1965	Victoria	1966
Parliament, Deadlock between	1065	Victorian Provincial Gardens	1967
Houses	1965 1967	Victorian Railways, History of	196 <b>2</b>
Parliamentary Committees	1964	Voluntary Child Welfare	1967
Parliamentary Privilege	1966	Walter and Eliza Hall Institute	10.55
Pastoral Industry, History of	1963	of Medical Research	1965
Pastures, Development of		Warrnambool	1966
Victoria's	1962	Water Research Foundation	1966
Petrochemical Industry in Victoria	1064	Wildlife in Relation to Natural	1062
Victoria	1964	Resources	1962

# Appendix E List of Maps in Previous Victorian Year Books (Commencing with New Series: Volume 75, 1961)

Мар	Year	Map	Year
Alpine Regions of Victoria	1962	Ornithological Regions of	
A			1966
	1965	Victoria	1,700
Average Annual Rainfall	1967		1967
Chief Physiographic Divisions		Port of Melbourne	1966
of Victoria	1963		1965
C'-'I A'- C '	1963	TO 14 Y 1 C Y 1	1967
Civil Air Services Coal Deposits Located in	1903		1965
T 7	1963	Rainfall (Annual) Rainfall Variability	1967
Coastline of Victoria	1967	Regional Planning Boundaries	1962
Counties and Statistical Districts	1907	D Total A Company	1964
C TY:	1967		1965
Distribution of Beef Cattle	1964	Rivers, Lakes, and Catchments Roads of Victoria	1966
Distribution of Dairy Cattle	1964	Shepparton Irrigation Area	1967
Distribution of Pigs	1964	0.11.	1964
Distribution of Sheep	1964	State Electoral Provinces for	1704
Fishing Grounds of Victoria	1967		1967
Geological Features of Victoria	1961	State Electoral Districts for	1907
High Voltage Transmission of	1901	Legislative Assembly	1967
171	1966	Statistical Divisions of Victoria	1307
Lake Systems	1965	(Appeal)	1967
	1965	(Annual) Warrnambool and Surrounding	1907
Melbourne and Surrounding	1963	District	1966
Area as Defined by the		District Water Resources and River	1,700
Greater Melbourne Plan	1962		1966
Melbourne and Surrounding	1902	Basins	1964
Area: Boundary of P.M.G.'s		Water Supply System	1967
"Extended Local Service		Westernport Wildlife Reserves	1966
	1962		1962
Melbourne Statistical Division	1962	Vegetation Provinces of Victoria Zones of Natural Occurrence of	1902
National Television Network	1967		1962
TALIONAL TELEVISION NELWORK	1903	Principal Forest Types	1902

Where a map has been reproduced more than once, only the latest edition in which it appears is shown above.

### Appendix F

### A Select Bibliography of Books about Victoria

- BASSET, M.—The Hentys: an Australian colonial tapestry. London, Oxford University Press, 1954. 550 pages.
- BILLIS, R. V. and KENYON, A. S.—Pastoral pioneers of Port Phillip. Melbourne, Macmillan, 1932. 278 pages.
- BONWICK, J.—Port Phillip Settlement. London, Sampson, Low, Marston, 1883. 538 pages.
- BOYS, R. D.—First years at Port Phillip. Melbourne, Robertson and Mullens, 1935. 158 pages.
- BRIDE, T. F.—Letters from Victorian pioneers. Melbourne, Public Library of Victoria, 1898. 325 pages.
- BROWN, M. M.—Australian son: the story of Ned Kelly. Melbourne, Georgian House, 1948. 282 pages.
- CANNON, M.—The land boomers. Melbourne University Press 1966. 248 pages.

#### APPENDIX F-continued

- CARBONI, R.—The Eureka Stockade. Melbourne University Press, 1963. 182 pages.
- CASEY, M. and others. Early Melbourne Architecture: 1840 to 1888. Melbourne, Oxford University Press, 1963. 184 pages.
- CAVANOUGH, M. and DAVIES, M.—Cup day: the story of the Melbourne Cup, 1861–1960. Melbourne, Cheshire, 1960. 370 pages.
- CLUNE, F. P.—The Kelly hunters: the authentic history of the life and times of Edward Kelly. Sydney, Angus and Robertson, 1954. 362 pages.
- CURR, E. M.—Recollections of squatting in Victoria: from 1841 to 1851. New ed. Melbourne University Press, 1965. 194 pages.
- DALEY, C.—The story of Gippsland. Melbourne, Whitcombe and Tombs, 1962. 220 pages.
- DEAKIN, A.—The crisis in Victorian politics, 1879–1881: A personal retrospect. Melbourne University Press, 1957. 94 pages.
- EGGLESTON, F. W.—State socialism in Victoria. London, King, 1932. 354 pages.
- FINN, E. (Garryowen).—Chronicles of early Melbourne, 1835-52: historical, anecdotal and personal. Melbourne, Fergusson and Mitchell, 1888. 2 vols.
- GREGORY, J. S.—A contribution to the bibliography of the economic geology of Victoria, to the end of 1903. *In* Records of the Geological Survey of Victoria. Melbourne, Department of Mines, 1904. 132 pages.
- HARRIGAN, L.—Victorian Railways to '62. Melbourne, Victorian Railways Public Relations and Betterment Board, 1962. 300 pages.
- HENDERSON, A.—Early pioneer families of Victoria and Riverina: a genealogical and biographical record. Melbourne, McCarron, Bird, 1936. 584 pages.
- HILL, E.—Water into gold. Melbourne, Robertson and Mullens, 1949. 328 pages.
- HUNTER, A.—The economics of Australian industry: studies in environment and structure. Melbourne University Press, 1963. 543 pages.
- IVERSON, H.—The leaders of industry and commerce: international edition 1963-64. 572 pages.
- KIDDLE, M.—Men of yesterday: social history of the Western District of Victoria, 1834–1890. Melbourne University Press, 1962. 574 pages.
- LEEPER, G. W.—Introducing Victoria. Melbourne University Press, 1955. 306 pages.
- McCRAE, H.—Georgiana's journal: Melbourne a hundred years ago. Sydney, Angus and Robertson, 1934. 314 pages.
- MASSOLA, A.—Bibliography of printed literature upon Victorian aborigines. In Memoirs of the National Museum of Victoria, No. 24, Melbourne, National Museum, 1959. 156 pages.
- O'CALLAGHAN, T.—Names of Victorian railway stations. Melbourne, Government Printer, 1918. 100 pages.
- PASTORALISTS REVIEW.—Pastoral homes of Australia: volume 1, Victoria, Melbourne, Pastoralists Review, 1910.
- RIVETT, R.—Australian citizen: Herbert Brookes 1867–1963. Melbourne University Press, 1965. 218 pages.
- ROBERTSON, E. G.—Victorian heritage: ornamental cast iron in architecture. Melbourne, Georgian House, 1960. 230 pages.
- SANDS AND McDOUGALL's directory of Victoria. Melbourne, Sands and McDougall, 1966. 2716 pages.
- SAUNDERS, D. ed.—Historic buildings of Victoria. Melbourne, Jacaranda for the National Trust of Australia (Victoria) 1966. 278 pages.
- SAYERS, C. E.—David Syme: a life. Melbourne, Cheshire, 1965. 312 pages.

#### APPENDIX F-continued

- SERLE, G.—The golden age: a history of the colony of Victoria 1851-1861. Melbourne University Press, 1963. 456 pages.
- SHILLINGLAW, J. J.—Historical records of Port Phillip: the first annals of the colony of Victoria. Melbourne, Government Printer, 1879. 142 pages.
- SMYTH, R. B.—The Aborigines of Victoria. Melbourne, Government Printer, 1878. 2 vols.
- TURNBULL, C.—Eureka: the story of Peter Lalor. Melbourne, Hawthorn Press, 1946. 50 pages.
- TURNER, H. G.—A history of the Colony of Victoria from its discovery to its absorption into the Commonwealth of Australia in two volumes. London, Longmans, 1904.
- UNIVERSAL BUSINESS DIRECTORY. 17th ed., 1966-67. South Melbourne, Directory House, 1966. 3 vols. Contents: Melbourne, city and suburbs;—West Victoria;—East Victoria.
- VICTORIAN MUNICIPAL DIRECTORY: also Commonwealth and State guide and water supply record for 1966. Annual. Melbourne, Arnall and Jackson, 1966. 1150 pages.
- VICTORIAN STATE PARLIAMENTARY AND CIVIC GUIDE. 6th ed. Melbourne, Eric White Associates, 1966. 136 pages.
- WALKABOUT; Australian way of life magazine. Melbourne, National Travel Association; Monthly; 1934 to date.
- WHO'S WHO IN AUSTRALIA .- Annual. 18th ed., 1965. 952 pages.
- WORTHINGTON, J. M.—Index to the parliamentary papers, reports of select committees, and returns to orders, bills etc., 1851-1909. Melbourne, Government Printer, 1909. 324 pages.
- ZUBRZYCKI, J.—Settlers of the Latrobe Valley. Canberra, Australian National University, 1964. 306 pages.

# Appendix G

## Select Bibliography of Books Published in Victoria

The following list of books published in Victoria during 1966–67 is intended to be neither complete nor comprehensive. Its purpose rather is to illustrate the range and diversity of subject matter contained in books published in this State. It has been compiled in collaboration with the State Library of Victoria which receives a copy of every item published in Victoria under provisions included in the Library Council of Victoria Act 1965 and before that in the State Library Act 1960.

- ANDERSON, R. J.—On the sheep's back. Melbourne, Sun Books, 1966. 268 pages.
- ANDREWS, J. ed.—Frontiers and men; a volume in memory of Griffith Taylor (1880–1963). Melbourne, Cheshire, 1966. 186 pages.
- AUSTIN, A. G.—The Australian school. Croydon, Victoria, Longmans, Green, 1966. (Australian Landmarks). 64 pages.
- AUSTRALIAN COLLEGE OF EDUCATION.—Teachers in Australia, an appraisal: including the 1966 Buntine Oration. Melbourne, Cheshire, for the Australian Council of Social Service (1966, i.e., 1967). 198 pages.
- AUSTRALIAN WORLD EXPOSITION PROJECT.—Report on the feasibility of an International and Universal World Exposition to be held in Melbourne, Australia, from October 1976 to March 1977. Melbourne, 1966. 181 pages.
- BASSETT, M. Lady.—Behind the picture; H.M.S. Rattlesnake's Australia-New Guinea cruise, 1846-50. Melbourne, Oxford University Press, 1966. 112 pages.

#### APPENDIX G-continued

- BLAINEY, G. N.—The tyranny of distance; how distance shaped Australia's history. Melbourne, Sun Books, 1966. 365 pages.
- BUTLER, M.—History of Bulla, 1966. Bulla, Victoria, The Author, 1966. 19 pages.
- CAIDEN, G. E.—The Commonwealth bureaucracy. Melbourne University Press, 1967. 445 pages.
- CALCUTT, G.— Voyage of the Loch Tay; Melbourne to Glasgow aboard a famous Australian wool clipper. Foreword by Sir James Bissett. Eaglemont, Victoria, Maritime Historical Productions, 1966. 83 pages.
- CALEY, G.—Reflections on the colony of New South Wales. Edited by J.E.B. Currey. Melbourne, Lansdowne, 1966. 239 pages.
- CAMERON, B. D.—Production, employment and prices in Australia, 1958-59 to 1963-64. Melbourne, Cheshire, 1967. 58 pages.
- CAMERON, B. D.—The theory of national income and employment. Melbourne, Cheshire, 1966. 170 pages.
- CAMPBELL, E.—Parliamentary privilege in Australia. Melbourne University Press, 1966. 218 pages.
- CANNON, M. M.—The land boomers. Melbourne University Press, 1966. 247 pages.
- CONNELL, W. F.—The foundations of secondary education. Rev. ed. Melbourne, Australian Council for Educational Research, 1967. (Monographs on Secondary Education No. 1). 129 pages.
- COSTERMANS, L. F.—Trees of Victoria; a guide to the recognition of some native Victorian trees and large shrubs. With 75 illustrated descriptions. Melbourne, 1966. 80 pages.
- CRISP, L. F.—Australian national government. Melbourne, Longmans, 1965. 480 pages.
- CURRIE, Sir G. A.—The origins of Commonwealth Scientific Industrial Research Organization; science and the Commonwealth Government, 1901–1921, by Sir G. Currie and J. Graham. Melbourne, Commonwealth Science Industrial Research Organization, 1966. 203 pages.
- DAVIES, A. F.—Private politics; a study of five political outlooks. Melbourne University Press, 1966. 267 pages.
- DOW, G. M.—Parent, pupil and school; Victoria's education system. With contributions by R. J. Selleck, P. D. Brereton and G. McDowall. Melbourne, Cassell, 1966. 212 pages.
- DOWN, H. P.—Pioneers of Upotipotpon (1866–1966) with special reference to the Ballintine family. Benalla, Victoria, The Author, 1966. 157 pages.
- DRAKE-BROCKMAN, H. F. Y. (Jull).—Katherine Susannah Prichard. Melbourne, Oxford University Press, 1967. (Australian Writers and their Work). 56 pages.
- DUNCAN, R.—The Northern Territory pastoral industry, 1863-1910. Melbourne University Press, 1967. 190 pages.
- DUTTON, G. P. H., ed.—Australia and the monarchy; a symposium. Melbourne, Sun Books, 1966. 182 pages.
- EDDY, W. H. C., ed.—Studies in democracy. Melbourne, Cheshire, 1966. 178 pages.
- EDGAR, D. E.—Australia and her northern neighbours, by D. E. and P. M. Edgar. 3rd rev. ed. Melbourne, Hall's Book Store, 1966. 381 pages.
- FITZGERALD, C. P.—A concise history of East Asia. Melbourne, Heinemann, 1966. (Heinemann Educational Books). 310 pages.
- FOGARTY, J. P.—George Chaffey. Melbourne, Oxford University Press, 1967. (Great Australians). 30 pages.
- FORD, P.—Cardinal Moran and the A.L.P.; a study in the encounter between Moran and socialism, 1890–1907: its effects upon the Australian Labour Party; the foundation of Catholic social thought and action in modern Australia. Melbourne University Press, 1966. 319 pages.

#### APPENDIX G-continued

- FREELAND, J. M.—The Australian pub. Melbourne University Press, 1966. 229 pages.
- FRENCH, E. L.—Theodore Fink; public educationist. Prepared on behalf of the Theodore Fink Memorial Seminar Committee. Melbourne, University of Melbourne, Faculty of Education, 1966. 14 pages.
- GELBER, H. G.—Australia, Britain and the EEC, 1961-1963. Melbourne, Oxford University Press, 1966. 296 pages.
- GOLLAN, R.—Radical and working class politics; a story of Eastern Australia, 1850–1910. First paperbound edition. Melbourne University Press in association with the Australian National University, 1967. 226 pages.
- HARVEY, E. W.—Portland 1800–1920 (a synopsis) by E. W. (Ned) Harvey and N. F. Learmonth. Portland, Victoria Town Council, 1966. 83 pages.
- HETHERINGTON, J. A.—Pillars of the Faith; Churchmen and their churches in early Victoria. Melbourne, Cheshire, 1966. 110 pages.
- HICKLING, H.—One minute of time; the Melbourne-Voyager collision. Melbourne, Sun Books, 1966. 235 pages.
- HOWARD, J. M.—Charles Sturt. Illustrated by J. Phillips. Croydon, Victoria. Longmans, Green, 1966. (Great People in Australian History). 29 pages.
- IKIN, R. R., comp.—The Basin centenary, 1867-1967; official handbook, compiled and written by R. R. Ikin. The Basin, Victoria, Centenary Committee, 1967. 63 pages.
- ISAAC, J. E. ed.—Australian labour economics: readings, edited by J. E. Isaac and G. W. Ford. Melbourne, Sun Books, 1967. 452 pages.
- JENNINGS, M. J. ed.—Australian goldfields. Melbourne, Hill of Content, 1966. Archive series (No. 1). 27 pages.
- JONES, O. R.—The primary school. Melbourne, Cheshire. 1966. 165 pages.
- JUPP, J.—Arrivals and departures. Melbourne, Cheshire-Lansdowne, 1966. 195 pages.
- KNORR, H.—Religious art in Australia, by Hilde and Hans Knorr. Melbourne, Longmans, 1967. (The Arts in Australia). 32 pages.
- KRAMER, L. J. (Gibson).—Henry Handel Richardson. Melbourne, Oxford University Press, 1967. (Great Australians). 30 pages.
- LAWSON, S.—Mary Gilmore. Melbourne, Oxford University Press, 1966. (Great Australians). 30 pages.
- LEA, D. A. M.—New Guinea; the territory and its people, by D. A. M. Lea and P. G. Irwin. Melbourne, Oxford University Press, 1967. 116 pages.
- LOCKWOOD, D. W.—Australia's Pearl Harbour, Darwin, 1942. With a foreword by Air Chief Marshal Sir Frederick Scherger. Melbourne, Cassell, 1966. 232 pages.
- McCULLOCH, S. C.—George Gipps. Melbourne, Oxford University Press, 1966. (Great Australians). 30 pages.
- McGEORGE, J. H. W.—Buried rivers of gold; interesting pages from the mining history of Ballarat, Creswick, and the famous Berry Leads. Art work by J. Druce. Melbourne. (Printed by Hallcraft Printers Pty. Ltd.) 1966. 94 pages.
- MACK, J. D.—Matthew Flinders, 1774–1814. Melbourne, Nelson, 1966. 270 pages.
- MACKIE, M.—Education in the inquiring society: an introduction to the philosophy of education. Hawthorn, Victoria, Australian Council for Educational Research, 1966. 147 pages.
- MARSHALL, A. J.—The great extermination; a guide to Anglo-Australian cupidity, weakness and waste. Melbourne, Heinemann, 1966. 221 pages.
- MATHEWS, R. L.—Public investment in Australia: a study of Australian public authority investment and development. Melbourne, Cheshire, 1967. "A research report prepared for the Committee for Economic Development of Australia". 461 pages.

#### APPENDIX G—continued

- MORGAN, J .- The life and adventures of William Buckley: thirty-two years a wanderer amongst the aborigines of the province of Victoria, edited, with an introduction and notes by C. E. Sayers. New ed. London, Heinemann, 1967. 116 pages.
- MORTLAKE, Victoria (Shire). A brief history of the Shire of Mortlake (1864-1964). Mortlake, Victoria, 1967. 60 pages.
  MOUNTFORD, C. P.—Australian aboriginal portraits. Melbourne University Press, 1967. 88 pages.
  PALFREEMAN, A. C.—The administration of the White Australia policy. Melbourne University Press, 1967. 184 pages.
- PALMER, H. G.— Banjo 'Paterson. Illustrated by A. van Ewijk. (Croydon, Victoria, Longmans, Green, 1966 (Great People in Australian History). 29 pages.
- PIZZEY, G.—Animals and birds of Australia. Melbourne, Cassell, 1966. 170
- PRIOR, T.—Plundering sons; a pictorial history of Australian bushrangers, by T. Prior, B. Wannan and H. Nunn. Melbourne, Lansdowne, 1966. 183 pages.
- RAVEN, F.—The history of the Menzies family in Jeparit. Jeparit, Victoria, Chamber of Commerce, 1966. 16 pages.
- ROBERTSON, J. B.—A history of Indonesia, by J. B. Robertson and J. Spruyt. Melbourne, Macmillan, 1967. 258 pages.
- ROBINSON, R. E.—Aboriginal myths and legends. Melbourne, Sun Books, 1966. 218 pages.
- ROLFE, H. A.—The controllers; interlocking directorates in large Australian companies. With an introduction by E. L. Wheelwright. Melbourne, Cheshire, 1967. 126 pages.
- SAYERS, C. E.—Shepherd's gold; the story of Stawell. Melbourne, Cheshire, 1966. 194 pages.
- SCOTT, R.—The early history of Langwarrin. Frankston, Victoria, The Author, 1966. 27 pages.
- SHEEHY, T. A.-A shire preceded three cities: Moorabbin, Sandringham, Mordialloc. Cheltenham, Victoria, Standard Newspapers, 1965. 68 pages.
- SOUTH GIPPSLAND PIONEERS' ASSOCIATION.—The land of the lyre bird; a story of early settlement in the great forests of South Gippsland. New ed. Korumburra, Victoria, The Shire of Korumburra for the South Gippsland Development League, 1966.
- STOLLER, A.—New faces, immigration and family life in Australia. Melbourne, Cheshire, 1966. Published for the Victorian Family Council. 195 pages.
- STUBBS, J.—The hidden people; poverty in Australia. Melbourne, Cheshire, Lansdowne, 1966. 147 pages.
- SUGGETT, J.—Warrnambool; 1847–1887. A summary and an index of Richard Osburne's "The history of Warrnambool" Published in 1887; prepared by J. Suggett. Warrnambool, Victoria, Photo-art Printers, 1966. 20 pages.
- SUTHERLAND, W. N.—Caroline Chisholm. Melbourne, Oxford University Press, 1967. (Great Australians). 30 pages.
- TARLING, N.—Southeast Asia, past and present. Melbourne, Cheshire, 1966. 334 pages.
- TERRY, S. R.—House of love; life in a Vietnamese hospital. Melbourne, Lansdowne, 1966. 248 pages.
- TROLLOPE, A.—Trollope's Australia: a selection from the Australian passages in Australia and New Zealand. Edited by H. Dow. Melbourne, Nelson, 1966. 200 pages.
- TULLAROOP, Victoria (Shire). Council.—Notice papers for special meeting of the Shire Council to be held in the Town Hall, Maryborough, on Saturday, 17 April 1965 at 2.30 p.m. To commemorate the centenary of the proclamation of the Shire of Tullaroop and 100 years of gratuitous public services. Maryborough Victoria, 1965, 12 pages service. Maryborough, Victoria, 1965. 12 pages.

#### APPENDIX G—continued

- VICTORIAN HISTORICAL CONFERENCE.—1st Melbourne, 1965.—Local and regional history: report of the first Victorian Historical Conference held at the University of Melbourne, edited by M. Tipping and W. Perry. Melbourne, 1966. Cover title: How to write local and regional history. Reprinted from The Victorian Historical Magazine, v. 37, No. 2 (May, 1966) and No. 3 (August, 1966), pages 77–180.
- WADHAM, Sir S. M.—Australian farming, 1788-1965. Melbourne, Cheshire, 1967. 156 pages.
- WALLER, E.-And there's gold out there! Melbourne, Lansdowne, 1966. 230 pages.—Appendix—Guide to gold-bearing areas.—Compiled from information supplied by the State Mines Department.
- WHITINGTON, D.-In search of an Australian. Melbourne, Lansdowne, 1967. 149 pages.
- WRIGHT, J. A.—Henry Lawson, Melbourne, Oxford University Press, 1967. (Great Australians). 30 pages.
- WRIGHT, J. A.—The nature of love; short stories. Melbourne, Sun Books, 1966. 158 pages.
- YARWOOD, A. T.—Asian migration to Australia; the background to exclusion, 1896-1923. Reprinted with corrections. Melbourne University Press, 1967. 210 pages.

# Appendix H

### Publications Issued by the Victorian Office, Commonwealth Bureau of Census and Statistics

#### **Printed Publications**

Victorian Year Book (Price \$1.50 plus postage) Victorian Pocket Year Book (Price 20c plus postage)

#### Mimeographed Publications

(Free on application)

#### General

Victorian Monthly Statistical Review

General Statistics of Local Government Areas (Irregularly)

#### Building

Building Approvals (Monthly)
Building Approvals by Local Government Areas (Quarterly)
Building Statistics (Quarterly)
Building Statistics: Number of New Houses and Flats: Preliminary Estimates (Quarterly)

#### Demography and Social

Demographic Statistics

Divorce Statistics

Education Statistics

Estimated Age Distribution of the Population of Victoria

Estimated Population and Dwellings by Local Government Areas

Hospital Morbidity Statistics

Industrial Accident Statistics

Vital Statistics: Preliminary

#### APPENDIX H—continued

#### Factory Production

Factory Statistics: Preliminary

**Factory Statistics** 

Production Statistics (Monthly)

#### Finance, Local Government, and Transport

Fire, Marine, and General Insurance Statistics

Housing Finance Statistics (Quarterly)

Local Government Finance Statistics

Mortgages of Real Estate (Quarterly)

Motor Vehicle Registrations (Monthly)

Road Traffic Accidents Involving Casualties (Quarterly)

Road Traffic Accidents Involving Casualties

#### Mining

Mining and Quarrying Operations

#### Rural

Agricultural Statistics

Apicultural Statistics

Apples and Pears in Cool Stores (Monthly: June-December)

Chicken Hatchings and Poultry Slaughterings Statistics (Monthly)

Citrus Fruit Production

Cultivating Implements on Rural Holdings (Triennial)

Fruit and Vinevards

Grain and Seed Headers and Harvesters on Rural Holdings (Triennial)

Grasses and Clovers Harvested for Seed

Livestock: Preliminary Numbers

Livestock Statistics

Machinery on Rural Holdings

Maize Production

Oats and Barley: Acreage

Onions: Acreage and Production

Pick-up Balers and Forage Harvesters on Rural Holdings (Triennial)

Potatoes: Acreage, Production, and Varieties

Potatoes: Estimated Acreage

Rural Holdings: Classified by Type of Activity (Irregularly)

**Rural Statistics** 

Tractors on Rural Holdings (Triennial)
Vegetables: Acreage and Production

Viticultural Statistics

Wheat: Acreage and Varieties

Wine and Brandy: Wholesale Sales and Stocks

N.B.—The listed publications are issued ANNUALLY except where otherwise indicated.

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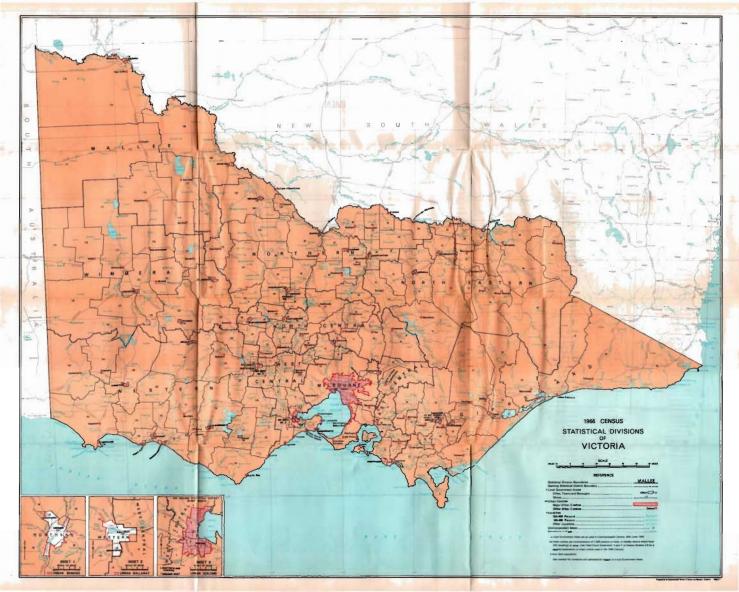
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